AUDITOR AMII///

VILLAGE OF ORANGE CUYAHOGA COUNTY

REGULAR AUDIT

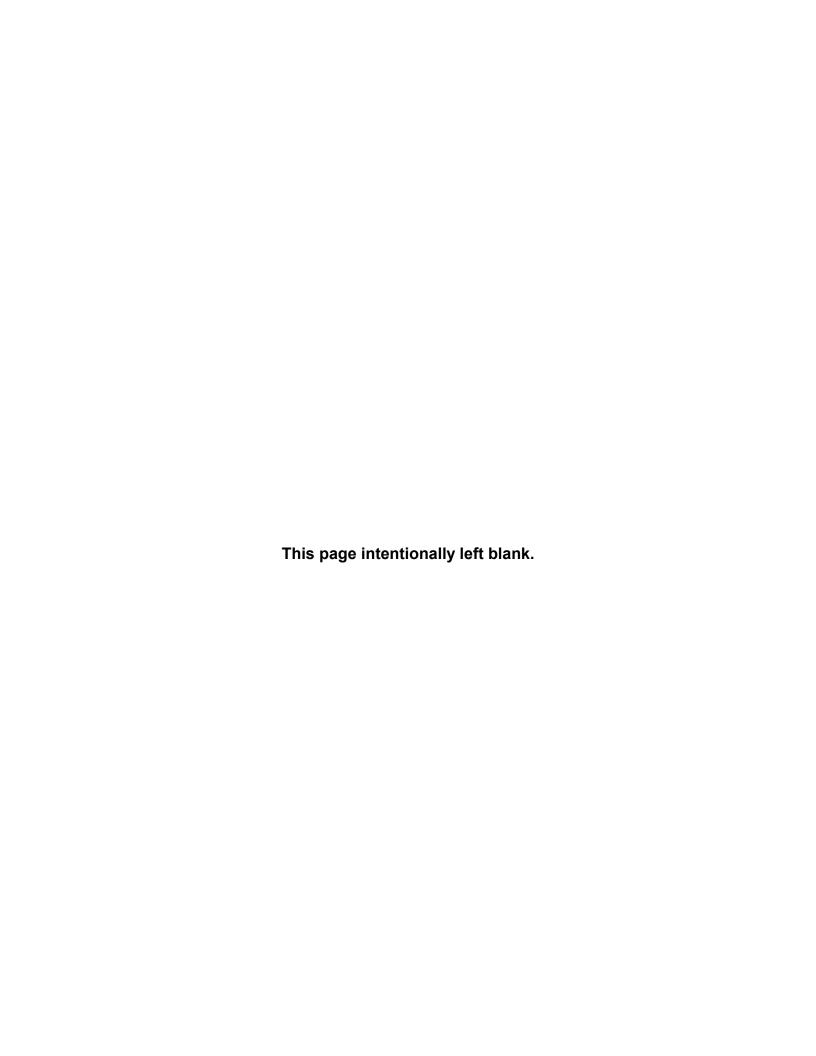
FOR THE YEAR ENDED DECEMBER 31, 2000



VILLAGE OF ORANGE CUYAHOGA COUNTY

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REPORT OF INDEPENDENT ACCOUNTANTS

Village of Orange Cuyahoga County 4600 Lander Road Orange. Ohio 44022

To the Village Council:

We have audited the accompanying financial statements of the Village of Orange, Cuyahoga County, Ohio. (the Village) as of and for the year ended December 31, 2000. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Village prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Village of Orange, Cuyahoga County, Ohio, as of December 31, 2000, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with Government Auditing Standards, we have also issued our report dated May 25, 2001 on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

This report is intended solely for the information and use of the Finance Committee, management, Village Council and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

May 25, 2001

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VILLAGE OF ORANGE CUYAHOGA COUNTY COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2000

	Governmental Fund Types				
	General	Special Revenue	Debt Service	Capital Projects	Totals (Memorandum Only)
Cash Receipts:					
Property and Other Local Taxes	\$2,475,476	\$32,127	\$0	\$502,270	\$3,009,873
Intergovernmental Receipts	394,528	76,539	0	436,561	907,628
Charges for Services	109,483	0	0	0	109,483
Fines, Licenses, and Permits	189,334	0	0	33,000	222,334
Investment Income	86,255	71	0	156,122	242,448
Miscellaneous	154_	0	0	0	154_
Total Cash Receipts	3,255,230	108,737	0	1,127,953	4,491,920
Cash Disbursements:					
Current:					
Security of Persons and Property	1,351,269	125,294	0	0	1,476,563
Community Environment	160,595	0	0	0	160,595
Basic Utility Services	130,432	0	0	0	130,432
Transportation	383,544	90,813	0	0	474,357
General Government	504,937	0	0	0	504,937
Debt Service:					
Principal Payments	0	0	2,375,000	0	2,375,000
Interest Payments and Fiscal Charges	0	0	282,461	1,491	283,952
Capital Outlay	76,521	0	0	2,165,059	2,241,580
Total Disbursements	2,607,298	216,107	2,657,461	2,166,550	7,647,416
Total Receipts Over/(Under) Disbursements	647,932	(107,370)	(2,657,461)	(1,038,597)	(3,155,496)
Other Financing Receipts/(Disbursements):					
Sale of Notes	0	0	0	2,600,000	2,600,000
Transfers-In	0	90,000	2,657,461	247,000	2,994,461
Transfers-Out	(337,000)	0,000	0	(2,657,461)	(2,994,461)
Transiero Gat	(001,000)			(2,007,101)	(2,001,101)
Total Other Financing Receipts/(Disbursements)	(337,000)	90,000	2,657,461	189,539	2,600,000
Excess of Cash Receipts and Other Financing					
Receipts Over/(Under) Cash Disbursements	310,932	(17,370)	0	(849,058)	(555,496)
and Other Financing Disbursements	010,002	(11,010)	ŭ	(010,000)	(000, 100)
Fund Cash Balances January 1, 2000	847,454	102,634	0	2,628,397	3,578,485
Fund Cash Balances, December 31, 2000	\$1,158,386	\$85,264	\$0	\$1,779,339	\$3,022,989
Reserves for Encumbrances, December 31, 2000	\$0	\$0	\$0	\$0	\$0
reserves for Effortibliances, December 31, 2000			<u>Ψ</u>		

The notes to the financial statements are an integral part of this statement.

VILLAGE OF ORANGE CUYAHOGA COUNTY

STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - FIDUCIARY FUND TYPE - FOR THE YEAR ENDED DECEMBER 31, 2000

	Agency Funds
Non-Operating Cash Receipts:	
Other Non-Operating Receipts	\$440,472
Total Non-Operating Cash Receipts	440,472
Non-Operating Cash Disbursements:	
Other Non-Operating Cash Disbursements	273,920
Total Non-Operating Cash Disbursements	273,920
Net Receipts Over/(Under) Disbursements	166,552
Fund Cash Balances, January 1, 2000	776,575
Fund Cash Balances, December 31, 2000	\$943,127
Reserve for Encumbrances, December 31, 2000	\$0

The notes to the financial statements are an integral part of this statement.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The Village of Orange, Cuyahoga County, Ohio, (the Village) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly-elected seven-member Council and Mayor. The Village provides general governmental services, including police and fire services.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

Northeast Ohio Public Energy Council

The Village is a member of the Northeast Ohio Public Energy Council(NOPEC). NOPEC is a regional council of governments formed under Chapter 167 of the Ohio Revised Code. NOPEC was formed to serve as a vehicle for communities wishing to proceed jointly with an aggregation program for the purchase of electricity. NOPEC is currently comprised of 104 communities who have been authorized by ballot to purchase electricity on behalf of their citizens. The intent of NOPEC is to provide electricity at the lowest possible rates while at the same time insuring stability in prices by entering into long-term contracts with suppliers to provide electricity to the citizens of its member communities.

NOPEC is governed by a General Assembly made up of one representative from each member community. The representatives from each county then elect one person to serve on the eightmember NOPEC Board of Directors. The Board oversees and manages the operation of the aggregation program. The degree of control exercised by any participating government is limited to its representation in the General Assembly and on the Board. The Village did not contribute to NOPEC during 2000. Financial information can be obtained by contacting Dan DiLiberto, Treasurer, 35150 Lakeshore Boulevard, Eastlake, Ohio 44095.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Cash and Investments

The investment in STAROhio (the State Treasurer's investment pool) is valued at amounts reported by the State Treasurer.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Fund Accounting (Continued)

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Funds:

Street Construction, Maintenance and Repair Fund - This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining and repairing Village streets.

Police Pension Fund - This fund is used to account for property taxes and transfers from the General Fund which are used to pay for the police pension obligations.

3. Debt Service Fund

This fund receives transfers from the Capital Projects Funds for the payment of bonds and note indebtedness.

4. Capital Project Funds

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects. The Village had the following significant Capital Project Fund:

Orange Place Extension - This fund is used to account for the proceeds from the sale of notes for the purpose of construction and expansion of Orange Place and installation of various landscape and streetscape improvements.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Fund Accounting (Continued)

5. Fiduciary Fund (Agency Fund)

Funds for which the Village is acting in an agency capacity are classified as agency funds. The Village had the following significant Fiduciary Funds:

Contractors Deposits - This fund is used to account for the collection and distribution of contractor's deposits.

Mayor's Court Fund - This fund holds deposits which consists of traffic violations within the Village limits. A portion of these revenues are paid to the Village General Fund and the remainder is remitted to the State of Ohio.

E. Budgetary Process

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) as enacted by Village Council may not exceed appropriations at the fund, function or object level of control for the General Fund and the fund level for all other funds, and appropriations may not exceed estimated resources. The Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated. The Village did not use the encumbrance method of accounting.

A summary of 2000 budgetary activity appears in Note 3.

F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

2. EQUITY IN POOLED CASH AND INVESTMENTS

The Village maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

2000

Demand deposits	\$ 94,450
Total deposits	94,450
STAR Ohio	<u>3,871,666</u>
Total investments	3,871,666
Total deposits and investments	\$3,966,116

Deposits: Deposits are either insured by the Federal Depository Insurance Corporation.

Investments: Investments in STAROhio are not evidenced by securities that exist in physical or book-entry form.

3. BUDGETARY ACTIVITY

Budgetary activity for the year ending December 31, 2000 follows:

2000 Budgeted vs. Actual Receipts						
Budgeted Actual						
Fund Type		Receipts	Receipts	Variance		
General Special Revenue Debt Service Capital Projects		\$ 2,861,124 206,383 575,516 949,775	\$ 3,255,230 198,737 2,657,461 3,974,953	\$ 394,106 (7,646) 2,081,945 3,025,178		
	Total	\$ 4,592,798	\$ 10,086,381	\$ 5,493,583		

3. **BUDGETARY ACTIVITY (Continued)**

Budgetary activity for the year ending December 31, 2000 follows:

2000 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type		Appropr Autho		Budgetary Expenditures	Variance
General Special Revenue Debt Service Capital Projects			2,000 5,000	2,944,298 216,107 2,657,461 4,824,011	\$ (28,298) 55,893 (2,081,461) (3,454,011)
	Total	\$ 5,134	,000 \$	10,641,877	\$ (5,507,877)

As of December 31, 2000, the General Fund General Law Enforcement - Other Expenses, Fire Prevention - Other Expenses, Land Use Planning - Personal Services, General Government - Personal Services and Other Expenses, and the Land and Buildings - Other Expenses, the Debt Service Fund, and the Capital Projects - Orange Place Extension Fund and Orange Place - Sidewalk Assessment Fund, had expenditures in excess of the amount appropriated, contrary to Section 5705.41(B), Revised Code, in the amounts of \$19,445, \$5,298, \$24,050, \$63,881, \$32,173, \$61,404, \$2,081,461, \$3,810,540, and \$1,870 respectively. The Village rolled over notes in February and December 2000; for the payment of Orange Place Bond Anticipation Notes. The Village's failure to amend the appropriation in accordance with the requirements of the Ohio Revised Code resulted in the Debt Service Fund and the Capital Projects - Orange Place Extension Fund having expenditures in excess of the amount appropriated.

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Village Council. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

Tangible personal property tax is assessed by the property owners, who must file a list of such property with the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

5. INCOME TAX

The Village levies an income tax of 2% on gross salaries, wages and other personal service compensation earned by residents of the Village and on the earnings of nonresidents working within the Village. The Village allows a 60% tax credit up to 1.5% of withholding taxes paid to another municipality. The tax also applies to the net income of business's operating within the Village.

6. DEBT

Debt outstanding at December 31, 2000 was as follows:

	Principal	Interest Rate
General Obligation Bonds - Village Hall	\$ 1,440,000	3.85% to 6.2%
General Obligation Bonds - Various Purpose	2,375,000	3.7% to 4.85%
Orange Place - Bond Anticipation Notes	2,000,000	4.6% and 4.65%
Total	\$ 5,815,000	

The Village Hall Bonds issued in 1994, relate to the construction of the Village Hall, and are being repaid in semiannual installments, including interest, over 20 years.

The Various Purpose Bond issued in 1998, relate to street improvements, and are being repaid in semiannual installments, including interest, over 10 years.

The Orange Place - Bond Anticipation Note relates to the construction and expansion of the Orange Place extension and installation of various landscape and streetscape. This note will be repaid in one installment of \$2,092,000, which includes \$92,000 of interest, payable at maturity on December 27, 2001, one year from the purchase date.

Amortization of the above debt, including interest, is scheduled as follows:

Year ending December 31:	Village Hall Bonds	Various Purpose Bonds
2001	\$155,318	\$405,058
2002	156,678	403,162
2003	157,702	405,562
2004	153,383	397,198
2005	153,983	393,463
Subsequent	1,400,854	927,626
Total	\$ 2,177,918	\$ 2,932,069

7. RETIREMENT SYSTEMS

The Village's law enforcement officers belong to the Ohio Police and Fire Pension Fund (OP & FPF). Other full-time employees belong to the Public Employees Retirement System (PERS) of Ohio. The OP & FPF and PERS are cost-sharing, multiple-employer plans. These plans provide retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2000, members of OP&FPF contributed 10% of their wages to the OP&FPF. The Village contributed an amount equal to 19.5% of their wages. PERS members contributed 8.5% of their gross salaries. The Village contributed an amount equal to 10.84% of participants' gross salaries. The Village has paid all contributions required through December 31, 2000.

8. RISK MANAGEMENT

The Village is a member of the Ohio Risk Management Plan (the Plan). The Plan assumes the risk of loss up to the limits of the Village's policy. The Plan may assess supplemental premiums. The following risks are covered by the Plan:

- General liability and casualty
- Public official's liability
- Vehicle

The Village also provides health insurance, life insurance and dental coverage to full-time employees through a private carrier.

9. CONTINGENT LIABILITIES

The Village is a defendant in a lawsuit currently under appeal. Although the outcome of this suit is not presently determinable, management believes that the resolution of this matter will not materially adversely affect the Village's financial condition.

10. JOINT ECONOMIC DEVELOPMENT ZONE AGREEMENT

The Joint Economic Development Zone Agreement was entered into pursuant to Section 715.69 Ohio Revised Code between the City of Cleveland, the City of Warrensville Heights and the Village of Orange. The City of Cleveland owns property currently situated in the City of Warrensville Heights and the Village of Orange and desires to develop the property to create job opportunities and tax and other revenues. The Village of Orange is responsible for constructing improvements and municipal services. In exchange for these services the three municipalities have agreed to share in the zone agreement income tax revenues generated from this agreement. The City of Cleveland, the City of Warrensville Heights and the Village of Orange will receive 37.5%, 12.5% and 50% respectively of the income tax revenue. During Fiscal Year 2000, \$45,643 of gross zone agreement income tax revenue was collected, of which, \$22,822 represents the Village of Orange's portion.

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REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of Orange Cuvahoga County 4600 Lander Road Orange Ohio, 44022

To the Village Council:

We have audited the accompanying financial statements of the Village of Orange, Cuyahoga County, Ohio, (the Village) as of and for the year ended December 31, 2000, and have issued our report thereon dated May 25, 2001. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Village's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under Government Auditing Standards which are described in the accompanying Schedule of Findings as items 2000-30818-001 and 2000-30818-002.

We also noted a certain immaterial instance of noncompliance that we have reported to the management of the Village in a separate letter dated May 25, 2001.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Village's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be a material weakness. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to the management of the Village in a separate letter dated May 25, 2001.

Village of Orange Cuyahoga County Report on Compliance and on Internal Control Required by Government Auditing Standards Page 2

This report is intended for the information and use of the Finance Committee, management and Village Council, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

May 25, 2001

VILLAGE OF ORANGE CUYAHOGA COUNTY

SCHEDULE OF FINDINGS DECEMBER 31, 2000

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding Number	2000-30818-001
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Ohio Rev. Code Section 5705.41(B) prohibits a subdivision or taxing unit from making an expenditure unless it has been properly appropriated. Budgetary expenditures (that is, disbursements and encumbrances) as enacted by Village Council may not exceed appropriations at the fund, function or object level of control for the General Fund and the fund level for all other funds, and appropriations may not exceed estimated resources. As disclosed in Note 4 to the Villages's cash basis financial statements, the following funds had expenditures that exceeded appropriations:

	<u>Actual</u>			
	Expenses	Appropriations	Excess	Percent
General Fund:				
General Law Enforcement - Other	\$160,445	\$141,000	(\$19,445)	-13.79%
Fire Prevention - Other	58,289	53,000	(5,289)	-9.98%
Land Use Planning - Personal Services	100,050	76,000	(24,050)	-31.64%
General Government - Personal Services	258,881	195,000	(63,881)	-32.76%
General Government - Other	512,713	480,000	(32,713)	-6.82%
Lands and Buildings - Other	147,404	86,000	(61,404)	-71.40%
Debt Service Fund	2,657,461	576,000 (2,081,461)	-361.36%
Capital Projects Funds:				
Orange Place Extension Fund	3,810,540	0(3,810,540)	-100.00%
Orange Place North Assessment Fund	1,870	0	(1,870)	-100.00%

This weakness could allow expenditures in any of the above funds to exceed the total of the available fund balance and the current year revenues. This weakness could result in negative fund balance(s).

We recommend the Village compare appropriations to expenditures in all funds which are legally required to be budgeted, at the legal level of control, and make all necessary adjustments to the amounts appropriated to ensure compliance with the above requirements. This comparison, and amendment if necessary, should be completed on a monthly basis at a minimum.

Ohio Rev. Code Section 5705.41(D) states, in part, that no orders or contracts involving the expenditure of money are to be made unless there is a certificate of the fiscal officer that the amount required for the order or contract has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances.

This section also provides two exceptions to the above requirements:

• If no certificate is furnished as required, upon receipt of the fiscal officer's certificate that a sufficient sum was appropriated and free of any previous encumbrances, the Village Council may authorize the issuance of a warrant in payment of the amount due upon such contract or order by resolution within 30 days from the receipt of such certificate (a then and now certificate), if such expenditure is otherwise valid.

VILLAGE OF ORANGE CUYAHOGA COUNTY SCHEDULE OF FINDINGS DECEMBER 31, 2000 (Continued)

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding Number 2000-30

• If the amount involved is less than one thousand dollars, the fiscal officer may authorize it to be paid without the affirmation of the Village Council.

The Village did not certify the availability of funds for any of the expenditure transactions during the audit period.

This weakness could allow expenditures to exceed the total of the available fund balance and the current year revenues. This could result in a negative fund balance(s).

The Village was aware of these requirements; however, it failed to implement them.

We recommend the Village begin to use purchase orders for all expenditures to assist in monitoring expenditure activities and to properly certify the availability of funds for any orders or contracts involving the expenditure of money to ensure compliance with this requirement. Where prior certification is not feasible, we encourage the Village to utilize then and now certificates or blanket certificates.



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VILLAGE OF ORANGE

CUYAHOGA COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED JUNE 26, 2001