# **REGULAR AUDIT**

# FOR THE YEARS ENDED DECEMBER 31, 2000 AND 1999



JIM PETRO AUDITOR OF STATE

STATE OF OHIO

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STATE OF OHIO OFFICE OF THE AUDITOR

JIM PETRO, AUDITOR OF STATE

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### **REPORT OF INDEPENDENT ACCOUNTANTS**

Village of Botkins Shelby County 210 South Mill Street P.O. Box 190 Botkins, Ohio 45306-0190

To the Village Mayor and Council:

We have audited the accompanying financial statements of the Village of Botkins, Shelby County, (the Village) as of and for the years ended December 31, 2000 and 1999. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Village prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Village as of December 31, 2000 and 1999, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 22, 2001 on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Village of Botkins Shelby County Report of Independent Accountants Page 2

This report is intended solely for the information and use of the management, Village Council, and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

May 22, 2001

#### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES AND SIMILAR FIDUCIARY FUND FOR THE YEAR ENDED DECEMBER 31, 2000

	Governmental Fund Types				Fiduciary Fund	
	General	Special Revenue	Debt Service	Capital Projects	Expendable Trust	Totals (Memorandum Only)
Cash Receipts: Property Tax and Other Local Taxes Special Assessments Intergovernmental Receipts Charges for Services Fines, Licenses, and Permits Earnings on Investments Miscellaneous	\$625,890 3,988 112,366 28,788 7,661 35,451 34,825	\$62,450 883	\$78,075	\$7,584	\$621	\$625,890 89,647 174,816 28,788 8,544 36,072 34,825
Total Cash Receipts	848,969	63,333	78,075	7,584	621	998,582
Cash Disbursements: Current: Security of Persons and Property Public Health Services Leisure Time Activities Community Environment Basic Utility Services Transportation General Government Debt Service: Principal Payments Interest Payments Capital Outlay	153,840 3,928 32,236 536 1,825 230,451 74,845	1,495 57,649	3,718 58,365 15,730	202,027	965	155,335 3,928 32,236 1,501 1,825 57,649 234,169 58,365 15,730 276,872
Total Disbursements	497,661	59,144	77,813	202,027	965	837,610
Total Receipts Over/(Under) Disbursements	351,308_	4,189_	262	(194,443)	(344)	160,972
<b>Other Financing Receipts/(Disbursements):</b> Transfers-In Transfers-Out	(239,400)			239,400		239,400 (239,400)
Total Other Financing Receipts/(Disbursements)	(239,400)			239,400		
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	111,908	4,189	262	44,957	(344)	160,972
Fund Cash Balances January 1	137,679	53,513	1,826	204,378	10,063	407,459
Fund Cash Balances, December 31	\$249,587	\$57,702	\$2,088	\$249,335	\$9,719	\$568,431

The notes to the financial statements are an integral part of this statement.

#### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL PROPRIETARY FUND TYPES AND SIMILAR FIDUCIARY FUND FOR THE YEAR ENDED DECEMBER 31, 2000

	Proprietary Fund Types	Fiduciary Fund	
	Enterprise	Agency	Totals (Memorandum Only)
<b>Operating Cash Receipts:</b> Charges for Services Fines and Fees	\$190,301	\$866_	\$190,301 866
Total Operating Cash Receipts	190,301	866	191,167
<b>Operating Cash Disbursements:</b> Personal Services Contractual Services Supplies and Materials Miscellaneous Capital Outlay Total Operating Cash Disbursements	48,936 27,621 68,678 	1,614	48,936 27,621 68,678 1,614 25,353 172,202
Operating Income/(Loss)	19,713	(748)	18,965
Non-Operating Cash Receipts: Other Non-Operating Receipts	3,000		3,000
Net Receipts Over/(Under) Disbursements	22,713	(748)	21,965
Fund Cash Balances, January 1	160,665	788	161,453
Fund Cash Balances, December 31	\$183,378	\$40	\$183,418

#### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES AND SIMILAR FIDUCIARY FUND FOR THE YEAR ENDED DECEMBER 31, 1999

	G	overnmental	Fiduciary Fund			
	General	Special Revenue	Debt Service	Capital Projects	Expendable Trust	Totals (Memorandum Only)
Cash Receipts:						
Property Tax and Other Local Taxes	\$583,819					\$583,819
Special Assessments	4,110		\$81,378	\$7,933		93,421
Intergovernmental Receipts	87,829	\$59,147				146,976
Charges for Services	27,400					27,400
Fines, Licenses, and Permits	8,198				•	8,198
Earnings on Investments	37,370	1,053			\$457	38,880
Miscellaneous	28,753					28,753
Total Cash Receipts	777,479	60,200	81,378	7,933	457	927,447
Cash Disbursements: Current:						
Security of Persons and Property	149,043	1,183				150,226
Public Health Services	3,748	,				3,748
Leisure Time Activities	16,202	10,000				26,202
Community Environment	782	,			388	1,170
Basic Utility Services	2,131					2,131
Transportation		51,479				51,479
General Government	224,182	,	3,875			228,057
Debt Service:	,					,
Principal Payments			178,632			178,632
Interest Payments			31,607			31,607
Capital Outlay	462,948		, 	184,110		647,058
Total Disbursements	859,036	62,662	214,114	184,110	388_	1,320,310
Total Receipts Over/(Under) Disbursements	(81,557)	(2,462)	(132,736)	(176,177)	69	(392,863)
Other Financing Receipts/(Disbursements):						
Sale of Fixed Assets				252		252
Transfers-In	15,617			235,800		251,417
Transfers-Out	(235,800)		(15,617)	200,000		(251,417)
Total Other Financing Receipts/(Disbursements)	(220,183)		(15,617)	236,052		252
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	(301,740)	(2,462)	(148,353)	59,875	69	(392,611)
Fund Cash Balances January 1	439,419	55,975	150,179	144,503	9,994	800,070
Fund Cash Balances, December 31	\$137,679	\$53,513	\$1,826	\$204,378	\$10,063	\$407,459

The notes to the financial statements are an integral part of this statement.

#### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL PROPRIETARY FUND TYPES AND SIMILAR FIDUCIARY FUND FOR THE YEAR ENDED DECEMBER 31, 1999

	Proprietary Fund Types	Fiduciary Fund	
	Enterprise	Agency	Totals (Memorandum Only)
<b>Operating Cash Receipts:</b> Charges for Services Fines and Fees	\$193,565	\$12,203	\$193,565 12,203
Total Operating Cash Receipts	193,565	12,203	205,768_
Operating Cash Disbursements: Personal Services Contractual Services Supplies and Materials Miscellaneous Capital Outlay Total Operating Cash Disbursements	49,762 29,598 61,420 <u>12,858</u> <u>153,638</u>	12,286 12,286	49,762 29,598 61,420 12,286 12,858 165,924
Operating Income/(Loss)	39,927	(83)	39,844
Non-Operating Cash Receipts: Other Non-Operating Receipts	11,250		11,250_
Net Receipts Over/(Under) Disbursements	51,177	(83)	51,094
Fund Cash Balances, January 1	109,488	871	110,359
Fund Cash Balances, December 31	\$160,665	\$788	\$161,453

The notes to the financial statements are an integral part of this statement.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

The Village of Botkins, Shelby County, (the Village) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly-elected six-member Council. The Village provides general governmental services, including water and sewer utilities, park operations (leisure time activities), and police services.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

#### B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash and Investments

Certificates of deposit are valued at cost.

#### D. Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

#### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Fund

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Funds:

**Street Construction, Maintenance and Repair Fund** - This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining and repairing Village streets.

**State Highway Improvement Fund** - This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining and repairing Village streets.

**Enforcement and Education Fund** -This fund receives fines from court proceedings. The revenue is used for law enforcement activities.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### 3. Debt Service Fund

These funds are used to accumulate resources for the payment of bonds and note indebtedness. The Village had the following significant debt service fund:

**Special Assessment Bond Fund** -This bond fund was established to provide for the construction of water and sewer lines. This fund receives assessments against property owners.

#### 4. Capital Project Funds

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Village had the following significant capital project funds:

**Capital Improvement Fund** - This fund receives proceeds from the income tax levy. The proceeds are being used for capital projects and improvements and purchase of new equipment.

#### 5. Enterprise Funds

These funds account for operations that are similar to private business enterprises where management intends that the significant costs of providing certain goods or services will be recovered through user charges. The Village had the following significant Enterprise Funds:

**Water Fund** - This fund receives charges for services from residents to cover the cost of providing this utility.

**Sewer Fund** - This fund receives charges for services from residents to cover the cost of providing this utility.

#### 6. Fiduciary Funds (Trust and Agency Funds)

Trust funds are used to account for resources restricted by legally binding trust agreements. If the agreement requires the Village to maintain the corpus of the trust, the fund is classified as a nonexpendable trust fund. Other trust funds are classified as expendable. Funds for which the Village is acting in an agency capacity are classified as agency funds. The Village had the following significant fiduciary funds:

**Library Fund** - This expendable trust fund receives donations to be used for the Village of Botkins Library.

**Mayor's Court Fund** - This agency fund records the financial activity of the Village's Mayor's Court.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. Budgetary Process

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund level of control and appropriations may not exceed estimated resources. The Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year. The Village did not encumber all commitments required by Ohio law.

A summary of 2000 and 1999 budgetary activity appears in Note 3.

### F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### G. Unpaid Vacation and Sick Leave

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the cash basis of accounting used by the Village.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

#### 2. EQUITY IN POOLED CASH AND INVESTMENTS

The Village maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	<u>2000</u>	<u>1999</u>
Demand deposits Certificates of deposit	\$191,849 <u>560,000</u>	\$108,912 <u>460,000</u>
Total deposits	<u>\$751,849</u>	<u>\$568,912</u>

**Deposits:** Deposits are either (1) insured by the Federal Depository Insurance Corporation, (2) collateralized by securities specifically pledged by the financial institution to the Village, or (3) collateralized by the financial institution's public entity deposit pool.

### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2000 and 1999 follows:

	2000 Budgeted vs. Actual Receipts						
Fund Type			Budgeted Receipts		Actual Receipts		Variance
General Special Revenue Debt Service Capital Projects Enterprise Fiduciary		\$	620,272 58,670 78,000 204,750 160,000 400	\$	848,969 63,333 78,075 246,984 193,301 621	\$	228,697 4,663 75 42,234 33,301 221
	Total	\$	1,122,092	\$	1,431,283	\$	309,191

Fund Type		propriation Authority	Budgetary penditures	 Variance
General Special Revenue Debt Service Capital Projects Enterprise Fiduciary		\$ 757,950 112,182 79,826 409,128 320,665 10,462	\$ 737,061 59,144 77,813 202,027 170,588 965	\$ 20,889 53,038 2,013 207,101 150,077 9,497
	Total	\$ 1,690,213	\$ 1,247,598	\$ 442,615

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

#### 3. BUDGETARY ACTIVITY (Continued)

1999 Budgeted vs. Actual Receipts					
	Budgeted	Actual			
Fund Type	Receipts	Receipts	Variance		
General Special Revenue Debt Service Capital Projects Enterprise Fiduciary	\$ 689,012 55,602 81,200 204,750 158,000 400	\$ 793,096 60,200 81,378 243,985 204,815 457	\$ 104,084 4,598 178 39,235 46,815 57		
Total	\$ 1,188,964	<u>\$ 1,383,931</u>	<u>\$ 194,967</u>		
1999 Budgeted vs	s. Actual Budgeta	ry Basis Expenditi	ures		
	Appropriation	Budgetary			
Fund Type	Authority	Expenditures	Variance		
General Special Revenue Debt Service Capital Projects Enterprise	\$ 1,177,669 111,574 231,379 349,253 267,487	\$ 1,094,836 62,662 229,731 184,110 153,638	\$82,833 48,912 1,648 165,143 113,849		

The Village was in violation of Ohio Rev. Code Section 5705.41(D), since certain disbursement transactions the funds were not certified as available prior to incurring the obligation.

10,393

\$ 2,147,755

Total

388

\$

\$ 1,725,365

10,005

422,390

### 4. PROPERTY TAX

Fiduciary

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Village Council. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

#### 5. DEBT

Debt outstanding at December 31, 2000 was as follows:

		Interest
	Principal	Rate
Special Assessment Bonds	\$ 233,461	5%

Special assessment bonds consist of water and sewer improvement issues. These bonds are direct obligations of the Village of Botkins and its full faith, credit and resources are pledged and are payable from taxes levied on all taxable property in the Village. The bonds are being repaid with assessments against the benefitting property owners.

Amortization of the above debt, including interest, is scheduled as follows:

	Special		
Year ending	Assessment		
December 31:	Bonds		
2001 2002 2003 2004	\$	70,949 67,803 64,657 61,511	
Total	\$	264,920	

### 6. RETIREMENT SYSTEMS

The Village's law enforcement officers belong to the Police and Firemen's Disability and Pension Funds (PFDPF). Other full-time employees belong to the Public Employees Retirement System (PERS) of Ohio. PFDPF and PERS are cost-sharing, multiple-employer plans. These plans provide retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2000 and 1999, members of PFDPF contributed 10% of their wages to the PFDPF. The Village contributed an amount equal to 19.5% of their wages. PERS members contributed 8.5% of their gross salaries. The Village contributed an amount equal to 13.55% of participants' gross salaries for January 1999 through June 2000 and an amount equal to 8.13% of participants' gross salaries for July 2000 through December 2000. The Village has paid all contributions required through December 31, 2000.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

#### 7. RISK MANAGEMENT

The Village has obtained commercial insurance for the following risks:

- Comprehensive property and general liability
- Public officials and law enforcement liability
- Vehicles
- Public entity crime coverage

The Village also provides health insurance coverage to full-time employees through a private carrier.

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#### REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of Botkins Shelby County 210 South Mill Street P.O. Box 190 Botkins, Ohio 45306-0190

To the Village Mayor and Council:

We have audited the accompanying financial statements of the Village of Botkins, Shelby County, (the Village), as of and for the years ended December 31, 2000 and 1999, and have issued our report thereon dated May 22, 2001. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Village's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards* which is described in the accompanying schedule of finding as item 2000-30375-001. We also noted certain immaterial instances of noncompliance that we have reported to management of the Village in a separate letter dated May 22, 2001.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Village's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting that might be material would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Village in a separate letter dated May 22, 2001.

Village of Botkins Shelby County Report of Independent Accountants on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended for the information and use of the management and Village Council, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

May 22, 2001

#### SCHEDULE OF FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2000 AND 1999

## FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2000-30375-001

#### **Noncompliance Citation**

Ohio Rev. Code Section 5705.41 (D), provides that no subdivision or taxing unit shall make any contract or give any order involving the expenditure of money without attaching thereto the certificate of the fiscal officer of the subdivision that the amount required to meet the same in the fiscal year in which the contract is made has been lawfully appropriated for such purpose and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances. Contracts and orders for expenditures lacking prior certification should be null and void.

This section also provides an exception to this requirement:

If no certificate is issued at the time the contract or order is entered into, the fiscal officer may later certify that these funds were properly appropriated and in the treasury or in the process of collection and such funds are free from previous encumbrance both at the time the contract or order was entered into and at the time of payment. After certifying this, the fiscal officer may proceed to pay for such order or contract. If the amount involved is over \$1,000, the taxing authority must approve of such payment within 30 days of the date of the fiscal officer's certification.

Forty two percent of the disbursement transactions for 1999 and sixty three percent of the disbursement transactions for 2000 were not certified prior to the incurring the obligation and the exception was not utilized. The failure to certify the availability of fund prior to incurring the obligation could result in negative fund balances and/or deficit spending by the Village.

The Village should develop polices to improve compliance with the certification requirement.



STATE OF OHIO OFFICE OF THE AUDITOR

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Facsimile 614-466-4490

## **VILLAGE OF BOTKINS**

# SHELBY COUNTY

## **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED JULY 3, 2001