# CLAY LOCAL SCHOOL DISTRICT SCIOTO COUNTY

# SINGLE AUDIT

# FOR THE YEAR ENDED JUNE 30, 2001



JIM PETRO AUDITOR OF STATE

STATE OF OHIO

#### CLAY LOCAL SCHOOL DISTRICT SCIOTO COUNTY

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STATE OF OHIO OFFICE OF THE AUDITOR

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#### **REPORT OF INDEPENDENT ACCOUNTANTS**

Clay Local School District Scioto County 44 Clay Street Portsmouth, Ohio 45662

To the Board of Education:

We have audited the accompanying general purpose financial statements of the Clay Local School District, Scioto County, Ohio (the School District), as of and for the year ended June 30, 2001, as listed in the table of contents. These general purpose financial statements are the responsibility of the School District's management. Our responsibility is to express an opinion on these general purpose financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the general purpose financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the general purpose financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the general purpose financial statements referred to above present fairly, in all material respects, the financial position of the Clay Local School District, Scioto County, as of June 30, 2001, and the results of its operations and the cash flows of its proprietary fund type for the year then ended in conformity with accounting principals generally accepted in the United States of America.

During the year ended June 30, 2001, as described in Note 22 to the general purpose financial statements, the School District adopted Governmental Account Statement Nos. 33 and 36.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 14, 2001, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Clay Local School District Scioto County Report of Independent Accountants Page 2

We performed our audit to form an opinion on the general purpose financial statements of the School District, taken as a whole. The accompanying Schedule of Federal Awards Receipts and Expenditures is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the general purpose financial statements. We subjected this information to the auditing procedures applied in the audit of the general purpose financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the general purpose financial statements taken as a whole.

Jim Petro Auditor of State

December 14, 2001

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#### Clay Local School District Combined Balance Sheet All Fund Types and Account Groups June 30, 2001

	GOVERNMENTAL FUND TYPES			
	GENERAL	SPECIAL REVENUE	CAPITAL PROJECTS	
Assets and Other Debits				
Assets:				
Equity in Pooled Cash and				
Cash Equivalents	\$194,277	\$76,974	\$90,319	
Receivables:				
Taxes	814,379	0	71,360	
Intergovernmental	0	10,278	77,933	
Interfund	7,322	0	0	
Prepaid Items	15,501	0	0	
Materials and Supplies Inventory	21,895	0	0	
Inventory Held for Resale	0	0	0	
Restricted Assets:	0	0	Ŭ	
Equity in Pooled Cash and Cash Equivalents	57,329	0	0	
Fixed Assets (Net of	01,029	0	Ŭ	
Accumulated Depreciation)	0	0	0	
Other Debits:	0	0	0	
Amount to be Provided from General				
Government Resources	0	0	0	
Total Assets and Other Debits	\$1,110,703	\$87.252	\$239.612	
	ψ1,110,705	\$07,252	φ239,012	
Liabilities, Fund Equity and Other Credits				
Liabilities:	¢< 710	¢C 072	¢210	
Accounts Payable	\$6,719	\$6,072	\$219	
Contracts Payable	0	0	27,675	
Accrued Wages and Benefits Payable	231,739	23,084	0	
Intergovernmental Payable	54,583	4,621	36,759	
Interfund Payable	0	7,322	0	
Undistributed Monies	0	0	0	
Deferred Revenue	777,123	2,956	87,613	
Retainage Payable	0	0	2,516	
Compensated Absences Payable	6,684	0	0	
Total Liabilities	1,076,848	44,055	154,782	
Fund Equity and Other Credits:				
Investment in General Fixed Assets	0	0	0	
Retained Earnings:				
Unreserved (Deficit)	0	0	0	
Fund Balance:				
Reserved for Encumbrances	24,557	0	85,723	
Reserved for Inventory	21,895	0	0	
Reserved for Property Taxes	37,256	0	3,180	
Reserved for School Bus Purchases	39,576	0	0	
Reserved for Budget Stabilization	17,753	0	0	
Unreserved:	1,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	· · · · · ·	0	
Undesignated (Deficit)	(107,182)	43,197	(4,073)	
Total Fund Equity (Deficit) and Other Credits	33,855	43,197	84,830	
Total Liabilities, Fund Equity		+3,177	04,000	
and Other Credits	\$1,110,703	\$87,252	\$239,612	
	ψ1,110,703	ψ01,232	ψ237,012	

PROPRIETARY FUND TYPE	FIDUCIARY FUND TYPE	ACCOUNT		
		GENERAL	GENERAL	TOTALS
		FIXED	LONG-TERM	(MEMORANDUM
ENTERPRISE	AGENCY	ASSETS	OBLIGATIONS	ONLY)
\$0	\$15,089	\$0	\$0	\$376,659
0	0	0	0	885,739
0	0	0	0	88,211
0	0	0	0	7,322
0	0	0	0	15,501
349	0	0	0	22,244
2,034	0	0	0	2,034
0	0	0	0	57,329
1,595	0	1,130,454	0	1,132,049
0	0	0	212,441	212,441
\$3,978	\$15,089	\$1,130,454	\$212,441	\$2,799,529
\$0	\$0	\$0	\$0	\$13,010
<u></u>	0	ФО 0	ФО 0	27,675
7,269	0	0	0	262,092
4,212	0	0	32,798	132,973
4,212	0	0	52,798 0	7,322
0	15,089	0	0	15,089
1,548	15,089	0	0	869,240
1,548	0	0	0	2,516
4,644	0	0	179,643	190,971
17,673	15,089	0	212,441	1,520,888
17,075	15,089	0	212,441	1,320,888
0	0	1,130,454	0	1,130,454
(13,695)	0	0	0	(13,695)
0	0	0	0	110,280
0	0	0	0	21,895
0	0	0	0	40,436
0	0	0	0	39,576
0	0	0	0	17,753
0	0	0	0	(68,058)
(13,695)	0	1,130,454	0	1,278,641
\$3,978	\$15,089	\$1,130,454	\$212,441	\$2,799,529

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#### Clay Local School District Combined Statement of Revenues, Expenditures and Changes in Fund Balances All Governmental Fund Types For the Fiscal Year Ended June 30, 2001

	GOVERNMENTAL FUND TYPES				
	GENERAL	SPECIAL REVENUE	DEBT SERVICE	CAPITAL PROJECTS	TOTALS (MEMORANDUM ONLY)
Revenues:					
Property Taxes	\$784,793	\$0	\$0	\$69,412	\$854,205
Tuition and Fees	23,286	0	0	0	23,286
Interest	28,377	0	0	0	28,377
Intergovernmental	1,933,784	512,746	0	198,364	2,644,894
Extracurricular Activities	51,521	0	0	0	51,521
Gifts and Donations	4,664	0	0	0	4,664
Miscellaneous	19,003	12,312	0	0	31,315
Total Revenues	2,845,428	525,058	0	267,776	3,638,262
Expenditures:					
Current:					
Instruction:					
Regular	1,245,123	174,312	0	96,360	1,515,795
Special	186,613	193,916	0	0	380,529
Vocational	37,357	0	0	0	37,357
Other	98,551	0	0	0	98,551
Support Services:					
Pupils	119,665	37,577	0	0	157,242
Instructional Staff	118,594	59,032	0	0	177,626
Board of Education	10,711	0	0	0	10,711
Administration	317,702	1,866	0	1,651	321,219
Fiscal	108,983	1,499	0	0	110,482
Operation and Maintenance of Plant	303,141	5,017	0	0	308,158
Pupil Transportation	172,102	0	0	0	172,102
Central	15,359	29	0	0	15,388
Extracurricular Activities	75,648	0	0	0	75,648
Capital Outlay	5,099	0	0	107,889	112,988
Debt Service:	0	0	41.020	0	11.020
Principal Retirement	0	0	41,839	0	41,839
Interest and Fiscal Charges	0	0	2,230	0	2,230
Intergovernmental	0	35,000	0	0	35,000
Total Expenditures	2,814,648	508,248	44,069	205,900	3,572,865
Excess of Revenues Over					
(Under) Expenditures	30,780	16,810	(44,069)	61,876	65,397
Other Financing Sources (Uses):					
Proceeds from Sale of Fixed Assets	720	0	0	0	720
Operating Transfers - In	0	0	44,069	19,991	64,060
Operating Transfers - Out	(18,734)	0	0	(64,060)	(82,794)
Total Other Financing Sources (Uses)	(18,014)	0	44,069	(44,069)	(18,014)
Excess of Revenues and Other					
Financing Sources Over					
Expenditures and Other Financing Uses	12,766	16,810	0	17,807	47,383
Fund Balance at Beginning of Year	19,869	26,387	0	67,023	113,279
Increase in Reserve for Inventory	1,220	0	0	0	1,220
Fund Balance at End of Year	\$33,855	\$43,197	\$0	\$84,830	\$161,882

#### Clay Local School District Combined Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Budget Basis) All Governmental Fund Types For the Fiscal Year Ended June 30, 2001

	GENERAL FUND		SPECIAL REVENUE FUNDS			
D	Revised Budget	Actual	Variance Favorable <u>(Unfavorable)</u>	Revised Budget	Actual	Variance Favorable <u>(Unfavorable)</u>
<i>Revenues:</i> Property Taxes	\$776,930	\$776,930	\$0	\$0	\$0	\$0
Tuition and Fees			50 0	0 \$0	50 0	50 0
Interest	23,286 28,377	23,286 28,377	0	0	0	0
Intergovernmental	1,933,784	1,933,784	0	470,425	470,425	0
Extracurricular Activities	51,521	51,521	0	470,423	470,423	0
Gifts and Donations	4,664	4,664	0	0	0	0
Miscellaneous	19,004	4,004	0	12,312	12,312	0
Total Revenues	2,837,565	2,837,565	0	482,737	482,737	0
Expenditures:						
Current:						
Instruction:						
Regular	1,257,010	1,257,010	0	173,701	173,701	0
Special	189,112	189,112	0	201,179	201,179	0
Vocational	42,004	42,004	0	0	0	0
Other	102,810	102,810	0	0	0	0
Support Services:						
Pupils	111,925	111,925	0	37,501	37,501	0
Instructional Staff	126,923	126,923	0	58,741	58,741	0
Board of Education	10,711	10,711	0	0	0	0
Administration	312,556	312,556	0	1,866	1,866	0
Fiscal	109,306	109,306	0	1,499	1,499	0
Operation and Maintenance of Plant	320,540	320,540	0	5,017	5,017	0
Pupil Transportation	173,279	173,279	0	0	0	0
Central	18,053	18,053	0	0	0	0
Extracurricular Activities	75,762	75,762	0	0	0	0
Capital Outlay	5,099	5,099	0	0	0	0
Debt Service:						
Principal Retirement	0	0	0	0	0	0
Interest and Fiscal Charges	0	0	0	0	0	0
Total Expenditures	2,855,090	2,855,090	0	479,504	479,504	0
Excess of Revenues Over						
(Under) Expenditures	(17,525)	(17,525)	0	3,233	3,233	0
Other Financing Sources (Uses):						
Proceeds from Sale of Fixed Assets	720	720	0	0	0	0
Advances - In	0	0	0	7,322	7,322	0
Advances - Out	(7,322)	(7,322)	0	0	0	0
Operating Transfers - In	0	0	0	0	0	0
Operating Transfers - Out	(18,734)	(18,734)	0	0	0	0
Total Other Financing Sources (Uses)	(25,336)	(25,336)	0	7,322	7,322	0
Excess of Revenues and Other						
Financing Sources Over (Under)	(10.0-1)	(10.0-0)	<u>^</u>	10	10 555	<i>c</i>
Expenditures and Other Financing Uses	(42,861)	(42,861)	0	10,555	10,555	0
Fund Balance at Beginning of Year	241,871	241,871	0	57,850	57,850	0
Prior Year Encumbrances Appropriated	20,034	20,034	0	2,565	2,565	0
Fund Balance (Deficit) at End of Year	\$219,044	\$219,044	\$0	\$70,970	\$70,970	\$0

DE	BT SERVIC	E FUND	CAPIT	AL PROJEC	TS FUNDS	TOTALS -	(MEMORAN	DUM ONLY)
Revised Budget	Actual	Variance Favorable (Unfavorable)	Revised Budget	Actual	Variance Favorable (Unfavorable)	Revised Budget	Actual	Variance Favorable (Unfavorable)
\$0	\$0	\$0	\$68,727	\$68,727	\$0	\$845,657	\$845,657	\$0
0	0	0	0	0	0	23,286	23,286	0
0	0	0	0	0	0	28,377	28,377	0
0	0	0	179,898	139,864	(40,034)	2,584,107	2,544,073	(40,034)
0	0	0	0	0	0	51,521	51,521	0
0	0	0	0	0	0	4,664	4,664	0
0	0	0	0	0	0	31,315	31,315	0
0_	0	0_	248,625	208,591	(40,034)	3,568,927	3,528,893	(40,034)
0	0	0	59,801	59,801	0	1,490,512	1,490,512	0
0	0	0	0	0	0	390,291	390,291	0
0	0	0	0	0	0	42,004	42,004	0
0	0	0	0	0	0	102,810	102,810	0
0	0	0	0	0	0	149,426	149,426	0
0	0	0	0	0	0	185,664	185,664	0
0	0	0	0	0	0	10,711	10,711	0
0	0	0	1,651	1,651	0	316,073	316,073	0
0	0	0	0	0	0	110,805	110,805	0
0	0	0	0	0	0	325,557	325,557	0
0	0	0	0	0	0	173,279	173,279	0
0 0	0 0	0 0	0 0	0 0	0 0	18,053 75,762	18,053 75,762	0 0
0	0	0	194,920	194,920	0	200,019	200,019	0
0	0	0	1)4,920	174,720	0		200,017	0
41,839	41,839	0	0	0	0	41,839	41,839	0
2,230	2,230	0	0	0	0	2,230	2,230	0
44,069	44,069	0_	256,372	256,372	0	3,635,035	3,635,035	0
(44,069)	(44,069)	0	(7,747)	(47,781)	(40,034)	(66,108)	(106,142)	(40,034)
0	0	0	0	0	0	720	720	0
0	0 0	0	0	0	0	7,322	7,322	0
0 44,069	0 44,069	0 0	0 19,991	0 19,991	0 0	(7,322) 64,060	(7,322) 64,060	0 0
44,009	44,009	0	(64,060)	(64,060)	0	(82,794)	(82,794)	0
44,069	44,069	0	(44,069)	(44,069)	0	(18,014)	(18,014)	0
0	0	0	(51,816)	(91,850)	(40,034)	(84,122)	(124,156)	(40,034)
0	0	0	58,744	58,744	0	358,465	358,465	0
0	0	0	7,022	7,022	0	29,621	29,621	0
\$0	\$0	\$0	\$13,950	(\$26,084)	(\$40,034)	\$303,964	\$263,930	(\$40,034)

# *Clay Local School District* Statement of Revenues, Expenses and Changes in Retained Earnings Enterprise Fund For the Fiscal Year Ended June 30, 2001

	ENTERPRISE
<b>Operating Revenues:</b>	
Sales	\$76,277
<b>Operating Expenses:</b>	
Salaries and Wages	64,287
Fringe Benefits	26,636
Purchased Services	4,289
Supplies and Materials	3,169
Cost of Sales	82,152
Other	917
Depreciation	159
Total Operating Expenses	181,609
Operating Loss	(105,332)
Non-Operating Revenues:	
Federal and State Subsidies	77,421
Federal Donated Commodities	16,372
Total Non-Operating Revenues	93,793
Loss Before Operating Transfers	(11,539)
Operating Transfers - In	18,734
Net Income	7,195
Retained Earnings (Deficit) at	
Beginning of Year	(20,890)
Retained Earnings	
(Deficit) at End of Year	(\$13,695)

# Clay Local School District Statement of Revenues, Expenses and Changes in Fund Equity - Budget and Actual (Budget Basis) Enterprise Fund For the Fiscal Year Ended June 30, 2001

	ENTERPRISE FUND			
	Revised Budget	Actual	Variance Favorable (Unfavorable)	
Revenues:				
Sales	\$76,277	\$76,277	\$0	
Federal and State Subsidies	77,421	77,421	0	
Total Revenues	153,698	153,698	0	
Expenses:				
Salaries and Wages	70,390	70,390	0	
Fringe Benefits	28,108	28,108	0	
Purchased Services	4,289	4,289	0	
Supplies and Materials	68,355	68,355	0	
Other	917	917	0	
Capital Outlay	373	373	0	
Total Expenses	172,432	172,432	0	
Excess of Revenues				
Under Expenses	(18,734)	(18,734)	0	
Operating Tranfers - In	18,734	18,734	0	
Excess of Revenues Over				
Expenses and Transfers	0	0	0	
Retained Earnings at Beginning of Year	0	0	0	
Retained Earnings at End of Year	\$0	\$0	\$0	

# *Clay Local School District* Statement of Cash Flows Enterprise Fund For the Fiscal Year Ended June 30, 2001

	ENTERPRISE
Increase (Decrease) in Cash and Cash Equivalents:	
Cash Flows from Operating Activities:	
Cash Received from Customers	\$76,277
Cash Payments to Employees for	
Services and Benefits	(98,498)
Cash Payments to Suppliers	
for Goods and Services	(73,017)
Other Operating Expenses	(917)
Net Cash Used for Operating Activities	(96,155)
Cash Flows from Noncapital Financing Activities:	
Operating Transfers - In	18,734
Federal and State Subsidies	77,421
Net Cash Provided by Noncapital Financing Activities	96,155
Net Increase in Cash and Cash Equivalents	0
Cash and Cash Equivalents at Beginning of Year	0
Cash and Cash Equivalents at End of Year	\$0
<b>Reconcilation of Operating Loss to Net</b> <b>Cash Used for Operating Activities:</b> Operating Loss	(\$105,332)
Adjustments to Reconcile Operating Loss to Net Cash Used for Operating Activities:	
Depreciation	159
Donated Commodities Received	16,372
Changes in Assets and Liabilities:	,
Decrease in Supplies Inventory	24
Decrease in Inventory Held for Resale	197
Decrease in Accrued Wages and Benefits Payable	(3,539)
Decrease in Intergovernmental Payable	(1,050)
Decrease in Compensated Absences Payable	(2,986)
Net Cash Used for Operating Activities	(\$96,155)

# NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY

Clay Local School District (the "School District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The School District provides educational services as authorized by State statute and/or federal guidelines.

The School District was established in 1909 through the consolidation of existing land areas and school districts. The School District serves an area of approximately 19.93 square miles. It is located in Scioto County, and includes Clay Township. It is staffed by 26 non-certificated employees, 44 certificated full-time teaching personnel and 3 administrative employees who provide services to 603 students and other community members. The School District currently operates 3 instructional buildings and 2 storage buildings.

#### Reporting Entity:

A reporting entity is comprised of the primary government, component units, and other organizations that are included to insure that the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Clay Local School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. The School District has no component units.

The following organizations which perform activities within the School District's boundaries for the benefit of its residents are excluded from the accompanying financial statements because the District is not financially accountable for these organizations nor are they fiscally dependent on the District:

- \* Pilasco Ross
- \* Boosters Clubs
- \* Parent Teacher Organizations
- \* South Central Ohio Educational Service Center

# **NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT AND REPORTING ENTITY** (continued)

The School District is associated with four organizations, two of which are defined as jointly governed organizations, one as a public entity shared risk pool, and one as an insurance purchasing pool. These organizations are the South Central Ohio Computer Association (SCOCA), the Coalition of Rural and Appalachian Schools, the Scioto County Schools Council, and the Ohio School Boards Association Workers' Compensation Group Rating Plan. These organizations are presented in Notes 16, 17, and 18 to the general purpose financial statements.

# **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the Clay Local School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The School District also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its proprietary activities provided they do not conflict with or contradict GASB pronouncements. The more significant of the School District's accounting policies are described below.

# A. Basis Of Presentation - Fund Accounting

The School District uses funds and account groups to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain School District functions or activities.

A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special restrictions or limitations. An account group is a financial reporting device designed to provide accountability for certain assets and liabilities not recorded in the funds because they do not directly affect net available expendable resources.

For financial statement presentation purposes, the various funds of the School District are grouped into the following generic fund types under the broad fund categories governmental, proprietary, and fiduciary.

#### Governmental Fund Types:

Governmental funds are those through which most governmental functions of the School District are financed. The acquisition, use, and balances of the School District's expendable financial resources and the related current liabilities (except those accounted for in proprietary funds) are accounted for through governmental funds. The following are the School District's governmental fund types:

*General Fund* - The General Fund is the operating fund of the School District and is used to account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

*Special Revenue Funds* - Special Revenue funds are used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditure for specified purposes.

*Debt Service Fund* - The Debt Service fund is used to account for the accumulation of resources for, and the payment of, general long-term obligation principal, interest, and related costs.

*Capital Projects Funds* - The Capital Projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds).

#### Proprietary Fund Type:

The proprietary fund is used to account for the School District's ongoing activities which are similar to those found in the private sector. The following is the School District's proprietary fund type:

*Enterprise Fund* - The enterprise fund is used to account for School District activities that are financed and operated in a manner similar to private business enterprises where the intent is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges or where it has been decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

# Fiduciary Fund Type:

Fiduciary funds are used to account for assets held by the School District in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and/or other funds. The School District's only fiduciary fund is an Agency fund. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

#### Account Groups:

To make a clear distinction between fixed assets related to specific funds and those of general government, and between long-term liabilities related to specific funds and those of a general nature, the following account groups are used:

*General Fixed Assets Account Group* - This account group is established to account for all fixed assets of the School District, other than those accounted for in the proprietary fund.

*General Long-Term Obligations Account Group* - This account group is established to account for all long-term obligations of the School District except those accounted for in the proprietary fund.

# **B.** Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

All proprietary funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the balance sheet. The School District had no contributed capital. Proprietary fund operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in net total assets.

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made.

The modified accrual basis of accounting is followed for the governmental and agency funds. The full accrual basis of accounting is followed for the proprietary fund.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of year-end.

Non-exchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. (See Note 6.) Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance and grants.

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Property taxes for which there is an enforceable legal claim as of June 30, 2001, but which were levied to finance fiscal year 2002 operations, have been recorded as deferred revenue. Grants and entitlements received before eligibility requirements are met are also recorded as deferred revenue. On a modified accrual basis, receivables that will not be collected within the available period have also been reported as deferred revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported in the operating statement as an expense with a like amount reported as donated commodities revenue. Unused donated commodities are reported as deferred revenue.

#### C. Budgetary Process

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified.

All funds, other than agency funds, are legally required to be budgeted and appropriated. The primary level of budgetary control is at the fund level. Any budgetary modifications at this level may only be made by resolution of the Board of Education. The Treasurer has been given authority to further allocate appropriations to functions and objects within each fund.

# Tax Budget:

Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The express purpose of this budget document is to reflect the need for existing (or increased) tax rates.

By no later than January 20, the Board-adopted budget is filed with the Scioto County Budget Commission for rate determination.

#### Estimated Resources:

Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the County Budget Commission and receives the commission's certificate of estimated resources which states the projected revenue of each fund. Prior to June 30, the School District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered cash balances from the preceding year. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported in the budgetary statements reflect the amounts in the final amended certificate issued during fiscal year 2001. Before year-end, the School District requested and received an amended certificate of estimated resources that reflected actual revenue for the fiscal year.

#### Appropriations:

Upon receipt from the County Auditor of an amended certificate of estimated resources based on final assessed values and tax rates or a certificate saying no new certificate is necessary, the annual appropriation resolution is legally enacted by the Board of Education at the fund level of expenditure, which is the legal level of budgetary control. Prior to the passage of the annual appropriation measure, the Board may pass a temporary appropriation measure to meet the ordinary expenses of the School District. The appropriation resolution, by fund, must be within the estimated resources as certified by the County Budget Commission and the total of expenditures and encumbrances may not exceed the appropriation totals at the level of control.

The Board may pass supplemental fund appropriations so long as the total appropriations by fund do not exceed the amounts set forth in the most recent certificate of estimated resources. During the year three supplemental appropriations were legally enacted, however none were significant.

The budget figures which appear in the statements of budgetary comparisons represent the final appropriation amounts, including all supplemental appropriations. Formal budgetary integration is employed by the Board as a management control device during the year at the fund level for all funds other than agency funds, consistent with statutory provisions. Prior to year end, the School District passed a supplemental appropriation that reflected actual expenditures plus encumbrances for the fiscal year.

#### Encumbrances:

As part of formal budgetary control, purchase orders, contracts, and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. On the GAAP basis, encumbrances outstanding at fiscal year end are reported as a reservation of fund balance for subsequent-year expenditures for governmental funds and reported in the notes to the financial statements for proprietary funds.

#### Lapsing of Appropriations:

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and are not reappropriated.

# **D.** Cash and Cash Equivalents

To improve cash management, all cash received by the School District is pooled. Monies for all funds, including the proprietary fund, are maintained in this pool. Individual fund integrity is maintained through School District records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the combined balance sheet.

During fiscal year 2001, the School District's investments were limited to the State Treasury Assets Reserve of Ohio (STAROhio) and repurchase agreements. Repurchase agreements are reported at cost. STAROhio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAR-Ohio's share price which is the price the investment could be sold for on June 30, 2001.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2001 amounted to \$28,377, which includes \$7,026 from other School District funds.

For purposes of the statement of cash flows and for presentation on the combined balance sheet, investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are considered to be cash equivalents.

# **E.** Inventory

Inventories of governmental funds are stated at cost while inventories of proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. Inventory in governmental funds consists of expendable supplies held for consumption. The cost of inventory items is recorded as an expenditure in the governmental fund types when purchased. Reported material and supplies inventory is equally offset by a fund balance reserve in the governmental funds which indicates that it does not constitute available expendable resources even though it is a component of net current assets. Inventories of the proprietary fund consists of donated food and purchased food held for resale and are expensed when used.

#### F. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2001, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure is reported in the year in which services are consumed.

# **G.** Fixed Assets and Depreciation

General fixed assets are not capitalized in the funds used to acquire or construct them. Instead, capital acquisition and construction costs are reflected as expenditures in governmental funds, and the related assets are reported in the general fixed assets account group. Fixed assets utilized in the proprietary funds are capitalized in the fund. All fixed assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date received. The School District maintains a capitalization threshold of five hundred dollars. The School District does not have any infrastructure.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Improvements are capitalized. Improvements to fund fixed assets are depreciated over the remaining useful lives of the related fixed assets.

Assets in the general fixed assets account group are depreciated using the straight line method over the estimated useful life of each asset. General fixed assets are depreciated on the following basis:

Buildings	35 - 60 years
Improvements to Buildings	5 - 20 years
Furniture, Fixtures and Equipment	5 - 20 years
Vehicles	4 years
Textbooks	10 years

Depreciation of furniture and equipment in the enterprise fund is computed using the straight-line method over an estimated useful life of five to twenty years.

#### H. Interfund Assets/Liabilities

Short-term interfund loans are classified as "interfund receivables" and "interfund payables".

#### I. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent it is probable that benefits will result in termination payments. The liability is an estimate based on the School District's past experience of making termination payments.

For governmental funds, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The remainder is reported in the general long-term obligations account group. In the proprietary fund, the entire amount of compensated absences is reported as a fund liability.

# J. Accrued Liabilities and Long-Term Obligations

In general, governmental fund payables and accrued liabilities are reported as obligations of the funds regardless of whether they will be liquidated with current resources. However, compensated absences and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the general long-term obligations account group to the extent that they will not be paid with current available expendable financial resources. Payments made more than sixty days after year-end are considered not to have used current available financial resources.

Obligations financed by the proprietary fund are reported as liabilities in the proprietary fund.

# K. Interfund Transactions

Quasi-external transactions are accounted for as revenues and expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed.

Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers.

# L. Restricted Assets

Restricted assets in the general fund represent cash and cash equivalents whose use is limited by legal requirements. Restricted assets represent amounts required by statute to be set-aside by the School District for the purchase of buses and for budget stabilization which consists of Bureau of Workers' Compensation refunds. See Note 19 for additional information regarding set asides.

# M. Fund Balance Reserves and Designation

The School District reserves those portions of fund equity which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. The School District also designates a portion of fund balance to indicate tentative plans for future financial resource uses that reflect managerial plans or intent. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances, inventories of supplies and materials, property taxes, school bus purchases, and budget stabilization.

The reserve for property taxes represents taxes recognized as revenue under generally accepted accounting principles but not available for appropriations under State statute.

# N. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### **O.** Total Columns on General Purpose Financial Statements

Total columns on the general purpose financial statements are captioned "Totals - (Memorandum Only)" to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present financial position or results of operations in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

# **NOTE 3 - ACCOUNTABILITY AND COMPLIANCE**

# A. Accountability

At June 30, 2001, the Disadvantaged Pupil Impact Aid, Ohio Reads, Human Services Grant, Title VI-B, and Javits Grant Special Revenue Funds had deficit fund balances of \$590, \$23, \$6,009, \$244 and \$853, respectively, and the Food Service Enterprise Fund had deficit retained earnings of \$13,695. The General Fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

#### **B.** Compliance

The following fund had appropriations in excess of estimated resources and available fund balance for the fiscal year ended June 30, 2001.

	Estimated		
	Resources and		
		Available Fund	
Fund Type/Fund	Appropriations	Balances	Excess
Special Revenue Funds:			
Human Services Grant	\$29,223	\$23,312	(\$5,911)

# **NOTE 4 - BUDGETARY BASIS OF ACCOUNTING**

While the School District is reporting financial position, results of operations, and changes in fund balances/retained earnings on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Combined Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Budget Basis) - All Governmental Fund Types and the Statement of Revenues, Expenses and Changes in Fund Equity - Budget and Actual (Budget Basis) - Proprietary Fund Type are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures/expenses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures/expenses for all funds (budget basis) rather than as a reservation of fund balance for governmental fund types and as note disclosure in the proprietary fund type (GAAP basis).
- 4. Advances-In and Advances-Out are operating transactions (budget) as opposed to balance sheet transactions (GAAP).

The following tables summarize the adjustments necessary to reconcile the GAAP and budgetary basis statements by fund type.

		• •	
	General	Special Revenue	Capital Projects
GAAP Basis	\$12,766	\$16,810	\$17,807
Revenue Accruals	(7,863)	(42,321)	(59,185)
Expenditure Accruals	(7,880)	34,748	65,931
Advances	(7,322)	7,322	0
Encumbrances	(32,562)	(6,004)	(116,403)
Budget Basis	(\$42,861)	\$10,555	(\$91,850)

Excess of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses All Governmental Fund Types

# NOTE 4 - BUDGETARY BASIS OF ACCOUNTING (continued)

Net Income/Excess of Revenues Over
Expenses and Transfers
Proprietary Fund Type

	Enterprise
GAAP Basis	\$7,195
Expense Accruals	(7,575)
Materials and Supplies Inventory	24
Inventory Held for Resale	197
Depreciation Expense	159
Budget Basis	\$0

# NOTE 5 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current two year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings accounts, including passbook accounts.

Protection of School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

# NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

Interim monies may be deposited or invested in the following securities:

- 1. United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by the federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAROhio);
- 7. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred eighty days from the date of purchase in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and
- 8. Under limited circumstances, debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

# NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

The following information classifies deposits and investments by categories of risk as defined in GASB Statement No. 3, "Deposits with Financial Institutions, Investments (including Repurchase Agreements) and Reverse Repurchase Agreements".

*Deposits:* At fiscal year end, the carrying amount of the School District's deposits was (\$30,244) and the bank balance was \$65,665. The entire bank balance was covered by federal depository insurance.

*Investments:* The School District's investments are required to be categorized to give an indication of the level of risk assumed by the School District at fiscal year end. Category 1 includes investments that are insured or registered or for which the securities are held by the School District or its agent in the School District's name. Category 2 includes uninsured and unregistered investments which are held by the counterparty's trust department or agent in the School District's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counterparty, or by its trust department or agent but not in the School District's name. The School District's investments in STAROhio, an investment pool operated by the Ohio State Treasurer, are unclassified investments since they are not evidenced by securities that exist in physical or book entry form.

	Category 3	Unclassified	Carrying/ Fair Value
Repurchase Agreements	\$95,000	\$0	\$95,000
STAROhio	0	369,232	369,232
Totals	\$95,000	\$369,232	\$464,232

The classification of cash and cash equivalents and investments on the combined financial statements is based on criteria set forth in *GASB Statement No. 9*, "*Reporting Cash Flows of Proprietary and Nonexpendable Trust Fund and Governmental Entities that use Proprietary Fund Accounting*".

# NOTE 5 - DEPOSITS AND INVESTMENTS (continued)

A reconciliation between the classifications of cash and cash equivalents and investments on the combined financial statements and the classification of deposits and investments presented above per *GASB Statement No. 3* is as follows:

	Cash and Cash Equivalents/Deposits	Investments
GASB Statement No. 9	\$433,988	\$0
Investments:		
Repurchase Agreements	(95,000)	95,000
STAROhio	(369,232)	369,232
GASB Statement No. 3	(\$30,244)	\$464,232

# **NOTE 6 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the School District fiscal year runs from July through June. First half tax collections are received by the School District in the second half of the fiscal year. Second half distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility, and tangible personal property located in the School District. Property tax revenue received during calender 2001 for real and public utility property taxes represents collections of calender 2000 taxes. Property tax payments received during calendar 2001 for tangible personal property (other than public utility property) is for calendar 2001 taxes.

2001 real property taxes are levied after April 1, 2001, on the assessed value as of January 1, 2001, the lien date. Assessed values are established by State law at thirty-five percent of appraised market value.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at thirty-five percent of true value. 2001 public utility property taxes became a lien December 31, 2000, are levied after April 1, 2001 and are collected in 2002 with real property taxes.

2001 tangible personal property taxes are levied after April 1, 2000, on the value as of December 31, 2000. Collections are made in 2001. Tangible personal property assessments are twenty-five percent of true value.

# NOTE 6 - PROPERTY TAXES (continued)

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20.

_	2000 Second- Half Collections		2001 Firs Half Collect	-
	Amount	Percent	Amount	Percent
Agricultural/Residential and Other Real Estate	\$33,606,630	80.77%	\$34,409,780	80.70%
Public Utility	4,139,160	9.95%	4,092,570	9.60%
Tangible Personal Property	3,863,810	9.28%	4,137,540	9.70%
Total Assessed Value	\$41,609,600	100.00%	\$42,639,890	100.00%
Tax rate per \$1,000 of assessed valuation	\$35.59		\$35.59	

The assessed values upon which fiscal year 2001 taxes were collected are:

The School District receives property taxes from Scioto County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2001, are available to finance fiscal year 2001 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable represent delinquent taxes outstanding and real property, personal property and public utility taxes which became measurable as of June 30, 2001 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount available as an advance at June 30 were levied to finance current fiscal year operations. The receivable is therefore offset by a credit to deferred revenue for that portion not levied to finance current year operations. The amount available as an advance is recognized as revenue.

The amount available as an advance at June 30, 2001, was \$37,256 in the General Fund and \$3,180 in the Permanent Improvement Capital Projects Fund.

# **NOTE 7 - RECEIVABLES**

Receivables at June 30, 2001, consisted of property taxes, intergovernmental grants, and amounts due from other funds. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current fiscal year guarantee of federal funds.

A summary of the principal items of intergovernmental receivables follows:

	Amount
Special Revenue Funds:	
Human Services Grant	\$7,322
Title II	466
Title VI	2,490
Total Special Revenue Funds	10,278
Capital Project Funds:	
Classroom Facilities - ADA Grant	19,433
Interactive Video Distance Learning Grant	58,500
Total Capital Projects Funds	77,933
Total Intergovernmental Receivables	\$88,211

#### NOTE 8 - FIXED ASSETS

A summary of the enterprise fund's fixed assets at June 30, 2001, follows:

Furniture and Equipment	\$29,583
Less Accumulated Depreciation	(27,988)
Net Fixed Assets	\$1,595

# NOTE 8 - FIXED ASSETS (continued)

A summary of the changes in general fixed assets during fiscal year 2001 follows:

Asset Category	Balance at 6/30/00	Additions	Deletions	Balance at 6/30/01
Land and Improvements	\$36,900	\$0	\$0	\$36,900
Buildings and Improvements	2,266,462	0	0	2,266,462
Furniture, Fixtures and Equipment	563,583	51,983	53,803	561,763
Textbooks	338,923	0	0	338,923
Vehicles	278,760	0	25,571	253,189
Construction in Progress	0	44,562	0	44,562
Totals	\$3,484,628	\$96,545	\$79,374	3,501,799
Depreciation				(2,371,345)
Total General Fixed Assets				\$1,130,454

# **NOTE 9 - RISK MANAGEMENT**

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2001, the School District contracted with Dyer-Riffe Insurance for property, fleet, and inland marine coverage, and with Nationwide Insurance for general liability coverage. Coverage provided is as follows:

\$10,703,980
\$41,968
No limit
\$500,000
\$500,000
\$1,000,000
\$3,000,000

# NOTE 9 - RISK MANAGEMENT (continued)

Settled claims have not exceeded this commercial coverage in any of the past three years. There has been no significant change in coverage from the last year.

The School District is a member of the Scioto County Schools Council, a public entity shared risk pool (Note 17), offering medical and dental insurance to the employees of participating school districts. Monthly premiums are paid to the South Central Ohio Educational Service Center as fiscal agent, who in turns pays the claims on the School District's behalf. The Council is responsible for the management and operations of the program. Upon termination from the Council, for any reason, the Council shall have no obligation under the plan beyond paying the difference between the claims incurred (even though later filed) and expenses of the Plan due up to the date of termination plus extended benefits, if any, provided under the Plan. All claims and expenses shall be paid from the funds of the Council.

For fiscal year 2001, the School District participated in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (Note 18). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Gates McDonald & Co. provides administrative, cost control and actuarial services to the GRP. Each year, the School District pays an enrollment fee to the GRP to cover the costs of administering the program.

# **NOTE 10 - DEFINED BENEFIT PENSION PLANS**

#### A. School Employees Retirement System

The School District contributes to the School Employees Retirement System of Ohio (SERS), a cost-sharing multiple employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by State statute per Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 45 N. Fourth Street, Columbus, Ohio 43215-3634.

## NOTE 10 - DEFINED BENEFIT PENSION PLANS (continued)

Plan members are required to contribute 9 percent of their annual covered salary and the School District is required to contribute at an actuarially determined rate. The current rate is 14 percent of annual covered payroll. A portion of the School District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 2001, 4.2 percent of annual covered salary was the portion used to fund pension obligations. For fiscal year 2000, 5.5 percent was used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended, up to a statutory maximum amount, by the SERS' Retirement Board. The School District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2001, 2000, and 1999 were \$15,204, \$18,840, and \$29,807, respectively; 31 percent has been contributed for fiscal year 2001 and 100 percent for the fiscal years 2000 and 1999. \$10,510 representing the unpaid contribution for fiscal year 2001, is recorded as a liability within the respective funds and the general long-term obligations account group.

# **B. State Teachers Retirement System**

The School District contributes to the State Teachers Retirement System of Ohio (STRS), a cost-sharing multiple employer public employee retirement system. STRS provides retirement and disability benefits, annual cost-of-living adjustments, and death and survivor benefits to members and beneficiaries. Benefits are established by Chapter 3307 of the Ohio Revised Code. STRS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information for STRS. That report may be obtained by writing to the State Teachers Retirement System, 275 East Broad Street, Columbus, Ohio 43215-3371.

For the fiscal year ended June 30, 2001, plan members were required to contribute 9.3 percent of their annual covered salaries. The School District was required to contribute 14 percent; 9.5 percent was the portion used to fund pension obligations. For fiscal year 2000, the portion used to fund pension obligations was 6.0 percent. Contribution rates are established by STRS, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. The School District's required contributions for pension obligations to STRS for the fiscal years ended June 30, 2001, 2000, and 1999 were \$162,847, \$96,582, and \$84,131, respectively; 84 percent has been contributed for fiscal year 2001 and 100 percent for the fiscal years 2000 and 1999. \$25,642 representing the unpaid contribution for fiscal year 2001, is recorded as a liability within the respective funds.

## C. Social Security System

Effective July 1,1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System have an option to choose Social Security or the School Employees Retirement System/State Teachers Retirement System. As of June 30, 2001, three members of the Board of Education have elected Social Security. The Board's liability is 6.2 percent of wages paid.

# **NOTE 11 - POSTEMPLOYMENT BENEFITS**

The School District provides comprehensive health care benefits to retired teachers and their dependents through the State Teachers Retirement System (STRS), and to retired non-certified employees and their dependents through the School Employees Retirement System (SERS). Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare premiums. Benefit provisions and the obligations to contribute are established by the Systems based on authority granted by State statute. Both systems are on a pay-as-you-go basis.

All STRS benefit recipients and sponsored dependents are eligible for health care coverage. The STRS Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS. Most benefit recipients pay a portion of the health care cost in the form of a monthly premium. By law, the cost of coverage paid from STRS funds is included in the employer contribution rate, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2001, the STRS Board allocated employer contributions equal to 4.5 percent of covered payroll to the Health Care Reserve Fund. For the School District, this amount equaled \$77,138 for fiscal year 2001.

STRS pays health care benefits from the Health Care Reserve Fund. At June 30, 2000, (the latest information available) the balance in the Fund was \$3,419 million. For the year ended June 30, 2000, net health care costs paid by STRS were \$283,137,000 and STRS had 99,011 eligible benefit recipients.

For SERS, coverage is made available to service retirees with ten or more fiscal years of qualifying service credit, and to disability and survivor benefit recipients. Members retiring on or after August 1, 1989, with less than twenty-five years of service credit must pay a portion of their premium for health care. The portion is based on years of service up to a maximum of 75 percent of the premium.

After the allocation for basic benefits, the remainder of the employer's 14 percent contribution is allocated to providing health care benefits. For the fiscal year ended June 30, 2001, employer contributions to fund health care benefits were 9.8 percent of covered payroll, an increase of 1.3 percent from fiscal year 2000. In addition, SERS levies a surcharge to fund health care benefits equal to 14 percent of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 2001, the minimum pay was established at \$12,400. For the School District, the amount contributed to fund health care benefits, including the surcharge, during the 2001 fiscal year equaled \$47,967.

The surcharge, added to the unallocated portion of the 14 percent employer contribution rate, provides for maintenance of the asset target level for the health care fund. The target level for the health care reserve is 150 percent of the annual health care expenses. Expenses for health care for the fiscal year ended June 30, 2000 (the latest information available), were \$140,696,340 and the target level was \$211 million. At June 30, 2000, SERS had net assets available for payment of health care benefits of \$252.3 million. SERS has approximately 50,000 participants currently receiving health care benefits.

# **NOTE 12 - EMPLOYEE BENEFITS**

# A. Compensated Absences

The criteria for determining vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees earn ten to twenty days of vacation per fiscal year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers do not earn vacation time.

Teachers, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of 220 days for all personnel. Upon retirement, payment is made for one-fourth of accrued, but unused sick leave credit to a maximum of 30 - 50 days, depending on years of service.

## **B.** Life Insurance

The School District provides life insurance to most employees through CoreSource.

## **<u>C. Deferred Compensation</u>**

School District employees may participate in the Ohio Public Employees Deferred Compensation Plan. This plan was created with accordance with Internal Revenue Code Section 457. Participation is on a voluntary payroll deduction basis. The plan permits deferral of compensation until future years. According to the plan, the deferred compensation is not available until termination, retirement, death, or an unforeseeable emergency.

# NOTE 13 - LONG-TERM OBLIGATIONS

The changes in the School District's long-term obligations during fiscal year 2001 were as follows:

	Obligations Outstanding 6/30/00	Additions	Deductions	Obligations Outstanding 6/30/01
Energy Conservation Loan - 5.33%	\$41,839	\$0	\$41,839	\$0
Pension Obligation	27,711	32,798	27,711	32,798
Compensated Absences	199,468	0	19,825	179,643
Total General Long-Term Obligations	\$269,018	\$32,798	\$89,375	\$212,441

The Energy Conservation Loan was received on July 1, 1997 in the amount of \$125,517 and was used to replace boilers at the high school and to replace lighting fixtures in all of the buildings. This loan was fully retired during fiscal year 2001.

## NOTE 13 - LONG-TERM OBLIGATIONS (continued)

Compensated absences and the pension obligation will be paid from the funds from which the employees' salaries are paid.

The School District's overall legal debt margin was \$3,837,590 with an unvoted debt margin of \$42,640 at June 30, 2001.

## **NOTE 14 - INTERFUND ACTIVITY**

As of June 30, 2001, receivables and payables that resulted from various interfund transactions were as follows:

Fund Type/Fund	Interfund Receivable	Interfund Payable	
General Fund	\$7,322	\$0	
Special Revenue Fund:			
Department of Human Services	0	7,322	
Total All Funds	\$7,322	\$7,322	

## **NOTE 15 - CONTRACTUAL COMMITMENTS**

As of June 30, 2001, the School District had a contractual purchase commitment for the completion of remodeling an existing restroom as follows:

Contractor	Contract Amount	Amount Expended	Balance at 6/30/01
Concrete Contractors Plus	\$118,082	\$44,562	\$73,520

## **NOTE 16 - JOINTLY GOVERNED ORGANIZATIONS**

*South Central Ohio Computer Association* - The School District is a participant in the South Central Ohio Computer Association (SCOCA) which is a computer consortium. SCOCA is an association of public school districts within the boundaries of Adams, Brown, Highland, Lawrence, Pike, Ross, Jackson, Scioto, and Vinton Counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. The governing board of SCOCA consists of two representatives from each of the participating counties, two representatives of the school treasurers, plus one representative from the fiscal agent. The School District paid SCOCA \$2,428 for services provided during the year. Financial information can be obtained from the fiscal agent, the Pike County Joint Vocational School District, Tonya Cooper, who serves as Treasurer, at P.O. Box 577, 175 Beaver Creek Road, Piketon, Ohio 45661.

## NOTE 16 - JOINTLY GOVERNED ORGANIZATIONS (continued)

*Coalition of Rural and Appalachian Schools* - The Coalition of Rural and Appalachian Schools is a jointly governed organization of over one hundred school districts in southeastern Ohio. The Coalition is operated by a board which is composed of fourteen members. The board members are composed of one superintendent from each county elected by the school districts within that county. The Council provides various services for school district administrative personnel; gathers data regarding conditions of education in the region; cooperates with other professional groups to assess and develop programs designed to meet the needs of member districts; and provides staff development programs for school district personnel. The Council is not dependent upon the continued participation of the School District and the School District does not maintain an equity interest in or a financial responsibility for the Council. During fiscal year 2001, the School District paid the Coalition \$300 for annual membership dues.

## NOTE 17 - PUBLIC ENTITY SHARED RISK POOL

*Scioto County Schools Council* - The School District is a member of the Scioto County Schools Council, a public entity shared risk pool. Several Scioto County school districts have entered into an agreement with the South Central Ohio Educational Service Center to form the Scioto County Schools Council. The overall objectives of the council are to formulate and administer a program of health insurance for the benefit of the council members' employees and their dependents, to obtain lower costs for health coverage, and to secure cost control by implementing a program of comprehensive loss control. The Council's business and affairs are managed by a Board of Directors, consisting of the superintendents from each of the participating school districts. The School District pays premiums based on what the Council estimates will cover the costs of all claims for which the Council is obligated. If the School District's claims exceed its premiums, there is no individual supplemental assessment; on the other hand, if the School District's claims are low, it will not receive a refund. The Council views its activities in the aggregate, rather than on an individual entity basis. To obtain financial information, write to the fiscal agent, South Central Ohio Educational Service Center at Fourth and Court Streets, Portsmouth, Ohio 45662.

## **NOTE 18 - INSURANCE PURCHASING POOL**

*Ohio School Boards Association Workers' Compensation Group Rating Plan* - The School District participates in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of directors consisting of the President, the President-Elect and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

## **NOTE 19 - SET-ASIDE CALCULATIONS**

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by year-end or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years.

For fiscal year ended June 30, 2001, the School District is no longer required to set aside funds in the budget reserve set-aside. Per Auditor of State Bulletin 2001-006, Section 5705.29, "The requirement for establishment of a budget reserve set-aside has been deleted from law, along with the requirement to appropriate for this reserve." The School District may continue to set money aside at their discretion, but it is no longer required by law. A portion of the money set-aside for budget stabilization must remain reserved either for budget stabilization or one of several other purposes identified in the statute and selected by the Board.

The following cash basis information describes the change in the year-end set-aside amounts for textbooks and capital acquisition. Disclosure of this information is required by State statute.

_	Textbooks	Capital Acquisition	Budget Stabilization
Set-aside Cash Balance as of June 30, 2000	\$0	\$0	\$17,753
Current year set-aside requirement	54,719	54,719	0
Current year offsets	0	0	0
Qualifying disbursements	(54,719)	(54,719)	0
Set-aside Balance as of June 30, 2001	\$0	\$0	\$17,753

Amounts of offsets and qualifying disbursements presented in the table were limited to those necessary to reduce the year-end balance to zero. Although the School District may have had additional offsets and qualifying disbursements for textbooks and capital acquisitions during the year, and this extra amount may be used to reduce the set-aside requirements of future years, the School District has decided to not carry over such negative balances to the next year. The total reserve balance for the three set-asides at the end of the fiscal year was \$17,753.

## **NOTE 20 - CONTINGENCIES**

# A. Grants

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have material adverse effect on the overall financial position of the School District at June 30, 2001.

## **B.** Litigation

The School District is not party to any legal proceedings.

# **NOTE 21 – CHANGE IN ACCOUNTING PRINCIPLES**

For fiscal year 2001, the School District has implemented *GASB Statement No. 33, Accounting and Financial Reporting for Nonexchange Transactions,* and *GASB Statement No. 36, "Recipient Reporting for Certain Shared Nonexchange Revenues,"* which changes how the School District reports certain types of revenues. The implementation of these pronouncements resulted in no change to the prior year's ending fund balances/retained earnings.

## **NOTE 22 - STATE SCHOOL FUNDING DECISION**

On September 6, 2001, the Ohio Supreme Court issued its latest opinion regarding the State's school funding plan. The decision identified aspects of the current plan that require modification if the plan is to be considered constitutional, including:

- ► A change in the school districts that are used as the basis for determining the base cost support amount. Any change in the amount of funds distributed to school districts as a result of this change must be retroactive to July 1, 2001, although a time line for distribution is not specified.
- Fully funding parity aid no later than the beginning of fiscal year 2004 rather than fiscal year 2006.

The Supreme Court relinquished jurisdiction over the case based on anticipated compliance with its order.

In general, it is expected that the decision would result in an increase in State funding for most Ohio school districts. However, as of December 13, 2001, the Ohio General Assembly is still analyzing the impact this Supreme Court decision will have on funding for individual school districts.

## NOTE 22 - STATE SCHOOL FUNDING DECISION (continued)

Further, the State of Ohio, in a motion filed September 17, 2001, asked the Court to reconsider and clarify the parts of the decision changing the School Districts that are used as the basis for determining the base cost support amount and the requirement that changes be made retroactive to July 1, 2001.

On November 2, 2001, the Court granted this motion for reconsideration. The Court may re-examine and redetermine any issue upon such reconsideration.

As of the date of these financial statements, the School District is unable to determine what effect, if any, this decision and the reconsideration will have on its future State funding and on its financial operations.

## CLAY LOCAL SCHOOL DISTRICT SCIOTO COUNTY

## SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES FOR THE FISCAL YEAR ENDED JUNE 30, 2001

FEDERAL GRANTOR Pass-Through Program Title	Pass Through <u>Number</u>	Federal CFDA <u>Number</u>	<u>Receipts</u>	Noncash <u>Receipts</u>	<u>Disbursements</u>	Noncash <u>Disbursements</u>
UNITED STATES DEPARTMENT OF AGRICULTURE Passed Through Ohio Department of Education:						
Nutrition Cluster: Food Distribution Program	N/A	10.550	\$	\$17,050	\$	\$16,372
School Breakfast Program	05-PU-2000 05-PU-2001	10.553	2,576 <u>10,341</u>		2,576 <u>10,341</u>	
Total School Breakfast Program			12,917		12,917	
National School Lunch Program	LL-P1-2000 LL-P4-2000 LL-P1-2001 LL-P4-2001	10.555	7,799 1,766 41,526 <u>8,550</u>		7,799 1,766 41,526 _ <u>8,550</u>	
Total National School Lunch Program			59,641		59,641	
Total United States Department of Agriculture Nutrition Cluster			72,558	17,050	72,558	16,372
UNITED STATES DEPARTMENT OF EDUCATION Passed through State Department of Education:						
Educationally Deprived Children - Local Educational						
Agencies Title I	C1-S1-2000 C1-S1-2001	84.010	193,674		37,144 <u>166,441</u>	
Total Tile I			193,674		203,585	
Handicapped - State Grants (Part B, Education of the						
Handicapped Act)	6B-SF-2000 6B-SF-2000P	84.027	29,068		4.214 28,266	
Total Title VI-B			29,068		32,480	
Drug Free Schools	DR-S1 2000	84.186			1,170	
Total Drug Free Schools	DR-S1 2001		<u>2,545</u> 2,545		<u>2,505</u> 3,675	
Goals 2000	G2-S2 2000	84.276	14,000		2,006	
Total Goals 2000	G2-S2 2001		<u>13,000</u> 27,000		2,006	
Eisenhower Professional Development State Grant	MS-S1 2001	84.281	4,195		325	
Innovative Education Program Strategy	C2-S1-2001	84.298	547			
Class Size Reduction Subsidy	CR-S1 2000	84.340	20 450		4,250	
Total Class Reduction Subsidy	CR-S1 2001		<u>30,459</u> <u>30,459</u>		<u>26,881</u> <u>31,131</u>	
Total United States Department of Education			<u>283,488</u>		_273,202	
Total Federal Awards Receipts and Expenditures			<u>\$360,046</u>	<u>\$17,050</u>	<u>\$345,760</u>	<u>\$16,372</u>

The notes to the Schedule of Federal Awards Receipts and Expenditures are an integral part of this Schedule.

#### CLAY LOCAL SCHOOL DISTRICT SCIOTO COUNTY

## NOTES TO SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES FOR THE FISCAL YEAR ENDED JUNE 30, 2001

## **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Schedule of Federal Awards Receipts and Expenditures (the Schedule) summarizes the activity of the School District's federal award programs. The Schedule has been prepared on the cash basis of accounting.

## NOTE B - FOOD DISTRIBUTION

Nonmonetary assistance, such as food received from the United States Department of Agriculture, is reported in the Schedule at the fair market value of the commodities received and consumed. Cash receipts from the United States Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first. At June 30, 2001, the School District had no significant food commodities in inventory.



STATE OF OHIO Office of the Auditor

JIM PETRO, AUDITOR OF STATE

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# REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Clay Local School District Scioto County 44 Clay Street Portsmouth, Ohio 45662

To the Board of Education:

We have audited the accompanying general purpose financial statements of the Clay Local School District, Scioto County, Ohio (the School District), as of and for the year ended June 30, 2001, and have issued our report thereon dated December 14, 2001, wherein we noted the School District adopted Government Accounting Statement Nos. 33 and 36. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Governments Auditing Standards*, issued by the Comptroller General of the United States.

## Compliance

As part of obtaining reasonable assurance about whether the School District's general purpose financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance that we have reported to management of the School District in a separate letter dated December 14, 2001.

## **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the School District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the general purpose financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the School District in a separate letter dated December 14, 2001.

Clay Local School District Scioto County Report of Independent Accountants on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended for the information and use of management, the Board of Education, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

December 14, 2001



STATE OF OHIO Office of the Auditor

JIM PETRO, AUDITOR OF STATE

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#### REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO MAJOR FEDERAL PROGRAMS AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Clay Local School District Scioto County 44 Clay Street Portsmouth, Ohio 45662

To the Board of Education:

## Compliance

We have audited the compliance of the Clay Local School District, Scioto County, Ohio (the School District), with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement* that are applicable to its major federal program for the year ended June 30, 2001. The School District's major federal program is identified in the Summary of Auditor's Results Section of the accompanying Schedule of Findings. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of the School District's management. Our responsibility is to express an opinion on the School District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance occurred with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the School District's compliance with those requirements.

In our opinion, the School District complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended June 30, 2001.

## **Internal Control Over Compliance**

The management of the School District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the School District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Clay Local School District Scioto County Report of Independent Accountants on Compliance with Requirements Applicable to Major Federal Programs and Internal Control over Compliance in Accordance with OMB Circular A-133 Page 2

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we considered to be material weaknesses.

This report is intended for the information and use of management, the Board of Education, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

December 14, 2001

#### CLAY LOCAL SCHOOL DISTRICT SCIOTO COUNTY

#### SCHEDULE OF FINDINGS OMB CIRCULAR A-133 §.505 FOR THE FISCAL YEAR ENDED JUNE 30, 2001

## **1. SUMMARY OF AUDITOR'S RESULTS**

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other reportable conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under §.510?	No
(d)(1)(vii)	Major Programs (list):	Title I, Grants to Local Educational Agencies, CFDA #84.010
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A: > \$300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	No

## 2. FINDINGS RELATED TO THE GENERAL PURPOSE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

## 3. FINDINGS FOR FEDERAL AWARDS

None



STATE OF OHIO OFFICE OF THE AUDITOR

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# CLAY LOCAL SCHOOL DISTRICT

# SCIOTO COUNTY

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED JANUARY 24, 2002