REGULAR AUDIT

FOR THE YEARS ENDED DECEMBER 31, 2001-2000



Jim Petro Auditor of State

STATE OF OHIO

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STATE OF OHIO OFFICE OF THE AUDITOR

JIM PETRO, AUDITOR OF STATE

111 Second Street, NW Fourth Floor Canton, Ohio 44702 Telephone 330-438-0617 800-443-9272 Facsimile 330-471-0001 www.auditor.state.oh.us

REPORT OF INDEPENDENT ACCOUNTANTS

Village of Fredericksburg Wayne County P.O. Box 278 Fredericksburg, Ohio 44627

To the Village Council:

We have audited the accompanying financial statements of the Village of Fredericksburg, Wayne County, Ohio, (the Village) as of and for the years ended December 31, 2001 and 2000. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

As discussed in Note 1, the Village prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the Village as of December 31, 2001 and 2000, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 1, 2002 on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audits.

Village of Fredericksburg Wayne County Report of Independent Accountants Page 2

This report is intended solely for the information and use of the management, Village Council and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

April 1, 2002

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2001

	Governmental	Governmental Fund Types	
	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts:			
Property Tax and Other Local Taxes	\$27,371	\$15,906	\$43,277
Intergovernmental	20,408	19,866	40,274
Charges for Services	19,000		19,000
Donations	11,838		11,838
Miscellaneous	5,013	2,725	7,738
Total Cash Receipts	83,630	38,497	122,127
Cash Disbursements:			
Current:			
Security of Persons and Property	26,672	14,924	41,596
Public Health Services	1,310		1,310
Leisure Time Activities	1,068		1,068
Transportation		27,527	27,527
General Government	43,478		43,478
Total Cash Disbursements	72,528	42,451	114,979_
Total Cash Receipts Over/(Under) Cash Disbursements	11,102	(3,954)	7,148
Other Financing Receipts:			
Sale of Fixed Assets	5,100		5,100_
Excess of Cash Receipts and Other Financing			
Receipts Over/(Under) Cash Disbursements	16,202	(3,954)	12,248
Fund Cash Balances, January 1	31,755	77,605	109,360
Fund Cash Balances, December 31	\$47,957	\$73,651	\$121,608
Reserves for Encumbrances	\$0	\$0	\$0_

The notes to the financial statements are an integral part of this statement.

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2000

	Governmental Fund Types			
	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts:				
Property Tax and Other Local Taxes	\$26,050	\$15,190		\$41,240
Intergovernmental	25,260	30,094	\$6,426	61,780
Charges for Services	13,500			13,500
Miscellaneous	6,858	4,270		11,128_
Total Cash Receipts	71,668	49,554	6,426	127,648
Cash Disbursements: Current:				
Security of Persons and Property	23,671	10,401		34,072
Public Health Services	1,182	,		1,182
Leisure Time Activities	1,749			1,749
Transportation		40,286		40,286
General Government	47,596			47,596
Capital Outlay			6,426	6,426
Total Cash Disbursements	74,198	50,687	6,426	131,311
Total Cash Receipts (Under) Cash Disbursements	(2,530)	(1,133)	0	(3,663)
Fund Cash Balances, January 1	34,285	78,738	0	113,023
Fund Cash Balances, December 31	\$31,755	\$77,605	\$0	\$109,360
Reserves for Encumbrances	\$0	\$0	\$0	\$0

The notes to the financial statements are an integral part of this statement.

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - PROPRIETARY FUND TYPE FOR THE YEARS ENDED DECEMBER 31, 2001 AND 2000

	2001	2000
Operating Cash Receipts:		
Charges for Services	\$163,412	\$160,250
Miscellaneous	11,042_	12,180
Total Operating Cash Receipts	174,454	172,430
Operating Cash Disbursements:		
Personal Services	30,120	27,075
Contractual Services	15,836	30,681
Supplies and Materials	33,689	37,413
Total Operating Cash Disbursements	79,645	95,169_
Operating Income	94,809	77,261
Non-Operating Cash Disbursements:		
Debt Service	42,147	84,294
Net Receipts Over Disbursements	52,662	(7,033)
Fund Cash Balances, January 1	191,630	198,663_
Fund Cash Balances, December 31	\$244,292	\$191,630
Reserves for Encumbrances, December 31	\$0_	\$0_

The notes to the financial statements are an integral part of this statement.

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NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The Village of Fredericksburg, Wayne County, (the Village) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly-elected six-member Council. The Village provides general governmental services, including water and sewer utilities, park operations, and fire protection services The Village contracts with the Wayne County Sheriff's department to provide security of persons and property.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Cash

The money market account is valued at cost.

D. Fund Accounting

The Village uses fund accounting to segregate cash that is restricted as to use. The Village classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Funds:

Street Construction, Maintenance and Repair Fund - This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining and repairing Village streets.

Police Fund - This fund receives local property tax money to pay for the contract with the Wayne County Sheriff's Department for police protection.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Fund Accounting (Continued)

3. Capital Projects Funds

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise funds). The Village had the following significant Capital Projects fund:

Experimental Asphalt Grant Fund - This fund receives proceeds of Issue II grant money for the resurfacing of Village streets.

4. Enterprise Funds

These funds account for operations that are similar to private business enterprises where management intends that the significant costs of providing certain goods or services will be recovered through user charges. The Village had the following significant Enterprise Funds:

Water Fund - This fund receives charges for services from residents to cover the cost of providing this utility.

Sanitary Sewer Fund - This fund receives charges for services from residents to cover the cost of providing this utility.

E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the object level of control, and appropriations may not exceed estimated resources. The Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Budgetary Process (Continued)

3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year.

A summary of 2001 and 2000 budgetary activity appears in Note 3.

F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as capital outlay disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

2. EQUITY IN POOLED CASH AND INVESTMENTS

The Village maintains a cash and investment pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash at December 31 was as follows:

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|                 | <br>2001      | <br>2000      |
|-----------------|---------------|---------------|
| Demand deposits | \$<br>365,900 | \$<br>300,990 |

**Deposits:** Deposits are either (1) insured by the Federal Depository Insurance Corporation or (2) collateralized by the financial institution's public entity deposit pool.

#### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ended December 31, 2001 and 2000 follows:

| 2001 Budgeted vs. Actual Receipts |                 |           |           |          |  |
|-----------------------------------|-----------------|-----------|-----------|----------|--|
|                                   | Budgeted Actual |           |           |          |  |
| Fund Type                         |                 | Receipts  | Receipts  | Variance |  |
| General                           |                 | \$67,000  | \$88,730  | \$21,730 |  |
| Special Revenue                   |                 | 49,400    | 38,497    | (10,903) |  |
| Enterprise                        |                 | 172,000   | 174,454   | 2,454    |  |
|                                   | Total           | \$288,400 | \$301,681 | \$13,281 |  |

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

#### 3. BUDGETARY ACTIVITY (Continued)

| 2001 Budgeted vs. Actual Budgetary Basis Expenditures |         |                                |                               |                               |  |
|-------------------------------------------------------|---------|--------------------------------|-------------------------------|-------------------------------|--|
| Fund Type                                             |         | Appropriation<br>Authority     | Budgetary<br>Expenditures     | Variance                      |  |
| General<br>Special Revenue<br>Enterprise              |         | \$98,755<br>127,005<br>363,629 | \$72,528<br>42,451<br>121,792 | \$26,227<br>84,554<br>241,837 |  |
|                                                       | Total   | \$589,389                      | \$236,771                     | \$352,618                     |  |
|                                                       | 0000 D  |                                |                               |                               |  |
|                                                       | 2000 BL | Idgeted vs. Actua              | Actual                        |                               |  |
| Fund Type                                             |         | Budgeted<br>Receipts           | Receipts                      | Variance                      |  |
| General<br>Special Revenue<br>Capital Projects        |         | \$68,971<br>38,600<br>6,426    | \$71,668<br>49,554<br>6,426   | \$2,697<br>10,954<br>0        |  |
| Enterprise                                            |         | 180,000                        | 172,430                       | (7,570)                       |  |

| 2000 Budgeted vs. Actual Budgetary Basis Expenditures |       |               |              |           |
|-------------------------------------------------------|-------|---------------|--------------|-----------|
|                                                       |       | Appropriation | Budgetary    |           |
| Fund Type                                             |       | Authority     | Expenditures | Variance  |
| General                                               |       | \$103,202     | \$74,198     | \$29,004  |
| Special Revenue                                       |       | 111,344       | 50,687       | 60,657    |
| Capital Projects                                      |       | 6,426         | 6,426        | 0         |
| Enterprise                                            |       | 378,662       | 179,463      | 199,199   |
|                                                       | Total | \$599,634     | \$310,774    | \$288,860 |

#### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Village Council. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

#### 5. DEBT

Debt outstanding at December 31, 2001 was as follows:

|                                       | Principal   | Interest<br>Rate |  |
|---------------------------------------|-------------|------------------|--|
| Ohio Water Development Authority Loan | \$1,043,459 | 4.12%            |  |

The Ohio Water Development Authority (OWDA) loan relates to the construction of a municipal wastewater treatment plant and a sanitary sewer system. This loan will be repaid in semi annual installments with 4.12% interest over 20 years. The loan is collateralized by sewer receipts. The Village has agreed to set sewer rates sufficient to cover OWDA debt service requirements.

Amortization of the above debt, including interest, is scheduled as follows:

| Year ending December 31: | OWDA<br>Loan |
|--------------------------|--------------|
| 2002                     | \$84,294     |
| 2003                     | 84,294       |
| 2004                     | 84,294       |
| 2005                     | 84,294       |
| 2006                     | 84,294       |
| 2007 – 2018              | 1,053,675    |
| Total                    | \$1,475,145  |

### 6. RETIREMENT SYSTEM

The Village's employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2001 and 2000, PERS members contributed 8.5% of their gross salaries. The Village contributed an amount equal to 13.55% of participants' gross salaries for 2001 and from January 1, 2000 through June 30, 2000. PERS temporarily reduced the employer contribution rate to 8.13% effective July 1, 2000 through December 31, 2000. The Village has paid all contributions required through December 31, 2001.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

#### 7. RISK MANAGEMENT

#### **Commercial Insurance**

The Village has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.

#### 8. CONTINGENT LIABILITIES

Amounts received from grantor agencies are subject to audit and adjustment by the grantor. Any disallowed costs may require refunding to the grantor. Amounts which may be disallowed, if any, are not presently determinable. However, based on prior experience, management believes such refunds, if any, would not be material.



STATE OF OHIO OFFICE OF THE AUDITOR

JIM PETRO, AUDITOR OF STATE

111 Second Street, NW Fourth Floor Canton, Ohio 44702 Telephone 330-438-0617 800-443-9272 Facsimile 330-471-0001 www.auditor.state.oh.us

### REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of Fredericksburg Wayne County P.O. Box 278 Fredericksburg, Ohio 44627

To the Village Council:

We have audited the accompanying financial statements of the Village of Fredericksburg, Wayne County, Ohio, (the Village) as of and for the years ended December 31, 2001 and 2000, and have issued our report thereon dated April 1, 2002. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Village's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audits and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted a certain immaterial instance of noncompliance that we have reported to management of the Village in a separate letter dated April 1, 2002.

#### Internal Control Over Financial Reporting

In planning and performing our audits, we considered the Village's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted another matter involving the internal control over financial reporting that we have reported to the management of the Village in a separate letter dated April 1, 2002.

Village of Fredericksburg Wayne County Report of Independent Accountants on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended solely for the information and use of management and Village Council and is not intended to be and should not be used by anyone other than these specified parties.

**Jim Petro** Auditor of State

April 1, 2002



STATE OF OHIO OFFICE OF THE AUDITOR

JIM PETRO, AUDITOR OF STATE

88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514 800-282-0370

Facsimile 614-466-4490

## VILLAGE OF FREDERICKSBURG

## WAYNE COUNTY

## **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

CERTIFIED MAY 9, 2002