



JIM PETRO
AUDITOR OF STATE

STATE OF OHIO

**BLUE ROCK TOWNSHIP
MUSKINGUM COUNTY**

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REPORT OF INDEPENDENT ACCOUNTANTS

Blue Rock Township
Muskingum County
7155 Buttermilk Road
Blue Rock, Ohio 43720

To the Board of Trustees:

We have audited the accompanying financial statements of Blue Rock Township, Muskingum County, Ohio (the Township), as of and for the years ended December 31, 2001 and 2000. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of Blue Rock Township, Muskingum County, as of December 31, 2001 and 2000, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 21, 2002, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

This report is intended solely for the information and use of management, the Board of Trustees, and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro
Auditor of State

March 21, 2002

**BLUE ROCK TOWNSHIP
MUSKINGUM COUNTY**

**COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND
CHANGES IN FUND CASH BALANCES
ALL GOVERNMENTAL AND FIDUCIARY FUND TYPES
FOR THE YEAR ENDED DECEMBER 31, 2001**

| | <u>Governmental Fund Types</u> | | <u>Fiduciary Fund Type</u> | Totals (Memorandum Only) |
|---|--------------------------------|----------------------------|--------------------------------|---|
| | <u>General</u> | <u>Special Revenue</u> | <u>Nonexpendable Trust</u> | |
| Cash Receipts: | | | | |
| Local Taxes | \$11,203 | \$31,669 | \$ | \$42,872 |
| Intergovernmental | 18,955 | 60,118 | | 79,073 |
| Interest | 308 | 140 | | 448 |
| Other Revenue | 766 | 1,646 | | 2,412 |
| | <u>31,232</u> | <u>93,573</u> | | <u>124,805</u> |
| Total Cash Receipts | | | | |
| Cash Disbursements: | | | | |
| Current: | | | | |
| General Government | 43,077 | | | 43,077 |
| Public Safety | | 6,838 | | 6,838 |
| Public Works | 3,707 | 86,191 | | 89,898 |
| Health | | 3,166 | | 3,166 |
| Miscellaneous | | 4,123 | | 4,123 |
| | <u>46,784</u> | <u>100,318</u> | | <u>147,102</u> |
| Total Cash Disbursements | | | | |
| Total Cash Receipts Over/(Under) Cash Disbursements | (15,552) | (6,745) | | (22,297) |
| Fund Cash Balances, January 1 | <u>36,551</u> | <u>19,612</u> | <u>662</u> | <u>56,825</u> |
| Fund Cash Balances, December 31 | <u>\$20,999</u> | <u>\$12,867</u> | <u>\$662</u> | <u>\$34,528</u> |

The notes to the financial statements are an integral part of this statement.

**BLUE ROCK TOWNSHIP
MUSKINGUM COUNTY**

**COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND
CHANGES IN FUND CASH BALANCES
ALL GOVERNMENTAL AND FIDUCIARY FUND TYPES
FOR THE YEAR ENDED DECEMBER 31, 2000**

| | <u>Governmental Fund Types</u> | | <u>Fiduciary Fund Type</u> | Totals (Memorandum Only) |
|---|-----------------------------------|-----------------------------------|--------------------------------|---|
| | <u>General</u> | <u>Special Revenue</u> | <u>Nonexpendable Trust</u> | |
| Cash Receipts: | | | | |
| Local Taxes | \$9,255 | \$23,258 | \$ | \$32,513 |
| Intergovernmental | 18,612 | 63,119 | | 81,731 |
| Interest | 248 | 211 | | 459 |
| Other Revenue | <u>27,055</u> | | | <u>27,055</u> |
| Total Cash Receipts | <u>55,170</u> | <u>86,588</u> | | <u>141,758</u> |
| Cash Disbursements: | | | | |
| Current: | | | | |
| General Government | 38,039 | | | 38,039 |
| Public Safety | 3,025 | 6,848 | | 9,873 |
| Public Works | | <u>79,820</u> | | <u>79,820</u> |
| Total Cash Disbursements | <u>41,064</u> | <u>86,668</u> | | <u>127,732</u> |
| Total Cash Receipts Over/(Under) Cash Disbursements | 14,106 | (80) | | 14,026 |
| Fund Cash Balances, January 1 | <u>22,445</u> | <u>19,692</u> | <u>662</u> | <u>42,799</u> |
| Fund Cash Balances, December 31 | <u><u>\$36,551</u></u> | <u><u>\$19,612</u></u> | <u><u>\$662</u></u> | <u><u>\$56,825</u></u> |

The notes to the financial statements are an integral part of this statement.

**BLUE ROCK TOWNSHIP
MUSKINGUM COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2001 AND 2000**

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

Blue Rock Township, Muskingum County (the Township), is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees and a publicly elected Clerk. The Township provides general governmental services, including road maintenance (public works), cemetery maintenance (health), and fire protection and emergency medical services (public safety) through a contract with M & M fire department.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

Gasoline Tax Fund - This fund receives gasoline tax money for constructing, maintaining and repairing Township roads.

Motor Vehicle License Tax Fund - This fund receives motor vehicle license tax money for constructing, maintaining and repairing Township roads.

Road and Bridge Fund - This fund receives property tax money for constructing, maintaining and repairing Township roads and bridges.

Fire Levy Fund - This fund receives property tax money for fire and ambulance services.

**BLUE ROCK TOWNSHIP
MUSKINGUM COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2001 AND 2000
(Continued)**

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. Fund Accounting (Continued)

3. Fiduciary Fund

Trust funds are used to account for resources restricted by legally binding trust agreements. If the agreement requires the Township to maintain a corpus of the trust, the fund is classified as a nonexpendable trust fund. The Township has established a Cemetery Bequest Fund as a nonexpendable trust fund.

D. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash balances as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and re-appropriated in the subsequent year.

A summary of 2001 and 2000 budgetary activity appears in Note 3.

E. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

**BLUE ROCK TOWNSHIP
MUSKINGUM COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2001 AND 2000
(Continued)**

2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

| | <u>2001</u> | <u>2000</u> |
|-----------------|-----------------|-----------------|
| Demand deposits | <u>\$34,528</u> | <u>\$56,825</u> |

Deposits: Deposits are insured by the Federal Deposit Insurance Corporation.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2001 and 2000 was as follows:

| 2001 Budgeted vs. Actual Receipts | | | |
|-----------------------------------|----------------------|--------------------|------------------|
| Fund Type | Budgeted Receipts | Actual Receipts | Variance |
| General | \$31,807 | \$31,232 | (\$575) |
| Special Revenue | 99,229 | 93,573 | (5,656) |
| Fiduciary | 0 | 0 | 0 |
| Total | \$131,036 | \$124,805 | (\$6,231) |

| 2001 Budgeted vs. Actual Budgetary Basis Expenditures | | | |
|---|----------------------------|---------------------------|-----------------|
| Fund Type | Appropriation Authority | Budgetary Expenditures | Variance |
| General | \$69,672 | \$46,784 | \$22,888 |
| Special Revenue | 117,635 | 100,318 | 17,317 |
| Fiduciary | 662 | 0 | 662 |
| Total | \$187,969 | \$147,102 | \$40,867 |

| 2000 Budgeted vs. Actual Receipts | | | |
|-----------------------------------|----------------------|--------------------|-----------------|
| Fund Type | Budgeted Receipts | Actual Receipts | Variance |
| General | \$30,568 | \$55,170 | \$24,602 |
| Special Revenue | 81,831 | 86,588 | 4,757 |
| Fiduciary | 0 | 0 | 0 |
| Total | \$112,399 | \$141,758 | \$29,359 |

**BLUE ROCK TOWNSHIP
MUSKINGUM COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2001 AND 2000
(Continued)**

3. BUDGETARY ACTIVITY (Continued)

| 2000 Budgeted vs. Actual Budgetary Basis Expenditures | | | |
|---|----------------------------|---------------------------|----------|
| Fund Type | Appropriation Authority | Budgetary Expenditures | Variance |
| General | \$50,357 | \$41,064 | \$9,293 |
| Special Revenue | 96,641 | 86,668 | 9,973 |
| Fiduciary | 662 | 0 | 662 |
| Total | \$147,660 | \$127,732 | \$19,928 |

Accountability and Compliance: During 2000 and 2001, expenditures were made prior to the adoption of appropriations in March of each year, contrary to Ohio Revised Code Section 5705.41(B).

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

5. RETIREMENT SYSTEMS

The Township's officials and employee belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including post-retirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2001 and 2000, PERS members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries for the periods January 1, 2001 through December 31, 2001 and January 1, 2000 through June 30, 2000. For the period July 1, 2000 through December 31, 2000, PERS temporarily reduced the employer's contribution rate to 8.13% of participants gross salaries. The Township has paid all contributions required through December 31, 2001.

**BLUE ROCK TOWNSHIP
MUSKINGUM COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2001 AND 2000
(Continued)**

6. RISK MANAGEMENT

The Township has obtained commercial insurance for the following risks:

- General liability and casualty
- Vehicles
- Property
- Public Officials' liability

The Township also provides health and life insurance coverage to elected officials through a private carrier.

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**REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL
REQUIRED BY GOVERNMENT AUDITING STANDARDS**

Blue Rock Township
Muskingum County
7155 Buttermilk Road
Blue Rock, Ohio 43720

To the Board of Trustees:

We have audited the accompanying financial statements of Blue Rock Township, Muskingum County, Ohio (the Township), as of and for the years ended December 31, 2001 and 2000, and have issued our report thereon dated March 21, 2002. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under *Government Auditing Standards*, which are described in the accompanying Schedule of Findings as items 2001-41060-001 through 2001-41060-003. We also noted certain immaterial instances of noncompliance that we have reported to management of the Township in a separate letter dated March 21, 2002.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Township in a separate letter dated March 21, 2002.

Blue Rock Township
Muskingum County
Report of Independent Accountants on Compliance and on
Internal Control Required by *Government Auditing Standards*
Page 2

This report is intended for the information and use of management and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro
Auditor of State

March 21, 2002.

**BLUE ROCK TOWNSHIP
MUSKINGUM COUNTY**

**SCHEDULE OF FINDINGS
DECEMBER 31, 2001 AND 2000**

**FINDINGS RELATED TO THE FINANCIAL STATEMENTS
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

| | |
|-----------------------|-----------------------|
| Finding Number | 2001-41060-001 |
|-----------------------|-----------------------|

Finding for Adjustment

Ohio Rev. Code Section 5705.10 requires all revenue derived from a specific source to be credited to a special fund for the purpose for which the monies were received.

During 2000 and 2001, Rollback and Homestead taxes due to the Road and Bridge, Fire Levy, and Cemetery Funds were posted to the General Fund. Also, a tangible personal property tax settlement due to all funds receiving property tax revenues, was posted entirely to the Road and Bridge Fund.

In accordance with the foregoing facts, a finding for adjustment in the amount of \$3,806 is hereby issued against the General Fund, in favor of the Road and Bridge, Fire Levy, Cemetery, and Motor Vehicle License Tax Funds, in the amounts of \$1,889, \$1,337, \$506, and \$74, respectively.

As of the date of this report, Township management is in agreement with the aforementioned adjustment and this adjustment was posted to the Township's records and is reflected in the accompanying financial statements.

| | |
|-----------------------|-----------------------|
| Finding Number | 2001-41060-002 |
|-----------------------|-----------------------|

Noncompliance Citation

Ohio Rev. Code § 5705.41(D) states that no subdivision or taxing unit shall make any contract or order any expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision that the amount required to meet the same has been lawfully appropriated for such purpose and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrance. Every such contract made without such a certificate shall be null and void and no warrant shall be issued in payment of any amount due thereon. This section also provides two "exceptions" to the above requirements:

- A. Then and Now Certificate - This exception provides that, if the fiscal officer can certify that both at the time that the contract or order was made and at the time the certification is being completed, sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the Board of Trustees may authorize the drawing of a warrant. The taxing authority has 30 days from the receipt of such certificate to approve payment by resolution or ordinance. If approval is not made within 30 days, there is no legal liability on the part of the Township.
- B. If the amount involved is less than one thousand dollars the fiscal officer may authorize it paid without the affirmation of the Board of Trustees.

The Township Clerk did not certify the availability of funds either prior to, or after, a commitment was incurred on behalf of the Township.

We recommend the Township utilize purchase orders to document the Clerk's certification of the availability of appropriated funds for proposed purchases before a liability is incurred.

**BLUE ROCK TOWNSHIP
MUSKINGUM COUNTY**

**SCHEDULE OF FINDINGS
DECEMBER 31, 2001 AND 2000
(Continued)**

**FINDINGS RELATED TO THE FINANCIAL STATEMENTS
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)**

| | |
|-----------------------|-----------------------|
| Finding Number | 2001-41060-003 |
|-----------------------|-----------------------|

Noncompliance Citation

Ohio Rev. Code Section 5705.41(B) states that no subdivision or taxing unit shall make any expenditure of money unless the same has been properly appropriated.

Expenditures were made in February of each year prior to the adoption of the Township's annual appropriations measure in March of each year. A temporary appropriation measure was not adopted by the Board.

We recommend a temporary appropriation measure be established at the organizational meeting each year, to cover the expenditures of the Township until the annual appropriation measure can be adopted and filed.

**BLUE ROCK TOWNSHIP
MUSKINGUM COUNTY**

**SCHEDULE OF PRIOR AUDIT FINDINGS
FISCAL YEARS END 2001 AND 2000**

| <u>Finding Number</u> | <u>Finding Summary</u> | <u>Fully Corrected?</u> | Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No <u>Longer</u> Valid; <i>Explain:</i> |
|-----------------------|---|-------------------------|--|
| 1999-41060-001 | Ohio Rev. Code Section 5705.41(D) failure to certify funds. | No | Repeated in current report as finding 2001-41060-002 |
| 1999-41060-002 | Ohio Rev. Code Section 5705.41(B) making expenditures not properly appropriated. | No | Repeated in current report as finding 2001-41060-003 |
| 1999-41060-003 | Ohio Admin Code Sec. 117-3-09 and 117-3-11 maintaining of receipts journal and appropriations ledger. | Yes | Receipts journal and appropriations ledger were maintained. |
| 1999-41060-004 | Ohio Rev. Code Section 2921.42 (A)(1) family member having interest in business and knowingly authorize a public contract | Yes | Trustee abstained from voting on transactions with business owned by relatives. |



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BLUE ROCK TOWNSHIP

MUSKINGUM COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
MAY 14, 2002**