



Jim Petro Auditor of State

STATE OF OHIO

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STATE OF OHIO OFFICE OF THE AUDITOR

JIM PETRO, AUDITOR OF STATE

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## **REPORT OF INDEPENDENT ACCOUNTANTS**

Village of Leetonia Columbiana County 300 East Main Street Leetonia, Ohio 44431

To the Village Council:

We have audited the accompanying financial statements of the Village of Leetonia (the Village) as of and for the year ended December 31, 2001. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Village prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the Village as of December 31, 2001, and its combined cash receipts and disbursements for the year then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 6, 2002 on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Village of Leetonia Columbiana County Report of Independent Accountants Page 2

We performed our audit to form an opinion on the financial statements of the Village, taken as a whole. The accompanying schedule of federal awards expenditures is presented for additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit* Organizations, and is not a required part of the financial statements. We subjected this information to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

This report is intended solely for the information and use of the audit committee, management, Council, federal awarding agencies, pass-through entities, and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

June 6, 2002

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL AND SIMILAR FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2001

|  | Gover     | nmental Fund Ty    | Fiduciary<br>Fund Type |                     |                                |
|--|-----------|--------------------|------------------------|---------------------|--------------------------------|
|  | General   | Special<br>Revenue | Capital<br>Projects    | Expendable<br>Trust | Totals<br>(Memorandum<br>Only) |
| Cash Receipts:                                 |           |                    |                        |                     |                                |
| Property Tax and Other Local Taxes             | \$39,214  | \$423,006          |                        |                     | \$462,220                      |
| Intergovernmental Receipts                     | 53,208    | 70,065             | \$636,321              |                     | 759,594                        |
| Charges for Services                           | 50,215    | 13,473             |                        | \$1,202             | 64,890                         |
| Fines, Licenses, and Permits                   | 18,372    | 1,620              |                        |                     | 19,992                         |
| Earnings on Investments                        | 47,611    | 2,845              |                        | 63                  | 50,519                         |
| Miscellaneous                                  | 15,257    | 2,311              |                        |                     | 17,568                         |
| Total Cash Receipts                            | 223,877   | 513,320            | 636,321                | 1,265               | 1,374,783                      |
| Cash Disbursements:                            |           |                    |                        |                     |                                |
| Current:                                       |           |                    |                        |                     |                                |
| Security of Persons and Property               | 370,280   | 19,152             |                        |                     | 389,432                        |
| Public Health Services                         |           | 41,662             |                        |                     | 41,662                         |
| Leisure Time Activities                        | 18,833    |                    |                        |                     | 18,833                         |
| Transportation                                 |           | 170,104            |                        |                     | 170,104                        |
| General Government                             | 123,462   | 21,625             |                        |                     | 145,087                        |
| Debt Service:                                  |           |                    |                        |                     |                                |
| Principal Payments                             | 9,000     | 21,000             | 142,549                |                     | 172,549                        |
| Interest Payments                              | 933       | 7,344              | 531                    |                     | 8,808                          |
| Capital Outlay                                 | 4,725     | 8,144              | 828,947                |                     | 841,816                        |
| Total Cash Disbursements                       | 527,233   | 289,031            | 972,027                |                     | 1,788,291                      |
| Total Receipts Over/(Under) Disbursements      | (303,356) | 224,289            | (335,706)              | 1,265               | (413,508)                      |
| Other Financing Receipts and (Disbursements):  |           |                    |                        |                     |                                |
| Sale of Bonds or Notes                         |           |                    | 142,549                |                     | 142,549                        |
| Transfers-In                                   | 198,000   | 151,200            | 35,281                 |                     | 384,481                        |
| Transfers-Out                                  |           | (384,481)          |                        |                     | (384,481)                      |
| Other Financing Sources                        |           |                    | 136,751                |                     | 136,751                        |
| Total Other Financing Receipts/(Disbursements) | 198,000   | (233,281)          | 314,581                |                     | 279,300                        |
| Excess of Cash Receipts and Other Financing    |           |                    |                        |                     |                                |
| Receipts Over/(Under) Cash Disbursements       |           |                    |                        |                     |                                |
| and Other Financing Disbursements              | (105,356) | (8,992)            | (21,125)               | 1,265               | (134,208)                      |
| Fund Cash Balances, January 1                  | 279,083   | 277,648            | 91,157                 | 49,488              | 697,376                        |
| Fund Cash Balances, December 31                |           |                    |                        |                     |                                |

The notes to the financial statements are an integral part of this statement.

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL PROPRIETARY AND SIMILAR FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 20001

|  | Proprietary<br>Fund Types | Fiduciary<br>Fund Types |         |                                |  |
|--|---------------------------|-------------------------|---------|--------------------------------|--|
|  | Enterprise                | Nonexpendable<br>Trust  | Agency  | Totals<br>(Memorandum<br>Only) |  |
| Operating Cash Receipts:   |                           |                         |         |                                |  |
| Charges for Services   | \$514,691                 |                         |         | \$514,691                      |  |
| Miscellaneous  | 10,000                    |                         | \$6,000 | 16,000                         |  |
| Total Operating Cash Receipts  | 524,691                   |                         | 6,000   | 530,691                        |  |
| Operating Cash Disbursements:  |                           |                         |         |                                |  |
| Personal Services  | 113,116                   |                         |         | 113,116                        |  |
| Fringe Benefits  | 26,228                    |                         |         | 26,228                         |  |
| Contractual Services   | 110,094                   |                         |         | 110,094                        |  |
| Supplies and Materials   | 39,528                    | 95                      |         | 39,623                         |  |
| Miscellaneous  | 5,936                     |                         |         | 5,936                          |  |
| Capital Outlay   | 127,497                   |                         |         | 127,497                        |  |
| Total Operating Cash Disbursements   | 422,399                   | 95                      |         | 422,494                        |  |
| Operating Income/(Loss)  | 102,292                   | (95)                    | 6,000   | 108,197                        |  |
| Non-Operating Cash Receipts:<br>Earnings on Investments<br>Proceeds from Notes and Bonds<br>Court Fines and Fees | 80,000                    | 226                     | 18,790  | 226<br>80,000<br>18,790        |  |
| Total Non-Operating Cash Receipts  | 80,000                    | 226                     | 18,790  | 99,016                         |  |
| Non-Operating Cash Disbursements:<br>Debt Service<br>Court Fines and Fees  | 218,667                   |                         | 20,586  | 218,667<br>20,586              |  |
| Total Non-Operating Cash Disbursements   | 218,667                   |                         | 20,586  | 239,253                        |  |
| Excess of Receipts Over/(Under) Disbursements<br>Before Interfund Transfers and Advances                         | (36,375)                  | 131                     | 4,204   | (32,040)                       |  |
| Transfers-In<br>Transfers-Out  | 25,638<br>(25,638)        |                         |         | 25,638<br>(25,638)             |  |
| Net Receipts Over/(Under) Disbursements  | (36,375)                  | 131                     | 4,204   | (32,040)                       |  |
| Fund Cash Balances, January 1  | 564,878                   | 10,164                  | 1,796   | 576,838                        |  |
| Fund Cash Balances, December 31  | \$528,503                 | \$10,295                | \$6,000 | \$544,798                      |  |

The notes to the financial statements are an integral part of this statement.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

## A. Description of the Entity

The Village of Leetonia, Columbiana County, (the Village) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly-elected six-member Council. The Village provides water and sewer utilities, and police services.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

## B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash and Investments

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

Certificates of deposit and a repurchase agreement are valued at cost.

## D. Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

## 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Fund

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Funds

*Street Construction, Maintenance and Repair Fund* - This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining and repairing Village streets.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 (CONTINUED)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (Continued)

#### 3. Capital Project Funds

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Village had the following significant capital project funds:

*WW Project* # *CT46C Fund*- This fund receives proceeds from the Ohio Department of Transportation. The proceeds are being used for the Village sidewalk project.

*OPWC Fund*- This fund receives funds from the Ohio Public Works Commission. These monies are being used as the local match for the water treatment plant project.

*CDBG Grant Fund-* This fund receives grant monies from the U.S. Department of Housing and Urban Development. These monies are being used for the water treatment plant project.

#### 4. Enterprise Funds

These funds account for operations that are similar to private business enterprises where management intends that the significant costs of providing certain goods or services will be recovered through user charges. The Village had the following significant Enterprise Funds:

*Water Fund* - This fund receives charges for services from residents to cover the cost of providing this utility.

*Sewer Fund* - This fund receives charges for services from residents to cover the cost of providing this utility.

*Enterprise Debt Service Fund* - This fund receives loan proceeds from the Ohio Water Development Authority to finance a utility plant expansion. This loan will be repaid from a utility surcharge, also accounted for in this fund.

#### 5. Fiduciary Funds (Trust and Agency Funds)

Trust funds are used to account for resources restricted by legally binding trust agreements. If the agreement requires the Village to maintain the corpus of the trust, the fund is classified as a nonexpendable trust fund. Other trust funds are classified as expendable. Funds for which the Village is acting in an agency capacity are classified as agency funds. The Village had the following significant fiduciary funds:

*E. Wilderson Trust Fund-* This fund receives interest from principal willed to the Village for the maintenance of the burial plot.

*Mayor's Court Fund* - This fund receives revenue from individuals for speeding and other offenses. The money in this fund is held by the Village and a portion of it is remitted to the Treasurer of State.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 (CONTINUED)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

## E. Budgetary Process

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

## 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund level of control, and appropriations may not exceed estimated resources. The Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

## 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

## 3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year.

A summary of 2001 budgetary activity appears in Note 3.

#### F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave Unpaid leave is not reflected as a liability under the Village's basis of accounting.

## 2. EQUITY IN POOLED CASH AND INVESTMENTS

The Village maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 (CONTINUED)

|                                | 2001        |
|--------------------------------|-------------|
| Demand deposits                | (\$29,964)  |
| Certificates of deposit        | 54,806      |
| Total deposits                 | 24,842      |
| Repurchase agreement           | 1,083,124   |
| Total investments              | 1,083,124   |
| Total deposits and investments | \$1,107,966 |

**Deposits:** Deposits are either (1) insured by the Federal Depository Insurance Corporation, or (2) collateralized by the financial institution's public entity deposit pool.

**Investments:** The Village's financial institution transfers securities to the Village's agent to collateralize repurchase agreements. The securities are not in the Village's name.

## 3. BUDGETARY ACTIVITY

Budgetary activity for the year ending December 31, 2001 follows:

| 2001 Budgeted vs. Actual Receipts |             |             |           |  |  |
|-----------------------------------|-------------|-------------|-----------|--|--|
|                                   | Budgeted    | Actual      |           |  |  |
| Fund Type                         | Receipts    | Receipts    | Variance  |  |  |
| General                           | \$410,579   | \$421,877   | \$11,298  |  |  |
| Special Revenue                   | 668,710     | 664,520     | (4,190)   |  |  |
| Capital Projects                  | 945,269     | 950,902     | 5,633     |  |  |
| Enterprise                        | 537,718     | 630,329     | 92,611    |  |  |
| Fiduciary                         | 6,381       | 7,491       | 1,110     |  |  |
| Total                             | \$2,568,657 | \$2,675,119 | \$106,462 |  |  |

| 2001 Budgeled VS. Actual Budgelary Basis Experiolities |             |              |           |  |  |
|--|-------------|--------------|-----------|--|--|
|  |             |              |           |  |  |
| Fund Type  | Authority   | Expenditures | Variance  |  |  |
| General  | \$630,075   | \$527,233    | \$102,842 |  |  |
| Special Revenue  | 781,468     | 673,512      | 107,956   |  |  |
| Capital Projects                                       | 1,007,941   | 972,027      | 35,914    |  |  |
| Enterprise   | 734,071     | 666,704      | 67,367    |  |  |
| Fiduciary  | 17,216      | 95           | 17,121    |  |  |
| Total  | \$3,170,771 | \$2,839,571  | \$331,200 |  |  |

## 2001 Budgeted vs. Actual Budgetary Basis Expenditures

Contrary to Ohio law, budgetary expenditures exceeded appropriation authority in the WW Project #CT46 C Fund by \$11,516 and the Washington Waterline Project by \$77,250 for the year ended December 31, 2001. Also contrary to Ohio law, appropriations exceeded certified resources in the SCMR Fund by \$814, the Cemetery Fund by \$1,270, the CDBG WW Treatment Plant project fund by \$43,063, and the Sewer Fund by \$9,335 for the year ended December 31, 2001.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 (CONTINUED)

## 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Village Council. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30. The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

## 5. LOCAL INCOME TAX

The Village levies a municipal income tax of one and a half percent on substantially all earned income arising from employment, residency, or business activities within the Village as well as certain income of residents earned outside of the Village.

Employers within the Village withhold income tax on employee compensation and remit the tax to the Village either monthly or quarterly, as required. Corporations and other individual taxpayers pay estimated taxes quarterly and file a declaration annually.

#### 6. DEBT

Debt outstanding at December 31, 2001 was as follows:

|                                       | Principal   | Interest Rate |
|---------------------------------------|-------------|---------------|
| Ohio Water Development Authority Loan | \$1,527,525 | 7.89%         |
| Ohio Water Development Authority Loan | \$10,000    | 0.00%         |
| 1998 Fire Truck Note                  | 119,000     | 5.15%         |
| 2000 International Dump Truck Note    | 40,000      | 5.15%         |
| 2000 Crown Victoria Note              | 10,000      | 5.45%         |
| Washington Waterline Additions Note   | 80,000      | 5.40%         |
| Total                                 | \$1,786,525 |               |

The Ohio Water Development Authority (OWDA) loan relates to a sewer plant construction, maintenance and operation project that was mandated by the Ohio Environmental Protection Agency. The OWDA has approved up to \$3,000,000 in loans to the Village for this project. The loans will be repaid in semiannual installments of \$94,007, including interest, over 20 years. The scheduled payment amount below assumes that \$2,322,000 will be borrowed. The scheduled payment will be adjusted to reflect any revisions in amounts actually borrowed. The loan is collateralized by sewer receipts. The Village has agreed to set utility rates sufficient to cover OWDA debt service requirements.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 (CONTINUED)

## 6. **DEBT –** (Continued)

Amortization of the above debt, including interest, is scheduled as follows:

| Year ending<br>December 31: | OWDA<br>Loan | \$20,000<br>OWDA<br>Loan | 1998<br>Fire<br>Truck<br>Note | International<br>Dump Truck<br>Note | Crown<br>Victoria<br>Note | Washington<br>Waterline<br>Note |
|-----------------------------|--------------|--------------------------|-------------------------------|-------------------------------------|---------------------------|---------------------------------|
| 2002                        | \$188,014    | \$0                      | \$22,690                      | \$6,930                             | \$5,545                   | \$12,102                        |
| 2003                        | 188,014      | 2,000                    | 21,814                        | 6,673                               | 5,204                     | 11,670                          |
| 2004                        | 188,014      | 2,000                    | 20,951                        | 6,415                               | 0                         | 11,238                          |
| 2005                        | 188,014      | 2,000                    | 20,063                        | 6,158                               | 0                         | 10,806                          |
| 2006                        | 188,014      | 2,000                    | 19,187                        | 5,900                               | 0                         | 10,374                          |
| 2007 - 2011                 | 940,070      | 2,000                    | 35,751                        | 11,156                              | 0                         | 45,391                          |
| 2012 - 2016                 | 658,049      | 0                        | 0                             | 0                                   | 0                         | 0                               |
| Total                       | \$2,538,189  | \$10,000                 | \$140,456                     | \$43,232                            | \$10,749                  | \$101,581                       |

Debt principal outstanding at December 31, 2001 was \$1,786,525.

## 7. RETIREMENT SYSTEMS

The Village's law enforcement officers belong to the Ohio Police and Fire Pension Funds (OP&F). Other full-time employees belong to the Public Employees Retirement System (PERS) of Ohio. OP&F and PERS are cost-sharing, multiple-employer plans. These plans provide retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2001 OP&F participants contributed 10% of their wages. The Village contributed an amount equal to 19.5% of police participant wages. PERS members contributed 8.5% of their wages. The Village contributed an amount equal to 13.55% of participants' gross salaries for 2001. The Village has paid all contributions required through December 31, 2001.

## 8. RISK MANAGEMENT

#### **Commercial Insurance**

The Village has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 (CONTINUED)

## 9. CONTINGENT LIABILITIES

The Village is defendant in several lawsuits. Although the outcome of these suits is not presently determinable, management believes that the resolution of these matters will not materially adversely affect the Village's financial condition.

Amounts received from grantor agencies are subject to audit and adjustment by the grantor, principally the federal government. Any disallowed costs may require refunding to the grantor. Amounts which may be disallowed, if any, are not presently determinable. However, based on prior experience, management believes such refunds, if any, would not be material.

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## SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2001

| Federal Grantor/<br>Pass Through Grantor<br>Program Title                                | Pass Through<br>Entity<br>Number | Federal<br>CFDA<br>Number | Disbursements |
|--|----------------------------------|---------------------------|---------------|
| U.S. DEPARTMENT OF HOUSING AND URBAN DI<br>Passed Through Ohio Department of Development | EVELOPMENT_                      |                           |               |
| Community Development Block Grant  | C-W-98-219-1                     | 14.228                    | \$359,979     |
| Total  |                                  |                           | \$359,979     |

The accompanying notes to this schedule are an integral part of this schedule.

## NOTES TO SCHEDULE OF FEDERAL AWARDS EXPENDITURES DECEMBER 31, 2001

#### NOTE A--SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Federal Awards Expenditures (the Schedule) summarizes activity of the Village's federal award programs. The schedule has been prepared on the cash basis of accounting.



STATE OF OHIO OFFICE OF THE AUDITOR

JIM PETRO, AUDITOR OF STATE

Voinovich Government Center 242 Federal Plaza West Suite 320 Youngstown, Ohio 44503 Telephone 330-797-9900 800-443-9271 Facsimile 330-797-9949 www.auditor.state.oh.us

## REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of Leetonia Columbiana County 300 East Main Street Leetonia, Ohio 44431

To the Village Council:

We have audited the accompanying financial statements of the Village of Leetonia (the Village) as of and for the year ended December 31, 2001, and have issued our report thereon dated June 6, 2002. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

## Compliance

As part of obtaining reasonable assurance about whether the Village's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under *Government Auditing Standards* which are described in the accompanying schedule of findings as items 2001-31215-001 and 2001-31215-002. In addition, we noted certain immaterial instances of noncompliance that we have reported to management of the Village in a separate letter dated June 6, 2002.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Village's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Village in a separate letter dated June 6, 2002.

Village of Leetonia Columbiana County Report of Independent Accountants on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended solely for the information and use of the management, Council, federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

June 6, 2002



STATE OF OHIO OFFICE OF THE AUDITOR

JIM PETRO, AUDITOR OF STATE

## REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO MAJOR FEDERAL PROGRAMS AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Village of Leetonia Columbiana County 300 East Main Street Leetonia, Ohio 44431

To the Village Council:

## Compliance

We have audited the compliance of the Village of Leetonia (the Village) with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement* that are applicable to its major federal program for the year ended December 31, 2001. The Village's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of the Village's management. Our responsibility is to express an opinion on the Village's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations.* Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance occurred with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program. An audit includes examining, on a test basis, evidence about the Village's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Village's compliance with those requirements.

In our opinion, the Village complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended December 31, 2001.

Village of Leetonia Columbiana County Report of Independent Accountants on Compliance with Requirements Applicable to Major Federal Programs and Internal Control Over Compliance in Accordance with OMB Circular A-133 Page 2

#### **Internal Control Over Compliance**

The management of the Village is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the Village's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses. However, we noted one matter involving the internal control over compliance that do not require inclusion in this report, that we have reported to management of the Village in a separate letter dated June 6, 2002.

This report is intended solely for the information and use of the management, Council, federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

June 6, 2002

## SCHEDULE OF FINDINGS OMB CIRCULAR A-133 § .505 DECEMBER 31, 2001

# 1. SUMMARY OF AUDITOR'S RESULTS

| (d)(1)(i)    | Type of Financial Statement Opinion  | Unqualified                                |
|--------------|--|--|
| (d)(1)(ii)   | Were there any material control weakness conditions reported at the financial statement level (GAGAS)?         | No   |
| (d)(1)(ii)   | Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)? | No   |
| (d)(1)(iii)  | Was there any reported material noncompliance at the financial statement level (GAGAS)?                        | Yes  |
| (d)(1)(iv)   | Were there any material internal control weakness conditions reported for major federal programs?              | No   |
| (d)(1)(iv)   | Were there any other reportable internal control weakness conditions reported for major federal programs?      | No   |
| (d)(1)(v)    | Type of Major Programs' Compliance Opinion   | Unqualifed                                 |
| (d)(1)(vi)   | Are there any reportable findings under § .510?  | No   |
| (d)(1)(vii)  | Major Programs (list):   | CDBG<br>CFDA# 14.228                       |
| (d)(1)(viii) | Dollar Threshold: Type A\B Programs  | Type A: > \$ 300,000<br>Type B: all others |
| (d)(1)(ix)   | Low Risk Auditee?  | No   |

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

## FINDING NUMBER 2001-31215-001

#### **Noncompliance Citation**

Ohio Rev. Code Section 5705.41(B) provides that no subdivision or taxing unit shall make any expenditure of money unless it has been appropriated as provided in such chapter. The Village had expenditures exceeding appropriations in the following Funds at December 31, 2001:

| <u>Fund</u>   | <u>Ap</u> | propriations | Di | <u>sbursements</u> | Violation<br><u>Amount</u> |
|---|-----------|--------------|----|--------------------|----------------------------|
| Capital Projects Fund<br>WW Project #CT46C<br>Enterprise Fund | \$        | 264,835      | \$ | 276,351            | (\$ 11,516)                |
| Washington Street Waterline                                   | \$        | 14,538       | \$ | 91,788             | (\$ 77,250)                |

This increases the risk of funds running a deficit balance, requiring money from another fund(s) to be used to pay obligations from these funds.

We recommend that the Council and the Clerk monitor closely the annual budget and file amended certificates of estimated resources and appropriations as needed to ensure the disbursements are within the amounts legally appropriated.

#### FINDING NUMBER 2001-31215-002

#### **Noncompliance Citation**

Ohio Rev. Code Section 5705.39 states the total appropriation from each fund should not exceed the total estimated revenue. No appropriation measure is to become effective until the county auditor files a certificate that the total appropriations from each fund do not exceed the total official estimate or amended official estimate. The Village had appropriations exceeding total certified resources in the following Funds at December 31, 2001:

| <u>Fund</u>           | <u>Appropriations</u> | Certified<br><u>Resources</u> | Violation<br><u>Amount</u> |
|-----------------------|-----------------------|-------------------------------|----------------------------|
| Special Revenue Funds |                       |                               |                            |
| SCMR                  | \$192,523             | \$191,709                     | (\$ 814)                   |
| Cemetery              | \$ 58,930             | \$ 57,660                     | (\$ 1,270)                 |
| Capital Projects Fund |                       |                               |                            |
| CDBG                  | \$359,979             | \$316,916                     | (\$ 43,063)                |
| Enterprise Fund       |                       |                               |                            |
| Sewer                 | \$167,755             | \$158,420                     | (\$ 9,335)                 |
|                       |                       |                               |                            |

This increases the risk that disbursements within the above named funds could exceed the amounts actually available.

We recommend that the Clerk review the amounts certified thoroughly, adjusting the amended certificate and, subsequently the appropriations, to ensure appropriations do not exceed the amounts on the amended certificate of estimated resources and actual revenue received. Village of Leetonia Columbiana County Schedule of Findings Page 3

## 3. FINDINGS FOR FEDERAL AWARDS

# 1. <u>Title of Finding</u>

| Finding Number              | None. |
|-----------------------------|-------|
| CFDA Title and Number       |       |
| Federal Award Number / Year |       |
| Federal Agency              |       |
| Pass-Through Agency         |       |

## CORRECTIVE ACTION PLAN OMB CIRCULAR A -133 § .315 (c) DECEMBER 31, 2001

| Finding<br>Number | Planned Corrective Action   | Anticipated<br>Completion<br>Date | Responsible<br>Contact Person |
|-------------------|---|-----------------------------------|-------------------------------|
| 2001-31215-001.   | Appropriations will be amended to alleviate the problem of expenditures exceeding appropriations. | Immediate                         | June Garlough                 |
| 2001-31215-002    | Appropriations will be amended to ensure that total certified resources are not exceeded.         | Immediate                         | June Garlough                 |



STATE OF OHIO OFFICE OF THE AUDITOR

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# VILLAGE OF LEETONIA

# **COLUMBIANA COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED JUNE 25, 2002