



## TABLE OF CONTENTS

TITLE	PAGE
Independent Accountants' Report	1
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – All Governmental Fund Types – For the Year Ended December 31, 2002	3
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – All Proprietary and Similar Fiduciary Fund Types – For the Year Ended December 21, 2002	4
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – All Governmental Fund Types – For the Year Ended December 31, 2001	5
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances – All Proprietary and Similar Fiduciary Fund Types – For the Year Ended December 21, 2001	6
Notes to the Financial Statements	7
Independent Accountants' Report on Compliance and on Internal Control Required by <i>Government Auditing Standards</i>	

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INDEPENDENT ACCOUNTANTS' REPORT

Adams Township Guernsey County 4821 Glenn Highway Road Cambridge, Ohio 43725

To the Board of Trustees:

We have audited the accompanying financial statements of Adams Township, Guernsey County, Ohio (the Township), as of and for the years ended December 31, 2002 and 2001. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of Adams Township, Guernsey County, as of December 31, 2002 and 2001, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 21, 2003, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

743 E. State St. / Athens Mall Suite B / Athens, OH 45701 Telephone: (740) 594-3300 (800) 441-1389 Fax: (740) 594-2110 www.auditor.state.oh.us Adams Township Guernsey County Independent Accountants' Report Page 2

This report is intended solely for the information and use of the audit committee, management, the Board of Trustees and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery

Betty Montgomery Auditor of State

February 21, 2003

#### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2002

	Governmental Fund Types				
	General	Special Revenue	Debt Service	Capital Projects	Totals (Memorandum Only)
Cash Receipts:	<b>*</b> ~~ ~~ <b>~</b>	<b>*</b> ***	<b>*</b> •	<b>*</b> •	<b>*</b> • <b></b>
Local Taxes Intergovernmental	\$26,807 18,030	\$68,555 71,956	\$0 4,700	\$0 9,855	\$95,362 104,541
Earnings on Investments Other Revenue	2,671 4,502	333 892			3,004 5,394
Total Cash Receipts	52,010	141,736	4,700	9,855	208,301
Cash Disbursements: Current:					
General Government	49,138	25,373			74,511
Public Safety Public Works		24,290 93,914			24,290 93,914
Health Debt Service:	2,753				2,753
Redemption of Principal			8,722		8,722
Interest and Fiscal Charges Capital Outlay	1,174	3,000	2,397	10,821	3,571 13,821
Total Cash Disbursements	53,065	146,577	11,119	10,821	221,582
Total Receipts Over/(Under) Disbursements	(1,055)	(4,841)	(6,419)	(966)	(13,281)
Fund Cash Balances, January 1	14,025	48,894	6,419	1,020	70,358
Fund Cash Balances, December 31	\$12,970	\$44,053	\$0	\$54	\$57,077

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL PROPRIETARY AND SIMILAR FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2002

	Proprietary Fund Type	Fiduciary Fu	nd Types	
		Non- Expendable		Totals (Memorandum
	Enterprise	Trust	Agency	Only)
<b>Operating Cash Receipts:</b> Charges for Services Earnings on Investments	\$2,624	\$0 	\$0	\$2,624 230
Total Operating Cash Receipts	2,624	230	0	2,854
<b>Operating Cash Disbursements:</b> Purchased Services Other	2,637	297	2,250	2,934 2,250
Total Operating Cash Disbursements	2,637	297	2,250	5,184
Operating Income/(Loss)	(13)	(67)	(2,250)	(2,330)
Non-Operating Cash Receipts: Other Financing Sources			2,500	2,500
Total Non-Operating Cash Receipts			2,500	2,500
Net Receipts Over/(Under) Disbursements	(13)	(67)	250	170
Fund Cash Balances, January 1	40	5,100	1,750	6,890
Fund Cash Balances, December 31	\$27	\$5,033	\$2,000	\$7,060

#### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2001

	Governmental Fund Types			<b>T</b> - 4 - 1 -	
	General	Special Revenue	Debt Service	Capital Projects	Totals (Memorandum Only)
Cash Receipts: Local Taxes Intergovernmental Earnings on Investments Other Revenue	\$26,373 27,279 3,305 1,306	\$59,168 76,830 523 1,087	\$8,269 4,535	\$0 13,978	\$93,810 122,622 3,828 2,393
Total Cash Receipts	58,263	137,608	12,804	13,978	222,653
Cash Disbursements: Current: General Government Public Safety Public Works Health Debt Service:	55,730 3,213	28,387 22,359 94,802			84,117 22,359 94,802 3,213
Redemption of Principal Interest and Fiscal Charges Capital Outlay		3,531	8,722 4,092	14,638	8,722 4,092 18,169
Total Cash Disbursements	58,943	149,079	12,814	14,638	235,474
Total Receipts Over/(Under) Disbursements	(680)	(11,471)	(10)	(660)	(12,821)
Fund Cash Balances, January 1	14,705	60,365	6,429	1,680	83,179
Fund Cash Balances, December 31	\$14,025	\$48,894	\$6,419	\$1,020	\$70,358
Reserve for Encumbrances, December 31	\$2,132	\$2,524	\$0	\$0	\$4,656

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL PROPRIETARY AND SIMILAR FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2001

	Proprietary Fund Type	Fiduciary Fu	nd Types	
		Non- Expendable		Totals (Memorandum
	Enterprise	Trust	Agency	Only)
<b>Operating Cash Receipts:</b> Charges for Services Earnings on Investments	\$3,604	\$0 342	\$0	\$3,604 342
Total Operating Cash Receipts	3,604	342	0	3,946
<b>Operating Cash Disbursements:</b> Purchased Services Other	3,594	330	1,250	3,924 1,250
Total Operating Cash Disbursements	3,594	330	1,250	5,174
Operating Income/(Loss)	10	12	(1,250)	(1,228)
Non Operating Cook Respirates				
Non-Operating Cash Receipts: Other Financing Sources			1,000	1,000
Total Non-Operating Cash Receipts			1,000	1,000
Net Receipts Over/(Under) Disbursements	10	12	(250)	(228)
Fund Cash Balances, January 1	30	5,088	2,000	7,118
Fund Cash Balances, December 31	\$40	\$5,100	\$1,750	\$6,890

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

Adams Township, Guernsey County, (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services. The Township contracts with the Village of New Concord and the Cassell Station Volunteer Fire Department to provide fire and ambulance services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

## B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash

Certificates of deposit are valued at cost.

#### **D. Fund Accounting**

The Township uses fund accounting to segregate cash that is restricted as to use. The Township classifies its funds into the following types:

## 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Fund Accounting (Continued)

## 2. Special Revenue Funds (Continued)

*Gasoline Tax Fund* - This fund receives gasoline tax money to pay for constructing, maintaining and repairing Township roads.

*Road and Bridge Fund* - This fund receives property tax money for constructing, maintaining and repairing Township roads and bridges.

#### 3. Debt Service Fund

The debt service fund is used to accumulate resources for the payment of bonds and note indebtedness. The Township had the following significant Debt Service Fund:

*General Note Retirement Fund* – This fund was established to service the debt incurred from the purchase of a road grader.

## 4. Capital Project Funds

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Township had the following significant capital projects fund:

*Public Works Commission Fund* – This fund receives money from Guernsey County to be used road repairs.

#### 5. Enterprise Fund

Enterprise Funds account for operations that are similar to private business enterprises where management intends that the significant costs of providing certain goods or services will be recovered through user charges. The Township had the following significant Enterprise Fund:

*Garbage Fund* – This fund receives charges for services from residents to cover the cost of providing garbage pick up.

#### 6. Fiduciary Funds (Trust and Agency Funds)

These funds are used to account for resources restricted by legally binding trust agreements and funds for which the Township is acting in an agency capacity. The Township had the following significant fiduciary funds:

Cemetery Bequest Fund – This fund receives interest earnings for the maintenance and upkeep of the Township cemetery.

*Road Bond Fund* - This fund receives money through road bonds from contractors to pay for repairs to roads that may get damaged.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

## 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund level of control and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

## 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

## 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2002 and 2001 budgetary activity appears in Note 3.

## F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

## G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave Unpaid leave is not reflected as a liability under the Township's basis of accounting.

## 2. EQUITY IN POOLED CASH

The Township maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash at December 31 was as follows:

	2002	2001
Demand deposits	\$49,137	\$62,248
Certificates of deposit	15,000	15,000
Total deposits	\$64,137	\$77,248

**Deposits:** Deposits are insured by the Federal Deposit Insurance Corporation.

## NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

## 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2002 and 2001, follows:

2002 Budgeted vs. Actual Receipts			
	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$51,858	\$52,010	\$152
Special Revenue	141,862	141,736	(126)
Debt Service	5,875	4,700	(1,175)
Capital Projects	9,855	9,855	0
Enterprise	2,900	2,624	(276)
Nonexpendable Trust	352	230	(122)
Agency	2,500	2,500	0
Total	\$215,202	\$213,655	(\$1,547)

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$63,751	\$53,065	\$10,686
Special Revenue	178,216	146,577	31,639
Debt Service	12,294	11,119	1,175
Capital Projects	10,875	10,821	54
Enterprise	2,940	2,637	303
Nonexpendable Trust	452	297	155
Agency	2,250	2,250	0
Total	\$270,778	\$226,766	\$44,012

# 2001 Budgeted vs. Actual Receipts

Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$56,380	\$58,263	\$1,883
Special Revenue	135,497	137,608	2,111
Debt Service	12,804	12,804	0
Capital Projects	13,978	13,978	0
Enterprise	3,604	3,604	0
Nonexpendable Trust	323	342	19
Agency	1,000	1,000	0
Total	\$223,586	\$227,599	\$4,013

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

## 3. BUDGETARY ACTIVITY (Continued)

2001 Budgeted vs. Actual Budgetary Basis Expenditures			
	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$69,669	\$61,075	\$8,594
Special Revenue	201,759	151,603	50,156
Debt Service	19,233	12,814	6,419
Capital Projects	15,658	14,638	1,020
Enterprise	3,635	3,594	41
Nonexpendable Trust	411	330	81
Agency	3,000	1,250	1,750
Total	\$313,365	\$245,304	\$68,061

#### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by the Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### 5. DEBT

Debt outstanding at December 31, 2002, was as follows:

	Principal	Interest Rate
General Obligation Notes	\$52,333	5.85%

The general obligation notes were issued to finance the purchase of a road grader to be used for Township road maintenance. The notes are collateralized solely by the Township's taxing authority.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

## 5. DEBT (Continued)

Amortization of the above debt, including interest, is scheduled as follows:

	General Obligation Notes
Year ending December 31:	
2003	\$11,784
2004	11,280
2005	10,763
2006	10,252
2007	9,743
2008	9,234
Total	\$63,056

## 6. RETIREMENT SYSTEM

The Township's elected officials and employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2002 and 2001, PERS members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries. The Township has paid all contributions required through December 31, 2002.

#### 7. RISK MANAGEMENT

#### **Risk Pool Membership**

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk sharing pool available to Ohio Townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from cover claims that exceed the members' deductibles.

#### Casualty Insurance

OTARMA retains casualty risks up to \$250,000 per claim. Claims exceeding \$250,000 are reinsured with APEEP up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Governments can elect additional coverage, from \$2,000,000 to \$10,000,000 from the General Reinsurance Corporation.

If losses exhaust OTARMA's retained earnings, APEEP covers OTARMA losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

## 7. RISK MANAGEMENT (Continued)

#### Property Coverage

OTARMA retains property risks including automobile physical damage up to \$100,000 on any specific loss. The Travelers Indemnity Company reinsure specific losses exceeding \$100,000. The Travelers Indemnity Company also provides aggregate excess coverage for property including automobile physical damage subject to an annual stop loss. When the stop loss is reached in any year, the Travelers Indemnity Company provides coverage in excess of \$10,000.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

#### **Financial Position**

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, (the latest information available):

Casualty Coverage	<u>2001</u>	<u>2000</u>
Assets	\$23,703,776	\$22,684,383
Liabilities	<u>9,379,003</u>	<u>8,924,977</u>
Retained earnings	<u>\$14,324,773</u>	<u>\$13,759,406</u>
Property Coverage	<u>2001</u>	<u>2000</u>
Assets	\$5,011,131	\$4,156,784
Liabilities	<u>647,667</u>	<u>497,831</u>
Retained earnings	<u>\$4,363,464</u>	<u>\$3,658,953</u>

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## INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Adams Township Guernsey County 4821 Glenn Highway Road Cambridge, Ohio 43725

To the Board of Trustees:

We have audited the accompanying financial statements of Adams Township, Guernsey County, Ohio (the Township), as of and for the years ended December 31, 2002 and 2001, and have issued our report thereon dated February 21, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

## Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted a certain immaterial instance of noncompliance that we have reported to management of the Township in a separate letter dated February 21, 2003.

## Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted a matter involving the internal control over financial reporting the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted a matter involving the internal control over financial reporting that does not require inclusion in this report, that we have reported to management of the Township in a separate letter dated February 21, 2003.

743 E. State St. / Athens Mall Suite B / Athens, OH 45701 Telephone: (740) 594-3300 (800) 441-1389 Fax: (740) 594-2110 www.auditor.state.oh.us Adams Township Guernsey County Independent Accountants' Report on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended solely for the information and use of the audit committee, management, and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery

Betty Montgomery Auditor of State

February 21, 2003



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# **ADAMS TOWNSHIP**

# **GUERNSEY TOWNSHIP**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED MAY 8, 2003