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REPORT OF INDEPENDENT ACCOUNTANTS

Chester Township Meigs County P. O. Box 46 Chester, Ohio 45720

To the Board of Trustees:

We have audited the accompanying financial statements of Chester Township, Meigs County, Ohio (the Township), as of and for the years ended December 31, 2001 and 2000. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of Chester Township, Meigs County, as of December 31, 2001 and 2000, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated August 16, 2002 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Chester Township Meigs County Report of Independent Accountants Page 2

This report is intended solely for the information and use of the management, the Board of Trustees and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

August 16, 2002

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2001

	Governmental Fund Types			Fiduciary Fund Type		. Takala		
	G	eneral		pecial evenue	Non	expendable Trust		Totals norandum Only)
Cash Receipts: Local Taxes Intergovernmental Licenses, Permits, and Fees Earnings on Investments Other Revenue	\$	19,578 36,021 463 2,932	\$	49,961 145,044 3,750 920 1,376	\$	192	\$	69,539 181,065 3,750 1,575 4,308
Total Cash Receipts		58,994		201,051		192		260,237
Cash Disbursements: Current: General Government Public Safety Public Works Health Human Services Debt Service: Note Principal Payment Interest		59,541 300		5,248 131,621 27,151 34 30,000 203				64,789 300 131,621 27,151 34 30,000 203
Total Cash Disbursements		59,841		194,257		0		254,098
Total Cash Receipts Over/(Under) Cash Disbursements		(847)		6,794		192		6,139
Other Financing Sources: Sale of Fixed Assets				4,053				4,053
Total Other Financing Sources		0		4,053		0		4,053
Excess of Cash Receipts and Other Financing Sources Over/(Under) Cash Disbursements		(847)		10,847		192		10,192
Fund Cash Balances, January 1		12,570		77,957		3,961		94,488
Fund Cash Balances, December 31	\$	11,723	\$	88,804	\$	4,153	\$	104,680

The notes to the financial statements are an integral part of this statement.

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2000

	Governmental Fund Types			Fiduciary Fund Type	Totals	
	General	Special Revenue	Debt Service	Nonexpendable Trust	(Memorandum Only)	
Cash Receipts: Local Taxes Intergovernmental Licenses, Permits, and Fees Earnings on Investments Other Revenue	\$ 19,263 36,856 510 1,381	\$ 45,162 169,387 1,500 1,021 3,739	\$	\$ 192	\$ 64,425 206,243 1,500 1,723 5,120	
Total Cash Receipts	58,010	220,809	0	192	279,011	
Cash Disbursements: Current: General Government Public Safety Public Works Health Human Services Debt Service: Principal Payment Interest Charges Capital Outlay	54,708	195,555 18,053 199 5,000 798 17,821	277		54,708 300 195,555 18,053 199 5,000 1,075 17,821	
Total Cash Disbursements	55,008	237,426	277	0	292,711	
Total Cash Receipts Over/(Under) Cash Disbursements	3,002	(16,617)	(277)	192	(13,700)	
Other Financing Sources/(Uses): Proceeds of Notes Sale of Fixed Assets Transfers-In Transfers-Out	(15,000)	35,000 2,055 15,000			35,000 2,055 15,000 (15,000)	
Total Other Financing Sources/(Uses)	(15,000)	52,055	0	0	37,055	
Excess of Cash Receipts and Other Financing Sources Over/(Under) Cash Disbursements and Other Financing Uses	(11,998)	35,438	(277)	192	23,355	
Fund Cash Balances, January 1	24,568	42,519	277	3,769	71,133	
Fund Cash Balances, December 31	\$ 12,570	\$ 77,957	\$0	\$ 3,961	\$ 94,488	

The notes to the financial statements are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

Chester Township, Meigs County (the Township), is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees and a publicly-elected Clerk. The Township provides road and bridge maintenance and cemetery maintenance. The Township contracts with the Chester Fire Department and the Bashan Fire Department to provide fire services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred.

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Cash and Investments

Certificate of deposit and cash are valued at cost.

D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

Gasoline Tax Fund - This fund receives gasoline tax money to pay for constructing, maintaining and repairing Township roads.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Fund Accounting (Continued)

2. Special Revenue Funds (Continued)

Federal Emergency Management Agency (FEMA) Fund – This fund receives Federal monies for flood relief.

3. Fiduciary Fund (Trust Fund)

This fund is used to account for resources restricted by a legally binding trust agreement. The Township had the following significant Fiduciary Fund:

Cemetery Bequest Fund – This fund receives interest on a certificate of deposit in the amount of \$3,000.

E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash balances as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year. The Township did not encumber all commitments required by Ohio law.

A summary of 2001 and 2000 budgetary activity appears in Note 3.

F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave Unpaid leave is not reflected as a liability under the Township's basis of accounting.

2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

2001	2000
\$101,680	\$91,488
3,000	3,000
\$104,680	\$94,488
	\$101,680 3,000

Deposits: Deposits are either insured by the Federal Deposit Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2001 and 2000 follows:

2001 Budg	jeted vs. <i>A</i>	Actual F	Receipts
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	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$52,257	\$58,994	\$6,737
Special Revenue	187,282	205,104	17,822
Debt Service			0
Nonexpendable Trust	192	192	0
Total	\$239,731	\$264,290	\$24,559

2001 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$64,828	\$59,841	\$4,987
Special Revenue	250,097	194,257	55,840
Debt Service			0
Nonexpendable Trust	1,295		1,295
Total	\$316,220	\$254,098	\$62,122

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

3. **BUDGETARY ACTIVITY (Continued)**

2000 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$52,219	\$58,010	\$5,791
Special Revenue	265,126	272,864	7,738
Debt Service			0
Nonexpendable Trust	192	192	0
Total	\$317,537	\$331,066	\$13,529

2000 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$77,550	\$70,008	\$7,542
Special Revenue	279,239	237,426	41,813
Debt Service	277	277	0
Nonexpendable Trust	961		961
Total	\$358,027	\$307,711	\$50,316

Contrary to Ohio law, the Township did not properly encumber funds for nonpayroll disbursements.

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

5. RETIREMENT SYSTEM

The Township's employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2001 and 2000, PERS members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries for 2001 and from January 1, 2000 through June 30, 2000. PERS temporarily reduced the employer contribution rate to 8.13% effective July 1, 2000 through December 31, 2000. The Township has paid all contributions required through December 31, 2001.

6. RISK MANAGEMENT

Risk Pool Membership

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

Casualty Coverage

OTARMA retains casualty risks up to \$250,000 per occurrence. Claims exceeding \$250,000 are reinsured with APEEP up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Governments can elect additional coverage, from \$2,000,000 to \$10,000,000, which the General Reinsurance Corporation will reinsure.

If losses exhaust OTARMA's retained earnings, APEEP covers OTARMA losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

Property Coverage

OTARMA retains property risks including automobile physical damage up to \$100,000 on any specific loss. The Travelers Indemnity Company reinsures specific losses exceeding \$100,000. The Travelers Indemnity Company also provides aggregate excess coverage for property including automobile physical damage subject to an annual stop loss. When the stop loss is reached in any year, The Travelers Indemnity Company provides coverage in excess of \$10,000.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

6. RISK MANAGEMENT (Continued)

Risk Pool Membership (Continued)

Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and report the following assets, liabilities and retained earnings at December 31, 2001 and 2000 (the latest information available):

Casualty Coverage	<u>2001</u>	<u>2000</u>
Assets	\$23,703,776	\$22,684,383
Liabilities	9,379,003	8,924,977
Retained earnings	<u>\$14,324,773</u>	<u>\$13,759,406</u>
Property Coverage	<u>2001</u>	<u>2000</u>
Assets	\$5,011,131	\$4,156,784
Liabilities	647,667	497,831
Retained earnings	<u>\$4,363,464</u>	<u>\$3,658,953</u>

7. SUBSEQUENT EVENTS

On February 16, 2002 the Trustees approved the purchase of a new mowing tractor with a purchase price after trade-in of \$12,792.93. Financing is through the John Deere Company. The loan will be repaid in three annual installments beginning in July 2002.

8. CONTINGENT LIABILITIES

Amounts received from grantor agencies are subject to audit and adjustment by the grantor, principally the federal government. Any disallowed costs may require refunding to the grantor. Amounts which may be disallowed, if any, are not presently determinable. However, based on prior experience, management believes such refunds, if any, would not be material.



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REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Chester Township Meigs County P. O. Box 46 Chester, Ohio 45720

To the Board of Trustees:

We have audited the accompanying financial statements of Chester Township, Meigs County, Ohio (the Township) as of and for the years ended December 31, 2001 and 2000 and have issued our report thereon dated August 16, 2002. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed two instances of noncompliance that are required to be reported under Government Auditing Standards which are described in the accompanying Schedule of Findings as items 2001-40753-001 and 2001-40753-003. We also noted certain other immaterial instances of noncompliance that we have reported to management of the Township in a separate letter dated August 16, 2002.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the Township's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. The reportable condition is described in the accompanying Schedule of Findings as item 2001-40753-002.

Chester Township
Meigs County
Report of Independent Accountants on Compliance and on Internal Control
Required by Government Auditing Standards
Page 2

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that are also considered to be material weaknesses. However, we do not believe the reportable condition described above is a material weakness. We also noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Township in a separate letter dated August 16, 2002

This report is intended solely for the information and use of the management and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

August 16, 2002

SCHEDULE OF FINDINGS DECEMBER 31, 2001 AND 2000

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2001-40753-001

Noncompliance Citation

Ohio Rev. Code § 5705.41(D) states that no orders or contracts involving the expenditure of money are to be made unless there is a certificate of the fiscal officer that the amount required for the order or contract has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances.

The following exceptions to this basic requirement are provided by statute:

- 1. Then and Now Certificate: This exception provides that, if the fiscal officer can certify that both at the time that the contract or order was made and at the time that the certification is being completed, sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the taxing authority can authorize the drawing of a warrant. The taxing authority has 30 days from the receipt of such certificate to approve payment by resolution or ordinance. If approval is not made within 30 days, there is no legal liability on the part of the subdivision or taxing district.
- 2. Amounts of less than \$1000 may be paid by the fiscal officer without such affirmation of the taxing authority upon completion of the then and now certificate, provided that the expenditure is otherwise lawful.

The Township did not properly certify expenditures for 61.5%, of the disbursement transactions tested.

We recommend that no orders or contracts be made unless the Clerk has certified that the amount required has been lawfully appropriated and is in the treasury or in the process of being collected.

FINDING NUMBER 2001-40753-002

Reportable Condition

The Township did not properly classify all receipts such as sale of assets, intergovernmental receipts and tax receipts. Manufactured home tax was posted as Other Revenue. Homestead and Rollback were classified as Other Revenue. A receipt from a Township resident for the purchase of gravel was posted as intergovernmental revenue. The revenue from trucks that were sold to individuals was posted as Other Revenue and Intergovernmental Revenue. This resulted in eighteen reclassifications which have been reclassified in the accompanying financial statements.

We recommend the Township Clerk utilize the UAN chart of accounts as well as the Township Handbook to determine proper posting of receipts.

SCHEDULE OF FINDINGS DECEMBER 31, 2001 AND 2000 (Continued)

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

FINDING NUMBER 2001-40753-003

Finding For Recovery

Ohio Rev. Code Section 505.60 (C), states that townships are permitted to reimburse a township officer or employee for out-of-pocket premiums for insurance policies. The reimbursement is permitted for a township officer or employee who is *denied coverage* under a township health care plan established pursuant to Ohio Rev. Code Section 505.60, *or who elects not to participate* in the township's plan. The reimbursement cannot exceed an amount equal to the average premium paid by the township under the policies it procures.

Alan Holter, Trustee, was reimbursed a total of \$332.60 per month in 2000 and 2001 for out-of-pocket insurance premiums. The average premium paid by the Township in 2000 was \$238.46 and in 2001 was \$270.69, per month, which resulted in the reimbursement exceeding the average paid by \$94.14 in 2000 and \$61.91 in 2001 per month. This represents an overpayment in the amount of \$1,129.68 for 2000 and \$742.92 for 2001. The amount overpaid for both years is \$1,872.60.

In accordance with the foregoing facts, and pursuant to Ohio Rev. Code Section 117.28, a Finding for Recovery for public money illegally expended is hereby issued against Alan Holter, Trustee, Janet Life, Clerk, and Ohio Township Association Risk Management Authority, their bonding company, jointly and severally in the amount of one thousand eight hundred seventy-two dollars and sixty cents (\$1,872.60), and in favor of Chester Township.

SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2001 AND 2000

			Not Commented Doubletty Commented
			Not Corrected, Partially Corrected;
Finalin a	Finalia a	F.	Significantly Different Corrective Action
Finding	Finding	Fully	Taken; or Finding No Longer Valid;
Number	Summary	Corrected?	Explain:
1999-40753-001	Ohio Revised Code	Yes	Fully Corrected
	Section 149.351,		
	destruction of records		
1999-40753-002	Ohio Revised Code	Yes	Fully Corrected
	Section 505.10,		
	improper disposal of		
	personal property		
1999-40753-003	Ohio Revised Code	Yes	Fully Corrected
	Section 5705.40,		
	supplemental		
	appropriations not		
	approved by Board of		
	Trustees		
1999-40753-004	Ohio Revised Code	Yes	Fully Corrected
	Section 5705.41(B),		
	expenditures		
	exceeded		
	appropriations		
1999-40753-005	Ohio Revised Code	No	Not Corrected. Finding Number 2001-
	Section 5705.41(D),		40753-001.
	failure to encumber		
	funds		
1999-40753-006	Improper posting of	No	Not Corrected. Finding Number 2001-
	receipts		40753-002.

CORRECTIVE ACTION PLAN DECEMBER 31, 2001 AND 2000

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2001-40753-001	No orders or contracts will be made unless the Clerk has certified that the amount required for the order or contract has been lawfully appropriated and is in the treasury or in the process of collection to the credit of the appropriate fund.	December 31, 2002	Clerk Janet Life
2001-40753-002	The Clerk will utilize the UAN chart of accounts as well as the Township Handbook to determine proper posting of receipts.	December 31, 2002	Clerk Janet Life
2001-40753-003	Trustee Alan Holter will reimburse the Township for insurance reimbursements received in 2000 and 2001 that exceeded the average premium paid by the Township. The Clerk will reimburse insurance premiums only in amounts equal to the average premium paid by the Township under the policies it procures.	August 2002	Clerk Janet Life



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CHESTER TOWNSHIP

MEIGS COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED NOVEMBER 7, 2002