AUDITOR C

VILLAGE OF KINGSTON ROSS COUNTY

REGULAR AUDIT

FOR THE YEARS ENDED DECEMBER 31, 2000 AND 1999



TABLE OF CONTENTS

TLE PAG	ìΕ
eport of Independent Accountants	1
ombined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – All Governmental Fund Types For the Year Ended December 31, 2000	3
ombined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – Proprietary Fund Type For the Year Ended December 31, 2000	4
ombined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – All Governmental Fund Types For the Year Ended December 31, 1999	5
ombined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – Proprietary Fund Type For the Year Ended December 31, 1999	6
otes to the Financial Statements	7
eport on Compliance and on Internal Control Required by <i>Government Auditing Standards</i>	13
chedule of Findings	15





35 N. Fourth St. Second Floor Columbus, Ohio 43215

Telephone 614-466-3402

800-443-9275

Facsimile 740-728-7199 www.auditor.state.oh.us

REPORT OF INDEPENDENT ACCOUNTANTS

Village of Kingston Ross County 20 East Pickaway Street Kingston, Ohio 45644

To the Village Council:

We have audited the accompanying financial statements of the Village of Kingston, Ross County, Ohio, (the Village) as of and for the years ended December 31, 2000 and December 31, 1999. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Village prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserve for encumbrances of the Village of Kingston, Ross County, Ohio as of December 31, 2000 and December 31, 1999, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 31, 2001 on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Village of Kingston Ross County Report of Independent Accountants Page 2

This report is intended solely for the information and use of the management, and Council and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

JIM PETRO Auditor of State

May 31, 2001

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2000

Governmental Fund Types

	General	Special Revenue	Totals (Memorandum Only)
		Revenue	Omy)
Cash Receipts:			
Property Tax and Other Local Taxes	\$10,319	\$3,440	\$13,759
Intergovernmental Receipts	69,574	51,720	121,294
Fines, Licenses, and Permits	240		240
Earnings on Investments	16,705	675	17,380
Miscellaneous	4,044	250	4,294
Total Cash Receipts	100,882	56,085	156,967
Cash Disbursements:			
Current:			
Security of Persons and Property	5,100	14,411	19,511
Leisure Time Activities		1,351	1,351
Community Environment	2,628		2,628
Basic Utility Services	8,000		8,000
Transportation	27,210	7,878	35,088
General Government	43,421		43,421
Capital Outlay	188	10,000	10,188
Total Disbursements	86,547	33,640	120,187
Total Receipts Over/(Under) Disbursements	14,335	22,445	36,780
Fund Cash Balances January 1, 2000	135,766	35,497	171,263
Fund Cash Balances, December 31, 2000	\$150,101	\$57,942	\$208,043
Reserve for Encumbrances, December 31, 2000	\$4,377	\$62	\$4,439

The notes to the financial statements are an integral part of this statement.

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND CASH BALANCES PROPRIETARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 2000

	Proprietary Fund Type
	Enterprise
Operating Cash Receipts: Charges for Services	\$290,629
Total Operating Cash Receipts	290,629
Operating Cash Disbursements: Personal Services Fringe Benefits Contractual Services Supplies and Materials Capital Outlay	71,541 6,150 37,862 14,572 0
Total Operating Cash Disbursements	130,125
Operating Income/(Loss)	160,504
Non-Operating Cash Receipts: Special Assessments Interest	159,639 6,978
Total Non-Operating Cash Receipts	166,617
Non-Operating Cash Disbursements: Debt Service-Principal Debt Service-Interest	141,796 142,651
Total Non-Operating Cash Disbursements	284,447
Net Receipts Over/(Under) Disbursements	42,674
Fund Cash Balances, January 1, 2000	275,605
Fund Cash Balances, December 31, 2000	\$318,279
Reserve for Encumbrances, December 31, 2000	\$2,439

The notes to the financial statements are an integral part of this statement.

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1999

	Governmental			
	General	Special Revenue	Totals (Memorandum Only)	
Cash Receipts:				
Property Tax and Other Local Taxes	\$10,387	\$3,421	\$13,808	
Intergovernmental Receipts	80,673	61,342	142,015	
Fines, Licenses, and Permits	270		270	
Earnings on Investments	13,032		13,032	
Miscellaneous	281	190	471_	
Total Cash Receipts	104,643	64,953	169,596	
Cash Disbursements:				
Current:				
Security of Persons and Property	4,681	23,560	28,241	
Public Health Services			0	
Leisure Time Activities		2,401	2,401	
Community Environment	1,033		1,033	
Basic Utility Services		7.500	7.500	
Transportation General Government	52,479	7,598	7,598 52,479	
Capital Outlay	8,583	56,695	65,278	
Capital Outlay	0,303	30,033	00,210	
Total Disbursements	66,776	90,254	157,030	
Total Receipts Over/(Under) Disbursements	37,867	(25,301)	12,566	
Other Financing Receipts/(Disbursements):				
Transfers In		5,125	5,125	
Advances In		15,375	15,375	
Transfers-Out	(5,125)		(5,125)	
Advances-Out	(15,375)		(15,375)	
Other Uses	(44)		(44)	
Total Other Financing Receipts/(Disbursements)	(20,544)	20,500	(44)	
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements				
and Other Financing Disbursements	17,323	(4,801)	12,522	
Fund Cash Balances January 1, 1999	118,443	40,298	158,741	
Fund Cash Balances, December 31, 1999	<u>\$135,766</u>	\$35,497	\$171,263	

The notes to the financial statements are an integral part of this statement.

Reserves for Encumbrances, December 31, 1999

\$1,606

\$2,011

\$3,617

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES PROPRIETARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 1999

	Proprietary Fund Type
	Enterprise
Operating Cash Receipts:	
Charges for Services	\$325,038
Total Operating Cash Receipts	325,038
Operating Cash Disbursements:	
Personal Services	69,057
Fringe Benefits	6,916
Contractual Services	61,286
Supplies and Materials	14,591
Capital Outlay	1,780
Total Operating Cash Disbursements	153,630
Operating Income/(Loss)	171,408
Non-Operating Cash Receipts:	
Special Assessments	148,069
Interest	2,958
Total Non-Operating Cash Receipts	151,027
Non-Operating Cash Disbursements:	
Debt Service-Principal	152,249
Debt Service-Interest	142,227
Total Non-Operating Cash Disbursements	294,476
Net Receipts Over/(Under) Disbursements	27,959
Fund Cash Balances, January 1, 1999	247,646
Fund Cash Balances, December 31, 1999	\$275,605
Reserve for Encumbrances, December 31, 1999	\$1,544

The notes to the financial statements are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The Village is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly-elected six-member Council. The Village provides general governmental services, including water and sewer utilities, and park operations (leisure time activities). The Village contracts with the Ross County Sheriff's department to provide security of persons and property. The Village contracts with Green Township for fire protection.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Cash and Investments

Certificates of deposit are valued at cost. Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

D. Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

2. Special Revenue Fund

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Funds:

Street Construction, Maintenance and Repair Fund - This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining and repairing Village streets.

COPS Fast - This fund receives federal grant monies for payments to Ross County Sheriff's Department for providing security to persons and property.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Fund Accounting (Continued)

3. Enterprise Funds

These funds account for operations that are similar to private business enterprises where management intends that the significant costs of providing certain goods or services will be recovered through user charges. The Village had the following significant Enterprise Funds:

Water Fund - This fund receives charges for services from residents to cover the cost of providing this utility.

Sewer Fund - This fund receives charges for services from residents to cover the cost of providing this utility.

Water Debt Service Fund - This fund receives a utility surcharge from customers for the payment of loans obtained from the Ohio Water Development Authority.

Sewer Debt Service Fund - This fund receives a surcharge from the customers for payment of loans obtained from the Ohio Water Development Authority to finance a utility plant expansion.

E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function and object level of control, and appropriations may not exceed estimated resources. The Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be re-appropriated.

A summary of 2000 and 1999 budgetary activity appears in Note 3.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

G. Unpaid Vacation and Sick Leave

Employees are entitled to cash payments for unused sick leave in certain circumstances, such as upon retirement. Unpaid sick leave is not reflected as a liability under the cash basis of accounting used by the Village.

2. EQUITY IN POOLED CASH AND INVESTMENTS

The Village maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

		2000	1999
Demand deposits Certificates of deposit	\$	328,608 197,715	\$ 260,593 186,277
Total deposits	<u>_</u>	526,323	446,868

Deposits: Deposits are either (1) insured by the Federal Depository Insurance Corporation, or (2) collateralized by the financial institution's public entity deposit pool.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2000 and December 31, 1999 follows:

2000 Budgeted vs. Actual Receipts

Fund Type	Budgeted Receipts		 Actual Receipts		Variance	
General Special Revenue Enterprise		\$	78,750 69,288 472,116	\$ 100,882 56,085 457,246	\$	22,132 (13,203) (14,870)
	Total	\$	620,154	\$ 614,213	\$	(5,941)

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

3. BUDGETARY ACTIVITY (Continued)

2000 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type		Appropriation Authority		Budgetary Expenditures		Variance	
General Special Revenue Enterprise		\$	143,998 81,590 483,785	\$	86,984 33,702 417,071	\$	57,014 47,888 66,714
	Total	\$	709,373	\$	537,757	\$	171,616

1999 Budgeted vs. Actual Receipts

Fund Type		Budgeted Receipts		 Actual Receipts		Variance	
General Special Revenue Enterprise		\$	100,562 86,833 472,116	\$ 104,643 85,453 476,065	\$	4,081 (1,380) 3,949	
	Total	\$	659,511	\$ 666,161	\$	6,650	

1999 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type		Appropriation Budgetary Authority Expenditures			Variance		
General Special Revenue Enterprise		\$	107,028 115,132 493,984	\$	88,926 92,265 449,650	\$	18,102 22,867 44,334
	Total	\$	716,144	\$	630,841	\$	85,303

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Village Council. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

4. PROPERTY TAX (Continued)

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

5. DEBT

Debt outstanding at December 31, 2000 was as follows:

	Principal	Interest Rate
Ohio Water Development Authority Loan-EV0349	\$ 20,000	0%
Ohio Water Development Authority Loan-Water 4005	406,266	7%
Ohio Water Development Authority Loan-Sewer 144SRF	2,002,856	5%
Ohio Public Works-Sewer 00441	302,535	0%
Total	\$2,731,657	

The Ohio Water Development Authority (OWDA) are loans to the Village to expand the water and sewer facilities to address the mandate for improvements by the Ohio Environmental Protection Agency.

Amortization of the above debt, including interest, is scheduled as follows:

Year ending December 31:	 OWDA EV0349	\	OWDA Water-4005	S	OWDA ewer-144SRF	hio Public orks-0441
2001 2002 2003 2004 2005 Subsequent	\$ 5,000 5,000 5,000 5,000 0	\$	20,248 40,495 40,495 40,495 40,495 506,187	\$	101,586 203,172 203,172 203,172 203,172 1,930,234	\$ 22,410 22,410 22,410 22,410 22,410 190,485
Total	\$ 20,000	\$	688,415	\$	2,844,508	\$ 302,535

The Village has prepaid the first semiannual installment for the OWDA Water- 4005 and Ohio Public Works- 441 debt issuances.

The Village issued bearer bond, First Mortgage Sewerage System Revenue Bonds, in 1963 totaling \$130,000, in denominations of \$1,000 issued for the purpose of paying part of the cost of constructing and improvements to its existing sewerage system, including a sewage treatment plant and all expenses incidental thereto. This is a "bearer" type bond issue with a maturity in the year 2003. The Village paid principal and interest in fiscal 1999 and 2000, respectively on this bond issue. The Village is unable to identify the liability on this issue as of December 31, 2000.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

6. RETIREMENT SYSTEMS (Continued)

Full-time employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including post retirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

PERS members contributed 8.5% of their gross salaries. The Village contributed an amount equal to 13.55% of participants' gross salaries in 1999 and 10.84% for 2000. The Village has paid all contributions required through December 31, 2000.

7. RISK MANAGEMENT

The Village has obtained commercial insurance for the following risks:

- Comprehensive property and general liability
- Vehicles
- Errors and omissions

The Village also provides health insurance and dental and vision coverage to full-time employees through a private carrier.

8. SUBSEQUENT EVENTS

January 1, 2001, the local school district, a primary water and sewer user, closed its only two school buildings within the Village proper. The Village expects water and sewer revenues to significantly decrease as a result. To address the loss of revenue, the Village plans to reduce operational cost to continue water and sewer services to its residents and meet scheduled debt payments.



35 N. Fourth St. Second Floor Columbus, Ohio 43215

Telephone 614-466-3402

800-443-9275

Facsimile 740-728-7199 www.auditor.state.oh.us

REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of Kingston Ross County 20 East Pickaway Street Kingston, Ohio 45644

To the Village Council:

We have audited the financial statements of the Village of Kingston, Ross County, Ohio (the Village), as of and for the years ended December 31, 2000, and December 31, 1999, and have issued our report thereon dated May 31, 2001. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Village's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that is required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance that we have reported to management of the Village in a separate letter dated May 31, 2001.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Village's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operations that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgement, could adversely affect the Village's ability to record, process summarize and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in the accompanying schedule of findings as items 2000-30771-001 and 2000-30771-002.

A material weakness is a condition in which the design and operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatement in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe none of the reportable conditions described above is a material weakness. We also noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Village in a separate letter dated May 31, 2001.

Village of Kingston Ross County Report on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended for the information and use of the management, and Village Council, and is not intended to be and should not be used by anyone other than these specified parties.

JIM PETRO Auditor of State

May 31, 2001

SCHEDULE OF FINDINGS DECEMBER 31, 2000 AND 1999

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding Number

2000-30771-001

Bearer Bonds

The Village issued one hundred thirty First Mortgage Sewage System Revenue Bonds dated January 1, 1963 in denominations of \$1,000, with interest payable January 1 and July 1 beginning in 1963. These bonds were bearer in nature and redeemable by the year 2003. The Village did not maintain a bond coupon book to reconcile bond and coupons due to those redeemed to date, or a bank account where monies are deposited when interest and principal payments became due. Consequently, the Village can not determine those unredeemed bonds or interest coupons still unpaid as of December 31, 2000.

This condition could result in liabilities for which the Village has not budgeted nor may not have the resources to pay.

We recommend the Village consult with its Trustee to develop an estimate of the bonds and interest for which the Village is liable. Upon determination of the amount, the Village should appropriate resources to meet the derived debt expense.

Finding Number

2000-30771-002

Segregation-of-Duties- Water and Sewer

A Village employee performs the duties of reading customer meters, entering the water and sewer usage data into the computer for the development of the billing statements, making adjustments to billing statements and recording the monies paid by customers to the water and sewer subsidiary ledger. There is no management oversight or any budget to actual review by Council or the Utility Superintendent to ensure readings are accurately captured, billing statements are accurately and completely calculated and representative of the true, complete meter data and recorded to the subsidiary ledger. The same employee also records receipts to the subsidiary ledger. These duties should be segregated among employees to aid in the prevention of error without management detection, misappropriation or theft.

We recommend the Village segregate the reading billing, and recording functions. Management should devise a system to monitor these financial activities with anticipated benchmark(s) to ensure all readings are captured accurately, billing statements are representative of actual, true readings and calculated based on this accurate information and posted to the subsidiary ledger.



88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514

800-282-0370

Facsimile 614-466-4490

VILLAGE OF KINGSTON

ROSS COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED JULY 17, 2001