SINGLE AUDIT

FOR THE YEAR ENDED JUNE 30, 2002



Auditor of State Betty Montgomery

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Auditor of State Betty Montgomery

INDEPENDENT ACCOUNTANTS' REPORT

Boardman Local School District Mahoning County 7410 Market Street Youngstown, Ohio 44512

To the Board of Education:

We have audited the accompanying general-purpose financial statements of the Boardman Local School District, Mahoning County, (the District), as of and for the year ended June 30, 2002, as listed in the table of contents. These general-purpose financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these general-purpose financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the general-purpose financial statements referred to above present fairly, in all material respects, the financial position of the Boardman Local School District, Mahoning County, as of June 30, 2002, and the results of its operations and the cash flows of its proprietary fund type and nonexpendable trust fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 12, 2003 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Voinovich Government Center / 242 Federal Plaza W. / Suite 302 / Youngstown, OH 44503 Telephone: (330) 797-9900 (800) 443-9271 Fax: (330) 797-9949 www.auditor.state.oh.us Boardman Local School District Mahoning County Independent Accountants' Report Page 2

The accompanying federal awards expenditures schedule is presented for additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the general-purpose financial statements. We subjected this information to the auditing procedures applied in the audit of the general-purpose financial statements. In our opinion, it is fairly stated, in all material respects, in relation to the general-purpose financial statements taken as a whole.

Betty Montgomeny

Betty Montgomery Auditor of State

May 12, 2003

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BOARDMAN LOCAL SCHOOL DISTRICT MAHONING COUNTY, OHIO COMBINED BALANCE SHEET ALL FUND TYPES AND ACCOUNT GROUPS

JUNE 30, 2002

				Governmen	ntal Fund	Types		
		General		Special Revenue		Debt Service		Capital Projects
ASSETS AND OTHER DEBITS								2
ASSETS:								
Equity in pooled cash and cash equivalents	\$	7,804,165	\$	739,891	\$	265,771	\$	476,871
Equity in pooled cash and cash equivalents -								
nonexpendable trust fund		-		-		-		-
Receivables (net of allowances of uncollectibles):		25 266 261				200.042		777 007
Property taxes - current & delinquent		25,366,361		-		288,043		777,087
Accounts		38,917 428		5,357 1,521		-		-
Interfund loan receivable		94,206		1,321		-		-
Due from other governments		94,200		158,658		-		-
Materials and supplies inventory		80,690		-				_
Restricted assets:		00,090						
Equity in pooled cash and cash equivalents		233,898		-		_		_
Property, plant and equipment (net of accumulated		200,000						
depreciation where applicable).		-		-		-		-
OTHER DEBITS:								
Amount available in debt service fund		-		-		-		-
Amount to be provided for retirement of								
general long-term obligations		-		-		-		-
Total assets and other debits	\$	33,618,665	\$	905,427	\$	553,814	\$	1,253,958
LIABILITIES, EQUITY AND OTHER CREDITS								
LIABILITIES:	¢	101 7(2	¢	22.002	۵		¢	11.057
Accounts payable	\$	121,763	\$	33,883	\$	-	\$	11,957
Accrued wages and benefits.		3,949,171 73,313		78,961 167,868		-		-
Pension obligation payable		518,258		8,580		-		-
Interfund loan payable		1,928		63,212				_
Deferred revenue		25,366,361		28,669		288,043		777,087
Due to other governments		79,538		2,782		- 200,045		-
Due to students		-		2,702		_		-
Notes payable		-		-		-		-
Capital lease obligation payable.		-		-		-		-
Total liabilities.	_	30,110,332		383,955		288,043		789,044
EQUITY AND OTHER CREDITS:								
Investment in general fixed assets		-		-		-		-
Contributed capital		-		-		-		-
Retained earnings (accumulated deficit): unreserved		-		-		-		-
Fund balances:								
Reserved for encumbrances		444,377		149,779		-		269,264
Reserved for materials and supplies inventory		80,690		-		-		-
Reserved for debt service		-		-		265,771		-
Reserved for budget stabilization		233,898		-		-		-
Reserved for principal endowment		-		-		-		-
Unreserved-undesignated		2,749,368		371,693		-		195,650
Total equity and other credits		3,508,333		521,472		265,771		464,914
Total liabilities, equity and other credits	\$	33,618,665	\$	905,427	\$	553,814	\$	1,253,958

	Proprietary	Fund Ty									
E	Interprise]	Internal Service	Trust and Agency			General Fixed Assets	G Lor	eneral ng-Term igations	(M	Total Temorandum Only)
\$	89,407	\$	270,000	\$	142,484	\$	-	\$	-	\$	9,788,589
	-		-		549,788		-		-		549,788
	-		-		-		-		-		26,431,491
	7,382		-		-		-		-		51,656
	-		-		-		-		-		1,949
	-		-		1,928		-		-		96,134
	46,670		-		-		-		-		205,328
	24,313		-		-		-		-		105,003
	-		-		-		-		-		233,898
	92,486		-		-		32,549,656		-		32,642,142
	-		-		-		-		265,771		265,771
	-				<u> </u>		_		7,109,495		7,109,495
\$	260,258	\$	270,000	\$	694,200	\$	32,549,656	\$	7,375,266	\$	77,481,244
\$	1,333	\$	-	\$	-	\$	-	\$	-	\$	168,936
	77,154		-		-		-		-		4,105,286
	26,026		-		-		-		3,041,288		3,308,495
	85,488		-		-		-		296,762		909,088
	30,994		-		-		-		-		96,134
	11,317		-		-		-		-		26,471,477
	1,700		-		50,990		-		-		135,010
	-		-		73,547		-		-		73,547
	-		-		-		-		1,441,554		1,441,554
	-		-		-		-		2,595,662		2,595,662
	234,012		<u> </u>		124,537		-		7,375,266		39,305,189
	-		-		-		32,549,656		-		32,549,656
	150,371		-		-		-		-		150,371
	(124,125)		270,000		-		-		-		145,875
	-		-		112		-		-		863,532
	-		-		-		-		-		80,690
	-		-		-		-		-		265,771
	-		-		-		-		-		233,898
	-		-		549,788		-		-		549,788
					19,763		-		_		3,336,474
	26,246		270,000		569,663		32,549,656				38,176,055
\$	260,258	\$	270,000	\$	694,200	\$	32,549,656	<u>\$</u>	7,375,266	\$	77,481,244

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COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES ALL GOVERNMENTAL FUND TYPES AND EXPENDABLE TRUST FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2002

		Governmen	ntal Fund Types		Fiduciary Fund Type	T . 1
	General	Special Revenue	Debt Service	Capital Projects	Expendable Trust	Total (Memorandum Only)
Revenues:						
From local sources:	¢ 22 770 402	\$-	\$ 349,918	¢ 607.530	\$-	\$ 23.815.939
Taxes	\$ 22,778,483 190,216	ъ - -	\$ 349,918	\$ 687,538	э -	\$ 23,815,939 190,216
Earnings on investments	318,014	11,628	-	-	806	330,448
Extracurricular		339,926	-	-	-	339,926
Other local revenues	297,163	206,625	-	112,481	49,086	665,355
Other revenue	30,312	37,584	-	-	-	67,896
Intergovernmental - State	9,593,350	523,523	-	99,469	-	10,216,342
Intergovernmental - Federal		764,669				764,669
Total revenue.	33,207,538	1,883,955	349,918	899,488	49,892	36,390,791
Expenditures:						
Current:						
Instruction:						
Regular	18,237,360	257,640	-	-	-	18,495,000
Special	2,164,832	248,677	-	-	-	2,413,509
Other	316,031	3,994	-	-	11,350	331,375
Support services:	1 572 704	110 702				1 602 407
Pupil	1,572,704 2,353,700	119,703 148,138	-	128,188	-	1,692,407 2,630,026
Board of Education.	69,568	140,150	-	120,100	-	69,568
Administration	2,054,679	160,144	-	-	-	2,214,823
Fiscal.	769,477	-	-	14,010	-	783,487
Business	150,419	-	-	-	-	150,419
Operations and maintenance	3,595,616	3,423	-	-	-	3,599,039
Pupil transportation	2,424,197	9,767	-	-	-	2,433,964
Central	12,756	18,664	-	-	-	31,420
Community services.	672	181,524	-	-	-	182,196
Extracurricular activities	635,241	330,605	-	-	-	965,846
Facilities acquisition and construction	-	10,669	-	839,940	74,621	925,230
Intergovernmental pass-through	-	386,752	-	-	-	386,752
Debt service:			255 002	150 (50		
Principal retirement	-	-	257,882	153,658	-	411,540
Interest and fiscal charges	<u> </u>		92,036	126,011		218,047
Total expenditures	34,357,252	1,879,700	349,918	1,261,807	85,971	37,934,648
Excess (deficiency) of revenues						
over (under) expenditures	(1,149,714)	4,255		(362,319)	(36,079)	(1,543,857)
Other financing sources (uses):						
Operating transfers in	-	205,564	-	-	-	205,564
Operating transfers out	(492,915)	-	-	-	-	(492,915)
Proceeds from sale of fixed assets	12,800					12,800
Total other financing sources (uses)	(480,115)	205,564	<u>-</u>	<u>-</u>		(274,551)
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing (uses).	(1,629,829)	209,819	-	(362,319)	(36,079)	(1,818,408)
Fund balances, July 1	5,127,753	311,653	265,771	827,233	55,954	6,588,364
Increase in reserve for inventory	10,409	-	-	-	-	10,409
Fund balances, June 30	\$ 3,508,333	\$ 521,472	\$ 265,771	\$ 464,914	\$ 19,875	\$ 4,780,365

BOARDMAN LOCAL SCHOOL DISTRICT MAHONING COUNTY, OHIO COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL COMPARISON (NON-GAAP BUDGETARY BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE FISCAL YEAR ENDED JUNE 30, 2002

		General		Special Revenue				
	Revised Budget	Actual	Variance: Favorable (Unfavorable)	Revised Budget	Actual	Variance: Favorable (Unfavorable)		
Revenues:			<u> </u>			<u> </u>		
From local sources:								
Taxes	\$ 22,778,483	\$ 22,778,483	\$ -	\$ -	\$-	\$ -		
Tuition	190,216	190,216	-	-	-	-		
Earnings on investments	314,261	314,261	-	10,107	10,107	-		
Extracurricular	-	-	-	338,931	338,931	-		
Other local revenues	289,179	289,179	-	202,267	202,267	-		
Other revenue	10,142	10,142	-	37,584	37,584	-		
Intergovernmental - State	9,593,351	9,593,351	-	523,523	523,523	-		
Intergovernmental - Federal	-	-	-	634,678	634,678	-		
Total revenues	33,175,632	33,175,632		1,747,090	1,747,090			
Expenditures:								
Current:								
Instruction:								
Regular	18,297,278	18,495,912	(198,634)	195,530	183,142	12,388		
Special.	1,929,336	1,885,474	43,862	256,982	256,217	765		
Other	208,000	315,190	(107,190)	4,000	4,000	-		
Support services:	· · ·			<i>, , , , , , , , , ,</i>				
Pupil	1,607,180	1,570,601	36,579	129,322	129,322	-		
Instructional staff	2,283,396	2,350,187	(66,791)	188,828	173,901	14,927		
Board of Education	91,877	66,516	25,361	-	-	-		
Administration	2,072,938	2,029,673	43,265	173,860	166,400	7,460		
Fiscal.	793,349	776,426	16,923	1,500	1,500	-		
Business	150,446	147,333	3,113	-	-	-		
Operations and maintenance	3,798,792	3,702,980	95,812	5,010	4,910	100		
Pupil transportation	2,857,870	2,726,793	131,077	11,906	11,906	-		
Central.	21,000	12,756	8,244	19,261	16,736	2,525		
Community services	1,207	676	531	180,379	182,949	(2,570)		
Extracurricular activities	608,462	582,370	26,092	364,174	330,332	33,842		
Facilities acquisition and construction .		-	20,072	8,000	10,669	(2,669)		
Intergovernmental pass-through	_	-	-	537,618	526,766	10,852		
Debt service:				557,010	520,700	10,052		
Principal retirement	_	_	_	_	_	_		
Interest and fiscal charges	-	-	-	-	-			
	-			-	1 000 750	-		
Total expenditures	34,721,131	34,662,887	58,244	2,076,370	1,998,750	77,620		
Excess (deficiency) of revenues	(1.545.400)	(1.497.255)	59 244	(220, 280)	(251 ((0))	77 (20		
over (under) expenditures	(1,545,499)	(1,487,255)	58,244	(329,280)	(251,660)	77,620		
Other financing sources (uses):								
Advances in	80,023	80,023	-	63,213	63,213	-		
Advances out	(560,000)	(63,213)	496,787	-	(52,545)	(52,545)		
Operating transfers in	-	-	-	205,564	205,564	-		
Oprating transfers out	-	(492,915)	(492,915)	-	-	-		
Proceeds from sale of fixed assets	12,800	12,800	-	-	-	-		
Refund of prior year expenditures	319	319	-	3,600	3,600	-		
Total other financing sources (uses)	(466,858)	(462,986)	3,872	272,377	219,832	(52,545)		
Excess (deficiency) of revenues and								
other financing sources over (under)								
expenditures and other financing (uses)	(2,012,357)	(1,950,241)	62,116	(56,903)	(31,828)	25,075		
Fund balances, July 1	8,923,725	8,923,725	-	416,877	416,877	-		
Prior year encumbrances appropriated	515,330	515,330		173,132	173,132			
Fund balances, June 30	\$ 7,426,698	\$ 7,488,814	\$ 62,116	\$ 533,106	\$ 558,181	\$ 25,075		

		De	bt Service			 Capital Projects				Tota	Total (Memorandum only)				
	Budget Revised		Actual	Fa	'ariance: avorable favorable)	 Budget Revised		Actual	F	'ariance: avorable (favorable)	Budget Revised	Actual	Fa	'ariance: avorable <u>favorable)</u>	
5	224,543	\$	349,918	\$	125,375	\$ 687,538	\$	687,538	\$	-	\$ 23,690,564	\$ 23,815,939	\$	125,375	
	-		-		-	-		-		-	190,216	190,216		-	
	-		-		-	-		-		-	324,368	324,368		-	
	-		-		-	-		-		-	338,931	338,931		-	
	-		-		-	112,481		112,481		-	603,927	603,927		-	
	-		-		-					-	47,726	47,726		-	
	-		-		-	99,469		99,469		-	10,216,343	10,216,343		-	
			_		-					_	634,678	634,678		_	
	224,543		349,918		125,375	 899,488		899,488		-	36,046,753	36,172,128		125,375	
	224,343		549,918		125,575	 <u> </u>		<u> </u>						123,375	
	_		_		-	-		-		_	18,492,808	18,679,054		(186,246	
	_		_		_	_		_		_	2,186,318	2,141,691		44,627	
	-		-		-	-		-		-	2,180,518	319,190		(107,190	
	-		-		-	-		-		-	212,000	519,190		(107,190	
										-	1,736,502	1,699,923		36,579	
	-		-		-	145 772		120 105				, ,			
	-		-		-	145,772		128,185		17,587	2,617,996	2,652,273		(34,277	
	-		-		-	-		-		-	91,877	66,516		25,361	
	-		-		-	-		-		-	2,246,798	2,196,073		50,725	
	-		-		-	14,300		14,010		290	809,149	791,936		17,213	
	-		-		-	-		-		-	150,446	147,333		3,113	
	-		-		-	-		-		-	3,803,802	3,707,890		95,912	
	-		-		-	-		-		-	2,869,776	2,738,699		131,077	
	-		-		-	-		-		-	40,261	29,492		10,769	
	-		-		-	-		-		-	181,586	183,625		(2,039	
	-		-		-	-		-		-	972,636	912,702		59,934	
	-		-		-	1,567,882		1,390,159		177,723	1,575,882	1,400,828		175,054	
	-		-		-	-		-		-	537,618	526,766		10,852	
	257,882		257,882		-	-		-		-	257,882	257,882		-	
	92,036		92,036		-	 -		-		-	92,036	92,036		-	
	349,918		349,918		<u> </u>	 1,727,954		1,532,354		195,600	38,875,373	38,543,909		331,464	
	(125,375)		<u> </u>		125,375	 (828,466)		(632,866)		195,600	(2,828,620)	(2,371,781)		456,839	
										-	143,236	143,236			
	_		_		_	_		(25,550)		(25,550)	(560,000)	(141,308)		418,692	
	125,375		-		(125,375)	-		(23,330)		(20,000)	330,939	205,564		(125,375	
	(103,103)		-		103,103	-		-		-	(103,103)	(492,915)		(389,812	
	(105,105)		-			-		-		-	12,800	12,800		(30),012	
			-		-	-		-		-	3,919	3,919		-	
	-				-	 		(05.550)		(25.550)				(0(40 5	
	22,272				(22,272)	 <u> </u>		(25,550)		(25,550)	(172,209)	(268,704)		(96,495	
	(103,103)		-		103,103	(828,466)		(658,416)		170,050	(3,000,829)	(2,640,485)		360,344	
	265,771		265,771		-	322,174 531,892		322,174 531,892		-	9,928,547 1,220,354	9,928,547 1,220,354		-	
			265,771		103,103	 									

COMBINED STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN RETAINED EARNINGS (ACCUMULATED DEFICIT)/FUND BALANCE ALL PROPRIETARY FUND TYPES AND NONEXPENDABLE TRUST FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2002

		Proprietary	Fund Types			iduciary nd Type		T . 1	
	En	Internal Enterprise Service				Nonexpendable Trust		Total (Memorandum Only)	
Operating revenues:	¢	222.009	¢		¢		¢	222.008	
Tuition and fees Sales/charges for services	\$	223,998	\$	-	\$	-	\$	223,998 756,031	
Investment earnings		756,031		-		42,294		42,294	
Other operating revenues.		-		-		42,294 504,287		42,294 504,287	
						504,207		504,207	
Total operating revenues		980,029		_		546,581		1,526,610	
Operating expenses:									
Personal services		775,523		-		-		775,523	
Contract services		5,886		-		-		5,886	
Materials and supplies		539,042		-		-		539,042	
Depreciation		6,920		-		-		6,920	
Other		4,483		-		33,961		38,444	
Total operating expenses		1,331,854		-		33,961		1,365,815	
Operating income (loss)		(351,825)		-		512,620		160,795	
Nonoperating revenues:									
Operating grants		314,664		-		-		314,664	
Federal commodities		59,153		-		-		59,153	
Interest revenue.		1,095		-		-		1,095	
Total nonoperating revenues		374,912		-		-		374,912	
Net income before operating transfers		23,087		-		512,620		535,707	
Operating transfers in		17,351	27	0,000				287,351	
Net income		40,438	27	0,000		512,620		823,058	
Retained earnings (accumulated deficit)/ fund balance, July 1		(164,563)				37,168		(127,395)	
Retained earnings (accumulated deficit)/									
fund balance, June 30	\$	(124,125)	\$ 27	0,000	\$	549,788	\$	695,663	

BOARDMAN LOCAL SCHOOL DISTRICT MAHONING COUNTY, OHIO COMBINED STATEMENT OF CASH FLOWS ALL PROPRIETARY FUND TYPES AND NONEXPENDABLE TRUST FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2002

	Proprietary Fund Types					iduciary and Type		
	E	Enterprise		Internal Service	Non	expendable Trust	(Me	Total emorandum Only)
Cash flows from operating activities:								
Cash received from tuition and fees.	\$	219,403	\$	-	\$	-	\$	219,403
Cash received from sales/service charges		754,155		-				754,155
Cash received from other operating revenues		-		-		504,287		504,287
Cash payments for personal services		(782,204)		-		-		(782,204)
Cash payments for contract services		(5,886)		-		-		(5,886)
Cash payments for materials and supplies		(479,089)		-		-		(479,089)
Cash payments for other expenses		(4,483)		-		(33,961)		(38,444)
Net cash provided by (used in) operating activities		(298,104)				470,326		172,222
Cash flows from noncapital financing activities:								
Cash received from operating grants		308,015		-		-		308,015
Operating transfers in from other funds		17,351		270,000		-		287,351
Net cash provided by								
noncapital financing activities		325,366		270,000				595,366
Cash flows from capital and related financing activities:								
Acquisition of capital assets		(12,062)		-		-		(12,062)
Net cash used in capital and related financing activities		(12,062)				<u>-</u>		(12,062)
Cash flows from investing activities:								
Interest received		1,095		-		42,294		43,389
Net cash provided by investing activities		1,095				42,294		43,389
Net increase in cash and cash equivalents		16,295		270,000		512,620		798,915
Cash and cash equivalents at beginning of year		73,112		<u> </u>		37,168		110,280
Cash and cash equivalents at end of year	\$	89,407	\$	270,000	\$	549,788	\$	909,195
Reconciliation of operating income (loss) to								
net cash provided by (used in) operating activities:								
Operating income (loss)	\$	(351,825)	\$	-	\$	512,620	\$	160,795
to net cash provided by (used in) operating activities:		6.000						(33 0
Depreciation		6,920		-		-		6,920
Federal donated commodities		59,153		-		-		59,153
Interest reported as operating income		-		-		(42,294)		(42,294)
Increase in materials and supplies inventory		(5,446)		-		-		(5,446)
Increase in accounts receivable.		(6,471)		-		-		(6,471)
Increase in accounts payable		1,276		-		-		1,276
Decrease in accrued wages and benefits		(7,379)		-		-		(7,379)
Increase in compensated absences payable		5,145		-		-		5,145
Decrease in pension obligation payable		(5,586)		-		-		(5,586)
Increase in due to other governments		1,139 4,970		-		-		1,139 4,970
	-				*	150.000	<u> </u>	
Net cash provided by (used in) operating activities	\$	(298,104)	\$	-	\$	470,326	\$	172,222

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NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

The Boardman Local School District (the "District") is organized under Section 2 and 3, Article VI of the Constitution of the State of Ohio to provide educational services to the students and other community members of the District. Under such laws there is no authority for a District to have a charter or adopt local laws. The legislative power of the District is vested in the Board of Education, consisting of five members elected at large for staggered four-year terms by the citizens of the District. The District serves an area of approximately 25 square miles in Mahoning County.

The District is the 72nd largest in the State of Ohio (among the 705 public and community school districts in the state) in terms of enrollment. The District is staffed by 259 non-certificated and 311 certificated personnel to provide services to approximately 4,852 students and other community members.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The general purpose financial statements (GPFS) of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued prior to November 30, 1989 to its proprietary activities unless those pronouncements conflict with or contradict GASB pronouncements.

A. Reporting Entity

The District's reporting entity has been defined in accordance with Governmental Accounting Standards Board (GASB) Statement No. 14, "<u>The Financial Reporting Entity</u>". A reporting entity is comprised of the primary government, component units, and other organizations that are included to insure that the financial statements of the District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the District. For the District, this includes general operations, food service, and student related activities of the District. Component units are legally separate organizations for which the District is financially accountable.

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt, or the levying of taxes for the organization. Based on these considerations, the Boardman School Building Corporation (blended component unit) has been included in the District's financial reporting entity. The following organizations are described due to their relationship to the District.

BLENDED COMPONENT UNIT

Boardman School Building Corporation

The Boardman School Building Corporation is considered a component unit of the District by virtue of meeting the criteria noted above. The corporation is a nonprofit organization with the specific purpose of purchasing, leasing or otherwise acquiring real estate and to construct thereon any and all public improvements, within the boundaries of the Boardman Local School District.

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

JOINTLY GOVERNED ORGANIZATIONS

Area Cooperative Computerized Educational Service System (ACCESS)

ACCESS is a joint venture among 22 school districts and 2 county boards of education. The joint venture was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to the administrative and instructional functions among member districts. Each of the governments of these schools supports ACCESS based upon a per pupil charge dependent upon the software package utilized. In the event of dissolution of the organization, all current members will share in net obligations or asset liquidations in a ratio proportionate to their last 12 months financial contribution. ACCESS is governed by a Board of Directors consisting of superintendents of the members school districts. The degree of control exercised by any school district is limited to its representation on the Board. In accordance with GASB Statement No. 14, the District does not have any equity interest in ACCESS as a residual interest in the net resources of a joint venture upon dissolution is not equivalent to an equity interest.

Financial information can be obtained from the treasurer for the Mahoning County Educational Service Center, who serves as fiscal agent, at 2801 Market Street, Youngstown, Ohio 44507-1693.

Mahoning County Career & Technical Center

The Mahoning County Career & Technical Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of representatives from the participating school districts' elected boards, which possesses its own budgeting and taxing authority. To obtain financial information, write to the Treasurer of the Career & Technical Center, at 7300 North Palmyra Road, Canfield, Ohio 44406.

PUBLIC ENTITY RISK POOL

Ohio School Boards Association Workers' Compensation Group Rating Plan

The District participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio School Boards Association Workers' Compensation Group Rating Plan (the Plan) was established through the Ohio School Boards Association (OSBA) as a group purchasing pool.

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The Plan's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect, and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the Plan. Each year, the participating school districts pay an enrollment fee to the Plan to cover the costs of administering the program.

Mahoning County School Employees Insurance Consortium

The Mahoning County School Employees Insurance Consortium is a shared risk pool comprised of fourteen Mahoning County School Districts. The consortium is governed by an assembly which consists of one representative from each participating School Districts (usually the superintendent or designee). The assembly elects officers for one year terms to serve as the Board of Directors. The assembly exercises controls over the operations of the Consortium. All Consortium revenues are generated from charges for services and remitted to the fiscal agent Austintown Local School District. The fiscal agent will then remit the charges for services to Professional Risk Management (PRM), who acts in the capacity of a third-party administrator (TPA) for claims processing.

B. Fund Accounting

The District uses funds and account groups to report its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts. An account group, on the other hand, is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain district activities or functions. Funds are classified into three categories: governmental, proprietary and fiduciary. Each category is divided into separate fund types.

GOVERNMENTAL FUNDS

Governmental funds are those through which most governmental functions of the District are financed. The acquisition, use and balances of the District's expendable financial resources and the related liabilities (except those accounted for in proprietary funds) are accounted for through governmental funds. The following are the District's governmental fund types:

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>General Fund</u> - The general fund is the general operating fund of the District and is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of the State of Ohio.

<u>Special Revenue Funds</u> - The special revenue funds are used to account for the proceeds of specific revenue sources (other than expendable trusts, or major capital projects) that are legally restricted to expenditures for specified purposes.

<u>Debt Service Fund</u> - The debt service fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.

<u>Capital Projects Funds</u> - The capital projects funds are used to account for financial resources to be used for the acquisition of construction of major capital facilities (other than those financed by proprietary funds).

PROPRIETARY FUNDS

Proprietary funds are used to account for the District's ongoing activities which are similar to those often found in the private sector where the determination of net income is necessary or useful to sound financial administration. The following are the District's proprietary fund types:

<u>Enterprise Funds</u> - The enterprise funds are used to account for operations (a) that are financed and operated in a manner similar to private business enterprises--where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

<u>Internal Service Fund</u> - The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the District on a cost reimbursement basis.

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

FIDUCIARY FUNDS

Fiduciary funds are used to account for assets held by the District in a trustee capacity or as an agent for individuals, private organizations, other governmental units and/or other funds. These include an expendable trust, nonexpendable trust fund and agency funds. The expendable trust fund is accounted for in the same manner as governmental funds. The nonexpendable trust fund is accounted for in the same manner as proprietary funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The agency funds are presented on a budget basis, with note disclosure, regarding items which, in other fund types, would be subject to accrual. See Note 3.B. for an analysis of the agency fund accruals which, in other fund types, would be recognized in the combined balance sheet.

ACCOUNT GROUPS

To make a clear distinction between fixed assets related to specific funds and those of general government, and between long-term liabilities related to specific funds and those of general nature, the following account groups are used.

<u>General Fixed Assets Account Group</u> - This group of accounts is established to account for all fixed assets of the District, other than those accounted for in the proprietary or trust funds.

<u>General Long-Term Obligations Account Group</u> - This group of accounts is established to account for all long-term obligations of the District, other than those accounted for in the proprietary funds.

C. Measurement Focus/Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets.

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

All proprietary funds and the nonexpendable trust fund are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operations of these funds are included on the balance sheet. Proprietary fund type operating statements present increases (revenues) and decreases (expenses) in net total assets.

The modified accrual basis of accounting is followed for governmental funds. Under the modified accrual basis of accounting, revenues are recognized when they become both measurable and available to finance expenditures of the current period, which for the District is sixty days after the June 30 year-end. Revenues accrued at the end of the year include taxes, (to the extent they are intended to finance the current fiscal year), interest, and accounts (student fees and tuition). Current property taxes measurable as of June 30, 2002, and which are intended to finance fiscal 2003 operations, have been recorded as deferred revenues. Delinquent property taxes measurable and available (received within 60 days) are recognized as revenue. In proprietary funds, unused donated commodities are reported as deferred revenue.

The District reports deferred revenue on its combined balance sheet. Deferred revenues arise when a potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Deferred revenues also arise when resources are received by the District before it has a legal claim to them, as when grant monies are received prior to the recognition of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the government has a legal claim to the resources, the liability for deferred revenue is removed from the combined balance sheet and revenue is recognized.

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On the modified accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied and the resources are available. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been met and the resources are available. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis.

Expenditures (decreases in net financial resources) are recognized in the period in which the fund liability is incurred with the following exception: general long-term obligation principal and interest are reported only when due; and costs of accumulated unpaid vacation and sick leave are reported as expenditures in the period in which they will be liquidated with available financial resources rather than in the period earned by employees.

The proprietary funds and the nonexpendable trust fund are accounted for on the accrual basis of accounting. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred. The fair value of donated commodities used during the year is reported in the operating statement as an expense and a like amount is reported as donated commodities revenue.

On the accrual basis of accounting, revenue from nonexchange transactions, such as grants, entitlements and donations, is recognized in the fiscal year in which all eligibility requirements have been met. The proprietary funds receive no revenue from property taxes.

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

D. Budgets

The District is required by state statute to adopt an annual appropriated cash basis budget for all funds. The specific timetable for fiscal year 2002 is as follows:

- 1. Prior to January 15 of the preceding year, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The expressed purpose of this budget document is to reflect the need for existing (or increased) tax rates.
- 2. By no later than January 20, the board-adopted budget is filed with the Mahoning County Budget Commission for tax rate determination.
- 3. Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's Certificate of Estimated Resources which states the projected revenue of each fund. Prior to June 30, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the Certificate of Estimated Resources. The revised budget then serves as a basis for the appropriation measure. On or about July 1, the Certificate is amended to include any unencumbered balances from the preceding year as reported by the District Treasurer.

The Certificate may be further amended during the year ifprojected increases or decreases in revenue are identified by the District Treasurer. The amounts reported in the budgetary statement reflect the amounts set forth in the final Amended Certificate issued for fiscal year 2002.

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

- 4. By July 1, the annual Appropriation Resolution is legally enacted by the Board of Education at the fund level of expenditures, which is the legal level of budgetary control. State statute permits a temporary appropriation to be effective until no later than October 1 of each year. Although the legal level of budgetary control was established at the fund level of expenditures, the District has elected to present budgetary statement comparisons at the fund and function level of expenditures. Resolution appropriations by fund must be within the estimated resources as certified by the County Budget Commission and the total of expenditures and encumbrances may not exceed the appropriation totals.
- 5. Any revisions that alter the total of any fund appropriation must be approved by the Board of Education.
- 6. Formal budgetary integration is employed as a management control device during the year for all funds consistent with the general obligation bond indenture and other statutory provisions. All funds completed the year within the amount of their legally authorized cash basis appropriation.
- 7. Appropriation amounts are as originally adopted, or as amended by the Board of Education through the year by supplemental appropriations, which either reallocated or increased the original appropriated amounts. All supplemental appropriations were legally enacted by the Board during fiscal 2002.
- 8. Unencumbered appropriations lapse at year-end. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be reappropriated. Expenditures plus encumbrances may not legally exceed budgeted appropriations at the fund level.

Encumbrance accounting is utilized with District funds in the normal course of operations, for purchase orders and contract related expenditures. An encumbrance is a reserve on the available spending authority due to commitment for a future expenditure and does not represent a liability. For governmental fund types, encumbrances outstanding at year-end appear as a reserve to the fund balance on a GAAP basis and as the equivalent of expenditures on a non-GAAP budgetary basis in order to demonstrate legal compliance. Note 15 provides a reconciliation of the budgetary and GAAP basis of accounting and Note 12 discloses encumbrances outstanding for the enterprise funds at fiscal year-end.

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

E. Cash and Investments

To improve cash management, cash received by the District is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the combined balance sheet.

During fiscal 2002, the District's investments were limited to investments in the State Treasury Asset Reserve of Ohio (STAR Ohio) and a repurchase agreement. Investments in STAR Ohio are reported at fair value. Fair value is based on quoted market price. Investments in nonparticipating investment contracts, such as repurchase agreements, are reported at cost.

The District has invested funds in STAR Ohio during fiscal 2002. STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the state to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on June 30, 2002.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. Interest revenue credited to the general fund during fiscal 2002 amounted to \$318,014, which includes \$51,059 assigned from other District funds.

For purposes of the combined statement of cash flows and for presentation on the combined balance sheet, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the Treasurer's investment account at year-end is provided in Note 4.

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

F. Inventory

Inventories for all governmental funds are valued at cost (first-in/first-out method). The purchase method is used to account for inventories. Under the purchase method, inventories are recorded as expenditures when purchased; however, material amounts of inventories at year-end are reported as assets of the respective fund, which are equally offset by a fund balance reserve which indicates they are unavailable for appropriation even though they are a component of reported assets.

Inventories of proprietary funds consist of donated food, purchased food, food service paper and janitorial supplies and are valued at the lower of cost (first-in/first-out method) or market and expensed when used rather than when purchased.

G. Fixed Assets and Depreciation

1. General Fixed Assets Account Group

General fixed assets are capitalized at cost or estimated historical cost. Donated fixed assets are recorded at their fair market values as of the date donated. The District follows the policy of not capitalizing assets with a cost of less than \$500 and a useful life of less than five years. No depreciation is recognized for assets in the general fixed assets account group. The District has not included infrastructure in the general fixed assets account group.

General fixed asset values were initially determined at June 30, 1995 by appraisal utilizing the services of Industrial Appraisal Associates. In cases where information supporting original cost was not obtainable, estimated historical costs were developed. For certain fixed assets, the estimates were arrived at by indexing current costs back to the estimated year of acquisition.

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

2. <u>Proprietary Funds</u>

Equipment reflected in these funds are stated at historical cost or estimated historical cost and updated for the cost of additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date donated. Depreciation has been provided, where appropriate, on a straight-line basis over the following estimated useful lives:

<u>Life (years)</u>
5 - 20

H. Compensated Absences

Compensated absences of the District consist of vacation leave and sick leave to the extent that payment to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16, "<u>Accounting for Compensated Absences</u>", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off<u>or</u> other means, such as cash payment at termination or retirement. Administrators and classified staff who work twelve month contracts are granted vacation leave based on length of service and position. A liability for severance is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for severance on employees expected to become eligible to retire in the future, all employees with at least 10 years of service regardless of their age were considered expected to become eligible to retire in accordance with GASB Statement No. 16. Employees may earn 15 days of sick leave up to a maximum 55 days.

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at the balance sheet date, and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

Accumulated vacation and severance of governmental fund type employees meeting the above requirements have been recorded in the appropriate governmental fund as a current liability to the extent that the amounts are expected to be payable within the current available period. The balance of the liability is recorded in the general long-term obligations account group. Vacation and sick leave for employees meeting the above requirements who are paid from proprietary funds is recorded as an expense when earned.

I. Long-Term Obligations

Long-term debt is recognized as a liability of a governmental fund when due, or when resources have been accumulated in the debt service fund for payment early in the following year. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a government fund. The remaining portion of such obligations is reported in the general long-term obligations account group.

Under Ohio law, a debt retirement fund must be created and used for the payment of all debt principal interest. GAAP requires the allocation of the debt liability among the general and the general long-term obligations account group, with principal and interest payments on matured general long-term debt being reported in the debt service fund. To comply with the GAAP reporting requirements, the District's debt retirement fund has been split among the appropriate funds and account group. Debt service fund resources used to pay both principal and interest have also been allocated accordingly.

Long-term liabilities expected to be financed from proprietary fund operations are accounted for in those funds.

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

J. Fund Equity

Reserved fund balances indicate that portion of fund equity which is not available for current appropriation or is legally segregated for a specific use. Fund balances are reserved for encumbrances, materials and supplies inventory, debt service, principal endowment, and budget stabilization. The unreserved portions of fund equity reflected for the governmental funds are available for use within the specific purposes of those funds.

K. Interfund Transactions

During the course of normal operations, the District may have numerous transactions between funds. The most significant include:

- 1. Transfers of resources from one fund to another fund. The resources transferred are to be expended for operations by the receiving fund and are recorded as operating transfers, with the exception of agency funds, which do not show transfers of resources as operating transfers.
- 2. Reimbursements from one fund to another are treated as expenditures/expenses in the reimbursing fund and a reduction in expenditures/expenses in the reimbursed fund. Quasi-external transactions are accounted for as revenues, expenditures or expenses.
- 3. Short-term interfund loans and accrued interfund reimbursements and accrued operating transfers are reflected as "interfund loans receivable or payable". The District had short-term interfund loans receivable and payable at June 30, 2002.
- 4. Long-term interfund loans that will not be repaid within the next year are termed "advances" and are shown as reservations of fund balances on the combined balance sheet for those funds that report advances to other funds as assets because they are not spendable, available resources. The District had no long-term advances receivable or payable at June 30, 2002.

See Note 5 for an analysis of interfund transactions.

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

L. Contributions of Capital

Contributed capital is recorded in proprietary funds that have received capital grants or contributions from developers, customers or other funds. These assets are recorded at their fair market value on the date contributed. Depreciation on those assets acquired or constructed with contributed resources is expensed and closed to unreserved retained earnings at year-end. In accordance with GASB Statement No. 33, capital contributions are recorded as revenue and a component of retained earnings at fiscal year-end. The enterprise funds did not receive any contributions of capital during fiscal 2002. Contributed capital in the enterprise funds at June 30, 2002, is \$150,371.

M. Restricted Assets

Restricted assets in the general fund represent cash and cash equivalents that are restricted in use by state statute. A fund balance reserve has also been established. See Note 17 for details.

N. Estimates

The preparation of the GPFS in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the GPFS and accompanying notes. Actual results may differ from those estimates.

O. Memorandum Only - Total Columns

Total columns on the GPFS are captioned (Memorandum Only) to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present financial position, results of operations, or changes in financial position in conformity with GAAP. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

A. Deficit Fund Balances/Retained Earnings

Fund balance at June 30, 2002 include the following individual fund deficits:

	Deficit Balance
Special Revenue Funds	
Summer Intervention	\$ 21
Drug-Free Schools Grant	4,248
Enterprise Funds	
Food Service	132,832
Uniform School Supplies	28,948
Adult Education	1,345

These funds complied with Ohio state law, which does not permit a cash basis deficit at yearend.

The deficit fund balances in the Summer Intervention and Drug-Free Schools Grant special revenue funds are caused by the application of GAAP, namely in the reporting of a liability for accrued wage, benefit and pension obligations attributable to the fiscal year. These deficit balances will be eliminated by anticipated future intergovernmental revenues or other subsidies not recognized and recorded at June 30.

The deficit retained earnings in the Food Service and Adult Education enterprise funds are caused by the application of GAAP, namely in the reporting of a liability for accrued wage, benefit and pension obligations attributable to the fiscal year. These deficits in retained earnings will be eliminated by future user charges and cost-control measures.

The deficit retained earnings in the Uniform School Supplies enterprise fund is caused by the application of GAAP, namely in the recognition of an interfund loan payable as a fund liability rather than as "nonoperating revenue". This deficit will be eliminated as revenues become available to repay this interfund loan.

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

B. Agency Funds

The following is an accrual for the agency funds, which, in another fund type, would be recognized in the combined balance sheet:

ASSETS	
Accounts	\$ 184
Accrued interest	792
LIABILITIES	
Accounts payable	3,043

NOTE 4 - EQUITY IN POOLED CASH AND INVESTMENTS

The District maintains a cash and investment pool used by all funds. Each fund type's portion of this pool is displayed on the combined balance sheet as "Equity in Pooled Cash and Cash Equivalents". Statutes require the classification of monies held by the District into three categories:

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits the Board of Education has identified as not required for use within the current two year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings accounts, including passbook accounts.

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 4 - EQUITY IN POOLED CASH AND INVESTMENTS - (Continued)

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies may be invested or deposited in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2% and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasury Asset Reserve of Ohio (STAR Ohio);
- Certain bankers' acceptances and commercial paper notes for a period not to exceed 180 days in an amount not to exceed 25% of the interim monies available for investment at any one time; and

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 4 - EQUITY IN POOLED CASH AND INVESTMENTS - (Continued)

8. Under limited circumstances, corporate debt instruments rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

The following information classifies deposits and investments by categories of risk as defined in GASB Statement No. 3, "Deposits with Financial Institutions, Investments and Reverse Repurchase Agreements".

Deposits: At year-end, the carrying amount of the District's deposits was \$723,845 and the bank balance was \$1,133,056. Of the bank balance:

- 1. \$212,559 was covered by federal depository insurance; and
- 2. \$920,497 was uninsured and uncollateralized as defined by GASB although it was secured by collateral held by third party trustees pursuant to Section 135.181, Ohio Revised Code, in collateralized pools securing all public funds on deposit with specific depository institutions; these securities not being in the name of the District. Although all state statutory requirements for the deposit of money had been followed, non-compliance with federal requirements would potentially subject the District to a successful claim by the FDIC.

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 4 - EQUITY IN POOLED CASH AND INVESTMENTS - (Continued)

Investments: Investments are categorized to give an indication of the level of risk assumed by the entity at year-end. Category 1 includes investments that are insured or registered or securities held by the District. Category 2 includes uninsured and unregistered investments for which the securities are held by the counterparty's trust department or agent in the District's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counterparty or by its trust department, but not in the District's name. Investments in STAR Ohio are not categorized as they are not evidenced by securities that exist in physical or book entry form.

	Category 3	Reported Amount	Fair Value
Repurchase agreements	<u>\$6,309,539</u>	\$6,309,539	\$6,309,539
Investment in STAR Ohio		3,538,891	3,538,891
Total investments		<u>\$9,848,430</u>	<u>\$9,848,430</u>

The classification of cash and cash equivalents on the combined balance sheet is based on criteria set forth in GASB Statement No. 9, "<u>Reporting Cash Flows of Proprietary and Nonexpendable</u> <u>Trust Funds and Governmental Entities That Use Proprietary Fund Accounting</u>".

A reconciliation between the classifications of cash and cash equivalents and investments on the combined balance sheet per GASB Statement No. 9 and the classifications of deposits and investments presented above per GASB Statement No. 3 is as follows:

	Cash and Cash Equivalents/Deposits	Investments
GASB Statement No. 9	\$10,572,275	\$ -
Investments of the cash		
management pool:		
Repurchase agreement	(6,309,539)	6,309,539
Investment in STAR Ohio	(3,538,891)	3,538,891
GASB Statement No. 3	<u>\$ 723,845</u>	<u>\$9,848,430</u>

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 5 - INTERFUND TRANSACTIONS

A. The following is a summarized breakdown of the District's interfund loan receivable and loan payable balances for fiscal year 2002:

	Interfund Loan	Interfund Loan
	Receivable	Payable
General Fund	\$94,206	\$ 1,928
Special Revenue Funds		
District Managed Student Activity	-	25,547
Eisenhower Grant	-	1,547
Title VI-B	-	16,528
Title I	-	10,995
Title VI	-	6,192
Federal Grant	-	2,403
Enterprise Fund		
Uniform School Supply	-	30,994
Agency Fund		
Student Managed Activities	1,928	<u> </u>
Total	<u>\$96,134</u>	<u>\$96,134</u>

B. Following is a summary of operating transfers in and out for all funds at June 30, 2002:

	Transfers In	Transfers Out
General Fund	\$ -	\$492,915
Special Revenue Fund		
Termination	200,000	-
Safe School Help Line	621	-
Drug-Free Program	4,943	-
Enterprise Fund		
Uniform School Supplies	6,914	-
Adult Education	3,930	-
Summer School	6,507	-
Internal Service Fund		
Health Insurance Reserve	270,000	<u> </u>
Total	<u>\$492,915</u>	<u>\$492,915</u>

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 6 - PROPERTY TAXES

Property taxes are levied and assessed on a calendar year basis. Distributions from the second half of the calendar year occur in a new fiscal year and are intended to finance the operations of that year. Property taxes include amounts levied against all real, public utility and tangible (used in business) property located in the District. Real property taxes and public utility taxes are levied after November 1 on the assessed value listed as of the prior January 1, the lien date. Assessed values are established by state law at 35% of appraised market value.

Public utility property taxes are assessed on tangible personal property, as well as land and improvements. Real property is assessed at 35% of market value and personal property is assessed at varying rates of true value.

Tangible personal property taxes attach as a lien and are levied on January 1 of the current year. Tangible personal property assessments are 25% of true value. The assessed value upon which the 2001 taxes were collected was \$850,199,760. Agricultural/residential and minerals real estate represented 57.42% or \$488,197,540 of this total; commercial & industrial real estate represented 28.35% or \$241,048,760 of this total, public utility tangible represented 3.44% or \$29,245,800 of this total and general tangible property represented 10.79% or \$91,707,660 of this total. The voted general tax rate at the fiscal year ended June 30, 2002 was \$42.45 per \$1,000.00 of assessed valuation for permanent improvements.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20.

The District receives property taxes from Mahoning County. The County Treasurer collects property taxes on behalf of the District. The County Auditor periodically remits to the District its portion of the taxes collected. These tax "advances" are based on statutory cash flow collection rates. Final "settlements" are made each February and August.

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 6 - PROPERTY TAXES - (Continued)

Accrued property taxes receivable represent delinquent taxes outstanding and real property, personal property and public utility taxes which became measurable as of June 30, 2002. Although total property tax collections for the next fiscal year are measurable, they are not (exclusive of advances) intended to finance current year operations. The net receivable (total receivable less amount available intended to finance the current year) is therefore offset by a credit to deferred revenue. There were no property tax advances available to the District at June 30, 2002.

NOTE 7 - RECEIVABLES

Receivables at June 30, 2002 consisted of taxes, accounts (billings for user charged services and student fees), accrued interest, interfund loans, and intergovernmental grants and entitlements (to the extent eligibilityrequirements have been met by fiscal year-end). Intergovernmental receivables have been recorded as "Due From Other Governments" on the combined balance sheet. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of state programs and the current fiscal year guarantee of federal funds.

Amounts

A summary of the principal items of receivables follows:

General Fund	
Taxes - current and delinquent	\$25,366,361
Accounts	38,917
Accrued interest	428
Interfund loan	94,206
Special Revenue Funds	
Accounts	5,357
Accrued interest	1,521
Due from other governments	158,658
Debt Service Fund	
Taxes - current	288,043
Capital Projects Funds	
Taxes - current and delinquent	777,087
Enterprise Fund	
Accounts	7,382
Due from other governments	46,670

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 8 - FIXED ASSETS

A summary of the changes in the general fixed assets account group during the fiscal year follows:						
	Balance			Balance		
	July 1, 2001	Increase	Decrease	June 30, 2002		
Land/improvements	\$ 354,699	\$ -	\$ -	\$ 354,699		
Buildings/improvements	22,930,512	722,596	-	23,653,108		
Furniture/equipment	4,577,987	556,365	(76,954)	5,057,398		
Vehicles/other	3,189,937	294,514		3,484,451		
Total	<u>\$31,053,135</u>	<u>\$1,573,475</u>	<u>\$(76,954</u>)	\$32,549,656		

There was no significant construction in progress at June 30, 2002.

A summary of the proprietary fixed assets at June 30, 2002 follows:

Machinery and equipment	\$ 391,232
Less: accumulated depreciation	(298,746)
Net fixed assets	<u>\$ 92,486</u>

NOTE 9 - CAPITALIZED LEASES - LESSEE DISCLOSURE

In a prior year, the District entered into a capital lease for the acquisition of a new auditorium. This lease meets the criteria of a capital lease as defined by FASB Statement No. 13, "Accounting for Leases", which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee at the conclusion of the lease term. Capital lease payments have been reclassified and are reflected as debt service in the Combined Financial Statements for the governmental funds. These expenditures are reflected as Statements for the general funds. These expenditures are reflected as Statements for the general funds. These expenditures are reflected in the general fixed asset account group in an amount equal to the present value of the future minimum lease payments as of the date of their inception. A corresponding liability was recorded in the general long-term obligations account group. The original cost of the auditorium under capital lease was \$2,966,625. Principal payments in the 2002 fiscal year totaled \$153,658. This amount is reflected as debt service principal retirement in the Permanent Improvement capital projects fund.

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 9 - CAPITALIZED LEASES - LESSEE DISCLOSURE - (Continued)

The following is a schedule of the future minimum lease payments required under the capital lease and the present value of the future minimum lease payments as of June 30, 2002:

Fiscal Year	Amount
2003	\$ 279,669
2004	279,669
2005	279,669
2006	279,669
2007	279,669
2008 - 2012	1,398,345
2013 - 2015	629,257
Total minimum lease payments	3,425,947
Less: amount representing interest	(830,285)
Present value of future minimum lease payments	<u>\$2,595,662</u>

General Long-Term Obligations

NOTE 10 - LONG-TERM OBLIGATIONS

A. The following is a description of the District's long-term debt obligations outstanding as of June 30, 2002:

	Interest Rate	Issue Date	Maturity Date	Outstanding July 1, 2001	Retired in 2002	Outstanding June 30, 2002
School improvement installment general obligation bonds	6.25%	7/15/91	12/01/01	\$ 60,000	\$ (60,000)	\$-
Energy conservation note	5.89%	7/17/00	7/17/11	1,290,000	(86,687)	1,203,313
Energy conservation note	4.60%	4/30/01	4/30/04	349,436	<u>(111,195</u>)	238,241
				<u>\$1,699,436</u>	<u>\$(257,882</u>)	<u>\$1,441,554</u>

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 10 - LONG-TERM OBLIGATIONS - (Continued)

B. The following is a summary of the District's future annual debt service requirements to maturity for the general obligation debt:

Fiscal			
Year Ending	Principal	Interest	Total
2003	\$ 208,191	\$ 79,851	\$ 288,042
2004	219,041	69,001	288,042
2005	102,760	59,907	162,667
2006	108,977	53,691	162,668
2007	115,395	47,272	162,667
2008 - 2012	687,190	126,149	813,339
Total	<u>\$1,441,554</u>	<u>\$435,871</u>	<u>\$1,877,425</u>

C. During the year ended June 30, 2002, the following changes occurred in the liabilities reported in the general long-term obligations account group. Compensated absences and the pension obligation will be paid from the fund in which the employee was paid.

	Balance			Balance
	<u>July 1, 2001</u>	Increase	Decrease	June 30, 2002
Pension obligation payable	\$ 287,360	\$296,762	\$(287,360)	\$ 296,762
Compensated absences	3,113,957	76,495	(149,164)	3,041,288
Capital lease obligation	2,749,320	-	(153,658)	2,595,662
Energy conservation notes	1,639,436	-	(197,882)	1,441,554
General obligation bonds	60,000		<u>(60,000</u>)	
Total	<u>\$7,850,073</u>	<u>\$373,257</u>	<u>\$(848,064</u>)	<u>\$7,375,266</u>

D. Legal Debt Margin

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The effects of these debt limitations at June 30, 2002 are a voted debt margin of \$76,783,749 (including available funds of \$265,771) and an unvoted debt margin of \$850,200.

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 11 - RISK MANAGEMENT

A. Property, Fleet, and Liability Insurance

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District maintains comprehensive commercial insurance coverage for real property, building contents, vehicles, boilers, electronic data processing equipment and instruments.

The comprehensive commercial property coverage limit is \$101,542,672. The deductible is \$5,000 and the coinsurance is 90 percent. The business auto coverage limits are \$2,000,000 for liability and uninsured motorists with a \$250 deductible. The District audio-visual and computer equipment policy has a liability limit of \$3,019,116 and the musical instrument policy has a liability limit of \$1,764,545. The deductible for the audio-visual, computer equipment, and musical instruments is \$500. The District has liability insurance coverage limits of \$2,000,000 each occurrence and \$5,000,000 annual aggregate. The District commercial crime coverage liability limit is \$100,000 with a \$500 deductible.

Settled claims resulting from these risks have not exceeded the commercial insurance coverage in any of the past three fiscal years.

B. Employee Group Health Insurance

The District has joined together with other school districts in Mahoning County to form the Mahoning County School Employees Insurance Consortium, a public entity shared risk pool, currently operating as a common risk management and insurance program for 13 member school districts. The plan was organized to provide medical, prescription, dental, vision, and life benefits to its member organizations. Professional Risk Management acts in the capacity of third party administrators for claims processing.

Rates are calculated and set through an annual update process. The District pays a monthly contribution which is placed in a common fund from which claims or payments are made for all participating districts and claims are paid for all participants regardless of claims flow. The Mahoning County School Employees Insurance Consortium is responsible for paying claims prior to coverage by a stop/loss carrier.

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 11 - RISK MANAGEMENT - (Continued)

The District pays the insurance premiums for certified and classified employees. The District pays the equivalent of a single person insurance premium for the employees, employees who desire family coverage are required to pay the difference in premium between single coverage and family coverage.

The dental and prescription drug coverage is administered by Professional Risk Management, a third party administrator. National Life Insurance Company provides the life insurance coverage.

C. Workers' Compensation

The District participates in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool (See Note 2.A.). The GRP's business and affairs are conducted by a three member board of directors consisting of the President, the President-Elect and the Immediate Past President of the Ohio School Boards Association. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The worker's compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Gates McDonald & Co. provides administrative, cost control, and actuarial services to the GRP.

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 12 - SEGMENT INFORMATION - ENTERPRISE FUNDS

The District maintains two enterprise funds to account for the operations of food service and an adult education program. The following table reflects, in a summarized format, the more significant financial data relating to the enterprise funds of the District as of and for the year ended June 30, 2002.

	Food	Uniform	Adult	Summer	Total
	Service	School Supply	Education	School	Total
Operating revenue	\$ 756,031	\$ 30,033	\$ 6,475	\$187,490	\$ 980,029
Operating expenses					
before depreciation	1,104,289	36,859	7,454	176,332	1,324,934
Depreciation	6,317	-	-	603	6,920
Operating income/(loss)	(354,575)	(6,826)	(979)	10,555	(351,825)
Operating transfers in	-	6,914	3,930	6,507	17,351
Operating grants	314,664	-	-	-	314,664
Federal donated commodities	59,153	-	-	-	59,153
Net income	20,337	88	2,951	17,062	40,438
Net working capital	(38,646)	(28,948)	(1,345)	27,541	(41,398)
Total assets	187,025	2,046	88	71,099	260,258
Total liabilities	169,486	30,994	1,433	32,099	234,012
Total equity	17,539	(28,948)	(1,345)	39,000	26,246
Encumbrances at 6/30/02	256	-	88	15,662	16,006

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 13 - DEFINED BENEFIT PENSION PLANS

A. School Employees Retirement System

The District contributes to the School Employees Retirement System of Ohio (SERS), a costsharing, multiple-employer defined benefit pension plan administered by the School Employees Retirement Board. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. The report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Columbus, Ohio 43215, or by calling (614) 222-5853.

Plan members are required to contribute 9% of their annual covered salary and the District is required to contribute 14% for 2002; 5.46 % was the portion to fund pension obligations. The contribution rates are not determined actuarially, but are established by the School Employees Retirement Board within the rates allowed by state statute. The adequacy of the contribution rates is determined annually. The District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2002, 2001, and 2000 were \$803,140, \$755,352, and \$714,168, respectively; 51.20% has been contributed for fiscal year 2002 and 100% for the fiscal years 2001 and 2000. \$391,945, representing the unpaid contribution for fiscal year 2002, is recorded as a liability within the respective funds and the general long-term obligations account group.

B. State Teachers Retirement System

The District contributes to the State Teachers Retirement System of Ohio (STRS), a costsharing, multiple-employer public employee retirement system administered by the State Teachers Retirement Board. STRS provides retirement and disability benefits, annual cost-ofliving adjustments, and death and survivor benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3307 of the Ohio Revised Code. STRS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. The report may be obtained by writing to the State Teachers Retirement System, 275 East Broad Street, Columbus, Ohio 43215-3771, or by calling (614) 227-4090.

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

Plan members are required to contribute 9.3% of their annual covered salary and the District is required to contribute 14%; 9.5% was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendation of its consulting actuary, not to exceed statutory maximum rates of 10% for members and 14% for employers. The District's required contributions for pension obligations to STRS for the fiscal years ended June 30, 2002, 2001, and 2000 were \$2,584,510, \$2,419,776, and \$2,245,800, respectively; 83.90% has been contributed for fiscal year 2002 and 100% for the fiscal years 2001 and 2000. \$416,212, representing the unpaid contribution for fiscal year 2002, is recorded as a liability within the respective funds.

C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by SERS or STRS have an option to choose Social Security or SERS/STRS. As of June 30, 2002, three members of the Board of Education have elected Social Security. The Board's liability is 6.2 percent of wages paid.

NOTE 14 - POSTEMPLOYMENT BENEFITS

The District provides comprehensive health care benefits to retired teachers and their dependents through STRS, and to retired non-certified employees and their dependents through SERS. Benefits include hospitalization, physicians' fees, prescription drugs, and partial reimbursement of monthly Medicare Part B premiums. Benefit provisions and the obligations to contribute are established by STRS and SERS based on authority granted by state statute. Both STRS and SERS are funded on a pay-as-you-go basis.

The State Teachers Retirement Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS. Most benefit recipients pay a portion of the health care cost in the form of a monthly premium. By Ohio law, the cost of coverage paid from STRS funds shall be included in the employer contribution rate, currently 14 percent of covered payroll. For this fiscal year, the State Teachers Retirement Board allocated employer contributions equal to 4.5 percent of covered payroll to the Health Care Reserve fund. For the District, this amount equaled \$830,735 during fiscal 2002.

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 14 - POSTEMPLOYMENT BENEFITS - (Continued)

STRS pays health care benefits from the Health Care Reserve fund. The balance in the Health Care Reserve fund was \$3.256 billion at June 30, 2001 (the latest information available). For the fiscal year ended June 30, 2001 (the latest information available), net health care costs paid by STRS were \$300.772 million and STRS had 102,132 eligible benefit recipients.

For SERS, coverage is made available to service retirees with 10 or more years of qualifying service credit, and disability and survivor benefit recipients. Members retiring on or after August 1, 1989, with less than 25 years of service credit must pay a portion of their premium for health care. The portion is based on years of service up to a maximum of 75 percent of the premium.

For this fiscal year, employer contributions to fund health care benefits were 8.54 percent of covered payroll. In addition, SERS levies a surcharge to fund health care benefits equal to 14 percent of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 2002, the minimum pay has been established at \$12,400. The surcharge, added to the unallocated portion of the 14 percent employer contribution rate, provides for maintenance of the asset target level for the health care fund.

The target level for the health care reserve is 150 percent of annual health care expenses. Expenses for health care at June 30, 2001 (the latest information available), were \$161.440 million and the target level was \$242.2 million. At June 30, 2001 (the latest information available), SERS had net assets available for payment of health care benefits of \$315.7 million and SERS had approximately 50,000 participants receiving health care benefits. For the District, the amount to fund health care benefits, including surcharge, equaled \$593,661 during the 2002 fiscal year.

NOTE 15 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance is done on a GAAP basis, the budgetary basis, as provided by law, is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The Combined Statement of Revenue, Expenditures, and Changes in Fund Balances - Budget and Actual - All Governmental Fund Types is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 15 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

- (a) Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, encumbrances are recorded as the equivalent of an expenditure (budget basis) as opposed to a reservation of fund balance for governmental funds (GAAP basis).

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the governmental funds are as follows:

Excess of Revenues and Other Financing Sources Over/(Under) Expenditures and Other Financing Uses

Governmental Fund Types

	General	Special Revenue	Debt <u>Service</u>	Capital Projects
Budget basis	\$(1,950,241)	\$(31,828)	\$ -	\$(658,416)
Net adjustment for revenue accruals	31,906	136,865	-	-
Net adjustment for expenditure accruals	(243,614)	(62,660)	-	(10,674)
Net adjustment for other				
financing sources/(uses)	(17,129)	(14,268)	-	25,550
Encumbrances (budget basis)	549,249	181,710		281,221
GAAP basis	<u>\$(1,629,829</u>)	<u>\$209,819</u>	<u>\$ -</u>	<u>\$(362,319</u>)

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 16- CONTINGENCIES

A. Grants

The District receives significant financial assistance from numerous federal, state and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the District at June 30, 2002.

B. Litigation

The District is not currently a party to any legal proceedings that could have a material effect on the financial statements as of June 30, 2002.

C. School Funding Decision

On December 11, 2002, the Ohio Supreme Court issued its latest opinion regarding the State's school funding plan. The decision reaffirmed earlier decisions that Ohio's current school-funding plan is unconstitutional.

The Supreme Court relinquished jurisdiction over the case and directed "...the Ohio General Assembly to enact a school-funding scheme that is thorough and efficient...".

The District is currently unable to determine what effect, if any, this decision will have on its future State funding and on its financial operations.

NOTES TO GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

NOTE 17 - STATUTORY RESERVES

The District is required by state law to set-aside certain general fund revenue amounts, as defined by Statute, into various reserves. These reserves are calculated and presented on a cash basis. During the fiscal year ended June 30, 2002, the reserve activity was as follows:

	Textbooks	Capital <u>Acquisition</u>	Budget Stabilization
Set-aside cash balance as of June 30, 2001	\$ (392,881)	\$ -	\$233,898
Current year set-aside requirement	611,346	611,346	-
Current year offsets	-	-	-
Qualifying disbursements	<u>(1,096,101</u>)	<u>(737,037</u>)	
Total	<u>\$ (877,636</u>)	<u>\$(125,691</u>)	<u>\$233,898</u>
Cash balance carried forward to FY 2003	<u>\$ (877,636</u>)	<u>\$ </u>	<u>\$233,898</u>

The District had offsets and qualifying disbursements during the year that reduced the set-aside amount below zero for the textbooks and capital acquisition reserves. These extra amounts may be used to reduce the set-aside requirement for future years. The negative amounts are therefore presented as being carried forward to the next fiscal year.

A schedule of the restricted assets at June 30, 2002 follows:

Amount restricted for budget and stabilization	<u>\$233,898</u>
Total restricted assets	<u>\$233,898</u>

BOARDMAN LOCAL SCHOOL DISTRICT

MAHONING COUNTY

SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED JUNE 30, 2002

Federal Grantor/ Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Receipts	Non-Cash Receipts	Disbursements	Non-Cash Disbursements
U.S. DEPARTMENT OF AGRICULTURE Passed Through Ohio Department of Education:						
Passed Through Onio Department of Education.						
Nutrition Cluster:						
Food Distribution	04836	10.550		\$64,123		\$59,153
School Breakfast Program	05-PU	10.553	\$16,036		\$16,036	
National School Lunch Program	LL-P1 LL-P4	10.555 10.555	64,421 214,198		64,421 214,198	
Total U.S. Department of Agriculture - Nutrition Cluster			294,655	64,123	294,655	59,153
U.S. DEPARTMENT OF EDUCATION Passed Through Ohio Department of Education:						
Grants to Local Educational Agencies (ESEA Title I)	C1-S1-01 C1-S1-01C C1-S1-02	84.010 84.010 84.010	5,311 25,108 192,757		5,721 25,108	
Subtotal - Grants to Local Educational Agencies	01-31-02	04.010	223,176		<u>201,272</u> 232,101	
Special Education Cluster:						
Special Education_ Grants to States (IDEA Part B)	6B-SF-01	84.027	6,698		30,023	
Subtotal - Special Education Cluster	6B-SF-02	84.027	<u>243,174</u> 249,872		249,546 279,569	
Safe and Drug-Free Schools Grant	DR-S1-01	84.186	7,991		4,486	
Subtotal - Safe and Drug-Free Schools Grant	DR-S1-02	84.186	<u> 19,276</u> 27,267		<u>19,034</u> 23,520	
Eisenhower Professional Development						
State Grants	MS-S1-00 MS-S1-01	84.281 84.281			3,069 2,637	
	MS-S1-02	84.281	17,235		15,320	
Subtotal - Eisenhower Professional Development Grant			17,235		21,026	
Innovative Education Program Strategies	C2-S1-01	84.298	8,542		19,468	
Subtotal -Inovative Educational Program Strategies	C2-S1-02	84.298	<u> </u>		8,365 27,833	
Sublotal -movative Educational Program Strategies			20,007		27,000	
Class-Size Reduction Grant		04.040	00 750		10.001	
(Title VI-R)	CR-S1-01 CR-S1-02	84.340 84.340	22,750 47,285		19,201 48,889	
Subtotal - Class-Size Reduction Grant	011-01-02	04.040	70,035		68,090	
Total U.S. Department of Education			613,922		652,139	
Totals			\$908,577	\$64,123	\$946,794	\$59,153
			<u> </u>	Ψ υ Ψ, 123	<i>4340,13</i> 4	ψυσ,100

The accompanying notes to this schedule are an integral part of this schedule.

NOTES TO SCHEDULE OF FEDERAL AWARDS EXPENDITURES JUNE 30, 2002

NOTE A - SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Federal Awards Expenditures (the Schedule) summarizes activity of the District's federal award programs. The Schedule has been prepared on the cash basis of accounting.

NOTE B- FOOD DISTRIBUTION

Nonmonetary assistance, such as food received from the U.S. Department of Agriculture, is reported in the Schedule at the fair market value of the commodities received and consumed. Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first. At June 30, 2002, the District had no significant food commodities in inventory.



Auditor of State Betty Montgomery

INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Boardman Local School District Mahoning County 7410 Market Street Youngstown, Ohio 44512

To the Board of Education:

We have audited the general-purpose financial statements of Boardman Local School District, Mahoning County, (the District), as of and for the year ended June 30, 2002, and have issued our report thereon dated May 12, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the generalpurpose financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

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Boardman Local School District Mahoning County Independent Accountants' Report on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended for the information and use of the audit committee, management, the Board of Education, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery

Betty Montgomery Auditor of State

May 12, 2003



Auditor of State Betty Montgomery

INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Boardman Local School District Mahoning County 7410 Market Street Youngstown, Ohio 44512

To the Board of Education:

Compliance

We have audited the compliance of Boardman Local School District, Mahoning County, (the District), with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement* that are applicable to its major federal program for the year ended June 30, 2002. The District's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards,* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations.* Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance occurred with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the District complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended June 30, 2002. We noted a certain instance of noncompliance that does not require inclusion in this report that we have reported to the management of the District in a separate letter dated May 12, 2003.

Internal Control Over Compliance

The management of the District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Voinovich Government Center / 242 Federal Plaza W. / Suite 302 / Youngstown, OH 44503 Telephone: (330) 797-9900 (800) 443-9271 Fax: (330) 797-9949 www.auditor.state.oh.us Boardman Local School District Mahoning County Independent Accountants' Report on Compliance with Requirements Applicable to the Major Federal Program and Internal Control over Compliance in Accordance With OMB Circular A-133 Page 2

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended for the information and use of the audit committee, management, the Board of Education, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Bitty Montgomery

Betty Montgomery Auditor of State

May 12, 2003

BOARDMAN LOCAL SCHOOL DISTRICT MAHONING COUNTY JUNE 30, 2002

SCHEDULE OF FINDINGS OMB CIRCULAR A -133 S.505

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material non- compliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510?	No
(d)(1)(vii)	Major Programs (list):	Special Education Grants to States (IDEA Part B) - CFDA # 84.027
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None



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BOARDMAN LOCAL SCHOOL DISTRICT

MAHONING COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED JULY 1, 2003