AUDITOR

VILLAGE OF NEW MADISON DARKE COUNTY

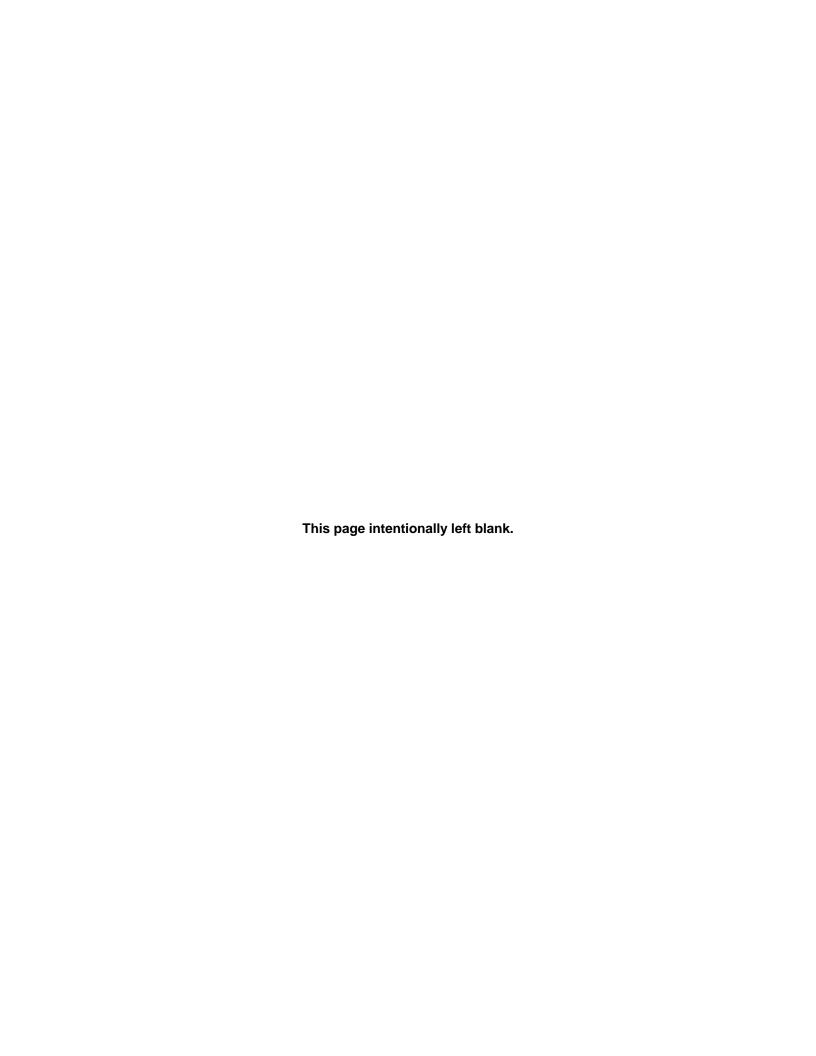
REGULAR AUDIT

FOR THE YEARS ENDED DECEMBER 31, 2000 AND 1999



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One First National Plaza 130 West Second Street **Suite 2040** Dayton, Ohio 45402

Telephone 937-285-6677 800-443-9274

937-285-6688

Facsimile www.auditor.state.oh.us

REPORT OF INDEPENDENT ACCOUNTANTS

Village of New Madison **Darke County** 124 South Harrison Avenue P.O. Box 15 New Madison, Ohio 45346

To the Village Council:

We have audited the accompanying financial statements of the Village of New Madison, Darke County, (the Village) as of and for the years ended December 31, 2000 and December 31, 1999. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Village prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Village as of December 31, 2000 and December 31, 1999, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with Government Auditing Standards, we have also issued our report dated July 13, 2001, on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

Village of New Madison Darke County Report of Independent Accountants Page 2

This report is intended solely for the information and use of the audit committee, management, and Village Council, and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

July 13, 2001

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2000

	(
	General	Special Revenue	Debt Service	Capital Projects	Totals (Memorandum Only)
Cash Receipts:					
Property Tax and Other Local Taxes Special Assessments	\$36,743	\$46,332	\$61,653	\$48,190	\$144,728 48,190
Intergovernmental Receipts	88,804	41,804	9,375		139,983
Charges for Services	51,400				51,400
Fines, Licenses, and Permits	556				556
Earnings on Investments	7,917	481		969	9,367
Miscellaneous	10,710	120			10,830
Total Cash Receipts	196,130	88,737	71,028	49,159	405,054
Cash Disbursements:					
Current:					
Security of Persons and Property	43,781	46,441	1,559		91,781
Public Health Services	3,336				3,336
Leisure Time Activities	4,684				4,684
Community Environment	31,973				31,973
Basic Utility Services	75,740				75,740
Transportation	9,933	30,784			40,717
General Government	17,660				17,660
Debt Service: Principal & Interest Payments			76,838		76,838
Capital Outlay				20,295	20,295
Total Disbursements	187,107	77,225	78,397	20,295	363,024
Total Receipts Over/(Under) Disbursements	9,023	11,512	(7,369)	28,864	42,030
Fund Cash Balances January 1	132,205	76,524	135,109	57,196	401,034
Fund Cash Balances, December 31	\$141,228	\$88,036	\$127,740	\$86,060	\$443,064

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL PROPRIETARY AND SIMILAR FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2000

	Proprietary Fund Type	Fiduciary Fund Type	
	Enterprise	Agency Mayor's Court	Totals (Memorandum Only)
Operating Cash Receipts:			
Charges for Services	\$82,321		\$82,321
Interest Income	12,827		12,827
Miscellaneous		\$5_	5
Total Operating Cash Receipts	95,148	5	95,153
Operating Cash Disbursements:			
Personal Services	20,296		20,296
Contractual Services	40,590		40,590
Court Disbursements		25	25
Total Operating Cash Disbursements	60,886	25_	60,911
Operating Income/(Loss)	34,262	(20)	34,242
Fund Cash Balances, January 1	27,255	110_	27,365
Fund Cash Balances, December 31	\$61,517	\$90	\$61,607

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1999

	General	Special Revenue	Debt Service	Capital Projects	Totals (Memorandum Only)
Cash Receipts:					
Property Tax and Other Local Taxes	\$30,308	\$61,355	\$56,352		\$148,015
Special Assessments				\$52,437	52,437
Intergovernmental Receipts	103,305	40,014	6,324		149,643
Charges for Services	55,708	25			55,708
Fines, Licenses, and Permits	857 5,554	35 329		683	892 6,566
Earnings on Investments Miscellaneous	5,554 8,411	329		003	8,411
		404.700		50.400	404.070
Total Cash Receipts	204,143	101,733	62,676	53,120	421,672
Cash Disbursements:					
Current:					
Security of Persons and Property	37,732	36,425	1,380		75,537
Public Health Services	3,148				3,148
Leisure Time Activities	2,334				2,334
Community Environment Basic Utility Services	28,876 73,977				28,876 73,977
Transportation	10,000	39,566			49,566
General Government	15,661	39,300			49,566 15,661
Debt Service:	10,001				10,001
Principal & Interest Payments			264,764		264,764
Capital Outlay				20,142	20,142
Total Disbursements	171,728	75,991	266,144	20,142	534,005
Total Receipts Over/(Under) Disbursements	32,415	25,742	(203,468)	32,978	(112,333)
Other Financing Receipts/(Disbursements):					
Loan Proceeds	11,866		300,000		311,866
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	44,281	25,742	96,532	32,978	199,533
Fund Cash Balances January 1	87,924	50,782	38,577	24,218	201,501
Fund Cash Balances, December 31	\$132,205	\$76,524	\$135,109	\$57,196	\$401,034

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL PROPRIETARY AND SIMILAR FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 1999

	Proprietary Fund Type	Fiduciary Fund Type	
	Enterprise	Agency Mayor's Court	Totals (Memorandum Only)
Operating Cash Receipts:			
Charges for Services	\$78,514		\$78,514
Interest Income	793		793
Miscellaneous		\$449	449
Total Operating Cash Receipts	79,307	449	79,756
Operating Cash Disbursements:			
Personal Services	33,141		33,141
Supplies and Materials	50,607		50,607
Court Disbursements		499	499
Total Operating Cash Disbursements	83,748	499	84,247
Operating Income/(Loss)	(4,441)	(50)	(4,491)
Fund Cash Balances, January 1	31,696	160	31,856
Fund Cash Balances, December 31	\$27,255	\$110	\$27,365

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The Village of New Madison, Darke County, (the Village) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly-elected six-member Council. The Village provides general governmental services, including water utilities and trash collection, park operations (leisure time activities), and police services.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Cash and Investments

The Village invests in Certificates of deposit. The investments in Certificates of Deposit are valued at cost.

D. Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

2. Special Revenue Fund

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Funds:

Street Construction, Maintenance and Repair Fund - This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining and repairing Village streets.

Road Construction Levy Fund- This fund receives the proceeds of a property tax levy to improve streets and alleys in the Village.

Fire Levy Fund- This fund receives the proceeds of a property tax levy for fire protection.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Police Fund- This fund receives the proceeds of a property tax levy for the operation of the Village Police Department.

3. Debt Service Fund

These funds are used to accumulate resources for the payment of bonds and note indebtedness.

Bond Retirement Fund- This fund is used to retire the principal and interest of the Village note and loan issues.

4. Capital Project Fund

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Village had the following significant capital project fund:

Sewer Capital Improvement Fund - This fund is used for the planning and construction activity of the new Village sewer system.

5. Enterprise Funds

These funds account for operations that are similar to private business enterprises where management intends that the significant costs of providing certain goods or services will be recovered through user charges. The Village had the following significant Enterprise Funds:

Water Fund - This fund receives charges for services from residents to cover the cost of providing this utility.

Meter Fund - This fund receives a percentage of the water revenue collected for the purchase of water meters.

6. Fiduciary Funds (Trust and Agency Funds)

Trust funds are used to account for resources restricted by legally binding trust agreements. If the agreement requires the Village to maintain the corpus of the trust, the fund is classified as a nonexpendable trust fund. Other trust funds are classified as expendable. Funds for which the Village is acting in an agency capacity are classified as agency funds. The Village had the following significant fiduciary funds:

Mayor's Court Fund - This agency fund records the financial activity of the Village's Mayor's Court.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Budgetary Process

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash balance as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year.

The Village did not encumber certain commitments during 1999 and 2000 as required by Ohio law.

A summary of 2000 and 1999 budgetary activity appears in Note 3.

F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

2. EQUITY IN POOLED CASH AND INVESTMENTS

The Village maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	<u>2000</u>	<u>1999</u>
Demand deposits Certificates of deposit	\$ 488,614 16,057	\$ 413,146 15,253
Total deposits	\$ 504,671	\$ 428,399

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

2. EQUITY IN POOLED CASH AND INVESTMENTS (Continued)

Deposits: Deposits are either insured by the Federal Depository Insurance Corporation, or collateralized by securities specifically pledged by the financial institution to the Village

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2000 and December 31, 1999 follows:

2000 Budgeted vs. Actual Receipts

2000 Budgeted Vo. Actual Receipto							
		Budgeted			Actual		
Fund Type		Receipts		Receipts		Variance	
General Special Revenue Debt Service Capital Projects Enterprise		\$	134,424 81,720 63,730 44,000 69,450	\$	196,130 88,737 71,028 49,159 95,148	\$	61,706 7,017 7,298 5,159 25,698
	Total	\$	393,324	\$	500,202	\$	106,878

2000 Budgeted vs. Actual Budgetary Basis Expenditures

				,			
		Appropriation		Е	Budgetary		
Fund Type			Authority	Ex	penditures	\	/ariance
General Special Revenue Debt Service Capital Projects Enterprise		\$	196,000 107,550 81,515 55,000 79,200	\$	187,107 77,225 78,397 20,295 60,886	\$	8,893 30,325 3,118 34,705 18,314
	Total	\$	519,265	\$	423,910	\$	95,355

1999 Budgeted vs. Actual Receipts

Fund Type		Budgeted Receipts		Actual Receipts		Variance	
General Special Revenue Debt Service Capital Projects Enterprise		\$	152,090 89,297 55,830 42,518 69,450	\$	216,009 101,733 362,676 53,120 79,307	\$	63,919 12,436 306,846 10,602 9,857
	Total	\$	409,185	\$	812,845	\$	403,660

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

3. BUDGETARY ACTIVITY (Continued)

1999 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type		Appropriation Budgetary Authority Expenditures		Variance		
General Special Revenue Debt Service Capital Projects Enterprise		\$	197,879 82,827 266,144 55,142 87,200	\$ 171,728 75,991 266,144 20,142 83,748	\$	26,151 6,836 0 35,000 3,452
	Total	\$	689,192	\$ 617,753	\$	71,439

The Village was not in compliance with the budgetary requirements of Ohio Rev. Code, Section 5705.41(D), to certify funds are available prior to incurring an obligation for certain transactions during the audit period.

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Village Council. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

5. DEBT

Debt outstanding at December 31, 2000 was as follows:

	F	Principal	Interest Rate
Ohio Public Work Commission Loan # EV 411 Ohio Public Work Commission Loan # EV 412 Water Pollution Control Loan Sewer Note Farmers State Bank Loan	\$	15,000 30,000 27,456 300,000 7,666	0% 0% 3.20% 5% 4.75%
Total	\$	380,122	

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2000 AND 1999 (Continued)

5. DEBT (Continued)

Amortization of the above debt, including interest, is scheduled as follows:

Year ending December 31:		OWPC Loans	WPLC Loan	S	ewer Note	Farmers tate Bank Loan
2001 2002	\$	7,500 7,500	\$ 27,818	\$	315,000	\$ 3,002 3,275
2003		7,500	0		0	1,910
2004 2005		7,500 7,500	0 0		0 0	0
2006	_	7,500	 0		0	 0
Total	\$	45,000	\$ 27,818	\$	315,000	\$ 8,187

In addition, the Village entered into a lease-purchase agreement for a maintenance truck.

Year	Lease Principal	Lease Interest	Total Payments
2001	\$ 4,703	\$1,731	\$ 6,434
2002	5,086	1,348	6,434
2003	5,501	933	6,434
2004	5,949	<u>485</u>	6,434
	\$ 21,239	<u>\$ 4,497</u>	\$ 25,736

6. RETIREMENT SYSTEMS

The Village officials and employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

PERS members contributed 8.5% of their gross salaries. The Village contributed an amount equal to 13.55% of participants' gross salaries for January 1999 through June 2000 and an amount equal to 8.13% of participants' gross salaries for July through December 2000. The Village has paid all contributions required through December 31, 2000.

7. RISK MANAGEMENT

The Village has obtained commercial insurance for the following risks:

- Comprehensive property and general liability
- Vehicles
- Errors and omissions



One First National Plaza 130 West Second Street Suite 2040

Dayton, Ohio 45402

Telephone 937-285-6677

800-443-9274

Facsimile 937-285-6688 www.auditor.state.oh.us

REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of New Madison Darke County 124 South Harrison Avenue P.O. Box 15 New Madison, Ohio 45346

To the Village Council:

We have audited the accompanying financial statements of the Village of New Madison, Darke County, (the Village), as of and for the years ended December 31, 2000 and December 31, 1999, and have issued our report thereon dated July 13, 2001. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Village's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2000-30319-001. We also noted certain immaterial instances of noncompliance that we have reported to management of the Village in a separate letter dated July 13, 2001.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Village's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Village in a separate letter dated July 13, 2001.

Village of New Madison
Darke County
Report of Independent Accountants on Compliance and on Internal Control
Required by *Government Auditing Standards*Page 2

This report is intended for the information and use of the audit committee, management, and Village Council, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

July 13, 2001

SCHEDULE OF FINDINGS DECEMBER 31, 2000 AND 1999

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER

2000-30319-001

Ohio Rev. Code Section 5705.41 (D), provides that no subdivision or taxing unit shall make any contract or give any order involving the expenditure of money without attaching thereto the certificate of the fiscal officer of the subdivision that the amount required to meet the same in the fiscal year in which the contract is made has been lawfully appropriated for such purpose and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances. Contracts and orders for expenditures lacking prior certification should be null and void.

This section also provides an exception to this requirement:

If no certificate is issued at the time the contract or order is entered into, the fiscal officer may later certify that these funds were properly appropriated and in the treasury or in the process of collection and such funds are free from previous encumbrance both at the time the contract or order was entered into and at the time of payment. After certifying this, the fiscal officer may proceed to pay for such order or contract. If the amount involved is over \$1,000, the taxing authority must approve of such payment within 30 days of the date of the fiscal officer's certification.

Forty- two percent of disbursement transactions tested for 1999 and 2000 were not certified prior to incurring the obligation nor was the exception utilized.

The Village should develop a policies and procedures to improve compliance with this requirement and certify the availability of funds prior to incurring the obligation.



88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514

800-282-0370

Facsimile 614-466-4490

VILLAGE OF NEW MADISON

DARKE COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED AUGUST 23, 2001