AUDITOR AMII///

MADISON LOCAL SCHOOL DISTRICT LAKE COUNTY

SINGLE AUDIT

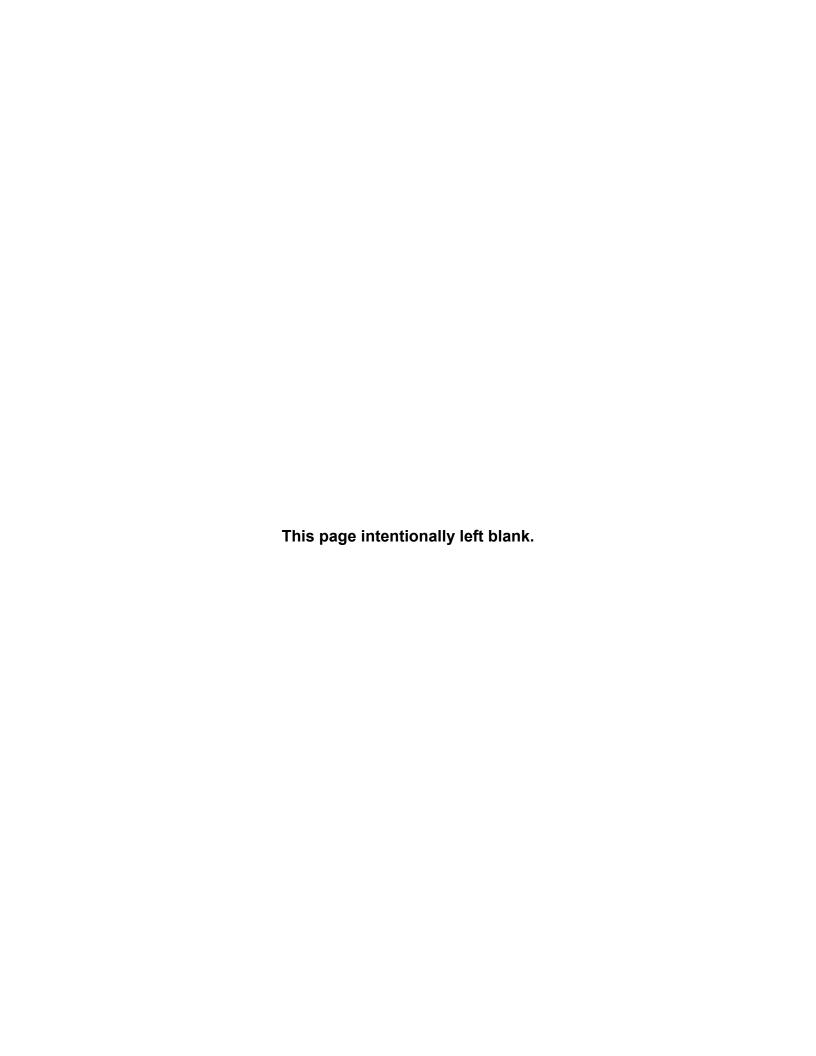
FOR THE YEAR ENDED JUNE 30, 2002



MADISON LOCAL SCHOOL DISTRICT LAKE COUNTY

TABLE OF CONTENTS

TITLE PAG	GE
Report of Independent Accountants	
Combined Statement of Cash, Investments, and Fund Cash Balances – All Fund Types	
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – All Governmental Fund Types and Similar Fiduciary Fund	
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – The Proprietary Fund Type and Similar Fiduciary Fund	
Combined Statement of Receipts – Budget and Actual	
Combined Statement of Disbursements and Encumbrances Compared with Expenditure Authority	
Notes to the Financial Statements	
Schedule of Federal Awards Expenditures	
Notes to Schedule of Federal Awards Expenditures	
Report on Compliance and on Internal Control Required by Government Auditing Standards	
Report on Compliance with Requirements Applicable to Each Major Federal Program and Internal Control over Compliance in Accordance with <i>OMB Circular A-</i> 133	
Schedule of Findings	
Schedule of Prior Audit Findings	





Lausche Building 615 Superior Avenue, NW. Twelfth Floor Cleveland, Ohio 44113-1801

Telephone 216-787-3665 800-626-2297

Facsimile 216-787-3361 www.auditor.state.oh.us

REPORT OF INDEPENDENT ACCOUNTANTS

Madison Local School District Lake County 6741 North Ridge Road Madison, Ohio 44057

To the Board of Education:

We have audited the accompanying financial statements of the Madison Local School District, Lake County, Ohio, (the District) as of and for the year ended June 30, 2002. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

Ohio Administrative Code Section 117-2-03(B) requires the School District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. However, as discussed in Note 1, accompanying financial statements and notes have been prepared on a basis of accounting in accordance with standards established by the Auditor of State for governmental entities that are not required to prepare annual reports in accordance with generally accepted accounting principles. This basis of accounting is a comprehensive basis of accounting other than generally accepted accounting principles. The accompanying financial statements omit assets, liabilities, fund equities, and disclosures that, while material, cannot be determined at this time.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash, investments and fund cash balances of the District, as of June 30, 2002, and its combined cash receipts and disbursements and its combined budgeted and actual receipts, and budgeted and actual disbursements and encumbrances, for the year then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated October 24, 2002, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

The accompanying schedule of federal awards expenditures is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

Madison Local School District Lake County Report of Independent Accountants Page 2

This report is intended solely for the information and use of the Audit Committee, management, and the Board of Education and other officials authorized to receive this report under Section 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

October 24, 2002

MADISON LOCAL SCHOOL DISTRICT LAKE COUNTY COMBINED STATEMENT OF CASH, INVESTMENTS, AND FUND CASH BALANCES - ALL FUND TYPES AS OF JUNE 30, 2002

Cash and Investments Cash and Investments - Restricted Total	\$3,827,702 159,226 \$3,986,928
Government Fund Type:	
General Fund	\$1,883,256
Special Revenue Funds	512,164
Debt Service	645,512
Capital Projects Funds	627,536
Proprietary Fund Type:	
Enterprise Funds	212,239
Fiduciary Fund Type:	
Nonexpendable Trust Funds	
Expendable Trust	28,776
Agency Funds	77,445
Total	\$3,986,928

MADISON LOCAL SCHOOL DISTRICT LAKE COUNTY

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES AND SIMILAR FIDUCIARY FUND FOR THE YEAR ENDED JUNE 30, 2002

Fiduciary **Governmental Fund Types** Fund Type **Totals** Special Capital Expendable (Memorandum Debt Trust General Revenue Service **Projects** Only) Cash Receipts Local Sources: \$9,102,997 Taxes \$8,164,951 \$783,658 \$154,388 Tuition 867,449 867,449 Transportation Fees 153,278 153,278 Earnings on Investments 159,211 \$566 159,777 Extracurricular Activities \$228,948 229,346 398 Miscellaneous 101,758 70,544 32.771 205.073 State Sources: Unrestricted Grants-In-Aid 13,210,564 100,522 20,865 13,331,951 Restricted Grants-In-Aid 384,555 265,673 103,740 753,968 Federal Sources Restricted Grants-In-Aid 1,106,742 1,106,742 884,180 23,041,766 278,993 33 735 Total Cash Receipts 1.671.907 25.910.581 **Cash Disbursements** Instruction: 11.692.923 11 224 502 389 055 52 070 27,296 Regular Special 2.060.361 268,186 2.328.547 Vocational Education 163,405 163,405 Adult/Continuing 2,649 53,171 55,820 Other 227,264 18,216 245,480 Support Services: Pupils 887,013 1,036,300 147 856 1,431 Instructional Staff 328.384 300.035 759 629.178 Board of Education 335,169 335,169 Administration 1,848,429 304,033 2,152,462 Fiscal 483,471 483,471 Business 727 952 727 952 1,942,912 Operation and Maintenance - Plant 9.706 1.933.206 **Pupil Transportation** 1,636,941 2,302 172,295 1,811,538 Central Services 196,683 70,700 11,565 278,948 Non-instructional Services: Community Service 33,829 400 34,229 Extracurricular Activities: 41,052 Academic and Subject Oriented 34,602 75,654 Sports Oriented 289,045 142,962 432,007 Co-curricular Activities 41,574 11,187 50 52,811 Site Acquisition 291,566 291,566 Repayment of Debt 921.171 921.171 Total Cash Disbursements 1,785,840 22.718.666 921 171 235 930 29.936 25,691,543 Excess of Cash Receipts Over/ (Under) Cash Disbursements 323,100 (113,933)(36,991)43,063 3,799 219,038 Other Financing Sources (Uses): Transfers - In 10,000 2,441 12,441 Advances - In 144,003 201,451 345,454 Refund of Prior Year's Expenditures 74,995 700 75,695 Sale of Assets 100 100 Transfers - Out (55,000)(57.441)(2.441)Advances - Out (201,451)(144,003)(345, 454)Refund of Prior Year's Receipts (12,576)(12,576)Total Other Financing Sources (Uses) 57,448 0 700 (39,929)0 18,219 Excess of Cash Receipts and Other Financing Sources over/(under) Cash Disbursements and Other Financing Uses 283,171 (56,485)(36,991)43,063 4,499 237,257 Beginning Fund Balance - July 1, 2001 1,600,085 568,649 682,503 584,473 24,277 3,459,987 Ending Fund Balance - June 30, 2002 \$1,883,256 \$645,512 \$627,536 \$28,776 \$3,697,244 \$512,164 Reserve for Encumbrances \$613,489 \$40,839 \$654,629 \$0 \$301 \$0

MADISON LOCAL SCHOOL DISTRICT LAKE COUNTY

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS AND CHANGES IN FUND CASH BALANCES - THE PROPRIETARY FUND TYPE AND SIMILAR FIDUCIARY FUND FOR THE YEAR ENDED JUNE 30, 2002

	Proprietary Fund Type	Fiduciary Fund Type	
	Enterprise	Agency	Totals (Memorandum Only)
		7.ge,	····,
Operating Receipts:			
Tuition	\$174,378		\$174,378
Food Service	460,148		460,148
Classroom Materials and Fees	74,613		74,613
Extracurricular Activities		\$153,875	153,875
Miscellaneous		1,974	1,974
Total Operating Receipts	709,139	155,849	864,988
Operating Disbursements:			
Salaries and Wages	473,977	486	474,463
Retirement and Insurance	161,761	64	161,825
Purchased Services	12,293		12,293
Supplies and Materials	346,625	98,190	444,815
Capital Outlay	999		999
Capital Outlay - Replacement			0
Other Objects	1,494	48,732	50,226
Total Operating Disbursements	997,149	147,472	1,144,621
Excess of Operating Disbursements Over Operating Receipts	(288,010)	8,377	(279,633)
Non-operating Receipts:			
Earnings on Investments	1,494		1,494
Miscellaneous	3,597		3,597
Restricted Grants in Aid	10,490		10,490
Unrestricted Grants in Aid	233,327		233,327
Total Non-operating Receipts	248,908	0	248,908
Excess of Disbursements Over Receipts	(39,102)	8,377	(30,725)
Transfers:			
Transfer-In	55,000		55,000
Transfer-Out	(10,000)		(10,000)
Total Transfers	45,000	0	45,000
Beginning Fund Balance - July 1, 2001	206,341	69,068	275,409
Ending Fund Balance - June 30, 2002	\$212,239	\$77,445	\$289,684
Reserve for Encumbrances	\$6,675	\$3,031	\$9,706

MADISON LOCAL SCHOOL DISTRICT LAKE COUNTY COMBINED STATEMENT OF RECEIPTS - BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2002

	Budget	Actual	Variance Favorable (Unfavorable)
Government Fund Type:			
General Fund	\$23,100,017	\$23,270,864	\$170,847
Special Revenue Funds	2,093,149	1,875,799	(217,350)
Debt Service Fund	884,180	884,180	0
Capital Projects Funds	278,994	278,993	(1)
Proprietary Fund Type:			
Enterprise Funds	1,049,660	1,013,047	(36,613)
Fiduciary Fund Type:			
Expendable Trust Fund	33,500	34,435	935
Agency Funds	157,178	155,849	(1,329)
Total	\$27,596,678	\$27,513,167	(\$83,511)

MADISON LOCAL SCHOOL DISTRICT LAKE COUNTY COMBINED STATEMENT OF DISBURSEMENTS AND ENCUMBRANCES COMPARED WITH EXPENDITURE AUTHORITY FOR THE YEAR ENDED JUNE 30, 2002

	Prior Year Carryover Appropriations	2002 Appropriations	Total	Actual 2002 Disbursements	Encumbrances Outstanding at 6/30/02	Total	Variance Favorable (Unfavorable)
Governmental Fund Type: General Fund	\$394,021	\$23,804,031	\$24,198,052	\$22,987,693	\$613,489	\$23,601,182	\$596,870
Special Revenue Funds	60,831	2,096,574	2,157,405	1,932,284	40,839	1,973,123	184,282
Debt Service Fund		924,415	924,415	921,171		921,171	3,244
Capital Projects Funds		358,212	358,212	235,930	301	236,231	121,981
Proprietary Fund Type: Enterprise Funds	2,660	1,162,326	1,164,986	1,007,149	6,675	1,013,824	151,162
Fiduciary Fund Type: Trust Funds		40,156	40,156	29,936		29,936	10,220
Agency Funds	1,678	170,557	172,235	147,472	3,031	150,503	21,732
Total	\$459,190	\$28,556,271	\$29,015,461	\$27,261,635	\$664,335	\$27,925,970	\$1,089,491

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1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of The Entity

The Madison Local School District, Lake County, (the District) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Madison Local School District is a local school district as defined by Ohio Revised Code Section 3311.03. The District operates under a five member elected Board of Education and is responsible for providing public education to the residents of the District. The District operates 5 instructional facilities, providing educational services to 3,578 students from grades K through 12.

The District is the primary government and constitutes the entire reporting entity. The MacKenzie Memorial Public Library, located in the District, is a related organization to the District and is not reported on by the District. The District is associated with five jointly governed organizations. These organizations are the East Shore Regional Transportation System, East Shore Center, Lake County Council of Governments Health Care Benefits Program, the Auburn Career Center and the Ohio Schools Council. These organizations are described in more detail in Note 10 to the financial statements. The District's debt service funds for the defeased debt are maintained by an outside custodian which are not included in these financial statements.

B. Basis of Accounting

Although required by Ohio Administrative Code Section 117-2-03(B) to prepare its annual financial report is accordance with generally accepted accounting principles, the District chooses to prepare its financial statements and notes in accordance with standards established by the Auditor of State for governmental entities that are not required to prepare annual financial reports in accordance with generally accepted accounting principles. This basis of accounting is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, in accordance with the basis of accounting described in the preceding paragraph.

Failing to follow generally accepted accounting principles is a condition sufficient for the Ohio Department of Education to place the District in a Fiscal Caution Status. This status requires the District to submit a corrective action plan to the Department. The Auditor of State is referring this report to the Ohio Department of Education.

C. Cash and Investments

Investments in Federal Home Loan Bank, Federal National Mortgage Association, Federal Home Loan Mortgage Association, and U.S. Treasury Notes are valued at cost. The investment in STAR Ohio (the State Treasurer's investment pool) is valued at amounts reported by the State Treasurer.

D. Fund Accounting

The District uses fund accounting to segregate cash and investments that are restricted as to use. The District classifies its funds into the following types:

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Fund Accounting (Continued)

1. General Fund

The general operating fund of the District. It is used to account for all financial resources except those required to be accounted for in other funds.

2. Special Revenue Funds

These funds are used to account for the proceeds of specific revenue sources (other than from trust or for capital projects) that are legally restricted to expenditures for specified purposes.

3. Debt Service Fund

This fund is used to accumulate resources for the payment of bonds and note indebtedness.

4. Capital Project Funds

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds).

5. Enterprise Funds

These funds are used to account for operations that are similar to private business enterprises where management intends that the significant costs of providing certain goods and services will be recovered through user charges.

6. Fiduciary Funds (Trust and Agency Funds)

Trust funds are used to account for resources restricted by legally binding trust agreements. If the agreement requires the District to maintain the corpus of the trust, the fund is classified as a nonexpendable trust fund. Other trust funds are classified as expendable. Funds for which the District is acting in an agency capacity are classified as agency funds.

E. Budgetary Process

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually. The District has elected to budget and present agency funds.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Budgetary Process (Continued)

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of July 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the District to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

G. Unpaid Vacation and Sick Leave

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the cash basis of accounting used by the District.

H. Total Columns on Financial Statements

The total columns on the financial statements are captioned "Totals (Memorandum Only)" to indicate that they are presented only to facilitate financial analysis. This data is not comparable to a consolidation. Interfund-type eliminations have not been made in the aggregation of this data.

2. CASH AND CASH EQUIVALENTS

The District maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments of cash.

A. Legal Requirements

Ohio Revised Code requires the classification of monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands of the District. Such monies must be maintained either as cash, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the District has identified as not required for use within the current two year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

2. CASH AND CASH EQUIVALENTS (Continued)

A. Legal Requirements (Continued)

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including pass book accounts.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State of Ohio Treasurer's investment pool (STAROhio); and
- 7. Certain banker's acceptances and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim moneys available for investment at any one time.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

2. CASH AND CASH EQUIVALENTS (Continued)

A. Legal Requirements (Continued)

The fund balances are expressed in terms of Cash and Cash Equivalents. Cash equivalents are available for immediate expenditure, or are liquid investments which are immediately marketable, have negligible credit risk, and mature within three months.

The cash and investments total is composed of:

\$572,600
1,114,173
313,685
500,828
4,913
1,480,729
\$3,986,928

B. Deposits

At year-end, the carrying amount of the District's deposits was \$572,600 and the bank balance was \$849,443. The bank balance was covered by federal depository insurance or by collateral held by a qualified third party trustee in single institution collateral pools securing all public funds on deposit with specific depository institutions.

C. Investments

Investments with original maturities of less than three months are reported as cash equivalents on the statement of cash, investments, and fund cash balances. Accounting standards require investments to be categorized into three categories of credit risk:

- Category 1: Securities held by the District or its agent in the District's name.
- Category 2: Securities held by the counter party's trust department or agent in the District's name.
- Category 3: Securities held by the counter party, or by its trust department or agent but not in the District's name.

The \$1,114,173 investment in the Federal Home Loan Bank has a market value of \$1,124,251 and is categorized as category 3. The \$313,685 investment in the Federal National Mortgage Association has a market value of \$320,559 and is categorized as category 3. The \$500,828 investment in the Federal Home Loan Mortgage Corporation has a market value of \$501,242 and is categorized as a category 3. The \$4,913 investment in U.S. Treasury Notes has a market value of \$5,172 and is categorized as category 3. The \$1,480,729 investment in STAR Ohio approximates market value and cannot be categorized for credit risk because no securities exist in the name of the District, either in physical or book entry form.

3. DEBT OBLIGATIONS

Changes in debt obligations during the fiscal year are as follows:

		<u></u>	Balance at June 30, 2001	Additions	Reductions	Balance at June 30, 2002
Building B	onds:					
<u>Issued</u> * 1/15/93 * 6/01/99 * 2/01/98 * 1/26/99	<u>Due</u> 12/01/15 12/01/15 12/01/18 12/01/18	Interest 5.86% 3.1-4.55% 5.31% 4.64%	\$614,228 6,189,997 935,000 1,160,000	\$0 0 0 0	\$131,720 90,000 35,000 50,000	\$482,508 6,099,997 900,000 1,110,000
Total Build	ling Bonds		<u>\$8,899,225</u>	<u>\$0</u>	\$306,720	\$8,592,505

The above issues with an (*) are considered long-term debt. Principal and interest requirements to retire long-term debt obligations at June 30, 2002 are as follows:

For the			
Year Ending			
<u>June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2003	\$292,508	\$612,427	\$904,935
2004	520,567	378,870	899,437
2005	549,433	357,490	906,923
2006	133,610	780,935	914,545
2007	131,387	774,084	905,471
2008-2012	3,280,000	1,232,697	4,512,697
2013-2017	3,345,000	425,430	3,770,430
2018-2019	<u>340,000</u>	17,466	<u>357,466</u>
Total	\$8,592,505	\$4,579,399	\$13,171,904

On June 1, 1999, the District issued \$6,394,997 in general obligation bonds with interest rates of 3.1% to 4.55%. Proceeds were used to refund \$6,395,000 of the outstanding 1993 Athletic Complex Building Addition Bonds. As of June 30, 2002, \$6,395,000 of outstanding refunded Athletic Complex Building Addition Bonds are considered defeased by assets of \$6,650,478 held in an irrevocable trust.

4. PROPERTY TAX

Property taxes include amounts levied against all real, public utility and tangible personal property located in the District. Taxes collected on real property (other than public utility) in one calendar year are levied in the preceding calendar year on assessed values as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised value. All real property is required to be revalued every six years.

Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31 with the remainder payable by June 20 of the following year. Under certain circumstances, state statute permits later payment dates to be established.

4. PROPERTY TAX (Continued)

The full tax rate applied to real property for the fiscal year ended June 30, 2002 was \$55.52 per \$1,000 of assessed valuation. After adjustment of the rate for inflationary increases in property values, the effective tax rate was \$25.90 per \$1,000 of assessed valuation for real property classified as residential/ agricultural and \$27.08 per \$1,000 of assessed valuation for all other real property. Real property owners' tax bills are further reduced by homestead and rollback reductions, when applicable. The amount of these homestead and rollback reductions is reimbursed to the District by the State of Ohio.

Tangible personal property owners are required to file a list of such property including costs, by April 30 of each year. Taxes collected in one calendar year are levied in the prior calendar year on assessed value during and at the close of the most recent fiscal year of the taxpayer ended on or before March 31 of that calendar year and at the tax rates determined in the preceding year. Tangible personal property used in business (except for public utilities) is currently assessed for ad valorem taxation purposes at 25 percent of its true value. The tax rate applied to tangible personal property for the fiscal year ended June 30, 2002 was \$55.52 per \$1,000 of assessed value.

Public utility real and tangible personal property tax collected in one calendar year is levied in the preceding calendar year on assessed values determined as of December 31 of the year preceding the tax collection year, the lien date. Public utility tangible personal property currently is assessed at varying percentages of true value. Public utility real property is assessed at 35% of its true value. Public utility property taxes are payable on the same dates as real property taxes described previously.

The assessed values upon which the 2001 tax collections for real property were \$259,914,120, for public utility personal property they were \$13,470,060, and for tangible personal property they were \$11,262,300.

The Lake County and Geauga County Treasurers collect property tax on behalf of all taxing districts within their respective Counties. The Lake County and Geauga County Auditors periodically remit to the taxing districts their portions of the taxes collected.

5. LAKE COUNTY SCHOOL FINANCING DISTRICT

The Lake County Educational Service Center has, by a resolution adopted February 6, 1990, pursuant to Section 3311.50 of the Revised Code, created a county school financing district known as the Lake County School Financing District (the "Financing District") for the purpose of levying taxes for the provision of the following specified educational programs and services by the school districts that are part of the District: the provision of necessary personnel, materials, supplies and transportation for instruction in language arts, social studies, mathematics, fine and practical arts, health and physical education, science and business education.

The Lake County Educational Service Center acts as the taxing authority of the Financing District pursuant to Section 3311.50 of the Revised Code. The Financing District receives settlements of taxes levied and distributes within ten days to each of the Member Districts (including Perry Local School District) each of such Member District's proportionate share of that tax settlement. Each Member District's proportionate share is a fraction, the numerator being Member District's total pupil population and the denominator being the aggregate pupil population of all Member Districts as of that date.

6. RETIREMENT SYSTEMS

A. State Teachers Retirement System of Ohio

State Teachers Retirement System of Ohio (STRS) is a state operated, cost sharing, multiple employer public employee retirement system. Full-time certified teachers of the District belong to STRS. Teachers who are retained on personal service contracts do not participate. STRS provides retirement benefits to vested employees who are eligible to retire based upon years of service. STRS also provides survivor and disability benefits to vested employees.

Employees contribute 9.30 percent of gross salary. The employer matching share is 14 percent of gross salary with 6 percent allocated to pensions and 8 percent allocated to postemployment benefits. The District's required contributions for pension obligations to STRS for the year ended June 30, 2002 was \$2,748,561 which consisted of \$1,102,425 from employees and \$1,646,136 from the employer.

B. School Employees Retirement System of Ohio

School Employees Retirement System of Ohio (SERS) is a state operated, cost-sharing, multiple employer public employee retirement system. Full time, permanent, non-certified employees of the District belong to SERS. SERS provides retirement benefits to vested employees who are eligible to retire based upon years of service. SERS also provides survivor and disability benefits to vested employees.

Employees contribute 9 percent of gross salary. The employer matching share is 14 percent of gross salary with 5.5 percent allocated to pension benefits and 8.5 percent allocated to post employment benefits. The District's required contributions for pension obligations to SERS for the year ended June 30, 2002 was \$854,085 which consisted of \$316,317 from employees and \$537,768 from the employer.

7. POST EMPLOYMENT BENEFITS

A. State Teachers Retirement System of Ohio

State Teachers Retirement System of Ohio (STRS) provides comprehensive health care benefits to eligible retirees and their dependents. Eligibility requirements, benefit provisions, and obligations to contribute are established by the system based upon authority granted by state statute.

The portion of STRS employer contribution allocated to health care benefits as of June 30, 2002 was 8 percent of covered payroll. The District's total contribution for health care benefits in fiscal year 2002 was \$948,322.

B. School Employees Retirement System of Ohio

School Employees Retirement System of Ohio (SERS) provides comprehensive health care benefits to eligible retirees and their dependents. Eligibility requirements, benefit provisions, and obligations to contribute are established by the system based upon authority granted by state statute.

The portion of SERS employer contribution allocated to health care benefits as of June 30, 2002 was 8.5 percent of covered payroll. In addition, a surcharge for health care contributions was added to the employer's contribution for fiscal year 2002 for employees paid less than \$12,400. The District's total contribution for health care benefits including the surcharge for fiscal year 2002 was \$298,744.

8. RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District continues to carry commercial insurance for these types of risk. Real property and contents are fully insured.

The School District participates in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool. The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Gates McDonald & Co. provides administrative, cost control and actuarial services to the GRP.

The District provides health care benefits to the employees through the Lake County Council of Governments Health Care Benefits Program as detailed in Note 10E.

9. STATE SCHOOL FUNDING DECISION

On September 6, 2001, the Ohio Supreme Court issued its latest opinion regarding the State's school funding plan. The decision identified aspects of the current plan that require modification if the plan is to be considered constitutional, including:

- A change in the school districts that are used as the basis for determining the base cost support amount. Any change in the amount of funds distributed to school district as a result of this change must be retroactive to July 1, 2001, although a time line for distribution is not specified.
- Fully funding parity aid no later than the beginning of fiscal year 2004 rather than fiscal year 2006.

The Supreme Court relinquished jurisdiction over the case based on anticipated compliance with its order.

The State of Ohio, in a motion filed September 17, 2001, asked the Court to reconsider and clarify the parts of the decision changing the school districts that are used as the basis for determining the base cost support amount and the requirement that changes be made retroactive to July 1, 2001. In November, 2001, the Court granted the request for reconsideration, but also ordered the parties to participate in a settlement conference with a court appointed mediator. On March 21, 2002, the mediator issued his final report indicating that the conference was unable to produce a settlement. The case is now under reconsideration by the Court.

The School District is currently unable to determine what effect, if any, this decision will have on its future State funding and on its financial operations.

10. JOINTLY GOVERNED ORGANIZATIONS

A. Ohio Schools Council

The Ohio Schools' Council Association (Council) is a jointly governed organization among eighty-three school districts. The jointly governed organization was formed to purchase quality products and services at the lowest possible cost to the member districts. Each district supports the Council by paying an annual participation fee. The Council's Board consists of seven superintendents of the participating districts whose term rotates every year. The degree of control exercised by any school district is limited to its representation on the Board. In fiscal year 2002, the School District paid \$498,042 to the Council. Financial information can be obtained by contacting Albert G. Vasek, the Executive Secretary/Treasurer of the Ohio Schools Council at 6133 Rockside Road, Suite 10, Independence, Ohio 44131.

The School District participates in the Council's electric purchase program which was implemented during fiscal year 1998. This program allows school districts to purchase electricity at reduced rates, if the school districts will commit for an eight year period. The participants make monthly payments based on estimated usage. Each June these estimated payments are compared to their actual usage for the year and any necessary adjustments are made.

Energy Acquisition Corporation, a non-profit corporation with a self appointed board, issued \$119,140,000 in debt to prepurchase eight years of electricity from Cleveland Electric Illuminating (CEI) for the participants. The participating school districts are not obligated in any manner for this debt. If a participating school district terminates its agreement, the school district is required to repay the savings to CEI and CEI will refund the remaining prepayment related to that participant to Energy Acquisition Corporation.

The School District also participates in the Council's prepaid natural gas program which was implemented during fiscal year 2000. This program allows school districts to purchase natural gas at reduced rates, if the school districts will commit to participating for a twelve year period. The participants make monthly payments based on estimated usage. Each month these estimated payments are compared to their actual usage and any necessary adjustments are made.

The City of Hamilton, a municipal corporation and political subdivision duly organized and existing under the laws of the State of Ohio, issued \$89,450,000 in debt to purchase twelve years of natural gas from CMS Energy Corporation for the participants. The participating school districts are not obligated in any manner for this debt. If a participating school district terminates its agreement, the district is entitled to recover that amount, if any, of its contributions to the operating fund which are not encumbered for its share of program administrative costs.

B. Auburn Career Center

The Auburn Career Center is a joint vocational school district which is a jointly governed organization among eleven school districts. Each participating school district appoints one member to the Auburn Career Center's Board of Education. The students of each participating school district may attend classes offered at the vocational facility. Each participant's control over the operation of the Auburn Career Center is limited to representation on the board. Continued existence of the Auburn Career Center is not dependent on the School District's continued participation. Financial information can be obtained by writing the Auburn Career Center, 8140 Auburn Road, Painesville, Ohio 44077.

10. JOINTLY GOVERNED ORGANIZATIONS (Continued)

C. East Shore Regional Transportation System

The East Shore Regional Transportation System (ESRTS) is a jointly governed organization that was formed for the purpose of providing a transportation system for the handicapped children in the sixteen (16) member school districts. The transportation committee (governing board) consists of the superintendents of the member school districts. The degree of control exercised by any participating school district is limited to its representation of the governing board. ESRTA is not accumulating significant financial resources or experiencing fiscal distress which would cause additional financial benefit or burden on the School District. Financial information can be obtained by writing the fiscal agent, Kirtland Board of Education, 9152 Chillicothe Road, Kirtland, Ohio 44094.

D. East Shore Center

The East Shore Center is a jointly governed organization that was formed for the purpose of providing special education for the handicapped children in the sixteen (16) member school districts. The transportation committee (governing board) consists of the superintendents of the member school districts. The degree of control exercised by any participating school district is limited to its representation of the governing board. East Shore Center is not accumulating significant financial resources or experiencing fiscal distress which would cause additional financial benefit or burden on the School District. Financial information can be obtained by writing the fiscal agent, Mentor Board of Education, 6451 Center Street, Mentor, Ohio 44060.

E. Health Care Benefits Program

The District participates in the Lake County Council of Governments Health Care Benefits Program (HCBP), which is a cooperative program for the provision of health care benefits that is currently functioning as a self-insurance claims servicing pool. The pool is comprised of eleven member schools districts. Each member pays an administrative fee to the pool. The HCBP business and affairs are conducted by a five member Board of Directors elected from the HCBP's assembly. Each participating member retains a share of the overall risk as determined by the claims servicing agent. Financial information can be obtained by writing the fiscal agent, Mentor Board of Education, 6451 Center Street, Mentor, Ohio 44060.

11. SET ASIDE REQUIREMENTS

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the purchase of textbooks and other instructional material and an equal amount for construction of capital improvements. Amounts not spent by year-end or offset by similar restricted resources must be held in cash at year-end and carried forward to be used for the same purpose in future years. The School District is also required to set aside money for budget stabilization.

The following information describes the changes in the fiscal year end set aside amounts for textbooks, capital acquisition, and Budget Reserve. Disclosure of information is required by the state statue.

Set-aside Balance as of June 30, 2000	<u>Textbooks</u> (\$54,377)	Capital <u>Acquisition</u> \$0	Budget <u>Reserve</u> \$120,163	<u>Totals</u>
Current Year Set-aside Requirement	431,936	431,936		
Current Year Offsets	0	(175,254)		
Qualifying Disbursements	(338,496)	(889,885)		
Total	\$39,063	(\$663,203)	120,163	
Total Restricted Cash				\$159,226

The School District had qualifying disbursements and offsets during the fiscal year that reduced the capital acquisition set aside amount below zero. The total reserve balance for the three set asides at the end of the fiscal year was \$159,226.

MADISON LOCAL SCHOOL DISTRICT LAKE COUNTY

For the Year Ended June 30, 2002 Schedule of Federal Awards Expenditures

	Schedule of Federa	ai Awarus Exper	lultures			
Federal Grantor/ Pass-Through Grantor/ Program Title	Pass-Through Entity Number	CFDA Number	Receipts	Non-Cash Receipts	Disbursements	Non-Cash Disbursements
U. S. Department of Agriculture						
Passed Through the Ohio Department of Education						
Nutrition Cluster:						
Food Distribution	N/A	10.550	\$0	\$67,141	\$0	\$64,961
National School Lunch Program	LL-P1-01 LL-P4-02	10.555 10.555	24,246 34,122		24,246 34,122	
	LL-P4-02 LL-P4-02	10.555	174,959		174,959	
Total U. S. Department of Agriculture - Nutrition Cluster			233,327	67,141	233,327	64,961
U. S. Department of Human Services						
Passed Through the Ohio Department of Mental Retardation/	Developmental Disabili	ties				
Medical Assistance Program	NA	93.778	17,830		17,830	
Passed Through the East Shore SERRC						
Medical Assistance Program	NA	93.778	4,275		4,275	
Total U.S. Department of Health and Human Services			22,105	0	22,105	0
U. S. Department of Education	<u></u>					
Passed Through the Ohio Department of Education						
Special Education Cluster: Preschool Disabilities	PG-SC-02	84.173	18,321		13,896	
Title VI-B FY01	6B-SF-01	84.027	10,321		15,216	
Title VI-B FY02	6B-SF-02	84.027	222,066		212,736	
Total Title VI-B			222,066		227,952	
Total Special Education Cluster			240,387	0	241,848	0
Grants to Local Educational Agencies:						
Adult Basic Education	AB-SI-01	84.002	11,982		17,926	
Total Adult Basic Education			11,982	0	17,926	0
Title I	C1-S1-01	84.010	5,390		6,305	
Title I	C1-S1-02	84.010	219,194		211,095	
Total Title I			224,584	0	217,400	0
Drug Free Schools Grant	DR-S1-01	84.186	14,577		23,613	
Drug Free Schools Grant	DR-S1-02	84.186	34,564		31,287	
Total Drug Free Schools Grant			49,141	0	54,900	0
Even Start Grant	EV-S1-00	84.213	0		233	
Even Start Grant	EV-S3-01	84.213	59,845		84,949	
Even Start Grant	EV-S4-02	84.213	32,934		10,858	
Total Even Start Grant			92,779	0	96,040	0
Goals 2000	GS-S2-00	84.276	975		975	
Goals 2000	GS-S3-02	84.276	0		29,219	
Total Goals 2000			975	0	30,194	0
Eisenhower	MS-S1-01	84.281	0		2,316	
Eisenhower	MS-S1-02	84.281	15,886		5,409	
Total Eisenhower Grant			15,886	0	7,725	0
Title VI	C2-S1-01	84.298	9,309		4,075	
Title VI	C2-S1-02	84.298	5,441		7,481	
Total Title VI			14,750	0	11,556	0
Raising The Bar	TF-32-01	84.318	150,000		150,000	
Raising The Bar	TF-33-01	84.318	75,000		75,000	
Raising The Bar	TF-34-01	84.318	25,000		13,329	
Total Raising the Bar (Technology Literacy Challenge Grant)			250,000	0	238,329	0
School Reform	RF-S1-01	84.332	12,500		46,545	
School Reform	RF-S1-02	84.332	102,687		70,418	
Total School Reform			115,187	0	116,963	0
Class Size Reduction	CR-S1-02	84.340	82,861		82,861	
Total Class Size Reduction	5 51 0 <u>L</u>	5 1.0 10	82,861	0	82,861	0
Cah aal Danayatian	AT 04 00	04.050	2.22			_
School Renovation Total School Renovation	AT-S1-02	84.352	8,209 8,209	0	8,209 8,209	0
Total U.S. Department of Education			1,106,741	0	1,123,951	0
Total Federal Assistance			\$1,362,173	\$67,141	\$1,379,383	\$64,961

The accompanying notes are an integral part of the schedule of federal awards.

MADISON LOCAL SCHOOL DISTRICT LAKE COUNTY

NOTES TO SCHEDULE OF FEDERAL AWARDS EXPENDITURES JUNE 30, 2002

NOTE A - SIGNIFICANT ACCOUNTING POLICIES

The accompanying schedule of federal awards expenditures is a summary of the activity of the District's federal awards programs. The schedule has been prepared on the cash basis of accounting.

NOTE B - FOOD DISTRIBUTION

Nonmonetary assistance is reported in the schedule at the fair market value of the commodities received and disbursed.

CFDA - Catalog of Federal Domestic Assistance



Lausche Building 615 Superior Avenue, NW. Twelfth Floor Cleveland, Ohio 44113-1801 Telephone 216-787-3665

800-626-2297 Facsimile 216-787-3361 www.auditor.state.oh.us

REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Madison Local School District Lake County 6741 North Ridge Road Madison, Ohio 44057

To the Board of Education:

We have audited the financial statements of the Madison Local School District, Lake County, Ohio (the District) as of and for the year ended June 30, 2002, and have issued our report thereon dated October 24, 2002, in which we noted the District utilized a basis of accounting other than that prescribed by Ohio Administrative Code Section 117-2-03 (B). We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2002-10843-001.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

Madison Local School District Lake County Report on Compliance and on Internal Control Required by Government Auditing Standards Page 2

This report is intended for the information and use of the Audit Committee, management, the Board of Education, federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

October 24, 2002



Lausche Building 615 Superior Avenue, NW. Twelfth Floor Cleveland, Ohio 44113-1801

Telephone 216-787-3665 800-626-2297 Facsimile 216-787-3361

www.auditor.state.oh.us

REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Madison Local School District Lake County 6741 North Ridge Road Madison, Ohio 44057

To the Board of Education:

Compliance

We have audited the compliance of the Madison Local School District, Lake County, Ohio, (the District) with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement* that are applicable to its major federal programs for the year ended June 30, 2002. The District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal programs are the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance occurred with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the District complied, in all material respects, with the requirements referred to above that are applicable to its major federal programs for the year ended June 30, 2002.

Internal Control Over Compliance

The management of the District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Madison Local School District
Lake County
Report on Compliance with Requirements Applicable to Each
Major Federal Program and Internal Control over Compliance
in Accordance with *OMB Circular A-133*Page 2

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended for the information and use of the Audit Committee, management, the Board of Education, federal awarding agencies and pass-through agencies, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

October 24, 2002

MADISON LOCAL SCHOOL DISTRICT LAKE COUNTY SCHEDULE OF FINDINGS OMB CIRCULAR A-133 §.505 JUNE 30, 2002

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported non-compliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under Sec510?	No
(d)(1)(vii)	Major Programs (list)	Title I, CFDA #84.010 Education Cluster: Title VI-B, CFDA # 84.027, Preschool Disabilities, CFDA # 84.173
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A: > \$300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding Number	2002-10843-001

Ohio Administrative Code Section 117-2-03(B) requires the School District to prepare its annual financial report in accordance with generally accepted accounting principles. However, the District prepares its annual financial report in accordance with standards established by the Auditor of State for governmental entities not required to prepare annual reports in accordance with generally accepted accounting principles. The accompanying financial statements omit assets, liabilities, fund equities, and disclosures that, while material, cannot be determined at this time. Failing to follow generally accepted accounting principles is a condition sufficient for the Ohio Department of Education to place the District in a Fiscal Caution Status. This status requires the District to submit a corrective action plan to the Department. The Auditor of State is referring this report to the Ohio Department of Education.

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None

MADISON LOCAL SCHOOL DISTRICT LAKE COUNTY JUNE 30, 2002

SCHEDULE OF PRIOR AUDIT FINDINGS

Finding	Finding	Fully	Not Corrected, Partially Corrected;
Number	Summary	Corrected?	Significantly Different Corrective Action
			Taken; or Finding No Longer Valid; Explain:
2001-10843-001	Failure to report	NO	Not Corrected - Finding was reissued as
	on GAAP		item No. 2002-10843-001



88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514 800-282-0370

Facsimile 614-466-4490

MADISON LOCAL SCHOOL DISTRICT LAKE COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED DECEMBER 5, 2002