# AUDITOR AUDITOR

## VILLAGE OF REPUBLIC SENECA COUNTY

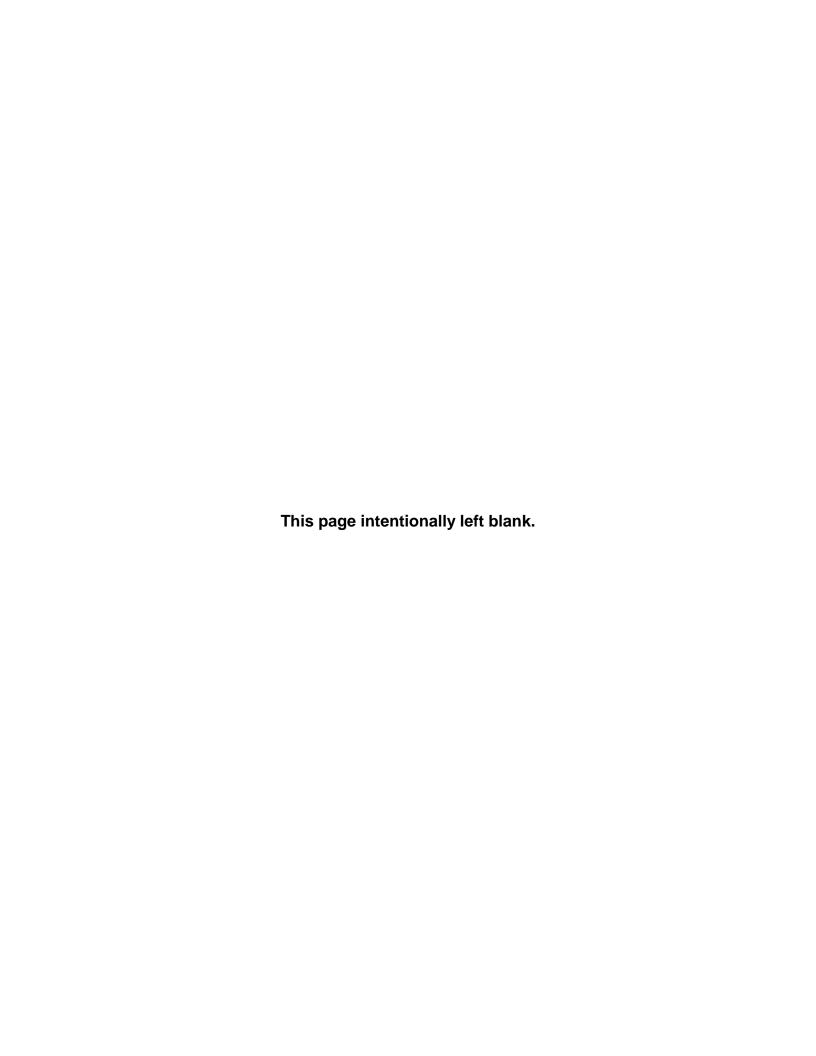
**REGULAR AUDIT** 

FOR THE YEARS ENDED DECEMBER 31, 2001-2000



#### **TABLE OF CONTENTS**

IILE PAGE	Ξ
Report of Independent Accountants	1
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – All Governmental Fund Types – For the Year Ended December 31, 2001	3
Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – Proprietary Fund Type – For the Year Ended December 31, 2001	4
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – All Governmental Fund Types – For the Year Ended December 31, 2000	5
Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – Proprietary Fund Type – For the Year Ended December 31, 2000	ô
lotes to the Financial Statements	7
Report of Independent Accountants on Compliance and on Internal Control Required by Government Auditing Standards	3
Schedule of Findings	5





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#### REPORT OF INDEPENDENT ACCOUNTANTS

Village of Republic Seneca County 219 Washington Street P.O. Box 219 Republic, Ohio 44867-0219

To the Village Council:

We have audited the accompanying financial statements of the Village of Republic (the Village) as of and for the years ended December 31, 2001 and 2000. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Village prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Village as of December 31, 2001 and 2000, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated January 30, 2002 on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Village of Republic Seneca County Report of Independent Accountants Page 2

This report is intended solely for the information and use of the audit committee, management, Village Council and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

January 30, 2002

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2001

	Governmental Fund Types			
	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts:				
Property Tax and Other Local Taxes	\$23,910			\$23,910
Intergovernmental Receipts	83,520	\$24,979	\$22,998	131,497
Fines, Licenses, and Permits	6,542			6,542
Earnings on Investments	21,818	253		22,071
Total Cash Receipts	135,790	25,232	22,998	184,020
Cash Disbursements:				
Current:				
Security of Persons and Property	42,192			42,192
Public Health Services	1,447			1,447
Leisure Time Activities	4,500			4,500
Community Environment	5,533			5,533
Transportation	21,943	19,373		41,316
General Government	41,082			41,082
Debt Service:				
Principal Payments	1,140			1,140
Capital Outlay	1,398		29,828	31,226
Total Cash Disbursements	119,235	19,373	29,828	168,436
Total Receipts Over/(Under) Disbursements	16,555	5,859	(6,830)	15,584
Other Financing Receipts/(Disbursements):				
Transfers-In			6,156	6,156
Transfers-Out	(14,935)			(14,935)
Total Other Financing Receipts/(Disbursements)	(14,935)		6,156	(8,779)
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements				
and Other Financing Disbursements	1,620	5,859	(674)	6,805
Fund Cash Balances, January 1	87,254	9,961	674	97,889
Fund Cash Balances, December 31	\$88,874	\$15,820		\$104,694

## STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - PROPRIETARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 2001

	Proprietary Fund Type
	Enterprise
Operating Cash Receipts:	
Charges for Services Miscellaneous	\$364,374 6,797
Total Operating Cash Receipts	371,171
Operating Cash Disbursements:	
Personal Services	75,436
Fringe Benefits Contractual Services	2,142 237,652
Supplies and Materials	17,821
Capital Outlay	167,479
Total Operating Cash Disbursements	500,530
Operating Loss	(129,359)
Non-Operating Cash Receipts:	
Debt Proceeds	50,000
Other Non-Operating Receipts	1,410
Total Non-Operating Cash Receipts	51,410_
Non-Operating Cash Disbursements:	
Debt Service	2,834
Other Non-Operating Cash Disbursements	1,816_
Total Non-Operating Cash Disbursements	4,650
Excess of Receipts (Under) Disbursements	
Before Interfund Transfers and Advances	(82,599)
Transfers-In	8,779
Net Disbursements Over Receipts	(73,820)
Fund Cash Balances, January 1	352,689
Fund Cash Balances, December 31	\$278,869

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2000

	Governmental Fund Types				
	General	Special Revenue	Capital Projects	Totals (Memorandum Only)	
Cash Receipts:					
Property Tax and Other Local Taxes	\$18,349			\$18,349	
Intergovernmental Receipts	72,809	\$24,984		97,793	
Fines, Licenses, and Permits	3,459	25		3,484	
Earnings on Investments	29,785	309		30,094	
Total Cash Receipts	124,402	25,318		149,720	
Cash Disbursements:					
Current:					
Security of Persons and Property	31,520			31,520	
Public Health Services	1,476			1,476	
Leisure Time Activities	6,384			6,384	
Community Environment	7,180			7,180	
Transportation	21,831	21,971	\$5,326	49,128	
General Government	41,305			41,305	
Capital Outlay	21,789	12,356		34,145	
Total Cash Disbursements	131,485_	34,327	5,326	171,138	
Total Disbursements Over Receipts	(7,083)	(9,009)	(5,326)	(21,418)	
Other Financing Receipts/(Disbursements):					
Transfers-In			6,000	6,000	
Transfers-Out	(6,000)			(6,000)	
Total Other Financing Receipts/(Disbursements)	(6,000)		6,000		
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements					
and Other Financing Disbursements	(13,083)	(9,009)	674	(21,418)	
Fund Cash Balances, January 1	100,337	18,970		119,307	
Fund Cash Balances, December 31	\$87,254	\$9,961	\$674	\$97,889	

## STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - PROPRIETARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 2000

	Proprietary Fund Type
	Enterprise
Operating Cash Receipts:	
Charges for Services	\$330,864
Miscellaneous	5,161
Total Operating Cash Receipts	336,025
Operating Cash Disbursements:	
Personal Services	72,157
Fringe Benefits	1,779
Contractual Services	297,966
Supplies and Materials	13,272
Capital Outlay	115,028
Total Operating Cash Disbursements	500,202
Operating Loss	(164,177)
Non-Operating Cash Receipts:	
Other Non-Operating Receipts	1,700
Non-Operating Cash Disbursements:	
Debt Service	2,834
Other Non-Operating Cash Disbursements	989
Total Non-Operating Cash Disbursements	3,823
Net Disbursements Over Receipts	(166,300)
Fund Cash Balances, January 1	518,989
Fund Cash Balances, December 31	\$352,689

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

The Village of Republic, Seneca County, (the Village) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly-elected six-member Council. The Village provides general governmental services including water, sewer and electric utilities and police services.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

#### B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash

Certificates of deposit are valued at cost.

#### D. Fund Accounting

The Village uses fund accounting to segregate cash that is restricted as to use. The Village classifies its funds into the following types:

#### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Fund

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Fund:

Street Construction, Maintenance and Repair Fund - This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining and repairing Village streets.

## NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

#### 3. Capital Project Fund

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Village had the following significant capital project fund:

Culvert Replacement Fund - This fund receives revenue from the Ohio Public Works Commission to finance the State Route 19 culvert replacement project.

#### 4. Enterprise Funds

These funds account for operations that are similar to private business enterprises where management intends that the significant costs of providing certain goods or services will be recovered through user charges. The Village had the following significant Enterprise Funds:

Sewer Fund - This fund receives charges for services from residents to cover the cost of providing this utility.

*Electric Fund* - This fund receives charges for services from residents to cover the cost of providing this utility.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund or function level of control, and appropriations may not exceed estimated resources. The Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year. The Village did not encumber all commitments required by Ohio law.

A summary of 2001 and 2000 budgetary activity appears in Note 3.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

#### F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave Unpaid leave is not reflected as a liability under the Village's basis of accounting.

#### 2. EQUITY IN POOLED CASH

The Village maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits. The carrying amount of cash at December 31 was as follows:

	2001	2000
Demand deposits Certificates of deposit	\$83,563 300,000	\$578 450,000
Total deposits	\$383,563	\$450,578

Deposits are either (1) insured by the Federal Depository Insurance Corporation, or (2) collateralized by securities specifically pledged by the financial institution to the Village.

#### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2001 and 2000 follows:

2001 Budgeted vs. Actual Receipts

Fund Type		Budgeted Receipts	Actual Receipts	Variance
General Special Revenue Capital Projects Enterprise		\$100,000 21,800 30,000 484,000	\$135,790 25,232 29,154 431,360	\$35,790 3,432 (846) (52,640)
	Total	\$635,800	\$621,536	(\$14,264)

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

2001 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type		Appropriation Authority	Budgetary Expenditures	Variance
General Special Revenue Capital Projects Enterprise		\$175,000 31,400 30,000 770,000	\$134,170 19,373 29,828 505,180	\$40,830 12,027 172 264,820
	Total	\$1,006,400	\$688,551	\$317,849

2000 Budgeted vs. Actual Receipts

		<u> </u>		
		Budgeted	Actual	
Fund Type		Receipts	Receipts	Variance
General		\$104,137	\$124,402	\$20,265
Special Revenue		25,000	25,318	318
Capital Projects		6,000	6,000	0
Enterprise		331,500	337,725	6,225
	Total	\$466,637	\$493,445	\$26,808

2000 Budgeted vs. Actual Budgetary Basis Expenditures

		Appropriation	Budgetary	
Fund Type		Authority	Expenditures	Variance
General		\$200,000	\$137,485	\$62,515
Special Revenue		43,500	34,327	9,173
Capital Projects		35,150	5,326	29,824
Enterprise		802,750	504,025	298,725
	Total	\$1,081,400	\$681,163	\$400,237

Contrary to Ohio law, twenty-two percent of expenditure transactions tested were not certified by the fiscal officer at the time the commitment was incurred.

#### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Village Council. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

## NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

#### 5. DEBT

Debt outstanding at December 31, 2001 was as follows:

		Interest
	Principal	Rate
Ohio Public Works Commission Loan's	\$26,090	0%

The Ohio Public Works Commission (OPWC) loan relates to a valve replacement project. The OPWC has approved up to \$28,338 in loans to the Village for this project. The loan will be repaid in semiannual installments of \$1,416.90 over 10 years. The scheduled payment amount below assumes that \$28,338 will be borrowed. The Village also had a OPWC loan relating to the State Route 19 culvert replacement project. The OPWC has approved \$4,560 to the Village for this project. The scheduled payment will be adjusted to reflect any revisions in amounts actually borrowed. The loan is collateralized by water and sewer receipts. Amortization of the above debt, including interest, is scheduled as follows:

OPWC Loan	SR19 OPWC Loan
\$2,834	\$1,140
2,834	2,280
2,834	•
2,834	
2,834	
8,500	
\$22,670	\$3,420
	\$2,834 2,834 2,834 2,834 2,834 2,834 8,500

The Village has been approved for a line of credit from Republic Banking Company for \$150,000 at 5.75%. In 2001, the Village made a draw of \$50,000.

#### 6. RETIREMENT SYSTEMS

The Village's full-time employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2001 and 2000, PERS members contributed 8.5% of their wages. The Village contributed an amount equal to 13.55% of PERS participants' gross salaries through June 30, 2000. Commencing July 1, 2000, PERS temporarily reduced employer contributions to 8.13%. The Village has paid all contributions required through December 31, 2001.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 AND 2000 (Continued)

#### 7. RISK MANAGEMENT

#### **Commercial Insurance**

The Village has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.



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## REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of Republic Seneca County 219 Washington Street P.O. Box 219 Republic, Ohio 44867-0219

To the Village Council:

We have audited the accompanying financial statements of the Village of Republic (the Village) as of and for the years ended December 31, 2001 and 2000, and have issued our report thereon dated January 30, 2002. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Village's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2001-30574-001. We also noted a certain immaterial instance of noncompliance that we have reported to management of the Village in a separate letter dated January 30, 2002.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Village's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted a matter involving the internal control over financial reporting that does not require inclusion in this report, that we have reported to management of the Village in a separate letter dated January 30, 2002.

Village of Republic Seneca County Report of Independent Accountants on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended solely for the information and use of the audit committee, management and Village Council, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

January 30, 2002

#### SCHEDULE OF FINDINGS DECEMBER 31, 2001 AND 2000

## FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2001-30574-001

#### **Noncompliance Citation**

Ohio Revised Code § 5705.41(D) states no orders or contracts involving the expenditure of money is to be made unless there is attached thereto a certificate of the fiscal officer certifying that the amount required for the order or contract has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances. Every such contract made without such a certificate shall be null and void and no warrant shall be issued in payment of any amount due thereon.

This section also provides two "exceptions" to the above requirement to use a so called "regular certificate":

- a. Then and Now Certificate If no certificate is furnished as required, upon receipt of the fiscal officer's certificate that a sufficient sum was, both at the time of the contract or order and at the time of the certificate, appropriated and free of any previous encumbrances, the Council may authorize the issuance of a warrant in payment of the amount due upon such contract or order by resolution within 30 days from the receipt of such certificate, if such expenditure is otherwise valid.
- b. If the amount involved is less than \$1,000, the fiscal officer may authorize it to be paid without the affirmation of the Council, if such expenditure is otherwise valid.

Twenty-two percent of the transactions tested were not certified by the fiscal officer at the time the commitment was incurred and neither of the exceptions provided for were used. Certificates used for encumbering Village expenses should indicate if it is a purchase order or a blanket certificate. During our disbursement testing, no evidence was presented on the certificate if it was a purchase order or blanket certificate. Also, forty percent of the transactions tested had "Then and Now" certificates attached. "Then and Now" certificates should be issued as the exception and not the rule for encumbering Village expenses. To improve controls over disbursements, we recommend that all Council disbursements receive certification of the fiscal officer that the funds are or will be available. We also recommend "Then and Now" certificates be issued as the exception and not the rule and certificates indicate if it is a purchase order or a blanket certificate.



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### VILLAGE OF REPUBLIC

#### **SENECA COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

**CERTIFIED FEBRUARY 21, 2002**