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MADISON TOWNSHIP COLUMBIANA COUNTY

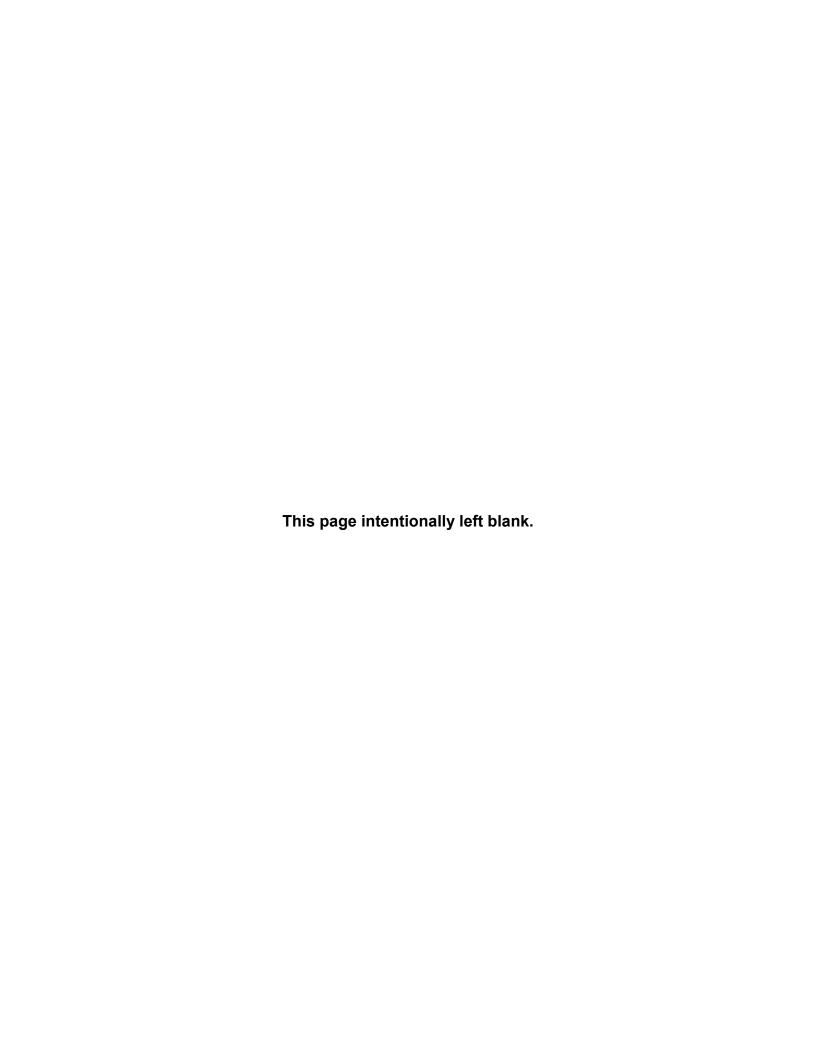
REGULAR AUDIT

FOR THE YEARS ENDED DECEMBER 31, 2001-2000



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REPORT OF INDEPENDENT ACCOUNTANTS

Madison Township Columbiana County 15996 State Route 45 Wellsville, Ohio 43968

To the Board of Trustees:

We have audited the accompanying financial statements of Madison Township (the Township) as of and for the years ended December 31, 2001 and 2000. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Township as of December 31, 2001 and 2000, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 12, 2002 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

This report is intended solely for the information and use of management, the Board and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

March 12, 2002

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COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2001

	Governmental Fund Types			
	General	Special Revenue	Debt Service	Totals (Memorandum Only)
Cash Receipts:				
Local Taxes Intergovernmental Receipts	\$36,327 42,718	\$197,888 92,829	\$10,000	\$244,215 135,547
Fines, Forfeitures, and Penalties Earnings on Investments	41 3,361	993		41 4,354
Other Revenue	11,434	25,732	3,823	40,989
Total Cash Receipts	93,881	317,442	13,823	425,146
Cash Disbursements: Current:				
Public Safety Health	2,739	1,330		1,330 2,739
Public Works General Government Debt Service:	106,368	265,395 69,738	3,130	265,395 179,236
Redemption of Principal Interest and Fiscal Charges			8,000 811	8,000 811
Capital Outlay	3,477			3,477
Total Cash Disbursements	112,584	336,463	11,941	460,988
Total Receipts Over/(Under) Disbursements	(18,703)	(19,021)	1,882	(35,842)
Other Financing Receipts: Sale of Bonds or Notes		900		900
Total Other Financing Receipts		900		900
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements				
and Other Financing Disbursements	(18,703)	(18,121)	1,882	(34,942)
Fund Cash Balances, January 1	68,704	106,893	43	175,640
Fund Cash Balances, December 31	\$50,001	\$88,772	\$1,925	\$140,698

STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - FIDUCIARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 2001

	Fiduciary Fund Type
	Nonexpendable Trust
Operating Cash Receipts: Earnings on Investment	\$347
Total Operating Cash Receipts	347
Net Receipts Over/(Under) Disbursements	347
Fund Cash Balances, January 1	4,037
Fund Cash Balances, December 31	\$4,384

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2000

	Govern	Governmental Fund Types		
	General	Special Revenue	Debt Service	Totals (Memorandum Only)
Cash Receipts:				
Local Taxes	\$35,670	\$182,897	\$21,274	\$239,841
Intergovernmental Receipts	61,810	91,290		153,100
Fines, Forfeitures, and Penalties	13			13
Earnings on Investments	4,956	1,326		6,282
Other Revenue	2,563	18,598		21,161
Total Cash Receipts	105,012	294,111	21,274	420,397
Cash Disbursements:				
Current:				
Public Safety		1,294		1,294
Health	4,929			4,929
Public Works		218,375		218,375
General Government	98,304	76,000		174,304
Debt Service:			20 544	20 544
Redemption of Principal Interest and Fiscal Charges			20,541 1,970	20,541 1,970
	423		1,970	423
Capital Outlay	423	 -		423
Total Cash Disbursements	103,656	295,669	22,511	421,836
Total Receipts Over/(Under) Disbursements	1,356	(1,558)	(1,237)	(1,439)
Fund Cash Balances January 1	67,348	108,451	1,280	177,079
Fund Cash Balances, December 31	\$68,704	\$106,893	\$43	\$175,640

STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - FIDUCIARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 2000

	Fiduciary Fund Type
	Nonexpendable Trust
Operating Cash Receipts: Earnings on Investments	\$237
Total Operating Cash Receipts	237_
Net Receipts Over/(Under) Disbursements	237
Fund Cash Balances, January 1	3,800
Fund Cash Balances, December 31	\$4,037

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

Madison Township, Columbiana County, (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides road and bridge maintenance, cemetery maintenance, and fire protection. The Township contracts with the West Point Fire Department to provide fire services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Cash and Investments

Investments are included in fund cash balances. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

Money market mutual funds (including STAR Ohio) are recorded at share values reported by the mutual fund.

D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Road and Bridge Fund - This fund receives property tax money to construct, maintain and repair Township roads and bridges.

Road District Fund - This fund receives tax money to construct, maintain and repair Township roads.

Fire Levy Fund-This fund receives tax money to finance the Township Fire Safety Coverage.

3. Debt Service Funds

The debt service fund is used to accumulate resources for the payment of bonds and note indebtedness. The Township had the following significant Debt Service Fund:

General Bond (Note) Retirement Fund- This fund receives money to finance the Township's general obligation debt.

4. Fiduciary Funds (Trust Funds)

These funds are used to account for resources restricted by legally binding trust agreements. The Township had the following significant fiduciary fund:

Cemetery Bequest Fund: This Fund receives money to maintain and repair the Township Cemeteries.

E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year. The Township did not encumber all commitments required by Ohio law.

A summary of 2001 and 2000 budgetary activity appears in Note 3.

F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's basis of accounting.

2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash and investment pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	2001	2000
Demand deposits	\$103,576	\$127,033
STAR Ohio	<u>41,506</u>	<u>52,644</u>
Total deposits and investments	\$145,082	\$179,677

Deposits: Deposits are either (1) insured by the Federal Depository Insurance Corporation or (2) collateralized by securities specifically pledged by the financial institution to the Township.

Investments: Investments in STAR Ohio and mutual funds are not evidenced by securities that exist in physical or book-entry form.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

3. BUDGETARY ACTIVITY

Budgetary activity for the years ended 2001 and 2000 follows:

Fund Type		Budgeted Receipts	Actual Receipts	Variance
General Special Revenue Debt Service Fiduciary		\$146,138 381,679 26,963 306	\$93,881 318,342 13,823 347	(\$52,257) (63,337) (13,140) 41
	Total	\$555,086	\$426,393	(\$128,693)

2001 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type		Appropriation Authority	Budgetary Expenditures	Variance
General Special Revenue Debt Service Fiduciary		\$0	\$112,584 336,463 11,941 0	(\$112,584) (336,463) (11,941) 0
	Total	\$0	\$460,988	(\$460,988)

2000 Budgeted vs. Actual Receipts

Fund Type		Budgeted Receipts	Actual Receipts	Variance
General Special Revenue Debt Service Fiduciary		\$68,645 291,120 24,766	\$105,012 294,111 21,274 237	\$36,367 2,991 (3,492) 237
	Total	\$384,531	\$420,634	\$36,103

2000 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type		Appropriation Authority	Budgetary Expenditures	Variance
General Special Revenue Debt Service Fiduciary		\$76,700 75,000 0 0	\$103,656 295,669 22,511 0	(\$26,956) (220,669) (22,511) 0
	Total	\$151,700	\$421,836	(\$270,136)

The Board of Township Trustees did not pass the permanent appropriation resolutions for the years of 2000 and 2001, per Ohio Revised Code (ORC) Section 5705.38. Thus, the Clerk's certifications made during 2000 and 2001 per ORC Section 5705.41(D) are not valid and expenditures exceeded appropriations in all Township funds per ORC Section 5705.41(B). Also, the 2001 tax budget was not approved by the Board of Trustees as required by ORC Section 5705.28.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by the Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

5. DEBT

Debt outstanding at December 31, 2001 was as follows:

	Principal	Interest Rate
General Obligation Notes	\$8,000	5%

The general obligation note was issued to finance the purchase of a new backhoe to be used for Township road maintenance. The note is collateralized solely by the Township's taxing authority.

Amortization of the above debt, including interest, is scheduled as follows:

	General
	Obligation
Year ending December 31:	Notes
2002	\$8,406

6. RETIREMENT SYSTEMS

Other employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is cost-sharing, multiple-employer plans. This plan provides retirement benefits, including post-retirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2001 and 2000, PERS members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries for 2001 and from January 1, 2000 through June 30, 2000. PERS temporarily reduced the employer contribution rate to 8.13% effective July 1, 2000 through December 31, 2000. The Township has paid all contributions required through December 31, 2001.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

7. RISK MANAGEMENT

Risk Pool Membership

The Township is a member of the Ohio Township Risk Management Authority (OTARMA), a risk sharing pool available to Ohio townships (the Pool). The Pool assumes the risk of loss up to the limits of Madison Township's policy. The Pool covers the following risks:

- · General liability and casualty;
- · Public official's liability; and
- Vehicle.

The Pool reported the following summary of assets and liabilities available to pay casualty and property coverage as of December 31:

	2000 *	1999 *
Cash and investments	\$26,841,167	\$21,716,659
Liabilities	\$9,422,808	\$6,621,765

^{* -} The latest information available at this time.

8. CONTINGENT LIABILITIES

The Township is one of several Townships named in a Board of Tax Appeal Case. The case deals with the alternate formula for distribution of local government tax monies. Although the outcome of this case is not presently determinable, counsel believes that the resolution of this matter will not materially adversely affect the Township's financial condition.



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REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Madison Township Columbiana County 15996 State Route 45 Wellsville, OH 43968

To the Board of Trustees:

We have audited the accompanying financial statements of Madison Township (the Township) as of and for the years ended December 31, 2001 and 2000, and have issued our report thereon dated March 12, 2002. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under Government Auditing Standards which are described in the accompanying schedule of findings as items 2001-41215-001 through 2001-41215-004. We also noted certain immaterial instances of noncompliance that we have reported to management of the Township in a separate letter dated March 12, 2002.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Township in a separate letter dated March 12, 2002.

Madison Township Columbiana County Report of Independent Accountants on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended solely for the information and use of management and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

March 12, 2002

SCHEDULE OF FINDINGS DECEMBER 31, 2001 AND 2000

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2001-41215-001

Noncompliance Citation

Ohio Revised Code §5705.38 states that "On or about the first day of each fiscal year, an appropriation measure is to be passed. If the taxing authority wants to postpone the passage of the annual appropriation measure until an amended certificate is received from the county budget commission based upon the actual year end balances, it may pass a temporary appropriation measure for meeting the ordinary expenses until April 1."

The Board of Township Trustees Record of Proceedings (Minutes) for January 4, 2000 and December 29, 2000 reflect approval for the Clerk to set-up temporary appropriations in the amount of \$150,000 for 2000 and 2001, respectively. However, the Minutes did not reflect that the Board of Trustees authorized temporary appropriation amounts by fund or account, nor did the Township provide documentation to support that the Board of Trustees approved specific temporary appropriation amounts. Also, The Board of Township Trustees did not adopt annual appropriation measures nor take any further action concerning appropriations for 2000 and 2001. Therefore, the Township did not effectively adopt appropriations for 2000 and 2001.

FINDING NUMBER 2001-41215-002

Noncompliance Citation

Ohio Revised Code §5705.41(B) states that "no subdivision or taxing unit is to expend money unless it has been appropriated."

As discussed in finding 2001-41215-001, the Township did not approve permanent appropriations for fiscal years 2000 and 2001, therefore, expenditures exceeded appropriations in all of the Township's funds.

FINDING NUMBER 2001-41215-003

Noncompliance Citation

Ohio Revised Code §5705.41(D) states that no subdivision shall make any contract or order any expenditure of money unless the certificate of the fiscal officer is attached. The fiscal officer must certify that the amount required to meet such a commitment has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrance. The amount so certified shall be recorded against the applicable appropriation account.

This section also provides two exceptions to the above requirements:

A. Then and Now Certificate - If no certificate is furnished as required, upon receipt of the fiscal officer's certificate that a sufficient sum was, both at the time of the contract or order and at the time of the certificate, appropriated and free of any previous encumbrances, the Township may authorize the issuance of a warrant in payment of the amount due upon such contract or order by resolution within 30 days from the receipt of such certificate, if such expenditure is otherwise valid.

Madison Township Columbiana County Schedule of Findings Page 2

FINDING NUMBER 2001-41215-003

(Continued)

B. If the amount involved is less than one thousand dollars the fiscal officer issues a certificate, but may authorize it to be paid without the affirmation of the Trustees.

During testing, we noted 27 instances out of 60 in which the obligation was incurred prior to the fiscal officer's certification (included on the purchase order).

FINDING NUMBER 2001-41215-004

Noncompliance Citation

Ohio Revised Code§ 5705.28 states that "On or before July 15, in each year, the taxing authority of each subdivision or other taxing unit is required to adopt a tax budget for the next succeeding fiscal year."

The Minutes of The Board of Trustees meetings do not reflect that the Board approved the tax budget for 2001.

SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2001 and 2000

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> :
1999-41215-001	5705.38 Failure to Appropriate	No	This has not been corrected and will be repeated. See finding # 2001-41215-001
1999-41215-002	5705.41(D) fiscal officer certification	No	This has not been corrected and will be repeated. See finding # 2001-41215-003.
1999-41215-003	Lack of Segregation of Duties	Yes	Trustees approve PO's, bills to be paid and bank reconciliations. This will not be repeated.



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MADISON TOWNSHIP

COLUMBIANA COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED APRIL 2, 2002