AUDITOR

VILLAGE OF GLANDORF PUTNAM COUNTY

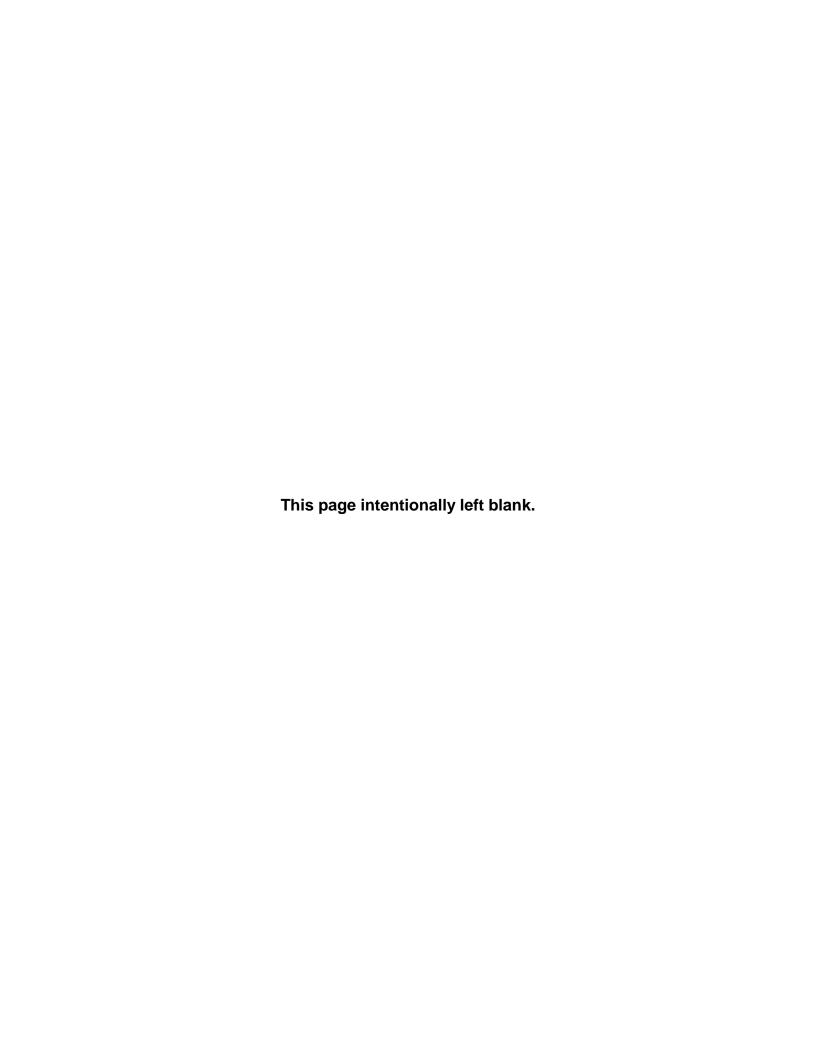
REGULAR AUDIT

FOR THE YEARS ENDED DECEMBER 31, 2000-1999



TABLE OF CONTENTS

TITLE	PAGE
Report of Independent Accountants	1
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – All Governmental Fund Types – For the Year Ended December 31, 2000	3
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – Proprietary Fund Type – For the Year Ended December 31, 2000	4
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – All Governmental Fund Types – For the Year Ended December 31, 1999	5
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – Proprietary Fund Type – For the Year Ended December 31, 1999	6
Notes to the Financial Statements	7
Report of Independent Accountants on Compliance and on Internal Control Required by Government Auditing Standards	13
Schedule of Findings	15
Schedule of Prior Audit Findings	17





One Government Center Room 1420 Toledo, Ohio 43604-2246 Telephone 419-245-2811

800-443-9276

Facsimile 419-245-2484 www.auditor.state.oh.us

REPORT OF INDEPENDENT ACCOUNTANTS

Village of Glandorf 203 North Main Street P.O. Box 68 Glandorf, Ohio 45848-0068

To the Village Council:

We have audited the accompanying financial statements of the Village of Glandorf, Putnam County, Ohio, (the Village) as of and for the years ended December 31, 2000 and 1999. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

As discussed in Note 1, the Village prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Village as of December 31, 2000 and 1999, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 19, 2001 on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audits.

This report is intended solely for the information and use of the finance committee, management, Village Council, and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

June 19, 2001

This page intentionally left blank.

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2000

	Governmental Fund Types				
	General	Special Revenue	Debt Service	Capital Projects	Totals (Memorandum Only)
Cash Receipts:					
Property Tax and Other Local Taxes	\$278,821				\$278,821
Intergovernmental Receipts	90,176	\$25,650		\$68,504	184,330
Charges for Services	6,533				6,533
Fines, Licenses, and Permits	5,402				5,402
Miscellaneous	26,813	336			27,149
Total Cash Receipts	407,745	25,986		68,504	502,235
Cash Disbursements:					
Current:					
Security of Persons and Property	73,702				73,702
Public Health Services	1,297				1,297
Leisure Time Activities	3,301				3,301
Community Environment	1,231				1,231
Basic Utility Services	44,106				44,106
Transportation	11,705	39,319			51,024
General Government	97,395				97,395
Capital Outlay		49,125		81,879	131,004
Total Cash Disbursements	232,737	88,444		81,879	403,060
Total Receipts Over/(Under) Disbursements	175,008	(62,458)		(13,375)	99,175
Other Financing Receipts/(Disbursements):					
Sale of Fixed Assets	15,000				15,000
Transfers-In		70,000		25,000	95,000
Transfers-Out	(220,000)				(220,000)
Total Other Financing Receipts/(Disbursements)	(205,000)	70,000		25,000	(110,000)
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements					
and Other Financing Disbursements	(29,992)	7,542		11,625	(10,825)
Fund Cash Balances, January 1	182,167	8,769	\$55	15,846	206,837
Fund Cash Balances, December 31	\$152,175	\$16,311	\$55	\$27,471	\$196,012

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - PROPRIETARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 2000

	Proprietary Fund Type
	Enterprise
Operating Cash Receipts:	
Charges for Services Miscellaneous	\$201,938 24,850
Total Operating Cash Receipts	226,788
Operating Cash Disbursements:	
Personal Services	14,709
Travel Contractual Services	215 171,235
Supplies and Materials	2,498
Capital Outlay	14,094
Total Operating Cash Disbursements	202,751
Operating income	24,037
Non-Operating Cash Receipts: Miscellaneous	13,453
Non-Operating Cash Disbursements: Debt Service	122,787
Excess of Disbursements Over Receipts Before Interfund Transfers	(85,297)
Transfers-In	125,000
Net Receipts Over Disbursements	39,703
Fund Cash Balances, January 1	293,966
Fund Cash Balances, December 31	\$333,669

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1999

	Governmental Fund Types				
	General	Special Revenue	Debt Service	Capital Projects	Totals (Memorandum Only)
Cash Receipts:					
Property Tax and Other Local Taxes	\$251,581				\$251,581
Intergovernmental Receipts	59,707	\$25,398			85,105
Charges for Services	16,207	+ ==,===			16,207
Fines, Licenses, and Permits	4,961				4,961
Miscellaneous	19,941	1,113			21,054
Total Cash Receipts	352,397	26,511			378,908
Cash Disbursements:					
Current:					
Security of Persons and Property	71,790				71,790
Public Health Services	2,267				2,267
Leisure Time Activities	2,057				2,057
Community Environment	4,775				4,775
Basic Utility Services	6,768				6,768
Transportation	1,857	24,044			25,901
General Government	73,800				73,800
Debt Service:			•		
Principal Payments			\$69,497		69,497
Interest Payments		40.455	52,618		52,618
Capital Outlay		46,155			46,155
Total Cash Disbursements	163,314	70,199	122,115		355,628
Total Receipts Over/(Under) Disbursements	189,083	(43,688)	(122,115)		23,280
Other Financing Receipts/(Disbursements):					
Transfers-In		25,000	122,115		147,115
Transfers-Out	(175,000)				(175,000)
Total Other Financing Receipts/(Disbursements)	(175,000)	25,000	122,115		(27,885)
Excess of Cash Receipts and Other Financing					
Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	14,083	(18,688)			(4,605)
•					
Fund Cash Balances, January 1	168,084	27,457	55_	\$15,846	211,442
Fund Cash Balances, December 31	\$182,167	\$8,769	\$55	\$15,846	\$206,837

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - PROPRIETARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 1999

	Proprietary Fund Type
	Enterprise
Operating Cash Receipts: Charges for Services Miscellaneous	\$199,070 18,400
Total Operating Cash Receipts	217,470
Operating Cash Disbursements: Personal Services Travel Contractual Services Supplies and Materials Capital Outlay	14,659 248 166,264 5,562 29,917
Total Operating Cash Disbursements	216,650
Operating income	820
Non-Operating Cash Receipts: Miscellaneous	15,258
Excess of Receipts Over Disbursements Before Interfund Transfers	16,078
Transfers-In Transfers-Out	150,000 (122,115)
Net Receipts Over Disbursements	43,963
Fund Cash Balances, January 1	250,003
Fund Cash Balances, December 31	\$293,966

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The Village of Glandorf, Putnam County, (the Village) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly-elected six-member Council. The Village provides general governmental services, including water and sewer utilities, park operations (leisure time activities), and police services.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Cash and Investments

Certificates of deposit are valued at cost.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

D. Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Fund:

Street Construction, Maintenance and Repair Fund - This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining and repairing Village streets.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

3. Debt Service Funds

These funds are used to accumulate resources for the payment of bonds and note indebtedness. The Village had the following significant debt service fund:

Bond Retirement Fund - This fund is used for the payment of general long-term debt principal and interest.

4. Capital Project Funds

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Village had the following significant capital project fund:

Capital Improvements Fund-Blanchard Avenue Storm Sewer Project - This fund is used for the capital improvements made using funds from the Ohio Public Works Commission.

5. Enterprise Funds

These funds account for operations that are similar to private business enterprises where management intends that the significant costs of providing certain goods or services will be recovered through user charges. The Village had the following significant Enterprise Funds:

Water Fund - This fund receives charges for services from residents to cover the cost of providing this utility.

Sewer Fund - This fund receives charges for services from residents to cover the cost of providing this utility.

E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. The Village did not use the encumbrance method of accounting.

A summary of 2000 and 1999 budgetary activity appears in Note 3.

F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

2. EQUITY IN POOLED CASH AND INVESTMENTS

The Village maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	<u>2000</u>	<u>1999</u>
Demand deposits	\$29,681	\$50,803
Certificates of deposit	500,000	450,000
Total deposits	\$529,681	\$500,803

Deposits are either insured by the Federal Depository Insurance Corporation, specific collateral pledged by the financial institution to the Village or collateralized by the financial institution's public entity deposit pool.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2000 and 1999 follows:

2000 Budgeted vs. Actual Receipts

2000 Baagetea vo. 7 tetaar 1 teoerpte				
		Budgeted	Actual	
Fund Type		Receipts	Receipts	Variance
General		\$356,505	\$422,745	\$66,240
Special Revenue		98,095	95,986	(2,109)
Capital Projects		95,000	93,504	(1,496)
Enterprise		315,400	365,241	49,841
	Total	\$865,000	\$977,476	\$112,476

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

2000 Budgeted vs. Actual Budgetary Basis Expenditures

		Appropriation	Budgetary	
Fund Type		Authority	Expenditures	Variance
General		\$538,550	\$452,737	\$85,813
Special Revenue		106,815	88,444	18,371
Debt Service		56		56
Capital Projects		110,800	81,879	28,921
Enterprise		602,925	325,538	277,387
	Total	\$1,359,146	\$948,598	\$410,548

1999 Budgeted vs. Actual Receipts

Fund Type		Budgeted Receipts	Actual Receipts	Variance
General Special Revenue Debt Service Enterprise		\$285,145 57,901 123,000 273,200	\$352,397 51,511 122,115 382,728	\$67,252 (6,390) (885) 109,528
	Total	\$739,246	\$908,751	\$169,505

1999 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type		Appropriation Authority	Budgetary Expenditures	Variance
•				
General Special Revenue		\$362,450 85,345	\$338,314 70,199	\$24,136 15,146
Debt Service		122,925	122,115	810
Capital Projects		15,800		15,800
Enterprise		518,100	338,765	179,335
	Total	\$1,104,620	\$869,393	\$235,227

4. COMPLIANCE

The Village Clerk did not certify the availability of funds prior to the commitment being incurred, as required by Ohio Revised Code § 5705.41(D).

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

5. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Village Council. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

6. DEBT

Debt outstanding at December 31, 2000 was as follows:

	Principal	Interest Rate
General Electric Capital Loan Ohio Water Development Authority Loan Rural Economic and Community Development Loan	\$234,200 137,830 358,400	5.00% 7.56% 5.625%
Total	\$730,430	

These loans were for utility construction projects. Property and revenue have of the Village water and sewer systems have been pledged to repay these debts.

Amortization of the above debt, including interest, is scheduled as follows:

Year Ending December 31:	General Electric Capital Loan	OWDA Loan	Rural Economic and Community Development Loan
2001	\$21,310	\$76,824	\$24,160
2002	21,830	76,824	24,135
2003	21,400		24,099
2004	21,805		24,151
2005	21,280		24,087
Subsequent	216,140		675,642
Total	\$323,765	\$153,648	\$796,274

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

7. RETIREMENT SYSTEMS

The Village employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. These plans provide retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2000 and 1999, PERS members contributed 8.5% of their gross salaries. The Village contributed an amount equal to 13.55% and 10.84% of participants' gross salaries for 1999 and 2000, respectively. The Village has paid all contributions required through December 31, 2000.

8. RISK MANAGEMENT

The Village is a member of the Ohio Government Risk Management Plan (the Plan). The Plan assumes the risk of loss up to the limits of the Village's policy. The Plan may assess supplemental premiums. The following risks are covered the Plan:

- Property and liability;
- Wrongful acts;
- Law enforcement;
- Automobile:
- Inland Marine;
- Fire Vehicle; and
- EDP.



One Government Center Room 1420 Toledo, Ohio 43604-2246 Telephone 419-245-2811

Facsimile 419-245-2484 www.auditor.state.oh.us

800-443-9276

REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of Glandorf Putnam County 203 North Main Street P.O. Box 68 Glandorf, Ohio 45848-0068

To the Village Council:

We have audited the accompanying financial statements of the Village of Glandorf, Putnam County, Ohio, (the Village) as of and for the years ended December 31, 2000 and 1999, and have issued our report thereon dated June 19, 2001. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Village's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audits and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards*, which is described in the accompanying schedule of findings as item 2000-30269-001. We also noted certain immaterial instances of noncompliance that we have reported to management of the Village in a separate letter dated June 19, 2001.

Internal Control Over Financial Reporting

In planning and performing our audits, we considered the Village's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Village in a separate letter dated June 19, 2001.

Village of Glandorf Putnam County Report of Independent Accountants on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended for the information and use of the finance committee, management, and Village Council, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

June 19, 2001

SCHEDULE OF FINDINGS DECEMBER 31, 2000 AND 1999

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2000-30269-001

Noncompliance Citation

Ohio Revised Code § 5705.41(D) states that no subdivision shall make any contract or order any expenditure of money unless the certificate of the fiscal officer is attached. The fiscal officer must certify that the amount required to meet such a commitment has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrance. Further, contracts and orders for expenditures lacking prior certification should be null and void.

This section also provides two exceptions to the above requirement

- A. Then and Now Certificate If no certificate is furnished as required, upon receipt of the fiscal officer's certificate that a sufficient sum was, both at the time of the contract or order and at the time of the certificate appropriated and free of any previous encumbrance, the taxing authority may authorize the issuance of a warrant in payment of the amount due upon such contract or order by resolution within 30 days from the receipt of such certificate, if such expenditure is otherwise valid.
- B. If the amount involved is less than \$1000 the fiscal officer may authorize it to be paid without the affirmation of the taxing authority, if such expenditure is otherwise valid.

None of the Village transactions were certified by the Clerk/Treasurer. This procedure is not only required by Ohio law but is also a key control in the disbursement process to assure that purchase commitments receive prior approval, and to help reduce the possibility of Village funds being over expended or exceeding budgetary spending limitations as set by Council.

To improve controls over disbursements it is recommended that all Village disbursements, receive prior certification of the Clerk/Treasurer and that Council periodically review the expenditures made to ensure they are within appropriations adopted by Council certified by the Clerk/Treasurer and recorded against appropriation.

This page intentionally left blank.

SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2000 AND 1999

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> :
1998-60269- 001	ORC § 5705.41(D) certification of funds.	No	Finding has not been corrected and is repeated in this report.
1998-60269- 002	ORC § 5705.41(B) expenditures exceeded appropriations.	No	Some improvement has been made reducing this to a management letter citation.



88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514

800-282-0370

Facsimile 614-466-4490

VILLAGE OF GLANDORF

PUTNAM COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED JULY 17, 2001