SINGLE AUDIT

FOR THE YEAR ENDED JUNE 30, 2001



JIM PETRO AUDITOR OF STATE

STATE OF OHIO

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# **REPORT OF INDEPENDENT ACCOUNTANTS**

Madison-Champaign Educational Service Center Champaign County 1512 South State Route 68, Suite J101 Urbana, Ohio 43078

To the Board:

We have audited the accompanying general-purpose financial statements of the Madison-Champaign Educational Service Center, Champaign County, (the Service Center) as of and for the year ended June 30, 2001, as listed in the table of contents. These general-purpose financial statements are the responsibility of the Service Center's management. Our responsibility is to express an opinion on these general-purpose financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the general-purpose financial statements referred to above present fairly, in all material respects, the financial position of the Service Center, as of June 30, 2001, and the results of its operations and the cash flows of its proprietary fund type and nonexpendable trust funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As disclosed in Note 3, during the year ended June 30, 2001, the District adopted Governmental Accounting Standards Board Statement No. 33, *Accounting and Financial Reporting for Nonexchange Transactions.* 

In accordance with *Government Auditing Standards*, we have also issued our report dated January 16, 2002, on our consideration of the Service Center's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Madison-Champaign Educational Service Center Champaign County Report of Independent Accountants Page 2

We performed our audit to form an opinion on the general-purpose financial statements of the Service Center, taken as a whole. The accompanying schedule of federal awards expenditures is presented for additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is not a required part of the general-purpose financial statements. We subjected this information to the auditing procedures applied in the audit of the general-purpose financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the general-purpose financial statements taken as a whole.

Jim Petro Auditor of State

January 16, 2002

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# COMBINED BALANCE SHEET ALL FUND TYPES AND ACCOUNT GROUPS JUNE 30, 2001

	Governmental Fund Types	
	General	Special Revenue
ASSETS AND OTHER DEBITS		
Assets:		
Equity in pooled cash and cash equivalents Equity in pooled cash and cash equivalents - nonexpendable trust fund Receivables (net of allowances of uncollectibles):	\$1,414,494	\$238,735
Accounts	2,033	
Accrued interest		
Due from other governments	253,788	10,351
Prepayments	6,647	1,195
Property, plant and equipment (net of accumulated depreciation where applicable)		
Other Debits:		
Amount to be provided from general government resources		
Total assets and other debits	1,676,962	250,281
LIABILITIES, FUND EQUITY AND OTHER CREDITS Liabilities:		
Accounts payable	8,303	2,525
Accrued wages and benefits	516,513	51,513
Compensated absences payable	9,613	603
Due to other governments	30,969	4,099
Pension obligation	553,623	32,232
Deferred revenue		
Total liabilities	1,119,021	90,972
Fund Equity and Other Credits: Investment in general fixed assets Retained earnings: unreserved		
Fund balances:		
Reserved for encumbrances	4,688	68,112
Reserved for prepayments	6,647	1,195
Reserved for principal endowment		
Unreserved-undesignated	546,606	90,002
Total equity and other credits	557,941	159,309
Total Liabilities, Fund Equity and Other Credits	\$1,676,962	\$250,281

Proprietary Fund Type	Fiduciary Fund Types	Accou	nt Groups	
		General	General	Total
	Trust and	Fixed	Long-Term	(Memorandum
Enterprise	Agency	Assets	Obligations	Only)
\$40,817	\$49,872			\$1,743,918
	1,523			1,523
	82			2,033 82
2,260				266,399
·				7,842
		\$366,925		366,925
			¢224 620	224 620
			\$331,629	331,629
43,077	51,477	366,925	331,629	2,720,351
				10,828
				568,026
			313,434	323,650
	49,872			84,940
			18,195	604,050
	82_			82
	49,954		331,629	1,591,576
43,077		366,925		366,925 43,077
43,077				43,077
				72,800
	4 000			7,842
	1,000			1,000
	523			637,131
43,077	1,523	366,925		1,128,775
\$43,077	\$51,477	\$366,925	\$331,629	\$2,720,351

# COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED JUNE 30, 2001

#### Governmental Fund Types

**T** - 4 - 1

Special Revenues:     Special Revenue     (Memorandum Only)       From local sources:				Total
Revenues:     State     State       From local sources:     Tuttion     \$55,838     \$55,838       Tution     \$55,838     \$55,838       Earnings on investments     88,154     98,154       Customer services     1,895,316     \$13,580     1,908,896       Other local revenues     55,962     48,760     104,722       Other revenue     20,266     20,266     20,266       Intergovernmental - State     3,723,401     779,438     4,502,839       Intergovernmental - Federal     142,698     266,482     409,180       Total revenues     5,961,369     1,128,526     7,089,895       Expenditures:     Current:     Instruction:     Regular     129,095     386,366     515,461       Special     2,332,665     73,302     2,405,967     0ther     35,276     35,276       Support services:     Pupil     1,322,675     47,355     1,370,030       Instructional staff     1,241,446     173,866     1,415,312       Board of Education     20,271     20,271     20,271 <tr< th=""><th></th><th></th><th>Special</th><th>(Memorandum</th></tr<>			Special	(Memorandum
From local sources:     From local sources:       Tuition     \$55,838     \$55,838       Earnings on investments     88,154     88,154       Customer services     1,895,316     \$13,580     1,908,896       Other local revenues     55,962     48,760     104,722       Other revenue     20,266     20,266       Intergovernmental - State     3,723,401     779,438     4,502,839       Intergovernmental - Federal     142,698     266,482     409,180       Total revenues     5,961,369     1,128,526     7,089,895       Expenditures:     Current:     Instruction:     Regular     129,095     386,366     515,461       Special     2,332,665     73,302     2,405,967     Other     35,276     35,276       Support services:     Pupil     1,322,675     47,355     1,370,030       Instructional staff     1,241,446     173,866     1,415,312       Board of Education     20,271     20,271     20,271       Administration     530,759     349,028     879,787       Fiscal		General	Revenue	Only)
Tuition     \$55,838     \$55,838       Earnings on investments     88,154     88,154       Customer services     1,895,316     \$13,580     1,908,896       Other local revenues     55,962     48,760     104,722       Other revenue     20,266     20,266       Intergovernmental - State     3,723,401     779,438     4,502,839       Intergovernmental - Federal     142,698     266,482     409,180       Total revenues     5,961,369     1,128,526     7,089,895       Expenditures:     Current:     Instruction:     7,048,985       Regular     129,095     386,366     515,461       Special     2,332,665     7,302     2,405,967       Other     35,276     35,276     35,276       Support services:     Pupil     1,322,675     47,355     1,370,030       Instructional staff     1,241,446     173,866     1,415,132       Board of Education     20,271     20,271     20,271       Administration     530,759     349,028     879,787       Fiscal	Revenues:			
Earnings on investments     88,154     88,154       Customer services     1,895,316     \$13,580     1,908,896       Other local revenues     55,962     48,760     104,722       Other revenue     20,266     20,266       Intergovernmental - State     3,723,401     779,438     4,502,839       Intergovernmental - Federal     142,698     266,482     409,180       Total revenues     5,961,369     1,128,526     7,089,895       Expenditures:     Current:     Instruction:     73,302     2,405,967       Other     35,276     35,276     35,276     35,276       Support services:     Pupil     1,322,675     47,355     1,370,030       Instructional staff     1,241,446     173,866     1,415,312       Board of Education     20,271     20,271     20,271       Administration     530,759     349,028     879,787       Fiscal     187,230     48,190     235,420       Business     7,048     7,048     2,943       Operations and maintenance     2,943     2,943<	From local sources:			
Customer services     1,895,316     \$13,580     1,908,896       Other local revenues     55,962     48,760     104,722       Other revenue     20,266     20,266     20,266       Intergovernmental - State     3,723,401     779,438     4,502,839       Intergovernmental - Federal     142,698     266,482     409,180       Total revenues     5,961,369     1,128,526     7,089,895       Expenditures:     Current:     Instruction:     788,395     73,302     2,405,967       Other     35,276     35,276     35,276     35,276     35,276       Support services:     9upil     1,322,675     47,355     1,370,030       Instructional staff     1,241,446     173,866     1,415,312       Board of Education     20,271     20,271     20,271       Administration     530,759     349,028     879,787       Fiscal     187,230     48,190     235,420       Business     7,048     7,048     7,048       Operations and maintenance     2,943     2,943     2,943 <td>Tuition</td> <td>\$55,838</td> <td></td> <td>\$55,838</td>	Tuition	\$55,838		\$55,838
Other local revenues     55,962     48,760     104,722       Other revenue     20,266     20,266     20,266       Intergovernmental - State     3,723,401     779,438     4,502,839       Intergovernmental - Federal     142,698     266,482     409,180       Total revenues     5,961,369     1,128,526     7,089,895       Expenditures:     Current:     Instruction:     7,089,895       Instruction:     Regular     129,095     386,366     515,461       Special     2,332,665     73,302     2,405,967       Other     35,276     35,276     35,276       Support services:     Pupil     1,322,675     47,355     1,370,030       Instructional staff     1,241,446     173,866     1,415,312       Board of Education     20,271     20,271     20,271       Administration     530,759     349,028     879,787       Fiscal     187,230     48,190     235,420       Business     7,048     7,048     7,048       Operations and maintenance     2,943	Earnings on investments	88,154		88,154
Other revenue     20,266     20,266       Intergovernmental - State     3,723,401     779,438     4,502,839       Intergovernmental - Federal     142,698     266,482     409,180       Total revenues     5,961,369     1,128,526     7,089,895       Expenditures:     Current:     7,089,895     7,089,895       Instruction:     Regular     129,095     386,366     515,461       Special     2,332,665     73,302     2,405,967       Other     35,276     35,276     35,276       Support services:     Pupil     1,322,675     47,355     1,370,030       Instructional staff     1,241,446     173,866     1,415,312       Board of Education     20,271     20,271     20,271       Administration     530,759     349,028     879,787       Fiscal     187,230     48,190     235,420       Business     7,048     7,048     7,048       Operations and maintenance     2,943     2,943     2,943       Pupil transportation     3,671     148,292     151,96	Customer services	1,895,316	\$13,580	1,908,896
Intergovernmental - State     3,723,401     779,438     4,502,839       Intergovernmental - Federal     142,698     266,482     409,180       Total revenues     5,961,369     1,128,526     7,089,895       Expenditures:     Current:     Instruction:     7,089,895       Instruction:     Regular     129,095     386,366     515,461       Special     2,332,665     73,302     2,405,967       Other     35,276     35,276       Support services:     7     20,271     20,271       Pupil     1,322,675     47,355     1,370,030       Instructional staff     1,241,446     173,866     1,415,312       Board of Education     20,271     20,271     20,271       Administration     530,759     349,028     879,787       Fiscal     187,230     48,190     235,420       Business     7,048     7,048     7,048       Operations and maintenance     2,943     2,943     2,943       Pupil transportation     3,671     148,292     151,963	Other local revenues	55,962	48,760	104,722
Intergovernmental - Federal     142,698     266,482     409,180       Total revenues     5,961,369     1,128,526     7,089,895       Expenditures:     Current:     Instruction:     7,089,895       Instruction:     129,095     386,366     515,461       Special     2,332,665     73,302     2,405,967       Other     35,276     35,276     35,276       Support services:     7     1,221,446     173,866     1,415,312       Board of Education     20,271     20,271     20,271       Administration     530,759     349,028     879,787       Fiscal     187,230     48,190     235,420       Business     7,048     7,048     7,048       Operations and maintenance     2,943     2,943     2,943       Pupil transportation     3,671     148,292     151,963       Central     373     373     373       Intergovernmental pass-through	Other revenue		20,266	20,266
Total revenues     5,961,369     1,128,526     7,089,895       Expenditures:     Current:     Instruction:     Regular     129,095     386,366     515,461       Special     2,332,665     73,302     2,405,967     Other     35,276     35,276       Support services:     Pupil     1,322,675     47,355     1,370,030       Instructional staff     1,241,446     173,866     1,415,312       Board of Education     20,271     20,271       Administration     530,759     349,028     879,787       Fiscal     187,230     48,190     235,420       Business     7,048     7,048     7,048       Operations and maintenance     2,943     2,943     2,943       Pupil transportation     3,671     148,292     151,963       Central     373     373     373       Intergovernmental pass-through <u>62,927</u> 62,927     62,927       Total expenditures <u>5,778,176</u> 1,324,602     7,102,778       Excess (deficiency) of revenues over (under) expenditures     183,193	Intergovernmental - State	3,723,401	779,438	4,502,839
Expenditures:     Instruction:     Regular     129,095     386,366     515,461       Special     2,332,665     73,302     2,405,967       Other     35,276     35,276       Support services:     70,104     1,322,675     47,355     1,370,030       Instructional staff     1,241,446     173,866     1,415,312       Board of Education     20,271     20,271       Administration     530,759     349,028     879,787       Fiscal     187,230     48,190     235,420       Business     7,048     7,048     7,048       Operations and maintenance     2,943     2,943     2,943       Pupil transportation     3,671     148,292     151,963       Central     373     373     373       Intergovernmental pass-through     62,927     62,927     62,927       Total expenditures     5,778,176     1,324,602     7,102,778       Excess (deficiency) of revenues over (under) expenditures     183,193     (196,076)     (12,883)       Fund balances, July 1 (restated)     374,748	Intergovernmental - Federal	142,698	266,482	409,180
Current:     Instruction:       Regular     129,095     386,366     515,461       Special     2,332,665     73,302     2,405,967       Other     35,276     35,276       Support services:     7     35,276     35,276       Pupil     1,322,675     47,355     1,370,030       Instructional staff     1,241,446     173,866     1,415,312       Board of Education     20,271     20,271       Administration     530,759     349,028     879,787       Fiscal     187,230     48,190     235,420       Business     7,048     7,048     7,048       Operations and maintenance     2,943     2,943     2,943       Pupil transportation     3,671     148,292     151,963       Central     373     373     373       Intergovernmental pass-through	Total revenues	5,961,369	1,128,526	7,089,895
Instruction:   Regular   129,095   386,366   515,461     Special   2,332,665   73,302   2,405,967     Other   35,276   35,276     Support services:	Expenditures:			
Regular     129,095     386,366     515,461       Special     2,332,665     73,302     2,405,967       Other     35,276     35,276       Support services:     1,322,675     47,355     1,370,030       Instructional staff     1,241,446     173,866     1,415,312       Board of Education     20,271     20,271       Administration     530,759     349,028     879,787       Fiscal     187,230     48,190     235,420       Business     7,048     7,048     7,048       Operations and maintenance     2,943     2,943     2,943       Pupil transportation     3,671     148,292     151,963       Central     373     373     373       Intergovernmental pass-through	Current:			
Special     2,332,665     73,302     2,405,967       Other     35,276     35,276     35,276       Support services:     1,322,675     47,355     1,370,030       Instructional staff     1,241,446     173,866     1,415,312       Board of Education     20,271     20,271       Administration     530,759     349,028     879,787       Fiscal     187,230     48,190     235,420       Business     7,048     7,048     7,048       Operations and maintenance     2,943     2,943     2,943       Pupil transportation     3,671     148,292     151,963       Central     373     373     373       Intergovernmental pass-through	Instruction:			
Other     35,276     35,276       Support services:     Pupil     1,322,675     47,355     1,370,030       Instructional staff     1,241,446     173,866     1,415,312       Board of Education     20,271     20,271       Administration     530,759     349,028     879,787       Fiscal     187,230     48,190     235,420       Business     7,048     7,048     7,048       Operations and maintenance     2,943     2,943     2,943       Pupil transportation     3,671     148,292     151,963       Central     373     373     373       Intergovernmental pass-through	Regular	129,095	386,366	515,461
Support services:     Pupil     1,322,675     47,355     1,370,030       Instructional staff     1,241,446     173,866     1,415,312       Board of Education     20,271     20,271       Administration     530,759     349,028     879,787       Fiscal     187,230     48,190     235,420       Business     7,048     7,048     7,048       Operations and maintenance     2,943     2,943     2,943       Pupil transportation     3,671     148,292     151,963       Central     373     373     373       Intergovernmental pass-through	Special	2,332,665	73,302	2,405,967
Pupil     1,322,675     47,355     1,370,030       Instructional staff     1,241,446     173,866     1,415,312       Board of Education     20,271     20,271       Administration     530,759     349,028     879,787       Fiscal     187,230     48,190     235,420       Business     7,048     7,048     7,048       Operations and maintenance     2,943     2,943     2,943       Pupil transportation     3,671     148,292     151,963       Central     373     373     373       Intergovernmental pass-through	Other		35,276	35,276
Instructional staff   1,241,446   173,866   1,415,312     Board of Education   20,271   20,271     Administration   530,759   349,028   879,787     Fiscal   187,230   48,190   235,420     Business   7,048   7,048   7,048     Operations and maintenance   2,943   2,943   2,943     Pupil transportation   3,671   148,292   151,963     Central   373   373   373     Intergovernmental pass-through	Support services:			
Board of Education     20,271     20,271       Administration     530,759     349,028     879,787       Fiscal     187,230     48,190     235,420       Business     7,048     7,048     7,048       Operations and maintenance     2,943     2,943     2,943       Pupil transportation     3,671     148,292     151,963       Central     373     373     373       Intergovernmental pass-through	Pupil	1,322,675	47,355	1,370,030
Administration   530,759   349,028   879,787     Fiscal   187,230   48,190   235,420     Business   7,048   7,048   7,048     Operations and maintenance   2,943   2,943   2,943     Pupil transportation   3,671   148,292   151,963     Central   373   373   373     Intergovernmental pass-through	Instructional staff	1,241,446	173,866	1,415,312
Fiscal   187,230   48,190   235,420     Business   7,048   7,048     Operations and maintenance   2,943   2,943     Pupil transportation   3,671   148,292   151,963     Central   373   373   373     Intergovernmental pass-through	Board of Education	20,271		20,271
Business   7,048   7,048     Operations and maintenance   2,943   2,943     Pupil transportation   3,671   148,292   151,963     Central   373   373   373     Intergovernmental pass-through	Administration	530,759	349,028	879,787
Operations and maintenance     2,943     2,943       Pupil transportation     3,671     148,292     151,963       Central     373     373     373       Intergovernmental pass-through	Fiscal	187,230	48,190	235,420
Pupil transportation   3,671   148,292   151,963     Central   373   373     Intergovernmental pass-through   62,927   62,927     Total expenditures   5,778,176   1,324,602   7,102,778     Excess (deficiency) of revenues over (under) expenditures   183,193   (196,076)   (12,883)     Fund balances, July 1 (restated)   374,748   355,385   730,133	Business	7,048		7,048
Central   373   373     Intergovernmental pass-through   62,927   62,927     Total expenditures   5,778,176   1,324,602   7,102,778     Excess (deficiency) of revenues over (under) expenditures   183,193   (196,076)   (12,883)     Fund balances, July 1 (restated)   374,748   355,385   730,133	Operations and maintenance	2,943		2,943
Intergovernmental pass-through    62,927    62,927    62,927       Total expenditures    5,778,176    324,602    7,102,778       Excess (deficiency) of revenues over (under) expenditures    183,193     (196,076)     (12,883)       Fund balances, July 1 (restated)    374,748    355,385    730,133	Pupil transportation	3,671	148,292	151,963
Total expenditures   5,778,176   1,324,602   7,102,778     Excess (deficiency) of revenues over (under) expenditures   183,193   (196,076)   (12,883)     Fund balances, July 1 (restated)   374,748   355,385   730,133	Central	373		373
Excess (deficiency) of revenues over (under) expenditures   183,193   (196,076)   (12,883)     Fund balances, July 1 (restated)   374,748   355,385   730,133	Intergovernmental pass-through		62,927	62,927
Fund balances, July 1 (restated) 374,748 355,385 730,133	Total expenditures	5,778,176_	1,324,602	7,102,778
	Excess (deficiency) of revenues over (under) expenditures	183,193	(196,076)	(12,883)
Fund balances, June 30     \$557,941     \$159,309     \$717,250	Fund balances, July 1 (restated)	374,748	355,385	
	Fund balances, June 30	\$557,941	\$159,309	\$717,250

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#### COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -BUDGET AND ACTUAL COMPARISON (NON-GAAP BUDGETARY BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED JUNE 30, 2001

Revised Fav	iance: orable vorable) (\$1,195) 3,154 99,093 1,487
Revenues:	(\$1,195) 3,154 99,093
From local sources:	3,154 99,093
	3,154 99,093
Tuition \$55,000 \$53,805	3,154 99,093
Earnings on investments 85,000 88,154	99,093
Customer services 1,749,003 1,848,096	
Other local revenues 54,475 55,962	, -
Other revenues	
Intergovernmental - State 3,784,644 3,723,401	(61,243)
Intergovernmental - Federal 90,000 113,795	23,795
Total revenues 5,818,122 5,883,213	65,091
Expenditures:	
Current:	
Instruction:	
Regular 163,029 128,439	34,590
Special 2,562,657 2,283,077	279,580
Other 2,002,007 2,200,077	270,000
Support services:	
Pupil 1,393,207 1,305,187	88,020
Instructional staff 1,353,263 1,204,772	148,491
Board of Education 36,807 22,111	14,696
Administration. 611,429 494,246	117,183
Fiscal 254,850 184,151	70,699
Business 9,340 7,066	2,274
Operations and maintenance 9,500 2,942	6,558
Pupil transportation 4,000 2,905	1,095
Central 6,300 352	5,948
Total expenditures     6,404,382     5,635,248	769,134
Excess (deficiency) of revenues	
over (under) expenditures (586,260) 247,965	834,225
Other financing sources (uses):	
Refund of prior year's expenditures 428	428
Operating transfers out (10,000)	10,000
Intergovernmental pass-through (33,900)	33,900
Total other financing sources (uses) (43,900) 428	44,328
	44,320
Excess (deficiency) of revenues and other financing sources over (under)	
expenditures and other financing uses (630,160) 248,393	878,553
Fund balances, July 1 1,157,002 1,157,002	
Prior year encumbrances appropriated	
Fund balances, June 30\$531,253\$1,409,806\$	\$878,553

Special Revenue			Total (Memorandum only)		
Revised Budget	Actual	Variance: Favorable (Unfavorable)	Budget Revised	Actual	Variance: Favorable (Unfavorable)
			\$55,000	\$53,805	(\$1,195)
			\$55,000 85,000	\$33,805 88,154	(\$1,195) 3,154
\$12,000	\$13,580	\$1,580	1,761,003	1,861,676	100,673
52,000	49,485	(2,515)	106,475	105,447	(1,028)
52,000 17,456	-	, ,	17,456	-	
781,784	20,266	2,810 (2,347)	4,566,428	20,266 4,502,838	2,810
	779,437	( )			(63,590)
331,332	317,051	(14,281) (14,753)	421,332 7,012,694	430,846	<u> </u>
1,194,572	1,179,819		7,012,00+	7,063,032	00,000_
438,366	418,067	20,299	601,395	546,506	54,889
84,736	77,472	7,264	2,647,393	2,360,549	286,844
49,551	39,381	10,170	49,551	39,381	10,170
75,790	65,198	10,592	1,468,997	1,370,385	98,612
333,442	262,284	71,158	1,686,705	1,467,056	219,649
			36,807	22,111	14,696
395,529	366,532	28,997	1,006,958	860,778	146,180
50,237	49,907	330	305,087	234,058	71,029
			9,340	7,066	2,274
			9,500	2,942	6,558
192,527	152,861	39,666	196,527	155,766	40,761
			6,300	352	5,948
1,620,178	1,431,702	188,476	8,024,560	7,066,950	957,610
(425,606)	(251,883)	173,723	(1,011,866)	(3,918)	1,007,948
				428	428
			(10,000)	420	10,000
					44,328
(425,606)	(251,883)	173,723	(33,900) (43,900) (1,055,766)	428	33, <u>c</u> 44,c
418,502	418,502		1,575,504	1,575,504	
3,843	3,843		8,254	8,254	
(\$3,261)	\$170,462	\$173,723	\$527,992	\$1,580,268	\$1,052,276

# COMBINED STATEMENT OF REVENUES, EXPENSES AND CHANGES IN RETAINED EARNINGS/FUND BALANCE PROPRIETARY FUND TYPE AND NONEXPENDABLE TRUST FUND FOR THE YEAR ENDED JUNE 30, 2001

	Proprietary Fund Type	Fiduciary Fund Type	
	Enterprise	Nonexpendable Trust	Total (Memorandum Only)
Operating revenues:			
Sales/charges for services	\$16,115		\$16,115
Interest revenue		\$13_	13
Total operating revenues	16,115	13_	16,128
Operating expenses:			
Personal services	971		971
Materials and supplies	8,245		8,245
Other operating expenses		75	75
Total operating expenses	9,216_	75_	9,291
Operating income (loss)	6,899_	(62)	6,837
Nonoperating revenues:			
Operating grants	21,493		21,493
Total nonoperating revenues	21,493_		21,493_
Net income (loss)	28,392	(62)	28,330
Retained earnings/fund balance, July 1	14,685	1,585_	16,270
Retained earnings/fund balance, June 30	\$43,077	\$1,523	\$44,600

# COMBINED STATEMENT OF CASH FLOWS PROPRIETARY FUND TYPE AND NONEXPENDABLE TRUST FUND FOR THE YEAR ENDED JUNE 30, 2001

	Proprietary Fund Type	Fiduciary Fund Type	
	Enterprise	Nonexpendable Trust	Total (Memorandum Only)
Cash flows from operating activities:			
Cash received from sales/service charges	\$16,963		\$16,963
Cash payments for personal services	(976)		(976)
Cash payments for materials and supplies	(8,245)		(8,245)
Cash payments for other expenses		(\$75)	(75)
Net cash provided by (used in) operating activities	7,742	(75)	7,667
Cash flows from noncapital financing activities:			
Cash received from operating grants	19,233_		19,233
Net cash provided by noncapital financing activities	19,233_		19,233
Cash flows from investing activities: Interest received		35_	35_
Net cash provided by investing activities		35_	35_
Net increase (decrease) in cash and cash equivalents	26,975	(40)	26,935
Cash and cash equivalents at beginning of year	13,842	1,563	15,405
Cash and cash equivalents at end of year	40,817	1,523	42,340
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities: Operating income (loss) Adjustments to reconcile operating income (loss) to	6,899	(62)	6,837
net cash provided by (used in) operating activities: Interest reported as operating income Changes in assets and liabilities:		(13)	(13)
Decrease in accounts receivable	848		848
Decrease in due to other governments	(5)		(5)
Net cash provided by (used in) operating activities	\$7,742	(\$75)	\$7,667

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# NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001

# 1. DESCRIPTION OF THE ENTITY

The Madison-Champaign Educational Service Center (the "ESC") is located in Urbana, Ohio, the Champaign County seat. The ESC is a county board of education as defined by Section 3311.03 of the Ohio Revised Code. The ESC operates under a Board of five elected members. The ESC supplies supervisory, special education, administrative, and other services to the Graham, Jefferson, Jonathan Alder, Madison Plains, West Liberty-Salem, and Triad Local School Districts; Mechanicsburg Exempted Village School District; and London and Urbana City School Districts. The ESC furnishes leadership and consulting services designed to strengthen these school districts in areas they are unable to finance or staff independently. The ESC is staffed by 85 non-certified employees and 109 certified employees.

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The general purpose financial statements (GPFS) of the ESC have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The ESC also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its proprietary activities provided they do not conflict with or contradict GASB pronouncements. The ESC's significant accounting policies are described below.

# A. The Reporting Entity

The ESC's reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>". The financial statements include all funds, account groups, agencies, boards, commissions, and component units for which the ESC is "accountable". Accountability as defined in GASB Statement No. 14 was evaluated based on financial accountability, the nature and significance of the potential component unit's (PCU) relationship with the ESC and whether exclusion would cause the ESC's financial statements to be misleading or incomplete. Among the factors considered were separate legal standing; appointment of a voting majority of PCU's board; fiscal dependence and whether a benefit or burden relationship exists; imposition of will; and the nature and significance of the PCU's relationship with the ESC. Based upon the application of these, the ESC has no component units.

The following organizations are described due to their relationship with the ESC.

# 1. Jointly Governed Organizations

**Western Ohio Computer Organization** - The ESC is a participant in the Western Ohio Computer Organization (WOCO), which is a computer consortium. WOCO is an association of educational entities within the boundaries of Auglaize, Champaign, Hardin, Logan, Miami and Shelby counties. WOCO was formed for the purpose of applying modern technology (with the aid of computers and other electronic equipment) to administrative and instructional functions among member districts.

# NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001 (Continued)

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The superintendent of each member district is seated in the assembly, which elects a Board of Directors for the Consortium, and approves major items proposed by the Board of Directors, such as the annual budget, fees schedule, and new cooperative ventures. The Board of Directors is comprised of 11 members, including two superintendents from member districts in each county and the superintendent of the entity serving as its fiscal agent (currently the Shelby County Educational Service Center). Financial information is available from Lewis Ivey, Jr., Administrator, 129 East Court Street, Sidney, Ohio 45265.

**West Central Ohio Special Education Regional Resource Center** - The West Central Ohio Special Educational Regional Resource Center (SERRC) is a jointly governed organization formed to initiate, expand, and improve special education programs and services for children with disabilities and their parents. The SERRC is governed by a fifty-two member board consisting of the superintendent from the fifty participating members, one representative from a non-public school, and one representative from Wright State University. The degree of control exercised by any participating member is limited to its representation on the Board. Financial information can be obtained from Krista Hart, Hardin County Educational Service Center, 1 Court House Square, Suite 50, Kenton, Ohio 43326-2385.

# 2. Public Entity Risk Pool

**Ohio School Boards Association Workers' Compensation Group Rating Plan** - The ESC participates in the Ohio School Boards Association Workers' Compensation Group Rating Program (WCGRP), an insurance purchasing pool. The GRP was established under Section 4123.29 of the Ohio Revised Code. The GRP's business and affairs are conducted by a three-member Board of Directors consisting of the President, the President-Elect and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

# B. Fund Accounting

The ESC uses funds and account groups to report its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts. An account group, on the other hand, is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain school district activities or functions. Funds are classified into three categories: governmental, proprietary and fiduciary. Each category is divided into separate fund types.

#### 1. Governmental Fund Types:

Governmental funds are those through which most governmental functions of the ESC are financed. The acquisition, use and balances of the ESC's expendable financial resources and the related liabilities (except those accounted for in proprietary and fiduciary funds) are accounted for through governmental funds. The following are the ESC's governmental fund types:

#### NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001 (Continued)

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **General Fund**

The general fund is the general operating fund of the ESC and is used to account for all financial resources, except those required to be accounted for in another fund.

#### Special Revenue Funds

The special revenue funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.

# 2. **Proprietary Fund Types:**

Proprietary funds are used to account for the ESC's ongoing activities, which are similar to those often found in the private sector where the determination of net income is necessary or useful to sound financial administration. The following is the ESC's proprietary fund type:

# Enterprise Funds

The enterprise funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises—where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges: or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purposes.

# 3. Fiduciary Fund Types:

Fiduciary funds are used to account for assets held by the ESC in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and/or other funds. The ESC's fiduciary funds include a nonexpendable trust fund and an agency fund. The nonexpendable trust fund is accounted for in essentially the same manner as proprietary funds. The agency fund is custodial in nature (assets equal liabilities) and does not involve measurement of results of operations.

#### 4. Account Groups

To make a clear distinction between fixed assets related to specific funds and those of general government, and between long-term liabilities related to specific funds and those of a general nature, the following account groups are used:

#### **General Fixed Assets Account Group**

This group of accounts is established to account for all fixed assets of the ESC, other than those accounted for in the proprietary funds.

#### General Long-Term Obligations Account Group

This group of accounts is established to account for all long-term obligations of the ESC, except those accounted for in the proprietary funds.

# NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001 (Continued)

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Measurement Focus/Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets.

The enterprise funds and nonexpendable trust fund are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operations of this fund is included on the balance sheet. Proprietary fund type operating statements present increases (revenues) and decreases (expenses) in net total assets.

The modified accrual basis of accounting is followed for governmental funds and the agency fund. Under the modified accrual basis of accounting, revenues are recognized when they become both measurable and available to finance expenditures of the current period, which for the ESC is sixty days after the June 30 year-end. Revenues accrued at the end of the year include interest, grants and entitlements, and charges for services.

Nonexchange transactions, in which the ESC receives value without directly giving equal value in return, include grants, entitlements and donations. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been met and the resources are available.

Expenditures (decreases in net financial resources) are recognized in the period in which the fund liability is incurred with the following exceptions: general long-term obligation principal and interest are reported only when due; and the costs of accumulated unpaid vacation and sick leave are reported as expenditures in the period in which they will be liquidated with available financial resources rather than in the period earned by employees.

The proprietary funds are accounted for on the accrual basis of accounting. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred.

On the accrual basis of accounting, revenue from nonexchange transactions, such as grants, entitlements and donations, is recognized in the fiscal year in which all eligibility requirements have been met.

#### D. Budgets

A County ESC is required by State Statute, Ohio Revised Code Section 3317.11, to submit an annual budget of operating expenses to the State Board of Education for approval.

Annually, on or before the date designated by the State Board of Education, the ESC shall prepare a budget of operating expenses for the ensuing fiscal year on forms prepared and furnished, and shall certify same to the State Board of Education together with such other information as the Board may require. Such budget shall consist of two parts: Part (A) shall include the cost of salaries, employer's retirement contributions and travel expenses of supervisory teachers approved by the State Board; Part (B) shall include the cost of all other lawful expenditures of the ESC.

# NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001 (Continued)

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### 1. Estimated Resources:

The ESC estimates its breakdown of revenue to the State Department of Education by January 20 of each year. This breakdown then serves as the State Department's basis for determining the revenue to be received by the ESC. This breakdown is also used as the basis for the annual appropriation measure.

# 2. Appropriations:

A temporary appropriation resolution to control expenditures may be passed on or about July 1 of each year for the period of July 1 to September 30. An annual appropriation resolution must be passed by October 1 of each year for the period July 1 to June 30. The appropriation resolution fixes spending authority at the fund, function, object level. The appropriation resolution may be amended during the year as new information becomes available, provided that total fund appropriations do not exceed current estimated resources, as certified. The allocation of appropriations among objects within functions and functions within funds may be modified during the year by a resolution of the ESC. Several supplemental appropriation resolutions were legally enacted by the ESC during the year. The budget figures, which appear in the statement of budgetary comparisons, represent the final appropriation amounts including all amendments and modifications.

# 3. Encumbrances:

As part of formal budgetary control, purchase orders, contracts, and other commitments for the expenditure of monies are encumbered and recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. On the GAAP basis, encumbrances outstanding at year-end for governmental fund types are reported as reservations of fund balances for subsequent-year expenditures. Note 14 provides a reconciliation of the budgetary and GAAP basis of accounting. The enterprise funds had no encumbrances outstanding at June 30, 2001.

#### 4. Lapsing of Appropriations:

As the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding fiscal year and need not be reappropriated.

#### E. Cash and Investments

To improve cash management, cash received by the ESC is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the ESC's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the combined balance sheet.

During fiscal year 2001, investments were limited to non-negotiable certificates of deposit and the State Treasury Asset Reserve of Ohio (STAR Ohio). Nonparticipating investment contracts such as non-negotiable certificates of deposit are reported at cost.

# NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001 (Continued)

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The ESC has invested funds in STAR Ohio during fiscal year 2001. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Action of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on June 30, 2001.

The ESC allocates interest according to State Statutes. Interest revenue credited to the general fund during fiscal 2001, amounted to \$88,154, which includes \$19,233 assigned from other ESC funds.

For purposes of the combined statement of cash flows and for presentation on the combined balance sheet, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the ESC are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the Treasurer's investment account at year-end is provided in Note 4.

#### F. Fixed Assets and Depreciation

#### 1. General Fixed Assets Account Group

General fixed assets are not capitalized in the funds used to acquire or construct them. Instead, capital acquisition and construction are reflected as expenditures in governmental funds, and the related assets are reported in the general fixed assets account group. General fixed assets are capitalized at cost (or estimated historical cost) and updated for the cost of additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date donated. The ESC follows the capitalization policy of not capitalizing assets with a cost of less than \$500 and a useful life of less than one year. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. No depreciation is recognized for assets in the general fixed assets account group.

#### G. Intergovernmental Revenues

In government funds, entitlements and non-reimbursable grants (similar to entitlements and shared revenues) are recorded as receivables and revenue when measurable and available (to the extent eligibility requirements have been met and the resources are available). Reimbursement type grants are recorded as receivables and revenues when the related expenditures are incurred. Grants for proprietary fund operations are recognized as revenue when the related expenditures are incurred. The ESC currently participates in various state and federal programs categorized as follows:

# NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001 (Continued)

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Entitlements

General Fund State Foundation Program

#### **Non-Reimbursable Grants**

General Fund Regional Professional Development Grant

# **Special Revenue Funds**

Management Information Systems Local Professional Development School Bus Driver Training Scanning Preschool Handicapped Title I Public School Preschool Baldridge 2001 Development SchoolNet Professional Development School Improvement Facilitator Technical Support Alternative Schools Adult Basic Education

Grants and entitlements amounted to approximately 69 % of the ESC's operating revenue during the 2001 fiscal year.

#### H. Flow-Through Grants

The ESC is the primary recipient of grants which are passed through or spent on behalf of the local, exempted village, and city school districts. When the ESC has a financial or administrative role in the grants, the grants are reported as revenues and intergovernmental expenditures in special revenue funds. For fiscal year 2001, these activities included the Preschool Handicapped special revenue fund.

#### I. Compensated Absences

Compensated absences of the ESC consist of vacation leave and sick leave to the extent that payment to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the ESC and the employee.

In accordance with the provisions of GASB Statement No. 16, "<u>Accounting for Compensated</u> <u>Absences</u>", a liability for vacation leave is accrued if (a) the employees' rights to payment are attributable to services already rendered; and (b) it is probable that the employer will compensate the employees for the benefits through paid time off <u>or</u> other means, such as cash payment at termination or retirement. A liability for severance is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for severance on employees expected to become eligible to retire in the future, all employees that have at least 10 years of service with the ESC were considered expected to become eligible to retire in accordance with GASB Statement No. 16.

# NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001 (Continued)

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The total liability for vacation and severance payments has been calculated using pay rates in effect at the balance sheet date, and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

Accumulated vacation and severance liabilities of governmental fund type employees meeting the above requirements have been recorded in the appropriate governmental fund as a current liability to the extent that the amounts are expected to be payable within the current available period. The balance of the liability is recorded in the general long-term obligations account group.

# J. Accrued Liabilities and Long-Term Obligations

In general, governmental fund payables and accrued liabilities are reported as obligations of the funds regardless of whether they will be liquidated with current resources. However, compensated absences and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the general long-term obligations account group to the extent that they will not be paid with current available expendable financial resources. In general, payments made more than 60 days after year end are considered not to have been made with current available financial resources.

# K. Fund Balance Reserves

Reserved fund balances indicate that portion of fund equity which is not available for current appropriation or is legally segregated for a specific use. Fund balances are reserved for encumbrances, prepayments and principal endowment. Although the nonexpendable trust fund uses the total economic resources measurement focus, the fund equity is reserved for the amount of principal endowment. The unreserved portions of fund equity reflected for the governmental funds are available for use within the specific purposes of those funds.

#### L. Interfund Transactions

During the course of normal operations, the ESC may have numerous transactions between funds. The most significant include:

- 1. Transfers of resources from one fund to another fund. The resources transferred are to be expended for operations by the receiving fund and are recorded as operating transfers, with the exception of agency funds, which do not show transfers of resources as operating transfers. The ESC had no operating transfers during fiscal 2001.
- 2. Reimbursements from one fund to another are treated as expenditures/expenses in the reimbursing fund and a reduction in expenditures/expenses in the reimbursed fund. Quasi-external transactions are accounted for as revenues, expenditures or expenses.
- 3. Short-term interfund loans and accrued interfund reimbursements and accrued operating transfers are reflected as "interfund loans receivable or payable". The ESC had no short-term interfund loans receivable or payable at June 30, 2001.
- 4. Long-term interfund loans that will not be repaid within the next year are termed "advances" and are shown as reservations of fund balances on the combined balance sheet for those funds that report advances to other funds as assets because they are not spendable, available resources. The ESC had no long-term advances receivable or payable at June 30, 2001.

# NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001 (Continued)

# 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### M. Prepayments

Payments made to vendors for services that will benefit periods beyond June 30, 2001, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and an expenditure/expense is reported in the year in which services are consumed.

#### N. Estimates

The preparation of GPFS in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the GPFS and accompanying notes. Actual results may differ from those estimates.

#### O. Memorandum Only - Total Columns

Total columns on the GPFS are captioned "Total (Memorandum Only)" to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present financial position, results of operations, or changes in financial position in conformity with GAAP. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

# 3. ACCOUNTABILITY AND COMPLIANCE

#### A. Change in Accounting Principle

GASB Statement No. 33, "Accounting and Financial Reporting for Nonexchange Transactions" during fiscal 2001. This statement pertains to the financial reporting of certain types of revenue received by the ESC for which no value is given in return, including derived tax revenues, imposed nonexchange transactions, government-mandated nonexchange transactions, and voluntary nonexchange transactions. The adoption of this statement increased the prior year Excess of Revenues over Expenditures by \$60,700 to \$127,076, and had the following effect on fund balances as previously reported by the ESC at June 30, 2000.

	Special Reserve
Fund balance previously reported Implementation of GASB No. 33	\$294,685 <u>60,700</u>
Restated fund balance at June 30, 2000	<u>\$355,385</u>

#### **B. Deficit Fund Balance**

Fund balance at June 30, 2001 included the following individual fund deficit:

Special Revenue Fund	
Management Information Systems	\$17

This fund complied with Ohio state law which does not allow a cash deficit at year end. The deficit fund balance is primarily caused by the reporting of a liability for accrued wages and benefits attributable to the fiscal year. This deficit will be eliminated by anticipated intergovernmental revenues and other subsidies not recognized and recorded at June 30.

Deficit Balance

# NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001 (Continued)

# 4. EQUITY IN POOLED CASH AND INVESTMENTS

State statutes require the classification of monies held by the ESC into three categories:

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the ESC treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits the Governing Board has identified as not required for use within the current two-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies, which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings accounts, including passbook accounts.

Protection of the ESC's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

- a. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;
- b. Bonds, Notes, Debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- c. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2% and be marked to market daily, and that the term of the agreement must not exceed 30 days;
- d. Bonds and other obligations of the State of Ohio;
- e. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- f. The State Treasury Asset Reserve of Ohio (STAR Ohio);
- g. Certain bankers' acceptances and commercial paper notes for a period not to exceed 180 days in an amount not to exceed 25% of the interim monies available for investment at any one time; and

# NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001 (Continued)

# 4. EQUITY IN POOLED CASH AND INVESTMENTS (Continued)

h. Under limited circumstances, corporate debt instruments rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the ESC, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**Cash on hand:** At fiscal year-end, the ESC had \$25 in undeposited cash on hand, which is included on the combined balance sheet of the ESC as part of "Equity in Pooled Cash and Cash Equivalents."

The following information classifies deposits and investments by categories of risk as defined in GASB Statement No. 3, "Deposits with Financial Institutions, Investments and Reverse Repurchase Agreements".

**Deposits:** At year-end, the carrying amount of the ESC's deposits, including non-negotiable certificates of deposit, was \$772,312 and the bank balance, including non-negotiable certificates of deposit was \$1,075,899. Of the bank balance:

- 1. \$151,372 was covered by federal depository insurance; and
- 2. \$924,527 was uninsured and unregistered as defined by GASB although it was secured by collateral held by third party trustees, pursuant to section 135.181 Ohio Revised Code, in collateralized pools securing all public funds on deposit with specific depository institutions; these securities not being in the name of the ESC. Although all State statutory requirements for the deposit of money had been followed, non-compliance with federal requirements would potentially subject the ESC to a successful claim by the FDIC.

Collateral is required for demand deposits and certificates of deposits in excess of all deposits not covered by federal depository insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies, obligations of the State of Ohio and its municipalities, and obligations of other states. Obligations pledged to secure deposits must be delivered to a bank other than the institution in which the deposit is made. Written custodial agreements are required.

**Investments:** The ESC's investments are categorized below to give an indication of the level of risk assumed by the entity at year-end. Category 1 includes investments that are insured or registered or securities held by the ESC. Category 2 includes uninsured and unregistered investments for which the securities are held by the counterparty's trust department or agent in the ESC's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the trust departments for which the securities are held by the counterparty's trust departments for which the securities are held by the counterparty or by its trust department, but not in the ESC's name.

The ESC had investments of \$973,104 in STAR Ohio at June 30, 2001. STAR Ohio is not categorized because it is not evidenced by securities that exist in physical or book entry form.

# NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001 (Continued)

# 4. EQUITY IN POOLED CASH AND INVESTMENTS (Continued)

The classification of cash and cash equivalents and investments on the combined financial statements is based on criteria set forth in GASB Statement No. 9 entitled, "<u>Reporting Cash Flows of Proprietary</u> and Non-Expendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting".

A reconciliation between the classifications of cash and cash equivalents on the combined balance sheet and the classifications of deposits and investments presented above per GASB Statement No. 3 is as follows:

	Cash and Cash Equivalents/Deposits	Investme	<u>nts</u>
GASB Statement No. 9	\$ 1,745,441	\$	0
Investments of the cash management pool:			
Investment in STAR Ohio	(973,104)	973	,104
Cash on hand	<u>(25</u> )		
GASB Statement No. 3	<u>\$ 772,312</u>	<u>\$973</u>	,104

# 5. RECEIVABLES

Receivables at June 30, 2001 consisted of intergovernmental grants and entitlements (to the extent eligibility requirements have been met by year-end). Intergovernmental receivables have been reported as "Due From Other Governments" on the combined balance sheet. All receivables are considered collectible in full due to the stable condition of State programs, and the current fiscal year guarantee of Federal funds. A summary of the principal items of receivables follows:

<u>Amounts</u>
\$ 2,033
253,788
10,351
2,260

#### 6. STATE FUNDING

The ESC is funded by the State Board of Education from State funds for the cost of Part (A) of the budget.

Part (B) of the budget is funded in the following way: \$6.50 times the Average Daily Membership (ADM-the total number of pupils under the ESC's supervision) is apportioned by the State Board of Education from the participating school districts to which the ESC provides services from payments made under the State's foundation program. Simultaneously, \$37.00 times the sum of the ADM is paid by the State Board of Education from State funds to the ESC.

#### NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001 (Continued)

# 6. STATE FUNDING (Continued)

If additional funding is required and if a majority of the boards of education of the participating school districts approve, the cost of Part (B) of the budget that is in excess of \$43.50 times ADM approved by the State Board of Education is apportioned to the participating school districts through reductions in their state foundation. The State Board of Education initiates and supervises the procedure by which the participating boards approve or disapprove the apportionment.

# 7. FIXED ASSETS

The balance in the general fixed asset account group has been re-stated as of July 1, 2000 due to errors and omissions in the amounts previously reported.

	Balance <u>June 30, 2000</u>	<u>Correction</u>	Restated Balance <u>July 1, 2000</u>
Furniture and equipment	\$381,768	\$(110,086)	\$271,682
Vehicles	65,749	<u>(25,444</u> )	40,305
Total	<u>\$447,517</u>	<u>\$(135,530</u> )	<u>\$311,987</u>

A summary of the changes in the general fixed assets account group during the fiscal year follows:

	Restated Balance <u>July 1, 2000</u>	Additions	Dispos	als	Balance June 30, 2001
Furniture and equipment	\$271,682	\$54,938	\$	0	\$326,620
Vehicles	40,305	0			40,305
Total	<u>\$311,987</u>	<u>\$54,938</u>	<u>\$</u>	0	<u>\$366,925</u>

# 8. LONG-TERM OBLIGATIONS

During the year ended June 30, 2001, the following changes occurred in liabilities reported in the general long-term obligations account group:

	Balance July 1, 2000	Increase	Decrease	Balance June 30, 2001
Compensated absences	\$339,151	\$ 0	\$(25,717)	\$313,434
Pension obligation payable	21,266	<u> 18,195</u>	<u>(21,266</u> )	<u>    18,195</u>
Total	<u>\$360,417</u>	<u>\$18,195</u>	<u>\$(46,983</u> )	<u>\$331,629</u>

Compensated absences and the pension obligation will ultimately be paid from the fund from which the employee is paid.

# NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001 (Continued)

#### 9. COMPENSATED ABSENCES

The criteria for determining vacation and sick leave components is derived from negotiated agreements and state laws. All twelve month employees earn ten to twenty days of vacation per fiscal year, depending upon length of service. Vacation time does not carry beyond the contract year in which it is earned. Accumulated unused vacation time is paid to twelve month employees upon termination of employment. Teachers do not earn vacation time.

Teachers, administrators, and classified employees earn sick leave at a rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of two hundred days. Upon retirement, employees with five to ten years of service are paid for one-fifth of accrued, but unused sick leave credit to a maximum of forty days, and employees with over ten years of service are paid for one-fourth of accrued, but unused sick leave credit to a maximum of fifty days.

#### 10. RISK MANAGEMENT

# A. Comprehensive

The ESC is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2001, the ESC contracted for the following insurance coverges:

Coverages provided by Nationwide Insurance are as follows:

Building and Contents - replacement cost (\$100 deductible)	\$1,000,000
Automobile Liability (\$200 deductible)	500,000
Uninsured Motorist (\$200 deductible)	500,000
General Liability	
Per occurrence	2,000,000
Total per year	5,000,000

Settled claims have not exceeded this commercial coverage in any of the past three years, and there has been no significant reduction in coverage from the prior fiscal year.

#### **B. Health Care Benefits**

The ESC provides health insurance and prescription drug benefits through Anthem Blue Cross Blue Shield. Vision insurance is provided Vision Service Plan, dental insurance through Anthem Blue Cross Blue Shield, and life insurance through CoreSource, Anthem Blue Cross Blue Shield, and Community National Assurance. Insurance premiums vary with each employee depending on marital and family status.

#### C. Worker's Compensation

The ESC participates in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool (See Note 2.A.). The GRP's business and affairs are conducted by a three-member Board of Directors consisting of the President, the President-Elect and the Immediate Past President of the Ohio School Boards Association. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

# NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001 (Continued)

#### 10. RISK MANAGEMENT (Continued)

The intent of the GRP is to achieve the benefit of a reduced premium for the ESC by virtue of its grouping and representation with other participants in the GRP. The workers compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement ensures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Gates McDonald & Co. provides administrative, cost control and actuarial services to the GRP.

# 11. SEGMENT INFORMATION FOR ENTERPRISE FUNDS

The ESC maintains two enterprise funds to account for the operations of food service and other early childhood education. The following table reflects the more significant financial data relating to the enterprise funds of the ESC as of and for the fiscal year-ended June 30, 2001.

	Food Service	Early Childhood Education	Total Enterprise Funds
Operating revenues	\$ 3,191	\$12,924	\$16,115
Operating expenses	8,245	971	9,216
Operating income (loss)	(5,054)	11,953	6,899
Operating grants	21,493	0	21,493
Net income	16,439	11,953	28,392
Net working capital	16,439	26,638	43,077
Total assets	16,439	26,638	43,077
Total liabilities	0	0	0
Total equity	16,439	26,638	43,077

# 12. DEFINED BENEFIT PENSION PLANS

#### A. School Employees Retirement System

The ESC contributes to the School Employees Retirement System of Ohio (SERS), a cost-sharing multiple employer public employee retirement system administered by the School Employees Retirement Board. SERS provides basic retirement benefits, disability, survivor, and health care benefits based on eligible service credit to members and beneficiaries. Benefits are established by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available financial report that includes financial statements and required supplementary information for SERS. The report may be obtained by writing to the School Employees Retirement System, 45 North Fourth Street, Columbus, Ohio 43215-3634.

# NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001 (Continued)

# 12. DEFINED BENEFIT PENSION PLANS (Continued)

Plan members are required to contribute 9% of their annual covered salary and the ESC is required to contribute 14% for 2001; 4.2% was the portion to fund pension obligations. The contribution rates are not determined actuarially, but are established by the School Employees Retirement Board within the rates allowed by State statute. The adequacy of the contribution rates is determined annually. The ESC's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2001, 2000, and 1999 were \$45,969, \$87,860, and \$86,900, respectively; 100% has been contributed for fiscal years 2001, 2000 and 1999.

# B. State Teachers Retirement System

The ESC contributes to the State Teachers Retirement System of Ohio (STRS), a cost-sharing multiple employer public employee retirement system administered by the State Teachers Retirement Board. STRS provides basic retirement benefits, disability, survivor, and health care benefits based on eligible service credit to members and beneficiaries. Benefits are established by Chapter 3307 of the Ohio Revised Code. STRS issues a publicly available financial report that includes financial statements and required supplementary information for STRS. The report may be obtained by writing to the State Teachers Retirement System, 275 East Broad Street, Columbus, Ohio 43215-3771.

Plan members are required to contribute 9.3% of their annual covered salary and the ESC is required to contribute 14%; 9.5% was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendation of its consulting actuary, not to exceed statutory maximum rates of 10% for members and 14% for employers. The ESC's required contributions for pension obligations to STRS for the fiscal years ended June 30, 2001, 2000, and 1999 were \$342,289, \$215,545, and \$385,482, respectively; nothing has been contributed for fiscal year 2001, and 100% has been contributed for fiscal years 2000 and 1999. The unpaid contribution for fiscal year 2001 is recorded as a liability within the respective funds.

# C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the SERS or the STRS have an option to choose Social Security or the SERS/STRS. As of June 30, 2001, two of the members of the Governing Board have elected Social Security. The Board's liability is 6.2% of wages paid.

#### 13. POSTEMPLOYMENT BENEFITS

The ESC provides comprehensive health care benefits to retired teachers and their dependents through the STRS, and to retired non-certified employees and their dependents through the SERS. Benefits include hospitalization, physicians' fees, prescription drugs, and reimbursement of monthly Medicare premiums. Benefit provisions and the obligations to contribute are established by STRS and SERS based on authority granted by State statute. Both STRS and SERS are funded on a pay-as-you-go basis.

The State Teachers Retirement Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS. Most benefit recipients pay a portion of the health care cost in the form of a monthly premium. By Ohio law, the cost of coverage paid from STRS funds shall be included in the employer contribution rate, currently 14% of covered payroll. For this fiscal year, the Board allocated employer contributions equal to 4.5% of covered payroll to the Health Care Reserve Fund. For the ESC, this amount equaled \$162,137 during fiscal 2001.

#### NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001 (Continued)

# 13. POSTEMPLOYMENT BENEFITS (Continued)

STRS pays health care benefits from the Health Care Reserve Fund. The balance in the Health Care Reserve Fund was \$3.419 billion at June 30, 2000 (the latest information available). For the year ended June 30, 2000 (the latest information available), net health care costs paid by STRS were \$283.137 million and STRS had 99,011 eligible benefit recipients.

For SERS, coverage is made available to service retirees with 10 or more years of qualifying service credit, and disability and survivor benefit recipients. Members retiring on or after August 1, 1989, with less than 25 years of service credit must pay a portion of their premium for health care. The portion is based on years of service up to a maximum of 75% of the premium.

For this fiscal year, employer contributions to fund health care benefits were 9.8% of covered payroll. In addition, SERS levies a surcharge to fund health care benefits equal to 14% of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 2001, the minimum pay has been established at \$12,400. The surcharge, added to the unallocated portion of the 14% employer contribution rate, provides for maintenance of the asset target level for the health care fund.

The target level for the health care reserve is 150% of annual health care expenses. Expenses for health care at June 30, 2000 (the latest information available), were \$140.7 million and the target level was \$211.0 million. At June 30, 2000 (the latest information available), SERS had net assets available for payment of health care benefits of \$252.3 million and SERS had approximately 50,000 participants receiving health care benefits. For the District, the amount to fund health care benefits, including surcharge, equaled \$128,527 during the 2001 fiscal year.

# 14. BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The Combined Statement of Revenue, Expenditures, and Changes in Fund Balances - Budget and Actual - All Governmental Fund Types is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- a. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- b. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- c. In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, encumbrances are recorded as the equivalent of an expenditure (budget basis) as opposed to a reservation of fund balance for governmental funds (GAAP basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the governmental funds are as follows:

# NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001 (Continued)

# 14. BUDGETARY BASIS OF ACCOUNTING (Continued)

# Excess of Revenues and Other Financing Sources Over/(Under) Expenditures and Other Financing Uses Governmental Fund Types

General	_
General	<u>Revenue</u>
\$248,393	\$(251,883)
78,156	(51,293)
(147,616)	38,827
(428)	0
4,688	<u>68,273</u>
<u>\$183,193</u>	<u>\$(196,076</u> )
	78,156 (147,616) (428) <u>4,688</u>

# **15. CONTINGENCIES**

# A. Grants

The ESC receives significant financial assistance from numerous federal, state and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds; however, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the ESC at June 30, 2001.

# **B.** Litigation

The ESC is involved in no litigation as either plaintiff or defendant.

#### C. State School Funding Decision

On September 6, 2001, the Ohio Supreme Court issued its latest opinion regarding the State's school funding plan. The decision identified aspects of the current plan that require modification if the plan is to be considered constitutional, including:

- A change in the school districts that are used as the basis for determining the base cost support amount. Any change in the amount of funds distributed to school districts as a result of this change must be retroactive to July 1, 2001, although a time line for distribution is not specified.
- Fully funding parity aid no later than the beginning of fiscal year 2004 rather than fiscal year 2006.

The Supreme Court relinquished jurisdiction over the case based on anticipated compliance with its order.

#### NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2001 (Continued)

# 15. CONTINGENCIES (Continued)

In general, it is expected that the decision would result in an increase in State funding for most Ohio school districts. However, as of January 16, 2002, the Ohio General Assembly is still analyzing the impact this Supreme Court decision will have on funding for individual school districts. Further, the State of Ohio, in a motion filed September 17, 2001, asked the Court to reconsider and clarify the parts of the decision changing the school districts that are used as the basis for determining the base cost support amount and the requirement that changes be made retroactive to July 1, 2001.

On November 2, 2001, the Court granted this motion for reconsideration. The Court may reexamine and redetermine any issue upon such reconsideration.

As of the date of these financial statements, the ESC is unable to determine what effect, if any, this decision and reconsideration will have on its future State funding and on its financial operations.

#### SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR YEAR ENDED JUNE 30, 2001

Federal Grantor/ Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Receipts	Disbursements
U.S. DEPARTMENT OF AGRICULTURE (Passed Through Ohio Department of Education)				
National School Lunch Program	LL -P1 -00 LL -P4 -00 LL -P1 -01 LL -P4 -01	10.555	\$2,089 282 10,187 1,428	\$2,089 282 10,187 1,428
Total U.S. Department of Agriculture - National School Lunch Program			13,986	13,986
U.S. DEPARTMENT OF EDUCATION (Passed Through Ohio Department of Education)				
Special Education Cluster:				
Special Education Grants to States	6B-SP-00	84.027		29,020
Special Education Preschool Grants	PG-S1-99 PG-S1-00	84.173	55,771	17,188 49,078
Total Special Education Preschool Grants	10-01-00		55,771	66,266
Total Special Education Cluster			55,771	95,286
Title I	C1-ST-99	84.010	60,700	70,973
Total Title I	C1-ST-00		<u>    177,000</u> 237,700	<u> </u>
Goals 2000	G2-SP-00 G2-A2-00	84.276	12,730	13,990 11,019
Total Goals 2000	02 / 12 00		12,730	25,009
Eisenhower Professional Development Grant	MS-S1-00 MS-S1-01	84.281		2,899 6,176
Total Eisenhower Professonal Development Grant				9,075
(Passed through Ohio High Point JVS) Adult Basic Education	ABLE 00-01	84.002	10,850	10,850
Total U.S. Department of Education			317,051	367,023
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES (Passed through Ohio Mental Retardation & Developmental Disabilities) Medical Assistance Program(Medicaid Title XIX)	CAFS	93.778	113,795	113,795
Total Federal Financial Assistance		-	\$444,832	\$494,804

See Accompanying Notes to the Schedule of Award Expenditures.

# NOTES TO SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED JUNE 30, 2001

# **NOTE A – SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Schedule of Federal Awards Receipts and Expenditures (the Schedule) is a summary of the activity of the Service Center's federal awards programs. The schedule has been prepared on the cash basis of accounting.

# NOTE B – SCHOOL LUNCH PROGRAM

Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first.

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STATE OF OHIO Office of the Auditor

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# REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Madison-Champaign Educational Service Center Champaign County 1512 South State Route 68, Suite J101 Urbana, Ohio 43078

To the Board:

We have audited the financial statements of the Madison-Champaign Educational Service Center, Champaign County, (the Service Center) as of and for the year ended June 30, 2001, wherein we noted that the Service Center adopted Governmental Accounting Statement No. 33, and have issued our report thereon dated January 16, 2002. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# Compliance

As part of obtaining reasonable assurance about whether the Service Center's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under *Government Auditing Standards* which are described in the accompanying schedule of findings and questioned costs as items 2001-10311-001 and 2001-10311-002. We also noted certain immaterial instances of noncompliance that we have reported to management of the Service Center in a separate letter dated January 16, 2002.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Service Center's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted a matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgement, could adversely affect the Service Center's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. The reportable condition is described in the accompanying schedule of findings as item 2001-10311-003.

Madison-Champaign Educational Service Center Champaign County Report of Independent Accountants on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

# Internal Control Over Financial Reporting (Continued)

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily all reportable conditions that are also material weaknesses. However, we do not believe the reportable condition described above is a material weakness. We noted another matter involving the internal control over financial reporting that does not require inclusion in this report, that we have reported to management of the Service Center in a separate letter dated January 16, 2002.

This report is intended for the information and use of the audit committee, management, the Madison-Champaign Educational Service Center Board, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

January 16, 2002



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# REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO MAJOR FEDERAL PROGRAMS AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Madison-Champaign Educational Service Center Champaign County 1512 South State Route 68, Suite J101 Urbana, Ohio 43078

To the Board:

# Compliance

We have audited the compliance of Madison-Champaign Educational Service Center (the Service Center) with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2001. The Service Center's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the Service Center's management. Our responsibility is to express an opinion on the Service Center's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards,* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations.* Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance occurred with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program. An audit includes examining, on a test basis, evidence about the Service Center's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Service Center's compliance with those requirements.

In our opinion, the Service Center complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2001. However, the results of our auditing procedures disclosed an instance of noncompliance with those requirements that is required to be reported in accordance with OMB Circular A-133 and which is described in the accompanying schedule of findings as item 2001-10311-004.

Madison-Champaign Educational Service Center Champaign County Report of Independent Accountants on Compliance with Requirements Applicable to Each Major Federal Program and Internal Control Over Compliance In Accordance With OMB Circular A-133

Page 2

# Internal Control Over Compliance

The management of the Service Center is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the Service Center's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal controls that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended for the information and use of the audit committee, management, the Madison-Champaign Educational Service Center Board, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

January 16, 2002

# SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 JUNE 30, 2001

	1. SOMMART OF AUDIT	
(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	Yes
(d)(1)(iii)	Was there any reported material non- compliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510?	Yes
(d)(1)(vii)	Major Programs (list):	84.010, Title I 93.778, Title XIX Medicaid
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	No

# 1. SUMMARY OF AUDITOR'S RESULTS

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

# FINDING NUMBER 2001-10311-001

#### Finding for Recovery

A former employee of the Educational Service Center, Victoria Banion was hired by as an educational aide on a schedule for seven hours a day at \$9.09 per hour, <u>four</u> days a week. The employment contract totaled 135 days and the total compensation was scheduled to be \$8,590. She was actually paid based on a seven hour, <u>five</u> days a week contract, or 163 days, at an hourly rate of \$9.09 per hour, which totaled \$10,372. This resulted in an overpayment to Victoria Banion of \$1,782.

The Educational Service Center discovered this overpayment and made attempts to collect the funds via payroll deductions, however, Ms. Banion left employment prior to this being done.

In accordance with the foregoing facts, and pursuant to Ohio Rev. Code § 117.28, a Finding for Recovery for public money illegally spent is hereby issued against Victoria Banion, in the amount of one thousand seven hundred eighty-two dollars in favor of the Public School Preschool Fund.

# FINDING NUMBER 2001-10311-002

#### **Noncompliance Citation**

#### Restrictions on the Appropriation and Expenditure of Money

Ohio Rev. Code § 5705.41(D), requires that no orders or contracts involving the expenditure of money are to be made unless there is a certificate of the fiscal officer that the amount required for the order or contract has been appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances.

The following exception to this basic requirement is provided by statute:

If no certificate is issued at the time the contract or order is entered into, the fiscal officer may later certify that there were funds properly appropriated and in the treasury or in the process of collection and such funds are free from previous encumbrance both at the time the contract or order was entered into and at the time of payment. After certifying this, the fiscal officer may proceed to pay for such order or contract. If the amount involved is over \$1,000, the taxing authority must approve of such payment within 30 days of the date of the fiscal officer's certification.

The Service Center did not comply with the certification requirement and did not fulfill the requirements of the exception for ten percent of the expenditure transactions tested. The Service Center should implement procedures to provide that the availability of funds is properly certified prior to obligation of its funds.

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### FINDING NUMBER 2001-10311-003

# **Accrued Wages and Compensated Absences**

Accrued Wages and Pension Obligation should be reported as of the end of the fiscal year to avoid material misstatement of these accounts. The proper cut-off was not used in the Educational Service Center's calculation of accrued wages and pension obligations. Use of improper documentation resulted in erroneous amounts on the financial statements and may allow financial decisions to be based upon incorrect information. In this case, an adjustment to the financial statements was required for an understatement in the General Fund, for the following line items and amounts: Accrued Wages and Benefits \$159,426, and Pension Obligation \$22,598. This also resulted in an adjustment for the understatement of the Special Revenue Funds for the following line items and amounts: Accrued Wages and Benefits \$16,708, and Pension Obligation \$2,340.

Care should be taken when calculating amounts for financial statement presentation that relevant reports are used with proper cut-off to provide for the completeness of amounts accrued for work already performed by employees but not yet paid at the balance sheet date.

# 3. FINDINGS FOR FEDERAL AWARDS

#### 1. Procurement

Finding Number	2001-10311-004	
CFDA Title and Number	Title I, 84.010	
Federal Award Number / Year	C1-ST-99 and C1-ST-00	
Federal Agency	U.S. Department of Education	
Pass-Through Agency	Ohio Department of Education	

# Noncompliance Finding

**34 CFR § 80.36(b)(1) 2000** requires that grantees and subgrantees will use their own procurement procedures which reflect applicable state and local laws and regulations, providing that the procurements conform to applicable Federal law and standards identified in this section.

Of the expenditure transactions noted in finding number 2001-10311-002, twenty-nine percent of the Title I Grant expenditures tested were not properly certified. The Service Center should implement procedures to provide that the availability of funds is properly certified prior to obligation of its funds.

# SCHEDULE OF PRIOR AUDIT FINDINGS OMB CIRCULAR A -133 § .315 (b) JUNE 30, 2001

Finding <u>Number</u>	Finding <u>Summary</u>	Fully <u>Corrected</u> ?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <b>Explain</b> :
2000- 10311- 001	Failure to correctly code, per USAS manual, and post revenue from federal, state and local revenue sources.	Yes	
2000- 10311- 002	Failure to correctly code Special Education Cluster Revenue.	Yes	



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# MADISON-CHAMPAIGN EDUCATIONAL SERVICE CENTER

# CHAMPAIGN COUNTY

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED FEBRUARY 14, 2002