



TABLE OF CONTENTS

| TITLE | PAGE |
|---|------|
| | |
| Independent Accountants' Report | 1 |
| Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – All Governmental Fund Types – For the Year Ended December 31, 2002 | 3 |
| Tor the Tear Ended December 31, 2002 | |
| Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – All Governmental Fund Types – | |
| For the Year Ended December 31, 2001 | 4 |
| Notes to the Financial Statements | 5 |
| Independent Accountants' Report on Compliance and on Internal Control Required by Government Auditing Standards | 11 |
| Schedule of Findings | 13 |
| Schedule of Prior Audit Findings | 15 |





INDEPENDENT ACCOUNTANTS' REPORT

Adams Township Muskingum County 5105 Hogue Road Adamsville, Ohio 43802

To the Board of Trustees:

We have audited the accompanying financial statements of Adams Township, Muskingum County, Ohio (the Township), as of and for the years ended December 31, 2002 and 2001. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of Adams Township, Muskingum County, as of December 31, 2002 and 2001, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 16, 2003 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

743 E. State St. / Athens Mall Suite B / Athens, OH 45701
Telephone: (740) 594-3300 (800) 441-1389 Fax: (740) 594-2110
www.auditor.state.oh.us

Adams Township Muskingum County Independent Accountants' Report Page 2

Butty Montgomery

This report is intended solely for the information and use of management, the Board of Trustees and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery Auditor of State

May 16, 2003

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2002

| | Governmental Fund Types | | <u>-</u> | |
|--|-------------------------|--------------------|--------------------------------|--|
| | General | Special Revenue | Totals (Memorandum Only) | |
| Cash Receipts: | | | | |
| Local Taxes | \$7,939 | \$16,208 | \$24,147 | |
| Intergovernmental | 23,284 | 62,297 | 85,581 | |
| Special Assessments | | | 0 | |
| Charges for Services | | | 0 | |
| Licenses, Permits, and Fees | | | 0 | |
| Fines, Forfeitures, and Penalties | | | 0 | |
| Earnings on Investments | 623 | 550 | 1,173 | |
| Other Revenue | 1,570 | 254 | 1,824 | |
| Total Cash Receipts | 33,416 | 79,309 | 112,725 | |
| Cash Disbursements: | | | | |
| Current: | | | | |
| General Government | 38,401 | | 38,401 | |
| Public Safety | | 4,899 | 4,899 | |
| Public Works | | 68,505 | 68,505 | |
| Capital Outlay | | 64,357 | 64,357 | |
| Total Cash Disbursements | 38,401 | 137,761 | 176,162 | |
| Total Cash Receipts Over/(Under) Cash Disbursements | (4,985) | (58,452) | (63,437) | |
| Other Financing Receipts and (Disbursements): Proceeds from Sale of Public Debt: | | | | |
| Sale of Notes | | 45,000 | 45,000 | |
| Total Other Financing Receipts/(Disbursements) | 0 | 45,000 | 45,000 | |
| Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements | | | | |
| and Other Financing Disbursements | (4,985) | (13,452) | (18,437) | |
| Fund Cash Balances, January 1 | 15,947 | 24,391 | 40,338 | |
| Fund Cash Balances, December 31 | \$10,962 | \$10,939 | \$21,901 | |

The notes to the financial statements are an integral part of this statement.

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2001

| | Governmental Fund Types | | , . |
|---|----------------------------|----------------------------------|---|
| | General | Special Revenue | Totals (Memorandum Only) |
| Cash Receipts: Local Taxes Intergovernmental Earnings on Investments Other Revenue | \$8,301 23,832 1,377 | \$16,955 60,618 794 644 | \$25,256 84,450 2,171 644 |
| Total Cash Receipts | 33,510 | 79,011 | 112,521 |
| Cash Disbursements: Current: General Government Public Safety Public Works Debt Service: Redemption of Principal Interest and Fiscal Charges Capital Outlay | 32,740 3,256 994 | 5,509 58,133 21,000 821 | 32,740 5,509 61,389 21,000 821 994 |
| Total Cash Disbursements | 36,990 | 85,463 | 122,453 |
| Total Cash Receipts Over/(Under) Cash Disbursements | (3,480) | (6,452) | (9,932) |
| Fund Cash Balances, January 1 | 19,427 | 30,843 | 50,270 |
| Fund Cash Balances, December 31 | <u>\$15.947</u> | \$24.391 | \$40.338 |

The notes to the financial statements are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

Adams Township, Muskingum County, Ohio (the Township), is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides road and bridge maintenance, and contracts with Adamsville Community Volunteer Fire Department to provide fire protection and emergency management services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Fund Accounting

The Township uses fund accounting to segregate cash that is restricted as to use. The Township classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

Road and Bridge Fund - This fund receives property tax money for constructing, maintaining and repairing Township roads and bridges.

Gasoline Tax Fund - This fund receives gasoline tax money to pay for constructing, maintaining and repairing Township roads.

Motor Vehicle License Tax Fund – This fund receives motor vehicle license tax money to pay for maintaining and repairing Township roads.

Fire Fund – This fund receives property tax to pay for fire protection and emergency management services.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year. The Township did not encumber all commitments required by Ohio law.

A summary of 2002 and 2001 budgetary activity appears in Note 3.

E. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

2. EQUITY IN POOLED CASH

The Township maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash at December 31 was as follows:

| | 2002 | 2001 |
|-----------------|----------|----------|
| Demand deposits | \$21,901 | \$40,338 |

Deposits: Deposits are insured by the Federal Deposit Insurance Corporation.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2002 and 2001 follows:

| | Budgeted | Actual | |
|-----------------|-----------|-----------|----------|
| Fund Type | Receipts | Receipts | Variance |
| General | \$26,101 | \$33,416 | \$7,315 |
| Special Revenue | 125,333 | 124,309 | (1,024) |
| Total | \$151,434 | \$157,725 | \$6,291 |

2002 Budgeted vs. Actual Budgetary Basis Expenditures

| | Appropriation | Budgetary | _ |
|-----------------|---------------|--------------|----------|
| Fund Type | Authority | Expenditures | Variance |
| General | \$42,925 | \$38,401 | \$4,524 |
| Special Revenue | 149,725 | 137,761 | 11,964 |
| Total | \$192,650 | \$176,162 | \$16,488 |

2001 Budgeted vs. Actual Receipts

| | 9-1 | | |
|-----------------|-----------|-----------|----------|
| | Budgeted | Actual | |
| Fund Type | Receipts | Receipts | Variance |
| General | \$33,052 | \$33,510 | \$458 |
| Special Revenue | 79,690 | 79,011 | (679) |
| Total | \$112,742 | \$112,521 | (\$221) |

2001 Budgeted vs. Actual Budgetary Basis Expenditures

| Appropriation | Budgetary | |
|---------------|----------------------------------|---|
| Authority | Expenditures | Variance |
| \$54,079 | \$36,990 | \$17,089 |
| 109,042 | 85,463 | 23,579 |
| \$163,121 | \$122,453 | \$40,668 |
| | Authority \$54,079 109,042 | Authority Expenditures \$54,079 \$36,990 109,042 85,463 |

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

4. PROPERTY TAX (Continued)

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

5. DEBT

Debt outstanding at December 31, 2002 was as follows:

| | Principal | Interest Rate |
|---------------------------------|-----------|---------------|
| General Obligation Notes - 2002 | \$45,000 | 3.875% |

The 2002 general obligation notes were issued to finance the purchase of a new dump truck to be used for Township road maintenance. The notes are collateralized solely by the Township's taxing authority. The notes are being repaid in annual installments of \$9,000 plus interest.

Amortization of the above debt, including interest, is scheduled as follows:

| | General Obligation Notes |
|--------------------------|--------------------------------|
| Year ending December 31: | |
| 2003 | \$10,744 |
| 2004 | 10,395 |
| 2005 | 10,046 |
| 2006 | 9,698 |
| 2007 | 9,349 |
| Total | \$50,232 |

6. RETIREMENT SYSTEMS

The Township's employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2002 and 2001, PERS members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries. The Township has paid all contributions required through December 31, 2002.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

7. RISK MANAGEMENT

Risk Pool Membership

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

Casualty Coverage

OTARMA retains casualty risks up to \$250,000 per occurrence. Claims exceeding \$250,000 are reinsured with APEEP up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Governments can elect additional coverage, from \$2,000,000 to \$10,000,000, which the General Reinsurance Corporation will reinsure.

If losses exhaust OTARMA's retained earnings, APEEP covers OTARMA losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

Property Coverage

OTARMA retains property risks including automobile physical damage up to \$100,000 on any specific loss. The Travelers Indemnity Company reinsures specific losses exceeding \$100,000. The Travelers Indemnity Company also provides aggregate excess coverage for property including automobile physical damage subject to an annual stop loss. When the stop loss is reached in any year, The Travelers Indemnity Company provides coverage in excess of \$10,000.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and report the following assets, liabilities and retained earnings at December 31 (the latest information available):

| Casualty Coverage | <u>2001</u> | <u>2000</u> |
|-------------------|---------------------|---------------------|
| Assets | \$23,703,776 | \$22,684,383 |
| Liabilities | 9,379,003 | 8,924,977 |
| Retained earnings | <u>\$14,324,773</u> | <u>\$13,759,406</u> |

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

7. RISK MANAGEMENT (Continued)

| Property Coverage | <u>2001</u> | <u>2000</u> |
|-------------------|----------------|-------------|
| Assets | \$5,011,131 | \$4,156,784 |
| Liabilities | <u>647,667</u> | 497,831 |
| Retained earnings | \$4,363,464 | \$3,658,953 |

The Township also provides health insurance coverage to its full time employee through a private carrier.



INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Adams Township Muskingum County 5105 Hogue Road Adamsville, Ohio 43802

To the Board of Trustees:

We have audited the accompanying financial statements of Adams Township, Muskingum County, Ohio (the Township), as of and for the years ended December 31, 2002 and 2001, and have issued our report thereon dated May 16, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards* which is described in the accompanying Schedule of Findings as item 2002-001. We also noted certain immaterial instances of noncompliance that we have reported to management of the Township in a separate letter dated May 16, 2003.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the Township's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in the accompanying Schedule of Findings as items 2002-001 through 2002-003.

743 E. State St. / Athens Mall Suite B / Athens, OH 45701
Telephone: (740) 594-3300 (800) 441-1389 Fax: (740) 594-2110
www.auditor.state.oh.us

Adams Township
Muskingum County
Independent Accountants' Report on Compliance and on Internal Control
Required by *Government Auditing Standards*Page 2

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we consider the reportable conditions described above to be material weaknesses. We also noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Township in a separate letter dated May 16, 2003.

This report is intended solely for the information and use of management and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery Auditor of State

Butty Montgomeny

May 16, 2003

SCHEDULE OF FINDINGS DECEMBER 31, 2002 AND 2001

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2002-001

Noncompliance Citation and Material Weakness

Ohio Rev. Code § 5705.41 (D) states that no subdivision or taxing unit shall make any contract or give any order involving the expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision (Township Clerk) that the amount required to meet the obligation has been lawfully appropriated for such purpose and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances. This certificate need be signed only by the fiscal officer. Every contract made without such a certificate shall be void, and no warrant shall be issued in payment of any amount due thereon. This section also provides two "exceptions" to the above requirements:

- A. Then and Now Certificate If no certificate is furnished as required, upon receipt of the fiscal officer's certificate that both at the time the contract or order was made and at the time that he is completing his certification a sufficient sum was appropriated and free of any previous encumbrances, the taxing authority (Township Board of Trustees) may authorize the issuance of a warrant in payment of the amount due upon such contract or order by resolution within 30 days from the receipt of such certificate, if such expenditure is otherwise valid.
- B. If the amount involved is less than one thousand dollars (which was increased to \$3,000 on April 7, 2003), the fiscal officer may authorize it to be paid without affirmation of the taxing authority, upon completion of the then and now certificate, provided the expenditure is otherwise lawful.

The Township includes certification language as part of its purchase order. However, the Township Clerk's prior certification was not obtained for 22% of the expenditures tested and the aforementioned exceptions were not followed.

We recommend Township personnel obtain proper certification from the Township Clerk prior to incurring any obligations on behalf of the Township.

FINDING NUMBER 2002-002

Material Weakness

The Township did not post budgeted receipts to the receipts ledger. Because the information entered into the receipt ledger was incomplete, Township management was unable to effectively monitor budgetary receipts throughout the year. This could result in difficulties determining the necessity to file any amended certificates of estimated resources which is the basis for governing the Township's appropriations.

We recommend the Township Clerk record estimated receipts from the Certificate of Estimated Resources and any amendments thereto. The accompanying budgetary presentation includes those budgeted receipts certified by the County Auditor.

SCHEDULE OF FINDINGS DECEMBER 31, 2002 AND 2001 (Continued)

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

FINDING NUMBER 2002-003

Material Weakness

During the audit period we noted the Township Clerk did not prepare monthly bank to book reconciliations for certain months under audit. Monitoring of the Township's financial progress is the shared responsibility of the Township Clerk and Board of Trustees and timely reconciliations are necessary in order to detect errors or irregularities.

We recommend the Township enhance internal control procedures by preparing written monthly bank to book reconciliations promptly at the end of each month. This information should be provided to the Board of Trustees at the monthly Board meeting as part of their review of the Township's financial reports and documentation should be maintained on file to evidence of their review.

SCHEDULE OF PRIOR AUDIT FINDINGS FISCAL YEARS ENDED DECEMBER 31 2002 AND 2001

| Finding Number | Finding Summary | Fully Corrected? | Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> : |
|-------------------|--|---------------------|--|
| 2000-41060-001 | Ohio Rev. Code 5705.41(D) – Failure to properly encumber all commitments required by law. | No. | Not Corrected. Finding is included in current year Schedule of Findings as item 2002-001. |
| 2000-41060-002 | Ohio Rev. Code 5705.10 – Finding for Adjustment – PERS payments for Township Clerk's salary was charged to funds other than the General Fund. | Yes. | Corrected. |
| 2000-41060-003 | Ohio Rev. Code 5705.41(B) – Expenditures in excess of appropriations in the Federal Emergency Management Agency Fund. | Yes. | Corrected. |
| 2000-41060-004 | Ohio Rev. Code 5705.40 – Amending of appropriations. | Yes. | Corrected. |



88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514

800-282-0370

Facsimile 614-466-4490

ADAMS TOWNSHIP

MUSKINGUM COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED JULY 3, 2003