



Jim Petro Auditor of State

STATE OF OHIO

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STATE OF OHIO OFFICE OF THE AUDITOR

JIM PETRO, AUDITOR OF STATE

250 West Court Street Suite 150E Cincinnati, Ohio 45202 Telephone 513-361-8550 800-368-7419 Facsimile 513-361-8577 www.auditor.state.oh.us

## **REPORT OF INDEPENDENT ACCOUNTANTS**

Clearcreek Township Warren County 7593 Bunnel Hill Road Springboro, OH 45066

To the Board of Trustees:

We have audited the accompanying financial statements of Clearcreek Township, Warren County, Ohio (the Township), as of and for the years ended December 31, 2001 and December 31, 2000. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the Township as of December 31, 2001 and December 31, 2000, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 26, 2002 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Clearcreek Township Warren County Report of Independent Accountants Page 2

This report is intended solely for the information and use of management, the Board of Trustees and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

June 26, 2002

#### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2001

	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts:				
Local Taxes	\$525,628	\$2,269,545		\$2,795,173
Intergovernmental	630,630	380,719		1,011,349
Special Assessments	0	26,283		26,283
Charges for Services	23,229	213,369		236,598
Licenses, Permits, and Fees	0	28,204		28,204
Fines, Forfeitures, and Penalties	26,098	215		26,313
Earnings on Investments	137,482	657		138,139
Other Revenue	11,773	73,253	0	85,026
Total Cash Receipts	1,354,840	2,992,245	0	4,347,085
Cash Disbursements:				
Current: General Government	484,027	24,503		508,530
Public Safety	484,027 56,413	2,394,623		2,451,036
Public Works	53,763	386,816		440,579
Health	1,502	0		1,502
Conservation - Recreation	709,188	54,317		763,505
Capital Outlay	17,823	37,220	0	55,043
Total Cash Disbursements	1,322,716	2,897,479	0	4,220,195
Total Receipts Over/(Under) Disbursements	32,124	94,766	0	126,890
Other Financing Receipts/(Disbursements): Proceeds from Sale of Public Debt:				
Sale of Notes			531,500	531,500
Total Other Financing Receipts/(Disbursements)	0	0	531,500	531,500
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements				
and Other Financing Disbursements	32,124	94,766	531,500	658,390
Fund Cash Balances, January 1	944,956	1,495,896	0	2,440,852
Fund Cash Balances, December 31	\$977,080	\$1,590,662	\$531,500	\$3,099,242
Reserve for Encumbrances, December 31	\$89,818	\$48,910	\$531,500	\$670,228

The notes to the financial statements are an integral part of this statement.

#### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2000

	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts:				
Local Taxes	\$450,260	\$2,194,676		\$2,644,936
Intergovernmental	468,767	346,286		815,053
Special Assessments	0	20,095		20,095
Charges for Services	22,635	213,617		236,252
Licenses, Permits, and Fees	0	28,082		28,082
Fines, Forfeitures, and Penalties	20,843	4,000		24,843
Earnings on Investments	118,529	986		119,515
Other Revenue	9,166	92,047	0	101,213
Total Cash Receipts	1,090,200	2,899,789	0	3,989,989
Cash Disbursements:				
Current:				
General Government	471,416	3,227		474,643
Public Safety	65,714	2,091,548		2,157,262
Public Works	75,397	419,963		495,360
Health	1,527	0		1,527
Conservation - Recreation	192,682	44,492		237,174
Capital Outlay	90,020	113,252	0	203,272
Total Cash Disbursements	896,756	2,672,482	0	3,569,238
Total Receipts Over/(Under) Disbursements	193,444	227,307	0	420,751
Fund Cash Balances, January 1	751,512	1,268,589	0	2,020,101
Fund Cash Balances, December 31	\$944,956	\$1,495,896	\$0	\$2,440,852
Reserve for Encumbrances, December 31	\$0	<u>\$0</u>	\$0	\$0

The notes to the financial statements are an integral part of this statement.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

## A. Description of the Entity

Clearcreek Township, Warren County, Ohio (the Township), is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides general governmental services, including road and bridge maintenance, fire protection and emergency medical services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

## B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash and Investments

Investments are included in fund cash balances. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

Certificates of deposit are valued at cost.

## D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

#### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## 2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

#### Police District Fund

This fund receives proceeds from the tax levy for police protection.

## Fire District Fund

This fund receives proceeds from the fire levy for fire protection.

## 3. Capital Projects Funds

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Township had the following significant capital projects fund:

## Miscellaneous Capital Projects Fund

This fund receives proceeds for the construction and acquisition of fire equipment and facilities.

## E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

## 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund and function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

## 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

## 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

A summary of 2001 and 2000 budgetary activity appears in Note 3.

#### F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's basis of accounting.

## 2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash and investment pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	2001	2000
Demand deposits	\$3,099,242	\$1,440,852
Certificate of deposits	\$0	\$1,000,000
Total deposits	\$3,099,242	\$2,440,852

**Deposits:** Deposits are either (1) insured by the Federal Depository Insurance Corporation, or (2) collateralized by the financial institution's public entity deposit pool.

## 3. BUDGETARY ACTIVITY

Budgetary activity for the years ended December 31, 2001 and 2000 follows:

2001 Budgeted vs. Actual Receipts				
		Budgeted	Actual	
Fund Type		Receipts	Receipts	Variance
General		\$1,303,231	\$1,354,840	\$51,609
Special Revenue		2,906,169	2,992,245	86,076
Capital Projects		531,500	531,500	0
	Total	\$4,740,900	\$4,878,585	\$137,685

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

## 3. BUDGETARY ACTIVITY (Continued)

2001 Budgeted vs. Actual Budgetary Basis Expenditures					
Fund Type		Appropriation Authority	Budgetary Expenditures	Variance	
General Special Revenue Capital Projects		\$2,067,186 3,537,713 531,500	\$1,412,534 2,946,389 531,500	\$654,652 591,324 0	
	Total	\$6,136,399	\$4,890,423	\$1,245,976	
	2000 B	udgeted vs. Actua			
Fund Type		Budgeted Receipts	Actual Receipts	Variance	
General Special Revenue		\$968,995 2,754,134	\$1,090,200 2,899,789	\$121,205 145,655	
	Total	\$3,723,129	\$3,989,989	\$266,860	
2000 Budgeted vs. Actual Budgetary Basis Expenditures					
Fund Type		Appropriation Authority	Budgetary Expenditures	Variance	
General Special Revenue		\$1,576,093 <u>3,361,766</u>	\$896,756 <u>2,672,482</u>	\$679,337 <u>689,284</u>	
	Total	\$4,937,859	\$3,569,238	\$1,368,621	

## 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by the Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

## 5. DEBT

Debt outstanding at December 31, 2001 was as follows:

	Principal	Interest Rate
Fire Equipment Acquisition Note	\$531,500	2.8%

The Fire Equipment Acquisition Note was issued in 2001 in the amount of \$531,500 for 1 year. The note was issued for the purpose of acquiring equipment and providing fire protection for the Township. The note is collateralized solely by the Township's taxing authority.

## 6. RETIREMENT SYSTEMS

The Township's certified Fire Fighters belong to the Police and Fire Pension Fund (OP&F). Other employees belong to the Public Employees Retirement System (PERS) of Ohio. OP&F and PERS are cost-sharing, multiple-employer plans. These plans provide retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2001 and 2000, members of OP&F participants contributed 10% of their wages. The Township contributed an amount equal to 24% of their wages to OP&F. PERS members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries through December 31, 2001. PERS temporarily reduced the employer contribution rate to 8.13%, effective July 1, 2000 through December 31, 2001. The Township has paid all contributions required through December 31, 2001.

## 7. RISK MANAGEMENT

## **Commercial Insurance**

The Township has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.

The Township also provides health insurance and dental and vision coverage to full-time employees through a private carrier.

## 8. CONTINGENT LIABILITIES

Amounts received from grantor agencies are subject to audit and adjustment by the grantor. Any disallowed costs may require refunding to the grantor. Amounts which may be disallowed, if any, are not presently determinable. However, based on prior experience, management believes such refunds, if any, would not be material.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

## 9. JOINT VENTURE

The Township was a member of a Hazardous Material Response Team ("HAZ MAT") which was a joint venture with three other local governments. The joint venture was created to provide hazardous material response protection and mutual assistance in the event of a hazardous material accident. This joint venture was disbanded in late 1999. The Township has since entered into a hazardous materials response service agreement with the Warren County Department of Emergency Services.

## 10. SUBSEQUENT EVENT

On April 1, 2002, the Village issued \$1.95 million in general obligation bonds for acquisition and construction of fire stations.



STATE OF OHIO OFFICE OF THE AUDITOR

JIM PETRO, AUDITOR OF STATE

250 West Court Street Suite 150 E Cincinnati, OH5202 Telephone 513-361-8550 800-368-7419 Facsimile 513-361-8577 www.auditor.state.oh.us

# REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Clearcreek Township Warren County 7593 Bunnell Hill Road Springboro, OH 45066

To the Board of Trustees:

We have audited the accompanying financial statements of Clearcreek Township, Warren County, Ohio (the Township), as of and for the years ended December 31, 2001 and December 31, 2000, and have issued our report thereon dated June 26, 2002. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

## Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we also noted a certain immaterial instance of noncompliance that we have reported to management of the Township in a separate letter dated June 26, 2002.

## Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted a matter involving the internal control over financial reporting that does not require inclusion in this report, that we have reported to management of the Township in a separate letter dated June 26, 2002. Clearcreek Township Warren County Report of Independent Accountants on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended solely for the information and use of management and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

June 26, 2002

## SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2001

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> :
1999-40483-001	Township has not established procedures to reasonably determine that ambulance billings have been completely and accurately processed in accordance with the ambulance billing contract.	Yes	The Township has acquired a (SAS 70) Report on Controls in Operation and Tests of Operating Effectiveness of the Emergency Medical Service Claims Processing and Payment Posting System from the billing agency.



STATE OF OHIO OFFICE OF THE AUDITOR

JIM PETRO, AUDITOR OF STATE

88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514 800-282-0370

Facsimile 614-466-4490

# **CLEARCREEK TOWNSHIP**

# WARREN COUNTY

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

CERTIFIED JULY 30, 2002