



Jim Petro Auditor of State

STATE OF OHIO

TABLE OF CONTENTS

ITLE PAGE	Ξ
Report of Independent Accountants	1
combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – All Governmental Fund Types – For the Year Ended December 31, 2001	3
tatement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – Proprietary Fund Type – For the Year Ended December 31, 2001	1
combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – All Governmental Fund Types – For the Year Ended December 31, 2000	5
tatement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – Proprietary Fund Type – For the Year Ended December 31, 2000	3
lotes to the Financial Statements	7
Report of Independent Accountants on Compliance and on Internal Control Required by <i>Government Auditing Standards</i>	3

This page intentionally left blank.



STATE OF OHIO OFFICE OF THE AUDITOR

JIM PETRO, AUDITOR OF STATE

Voinovich Government Center 242 Federal Plaza West Suite 302 Youngstown, Ohio 44503 Telephone 330-797-9900 800-443-9271 Facsimile 330-797-9949 www.auditor.state.oh.us

REPORT OF INDEPENDENT ACCOUNTANTS

Reuben McMillan Free Library Association Mahoning County 305 Wick Avenue Youngstown, Ohio 44503

To the Board of Trustees:

We have audited the accompanying financial statements of the public funds of the Reuben McMillan Free Library Association (the Library) as of and for the years ended December 31, 2001 and December 31, 2000. These financial statements are the responsibility of the Library's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Library prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

As discussed in Note 1, the library receives both public and private funds. These statements present only the activity of the public funds, and are not intended to present all activity of the Library in accordance with the basis of accounting referred to above.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the Library as of December 31, 2001 and December 31, 2000, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 31, 2002 on our consideration of the Library's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Reuben McMillan Free Library Association Mahoning County Report of Independent Accountants Page 2

This report is intended solely for the information and use of the audit committee, management, Board of Trustees and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

May 31, 2002

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2001

	Governmental Fund Types		
	General	Capital Projects	Totals (Memorandum Only)
Cash Receipts:			
State Income Taxes	\$10,810,459		\$10,810,459
General Property Taxes	1,106,989		1,106,989
Other Government Grants-In-Aid	129,339		129,339
Patron Fines and Fees	191,421		191,421
Earnings on Investments	181,023	\$466,071	647,094
Services Provided to Other Entities	85	. ,	85
Contributions, Gifts and Donations		369,592	369,592
Miscellaneous Receipts	56,927	10,700	67,627
Total Cash Receipts	12,476,243	846,363	13,322,606
Cash Disbursements:			
Current:			
Salaries and Benefits	6,187,445		6,187,445
Purchased and Contracted Services	1,357,608		1,357,608
Supplies	211,141		211,141
Library Materials and Information	1,633,293		1,633,293
Capital Outlay	241,733	6,971,436	7,213,169
Other Objects	26,520		26,520
Total Cash Disbursements	9,657,740	6,971,436	16,629,176
Total Cash Receipts Over/(Under) Cash Disbursements	2,818,503	(6,125,073)	(3,306,570)
Other Financing Receipts/(Disbursements):			
Transfers-In	1,525	2,725,000	2,726,525
Transfers-Out	(2,726,525)		(2,726,525)
Total Other Financing Receipts/(Disbursements)	(2,725,000)	2,725,000	
Excess of Cash Receipts and Other Financing			
Receipts Over/(Under) Cash Disbursements			
and Other Financing Disbursements	93,503	(3,400,073)	(3,306,570)
Fund Cash Balances, January 1	1,213,528	11,443,673	12,657,201
Fund Cash Balances, December 31	\$1,307,031	\$8,043,600	\$9,350,631
Reserves for Encumbrances, December 31	\$623,434	\$2,928,676	\$3,552,110

STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES PROPRIETARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 2001

	Proprietary Fund Types
	Internal Service
Operating Cash Receipts:	
Reimbursements	\$44,867
Miscellaneous	700,399
Total Operating Cash Receipts	745,266
Operating Cash Disbursements:	
Current: Purchased and Contracted Services	31,098
Other Objects	785,975
Total Operating Cash Disbursements	817,073
······································	<u> </u>
Operating Income/(Loss)	(71,807)
Non-Operating Cash Receipts: Earnings on Investments	9,414
Total Non-Operating Cash Receipts	9,414
Excess of Receipts Over/(Under) Disbursements Before Interfund Transfers and Advances	(62,393)
Net Receipts Over/(Under) Disbursements	(62,393)
Fund Cash Balances, January 1	283,237_
Fund Cash Balances, December 31	\$220,844
Reserves for Encumbrances, December 31	\$0_

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2000

	Governmental Fund Types				
	General	Special Revenue	Debt Service	Capital Projects	Totals (Memorandum Only)
Cash Receipts:					
State Income Taxes	\$10,692,084				\$10,692,084
General Property Taxes	1,042,616				1,042,616
Other Government Grants-In-Aid	112,408				112,408
Patron Fines and Fees	166,444			¢ 470 000	166,444
Earnings on Investments Rental of Real Property	181,970 7,945			\$479,883	661,853 7,945
Services Provided to Other Entities	100				100
Contributions, Gifts and Donations	100			442,211	442,211
Miscellaneous Receipts	21,254			7,850	29,104
Total Cash Receipts	12,224,821			929,944	13,154,765
Cash Disbursements:					
Current:					
Salaries and Benefits	5,710,548				5,710,548
Purchased and Contracted Services	1,176,034	\$3,597			1,179,631
Other Objects	22,406				22,406
Supplies	221,364				221,364
Library Materials and Information Capital Outlay	1,305,835 250,122			2,825,755	1,305,835 3,075,877
Capital Outlay	230,122			2,023,733	3,073,077
Total Cash Disbursements	8,686,309	3,597		2,825,755	11,515,661
Total Cash Receipts Over/(Under) Cash Disbursements	3,538,512	(3,597)		(1,895,811)	1,639,104
Other Financing Receipts/(Disbursements):					
Transfers-In	5,438			3,575,000	3,580,438
Transfers-Out	(3,575,000)		(\$5,438)		(3,580,438)
Total Other Financing Receipts/(Disbursements)	(3,569,562)		(5,438)	3,575,000	
Excess of Cash Receipts and Other Financing					
Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	(31,050)	(3,597)	(5,438)	1,679,189	1,639,104
5	, , , ,			, ,	, ,
Fund Cash Balances, January 1	1,244,578	3,597	5,438	9,764,484	11,018,097
Fund Cash Balances, December 31	\$1,213,528			\$11,443,673	\$12,657,201
Reserves for Encumbrances, December 31	\$555,076			\$4,480,777	\$5,035,853

STATEMENT OF CASH RECEIPTS, CASH DIBURSEMENTS, AND CHANGES IN FUND CASH BALANCES PROPRIETARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 2000

	Proprietary Fund Type
	Internal Service
Operating Cash Receipts:	
Reimbursements	\$44,977
Miscellaneous	404,029
Total Operating Cash Receipts	449,006
Operating Cash Disbursements: Current:	
Purchased and Contracted Services	14,491
Other Objects	415,500
Total Operating Cash Disbursements	429,991
Operating Income/(Loss)	19,015
Non-Operating Cash Receipts: Earnings on Investments	13,517_
Total Non-Operating Cash Receipts	13,517
Excess of Receipts Over/(Under) Disbursements Before Interfund Transfers and Advances	32,532
Net Receipts Over/(Under) Disbursements	32,532
Fund Cash Balances, January 1	250,705
Fund Cash Balances, December 31	\$283,237
Reserves for Encumbrances, December 31	\$0

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

Reuben McMillan Free Library Association, Mahoning County, (the Library) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of Ohio. The Library is directed by a seventeen-member Board of Trustees. Fifteen trustees shall be elected by the Trustees, and shall serve three year terms, with five being elected at each annual meeting. The Library provides the community with various educational and literary resources.

Reuben McMillan Free Library Association is a not-for-profit private corporation which adopted its articles of incorporation in accordance with Ohio Revised Code Section 1713.28. The Library is funded primarily with public monies to provide free library services to the citizens of Mahoning County.

The Library was established October 27, 1880, under the name "The Youngstown Library Association", and officially changed in 1898 to "The Reuben McMillan Free Library Association".

The Library's management believes these financial statements present all activities for which the Library is financially accountable.

Corporate Account

The Reuben McMillan Free Library Association maintains a corporate account which contains private monies donated to the Association which are not public funds and which are not included on these financial statements. The corporate account is subject to a separate audit and the audit report may be obtained from the Secretary-Treasurer of the Association.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Cash and Investments

Investments are included in fund cash balances. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

The investments in Certificates of Deposit, U.S. Treasury Notes, and Overnight Repurchase Agreements are valued at cost.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Fund Accounting

The Library uses fund accounting to segregate cash and investments that are restricted as to use. The Library classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Library had the following significant Special Revenue Fund:

E-Rate Fund - This fund accounts for monies received from Ameritech for computer data lines.

3. Debt Service Fund

The Debt Service Fund is used to accumulate resources for the payment of note indebtedness.

4. Capital Projects Funds

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Library had the following significant capital projects funds:

Building and Repair Fund - This fund received monies from investment earnings, contributions, and transfers from the General Fund. Proceeds were used for buildings and building improvements.

Technology Development Fund - This fund received monies from investment earnings, contributions, and transfers from the General Fund. Proceeds were used to purchase technological equipment.

5. **Proprietary Fund (Internal Service Fund)**

These funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the governmental unit, or to other governmental units, on a cost-reimbursement basis. The Library had the following significant internal service fund:

Self-Insurance Fund - This fund accounts for employee medical benefits.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

E. Budgetary Process

Although not required by the Ohio Revised Code or their by-laws, the Library budgets for each fund annually.

1. Appropriations

The Board annually approves appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end. The Board requires that budgetary expenditures (that is, disbursements and encumbrances) do not exceed appropriations at the fund, function, and object level of control.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1.

3. Encumbrances

The Board requires the Library to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year.

A summary of 2001 and 2000 budgetary activity appears in Note 3.

F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as capital outlay disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the basis of accounting the Library uses.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

2. EQUITY IN POOLED CASH AND INVESTMENTS

The Library maintains a cash and investment pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 follows:

	2001	2000
Demand deposits Change funds Certificates of deposit	(\$517,083) 1,975 6,000,000	(\$471,685) 450 0
Total deposits	5,484,892	(471,235)
U.S. Treasury Notes Repurchase agreements	1,190,689 2,895,894	10,258,246 3,153,427
Total investments	4,086,583	13,411,673
Total deposits and investments	\$9,571,475	\$12,940,438

Deposits: Deposits are either (1) insured by the Federal Depository Insurance Corporation, or (2) collateralized by securities specifically pledged by the financial institution to the Library.

Investments: U.S. Treasury Notes are held in book-entry form by the Federal Reserve, in the name of the Library's financial institution. The financial institution maintains records identifying the Library as owner of these securities. Repurchase agreements include uninsured and unregistered investments for which the securities are held by the broker or dealer or by its trust department but not in the Library's name.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ended December 31, 2001 and December 31, 2000 follows:

2001 Budgeted vs. Actual Budgetary Basis Expenditures					
Fund Type		Appropriation Authority	Budgetary Expenditures	Variance	
General Capital Projects Internal Service		\$13,146,023 10,193,409 844,000	\$13,007,699 9,900,112 817,073	\$138,324 293,297 26,927	
	Total	\$24,183,432	\$23,724,884	\$458,548	
	2000 B	udgeted vs. Actua Budgeted	Actual		
Fund Type	2000 B	<u> </u>		Variance	
Fund Type General Capital Projects Internal Service	2000 B	Budgeted	Actual	Variance \$0 0 0	

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

3. BUDGETARY ACTIVITY (Continued)

2000 Budgeted vs. Actual Budgetary Basis Expenditures						
Fund Type		Appropriation Authority	Budgetary Expenditures	Variance		
		Autionty		vanance		
General		\$12,965,777	\$12,816,385	\$149,392		
Special Revenue		3,597	3,597	0		
Debt Service		5,438	5,438	0		
Capital Projects		7,329,401	7,306,532	22,286		
Internal Service		494,050	429,991	64,059		
	Total	\$20,798,263	\$20,561,943	\$236,320		

4. GRANTS-IN-AID AND TAX RECEIPTS

The primary source of revenue for Ohio public libraries is the State Library and Local Government Support Fund (LLGSF). The LLGSF is allocated to each county based on the county's prior intangibles tax of LLGSF revenues, and its population. The County Budget Commission allocates these funds to the Library based on its needs such as for the construction of new library buildings, improvements, operation, maintenance, or other expenses. The Budget Commission cannot reduce its allocation of these funds to the Library based on any additional revenues the Library receives.

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by the taxing authority of the subdivision to whose jurisdiction the Library is subject. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Other Governments Grants In Aid. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the taxing district.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Library.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

5. RETIREMENT SYSTEM

The Public Employees Retirement System of Ohio (PERS) is a state operated, cost-sharing, multiple employer public employee retirement system. PERS provides retirement benefits to vested employees who are eligible to retire based upon years of service. PERS also provides survivor and disability benefits to vested employees.

Contribution rates are prescribed by the Ohio Revised Code. For 2001 and 2000, the Library's PERS members contributed 8.5% of their gross salaries. The Library contributed an amount equal to 13.55% of participants' gross salaries for 2001 and from January 1, 2000 through June 30, 2000. PERS temporarily reduced the employer contribution rate to 8.13% effective July 1, 2000 through December 31, 2000. The Library has paid all contributions required through December 31, 2001.

6. RISK MANAGEMENT

Commercial Insurance

The Reuben McMillan Free Library Association has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.

Self Insurance

The Reuben McMillan Free Library Association is also self insured for medical, prescription, and vision insurance. (During 2000 the Library offered two plans, one through a commercial carrier and the other the self-insurance plan. For 2001 the self-insurance plan was the only health insurance option.) The Self Insurance Fund pays covered claims to service providers, and recovers these costs from charges to other funds based on an actuarially determined cost per employee. The Library also uses stop-loss agreements to reduce its risk to the possibility of large losses on medical claims. A comparison of Self Insurance Fund reported reserved funds available to the actuarially-measured liability (Incurred But Not Reported Claims - IBNR) as of December 31 follows:

	2001	2000
Reserved Funds	\$220,844	\$282,237
IBNR	\$65,995	\$43,422



STATE OF OHIO OFFICE OF THE AUDITOR

JIM PETRO, AUDITOR OF STATE

REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Reuben McMillan Free Library Association Mahoning County 305 Wick Avenue Youngstown, Ohio 44503

To the Board of Trustees:

We have audited the accompanying financial statements of the public funds of the Reuben McMillan Free Library Association (the Library) as of and for the years ended December 31, 2001 and December 31, 2000, and have issued our report thereon dated May 31, 2002. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Library's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Library's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

Reuben McMillan Free Library Association Mahoning County Report of Independent Accountants on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended solely for the information and use of the audit committee, management and Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

May 31, 2002



STATE OF OHIO OFFICE OF THE AUDITOR

JIM PETRO, AUDITOR OF STATE

88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514 800-282-0370

Facsimile 614-466-4490

REUBEN MCMILLAN FREE LIBRARY ASSOCIATION

MAHONING COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED JUNE 25, 2002