AUDITOR AUDITOR

COLUMBUS GROVE LOCAL SCHOOL DISTRICT PUTNAM COUNTY

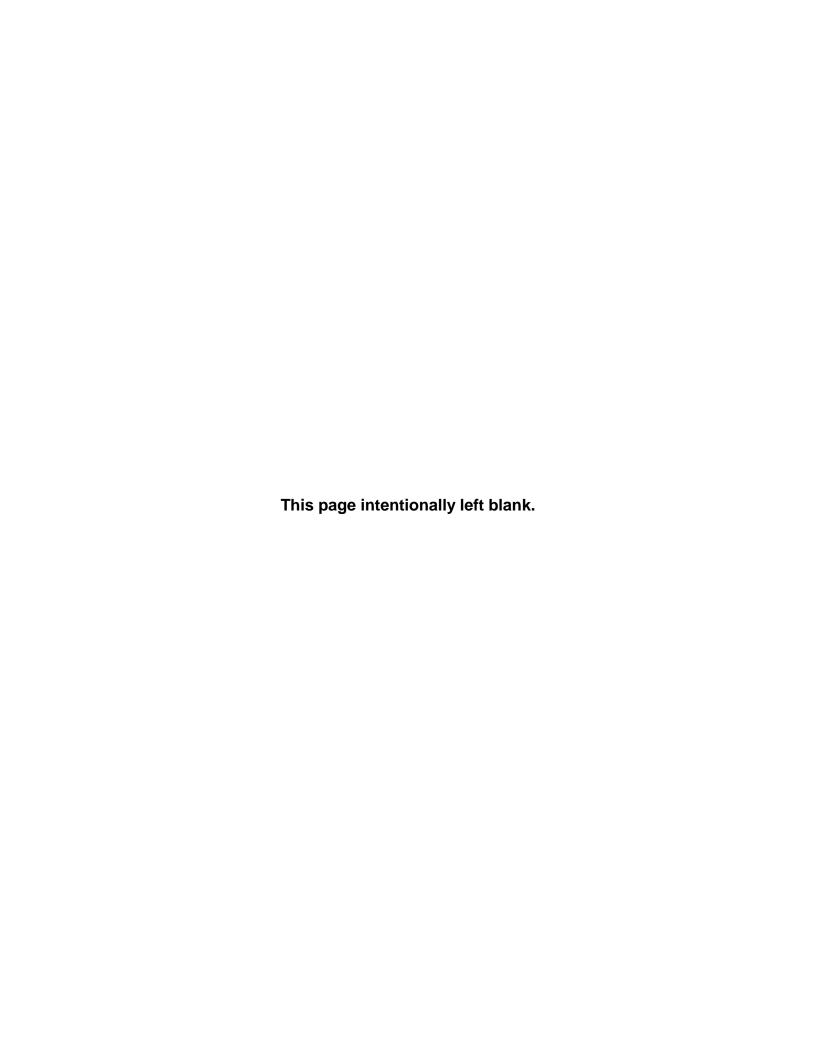
REGULAR AUDIT

FOR THE YEAR ENDED JUNE 30, 2001



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REPORT OF INDEPENDENT ACCOUNTANTS

Columbus Grove Local School District Putnam County 201 West Cross Street Columbus Grove, Ohio 45830-1299

To the Board of Education:

We have audited the accompanying general-purpose financial statements of Columbus Grove Local School District (the District) as of and for the year ended June 30, 2001, as listed in the table of contents. These general-purpose financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these general-purpose financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the general-purpose financial statements referred to above present fairly, in all material respects, the financial position of the Columbus Grove Local School District, Putnam County, as of June 30, 2001, and the results of its operations and the cash flows of its enterprise funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated January 29, 2002 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Jim Petro Auditor of State

January 29, 2002

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COMBINED BALANCE SHEET ALL FUND TYPES AND ACCOUNT GROUPS JUNE 30, 2001

	Governmental Fund Types		
	General	Special Revenue	Debt Service
ASSETS AND OTHER DEBITS			
Assets:			
Equity in pooled cash and cash equivalents	\$1,563,339	\$113,123	\$412,942
Cash with fiscal agent		1,616	
Receivables:			
Taxes - current and delinquent	1,724,797		207,110
Accounts	3,889	2,857	
Accrued interest	11,356	119	
Due from other governments	1,557		
Prepayments	12,506		
Materials and supplies inventory			
Restricted assets:			
Equity in pooled cash and cash equivalents	159,993		
Property, plant and equipment (net of accumulated depreciation where applicable)			
Other debits:			
Amount available in Debt Service Fund			
Amount to be provided for retirement of			
General Long-Term Obligations			
Total assets and other debits	\$3,477,437	\$117,715	\$620,052

Governmental Fund Type	Proprietary Fund Type	Fiduciary Fund Types	Account Gro	ouns	
Capital Projects	Enterprise	Trust and Agency	General Fixed Assets	General Long-Term Obligations	Total (Memorandum Only)
\$91,332	\$40,886	\$24,819			\$2,246,441 1,616
47,328					1,979,235
	34 355	34			6,814 11,830
					1,557 12,506
	6,561				6,561
					159,993
	72,162		\$8,659,026		8,731,188
				\$427,637	427,637
				1,116,193	1,116,193
\$138,660	\$119,998	\$24,853	\$8,659,026	\$1,543,830	\$14,701,571

(Continued)

COMBINED BALANCE SHEET ALL FUND TYPES AND ACCOUNT GROUPS JUNE 30, 2001 (Continued)

	Governmental Fund Types		
	General	Special Revenue	Debt Service
LIABILITIES, EQUITY AND OTHER CREDITS			
Liabilities:			
Accounts payable	\$23,641	\$21,594	
Accrued wages and benefits	469,741	17,151	
Compensated absences payable	5,854	•	
Pension obligation payable	71,320	1,726	
Deferred revenue	1,343,586		\$192,415
Due to other governments			
Due to students			
Undistributed monies			
General obligation bonds payable			
Total liabilities	1,914,142	40,471	192,415
Equity and other credits:			
Investment in general fixed assets			
Retained earnings: unreserved			
Fund balances:			
Reserved for encumbrances	124,494	12,588	
Reserved for prepayments	12,506		
Reserved for debt service			412,942
Reserved for tax revenue unavailable for appropriation	100,983		14,695
Reserved for instructional materials	135,231		
Reserved for capital maintenance	24,762		
Unreserved-undesignated	1,165,319	64,656	
Total equity and other credits	1,563,295	77,244	427,637
Total liabilities, equity and other credits	\$3,477,437	\$117,715	\$620,052

The notes to the general-purpose financial statements are an integral part of this statement.

Governmental Fund Type	Proprietary Fund Type	Fiduciary Fund Types	Account Gro	oune	
1 unu Type	T unu Type	Tulia Types	General	General	Total
Capital		Trust and	Fixed	Long-Term	(Memorandum
Projects	Enterprise	Agency	Assets	Obligations	Only)
\$2,236					\$47,471
	\$13,466				500,358
	3,940			\$274,837	284,631
	6,429			43,993	123,468
43,996	1,779				1,581,776
		\$180			180
		19,745			19,745
		1,894		4 00= 000	1,894
				1,225,000	1,225,000
46,232	25,614	21,819		1,543,830	3,784,523
			\$8,659,026		8,659,026
	94,384		ψ0,000,020		94,384
37,938					175,020
3.,555					12,506
					412,942
3,332					119,010
					135,231
					24,762
51,158		3,034			1,284,167
92,428	94,384	3,034	8,659,026		10,917,048
\$138,660	\$119,998	\$24,853	\$8,659,026	\$1,543,830	\$14,701,571

COMBINED STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES ALL GOVERNMENTAL AND SIMILAR FIDUCIARY FUND TYPES FOR THE YEAR ENDED JUNE 30, 2001

	Governmental Fund Types	
Revenues:	General	Special Revenue
From local sources:		
Taxes	\$2,145,006	
Tuition	1,077	
Extracurricular Activity	.,	\$116,384
Earnings on investments	138,729	1,445
Other local revenues	29,598	22,914
Other revenue	4,179	
Intergovernmental - State	2,805,373	146,104
Intergovernmental - Federal		138,416
Total revenue	5,123,962	425,263
Expenditures:		
Current:		
Instruction:		
Regular	2,371,715	31,501
Special	512,662	109,742
Vocational	91,633	
Support services:	105 175	40.000
Pupil Instructional staff	135,475	13,633
Board of Education	102,715 13,032	6,132
Administration	370,846	6,316
Fiscal	144,632	1,010
Operations and maintenance	488,011	1,010
Pupil transportation	157,664	
Central	4,329	11,876
Community services	,	115,920
Extracurricular activities	124,095	119,818
Facilities services	16,661	
Debt service:		
Principal retirement		
Interest and fiscal charges		
Total expenditures	4,533,470	415,948
Excess of revenues over (under) expenditures	590,492	9,315
Other financing sources (uses):		
Operating transfers in	123	
Operating transfers out		
Proceeds from sale of assets	6,591	
Total other financing sources (uses)	6,714	
Excess of revenues and other financing sources over		
(under) expenditures and other financing (uses)	597,206	9,315
Fund balance, July 1	966,089	67,929
Fund balance, June 30	\$1,563,295	\$77,244

The notes to the general-purpose financial statements are an integral part of this statement.

Governmental	Fund Types	Fiduciary Fund Type	
Debt Service	Capital Projects	Expendable Trust	Total (Memorandum Only)
\$213,240	\$42,255	\$34	\$2,400,501 1,077 116,384 140,174 52,546
27,108	72,674		4,179 3,051,259 138,416
240,348	114,929	34	5,904,536
	31,429		2,434,645 622,404 91,633 149,108 108,847
5,335	1,044 8,712	1,000	13,032 377,162 152,021 488,011 157,664 24,917 116,920
125,000	44,320		243,913 60,981 125,000
83,688			83,688
214,023	85,505	1,000	5,249,946
26,325	29,424	(966)	654,590
	(123)		123 (123) 6,591
	(123)		6,591
26,325	29,301	(966)	661,181
401,312	63,127	4,000	1,502,457
\$427,637	\$92,428	\$3,034	\$2,163,638

COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL COMPARISON (NON-GAAP BUDGETARY BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED JUNE 30, 2001

		General	
	Revised Budget	Actual	Variance: Favorable (Unfavorable)
Revenues: From local sources:		_	
Taxes Tuition	\$2,106,641 1,077	\$2,106,641 1,077	
Earnings on investments Extracurricular Activity	138,415	138,415	
Other local revenues	15,342	15,342	
Other revenue	4,179	4,179	
Intergovernmental - State Intergovernmental - Federal	2,804,565	2,804,565	
Total revenues	5,070,219	5,070,219	
Expenditures: Current:			
Instruction: Regular	2,392,351	2,392,351	
Special	515,235	515,235	
Vocational	91,513	91,513	
Support services: Pupil	137,394	137,394	
Instructional staff	109,906	109,906	
Board of Education	13,923	13,923	
Administration	371,912	371,912	
Fiscal Operations and maintenance	143,741 494,615	143,741 494,615	
Pupil transportation	266,961	266,961	
Central	9,006	9,006	
Community services	404.400	404.400	
Extracurricular activities Facilities services	124,436 17,021	124,436 17,021	
Debt service: Principal retirement Interest and fiscal charges	17,021	17,021	
Total expenditures	4,688,014	4,688,014	
Excess of revenues over (under) expenditures	382,205	382,205	
Other financing sources (uses): Refund of prior year's expenditures Operating transfers in Operating transfers (out)	10,509 75,623 (75,500)	10,509 75,623 (75,500)	
Advances in Advances (out) Proceeds of sale of fixed assets	114,600 6,591	114,600 6,591	
Total other financing sources (uses)	131,823	131,823	
Excess of revenues and other financing sources over	101,020	.01,020	
(under) expenditures and other financing (uses)	514,028	514,028	
Fund balances, July 1 Prior year encumbrances appropriated	947,185 113,984	947,185 113,984	
Fund balances, June 30	\$1,575,197	\$1,575,197	

s	pecial Revenue			Debt Service	
Revised Budget	Actual	Variance: Favorable (Unfavorable)	Revised Budget	Actual	Variance: Favorable (Unfavorable
			\$215,845	\$215,845	
\$1,442 116,384 21,489	\$1,442 116,384 21,489				
146,104 74,315	146,104 74,315		27,108	27,108	
359,734	359,734		242,953	242,953	
25,253 45,320	25,253 45,320				
23,805 4,143	23,805 4,143				
6,304 1,015	6,304 1,015		5,335	5,335	
11,877 121,525 121,359	11,877 121,525 121,359				
			125,000 83,688	125,000 83,688	
360,601	360,601		214,023	214,023	
(867)	(867)		28,930	28,930	
(867)	(867)		28,930	28,930	
73,506 6,303	73,506 6,303		384,011	384,011	
\$78,942	\$78,942		\$412,941	\$412,941	

(Continued)

COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL COMPARISON (NON-GAAP BUDGETARY BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED JUNE 30, 2001 (Continued)

	Capital Projects		
	Revised Budget	Actual	Variance: Favorable (Unfavorable)
Revenues: From local sources: Taxes Tuition Earnings on investments Extracurricular Activity Other local revenues	\$42,069	\$42,069	
Other revenue Intergovernmental - State Intergovernmental - Federal	72,674	72,674	
Total revenues	114,743	114,743	
Expenditures: Current: Instruction: Regular Special Vocational Support services: Pupil	31,429	31,429	
Instructional staff Board of Education Administration Fiscal Operations and maintenance Pupil transportation	1,044 28,710	1,044 28,710	
Central Community services Extracurricular activities Facilities services Debt service: Principal retirement Interest and fiscal charges	12,650 49,610	12,650 49,610	
Total expenditures	123,443	123,443	
Excess of revenues over (under) expenditures	(8,700)	(8,700)	
Other financing sources (uses): Refund of prior year's expenditures Operating transfers in Operating transfers (out) Advances in Advances (out) Proceeds of sale of fixed assets	(123) (96,600)	(123) (96,600)	
Total other financing sources (uses)	(96,723)	(96,723)	
Excess of revenues and other financing sources over (under) expenditures and other financing (uses)	(105,423)	(105,423)	
Fund balances, July 1 Prior year encumbrances appropriated	114,922 41,659	114,922 41,659	
Fund balances, June 30	\$51,158	\$51,158	

The notes to the general-purpose financial statements are an integral part of this statement.

Total (Memorandum only)

Revised Budget	Actual	Variance: Favorable (Unfavorable)
		(0111011010101010)
\$2.264.555	40.064.555	
\$2,364,555 1,077	\$2,364,555 1,077	
1,077 139,857	139,857	
116,384	116,384	
36,831	36,831	
4,179	4,179	
3,050,451	3,050,451	
74,315	74,315	
5,787,649	5,787,649	
2,449,033	2,449,033	
560,555	560,555	
91,513	91,513	
161,199	161,199	
114,049	114,049	
13,923	13,923	
378,216	378,216	
151,135 523,325	151,135 522,325	
266,961	523,325 266,961	
33,533	33,533	
121,525	121,525	
245,795	245,795	
66,631	66,631	
125,000	125,000	
83,688	83,688	
5,386,081	5,386,081	
401,568	401,568	
40.500	40.500	
10,509 75,623	10,509 75,623	
75,623 (75,623)	(75,623)	
114,600	114,600	
(96,600)	(96,600)	
6,591	6,591	
35,100	35,100	
436,668	436,668	
1,519,624	1,519,624	
161,946	161,946	
	\$2,118,238	

COMBINED STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN RETAINED EARNINGS PROPRIETARY FUND TYPE FOR THE YEAR ENDED JUNE 30, 2001

	Enterprise
Operating revenues:	
Tuition and fees	25,522
Sales/charges for services	159,049
Other operating revenues	1,886
Total operating revenues	186,457
Operating expenses:	
Personal services	107,862
Contract services	5,420
Materials and supplies	117,864
Depreciation	4,132
Total operating expenses	235,278
Operating loss	(48,821)
Nonoperating revenues (expenses):	
Operating grants	30,790
Federal commodities	15,131
Interest revenue	4,335
Loss on sale of assets	(703)
Total nonoperating revenues	49,553
Net income	732
Retained earnings, July 1	93,652
Retained earnings, June 30	\$94,384

The notes to the general-purpose financial statements are an integral part of this statement.

COMBINED STATEMENT OF CASH FLOWS PROPRIETARY FUND TYPE FOR THE YEAR ENDED JUNE 30, 2001

	Enterprise
Cash flows from operating activities:	
Cash received from tuition and fees	25,522
Cash received from sales/service charges	159,049
Cash received from other operations	1,852
Cash payments for personal services	(106,556)
Cash payments for contract services	(5,595)
Cash payments for supplies and materials	(104,446)
Net cash used in operating activities	(30,174)
Cash flows from noncapital financing activities:	
Cash received from operating grants	30,790
Cash used in repayment of interfund loans	(18,000)
Net cash provided by noncapital financing activities	12,790
Cash flows from capital and related financing activities:	(200)
Acquisition of capital assets	(200)
Cash flows from investing activities:	
Interest received	4,325
Net increase in cash and cash equivalents	(13,259)
Net increase in cash and cash equivalents	(10,200)
Cash and cash equivalents at beginning of year	54,145
Cash and cash equivalents at end of year	\$40,886
Reconciliation of operating loss to net cash used in operating activities:	
Operating loss	(\$48,821)
Adjustments to reconcile operating loss	
to net cash used in operating activities:	
Depreciation	4,132
Federal donated commodities	15,131
Changes in assets and liabilities:	,
Increase in supplies inventory	(624)
Increase in accounts receivable	(34)
Decrease in accounts payable	(175)
Increase in accrued wages and benefits	1,154
Increase in compensated absences payable	246
Decrease in pension obligation payable	(94)
Decrease in deferred revenue	(1,089)
Net cash used in operating activities	(\$30,174)

The notes to the general-purpose financial statements are an integral part of this statement.

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NOTES TO GENERAL-PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001

1. DESCRIPTION OF THE SCHOOL DISTRICT

Columbus Grove Local School District (the District) is located in Northwestern Ohio and encompasses all of the Village of Columbus Grove, and portions of surrounding townships. The majority of the District is in Putnam County, but a small part is located in Allen County.

The District was organized in accordance with Sections 2 and 3, Article VI of the Constitution of the State of Ohio. Under such laws, there is no authority for a school district to have a charter or adopt local laws. The legislative power of the District is vested in the Board of Education, consisting of five members elected at large for staggered four-year terms.

The District currently operates 1 elementary school, 1 middle school, and 1 comprehensive high school. The District employs 32 non-certified and 61 certified (including administrative) full-time and part-time employees to provide services to approximately 873 students in grades K through 12 and various community groups, which ranks it 534 out of approximately 682 public and community school districts in Ohio.

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District's significant accounting policies are described below.

A. The Reporting Entity

The District's reporting entity has been defined in accordance with GASB Statement No. 14, The Financial Reporting Entity, effective for financial statements for periods beginning after December 15, 1992. A reporting entity is comprised of the primary government, component units, and other organizations that are included to insure that the financial statements of the District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the District. For the District, this includes general operations, food service, and student related activities of the District. Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt, or the levying of taxes for the organization. The financial statements of the reporting entity include only those of the District (the primary government). The District has no component units. The following organizations described due to their relationship to the District.

NOTES TO GENERAL-PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001

JOINTLY GOVERNED ORGANIZATIONS

Northwest Ohio Area Computer Services Cooperative

The School District is a participant in the Northwest Ohio Area Computer Services Cooperative (NOACSC), which is a computer consortium. NOACSC is an association of public school districts within the boundaries of Allen, Hancock, Paulding, Putnam, and Van Wert counties, and the cities of St. Marys and Wapakoneta. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts.

The governing board of NOACSC consists of two representatives from each county elected by majority vote of all charter member school districts within each county plus one representative from the fiscal agent school district. The School District paid NOACSC \$15,519 for services provided during the year. Financial information can be obtained from Michael Wildermuth, who serves as director, at 645 South Main Street, Lima, Ohio 45804.

Apollo Joint Vocational School

The Apollo Joint Vocational School District (the JVS) is a distinct political subdivision of the State of Ohio established under Section 3313.90. The JVS operates under the direction of a Board of Education consisting of one representative from each of the participating school district's elected boards. The Board possesses its own budgeting and taxing authority. Financial information is available from the JVS's Treasurer, at 3325 Shawnee Road, Lima, Ohio 45806.

The District is also a participant in two insurance group purchasing pools, discussed in Note 11.

B. Fund Accounting

The District uses funds and account groups to report its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts. An account group, on the other hand, is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain school district activities or functions. Funds are classified into three categories: Governmental, Proprietary and Fiduciary. Each category is divided into separate fund types.

GOVERNMENTAL FUNDS

Governmental Funds are those through which most governmental functions of the District are financed. The acquisition, use and balances of the District's expendable financial resources and the related liabilities (except those accounted for in Proprietary Funds) are accounted for through Governmental Funds. The following are the District's Governmental Fund Types:

<u>General Fund</u> - The General Fund is the general operating fund of the District and is used to account for all financial resources, except those required to be accounted for in another fund. The General fund balance is available to the District for any purpose, provided it is expended or transferred in accordance with applicable Ohio statute.

NOTES TO GENERAL-PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001

<u>Special Revenue Funds</u> - Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than expendable trusts, or major capital projects) that are legally restricted to expenditures for specified purposes.

<u>Debt Service Fund</u> - The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.

<u>Capital Projects Funds</u> - Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by Proprietary Funds and Trust Funds).

PROPRIETARY FUNDS

Proprietary Funds are used to account for the District's ongoing activities which are similar to those often found in the private sector, where the determination of net income is necessary or useful to sound financial administration. The following are the District's Proprietary Fund Types.

<u>Enterprise Funds</u> - Enterprise Funds are used to account for operations that are (a) financed and operated in a manner similar to private business enterprises--where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

FIDUCIARY FUNDS

<u>Trust and Agency Funds</u> - These funds are used to account for assets held by the District in a trustee capacity or as an agent for individuals, private organizations, other governments, and/or other funds. These include Expendable Trust and Agency Funds. Expendable Trust Funds are accounted for in essentially the same manner as Governmental funds. Agency Funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations, or have a measurement focus. Agency Funds are presented on a budgetary basis, with note disclosure (if applicable) regarding items which, in other fund types, would be subject to accrual.

ACCOUNT GROUPS

To make a clear distinction between fixed assets related to specific funds and those of general government, and between long-term liabilities related to specific funds and those of general nature, the following account groups are used:

<u>General Fixed Assets Account Group</u> - This group of accounts is established to account for all fixed assets of the District, other than those accounted for in the Proprietary Funds.

<u>General Long-Term Obligations Account Group</u> - This group of accounts is established to account for all long-term obligations of the District, other than those accounted for in the Proprietary Funds.

NOTES TO GENERAL-PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001

C. Measurement Focus/Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All Governmental funds and the Expendable Trust fund are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets.

All Proprietary funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operations of these funds are included on the balance sheet. Proprietary Fund Type operating statements present increases (revenues) and decreases (expenses) in net total assets.

The modified accrual basis of accounting is followed for the Governmental funds, Expendable Trust funds, and Agency funds. Under the modified accrual basis of accounting, revenues are recognized when they become both measurable and available to finance expenditures of the current period, which for the District is 60 days after the June 30 year-end. Revenues accrued at the end of the year include interest, tuition, grants and entitlements (to the extent they are intended to finance the current fiscal year), and accounts (student fees and rent). Current property taxes measurable as of June 30, 2001, but which are intended to finance fiscal 2002 operations, have been recorded as deferred revenues. Delinquent property taxes measurable and available (received within 60 days) and amounts available as an advance on future tax settlements are recognized as revenue at year-end. Taxes available for advance and recognized as revenue, but not received by the District prior to June 30, 2001, are reflected as a reservation of fund balance for future appropriations. The District is prohibited by law from appropriating this revenue in accordance with Ohio Revised Code § 5705.35, since an advance of revenue was not requested or received prior to the fiscal year-end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements, and donations. On the modified accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied and the resources are available. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been met and the resources are available.

The District reports deferred revenue on its combined balance sheet. Deferred revenues arise when a potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Deferred revenues also arise when resources are received by the District before it has a legal claim to them, as when grant monies are received prior to the recognition of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the government has a legal claim to the resources, the liability for deferred revenue is removed from the combined balance sheet and revenue is recognized.

Expenditures (decreases in net financial resources) are recognized in the period in which the fund liability is incurred with the following exceptions: general long-term obligation principal and interest are reported only when due; and the costs of accumulated unpaid vacation and sick leave are reported as expenditures in the period in which they will be liquidated with available financial resources rather than in the period earned by employees. Allocations of cost, such as depreciation and amortization, are not recognized in Governmental funds.

NOTES TO GENERAL-PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001

The Proprietary funds are accounted for on the accrual basis of accounting. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred. The fair value of donated commodities used during the year is reported on the operating statement as an expense, with a like amount reported as donated commodities revenue. Unused donated commodities are reported as deferred revenues.

On the accrual basis of accounting, revenue from nonexchange transactions, such as grants, entitlements, and donations, is recognized in the fiscal year in which all eligibility requirements have been met. The Proprietary funds receive no revenue from property taxes.

D. Budgets

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. The specific timetable for fiscal year 2001 is as follows:

- Prior to January 15 of the preceding year, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The expressed purpose of this budget document is to reflect the need for existing (or increased) tax rates.
- 2. By no later than January 20, the Board-adopted budget is filed with the Putnam County Budget Commission for tax rate determination.
- 3. Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's Certificate of Estimated Resources, which states the projected revenue of each fund. Prior to June 30, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the Certificate of Estimated Resources. The revised budget then serves as a basis for the appropriation measure. On or about July 1, the Certificate is amended to include any unencumbered balances from the preceding year as reported by the District Treasurer. The Certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported in the budgetary statement reflect the amounts set forth in the final Amended Certificate issued for fiscal year 2001.
- 4. By July 1, the annual appropriation resolution is legally enacted by the Board of Education at the fund level of expenditures, which is the legal level of budgetary control. (State statute permits a temporary appropriation to be effective until no later than October 1 of each year.) Resolution appropriations by fund must be within the estimated resources as certified by the County Budget Commission and the total of expenditures and encumbrances may not exceed the appropriation totals.

NOTES TO GENERAL-PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001

- 5. All funds, other than Agency funds, are legally required to be budgeted and appropriated. Short-term interfund loans are not required to be budgeted since they represent a temporary cash flow resource, and are intended to be repaid. The Title VI-B Preschool and Title VI-B School Age Special Revenue funds are flow through grants for which the Putnam County Educational Service Center is the primary recipient. Budgetary information for these funds is not included within the District's reporting entity, for which the "appropriated budget" is adopted, and the District does not maintain separate budgetary records.
- Any revisions that alter the total of any fund appropriation must be approved by the Board of Education.
- 7. Formal budgetary integration is employed as a management control device during the year for all funds consistent with the general obligation bond indenture and other statutory provisions. All funds completed the year within the amount of their legally authorized cash basis appropriation.
- 8. Appropriation amounts are as originally adopted, or as amended by the Board of Education through the year by supplemental appropriations, which either reallocated or increased the original appropriated amounts. All supplemental appropriations were legally enacted by the Board during fiscal 2001 in the following amounts:

	_Decrease
General Fund	\$ (49,470)
Special Revenue Funds	(108,702)
Debt Service Fund	(1,665)
Capital Projects Funds	(97,172)
Enterprise Funds	(64,590)
Expendable Trust Fund	(3,282)
Total	<u>\$(324,881</u>)

9. Unencumbered appropriations lapse at year-end. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be reappropriated. Expenditures plus encumbrances may not legally exceed budgeted appropriations at the fund level.

Encumbrance accounting is utilized with District funds in the normal course of operations, for purchase orders and contract-related expenditures. An encumbrance is a reserve on the available spending authority due to commitment for a future expenditure and does not represent a liability. For Governmental Fund Types, encumbrances outstanding at year-end appear as a reservation of fund balance on a GAAP basis and as the equivalent of expenditures on a non-GAAP budgetary basis in order to demonstrate legal compliance. Note 15 provides a reconciliation of the budgetary basis and GAAP basis of accounting.

Encumbrances for Enterprise funds are reported in Note 12.

E. Cash and Investments

To improve cash management, cash received by the District is pooled. Monies for all funds, including Proprietary funds, are maintained in this pool. Individual fund integrity is maintained

NOTES TO GENERAL-PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001

through the District's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" (both unrestricted and restricted) on the combined balance sheet.

During 2001, investments were limited to the State Treasury Asset Reserve of Ohio (STAR Ohio).

STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on June 30, 2001.

Under existing Ohio statutes all investment earnings are assigned to the General Fund except for those specifically related to the Auxiliary Services fund and the Food Service fund, in accordance with Board policy. During fiscal 2001, the following funds were credited with more interest revenue than would have been received based upon its share of the District's investments:

	Interest Actually Received	Interest Based upon Share of Investments	Interest Assigned from Other Funds
General	\$138,729	\$96,460	\$42,269
Special Revenue Fund Auxiliary Services	1,445	1,994	(549)
Enterprise Fund Food Service	4,335	2,847	1,488

An analysis of the Treasurer's investment account at year-end is provided in Note 4.

F. Inventory

Inventories of Proprietary funds are valued at the lower of cost (first-in/first-out method) or market and expensed when used rather than when purchased.

G. Prepaids

Prepayments for Governmental funds represent cash disbursements which have occurred and are therefore not current expendable resources. These items are reported as fund assets on the balance sheet using the allocation method, which amortizes their cost over the periods benefitting from the advance payment. At period-end, because prepayments are not available to finance future Governmental fund expenditures, the fund balance is reserved by an amount equal to the carrying value of the asset.

NOTES TO GENERAL-PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001

H. Fixed Assets and Depreciation

1. General Fixed Assets Account Group

General fixed assets are capitalized at cost (or estimated historical cost) and updated for the cost of additions and retirements during the year in the General Fixed Assets Account Group. Donated fixed assets are recorded at their fair market values as of the date donated. The District follows the policy of not capitalizing assets with a cost of less than \$100 and a useful life of less than one year. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. No depreciation is recognized for assets in the General Fixed Assets Account Group. The District has not included infrastructure in the General Fixed Asset Account Group.

2. Proprietary Funds

Equipment reflected in these funds are stated at historical cost or estimated historical cost and updated for the cost of additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date donated. Depreciation has been provided, where appropriate, on a straight-line basis over the following estimated useful lives:

Asset	<u>Life (years</u>)
Buildings	25-50
Furniture, Fixtures and Minor Equipment	5-20

I. Intergovernmental Revenues

In Governmental funds, entitlements and non-reimbursable grants (to the extent such grants and entitlements relate to the current fiscal year) are recorded as receivables and revenue when measurable and available. Reimbursement type grants are recorded as receivables and revenues when the related expenditures are incurred. Grants for Proprietary fund operations (excluding commodities) are recognized as revenue when measurable and earned. The District currently participates in various state and federal programs categorized as follows:

<u>Entitlements</u>	Non-Reimbursable Grants
General Fund	Special Revenue Funds
State Foundation Program	Teacher Development
State Property Tax Relief	Management Information Systems
School Bus Purchase	EHA Preschool Grant
	Auxiliary Services
Special Revenue	SchoolNet Professional Development
Disadvantage Pupil Impact Aid	Title VI-B School Age
	Title I
Debt Service Fund	Title VI
State Property Tax Relief	Drug-free Schools
	Data Communications
Capital Projects Funds	Ohio Reads
State Property Tax Relief	Summer Intervention

NOTES TO GENERAL-PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001

Reimbursable Grants
General Fund
Driver Education

Special Revenue
Telecommunications

Proprietary Funds
National School Lunch Program
National School Milk Program
Government Donated Commodities

Safe School Help Line Eisenhower Grant

Capital Project Funds
Handicap Access Grant
SchoolNet

Grants and entitlements amounted to over 52% of the District's operating revenue during the 2001 fiscal year.

J. Compensated Absences

Compensated absences of the District consist of vacation leave and sick leave to the extent that payment to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of Statement No. 16 of the Governmental Accounting Standards Board (GASB), <u>Accounting for Compensated Absences</u>, a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off <u>or</u> other means, such as cash payment at termination or retirement. A liability for severance is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for severance on employees expected to become eligible to retire in the future, all employees age 50 or greater with at least 10 years of service; or 20 years' service at any age were considered expected to become eligible to retire in accordance with GASB Statement No. 16.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at the balance sheet date, and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

Accumulated vacation and severance of Governmental Fund Type employees meeting the above requirements have been recorded in the appropriate Governmental fund as a current liability to the extent that the amounts are expected to be payable within the current available period. The balance of the liability is recorded in the General Long-Term Obligations Account Group. Vacation and sick leave for employees meeting the above requirements who are paid from Proprietary funds is recorded as an expense when earned.

K. Long-Term Obligations

In general, Governmental fund payables and accrued liabilities are reported as obligations of the funds, regardless of whether they will be liquidated with current resources; however, compensated

NOTES TO GENERAL-PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001

absences, contractually required pension contributions, and special death benefits that will be paid from Governmental funds are reported as a liability in the General Long-Term Obligations Account Group to the extent that they will not be paid with current available expendable financial resources. Payments made more than 60 days after year-end are generally considered not to have been paid with current available financial resources. Bonds, capital leases, and long-term loans are reported as a liability of the General Long-Term Obligations Account Group until due.

Long-term debt and other obligations financed by Proprietary funds are reported as liabilities in the appropriate Proprietary funds.

L. Fund Equity

Reserved fund balances indicate that portion of fund equity which is not available for current appropriation or is legally segregated for a specific use. Fund balances are reserved for encumbrances, debt service, prepaids, tax revenue unavailable for appropriation, capital maintenance, and instructional materials. The reserve for property taxes represents taxes recognized as revenue under GAAP, but not available for appropriation under Ohio statute. The unreserved portions of fund equity reflected for the Governmental funds are available for use within the specific purposes of those funds.

M. Interfund Transactions

During the course of normal operations, the District has numerous transactions between funds. The most significant include:

- 1. Transfers of resources from one fund to another fund. The resources transferred are to be expended for operations by the receiving fund and are recorded as operating transfers, with the exception of Agency funds, which do not report transfers of resources as operating transfers.
- 2. Reimbursements from one fund to another are treated as expenditures/expenses in the reimbursing fund and a reduction in expenditures/expenses in the reimbursed fund.
- 3. Short-term interfund loans made pursuant to Board of Education Resolution are reflected as "interfund loans receivable or payable". Such interfund loans are repaid in the following fiscal year.
- 4. Quasi-external transactions are similar to the purchase of goods or services from a vendor; i.e., the fund which provides a service records revenue, and the fund which receives that service records an expenditure/expense.
- 5. Residual equity transfers are non-recurring or non-routine permanent transfers of equity, generally made when a fund is closed.
- 6. Long-term interfund loans that will not be repaid within the next year are termed "advances" and are shown as reservations of fund balances on the combined balance sheet for those funds that report advances to other funds as assets because they are not spendable, available resources.

An analysis of the District's interfund transactions for fiscal year 2001 is presented in Note 5.

NOTES TO GENERAL-PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001

N. Statutory Reserves

The District is required by state law to set aside certain (cash-basis) General fund revenue amounts, as defined by statute, into various reserves. During the fiscal year ended June 30, 2001, the reserve activity was as follows:

	Instructional Materials Reserve	Capital Maintenance Reserve	Budget Stabilization Reserve	Total
Balance, 7/1/00 Required Set-Aside Offset Credits Change in Statutory	\$ 99,045 131,000	\$ 71,088 131,000 (40,000)	\$ 91,413	\$ 261,546 262,000 (40,000)
Requirement Qualifying Expenditures	<u>(94,814</u>)	<u>(137,326</u>)	(91,413)	(91,413) (232,140)
Balance, 6/30/01	<u>\$135,231</u>	\$ 24,762	<u>\$</u>	\$ 159,993

A schedule of the restricted assets at June 30, 2001 follows:

Amount restricted for capital maintenance	\$ 24,762
Amount restricted for instructional materials	135,231
Total restricted assets	\$159,993

O. Statement of Cash Flows

In September 1989, the Governmental Accounting Standards Board (GASB) issued Statement No. 9, Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting. The District has presented a statement of cash flows for its Enterprise funds. For purposes of the statement of cash flows, the District considers cash equivalents to include all short term investments (maturity of 90 days or less from date of purchase) and investments of the cash management pool.

P. Financial Reporting for Proprietary and Similar Fund Types

The District's financial statements have been prepared in accordance with GASB Statement No. 20, Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting. This Statement is effective for financial statements beginning after December 15, 1993. The District accounts for its proprietary activities in accordance with all applicable GASB pronouncements, as well as pronouncements of the Financial Accounting Standards Board (FASB) and its predecessors issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements.

Q. Restricted Assets

Restricted assets in the General fund represent cash and cash equivalents set aside to establish instructional materials and capital maintenance reserves. These reserves are required by State

NOTES TO GENERAL-PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001

statute and can be used only for statutorily-specified purposes. Fund balance reserves have also been established. See Note 2.N. for statutory reserves.

R. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

S. Memorandum Only - Total Columns

Total columns on the General-Purpose Financial Statements are captioned (Memorandum Only) to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present financial position, results of operations, or changes in financial position in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

3. ACCOUNTABILITY AND COMPLIANCE

A. Change in Accounting Principle

For fiscal year 2001, the School District has implemented Governmental Accounting Standards Board (GASB) Statement No. 33, "Accounting and Financial Reporting for Nonexchange Transactions" and Statement No. 36, Recipient Reporting for Certain Shared Nonexchange Revenues." These statements establish accounting and financial reporting standards for nonexchange transactions involving financial or capital resources. The timing for the recognition of assets, liabilities, and expenditures/expenses resulting from nonexchange transactions will be the same whether the accrual or the modified accrual basis of accounting is required. However, for revenue recognition to occur on the modified accrual basis, the criteria established for accrual basis revenue recognition must be met and the revenues must be available. For the School District, the implementation of these statements had no effect on fund balances/retained earnings as previously reported for the fiscal year ended June 30, 2000.

B. Deficit Fund Balances

Fund balances at June 30, 2001 included the following individual fund deficits:

	Deficit Fund Balance
Special Revenue Funds	
Teacher Development	\$ (12)
Management Information Systems	(19)
Disadvantaged Pupil Impact Aid	(50)
Ohio Reads	(8)
Title I	(4,574)

These deficits, caused by the application of generally accepted accounting principles, will be funded by anticipated future intergovernmental revenues or other subsidies not recognized and recorded at June 30. The General fund provides transfers for deficit balances; however, transfers are made when cash is needed rather than when accruals occur.

NOTES TO GENERAL-PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001

4. EQUITY IN POOLED CASH AND INVESTMENTS

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits the Board of Education has identified as not required for use within the current two-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies, which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings accounts, including passbook accounts.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public moneys deposited with the institution.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States:
- 2. Bonds, Notes, Debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2% and be marked to market daily, and that the term of the agreement must not exceed 30 days;
- 4. Bonds and other obligations of the State of Ohio;

NOTES TO GENERAL-PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001

- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain bankers' acceptances and commercial paper notes for a period not to exceed 180 days from the date of purchase in an amount not to exceed 25% of the interim moneys available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt instruments rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Cash with Fiscal Agent: At year-end, \$1,616 was on deposit with the District's fiscal agent for pass-through grants and included in the total amount of deposits reported below; however, this amount is not part of the internal cash pool reported on the combined balance sheet as "Equity in Pooled Cash and Cash Equivalents".

Cash on Hand: At year-end, the District had \$500 in undeposited cash on hand, which is included on the combined balance sheet as part of "Equity in Pooled Cash and Cash Equivalents", but is not part of the total amount of deposits reported below.

The following information classifies deposits and investments by categories of risk as defined in GASB Statement No. 3, <u>Deposits With Financial Institutions</u>, <u>Investments (including Repurchase Agreements)</u>, and <u>Reverse Repurchase Agreements</u>.

Deposits: At year-end the carrying amount of the District's deposits was \$95,606 and the bank balance was \$146,870. Of the bank balance:

- 1. \$100,000 was covered by federal deposit insurance.
- 2. \$46,870 was uninsured and uncollateralized. Although all statutory requirements for the deposit of money had been followed with all deposits covered by specific securities issued by the financial institution, noncompliance with federal requirements could potentially subject the District held to a successful claim by the FDIC.

Investments: The District's investments are required to be categorized to give an indication of the level of risk assumed by the District at year-end. Category 1 includes investments that are insured or registered or for which the securities are held by the District or its agent in the District's name. Category 2 includes uninsured and unregistered investments for which the securities are held by the counterparty's trust department or agent in the District's name. Category 3 includes uninsured and

NOTES TO GENERAL-PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001

unregistered investments for which the securities are held by the counterparty, or by its trust department or agent but not in the District's name. STAR Ohio is an unclassified investment since it is not evidenced by securities that exist in physical or book entry form.

	Fair <u>Value</u>
Not Subject to Categorization: Investment in State Treasurer's Investment Pool	\$2,311,944
Total Investments	<u>\$2,311,944</u>

The classification of cash, cash equivalents, and investments on the combined balance sheet is based on criteria set forth in GASB Statement No. 9, entitled, <u>Reporting Cash Flows of Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting.</u>

A reconciliation between the classifications of cash, cash equivalents, and investments on the combined balance sheet per GASB Statement No. 9 and the classifications of deposits and investments presented above per GASB Statement No. 3 is as follows:

	Cash and Cash Equivalents/Deposits	Investments
GASB Statement No. 9 Investments of the Cash Management Pool:	\$ 2,406,434	
State Treasurer's Investment Pool	(2,311,944)	\$2,311,944
Cash on Hand	(500)	
Cash with Fiscal Agent	<u> </u>	
GASB Statement No. 3	<u>\$ 95,606</u>	<u>\$2,311,944</u>

5. INTERFUND TRANSACTIONS

The following is a reconciliation of the District's operating transfers for fiscal year 2001:

	Transfers In	Transfers (Out)
General Fund	\$123	
<u>Capital Projects Funds</u> Handicapped Access		<u>\$(123)</u>
Totals	<u>\$123</u>	<u>\$(123</u>)

6. PROPERTY TAXES

Property taxes are levied and assessed on a calendar year basis. Distributions from the second half of the calendar year occur in a new fiscal year and are intended to finance the operations of that year. Property taxes include amounts levied against all real, public utility and tangible (used in business) property located in the District.

NOTES TO GENERAL-PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001

Real property taxes and public utility taxes are levied after November 1 on the assessed value listed as of the prior January 1, the lien date. Assessed values are established by State law at 35% of appraised market value.

Public utility property taxes are assessed on tangible personal property, as well as land and improvements. Real property is assessed at 35% of market value and personal property is assessed at 100% of market value, except for the personal property of rural electric companies, which is assessed 50% of market value, and railroads, which are assessed at 29% of market value.

Tangible personal property taxes attach as a lien and are levied on January 1 of the current year. Tangible personal property assessments are 25% of true value. The first \$10,000 of assessed value is exempt from taxation. The District receives a state subsidy in lieu of tax revenue which would otherwise have been collected.

The assessed values upon which the fiscal year 2001 taxes were collected are as follows:

	2000 Second-Half Collections		2001 Firs Collec	
	Amount	<u>Percent</u>	Amount	Percent
Agricultural/Residential				
and Other Real Estate	\$52,875,990	90.27	\$61,375,010	89.43
Public Utility Personal	4,146,140	7.08	5,329,210	7.77
Tangible Personal Property	1,554,014	2.65	1,921,207	2.80
	<u>\$58,576,144</u>	<u>100.00</u>	<u>\$68,625,427</u>	<u>100.00</u>
Tax rate per \$1,000 of assess Operations Debt Service Permanent Improvements		\$2	28.00 4.20 1.00	\$28.00 3.00 1.00

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20.

The Putnam County Treasurer collects property tax on behalf of the District. The County Auditor periodically remits to the District its portion of the taxes collected. These tax "advances" are based on statutory cash flow collection rates. Final "settlements" are made each February and August.

Accrued property taxes receivable represent delinquent taxes outstanding and real property, personal property, and public utility taxes which became measurable as of June 30, 2001. Although total property tax collections for the next fiscal year are measurable, they are not (exclusive of advances) intended to finance current year operations. The net receivable (total receivable less amount available intended to finance the current year) is therefore offset by a credit to deferred revenue.

NOTES TO GENERAL-PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001

Taxes available for advance and recognized as revenue, but not received by the District prior to June 30, 2001, are reflected as a reservation of fund balance for future appropriations. The District is prohibited by law from appropriating this revenue in accordance with Ohio Revised Code § 5705.35, since an advance of revenue was not requested or received prior to the fiscal year-end. Available tax advances at June 30, 2001 totaled \$100,983 in the General fund, \$14,695 in the Debt Service fund, and \$3,332 in the Capital Projects Permanent Improvements fund.

7. SCHOOL DISTRICT INCOME TAX

The District levies a voted tax of .75% for general operations on the income of residents and of estates. The tax was renewed effective January 1, 2001 for a five year period. Employers of residents are required to withhold income tax on compensation and remit the tax to the State. Taxpayers are required to file an annual return. The State makes quarterly distributions to the District after withholding amounts for administrative fees and estimated refunds. Income tax revenue is credited to the General Fund and totaled \$856,656 for fiscal 2001.

8. RECEIVABLES

Receivables at June 30, 2001, consisted of taxes, accounts (rent and student fees) and intergovernmental grants and entitlements (to the extent that such grants and entitlements relate to the current year). All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of state programs, and the current year guarantee of federal grants.

A summary of the principal items of receivables follows:

	Amounts
General Fund Taxes - Current and Delinquent	\$1,724,797
Special Revenue Funds Accounts	2,857
<u>Debt Service Fund</u> Taxes - Current and Delinquent	207,110
<u>Capital Projects Funds</u> Taxes - Current and Delinquent	47,328

9. FIXED ASSETS

The following changes occurred in the General Fixed Assets Account Group during the year:

	Balance July 1, 2000	Increases	Decreases	Balance June 30, 2001
Land/Improvements	\$ 257,488			\$ 257,488
Buildings	5,683,700	\$ 48,785		5,732,485
Furniture/Equipment	1,940,764	130,273	\$(101,329)	1,969,708
Vehicles	626,409	124,997	(52,061)	<u>699,345</u>
Total	<u>\$8,508,361</u>	\$304,055	\$(153,390)	<u>\$8,659,026</u>

NOTES TO GENERAL-PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001

A summary of the Proprietary fixed assets at June 30, 2001 follows:

Furniture and Equipment	\$115,482
Less: Accumulated Depreciation	<u>(43,320</u>)
Net Fixed Assets	\$ 72,162

10. LONG-TERM DEBT

All current general obligation bonds outstanding, issued to provide funds for the acquisition and construction of equipment and facilities, are general obligations of the District for which the full faith and credit of the District is pledged for repayment. Accordingly, such unmatured obligations of the District are accounted for in the General Long-Term Obligations Account Group. Payments of principal and interest relating to these bonds are recorded as expenditures in the Debt Service fund. The source of payment is derived from a current 3.00 mill bonded debt tax levy.

A. The following is a description of the District's bonds outstanding as of June 30, 2001:

<u>Purpose</u>	Interest	Issue	Maturity	Original	Balance	(Retired) In	Balance
	Rates	Date	<u>Date</u>	Amount	07/01/00	Fiscal 2001	06/30/01
Construction and Improvement Bond	6.50%	02/01/87	12/01/10	\$2,850,000	<u>\$1,350,000</u>	<u>\$(125,000)</u>	\$1,225,000

B. The following is a summary of the District's future annual debt service requirements to maturity for general obligation bonds:

Year Ending June 30	<u>Principal</u>	Interest	Total
2002	\$ 125,000	\$ 75,563	\$ 200,563
2003	125,000	67,437	192,437
2004	125,000	59,313	184,313
2005	125,000	51,187	176,187
2006	125,000	43,063	168,063
2007 - 2011	600,000	<u>97,500</u>	697,500
Total	\$1,225,000	<u>\$394,063</u>	<u>\$1,619,063</u>

C. During the year ended June 30, 2001, the following changes occurred in liabilities reported in the General Long-Term Obligations Account Group. Compensated absences, the death benefit, and the pension obligation will be paid from the fund from which the employee is paid.

	Balance July 1, 2000	Increase	(Decrease)	Balance June 30, 2001
Compensated Absences General Obligation Bonds Pension Obligation Payable	\$ 238,561 1,350,000 44,649	\$ 49,856 43,993	\$ (13,580) (125,000) (44,649)	\$ 274,837 1,225,000 43,993
Total	\$1,633,210	\$ 93,849	<u>\$(183,229</u>)	\$1,543,830

NOTES TO GENERAL-PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001

D. Legal Debt Margin

The Ohio Revised Code provides that voted net general obligation debt of a school district shall never exceed 9% of the total assessed valuation of the district. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the district. The effects of these debt limitations for the District at June 30, 2001, are a voted debt margin of \$5,378,925 (including available funds of \$427,637) and an unvoted debt margin of \$68,625.

11. RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft, or damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. The District is contracted with Nationwide Insurance Company for general liability. The District contracted with Indiana Insurance Company for property insurance, fleet insurance and liability insurance.

Coverages provided by the insurance companies are as follows:

	<u>Deductible</u>	<u>Coverage</u>
Building and Contents - Replacement Cost	\$ 500	\$14,708,022
Inland Marine Coverage	250	142,075
Automobile Liability	500	1,000,000
General Liability:		
Per Occurrence	1,000	1,000,000
Total Per Year	1,000	5,000,000

Settled claims resulting from these risks have not exceeded the commercial insurance coverage in any of the past three fiscal years. There has been no significant reduction in coverage from fiscal 2000.

The District participates in the Putnam County Insurance Group (PCSIG), an insurance purchasing pool consisting of 11 members entities. The experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in (PCSIG). The District pays monthly premiums to the Medical Mutual of Ohio for employee medical benefits.

The District offers group medical, dental, and prescription insurances to all employees through Medical Mutual of Ohio by participating in the Putnam County Insurance Group (PCSIG), an insurance purchasing pool consisting of 11 members entities. The experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in (PCSIG). Depending upon the plan chosen, the employees share a portion of the cost of the monthly premium with the Board. The premium varies with employee depending on the terms of the union contract. Regardless of the plan utilized by the employees, all group benefit plans are traditionally funded, and the District does not retain any risk of loss.

Post employment health care is provided to plan participants or their beneficiaries through the respective retirement systems discussed in Note 14. As such, no funding provisions are required by the District.

NOTES TO GENERAL-PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001

The District participates in the Northwest Ohio Area Computer Services Cooperative Workers' Compensation Group Rating Program (the Plan), an insurance purchasing pool. The Plan is intended to reduce premiums for the participants. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the Plan. Each participant pays its workers' compensation premium to the State based on the rate for the Plan rather than its individual rate. Participation in the Plan is limited to educational entities that can meet the Plan's selection criteria. Each participant must apply annually. The Plan provides the participants with a centralized program for processing, analysis and management of workers' compensation claims and a risk management program to assist in developing safer work environments. Each participant must pay its premiums, enrollment or other fees, and perform its obligations in accordance with the terms of the agreement. The GRP's business and affairs are conducted by a twenty-five member Board of Directors consisting of two representatives from each county elected by a majority vote of all charter member schools within each county plus one representative from the fiscal agency A-site. The Treasurer of Findlay City Schools serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

12 SEGMENT INFORMATION - ENTERPRISE FUNDS

The District maintains two Enterprise funds to account for the operations of Food Service and Uniform School Supplies. The table below reflects, in a summarized format, the more significant financial data relating to the Enterprise Funds of the District as of and for the year ended June 30, 2001.

	Food	Uniform School	
	<u>Service</u>	Supplies	<u>Total</u>
Operating Revenue	\$160,935	\$25,522	\$186,457
Depreciation Expense	4,132		4,132
Operating Income (Loss)	(56,259)	7,438	(48,821)
Non-Operating Revenue:			
Operating Grants	30,790		30,790
Donated federal commodities	15,131		15,131
Net Income (Loss)	(6,706)	7,438	732
Net Working Capital	22,170	3,992	26,162
Fixed Assets:			
Additions	200		200
Total Assets	116,006	3,992	119,998
Long-Term Liabilities			
Payable from Fund Revenues	3,940		3,940
Total Fund Equity	90,392	3,992	94,384
Encumbrances at June 30, 2001	1,895		1,895

13. DEFINED BENEFIT PENSION PLANS

A. School Employees Retirement System

The District contributes to the School Employees Retirement System of Ohio (SERS), a cost-sharing multiple employer defined benefit pension plan. SERS provides basic retirement and disability benefits, cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is established by Chapter 3309 of the

NOTES TO GENERAL-PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001

Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. The report may be obtained by writing to the School Employees Retirement System, 45 North Fourth Street, Columbus, Ohio 43215-3634.

Plan members are required to contribute 9% of their annual covered salary and the District is required to contribute at an actuarially determined rate, which was 14% for 2001; 4.2% was the portion to fund pension obligations. The contribution rates of plan members and employers are established and may be amended by the School Employees Retirement Board, up to maximum amounts allowed by State statute. The adequacy of the contribution rates is determined annually. The District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2001, 2000, and 1999 were \$77,302, \$90,195, and \$86,333, respectively; 38% has been contributed for fiscal year 2001, and 100% for the fiscal years 2000 and 1999. \$47,892, which represents the unpaid contribution for fiscal year 2001, is recorded as a liability within the respective funds and the General Long-Term Obligations Account Group.

B. State Teachers Retirement System

The District contributes to the State Teachers Retirement System of Ohio (STRS), a cost-sharing multiple employer public employee retirement system administered by the State Teachers Retirement Board. STRS provides basic retirement benefits, disability, survivor, and health care benefits based on eligible service credit to members and beneficiaries. Benefits are established by Chapter 3307 of the Ohio Revised Code. STRS issues a publicly available financial report that includes financial statements and required supplementary information for STRS. The report may be obtained by writing to the State Teachers Retirement System, 275 East Broad Street, Columbus, Ohio 43215-3771.

Plan members are required to contribute 9.3% of their annual covered salary and the District is required to contribute 14%; 9.5% was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendation of its consulting actuary, not to exceed statutory maximum rates of 10% for members and 14% for employers. The District's required contributions for pension obligations to STRS for the fiscal years ended June 30, 2001, 2000, and 1999 were \$337,039, \$346,587, and \$339,840, respectively; 83% has been contributed for fiscal year 2001, and 100% for the fiscal years 2000 and 1999. \$58,336, which represents the unpaid contribution for fiscal year 2001, is recorded as a liability within the respective funds.

14. POSTEMPLOYMENT BENEFITS

The State Teachers Retirement Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS. Most benefit recipients are required to pay a portion of health care cost in the form of a monthly premium. By Ohio law, the cost of coverage paid from STRS funds shall be included in the employer contribution rate, currently 14% of covered payroll. Through June 30, 2001, the Board allocated employer contributions equal to 4.5% of covered payroll to the Health Care Reserve Fund. For the District, this amount equaled \$192,594 during the 2001 fiscal year.

NOTES TO GENERAL-PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001

STRS pays health care benefits from the Health Care Reserve Fund. The balance in the Health Care Reserve Fund was \$3.419 billion at June 30, 2000 (the latest information available). For the year ended June 30, 2000, net health care costs paid by STRS were \$283.137 million and there were 99,011 eligible benefit recipients.

For SERS, coverage is made available to service retirees with 10 or more fiscal years of qualifying service credit, disability, and survivor benefit recipients. Members retiring on or after August 1, 1989, with less than 25 years of service credit must pay a portion of their premium for health care. The portion is based on years of service up to a maximum of 75% of the premium.

For this fiscal year, employer contributions to fund health care benefits were 9.8% of covered payroll. In addition, SERS levies a surcharge to fund health care benefits equal to 14% of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 2001, the minimum pay has been established at \$12,400. The surcharge, added to the unallocated portion of the 14% employer contribution rate, provides for maintenance of the asset target level for the health care fund.

The target level for the health care reserve is 150% of annual health care expenses. Expenses for health care at June 30, 2000 (the latest information available), were \$140.7 million and the target level was \$211.0 million. At June 30, 2000 SERS had net assets available for payment of health care benefits of \$252.3 million and there were approximately 50,000 participants receiving health care benefits. For the District, the amount to fund health care benefits, including surcharge, equaled \$67,631 during the 2001 fiscal year.

15. BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The Combined Statement of Revenue, Expenditures, and Changes in Fund Balances - Budget and Actual - All Governmental Fund Types is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, encumbrances are recorded as the equivalent of an expenditure (budget basis) as opposed to a reservation of fund balance for Governmental funds (GAAP basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the Governmental funds are as follows:

NOTES TO GENERAL-PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001

Excess of Revenues and Other Financing Sources Over/ (Under) Expenditures and Other Financing Uses Governmental Fund Types

	General Fund	Special Revenue Funds	Debt Service Fund	Capital Projects Funds
Budget Basis	\$ 514,028	\$ (867)	\$28,930	\$(105,423)
Net Adjustment for Revenue Accruals	53,743	65,529	(2,605)	186
Net Adjustment for Expenditure Accruals	6,409	(89,528)		(2,236)
Net Adjustment for Other Financing Sources/(Uses)	(125,109)			96,600
Adjustment for Encumbrances	<u> 148,135</u>	<u>34,181</u>		40,174
GAAP Basis	<u>\$ 597,206</u>	<u>\$ 9,315</u>	<u>\$26,325</u>	\$ 29,301

16. CONTINGENCIES

A. Grants

The District receives significant financial assistance from numerous federal, state and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds; however, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the District at June 30, 2001.

B. Litigation

As of the balance sheet date, the District was not involved in any litigation as either defendant or plaintiff.

NOTES TO GENERAL-PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001

C. School Funding Decision

On September 6, 2001, the Ohio Supreme Court issued its latest opinion regarding the State's school funding plan. The decision identified aspects of the current plan that require modification if the plan is to be considered constitutional, including:

- A change in the school districts that are used as the basis for determining the base cost support amount. Any change in the amount of funds distributed to school districts as a result of this change must be retroactive to July 1, 2001, although a time line for distribution is not specified.
- Fully funding parity aid no later than the beginning of fiscal year 2004 rather than fiscal year 2006.

The Supreme Court relinquished jurisdiction over the case based on anticipated compliance with its order.

In general, it is expected that the decision would result in an increase in State funding for most Ohio school districts. However, as of January 29, 2002, the Ohio General Assembly is still analyzing the impact this Supreme Court decision will have on funding for individual school districts. Further, the State of Ohio, in a motion filed September 17, 2001, asked the Court to reconsider and clarify the parts of the decision changing the school districts that are used as the basis for determining the base cost support amount and the requirement that changes be made retroactive to July 1, 2001.

On November 2, 2001 the Court granted this motion for reconsideration. The Court may reexamine and re-determine any issue upon such reconsideration.

As of the date of these financial statements, the District is unable to determine what effect, if any, this decision and the reconsideration will have on its future State funding and on its financial operations.

17. CONTRACTUAL COMMITMENTS

The District entered into a contract in the amount of \$53,473 to purchase a new school bus. The District also entered into a contract in the amount of \$22,395 for the replacement of windows. No payment has been made on either of these contracts as of June 30, 2001.



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REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Columbus Grove Local School District Putnam County 201 West Cross Street Columbus Grove, Ohio 45830-1299

To the Board of Education:

We have audited the financial statements of Columbus Grove Local School District (the District) as of and for the year ended June 30, 2001, and have issued our report thereon dated January 29, 2002. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted a certain immaterial instance of noncompliance, which we have reported to management of the District in a separate letter dated January 29, 2002.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the District in a separate letter dated January 29, 2002.

Columbus Grove Local School District
Putnam County
Report of Independent Accountants on Compliance and on Internal Control
Required by *Government Auditing Standards*Page 2

This report is intended for the information and use of the finance/audit committee, management and the Board of Education, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

January 29, 2002



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COLUMBUS GROVE LOCAL SCHOOL DISTRICT PUTNAM COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED FEBRUARY 12, 2002