AUDITOR

VILLAGE OF WELLINGTON LORAIN COUNTY

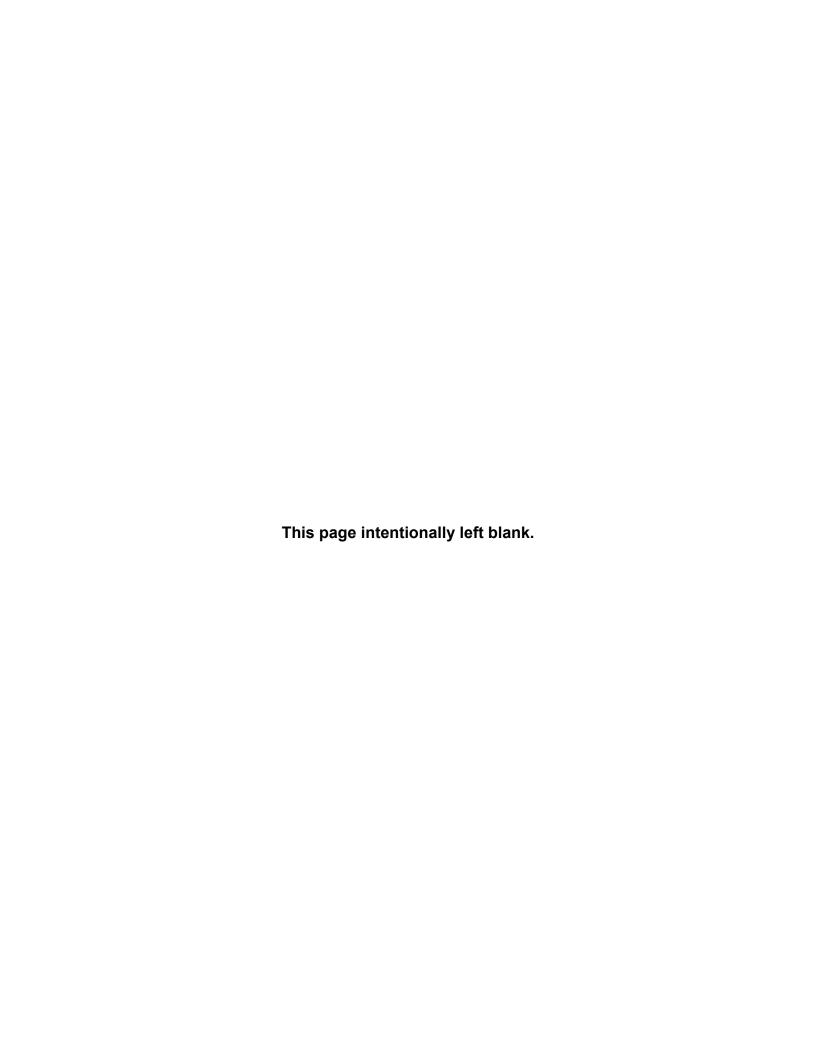
REGULAR AUDIT

FOR THE YEAR ENDED DECEMBER 31, 2001



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REPORT OF INDEPENDENT ACCOUNTANTS

Members of Village Council Village of Wellington Lorain County 115 Willard Memorial Square Wellington, Ohio 44090

We have audited the accompanying financial statements of the Village of Wellington, Lorain County, Ohio, (the Village) as of and for the year ended December 31, 2001. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described Note 1, the Village prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the Village of Wellington, Lorain County, Ohio, as of December 31, 2001, and its combined cash receipts and disbursements for the year then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 31, 2002 on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Village of Wellington Lorain County Report of Independent Accountants Page 2

This report is intended solely for the information and use of management, the audit committee, Village Council and other officials authorized to receive this report under Section 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

May 31, 2002

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2001

	Governmental Fund Types				
	<u>General</u>	Special <u>Revenue</u>	Debt <u>Service</u>	Capital <u>Projects</u>	Total (Memorandum <u>Only)</u>
Cash Receipts:					
Property Tax and Other Local Taxes	\$1,077,528	\$41,903		\$239,303	\$1,358,734
Special Assessments			\$102,109	11,135	113,244
Intergovernmental Receipts	219,783	129,667			349,450
Charges for Services	14,000	12,853		14,725	41,578
Fines, Licenses, and Permits	95,034				95,034
Earnings on Investments	212,294	9,740			222,034
Miscellaneous	<u>136,810</u>		-		<u>136,810</u>
Total Cash Receipts	1,755,449	<u>194,163</u>	<u>102,109</u>	<u>265,163</u>	<u>2,316,884</u>
Cash Disbursements:					
Current:					
Security of Persons and Property	654,264	25,021			679,285
Public Health Services	52,568				52,568
Leisure Time Activities	32,854	6,317			39,171
Community Environment	90,371				90,371
Transportation	598,345	84,194		154,638	837,177
General Government	386,351				386,351
Debt Service:					
Principal Payments			69,507		69,507
Interest Payments			38,485		38,485
Capital Outlay	· 		-		0
Total Cash Disbursements	<u>1,814,753</u>	<u>115,532</u>	107,992	<u>154,638</u>	<u>2,192,915</u>
Total Receipts Over/(Under) Disbursements	<u>(59,304)</u>	<u>78,631</u>	(5,883)	<u>110,525</u>	<u>123,969</u>
Other Financing Receipts/(Disbursements): Sale of Bonds or Notes					0
Transfers-In	154,595	383,791			538,386
Transfers-Out	(538,386)				(538,386)
Total Other Financing Receipts/(Disbursements)	(383,791)	383,791	<u>0</u>	<u>0</u>	<u>0</u>
Excess of Cash Receipts and Other Financing					
Receipts Over/(Under) Cash Disbursements					
and Other Financing Disbursements	(443,095)	462,422	(5,883)	110,525	123,969
Fund Cash Balances January 1, 2001	<u>712,157</u>	328,211	93,977	<u>323,055</u>	<u>1,457,400</u>
Fund Cash Balances, December 31, 2001	<u>\$269,062</u>	<u>\$790,633</u>	<u>\$88,094</u>	<u>\$433,580</u>	<u>\$1,581,369</u>
Reserves for Encumbrances, December 31, 2001	<u>\$78,445</u>	<u>\$33,060</u>	<u>\$0</u>	<u>\$46,970</u>	<u>\$158,475</u>

The notes to the financial statements are an integral part of this statement.

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL PROPRIETARY AND SIMILAR FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2001

	Proprietary <u>Fund Type</u>	Fiduciary <u>Fund Type</u>	Totals
	Enterprise	<u>Agency</u>	(Memorandum <u>Only)</u>
Operating Cash Receipts:			
Charges for Services	\$6,228,040	\$0	\$6,228,040
Miscellaneous	<u>152,044</u>		<u>152,044</u>
Total Operating Cash Receipts	<u>6,380,084</u>	0	6.380.084
Operating Cash Disbursements:			
Personal Services	1,155,926		1,155,926
Fringe Benefits	4,192		4,192
Contractual Services	3,467,249		3,467,249
Supplies and Materials	330,157		330,157
Capital Outlay	<u>561,157</u>		<u>561,157</u>
Total Operating Cash Disbursements	<u>5,518,681</u>	0	<u>5,518,681</u>
Operating Income/(Loss)	861,403	0	861,403
Non-Operating Cash Receipts:			
Proceeds from Notes and Bonds	<u>75.000</u>	0	<u>75.000</u>
Total Non-Operating Cash Receipts	<u>75.000</u>	0	<u>75.000</u>
Non-Operating Cash Disbursements:			
Debt Service	(420,440)	0	(420,440)
Other Non-Operating Cash Disbursements	(6,028)	0	(6.028)
Total Non-Operating Cash Disbursements	(426,468)	0	(426,468)
Excess of Receipts Over/(Under) Disbursements			
Before Interfund Transfers and Advances	509,935	0	509,935
Transfers-In	159,514	0	159,514
Transfers-Out	<u>(159,514)</u>	0	<u>(159,514)</u>
Net Receipts Over/(Under) Disbursements	509,935	0	509,935
Fund Cash Balances, January 1, 2001	3,055,330	<u>5.000</u>	3.060.330
Fund Cash Balances, December 31, 2001	<u>\$3,565,265</u>	<u>\$5,000</u>	<u>\$3,570,265</u>
Reserve for Encumbrances, December 31, 2001	<u>\$263.871</u>	<u>\$0</u>	<u>\$263,871</u>

The notes to the financial statements are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2001

1. Summary of Significant Accounting Policies

A. Description of the Entity

The Village of Wellington, Lorain County, Ohio, (the Village) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly-elected six-member Council. The Village provides general governmental services, including park operations (recreation), street maintenance, water, sewer, and electric utilities, and police protective services. The following organizations provide services within the Village:

South Lorain County Ambulance District - The Ambulance District is an ambulance district organized pursuant to Ohio Rev. Code Section 505.71 and is directed by an appointed sevenmember Board of Trustees representing the Village of Wellington, and Wellington, Huntington, Penfield, Rochester, Brighton, and Pittsfield Townships. The Ambulance District provides emergency medical services to the residents within the Ambulance District which includes the Village.

Wellington Community Fire District - The Fire District is a joint or community fire district organized pursuant to Ohio Rev. Code Section 505.371 and is directed by an appointed six-member Board of Trustees representing the Village of Wellington and Brighton, Huntington, Penfield, Pittsfield, and Wellington Townships. The Fire District provides fire protection and rescue services within the Fire District which includes the Village.

Wellington Union Cemetery - The Cemetery is a union cemetery organized pursuant to Ohio Rev. Code Section 759.27 and is directed by an appointed three-member Board of Trustees representing the Village of Wellington and Wellington Township. The Cemetery provides for the sale of burial lots, grave openings and closings, and the perpetual care of graves to residents of the Village and Township. The Cemetery operates and maintains the West Herrick Cemetery and Greenwood Cemetery, both located in the Village.

Herrick Public Library - The Library is a public library organized pursuant to Ohio Rev. Code Section 505.26 and is directed by a three-member Board of Trustees appointed by the Wellington Township Board of Trustees. The Library provides library services and operates one facility which is located in the Village.

Lorain County Rural Wastewater District (LORCO) - LORCO is a wastewater district organized pursuant to Ohio Rev. Code Section 6119 and is directed by a Board of Trustees representing one each of the 13 township and three village members. LORCO was organized to provide wastewater treatment services to its members and has applied to the appropriate authorities for recognition as a Designated Management Agency under Section 208 of the Clean Water Act.

South Lorain County Historical Society - The Historical Society is organized pursuant to Ohio Rev. Code Section 307.23 and is directed by an appointed Board of Directors. The Historical Society operates the Spirit of '76 Museum which is located in the Village.

Wellington Community Improvement Corporation - The Wellington CIC is a community improvement corporation organized pursuant to Ohio Rev. Code Section 1724 and is directed by a seven-member Board of Trustees which includes the Village Mayor, Council President, and Village Administrator. The Wellington CIC coordinates community development activities within the Village.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2001

1. Summary of Significant Accounting Policies (Continued)

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Ohio Auditor of State, which is similar to the cash receipts and disbursement basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved.)

These statements include adequate disclosure of material matters, as prescribed or permitted by the Ohio Auditor of State.

C. Cash and Investments

Investments are included in fund cash balances. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

Certificates of deposit are valued at cost. The investment in STAR Ohio (State of Ohio Treasurer's investment pool) is valued at amounts reported by the State Treasurer. The manuscript investment is valued at amortized cost.

D. Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required by law or contract to be restricted.

Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Fund:

Street Construction, Maintenance and Repair Fund - This fund is used to account for gasoline tax and motor vehicle registration money for constructing, maintaining and repairing Village streets.

Debt Service Fund

The Special Assessment Bond Retirement Fund is used to account for resources for the payment of bond indebtedness.

Capital Project Fund

This fund is used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Village had the following significant capital project fund:

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2001

1. Summary of Significant Accounting Policies (Continued)

D. Fund Accounting (Continued)

Capital Improvement Fund - This fund is used to account for proceeds of general obligation notes and other grants or aid. The proceeds are being used for various street improvement projects.

Enterprise Funds

These funds account for operations that are similar to private business enterprises where management intends that the significant costs of providing certain goods or services will be recovered through user charges. The Village had the following significant enterprise funds:

Water Fund - This fund is used to account for charges for services from residents to cover the cost of providing this utility.

Sewer Fund - This fund is used to account for charges for services from residents to cover the cost of providing this utility. This fund is also used to account for loan proceeds from the Ohio Water Development Authority to fund a utility plant expansion. This loan will be repaid from a utility surcharge, also accounted for in this fund.

Electric Fund - This fund is used to account for charges for services from residents to cover the cost of providing this utility.

Fiduciary Fund (Agency Fund)

Fund is used to account for monies for which the Village is acting in an agency capacity are classified as agency funds.

E. Budgetary Process

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The Lorain County Budget Commission must also approve estimated resources.

Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. The Lorain County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2001 budgetary activity appears in Note 3.

F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2001

1. Summary of Significant Accounting Policies (Continued)

G. Unpaid Vacation and Sick Leave

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the cash basis of accounting used by the Village.

2. Pooled Cash and Investments

The Village maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments.

The carrying amount of cash and investments at December 31, 2001 was as follows:

Demand deposits	\$224,651
Certificates of deposit	460,000
Total deposits	684,651
STAR Ohio	4,413,983
Manuscript investment	53,000
Total investments	4,466,983
Total deposits and investments	\$5,151,634

Deposits:

Deposits are either insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

Investments:

The Investment in STAR Ohio is not evidenced by securities that exist in physical or book-entry form. The manuscript investment of \$53,000 is owned by the Bond Retirement Fund to partially finance the retirement of the Kent/South Prospect Street special assessment project bonds.

3. Budgetary Activity

Budgetary activity for the years ending December 31, 2001 was as follows:

	2001 Budgeted vs. Actua	al Receipts	
Fund Type	Budgeted Receipts	Actual Receipts	<u>Variance</u>
General	\$2,555,117	\$1,910,044	(\$645,073)
Special Revenue	911,940	577,954	(333,986)
Debt Service	107,992	102,109	(5,883)
Capital Projects	728,206	265,163	(463,043)
Enterprise	<u>8,334,668</u>	<u>6,614,598</u>	(1,720,070)
Total	\$12,637,923	\$9,469,868	(\$3,168,055)

2000 Budgeted vs. Actual Budgetary Basis Expenditures				
	Appropriation	Budgetary		
Fund Type	<u>Authority</u>	<u>Expenditures</u>	<u>Variance</u>	
General	\$2,448,953	\$2,431,584	\$17,369	
Special Revenue	155,021	148,592	6,429	
Debt Service	107,992	107,992	0	
Capital Projects	205,615	201,608	4,007	
Enterprise	<u>7,596,380</u>	<u>6,368,534</u>	<u>1,227,846</u>	
Total	<u>\$10,513,961</u>	<u>\$9,258,310</u>	<u>\$1,255,651</u>	

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2001

4. Property Tax

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Village Council. The Ohio Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State of Ohio, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the Lorain County Treasurer by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

Tangible personal property tax is assessed by the Lorain County Auditor. The property owners must file a list of such property with Lorain County by each April 30.

The Lorain County Auditor and Treasurer are responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

5. Income Taxes

The Village levies a municipal income tax of one percent on substantially all earned income arising from employment, residency or business activities within the Village. Employers within the Village are required to withhold income tax on employee compensation and remit the tax to the Village either monthly or quarterly. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually. By Village ordinance, income tax proceeds are credited to the General Fund.

6. Debt

Debt outstanding at December 31, 2001 was as follows:

	<u>Principal</u>	Interest Rates
Ohio Water Development Authority Loan	\$3,272,516	5.86 to 8.4%
General Obligation Bonds	430,000	4.1 to 6.38%
Special Assessment Bonds	481,693	4.9 to 12.5%
Ohio Public Works Loan	341,118	None
Bond Anticipation Notes	75,000	6.0%
Total	\$4,600,327	

The Ohio Water Development Authority (OWDA) loan relates to water, sewer, and storm sewer projects. The loans will be repaid in semiannual installments, including interest, over a period up to 25 years. The scheduled payment will be adjusted to reflect any revisions in amounts actually borrowed.

The General Obligation Bonds are for improvements to the Village's electric utility. The Ohio Public Works Commission (OPWC) loans financed waterline improvements and replacements.

With the exception of the special assessment debt, all principal and interest payments are funded through utility user charges. Amortization of the above debt, including interest, is scheduled as follows:

NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2001

6. Debt (Continued)

Year ending			
December 31:	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2002	\$ 317,407	\$ 259,235	\$ 576,642
2003	199,828	246,197	446,025
2004	194,627	235,317	429,944
2005	201,279	224,825	426,104
2006-2010	1,043,079	949,855	1,992,934
2011-2015	984,774	671,929	1,656,703
2016-2020	1,126,440	381,402	1,507,842
2021-2024	532,893	74,245	607,138
Total	<u>\$4,600,327</u>	<u>\$3,043,005</u>	<u>\$7,643,332</u>

7. Retirement Systems

The Village's law enforcement officers belong to the Police & Firemen's Disability & Pension Fund (PFDPF). Other full-time employees belong to the Public Employees Retirement System (PERS) of Ohio. PFDPF and PERS are cost-sharing, multiple-employer plans. These plans provide retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2001, members of PFDPF contributed 10% of their wages to the PFDPF. The Village contributed an amount equal to 19.5% of their wages. PERS members contributed 8.5% of their gross salaries. The Village contributed an amount equal to 13.55% of participants' gross salaries. The Village has paid all contributions required through December 31, 2001.

8. Risk Management

The Village of Wellington has obtained commercial insurance for the following risks:

Comprehensive property and general liability;

Vehicles;

Crime, Wrongful Acts;

Inland Marine; and,

Errors and omissions umbrella liability.

The Village also provides health insurance, dental, and vision coverage to full-time employees through a private carrier.

9. Contingencies

The Village received financial assistance from state agencies in the form of grants and subsidies. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements, and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the Village.

10. Related Party Transactions

A Village Council member is owner of a company from which the Village acquired hardware, tools, and miscellaneous supplies during 2001. The Village paid \$37,664 for these acquisitions.



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REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Members of Village Council Village of Wellington Lorain County 115 Willard Memorial Square Wellington, Ohio 44090

We have audited the financial statements of the Village of Wellington, Lorain County, Ohio, (the Village) as of and for the year ended December 31, 2001, and have issued our report thereon dated May 31, 2002. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Village's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Village's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Village in a separate letter dated May 31, 2002.

Village of Wellington Lorain County Report on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended for the information and use of the audit committee, Village Council and management, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

May 31, 2002



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VILLAGE OF WELLINGTON

LORAIN COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED JULY 2, 2002