## VILLAGE OF BUTLER

**BUTLER, OHIO** 

REPORT ON EXAMINATION OF FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 1999 AND 2000

J. E. Slaybaugh & Associates, Inc.

Certified Public Accountant

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Lexington, Ohio 44904





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Members of Council Village of Butler 33 Elm Street Butler, Ohio 44822

We have reviewed the Independent Auditor's Report of the Village of Butler, Richland County, prepared by J E Slaybaugh & Associates, Inc., for the audit period January 1, 1999 through December 31, 2000. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Butler is responsible for compliance with these laws and regulations.

JIM PETRO Auditor of State



## FOR THE YEARS ENDED DECEMBER 31, 1999 AND 2000

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33 Elm Street Butler, Ohio 44822

# ELECTED OFFICIALS AS OF DECEMBER 31, 2000

NAME	TITLE	TERM OF OFFICE	SURETY	AN	<b>10UNT</b>	PERIOD
Paul E Bowen	Mayor	1/1/00 - 12/31/03	(A)	\$	25,000	(B)
Ken Thompson	Council Member	1/1/98 - 12/31/01				
Douglas Coole	Council Member	1/1/98 - 12/31/01				
Sonny Dotson	Council Member	1/1/00- 12/31/03				
Sherry Barnett	Council Member	1/1/00 - 12/31/03				
Deb Brokaw	Council Member	1/1/98 - 12/31/01				
LeeAnn Hitchman	Council Member	1/1/98 - 12/31/01				
Keli Dotson	Clerk/Treasurer	4/1/00-3/31/04	(A)	\$	25,000	(B)

#### Statutory Legal Counsel

James J Mayer Richland County Prosecutor 38 South Park Street Mansfield, Ohio 44902

- (A) Public Entities Pool of Ohio
- (B) Concurrent With Term



J. E. Slaybaugh & Associates, Inc. 12 East Main Street

Lexinaton. Ohio 44904

Member ATCPA Member OSCPA John E. Slaybaugh 111 Certified Public Accountant

#### INDEPENDENT AUDITOR'S REPORT

Members of Council Village of Butler Butler, Ohio

We have audited the accompanying financial statements for the Village of Butler, Butler, Ohio, as of and for the years ended December 31, 1999 and 2000. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards; Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Village of Butler prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Village of Butler, Richland County, as of December 31, 1999 and 2000, and its combined cash receipts and disbursements, and reserve for encumbrances, for the years then ended on the basis of accounting described in Note 1.

In accordance with Government Auditing Standards, we have also issued a report dated May 29, 2001, on our consideration of the Village of Butler's internal control over financial reporting and our tests of compliance with certain provisions of laws, regulations, contracts and grants. This report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report when considering the results of our audit.

This report is intended solely for the information and use of management and other officials authorized to receive this report under Section 117.26, Ohio revised Code and is not intended to be and should not be used by anyone other than these specified parties.

J. E. Slaybaugh & Associates, Inc.

Lexington, Ohio May 29, 2001

VILLAGE OF BUTLER RICHLAND COUNTY

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENT FUND TYPES AND SIMILAR FIDUCIARY FUNDS - FOR THE YEAR ENDED DECEMBER 31, 2000

(Memorandum Only)	Total	\$ 115,400 112.155	5,531 13,539	246,625	66,577 921 1,190 93,394 52,149 188	214,419	32,206
Fiduciary	Expendable Trust	\$ 101,221		101,221	8,671	8,671	92,550
	Capital Project	250		250	1,264	1,452	(1,202)
Governmental	Special Revenue	45.611	840	46,451	93,394	94,315	(47,864)
	General	\$ 14,179 66.294	5,531	98,703	66,577	109,981	(11,278)
		CASH RECEIPTS: Local Taxes Intergovenmental	Special Assessments Charges for Services Fines, Licenses, and Permits Miscellaneous	Total Cash Receipts	CASH DISBURSEMENTS: Current: Security of Persons and Property Public Health Services Community Environment Transportation General Government Capital Outlay Debt Service	Total Program Disbursements	Total receipts over/(under) program disbursements

VILLAGE OF BUTLER RICHLAND COUNTY

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENT FUND TYPES AND SIMILAR FIDUCIARY FUNDS - FOR THE YEAR ENDED DECEMBER 31, 2000

(Memorandum

		Governmental		Fiduciary	Only)
	General	Special Revenue	Capital Projects	Expendable Trust	Total
OTHER FINANCING RECEIPTS/(DISBURSEMENTS): Transfers-In Transfers-Out Other Sources	45,000	68,000 (21,000) 1,461		(102,000)	113,000 (123,000) 2,136
Total other financing receipts/(disbursements)	45,675	48,461		(102,000)	(7,864)
Excess of cash receipts and other financing receipts over/(under) cash disbursements and other financing disbursements	34,397	597	(1,202)	(9,450)	24,342
Fund Cash Balances - January 1, 2000	(18,403)	51,100	1,976	43,299	77,972
Fund Cash Balances - December 31, 2000	\$ 15,994	\$ 51,697	\$ 774	\$ 33,849	\$ 102,314
Reserve For Encumbrances	- 	\$ 50	<u>'</u>	€9	\$ 50

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL PROPRIETARY FUND TYPES - FOR THE YEAR ENDED DECEMBER 31, 2000

			(Memorandum Only)
	Enterprise	Agency	Total
OPERATING CASH RECEIPTS: Charges for Services	\$ 144,974		\$ 144,974
Total Cash Receipts	144,974		144,974
OPERATING CASH DISBURSEMENTS:			50.000
Personal Services	59,902		59,902
Contractual Services	49,667		49,667
Supplies and Materials	9,832		9,832
Total Program Disbursements	119,401		119,401
Total receipts over/(under) program disbursements	25,573		25,573
NON-OPERATING REVENUES:	0.505		2,525
Other Non-Operating Revenues	2,525	-	2,323
NON-OPERATING EXPENSES:			21 296
Debt Service	21,286		21,286 9,380
Other Non-Operating Expenses	9,380		9,380
OTHER FINANCING RECEIPTS/(DISBURSEMENTS): Transfers-In Transfers-Out	10,000		10,000
Total other financing receipts/(disbursements)	10,000		10,000
Excess of cash receipts and other financing receipts			
over/(under) cash disbursements and other financing disbursements	7,432	-	7,432
Fund Cash Balances - January 1, 2000	50,294	1,378	51,672
Adjustment for Star Ohio Investment	11,247		11,247
Fund Cash Balances - December 31, 2000	\$ 68,973	\$ 1,378	\$ 70,351
Reserve For Encumbrances	<u>\$ 334</u>	<u>\$</u> -	<u>\$ 334</u>

VILLAGE OF BUTLER RICHLAND COUNTY

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENT FUND TYPES AND SIMILAR FIDUCIARY FUNDS - FOR THE YEAR ENDED DECEMBER 31, 1999

VILLAGE OF BUTLER RICHLAND COUNTY

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENT FUND TYPES AND SIMILAR FIDUCIARY FUNDS - FOR THE YEAR ENDED DECEMBER 31, 1999

		Governmental		Fiduciary	(Memorandum Onlv)
	General	Special Revenue	Capital Projects	Expendable Trust	Total
OTHER FINANCING RECEIPTS/(DISBURSEMENTS): Sale of Fixed Assets Transfers-In Transfers-Out	26,000	70,121			96,121
Other Sources Other Uses	(18,068)	552		(30,121)	(96,121) 552 (18,068)
Total other financing receipts/(disbursements)	7,932	70,673		(96,121)	(17,516)
Excess of cash receipts and other financing receipts over/(under) cash disbursements and other financing disbursements	(25,678)	17,108	•	(10,917)	(19,487)
Fund Cash Balances - January 1, 1999	7,275	33,992	1,976	54,216	97,459
Fund Cash Balances - December 31, 1999	\$ (18,403)	\$ 51,100	\$ 1,976	\$ 43,299	\$ 77,972

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL PROPRIETARY FUND TYPES - FOR THE YEAR ENDED DECEMBER 31, 1999

	_		(Memorandum Only)
	Enterprise	Agency	Total
OPERATING CASH RECEIPTS: Charges for Services	\$ 147,417		\$ 147,417
Total Cash Receipts	147,417		147,417
OPERATING CASH DISBURSEMENTS:			
Personal Services	61,567		61,567
Travel Transportation	102		102
Contractual Services Supplies and Materials	59,808 10,234		59,808 10,234
Total Program Disbursements	131,711		131,711
Total receipts over/(under) program disbursements	15,706		15,706
NON-OPERATING REVENUES Other	4,976		4,976
NON-OPERATING EXPENSES:	0.277		9,367
Debt Service Other Non-Operating Expenses	9,367 7,91 <b>8</b>		7,918
Other Non-Operating Expenses			
Total Revenue over Expenses	3,397		3,397
Excess of cash receipts and other financing receipts over/(under) cash disbursements and other			
financing disbursements	3,397		- 3,397
Fund Cash Balances - January 1, 1999	46,897	1,378	48,275
Fund Cash Balances - December 31, 1999	\$ 50,294	\$ 1,378	\$ 51,672

#### NOTES TO THE FINANCIAL STATEMENTS

#### 1. Summary of Significant Accounting Policies

#### A. Description of the Entity

The Village of Butler, Richland County is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly-elected mayor and six member council. The Village provides general governmental services, including water and sewer utilities, park operations (leisure time activities), and police services.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

#### B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved.)

These statements make adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash and Investments

Certificates of Deposit is valued at cost. The investment in Star Ohio (the State Treasurer's Investment Pool) is valued at amounts reported by the State Treasurer)

#### D. Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

#### General Fund

The general fund is the general operating fund. It is used to account for all financial resources except those required by law or contract to be restricted.

#### Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Fund:

Street Construction, Maintenance and Repair Fund - This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining and repairing Village streets.

Permissive Sales Tax Fund - This fund receives county excess sales and use tax proceeds for road repair and related expenses.

#### D. Enterprise Funds

These funds account for operations that are similar to private business enterprises where management intends that the significant costs of providing certain goods or services will be recovered through user charges. The Village had the following significant enterprise funds:

Water Fund - Receives charges for services from residents to cover the cost of providing this utility.

Sewer Fund - Receives charges for services from residents to cover the cost of providing this utility.

#### E. Fiduciary Funds (Trust and Agency Funds)

Trust funds are used to account for resources restricted by legally binding trust agreements. If the agreement requires the Village to maintain the corpus of the trust, the fund is classified as a nonexpendable trust fund. Other trust funds are classified as agency funds. The Village had the following signifant fiduciary funds:

Income Tax Fund (Expendable Trust Fund) - Receives money from enactment of a local income tax. Use of funds are unrestricted.

Mayor's Court Fund (Agency Fund) - Receives money from fines and forfeitures. These funds are strictly custodial.

#### F. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### **Appropriations**

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Village must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbured appropriations lapse at year end.

#### **Estimated Resources**

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

#### **Encumbrances**

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 1999 and 2000 budgetary activity appears in Note 3.

#### G. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### H. Unpaid Vacation and Sick Leave

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the cash basis of accounting used by the Village.

#### 2. Equity in Pooled Cash and Investments

The Village maintains a cash and investment pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash at the years ended December 31 was as follows:

	<u>2000</u>	<u>1999</u>
Demand Deposits Certificates of Deposit	\$ 120,706 17,500	\$ 88,934 
Total deposits	\$ 138,206	\$ 105,434
STAR Ohio	34,459	24,210
Total Deposits and Investments	\$ 172,665	\$ 129,644

#### Deposits

Deposits are either (1) insured by the Federal Depository Insurance Corporation, or (2) collateralized by the financial institution's public entity deposit pool.

### 3. Budgetary Activity

Budgetary activity for the years ending December 31 was as follows:

## 2000 Budgeted vs. Actual Receipts

Fund Type	Budgete	d Receipts	<u>Actua</u>	1 Receipts	<u>Variance</u>
General	\$	111,565	\$	144,378	\$ 32,813
Special Revenue		122,619		115,912	(6,707)
Capital Project				250	250
Enterprise Fund		141,240		157,499	16,259
Fiduciary Fund	_	94,070		101,221	7,151
	Total <u>\$</u>	469,494	\$	519,260	\$ 49,766

#### 2000 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type			ropriation Authority		Budgetary penditures	V	ariance
General		\$	114,990	\$	109,981	\$	5,009
Special Revenue			186,300		115,315		70,985
Capital Projects			1,600		1,452		148
Enterprise			150,039		150,067		(28)
Fiduciary			86,599		110,671	_(	24,072)
	Total	<u>\$</u>	539,528	<u>\$</u>	487,486	<u>\$</u>	52,042

## 1999 Budgeted vs. Actual Receipts

Fund Type		Budgeted Rec	ceipts	Actual Re	ceipts	Variance
General		\$ 1	120,950	\$	111,634	\$ (9,316)
Special Revenue		1	186,877		122,620	(64,257)
Enterprise		1	145,388		152,393	7,005
Fiduciary			82,905		95,840	(12,935)
	Total	<u>\$ 5</u>	536,120	<u>\$</u>	482,487	<u>\$ (79,503)</u>

## 1999 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type	Appropriation <u>Authority</u>	Budgetary Expenditures	Variance
General	\$ 138,218	\$ 137,313	\$ 905
Special Revenue	206,350	105,512	100,838
Capital Projects	1,975		1,975
Enterprise	165,039	148,996	16,043
Fiduciary	79,249	106,757	(27,508)
Total	\$ 590,831	\$ 498,578	\$ 92,253

#### 4. <u>Property Tax</u>

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Village Council. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half is due the following June 20.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

#### 5. Debt

Debt outstanding at December 31, 2000 was as follows:

				Interest
		P	rincipal	Rate
OWPC		\$	28,400	0.00%
Equipment Lease/Purchase			39,888	<u>6.85%</u>
	Total	\$	68,288	

The Village is obligated to the Ohio Public Works Comission (OWPC) on a five year note which matures July 1, 2004. The note requires semi-annual payments of \$3,550 including interest at 0%. The note proceeds were used to fund the Resort Drive Culvert Replacement Project.

The Village is obligated to a finance company on a five year note which matures August 4, 2005. The note requires annual payments of \$9,689.27 including interest of 6.85% per annum. The note is secured by the 2001 Dodge dump truck.

#### Amortization of the above debt is scheduled as follows:

Year ending December 31:	OWPC	Equipment Lease/Purchase
2001	\$ 7,100	\$ 6,957
2002	7,100	7,433
2003	7,100	7,943
2004	7,100	8,487
2005	<del>_</del>	9,068
Totals	\$ 28,400	\$ 39,888

#### 6. Retirement System

The Village's full-time employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 1999 and 2000, members of PERS contributed 8.5% of their gross salaries. The Village contributed an amount equal to 13.55 % of participant's gross salaries. The Village has paid all contributions required through December 31, 2000.

### VILLAGE OF BUTLER Notes to the Financial Statements Page 8

#### 7. Risk Management

The Village has obtained commercial insurance for the following risks:

- -Comprehensive property and general liability
- -Vehicles
- -Public official's liability

Coverage is provided by Public Entities Pool of Ohio

The Village also provides health insurance, dental and vision coverage to its full-time employees through the Richland County Flexible Benefits Program

# J. E. Slaybaugh & Associates, Inc. 12 East Main Street

12 East Main Street Lexington, Ohio 44904

Member AICPA Member 05CPA John E. Slaybaugh 111 Certified Public Accountant

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE AND ON INTERNAL CONTROL STRUCTURE BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Members of Council Village of Butler Butler, Ohio

We have audited the financial statements of the Village of Butler, Richland County, as of and for the years ended December 31, 1999 and 2000, and have issued our report thereon dated May 29, 2001.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Village of Butler's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

#### Internal Control

In planning and performing our audit, we considered the Village of Butler's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted certain matters involving compliance and the internal control structure and its operation that we have reported to management in a letter dated May 29, 2001.

This report is intended solely for the information and use of management and other officials authorized to receive this report under Section 117.26, Ohio Revised Code and is not intended to be and should not be used by anyone other than these specified parties...

J. E. Sondand & Ussacioton, Jus.
J.E. Slaybaugh & Associates, Inc.

Lexington, Ohio May 29, 2001



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#### VILLAGE OF BUTLER

#### **RICHLAND COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED JUNE 19, 2001