# **REGULAR AUDIT**

# FOR THE YEARS ENDED DECEMBER 31, 2000 - 1999



JIM PETRO AUDITOR OF STATE

STATE OF OHIO

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## **REPORT OF INDEPENDENT ACCOUNTANTS**

Village of Macksburg Washington County P.O. Box 166 Macksburg, Ohio 45746

To the Village Council:

We have audited the accompanying financial statements of the Village of Macksburg, Washington County, Ohio (the Village), as of and for the years ended December 31, 2000 and 1999. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Village prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Village of Macksburg, Washington County, as of December 31, 2000 and 1999, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 21, 2001, on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

This report is intended solely for the information and use of the audit committee, management, the Village Council and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

May 21, 2001

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#### STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND CASH BALANCES - ALL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2000

Fund Type/Fund:	Balance <u>01/01/00                               </u>		<u>Disbursements</u>	Balance <u>12/31/00</u>	
General Fund	\$ 15,465	\$ 49,534	\$ 41,140	\$ 23,859	
Special Revenue Funds: Street Construction, Maintenance and Repair Federal Emergency Management Agency Special Assessment	5,451 0 0	5,658 6,576 339	7,998 6,576 17	3,111 0 322	
Total Special Revenue Funds	5,451	12,573	14,591	3,433	
Total All Funds	<u>\$ 20,916</u>	<u> </u>	<u>\$55,731</u>	<u>\$ 27,292</u>	

The notes to the financial statements are an integral part of this statement.

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1999

	Governmental Fund Types				Totals		
	General		Special eral Revenue		Special (Memo		morandum Only)
Cash Receipts:							
Property Tax and Other Local Taxes	\$	1,134	\$	6,271	\$	7,405	
Intergovernmental Receipts		36,847		440		37,287	
Miscellaneous		1,738				1,738	
Total Cash Receipts		39,719		6,711		46,430	
Cash Disbursements:							
Current:							
Security of Persons and Property		4,426		684		5,110	
Public Health Services		162				162	
Basic Utility Services		2,346		44.000		2,346	
Transportation General Government		21,766 12,190		11,808		33,574 12,190	
General Government		12,190				12,190	
Total Cash Disbursements		40,890		12,492		53,382	
Total Cash Receipts Over/(Under) Cash Disbursements		(1,171)		(5,781)		(6,952)	
Other Financing Receipts/(Disbursements):							
Transfers-In		11,587		204		11,791	
Transfers-Out		11,007		(11,791)		(11,791)	
Total Other Financing Receipts/(Disbursements)		11,587		(11,587)		0	
Excess of Cash Receipts and Other Financing							
Receipts Over/(Under) Cash Disbursements							
and Other Financing Disbursements		10,416		(17,368)		(6,952)	
Fund Cash Balances, January 1		5,049		22,819		27,868	
Fund Cash Balances, December 31	\$	15,465	\$	5,451	\$	20,916	

The notes to the financial statements are an integral part of this statement.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Description of the Entity

The Village of Macksburg, Washington County (the Village), is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly-elected six-member Council, and an elected Mayor and Clerk. The Village provides general governmental services, including maintenance of streets.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

## B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred.

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State. However, the accompanying financial statement for 2000 does not present the receipts and disbursement classifications prescribed by the Auditor of State.

## C. Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

#### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Funds

These funds are used to account for proceeds from specific sources that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Funds:

*Street Construction, Maintenance and Repair Fund* - This fund receives gasoline tax and motor vehicle license tax money to construct, maintain and repair Village streets.

*Federal Emergency Management Agency (FEMA) Fund* - This fund receives money from the Federal Emergency Management Agency and Ohio Emergency Management Agency to provide flood relief to the Village.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### **D. Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

## 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund level of control, and appropriations may not exceed estimated resources. The Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

## 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

## 3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year. The Village did not encumber all commitments required by Ohio law.

A summary of 2000 and 1999 budgetary activity appears in Note 3.

## E. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

## 2. EQUITY IN POOLED CASH AND INVESTMENTS

The Village maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	<u>2000</u>		<u>1999</u>	
Demand deposits	\$ 27,292	\$	20,916	

**Deposits:** Deposits are insured by the Federal Deposit Insurance Corporation.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

## 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2000 and 1999, follows:

2000 Budgeted vs. Actual Receipts								
	Budgeted Actual							
Fund Type	Fund Type		Receipts		Receipts	Variance		
General Special Revenue		\$	46,729 13,276	\$	49,534 12,573	\$	2,805 (703)	
	Total	\$	60,005	\$	62,107	\$	2,102	
2000 Buc	lgeted vs	. Act	ual Budgeta	ry Bas	is Expenditu	ures		
		Ар	propriation	В	udgetary			
Fund Type		ļ	Authority	Exp	penditures	<u>\</u>	/ariance	
General Special Revenue		\$	55,619 17,401	\$	41,140 14,591	\$	14,479 2,810	
	Total	\$	73,020	\$	55,731	\$	17,289	
	1999 B	udae	ted vs. Actu	al Rec	eipts			
			udgeted		Actual			
Fund Type		F	Receipts	F	Receipts	\	/ariance	
General Special Revenue		\$	33,540 8,366	\$	51,306 6,915	\$	17,766 (1,451)	
	Total	\$	41,906	\$	58,221	\$	16,315	
1999 Budgeted vs. Actual Budgetary Basis Expenditures								
Appropriation Budgetary								
Fund Type		Authority			penditures	\	/ariance	
		\$	40,942	\$	40,890	\$	52	
General Special Revenue		¥	29,185		24,283		4,902	

Expenditures exceeded appropriations in the Permissive Sales Tax Fund for the year ended December 31, 1999, and in the Federal Emergency Management Agency Fund for the year ended December 31, 2000.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

## 4. **PROPERTY TAX**

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Village Council. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

## 5. RETIREMENT SYSTEM

The employees of the Village, as well as some of the elected officials, belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer defined-benefit pension plan. This plan provides retirement and disability benefits, annual cost of living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by state statute per Chapter 145 of the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2000 and 1999, PERS members contributed 8.5% of their gross salaries. The Village contributed an amount equal to 13.55% of PERS participants' gross salaries through June 30, 2000. For the period July 1, 2000 through December 31, 2000, PERS temporarily reduced the employer's contribution rate to 8.13% of participants gross salaries. The Village has paid all contributions required through December 31, 2000.

#### 6. RISK MANAGEMENT

The Village has obtained commercial insurance coverage for the following risks:

- Comprehensive property and general liability
- Vehicles
- Public Officials' Liability

## 7. CONTINGENT LIABILITIES

Amounts received from grantor agencies are subject to audit and adjustment by the grantor, principally the federal government. Any disallowed costs may require refunding to the grantor. Amounts which may be disallowed, if any, are not presently determinable. However, based on prior experience, management believes such refunds, if any, would not be material.



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# REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Village of Macksburg Washington County P.O. Box 166 Macksburg, Ohio 45746

To the Village Council:

We have audited the accompanying financial statements of the Village of Macksburg, Washington County, Ohio (the Village), as of and for the years ended December 31, 2000 and 1999, and have issued our report thereon dated May 21, 2001. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

## Compliance

As part of obtaining reasonable assurance about whether the Village's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under *Government Auditing Standards*, which are described in the accompanying Schedule of Findings as item numbers 2000-31084-001 and 2000-31084-002. We also noted certain immaterial instances of noncompliance that we have reported to management of the Village in a separate letter dated May 21, 2001.

## **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Village's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting that might be material would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Village in a separate letter dated May 21, 2001.

Village of Macksburg Washington County Report of Independent Accountants on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended for the information and use of the audit committee, management and the Village Council, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

May 21, 2001

## SCHEDULE OF FINDINGS DECEMBER 31, 2000 AND 1999

## FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

## FINDING NUMBER 2000-31084-001

## **Noncompliance Citation**

Ohio Rev. Code Section 5705.41(D) states that no subdivision or taxing authority shall make any contract or order an expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision that the amount required to meet the same has been lawfully appropriated for such purposes and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrance. Every such contract made without such a certificate shall be null and void and no warrant shall be issued in payment of any amount due thereon. This section provides two "exceptions" to the above requirement:

- A. "Then and Now" Certificate If no certificate is furnished as required, upon receipt of the fiscal officer's certificate that a sufficient sum was appropriated and free from any previous encumbrances, the Village Council may authorize the issuance of a warrant in payment of the amount due upon such contract or order by resolution within 30 days from the receipt of such certificate, if such expenditure is otherwise valid.
- B. If the amount involved is less than one thousand dollars, the fiscal officer may authorize it to be paid without the affirmation of the Village Council.

The Village did not obtain the necessary prior certification of available funds before incurring obligations for 35% of the nonpayroll disbursements tested in 1999 and 50% of the nonpayroll disbursements tested in 2000.

We recommend the Village utilize purchase orders and obtain the fiscal officer's certification of the availability of funds prior to a commitment being incurred.

## FINDING NUMBER 2000-31084-002

#### **Noncompliance Citation**

Ohio Rev. Code Section 5705.41(B) states that no subdivision or taxing unit is to expend money unless it has been appropriated.

For the year ended December 31, 1999, actual disbursements exceeded appropriations as follows:

Budgeted vs. Actual Budgetary Basis Expenditures						
Appropriation Budgetary						
Fund	Aut	thority	Exp	penditures		Variance
Permissive Sales Tax	\$	600	\$	11,587	\$	(10,987)

## SCHEDULE OF FINDINGS DECEMBER 31, 2000 AND 1999 (Continued)

## FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

## FINDING NUMBER 2000-31084-002 (Continued)

## **Noncompliance Citation (Continued)**

## Ohio Rev. Code Section 5705.41(B) (Continued)

For the year ended December 31, 2000, actual disbursements exceeded appropriations as follows:

Budgeted vs. Actual Budgetary Basis Expenditures						
AppropriationBudgetaryFundAuthorityExpenditures					V	ariance
Federal Emergency Management Agency	\$	5,250	\$	6,576	\$	(1,326)

We recommend the Village review budget to actual information to ensure that expenditures do not exceed appropriations, and take corrective actions when necessary to reduce expenditures or increase appropriations.

## SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2000 AND 1999

Finding Number	Finding Summary	Fully Corrected?	Not Corrected; Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> :
1998-31084-001	A material noncompliance citation was issued under Ohio Rev. Code Section 5705.41(B) for expenditures exceeding appropriations.	No	Not Corrected: This issue is repeated in the current Schedule of Findings as item 2000- 31084-002.
1998-31084-002	A material noncompliance citation was issued under Ohio Rev. Code Section 5705.41(D) for failing to obtain prior certification of available funds.	No	Not Corrected: This issue is repeated in the current Schedule of Findings as item 2000- 31084-001.



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# VILLAGE OF MACKSBURG

# WASHINGTON COUNTY

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED JULY 3, 2001