# AUDITOR O

# SALT ROCK TOWNSHIP MARION COUNTY

**REGULAR AUDIT** 

FOR THE YEARS ENDED DECEMBER 31, 2001 - 2000



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# REPORT OF INDEPENDENT ACCOUNTANTS

Salt Rock Township Marion County 5764 Morral Kirkpatrick Road West Morral, Ohio 43337

# To the Board of Trustees:

We have audited the accompanying financial statements of Salt Rock Township, Marion County, Ohio, (the Township) as of and for the years ended December 31, 2001, and December 31, 2000. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Township as of December 31, 2001, and December 31, 2000, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 21, 2002, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

This report is intended solely for the information and use of management, the Board of Trustees and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

JIM PETRO
Auditor of State

February 21, 2002

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# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES AND NONEXPENDABLE TRUST FUND FOR THE YEAR ENDED DECEMBER 31, 2001

	Governmental Fund Types				
	General	Special Revenue	Debt Service	Non Expendable Trust	Totals (Memorandum Only)
Cash Receipts:					
Local Taxes	\$22,287	\$15,891	\$0	\$0	\$38,178
Intergovernmental	13,904	62,692	0	0	76,596
Charges for Services	0	34,000	0	0	34,000
Licenses, Permits, and Fees	357	0	0	0	357
Earnings on Investments	3,801	2,758	0	54	6,613
Other Receipts	2,130	4,340	0	0	6,470
Total Cash Receipts	42,479	119,681	0	54	162,214
Cash Disbursements:					
Current:					
General Government	30,994	0	0	0	30,994
Public Safety	210	27,894	0	0	28,104
Public Works	0	58,723	0	0	58,723
Health	3,074	0	0	0	3,074
Debt Service:					
Redemption of Principal	0	12,000	13,154	0	25,154
Interest and Fiscal Charges	0	0	1,351	0	1,351
Capital Outlay	0	2,700	0	0	2,700
Total Cash Disbursements	34,278	101,317	14,505	0	150,100
Total Cash Receipts Over/(Under) Cash Disbursements	8,201	18,364	(14,505)	54	12,114
Other Financing Receipts/(Disbursements):					
Transfers-In	0	0	14,505	0	14,505
Transfers-Out	0	(14,505)	0	0	(14,505)
Total Other Financing Receipts/(Disbursements)	0	(14,505)	14,505	0	0
Excess of Cash Receipts and Other Financing Receipts Over Cash Disbursements					
and Other Financing Disbursements	8,201	3,859	0	54	12,114
-					
Fund Cash Balances, January 1	97,363	158,321	0	1,202	256,886
Fund Cash Balances, December 31	\$105,564	\$162,180	\$0	\$1,256	\$269,000

The notes to the financial statements are an integral part of this statement.

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES AND NONEXPENDABLE TRUST FUND FOR THE YEAR ENDED DECEMBER 31, 2000

	Governmental Fund Types				
	General	Special Revenue	Debt Service	Non Expendable Trust	Totals (Memorandum Only)
Cash Receipts:					
Local Taxes	\$24,137	\$17,589	\$0	\$0	\$41,726
Intergovernmental	13,750	58,344	0	0	72,094
Charges for Services	0	34,000	0	0	34,000
Licenses, Permits, and Fees	401	0	0	0	401
Fines, Forfeitures, and Penalties	0	2,000	0	0	2,000
Earnings on Investments	5,373	3,657	0	26	9,056
Other Receipts	199	833	0	0	1,032
Total Cash Receipts	43,860	116,423	0	26_	160,309
Cash Disbursements:					
Current:	00.047				00.047
General Government	26,947	0	0	0	26,947
Public Safety	217	27,332	0	0	27,549
Public Works	0	48,718	0	0	48,718
Health	2,967	0	0	0	2,967
Debt Service:	0	12.000	0.000	0	04.606
Redemption of Principal	0	12,000	9,626		21,626
Interest and Fiscal Charges	0 5,145	0 2,800	2,811 0	0	2,811
Capital Outlay	5,145	2,800	0		7,945
Total Cash Disbursements	35,276	90,850	12,437	0	138,563
Total Cash Receipts Over/(Under) Cash Disbursements	8,584	25,573	(12,437)	26	21,746
Other Financing Receipts/(Disbursements):					
Transfers-In	0	0	12,437	0	12,437
Transfers-Out	0	(12,437)	0	0	(12,437)
Total Other Financing Receipts/(Disbursements)	0	(12,437)	12,437	0	0
Excess of Cash Receipts and Other Financing Receipts Over Cash Disbursements					
and Other Financing Disbursements	8,584	13,136	0	26	21,746
Fund Cash Balances, January 1	88,779	145,185	0	1,176	235,140
Fund Cash Balances, December 31	\$97,363	\$158,321	\$0	\$1,202	\$256,886

The notes to the financial statements are an integral part of this statement.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# A. Description of the Entity

Salt Rock Township, Marion County, (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides general government services, including road and bridge maintenance, cemetery maintenance, and fire protection. The Township contracts with Stofcheck Ambulance Service, Inc. to provide ambulance services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

# B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

# C. Cash and Investments

Investments are included in fund cash balances. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

The Township's certificate of deposit is valued at cost. The investment in STAR Ohio is recorded at share values reported by the State Treasurer.

### D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

# 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

# 2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

Gasoline Tax Fund - This fund receives gasoline tax money to construct, maintain and repair Township roads.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. Fund Accounting (Continued)

# 2. Special Revenue Funds (Continued)

Fire District Fund - This fund receives charges for services for providing fire protection to other entities.

### 3. Debt Service Fund

The debt service fund is used to accumulate resources for the payment of loan indebtedness. The fund receives transfers from the Special Revenue - Special Levy Fund to pay off the loan for the construction of a fire station.

# 4. Nonexpendable Trust Fund

This fund is used to account for resources restricted by a legally binding trust agreement in which the interest earned on the principal may be used for the maintenance of the Deal Cemetery.

# E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

# 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

# 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

# 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year.

A summary of 2001 and 2000 budgetary activity appears in Note 3.

# F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

# 2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash and investment pool used by all funds, except the nonexpendable trust fund. The nonexpendable trust fund principal is represented by a \$1,000 certificate of deposit. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	2001	2000
Deposits	<u> </u>	\$132,532
Certificate of Deposit	1,000	1,000
Total Deposits	140,535	133,532
STAR Ohio	128,465	123,354
Total deposits and investments	\$269,000	\$256,886
rotal deposits and investments	\$209,000	φ∠50,880

**Deposits:** Deposits are either (1) insured by the Federal Depository Insurance Corporation, or (2) collateralized by the financial institution's public entity deposit pool.

**Investments:** Investments in STAR Ohio are not evidenced by securities that exist in physical or bookentry form.

# 3. BUDGETARY ACTIVITY

Budgetary activity for the years ended December 31, 2001, and December 31, 2000, follows:

2001 Budgeted vs. Actual Receipts

2001 Buugotou 1017 totuut 110001pto					
		Budgeted	Actual		
Fund Type		Receipts	Receipts	Variance	
General		\$36,700	\$42,479	\$5,779	
Special Revenue		108,478	119,681	11,203	
Debt Service		14,505	14,505	0	
Nonexpendable Trust		50	54	4	
	Total	\$159,733	\$176,719	\$16,986	

2001 Budgeted vs. Actual Budgetary Basis Expenditures

2001 Badgeted 13: Actual Badgetary Basis Experiantares				
		Appropriation	Budgetary	
Fund Type		Authority	Expenditures	Variance
General		¢121 755	\$34,278	¢07.477
General		\$131,755	φ34,270	\$97,477
Special Revenue		237,680	115,822	121,858
Debt Service		14,505	14,505	0
Nonexpendable Trust		204	0	204
	Total	\$384,144	\$164,605	\$219,539

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

# 3. **BUDGETARY ACTIVITY (Continued)**

2000 Budgeted vs. Actual Receipts

Fund Type		Budgeted Receipts	Actual Receipts	Variance
General Special Revenue Debt Service Nonexpendable Trust		\$35,451 99,787 12,437 50	\$43,860 116,423 12,437 26	\$8,409 16,636 0 (24)
Т	Γotal	\$147,725	\$172,746	\$25,021

2000 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General Special Revenue Debt Service Nonexpendable Trust	\$115,356 233,909 12,437 204	\$35,276 103,287 12,437 0	\$80,080 130,622 0 204
Total	\$361,906	\$151,000	\$210,906

### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by the Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

# 5. RETIREMENT SYSTEMS

The Township's employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

# 5. RETIREMENT SYSTEMS (Continued)

Contribution rates are also prescribed by the Ohio Revised Code. For 2001 and 2000, PERS members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries. PERS temporarily reduced the employer contribution rate to 8.13%, effective July 1, 2000 through December 31, 2000. The Township has paid all contributions required through December 31, 2001.

# 6. RISK MANAGEMENT

# **Risk Pool Membership**

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty insurance for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

# **Casualty Insurance**

OTARMA retains casualty risks up to \$250,000 per claim. Claims exceeding \$250,000 are reinsured with APEEP up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Governments can elect additional coverage, from \$2,000,000 to \$10,000,000, from the General Reinsurance Corporation.

If losses exhaust OTARMA's retained earnings, APEEP covers OTARMA losses up to \$5,000,000 per vear, subject to a per-claim limit of \$2,000,000.

# **Property Insurance**

OTARMA retains property risks including automobile physical damage up to \$100,000 on any specific loss. The Travelers Indemnity Company reinsures specific losses exceeding \$100,000. The Travelers Indemnity Company also provides aggregate excess coverage for property including automobile physical damage subject to an annual stop loss. When the stop loss is reached in any year, The Travelers Indemnity Company provides coverage in excess of \$10,000.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

### **Financial Position**

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, which is the latest information available:

Casualty Coverage	<u>2000</u>	<u>1999</u>
Assets	\$22,684,383	\$18,172,222
Liabilities	8,924,977	5,947,013
Retained earnings	<u>\$13,759,406</u>	\$12,225,209

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

# 6. RISK MANAGEMENT (Continued)

**Risk Pool Membership (Continued)** 

Property Coverage	<u>2000</u>	<u>1999</u>
Assets	\$4,156,784	\$3,544,437
Liabilities	<u>497,831</u>	674,752
Retained earnings	<u>\$3,658,953</u>	\$2,869,685

# 7. EARLY REDEMPTION OF DEBT

As of December 31, 1999 the Township was obligated in the amount of \$46,780 for a building construction loan which was originally issued in 1996. The loan was to mature in 2004, however, the Township retired the loan in 2001 by making additional payments from both the General and Fire Funds.



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# REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Salt Rock Township Marion County 5764 Morral Kirkpatrick Road West Morral, Ohio 43337

To the Board of Trustees:

We have audited the accompanying financial statements of Salt Rock Township, Marion County, Ohio, (the Township) as of and for the years ended December 31, 2001, and December 31, 2000, and have issued our report thereon dated February 21, 2002. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted a certain immaterial instance of noncompliance that we have reported to management of the Township in a separate letter dated February 21, 2002.

# **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Township in a separate letter dated February 21, 2002.

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Marion County
Report of Independent Accountants on Compliance and on
Internal Control Required by *Government Auditing Standards*Page 2

This report is intended solely for the information and use of management and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

JIM PETRO Auditor of State

February 21, 2002



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# **SALT ROCK TOWNSHIP**

# **MARION COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED MARCH 28, 2002