

Comprehensive Annual Financial Report For the Year Ended December 31, 2002





Auditor of State Betty Montgomery

Members of City Council City of Rittman 30 North Main Street Rittman, Ohio 44270

We have reviewed the Independent Auditor's Report of the City of Rittman, Wayne County, prepared by Lennon & Company, Inc., for the audit period January 1, 2002 through December 31, 2002. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Rittman is responsible for compliance with these laws and regulations.

Betty Montgomeny

BETTY MONTGOMERY Auditor of State

October 28, 2003

This Page is Intentionally Left Blank.

CITY OF RITTMAN, OHIO

Comprehensive Annual Financial Report

Year Ended December 31, 2002

Prepared by: Department of Finance

This Page is Intentionally Left Blank.

City of Rittman, Ohio Comprehensive Annual Financial Report Year Ended December 31, 2002

Table of Contents

Introductory Section

| Table of Contents | i |
|----------------------------|-----|
| Letter of Transmittal | iii |
| Public Officials Roster | ix |
| Organizational Chart | |
| Certificate of Achievement | |

Financial Section

| Independent Auditor's Report | 1 |
|--|----|
| Management's Discussion and Analysis | |
| Basic Financial Statements: | |
| Government-Wide Financial Statements: | |
| Statement of Net Assets | 13 |
| Statement of Activities | |
| Fund Financial Statements: | |
| Balance Sheet - Governmental Funds | 16 |
| Reconciliation of Total Governmental Fund Balances to Net Assets | |
| of Governmental Activities | 17 |
| Statement of Revenues, Expenditures and Changes | |
| in Fund Balances - Governmental Funds | 18 |
| Reconciliation of the Statement of Revenues, Expenditures and Changes | |
| in Fund Balances of Governmental Funds to the Statement of Activities | 19 |
| Statement of Revenues, Expenditures and Changes in Fund | |
| Balance – Budget and Actual (Non GAAP Budgetary Basis): | |
| General Fund | 20 |
| Emergency Medical Service Fund | 21 |
| Statement of Net Assets – Proprietary Funds | 22 |
| Statement of Revenues, Expenses and Changes in | |
| Fund Net Assets – Proprietary Funds | 23 |
| Statement of Cash Flows – Proprietary Funds | 24 |
| Notes to the Basic Financial Statements | 25 |
| Combining Statements: | |
| Combining Statements – Nonmajor Governmental Funds: | |
| Fund Descriptions | |
| Combining Balance Sheet – Nonmajor Special Revenue Funds | 54 |
| Combining Statement of Revenues, Expenditures and Changes in | |
| Fund Balances – Nonmajor Special Revenue Funds | 56 |
| Individual Fund Schedules of Revenues, Expenditures/Expenses and Changes | |
| in Fund Balance/Equity – Budget and Actual (Non-GAAP Budgetary Basis): | |
| Major Funds: | |
| General Fund | |
| Emergency Medical Service Fund | 63 |
| Debt Retirement Fund | |
| Capital Improvements Fund | |
| Water Fund | 66 |
| Sewer Fund | 67 |

City of Rittman, Ohio Comprehensive Annual Financial Report Year Ended December 31, 2002

Table of Contents (Continued)

Page

| | I ugu |
|--|-------|
| Nonmajor Funds: | |
| Street Maintenance and Repair Fund | |
| State Highway Fund | |
| Permissive Tax Fund | 71 |
| Police Pension Fund | 72 |
| Law Enforcement and Education Fund | 73 |
| Law Enforcement Fund | 74 |
| Community Oriented Policing Services (COPS) Grant Fund | 75 |
| Miscellaneous Grants Fund | |
| Education and Recreation Assistance Fund. | 77 |
| Fire Department Levy Fund | |
| 1 5 | |

Statistical Section

| General Governmental Revenues by Source | |
|--|--|
| And Expenditures by Function | |
| Property Tax, Tangible Tax, Special Assessments, | |
| Levied/Billed and Collections, and Economic Indicators | |
| Assessed Valuation, Estimated True Value And Property | |
| Tax Rates – All Direct and Overlapping Governments | |
| Legal Debt Margin, Overlapping Debt Analysis, | |
| And Ratio of Net Bonded Debt to Assessed Value | |
| And Net Bonded Debt per Capita | |
| Debt Ratios and Revenue Bond Coverage | |
| Principal Taxpayers, Miscellaneous Statistics, | |
| And Demographic Statistics | |
| Report on Compliance and on Internal Control Over Financial Reporting, Based on an Audit of Financial Statements in Accordance with | |
| Government Auditing Standards | |
| | |

INTRODUCTORY SECTION

This Page is Intentionally Left Blank.





CITY OFFICES 30 North Main Street Rittman, Ohio 44270 330/925-2045 e-mail: rittman@bright.net

September 30, 2003

Finance Director

Members of Rittman City Council and Citizens of Rittman, Ohio

The Comprehensive Annual Financial Report (CAFR) of the City of Rittman for the fiscal year ended December 31, 2002 is hereby submitted. Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests with the City's management. To the best of our knowledge and belief, the enclosed data are accurate in all material respects and are reported in a manner designed to present fairly the financial position and results of operations of the City. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

The Comprehensive Annual Financial Report is presented in three sections:

- 1. The introductory section includes this transmittal letter, a list of principal officials, our organizational chart, and a copy of the GFOA Certificate of Achievement.
- 2. The financial section begins with the Independent Auditors Report, and includes Management's Discussion and Analysis, the basic financial statements and notes, and the combining and individual fund statements and schedules that provide more detailed information relative to the basic financial statements.
- 3. The statistical section includes selected financial and demographic information, generally presented on a multi-year basis.

Reporting Entity

For financial reporting purposes, the City includes in this report all funds, agencies, boards, and commissions that are controlled by, or dependent on, the City's legislative branch. "Controlled by" or "dependent on" the City is determined on the basis of budget adoption, taxing authority, outstanding debts secured by revenues or general taxing authority of the City, and/or the City's obligation to fund any deficits that may occur.

The City of Rittman

The City of Rittman is located in the north central part of the State of Ohio, within the boundaries of Wayne and Medina Counties. The City of Rittman is a home rule municipal corporation under the laws of the State of Ohio and, as such, operates under its own charter. The current charter was adopted in 1960 and has undergone three amendments since that time. The government consists of a mayor and six-member council.

The mayor and all members of council are elected to four-year terms. All of these officials are elected on an at-large basis.

The City provides the full range of municipal services addressed in its charter. These services include police, fire, public health, recreation and parks, transportation programs, water and sewer programs, planning and zoning, and general administrative services.

2002 Initiatives

The 2002 Street Improvement Project included milling and paving approximately ten streets throughout the City. The City water tower on Metzger Avenue underwent some much-needed repairs, including a fresh coat of paint in 2002. In response to an overwhelming sense of patriotism in our community, an American flag was also painted on the water tower.

The Rittman Recreation Center continued to add many new members in its first full year of operation. The \$3.5 million facility includes an indoor fitness center, running track, basketball/volleyball court, community meeting room, and an indoor swimming pool. The center opened in November 2001 and a full range of recreational programs is available at the site. Currently, more than 2,000 individuals are members of the facility, which provides program activities for youngsters, adults and seniors of the community.

Development Activities

After the improvements to Rufener Street in 2002 at the northwest end of the city, and the opening of the Rittman Recreation Center, coupled with the strong residential growth of the City, further development activities continue to look very strong. Plans are currently under way to extend water and sanitary sewer to the intersection of the forty-seven acre tract annexed to the City at Route 57 and Eastern Road. The City anticipates significant developmental activity in that area in the future.

The strong commitment by City Council and City Administration of increasing recreational activities and the infrastructure improvements of the city, coupled with the anticipated commercial and residential growth, place the City of Rittman in a strong position for continuing positive growth.

Economic Condition and Outlook

The City's two largest employers are Morton Salt, which produces table salt, and Rittman Paperboard, a subsidiary of Caraustar Industries. Caraustar manufactures cardboard containers for the distribution of other company's products. It appears that employment at Caraustar has stabilized although the recent economic downturn could have a negative impact on production at the company. Unilock of Rittman, which opened in June of 1999 in their new 24,000 square foot plant at Sheets Road and State Route 57, is in full production and is estimated to employ approximately 50 employees. The company manufactures concrete pavers and landscape brick for commercial and residential purposes.

The City of Rittman is not primarily an industrial center. As a result, the City does not appear to have felt the full effect of current economic conditions. In 2002, this was evidenced by the City collecting its highest amount of income taxes to date.

This impressive activity in commercial and residential growth and expansion leads us to believe the city is in a solid position due to its excellent infrastructure. Because of its adequate natural resource of water and the capacity through the wastewater treatment plant, the city is in a sound position to handle these development activities. Ongoing efforts to improve city storm sewers and streets continue as well as related water distribution line extensions and replacements.

Future Projects

The City's continuing street improvement program will be pushed back one year due to the harsh winter of 2002/2003. Several streets needed immediate attention after the winter weather caused serious deterioration to streets not previously scheduled for improvement. The City secured funds from the Ohio Public Works Commission for funding of the City's iron and manganese removal at the water plant. This project is expected to get under way near the end of 2003. Also, the City plans to purchase a new ladder truck next year for the fire department.

Financial Information

Basis of Accounting. The City's accounting system is organized on a "fund" basis. Each fund is a distinct self-balancing accounting entity. During the year, the accounting records are maintained on a cash basis for all fund types. To prepare this report, adjusting entries are prepared for the various funds to convert the cash basis records to modified accrual for all governmental funds, and accrual for the proprietary funds. The modified accrual basis of accounting requires revenue to be recognized when measurable and available within the business cycle (within two months after year end), and expenditures are recognized when the fund liability is incurred. Accounting records for the proprietary funds are converted to the accrual basis, whereby revenues are recognized in the period in which they are earned and expenses are recorded at the time liabilities are incurred. The basis of accounting and the various funds utilized by the City are fully described in Note 1 to the Basic Financial Statements.

Internal Accounting. In developing the City's accounting system, much consideration was given to the adequacy of internal accounting controls. Internal accounting controls are designed to provide reasonable, but not absolute, assurance regarding (1) the safeguarding of assets against loss from unauthorized use or disposition and (2) the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance is based on the assumption that the cost of internal accounting controls should not exceed the benefits expected to be derived from their implementation.

Budgetary Control. The annual tax budget for the City is prepared and filed with the Wayne and Medina County Auditors no later than July 20 of each year. After a public hearing, the County Budget Commissions certify to the City the revenues the City expects to receive during the upcoming calendar year. These amounts are added to the available balances at year-end to calculate the total amounts available for appropriation by fund. In September and October, City Council holds workshops with the City Manager and Finance Director to determine the City's budget requirements for the upcoming year. These amounts are then appropriated by Council ordinance. Additional funding can be procured by a request to Council and the passage of a supplemental appropriation ordinance.

The City maintains budgetary control on a non-GAAP basis by fund, and within each fund by department. Budgetary control is also maintained at major object levels which include personal services, contractual services, supplies and materials, capital outlay, debt service, and other uses (including transfers by fund). For management purposes, the major object level is further defined, with budgeted amounts not to exceed the aggregate appropriated by Council.

Budgetary control is maintained by an encumbrance of the purchase commitment amounts prior to the release of purchase orders to vendors. Upon approval by the department head, the purchase requisitions are submitted to the finance department for the preparation of a purchase order, certification of the availability of funds, and encumbrance against the available appropriation. At the end of the year, outstanding encumbrances are carried forward to the new year if the purchased item has not been received or the project has not been completed.

New Financial Reporting

This is the first year that the City has prepared its financial statements in accordance with GASB Statement No. 34, "Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments." It should be noted that the City was not required to implement this reporting model until 2003. However, in an effort to fulfill our ongoing commitment of full disclosure to our citizens, it was only appropriate to use this reporting model as soon as all necessary information became available. GASB Statement No. 34 creates new basic financial statements for reporting on the City's financial activities as follows:

Government-wide financial statements – These statements are prepared on the accrual basis of accounting, which is similar to the basis of accounting followed by most businesses. The government-wide statements distinguish between those activities of the City that are governmental in nature and those that are considered business-type activities.

Fund financial statements – These statements present information for individual major funds rather than by fund type. Non-major funds are presented in total in one column. Governmental funds use the modified accrual basis of accounting and include reconciliation to the governmental activities accrual information presented in the government-wide financial statements. Proprietary funds use the accrual basis of accounting.

Statements of budgetary comparisons – These statements present comparisons of actual information to the legally adopted budget. The budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances.

As part of this new reporting model, management is also required to include a discussion and analysis of the City. This discussion follows this letter of transmittal, providing an assessment of the City's finances for 2002 and an objective outlook for the future. Because that discussion focuses on major funds, the financial highlights provided in this letter focus on certain non-major funds of the City.

Cash Management

The City's investment policy was vastly revised in 1996, with further modifications planned for 2003. The Finance Director may invest, on behalf of and in the name of the City, in obligations of the United States Government and certain federal agencies, certificates of deposit, savings accounts, NOW accounts, repurchase agreements, state and local government securities, and STAR Ohio, a statewide investment pool.

The Association of Public Treasurers of the United States & Canada recognized the City's investment policy with a national certification.

During the fiscal year ended December 31, 2002, the City's cash resources were divided into investments approximately as follows: Star Ohio 21%, time deposits 69%, agencies 7%, and Special Assessment Bonds 3%. The return on investment for 2002 was 4.09%. The average days to maturity as of December 31, 2002 was 153 days with a yield to maturity of 2.51%.

<u>Risk Management</u>

The primary technique used for risk management is the purchase of insurance policies from commercial insurers. The types of insurance carried include: general liability, public officials liability, police professional liability, employee medical insurance, and State of Ohio Workers' Compensation. Deductibles vary on these policies depending on past experience with the type of liability covered. Should losses occur, the portion of the uninsured loss is not expected to be significant with respect to the financial position of the City.

Independent Audit

The City is not legally required to obtain an independent annual audit. The minimum requirement is for the State of Ohio to perform an audit, directly or indirectly through an independent auditing firm, at least every two years. The City, consistent with the professional manner in which it has conducted its financial affairs, has chosen to fund annual audits. The City has engaged Lennon & Company, Inc. to audit the City's financial records. The auditor's unqualified opinion is included herein.

Certification of Achievement

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Rittman, Ohio for its Comprehensive Annual Financial Report for the fiscal year ended December 31, 2001. The City has received this award since 1996, the first year that the City prepared and submitted a CAFR. The Certificate of Achievement is a prestigious national award, recognizing conformance to the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, the City must publish an easily readable and efficiently organized report whose contents conform to program standards. The report must satisfy Generally Accepted Accounting Principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current Comprehensive Annual Financial Report conforms to Certificate of Achievement Program requirements, and we are submitting it to the GFOA to determine its eligibility for a certificate.

Acknowledgments

The preparation of this report could not have been accomplished without the dedicated services of the administration staff. I would like to express my appreciation to the staff of Lennon & Company for their assistance. The staff of the Wayne County Auditor's Office was helpful as always. A special thanks to Cindy Mann, Deputy Treasurer, whose dedicated and efficient work was invaluable to the completion of this report. I greatly appreciate the extra time and effort Cindy contributed to capital assets due to the change in capitalization criteria and reporting requirements. I would also like to express my appreciation to Robert Kellogg, City Manager, for providing economic and future project information and to City Council for their support and commitment to responsible fiscal reporting.

Respectfully Submitted,

James A. Bell, CPFA Finance Director/Treasurer

For the year ended December 31, 2002

CITY OFFICIALS

Mayor Bonnie Kindig

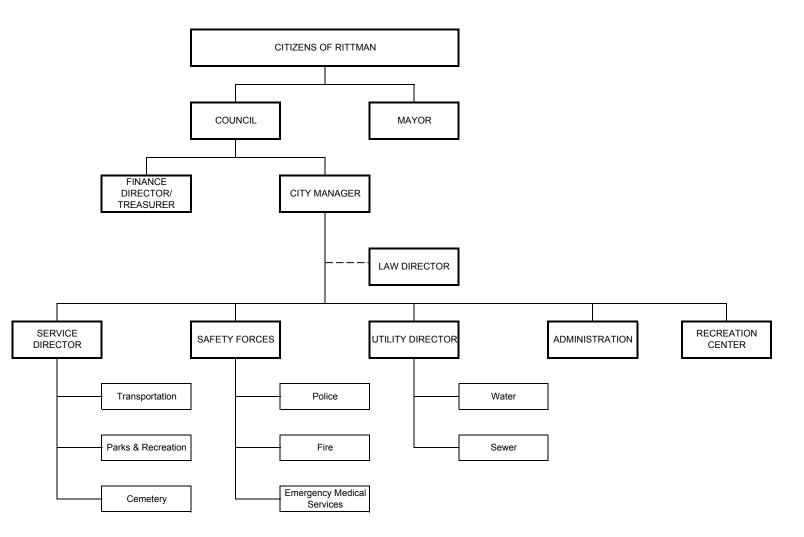
Council Members

Richard Lapehn, President George Kelley Steve Johnson Ralph L. Johnson Faye Telford Glen Russell

City Manager Robert L. Kellogg

Director of Finance/Treasurer James A. Bell

> *Director of Law* G. Kevin Bower



Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Rittman, Ohio

For its Comprehensive Annual Financial Report for the Fiscal Year Ended December 31, 2001

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



Willim Patro

President

huy K. Ener

Executive Director



FINANCIAL SECTION

This Page is Intentionally Left Blank.

Lennon & Company

Certified Public Accountant

104 High Street, Suite 201 • Wadsworth, Ohio 44281 • (330) 334-7774 • wmlennon@apk.net

INDEPENDENT AUDITOR'S REPORT

Members of the City Council City of Rittman Rittman, Ohio 44270

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Rittman, Ohio (the City), as of and for the year ended December 31, 2002, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Rittman, Ohio, as of December 31, 2002, and the respective changes in financial position and cash flows, where applicable, and the respective budgetary comparisons for the General and Emergency Medical Service Funds thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 2, the City has implemented a new financial reporting model, as required by the provisions of GASB Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments*, as of December 31, 2002.

In accordance with *Government Auditing Standards*, we have also issued our report dated September 26, 2003 on our consideration of the City of Rittman's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Management's Discussion and Analysis on pages 3-12 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

City of Rittman Independent Auditor's Report Page 2

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The introductory section, combining statements, individual fund schedules, and statistical tables are presented for purposes of additional analysis and are not required parts of the basic financial statements. The combining statements and individual fund schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements taken as a whole. The introductory section and statistical tables have not been subjected to the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section and statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

Lennon & Company

LENNON & COMPANY Certified Public Accountant September 26, 2003

Management's Discussion and Analysis For the Fiscal Year Ended December 31, 2002 Unaudited

The discussion and analysis of the City of Rittman's (the "City") financial performance provides an overall review of the City's financial activities for the fiscal year ended December 31, 2002. The intent of this discussion and analysis is to look at the City's financial performance as a whole. Readers should also review the transmittal letter, basic financial statements and notes to enhance their understanding of the City's financial performance. Since this is the first year of financial presentation under Governmental Accounting Standards Board (GASB) Statement No. 34 "Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments", some analyses with prior year data is not available. Future Management Discussion and Analyses will be comparative.

Financial Highlights

Key financial highlights for 2002 are as follows:

- The total net assets of the City increased \$860,526. Net assets of governmental activities increased \$678,871, which represents a 10.91% increase over fiscal year 2001. Net assets of business-type activities increased \$181,655 or 2.05% from fiscal year 2001.
- General revenues accounted for \$3,003,144 or 67.54% of total governmental activities revenue. Program specific revenues accounted for \$1,443,443 or 32.46% of total governmental activities revenue.
- Governmental activities net capital assets increased \$264,297, primarily due to renovations and improvements to the City's Recreational Center and local streets.
- The City had \$3,767,716 in expenses related to governmental activities; \$1,443,433 of these expenses were offset by program specific charges for services, grants, contributions, or interest. General revenues (primarily taxes) of \$3,003,144 were adequate to provide for these programs.
- The general fund, the City's largest major fund, had revenues of \$2,687,731 in 2002, or 64.80% of total governmental funds. Expenditures of the general fund were \$2,503,526, or 65.07% of total governmental funds. The general fund balance increased \$169,205 in 2002, or 20.41%, over 2001.

Using this Comprehensive Annual Financial Report (CAFR)

This annual report consists of a series of financial statements and notes to those statements. These statements are prepared and organized so the reader can understand the City as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities. The statement of net assets and statement of activities provide summary information about the activities of the whole City, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements show how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor special revenue funds presented in total in one column. In the case of the City, there are four major governmental funds and two major business-type funds.

Management's Discussion and Analysis For the Fiscal Year Ended December 31, 2002 Unaudited

Reporting the City as a Whole

Statement of Net Assets and Statement of Activities

While this document contains the large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2002?" The statement of net assets and the statement of activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting method used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid. These two statements report the City's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions and other factors.

In the statement of net assets and the statement of activities, the City is divided into two distinct kinds of activities:

• Governmental Activities – Most of the City's programs and services are reported here including general government, safety services, public health and welfare, and transportation. These services are funded primarily by taxes and intergovernmental revenues including federal and state grants and other shared revenues.

• Business-Type Activities – These services are provided on a fee-for-usage basis to recover all or a significant portion of the expenses of the goods or services provided. The City's business-type activities include water and sewer services.

Reporting the City's Most Significant Funds

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and proprietary funds. Fund financial reports provide detailed information about the activities within the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the City's most significant funds. The City's major governmental funds are the General fund, Emergency Medical Service special revenue fund, the Debt Retirement debt service fund, and the Capital Improvements capital project fund. An analysis of the City's major governmental funds begins on page 9.

Management's Discussion and Analysis For the Fiscal Year Ended December 31, 2002 Unaudited

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on nearterm inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities. The City maintains a multitude of individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the major funds, which were identified earlier.

Data from the other governmental funds (nonmajor special revenue funds) are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report. The basic governmental financial statements can be found on pages 16-21 of this report.

Proprietary Funds

Proprietary funds (water and sewer) have historically operated as *enterprise funds* and are used to report the same functions presented as business-type activities in the government-wide financial statements. Since they use the same basis of accounting as business-type activities, these fund statements will essentially match the information provided in statements for the City as a whole. The basic proprietary fund financial statements can be found on pages 22-24 of this report.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 25-51 of this report.

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents combining and individual fund statements and schedules, which can be found on pages 54-78 of this report.

Government-Wide Financial Analysis

The statement of net assets provides the perspective of the City as a whole.

Management's Discussion and Analysis For the Fiscal Year Ended December 31, 2002 Unaudited

Table 1 below provides a summary of the City's net assets for 2002 compared to 2001:

Table 1

| Net Assets | | | | | | | | | | |
|---|--|--------------|---------------------|--------------|---------------|---------------|--|--|--|--|
| | | 1. | 1 100000 | | | | | | | |
| | Governmental Activities Business-Type Activities Total | | | | | | | | | |
| | Activities | Activities | Activities | Activities | Activities | Activities | | | | |
| | 2002 | 2001 | 2002 | 2001 | 2002 | 2001 | | | | |
| <u>Assets</u> Current and | | | | | | | | | | |
| other assets | \$ 3,166,021 | \$ 3,134,649 | \$ 1,638,550 | \$ 1,586,440 | \$ 4,804,571 | \$ 4,721,089 | | | | |
| Capital assets | 6,677,138 | 6,382,841 | 10,971,423 | 10,959,166 | 17,648,561 | 17,342,007 | | | | |
| Total assets | 9,843,159 | 9,517,490 | 12,609,973 | 12,545,606 | 22,453,132 | 22,063,096 | | | | |
| Liabilities Long-term liabilities outstanding | 2,145,922 | 2,187,350 | 3,396,974 | 3,422,609 | 5,542,896 | 5,609,959 | | | | |
| Other liabilities | 798,609 | 1,110,383 | 191,406 | 283,059 | 990,015 | 1,393,442 | | | | |
| Total liabilities | 2,944,531 | 3,297,733 | 3,588,380 | 3,705,668 | 6,532,911 | 7,003,401 | | | | |
| <u>Net Assets</u> Invested in capital assets, | | | | | | | | | | |
| net of related debt | 4,765,022 | 4,335,043 | 7,595,078 | 7,388,780 | 12,360,100 | 11,723,823 | | | | |
| Restricted | 996,925 | 896,888 | - | - | 996,925 | 896,888 | | | | |
| Unrestricted | 1,136,681 | 987,826 | 1,426,515 | 1,451,158 | 2,563,196 | 2,438,984 | | | | |
| Total net assets | \$ 6,898,628 | \$ 6,219,757 | <u>\$ 9,021,593</u> | \$ 8,839,938 | \$ 15,920,221 | \$ 15,059,695 | | | | |

Over time, net assets can serve as a useful indicator of a government's financial position. At December 31, 2002, the City's assets exceeded liabilities by \$15,920,221. This amounts to \$6,898,628 in governmental activities and \$9,021,593 in business-type activities. Capital assets reported on the government-wide statements represent the largest portion of the City's net assets. At year-end, capital assets represented 78.60% of total governmental and business-type assets. Capital assets include land, buildings, equipment, construction in progress and infrastructure. Capital assets are used to provide services to citizens and are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities. As of December 31, 2002, the City is able to report positive balances in all three categories of net assets, both for the government as a whole, as well as for its separate governmental and business-type activities.

Management's Discussion and Analysis For the Fiscal Year Ended December 31, 2002 Unaudited

A portion of the City's net assets, \$996,925 or 6.26%, represent resources that are subject to external restrictions on how they may be used. Of the total restricted net assets, \$730,333 is restricted for capital projects, debt service, and safety services programs. The remaining balance of government-wide unrestricted net assets of \$2,563,196 may be used to meet the government's ongoing obligations to citizens and creditors.

Table 2 below shows the changes in net assets for fiscal year 2002. Since this is the first year the City has prepared financial statements following GASB Statement No. 34, revenue and expense comparisons to fiscal year 2001 are not available. A comparative analysis will be provided in future years when prior year information is available.

| | Governmental Activities <u>2002</u> | | siness-Type Activities <u>2002</u> | Total 2002 |
|---|---|-----------|--|-----------------|
| Revenues | | | | |
| Program revenues: | | | | |
| Charges for services | \$ | 907,095 | \$ 1,399,781 | \$ 2,306,876 |
| Operating grants, contributions, and interest | | 327,025 | - | 327,025 |
| Capital grants and contributions | | 209,323 | - | 209,323 |
| General revenues: | | | | |
| Property taxes | | 682,152 | - | 682,152 |
| Income taxes | | 1,083,693 | 420,365 | 1,504,058 |
| Grants and entitlements | | 539,582 | - | 539,582 |
| Gain on sale of capital assets | | 725 | - | 725 |
| Investment earnings | | 136,163 | 250 | 136,413 |
| Capital contributions | | 342,079 | 97,730 | 439,809 |
| Other | | 218,750 | - | 218,750 |
| Total revenues | | 4,446,587 | 1,918,126 | 6,364,713 |
| | | | | |
| Program Expenses | | (14,420) | | (14.400 |
| General government | | 614,439 | - | 614,439 |
| Safety services | | 1,463,186 | - | 1,463,186 |
| Public health and welfare | | 88,094 | - | 88,094 |
| Transportation | | 757,842 | - | 757,842 |
| Basic utility service | | 208,545 | - | 208,545 |
| Leisure time activiites | | 510,564 | - | 510,564 |
| Interest and fiscal charges | | 125,046 | - | 125,046 |
| Enterprise operations: | | | | |
| Water | | - | 605,414 | 605,414 |
| Sewer | | - | 1,131,057 | 1,131,057 |
| Total program expenses | | 3,767,716 | 1,736,471 | 5,504,187 |
| Increase (decrease) in net assets | \$ | 678,871 | \$ 181,655 | \$ 860,526 |

Table 2Changes in Net Assets

Management's Discussion and Analysis For the Fiscal Year Ended December 31, 2002 Unaudited

Governmental Activities

Governmental activities net assets increased \$678,871 in 2002 over 2001. This increase is due in a large part to capital contributions of \$342,079 received from a local contractor. These contributions have been capitalized within the governmental activities column in the government-wide statement of net assets.

Safety services, which primarily supports the operations of the City's police, fire and emergency medical services, accounts for \$1,463,186 of expenses, or 38.83% of total governmental expenses of the City. These expenses were funded by \$183,137 in charges to users of services and operating grants. General government expenses, which primarily include legislative, executive and financial management, totaled \$614,439 or 16.31% of total governmental expenses. General government expenses were covered by \$230,359 of direct charges to users.

Overall, the State and Federal government contributed to the City revenues of \$1,075,930 in grants, entitlements and contributions, including interest earned on these resources. Of these revenues \$536,348, or 49.85% are restricted to a particular program or purpose

General revenues totaled \$3,003,144, and amounted to 67.54% of total revenues. These revenues primarily consist of property and income tax revenue of \$1,765,845, or 58.80% of total general revenues. Taxes increased 10.16% during 2002 despite the decline in the economy. The other primary source of general revenues is grants and entitlements not restricted to specific programs, with local government and local government revenue assistance making up \$472,759, or 15.74% of the total general revenues. In August 2001, the State placed a freeze on local government and local government revenue assistance to be distributed to local governments in 2002. The City has budgeted \$369,247 for this revenue in the 2003 budget.

Business-Type Activities

The Water and Sewer funds are the City's enterprise funds. These programs had program revenues of \$1,399,781 and expenses of \$1,736,471 for fiscal year 2002. The Water and Sewer enterprise funds received capital contributions in the amount of \$34,050 and \$63,680, respectively. These contributions were made by local contractors in the form of water and sewer lines as a result of new and expanding housing developments in the City.

Program Expenses

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 below shows, for government-wide activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by general revenues. Comparisons to fiscal year 2001 have not been presented since they are not available due to the initial implementation of GASB Statement No. 34.

Management's Discussion and Analysis For the Fiscal Year Ended December 31, 2002 Unaudited

Table 3Program Expenses

| | Total Cost of Services <u>2002</u> | Net Cost of Services <u>2002</u> |
|-----------------------------|--|--|
| General government | \$ 614,439 | \$ (384,080) |
| Safety services | 1,463,186 | (1,280,049) |
| Public health and welfare | 88,094 | (53,294) |
| Transportation | 757,842 | (226,286) |
| Basic utility services | 208,545 | 34,236 |
| Leisure time activities | 510,564 | (289,754) |
| Interest and fiscal charges | 125,046 | (125,046) |
| Enterprise operations: | | |
| Water | 605,414 | (170,763) |
| Sewer | 1,131,057 | (165,927) |
| Total expenses | \$ 5,504,187 | \$ (2,660,963) |

The dependence upon general revenues for governmental activities is apparent, with 52.28% of expenses supported through taxes and other general revenues.

Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The general fund is the operating fund of the City. At the end of the fiscal year, the fund balance of the general fund was \$998,106, a 20.41% increase from prior year. The primary reason for the increase of the general fund balance in 2002 was attributed to resources received in conjunction with the demutualization of insurance companies in the amount of \$138,806. The fund balance of the Debt Retirement debt service fund increased \$52,272, or 62.91% in 2002. This increase was caused from \$52,699 of proceeds received with the issuance of additional special assessment bonds for the Rufener Street project. The decreased fund balance of \$74,060, or 42.92%, in the Capital Improvements capital projects fund is a result of the continuing completion of local projects within the City. Finally, the Emergency Medical Service special revenue fund's balance increased by \$49,730 or 41.71% over the 2001 fund balance. The increase was attributed to an increase in tax revenue and charges for services by \$29,453 and \$20,926 respectively, without an increase in expenses.

Budgeting Highlights - General Fund

The City's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the City's appropriations that are restricted by the amounts of anticipated revenues certified by the County Budget Commission in accordance with the ORC. Therefore, the City's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity, then the appropriations can be adjusted accordingly.

Management's Discussion and Analysis For the Fiscal Year Ended December 31, 2002 Unaudited

The most significant change between the original and final budgeted revenues was in the areas of charges for services and other revenues. The final budget for charges for services revenues increased \$58,100 over the original budget, which was based on a conservative estimate. A large portion of this budget is represented by activities provided by the City's new recreation center. No prior history was available when producing the original budget. The final budget of other revenues was increased by \$137,306 over the original budget, which was caused by resources received in conjunction with the demutualization of insurance companies.

The most significant change between the original and final budgeted expenditures was within leisure time activities programs. These budgeted expenditures were increased by \$87,900, with a majority caused by the operations of the new recreation center. The unavailability of historical data in determining the original budget required the increase to the final budget.

Capital Assets and Debt Administration

Capital Assets

At the end of fiscal year 2002, the City had \$17,648,561 (net of accumulated depreciation) invested in land, land improvements, buildings, equipment, infrastructure, and construction in progress. Of this total, \$6,677,138 was reported in governmental activities and \$10,971,423 was reported in business-type activities. Table 4 below reports fiscal year 2001 balances compared to 2002:

| (Net of Depreciation) | | | | | | | | | | | | | |
|--------------------------|--------------|----------|-------------------------|------------|--------------------------|-------------|----|-------------|----|------------|----|------------|--|
| | Gov | vernment | al A | Activities | Business-Type Activities | | | | | Total | | | |
| | 2002 | | <u>2002</u> <u>2001</u> | | | <u>2002</u> | | <u>2001</u> | | 2002 | | 2001 | |
| Land | \$ 12 | 29,063 | \$ | 129,063 | \$ | 72,606 | \$ | 72,606 | \$ | 201,669 | \$ | 201,669 | |
| Land improvements | | 81,363 | | 107,876 | | 13,079 | | 14,769 | | 94,442 | | 122,645 | |
| Buildings | 4,8 | 97,279 | | 4,965,137 | | 4,127,442 | | 4,179,995 | | 9,024,721 | | 9,145,132 | |
| Equipment | 7 | 21,556 | | 787,230 | | 258,980 | | 373,442 | | 980,536 | | 1,160,672 | |
| Infrastructure | 8 | 47,877 | | - | | 6,370,324 | | 6,255,588 | | 7,218,201 | | 6,255,588 | |
| Construction in progress | | - | | 393,535 | | 128,992 | | 62,766 | | 128,992 | | 456,301 | |
| Total | \$ 6,6 | 77,138 | \$ | 6,382,841 | \$ | 10,971,423 | \$ | 10,959,166 | \$ | 17,648,561 | \$ | 17,342,007 | |

Table 4 Capital Assets, at Fiscal Year End (Net of Depreciation)

The only major changes in fiscal year 2002 to the total amount of capital assets were for governmental activities infrastructure and construction in progress. Under GASB Statement No. 34, the City has elected to "phase in" the retroactive reporting of infrastructure assets. The City plans to retroactively report infrastructure capital assets in the 2003 basic financial statements. Only infrastructure capital assets acquired or constructed in 2002 are reflected in the basic financial statements for the fiscal year ended December 31, 2002. Fiscal year 2001 construction in progress reported in governmental activities represents costs incurred for the Rufener Street improvements project. This project was completed in fiscal year 2002. See Note 6 to the basic financial statements for detail on governmental activities and business-type activities capital assets.

Management's Discussion and Analysis For the Fiscal Year Ended December 31, 2002 Unaudited

Debt Administration

At December 31, 2002 the City had total long-term debt outstanding of \$5,389,661. Of this total, \$320,729 is due within one year and \$5,068,932 is due in more than one year. In addition, the City had \$400,000 in bond anticipation notes outstanding at December 31, 2001, which were retired during fiscal year 2002. For 2002, the City has \$150,000 of bond anticipation notes outstanding at year end. In 2002 the City obtained an Ohio Public Works Commission (OPWC) loan in the amount of \$43,650 and issued special assessment bonds for the Rufener Street improvements project. The special assessment bonds, in the amount of \$52,699, bear an annual interest rate of 3.0% and will mature in 2012. The OPWC loan is an interest free loan that will mature in 2007. Table 5 below summarizes the bonds and loans outstanding.

| | Governmental Activities | | | | Business-Type Activities | | | | Total | | | |
|--------------------------|-------------------------|----|-------------|----|--------------------------|----|-----------|----|-----------|----|-----------|--|
| | <u>2002</u> <u>2001</u> | | <u>2001</u> | | 2002 | | 2001 | | 2002 | | 2001 | |
| Revenue bonds | \$ - | \$ | - | \$ | 1,170,800 | \$ | 1,186,200 | \$ | 1,170,800 | \$ | 1,186,200 | |
| OWDA loans | - | | - | | 2,205,546 | | 2,384,186 | | 2,205,546 | | 2,384,186 | |
| General obligation bonds | 1,895,000 | | 2,006,000 | | - | \$ | - | | 1,895,000 | | 2,006,000 | |
| OPWC loans | 43,650 | | - | | - | | - | | 43,650 | | - | |
| Special assessment bonds | 74,665 | | 41,798 | | - | | - | | 74,665 | | 41,798 | |
| Total | \$ 2,013,315 | \$ | 2,047,798 | \$ | 3,376,346 | \$ | 3,570,386 | \$ | 5,389,661 | \$ | 5,618,184 | |

Table 5Outstanding Debt, at Fical Year End

All governmental long-term debt will be repaid by the Debt Retirement debt service fund and all business-type long-term debt will be repaid by the Sewer enterprise fund.

At December 31, 2002 the City's overall legal debt margin was \$7,401,070 with an unvoted debt margin of \$2,974,370. The City's credit rating remained unchanged in 2002 as compared to 2001. See Note 8 to the basic financial statements for details on the City's long-term obligations.

Current Issues Affecting Financial Condition

The City of Rittman is financially strong. Although the economic downturn has impacted our fund balances, the services that the City provides our citizens remained constant and efficient. In preparation for future negative impacts from the economic recession, the administration and City Council have entered into a new labor agreement with the American Federation of State, County and Municipal Employees (AFSCME) collective bargaining unit. The contract provides modest pay increases and a future component to help curtail the ever-increasing healthcare costs for the City without increasing the employees' contribution for coverage. Efficient uses of our workforce and cost containment measures have resulted in no layoffs of City employees during the recent economic downturn.

Management's Discussion and Analysis For the Fiscal Year Ended December 31, 2002 Unaudited

Subsequent to the events of September 11, 2001, significant security measures were established by the City at its water and sewer plants. Gates were locked down on a permanent basis so the only individuals having access to the area are city personnel. Deliveries were scheduled and an intercom installed to ensure no unauthorized personnel enter the facilities. Other protective measures were taken at the water and sewer plants as required by the Ohio EPA. The City is currently in the process of undertaking a vulnerability study to determine other security issues that need to be addressed in the future.

In fiscal year 2002, the City began construction on a building to house a new sludge press at an estimated cost of \$503,225. This new sludge press will enhance operations and reduce costs at the wastewater treatment plant. The City will save \$50,000 annually upon completion of this project by reducing current hauling expenses.

Contacting the City's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact James A. Bell, City of Rittman Finance Director, 30 North Main Street, Rittman, Ohio 44270, (330) 925-2063, or visit our web site at www.rittman.com.

Statement of Net Assets

December 31, 2002

| | | vernmental Activities | | siness-Type Activities | | Total |
|--|----|--------------------------|----|---------------------------|----|-----------------|
| Assets: | | | | | | |
| Equity in pooled cash and cash equivalents | \$ | 1,677,259 | \$ | 1,241,792 | \$ | 2,919,051 |
| Cash and cash equivalents with fiscal agents | | 2,841 | | 13,930 | | 16,771 |
| Receivables: | | | | | | |
| Income tax | | 287,049 | | 95,683 | | 382,732 |
| Property and other taxes | | 560,638 | | - | | 560,638 |
| Accounts | | 124,668 | | 232,060 | | 356,728 |
| Special assessments | | 89,182 | | - | | 89,182 |
| Accrued interest | | 31,913 | | 17 | | 31,930 |
| Due from other governments | | 362,577 | | - | | 362,577 |
| Materials and supplies inventory | | 5,503 | | 42,022 | | 47,525 |
| Prepaid items | | 24,391 | | 13,046 | | 37,437 |
| Nondepreciable capital assets | | 129,063 | | 201,598 | | 330,661 |
| Depreciable capital assets, net | | 6,548,075 | | 10,769,825 | | 17,317,900 |
| Total assets | | 9,843,159 | | 12,609,973 | | 22,453,132 |
| | | | | | | |
| Liabilities: | | 22 (52 | | 107.054 | | 141 506 |
| Accounts payable Accrued wages and benefits | | 33,652 | | 107,854 10,572 | | 141,506 |
| | | 62,297 | | , | | 72,869 |
| Compensated absences payable | | 79,933 | | 23,122 | | 23,122 |
| Due to other governments Deferred revenue | | 432,540 | | 21,032 | | 100,965 |
| | | - | | - | | 432,540 |
| Income tax refunds payable | | 6,744 2,000 | | 2,255 | | 8,999 12,200 |
| Matured bonds payable | | 2,000 841 | | 10,200 3,713 | | 12,200 |
| Matured interest payable Accrued interest payable | | 30,602 | | 12,658 | | 4,554 43,260 |
| Bond anticipation notes payable | | 150,002 | | 12,038 | | 43,200 |
| Long-term liabilities: | | 130,000 | | - | | 130,000 |
| Due within one year | | 213,863 | | 180,497 | | 394,360 |
| Due in more than one year | | 1,932,059 | | 3,216,477 | | 5,148,536 |
| Total liabilities | | 2,944,531 | | 3,588,380 | | 6,532,911 |
| Net assets: | | | | | | |
| Invested in capital assets, net of related debt | | 4,765,022 | | 7,595,078 | | 12,360,100 |
| Restriced for: | | ,, | | | | , , |
| Capital projects | | 109,392 | | - | | 109,392 |
| Debt service | | 142,600 | | - | | 142,600 |
| Safety services | | 478,341 | | - | | 478,341 |
| Other purposes | | 266,592 | | - | | 266,592 |
| Unrestricted | | 1,136,681 | | 1,426,515 | | 2,563,196 |
| Total net assets | \$ | 6,898,628 | \$ | 9,021,593 | \$ | 15,920,221 |
| 101111101 00000 | Ψ | 5,670,020 | Ψ | 7,021,575 | Ψ | 15,720,221 |

See accompanying notes to the basic financial statements.

City of Rittman, Ohio Statement of Activities For the Year Ended December 31, 2002

| | | C | tal Grants | | | | |
|--------------------------------|-----------------|------|---------------|----|------------|------------------|---------|
| | Expenses | Serv | ces and sales | an | d Interest | and Contribution | |
| Governmental Activities: | | | | | | | |
| General government | \$ 614,439 | \$ | 230,359 | \$ | - | \$ | - |
| Safety services | 1,463,186 | | 133,299 | | 49,838 | | - |
| Public health and welfare | 88,094 | | 34,800 | | - | | - |
| Transportation | 757,842 | | 93,260 | | 228,973 | | 209,323 |
| Basic utility services | 208,545 | | 224,307 | | 18,474 | | - |
| Leisure time activities | 510,564 | | 191,070 | | 29,740 | | - |
| Interest and fiscal charges | 125,046 | | - | | - | | - |
| Total governmental activities | 3,767,716 | | 907,095 | | 327,025 | | 209,323 |
| Business-Type Activities: | | | | | | | |
| Water | 605,414 | | 434,651 | | - | | - |
| Sewer | 1,131,057 | | 965,130 | | - | | - |
| Total business-type activities | 1,736,471 | | 1,399,781 | | - | | - |
| Total primary government | \$ 5,504,187 | \$ | 2,306,876 | \$ | 327,025 | \$ | 209,323 |

General revenues: Property taxes levied for: General purposes Safety services Income tax levied for: General purposes Capital improvements Water utility services Grants and entitlements not restricted to specific programs Gain on sale of capital assets Investment earnings Capital contributions Other Total general revenues Change in net assets

Net assets, beginning of year - as restated

Net assets, end of year

See accompanying notes to the basic financial statements.

14

| | Net (Expense) | | nue and Change | s in Ne | t Assets |
|----|---------------------------|-------|----------------------------|---------|--------------------------|
| | | Prima | ary Government | | |
| G | overnmental Activities | Вι | isiness-Type Activities | | Total |
| | | | | | |
| \$ | (384,080) (1,280,049) | \$ | - | \$ | (384,080) (1,280,049) |
| | (53,294) | | - | | (53,294) |
| | (226,286) 34,236 | | - | | (226,286) 34,236 |
| | (289,754) | | - | | (289,754) |
| | (125,046) | | - | | (125,046) |
| | (2,324,273) | | - | | (2,324,273) |
| | _ | | (170,763) | | (170,763) |
| | - | | (165,927) | | (165,927) |
| | - | | (336,690) | | (336,690) |
| \$ | (2,324,273) | | (336,690) | | (2,660,963) |
| | | | | | |
| | 343,811 | | - | | 343,811 |
| | 338,341 | | - | | 338,341 |
| | 723,136 | | - | | 723,136 |
| | 360,557 | | - | | 360,557 |
| | - 539,582 | | 420,365 | | 420,365 539,582 |
| | 725 | | - | | 725 |
| | 136,163 | | 250 | | 136,413 |
| | 342,079 | | 97,730 | | 439,809 |
| | 218,750 | | - | | 218,750 |
| | 3,003,144 | | 518,345 | | 3,521,489 |
| | 678,871 | | 181,655 | | 860,526 |
| | 6,219,757 | | 8,839,938 | | 15,059,695 |
| \$ | 6,898,628 | \$ | 9,021,593 | \$ | 15,920,221 |

| 518,345 | |
|-----------------|---------|
| | |
| 181,655 | |
| 8,839,938 | 1 |
| \$ 9,021,593 | \$ 1 |
| | |
| | |
| | |
| | |
| | |
| | |
| | |
| | |

City of Rittman, Ohio Balance Sheet Governmental Funds December 31, 2002

| | General | Emergency Medical Service | Debt Retirement | Capital Improvements | Other Governmental Funds | Total Governmental Funds |
|---|--------------------|---------------------------------|--------------------|-------------------------|--------------------------------|--------------------------------|
| Assets: | | | | | | |
| Equity in pooled cash and cash equivalents | \$ 758,421 | \$ 139,653 | \$ 135,363 | \$ 209,351 | \$ 434,471 | \$ 1,677,259 |
| Cash and cash equivalents: | | | 2 0 4 1 | | | 2 0 4 1 |
| With fiscal agent | - | - | 2,841 | - | - | 2,841 |
| Receivables: | 101.200 | | | 05 (92 | | 297.040 |
| Income tax | 191,366 271,002 | - | - | 95,683 | 108,329 | 287,049 |
| Property and other taxes | - | 181,307 | - | - | 108,329 | 560,638 |
| Accounts Special accounts | 105,275 | 13,873 | - 89,182 | 5,520 | - | 124,668 89,182 |
| Special assessments Accrued interest | 30,734 | - | 89,182 | - 949 | 230 | 31,913 |
| Due from other governments | 247,040 | 12,019 | - | 949 | 103,518 | 362,577 |
| Materials and supplies inventory | 1,648 | 12,019 | - | - | 3,855 | 5,503 |
| Prepaid items | 22,888 | 1,503 | - | - | 5,655 | 24,391 |
| • | | | <u> </u> | - - | - - | |
| Total assets | \$ 1,628,374 | \$ 348,355 | \$ 227,386 | \$ 311,503 | \$ 650,403 | \$ 3,166,021 |
| Liabilities and fund balances Liabilities: | | | | | | |
| Accounts payable | \$ 32,788 | \$ 573 | \$- | \$ - | \$ 291 | \$ 33,652 |
| Accrued wages and benefits | 45,159 | 11,670 | - | - | 5,468 | 62,297 |
| Due to other governments | 51,391 | 4,931 | - | - | 23,611 | 79,933 |
| Deferred revenue | 496,441 | 162,227 | 89,182 | 59,402 | 158,169 | 965,421 |
| Income tax refunds payable | 4,489 | - | - | 2,255 | - | 6,744 |
| Matured bonds payable | - | - | 2,000 | - | - | 2,000 |
| Matured interest payable | - | - | 841 | - | - | 841 |
| Accrued interest payable | - | - | - | 1,356 | - | 1,356 |
| Bond anticipation notes payable | - | - | - | 150,000 | - | 150,000 |
| Total liabilities | 630,268 | 179,401 | 92,023 | 213,013 | 187,539 | 1,302,244 |
| Fund balances: | | | | | | |
| Reserved for encumbrances | 14,343 | 678 | - | 24,574 | 4,286 | 43,881 |
| Unreserved: | | | | | | |
| Designated for cemetery improvements | 80,784 | - | - | - | - | 80,784 |
| Designated for recreation center | 433,947 | - | - | - | - | 433,947 |
| Unreserved, undesignated, | | | | | | |
| Reported in: | | | | | | |
| General fund | 469,032 | - | - | - | - | 469,032 |
| Special revenue funds | - | 168,276 | - | - | 458,578 | 626,854 |
| Debt service funds | - | - | 135,363 | - | - | 135,363 |
| Capital projects funds | | - | | 73,916 | | 73,916 |
| Total fund balances | 998,106 | 168,954 | 135,363 | 98,490 | 462,864 | 1,863,777 |
| Total liabilities and fund balances | \$ 1,628,374 | \$ 348,355 | \$ 227,386 | \$ 311,503 | \$ 650,403 | \$ 3,166,021 |

City of Rittman, Ohio Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities For the Year Ended December 31, 2002

| Total governmental fund balances | | \$ 1,863,777 |
|---|--|-----------------|
| Amounts reported for governmental activities in the statement of net assets are different because | | |
| Capital assets used in governmental activities are not financial resources and therefore are not reported in funds | | 6,677,138 |
| Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in in the funds: | | |
| Property taxes Income taxes Intergovernmental Special assessments Charges for services | 17,598 178,206 227,657 89,182 20,238 | |
| Total | | 532,881 |
| Accrued interest payable is not due and payable in the current period and therefore is not reported in the funds | | (29,246) |
| Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds: | | |
| General obligation bonds Special assessment bonds OPWC loan Compensated absences | (1,895,000) (74,665) (43,650) (132,607) | |
| Total | | (2,145,922) |
| Net assets of governmental activities | | \$ 6,898,628 |

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the Year Ended December 31, 2002

| | General | Emergency Medical Service | Debt Retirement | Capital Improvements | Other Governmental Funds | Total Governmental Funds |
|--|------------|---------------------------------|--------------------|-------------------------|--------------------------------|--------------------------------|
| Revenues: | | | | | | |
| Income tax | \$ 721,948 | \$ - | \$ - | \$ 360,963 | \$ - | \$ 1,082,911 |
| Property and other taxes | 353,084 | 212,920 | - | - | 125,992 | 691,996 |
| Charges for services | 702,898 | 80,663 | - | 93,260 | - | 876,821 |
| Fines, licenses, and permits | 75,346 | - | - | - | 2,958 | 78,304 |
| Intergovernmental | 519,323 | 42,877 | - | 150,914 | 270,433 | 983,547 |
| Special assessments | - | - | 22,185 | - | - | 22,185 |
| Investment income | 119,161 | - | - | 17,002 | 4,534 | 140,697 |
| Contributions and donations | 29,740 | - | - | - | - | 29,740 |
| Other | 166,231 | - | - | 11,533 | - | 177,764 |
| Total revenue | 2,687,731 | 336,460 | 22,185 | 633,672 | 403,917 | 4,083,965 |
| Expenditures: Current: | | | | | | |
| General government | 566,264 | 3,352 | 146 | 36,519 | 2,003 | 608,284 |
| Safety services | 976,719 | 263,628 | - | 6,210 | 68,333 | 1,314,890 |
| Public health and welfare | 78,279 | - | - | - | 4,792 | 83,071 |
| Transportation | 307,823 | - | - | 194,806 | 206,358 | 708,987 |
| Basic utility services | 208,545 | - | - | - | - | 208,545 |
| Leisure time activities | 365,896 | - | - | 8,530 | - | 374,426 |
| Capital outlay | - | 19,750 | - | 271,175 | 12,705 | 303,630 |
| Debt service: | | | | | | |
| Principal retirement | - | - | 135,682 | - | - | 135,682 |
| Interest and fiscal charges | - | - | 110,419 | 15,357 | - | 125,776 |
| Total expenditures | 2,503,526 | 286,730 | 246,247 | 532,597 | 294,191 | 3,863,291 |
| Excess of revenues over (under) expenditures | 184,205 | 49,730 | (224,062) | 101,075 | 109,726 | 220,674 |
| Other financing sources (uses): | | | | | | |
| Proceeds of notes | - | - | 52,699 | - | - | 52,699 |
| Proceeds of OPWC loans | - | - | - | 48,500 | - | 48,500 |
| Transfers - in | - | - | 223,635 | - | 15,000 | 238,635 |
| Transfers - out | (15,000) | - | - | (223,635) | - | (238,635) |
| Total other financing sources (uses) | (15,000) | - | 276,334 | (175,135) | 15,000 | 101,199 |
| Net change in fund balance | 169,205 | 49,730 | 52,272 | (74,060) | 124,726 | 321,873 |
| Fund balances (deficit) at | | | | | | |
| beginning of year, as restated | 828,901 | 119,224 | 83,091 | 172,550 | 338,138 | 1,541,904 |
| Fund balances (deficit) at end of year | \$ 998,106 | \$ 168,954 | \$ 135,363 | \$ 98,490 | \$ 462,864 | \$ 1,863,777 |

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2002

| Net change in fund balances - Total governmental funds | \$ 321,873 |
|---|----------------|
| Amounts reported for governmental activities in the statement of activities are different because | |
| Governmental funds report capital outlays as expenditures. However, in the statement the cost of capital assets is allocated over their estimated useful lives as depreciat In the current period, these amounts are: | |
| | 0,035 |
| • | 5,738) |
| Excess of capital outlay over depreciation expense | 294,297 |
| Revenues in the statement of activities that do not provide current financial resource reported as revenues in the funds: These activities consist of: | are not |
| Property taxes \$ | 9,844) |
| Income taxes | 782 |
| Intergovernmental revenue | (299) |
| - | 6,223 |
| Charges for services | <u>6,319</u>) |
| Net change in deferred revenues during the year | 20,543 |
| Repayment of bond principal is an expenditure in the governmental funds, but the re | ar mont |
| reduces long-term liabilities in the statement of net assets. | 135,682 |
| Some items reported in the statement of activities do not require the use of current fi resources and therefore are not reported as expenditures in governmental funds. activities consist of: Increase in compensated absences | |
| Decrease in accrued interest | 730 |
| Total additional expenditures | 7,675 |
| Bond and loan proceeds are reported as financing sources in governmental funds and contribute to the change in fund balance. In the government-wide statements, ho issuing debt increases long-term liabilities in the statement of net assets and does affect the statement of activities. Proceeds were received from: | ever, ot |
| | 8,500) |
| Special assessment bonds(| (101,199) |
| Change in net assets of governmental activities | \$ 678,871 |

Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Year Ended December 31, 2002

| | Budgeted | Amounts | | Variance with Final Budget Positive |
|--|------------|------------|------------|---|
| | Original | Final | Actual | (Negative) |
| Revenues: | | | | |
| Income tax | \$ 660,000 | \$ 680,000 | \$ 701,512 | \$ 21,512 |
| Property and other taxes | 312,300 | 327,300 | 311,853 | (15,447) |
| Charges for services | 613,700 | 671,800 | 694,347 | 22,547 |
| Fines, licenses, and permits | 73,500 | 79,300 | 75,910 | (3,390) |
| Intergovernmental | 451,100 | 466,315 | 443,242 | (23,073) |
| Investment income | 165,000 | 165,000 | 133,234 | (31,766) |
| Contributions and donations | - | 27,000 | 29,740 | 2,740 |
| Other | 16,400 | 153,706 | 166,231 | 12,525 |
| Total revenue | 2,292,000 | 2,570,421 | 2,556,069 | (14,352) |
| Expenditures: | | | | |
| Current: | | | | |
| General government | 601,425 | 602,540 | 573,396 | 29,144 |
| Safety services | 1,021,347 | 1,023,647 | 975,607 | 48,040 |
| Public health and welfare | 90,955 | 90,955 | 77,861 | 13,094 |
| Transportation | 314,766 | 325,676 | 311,265 | 14,411 |
| Basic utility services | 206,000 | 208,300 | 208,251 | 49 |
| Leisure time activities | 282,881 | 370,781 | 364,222 | 6,559 |
| Total expenditures | 2,517,374 | 2,621,899 | 2,510,602 | 111,297 |
| Excess of revenues over (under) expenditures | (225,374) | (51,478) | 45,467 | 96,945 |
| Other financing sources (uses): | | | | |
| Transfers - in | - | 100,000 | 100,000 | - |
| Transfers - out | (70,000) | (120,000) | (115,000) | (5,000) |
| Total other financing sources (uses) | (70,000) | (20,000) | (15,000) | (5,000) |
| Net change in fund balance | (295,374) | (71,478) | 30,467 | 91,945 |
| Fund balance at beginning of year, as restated | 648,796 | 648,796 | 648,796 | - |
| Prior year encumbrances appropriated | 43,426 | 43,426 | 43,426 | |
| Fund balance at end of year | \$ 396,848 | \$ 620,744 | \$ 722,689 | \$ 91,945 |

Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Emergency Medical Service Fund For the Year Ended December 31, 2002

| | Budgeted | Amounts | | Variance with Final Budget |
|--------------------------------------|------------|------------|------------|-------------------------------|
| | Original | Final | Actual | Positive (Negative) |
| Revenues: | | | | |
| Property and other taxes | \$ 196,300 | \$ 196,300 | \$ 186,183 | \$ (10,117) |
| Charges for services | 60,100 | 69,100 | 78,924 | 9,824 |
| Intergovernmental | 8,750 | 25,910 | 41,257 | 15,347 |
| Total revenue | 265,150 | 291,310 | 306,364 | 15,054 |
| Expenditures: | | | | |
| Current: | 2 200 | 2 400 | 2 252 | 40 |
| General government | 3,200 | 3,400 | 3,352 | 48 |
| Safety services | 275,830 | 305,830 | 296,299 | 9,531 |
| Total expenditures | 279,030 | 309,230 | 299,651 | 9,579 |
| Net change in fund balance | (13,880) | (17,920) | 6,713 | 24,633 |
| Fund balance at beginning of year | 118,892 | 118,892 | 118,892 | - |
| Prior year encumbrances appropriated | 13,130 | 13,130 | 13,130 | |
| Fund balance at end of year | \$ 118,142 | \$ 114,102 | \$ 138,735 | \$ 24,633 |

City of Rittman, Ohio Statement of Fund Net Assets **Proprietary Funds** December 31, 2002

| <i>,</i> | Business-Type Activities | | | |
|---|--------------------------|--------------|--------------|--|
| | Water | Sewer | Total | |
| Assets | | | | |
| Current assets: | | | | |
| Equity in pooled cash and cash equivalents | \$ 456,939 | \$ 784,853 | \$ 1,241,792 | |
| Cash and cash equivalents: | | | | |
| With fiscal agent | 13,930 | - | 13,930 | |
| Receivables: | | | | |
| Income tax | 95,683 | - | 95,683 | |
| Accounts | 73,596 | 158,464 | 232,060 | |
| Accrued interest | 17 | - | 17 | |
| Materials and supplies inventory | 39,916 | 2,106 | 42,022 | |
| Prepaid items | 4,708 | 8,338 | 13,046 | |
| Total current assets | 684,789 | 953,761 | 1,638,550 | |
| Non-current assets: | | | | |
| Capital assets: | | | | |
| Land | 31,686 | 40,920 | 72,606 | |
| Construction in progress | - | 128,992 | 128,992 | |
| Depreciable capital assets, net | 3,510,573 | 7,259,252 | 10,769,825 | |
| Total non-current assets | 3,542,259 | 7,429,164 | 10,971,423 | |
| Total assets | 4,227,048 | 8,382,925 | 12,609,973 | |
| Liabilities | | | | |
| Current liabilities: | | | | |
| Accounts payable | 4,048 | 103,806 | 107,854 | |
| Accrued wages and benefits | 4,904 | 5,668 | 10,572 | |
| Compensated absences payable | 11,926 | 11,196 | 23,122 | |
| Due to other governments | 10,216 | 10,816 | 21,032 | |
| Income tax refunds payable | 2,255 | - | 2,255 | |
| Matured bonds payable | 10,200 | - | 10,200 | |
| Matured interest payable | 3,713 | - | 3,713 | |
| Accrued interest payable | - | 12,658 | 12,658 | |
| OWDA loans payable | - | 164,297 | 164,297 | |
| Mortage revenue bonds payable | - | 16,200 | 16,200 | |
| Total current liabilities | 47,262 | 324,641 | 371,903 | |
| Long-term liabilities: | | | | |
| Compensated absences payable | 11,778 | 8,850 | 20,628 | |
| OWDA loans payable, net of current portion | - | 2,041,249 | 2,041,249 | |
| Mortage revenue bonds payable, net of current portion | - | 1,154,600 | 1,154,600 | |
| Total long-term liabilities | 11,778 | 3,204,699 | 3,216,477 | |
| Total liabilities | 59,040 | 3,529,340 | 3,588,380 | |
| Net assets | | | | |
| Invested in capital assets, net of related debt | 3,542,259 | 4,052,819 | 7,595,078 | |
| Unrestricted | 625,749 | 800,766 | 1,426,515 | |
| Total net assets | \$ 4,168,008 | \$ 4,853,585 | \$ 9,021,593 | |

City of Rittman, Ohio Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Funds For the Year Ended December 31, 2002

| | Business-Type Activities | | | |
|--|--------------------------|--------------|--------------|--|
| | Water | Sewer | Total | |
| Operating revenues: | | | | |
| Charges for services | \$ 433,249 | \$ 964,445 | \$ 1,397,694 | |
| Other | 1,402 | 685 | 2,087 | |
| Total operating revenue | 434,651 | 965,130 | 1,399,781 | |
| Operating expenses: | | | | |
| Personal services | 269,251 | 289,365 | 558,616 | |
| Contractual services | 92,358 | 228,603 | 320,961 | |
| Supplies and materials | 40,177 | 62,572 | 102,749 | |
| Other operating costs | 84,738 | 92,300 | 177,038 | |
| Depreciation | 118,890 | 280,264 | 399,154 | |
| Total operating expenses | 605,414 | 953,104 | 1,558,518 | |
| Operating income (loss) | (170,763) | 12,026 | (158,737) | |
| Non-operating revenues (expenses): | | | | |
| Municipal income tax | 420,365 | - | 420,365 | |
| Interest | 250 | - | 250 | |
| Interest and fiscal charges | - | (177,953) | (177,953) | |
| Total non-operating revenues (expenses): | 420,615 | (177,953) | 242,662 | |
| Income (loss) before contributions | 249,852 | (165,927) | 83,925 | |
| Capital contributions | 34,050 | 63,680 | 97,730 | |
| Change in net assets | 283,902 | (102,247) | 181,655 | |
| Net assets at beginning of year, as restated | 3,884,106 | 4,955,832 | 8,839,938 | |
| Net assets at end of year | \$ 4,168,008 | \$ 4,853,585 | \$ 9,021,593 | |

City of Rittman, Ohio Statement of Cash Flows

Proprietary Funds

For the Year Ended December 31, 2002

| For the Year Ended December 51, 2002 | Business-Type Activities | | | |
|--|--|--|---|--|
| | Water | Sewer | Total | |
| Cash flows from operating activities: Cash received from customers Cash payments for employee services and benefits Cash payments to suppliers for goods and services Net cash provided by (used for) operating activities | \$ 422,615 (267,785) (229,062) (74,232) | \$ 956,518 (289,392) (313,339) 353,787 | \$ 1,379,133 (557,177) (542,401) 279,555 | |
| Cash flows from noncapital financing activities: Income taxes received Net cash provided by noncapital financing activities | <u> </u> | | 350,756 | |
| Cash flows from capital and related financing activities: Interest paid on debt Principal payment on notes and bonds Acquisition of capital assets Net cash used for capital and related financing activities | | (177,960) (194,040) (182,740) (554,740) | (177,960) (194,040) (313,681) (685,681) | |
| Cash flows from investing activities: Investment income Net cash provided by investing activities | <u> </u> | | 259 | |
| Net increase (decrease) in cash and cash equivalents | 145,842 | (200,953) | (55,111) | |
| Cash and cash equivalents at beginning of year | 325,027 | 985,806 | 1,310,833 | |
| Cash and cash equivalents at end of year | \$ 470,869 | \$ 784,853 | \$ 1,255,722 | |
| Reconciliation of operating income (loss) to net cash provided by (used for) operating activities: | | | | |
| Operating income (loss) Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities: | \$ (170,763) | \$ 12,026 | \$ (158,737) | |
| Depreciation Change in assets and liabilities: (Increase) decrease in assets: | 118,890 | 280,264 | 399,154 | |
| Accounts receivable | (12,036) | (8,612) | (20,648) | |
| Inventory of supplies | (10,847) | (42) | (10,889) | |
| Prepaid items Increase (decrease) in liabilities: | (896) | (2,933) | (3,829) | |
| Accounts payable | (145) | 71,845 | 71,700 | |
| Accrued wages | 750 | 1,381 | 2,131 | |
| Compensated absences | (1,050) | (1,432) | (2,482) | |
| Due to other governments Net cash provided by (used for) operating activities | 1,865 \$ (74,232) | 1,290 \$ 353,787 | 3,155 \$ 279,555 | |
| Non-cash capital and related financing activities: | | | | |
| Capital contributions received from contractors | \$ 34,050 | \$ 63,680 | \$ 97,730 | |

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the City of Rittman (the City) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The City also applies Financial Accounting Standards Board Statements and Interpretations issued on or before November 30, 1989, to its proprietary activities provided they do not conflict with or contradict GASB pronouncements. For this year, the City has implemented GASB Statement No. 34 "Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments," and other amending pronouncements. This change required restatement of beginning fund balances as explained in Note 2. The more significant of the City's accounting policies are described below.

A. City Government and Reporting Entity The City is a home rule municipal corporation established under the laws of the State of Ohio which operates under its own charter. The current Charter, which provides for a Mayor-Council-Manager form of government, was adopted in 1960.

> The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements of the City are fairly presented and complete. The primary government consists of all funds, departments, boards and commissions that are not legally separate from the City. The City provides municipal services such as police, fire fighting and prevention, street lighting and maintenance, emergency medical service, rubbish collection and recycling, parks and recreation, and a staff to provide the necessary support to these services. The City also operates certain enterprise operations such as a sewage treatment plant and a water treatment plant. The operations of all of these services are included in the reporting entity.

> Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations for which the City approves the budget, the issuance of debt or the levying of taxes. The City has no blended or discretely presented component units.

B. Basis of Presentation The City's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

Government-wide Financial Statements

The statement of net assets and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The statement of net assets presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a Revenues which are not classified as program particular program. revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

Fund Financial Statements

During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

C. Fund Accounting The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are two categories of funds: governmental and proprietary.

Governmental Funds

Governmental funds are those through which most governmental functions typically are financed. The acquisition, use, and balances of the City's expendable financial resources and the related current liabilities (except those accounted for in the proprietary funds) are accounted for through governmental funds. The measurement focus is upon determination of financial position and changes in financial position. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

<u>General Fund</u>: The general fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the laws and regulations of the City and/or the general laws of Ohio.

<u>Emergency Medical Service Fund</u>: This special revenue fund is used to account for property taxes levied and other revenues for the operation of emergency medical services.

<u>Debt Retirement Fund</u>: This debt service fund is used to account for the accumulation of resources for, and the payment of, general long-term and special assessment debt principal and interest.

<u>Capital Improvements Fund</u>: This capital projects fund is used to account for financial resources that are used for the acquisition, construction, or improvement of the City's capital facilities.

Proprietary Funds

Proprietary funds are used to account for the City's ongoing organizations and activities which are similar to those often found in the private sector. The measurement focus is upon determination of changes in net assets, financial position and cash flows. The City's only proprietary funds are classified as enterprise funds. Enterprise activities are financed and operated in a manner similar to private sector business enterprises where the intent is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. The City's major enterprise funds are:

<u>Sewer Fund</u>: The sewer fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the City.

<u>*Water Fund:*</u> The water fund accounts for the provision of water treatment and distribution to its residential and commercial users located within the City.

D. Measurement Focus and Basis of Accounting

Government -- wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the statement of net assets. The statement of activities presents increases (e.g. revenues) and decreases (e.g. expenses) in total net assets.

Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in total net assets. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting and proprietary funds use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue and in the presentation of expenses versus expenditures.

Revenues - Exchange and Non-exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, "available" means expected to be received within sixty days of year-end. Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 10). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted; matching requirements, in which the City must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, state-levied locally shared taxes (including gasoline tax), fines and forfeitures, interest, grants, fees and rentals.

Deferred Revenue

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of December 31, 2002, but which were levied to finance fiscal year 2003 operations, have been recorded as deferred revenue. Special assessments not received within the available period and grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On the governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

D. Budgets and Budgetary Accounting

The City follows these procedures in establishing the budgetary data reported in the basic financial statements:

Tax Budget: A tax budget of estimated revenue and expenditures for all funds is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20th of each year, for the period January 1 to December 31 of the following year. All City funds are legally required to be budgeted. The expressed purpose of the tax budget is to reflect the need for existing (or increased) tax rates.

<u>Estimated Resources</u>: The County Budget Commission determines if the budget substantiates a need to levy the full amount of authorized property tax rates and reviews revenue estimates. The Commission certifies its actions to the City by September 1. As part of this certification, the City receives the Official Certificate of Estimated Resources, which states the projected revenue of each fund.

On or about January 1 the certificate of estimated resources is amended to include unencumbered fund balances at December 31. Further amendments may be made during the year if the Finance Director determines that revenue to be collected will be greater than or less than the prior estimates and the budget commission finds the revised estimates to be reasonable. The amounts set forth in the financial statements represent estimates from the final amended certificate issued for 2002.

<u>Annual Budget:</u> The City Manager with the assistance of the Finance Director submits to Council an annual budget in November. The annual budget contains an estimate of the revenues and expenditures of each fund and department of the City for the next fiscal year. As part of the process, Council holds public meetings throughout its review. The annual budget serves as the basis for appropriations (the appropriated budget) in each fund.

<u>Appropriations</u>: An appropriation ordinance (the appropriated budget), to control the level of expenditures for all funds, must be legally enacted on or about January 1. Appropriations may not exceed estimated resources as established in the Official Amended Certificate of Estimated Resources. Supplemental appropriations may be adopted by Council action. Amounts shown in the financial statements represent the appropriated budgeted amounts and all supplemental appropriations. During the year, several supplemental appropriation measures were passed.

<u>The Appropriated Budget:</u> For all funds, except agency funds, council appropriations (the legal level) are made for personal services, supplies and materials, contractual and other services, and capital outlay within each department, also debt principal/interest payments, and transfers-out. Administrative control is maintained through the establishment of detailed line-item budgets. Appropriated funds may not be expended for purposes other than those designated in the appropriation ordinance without authority from Council. Expenditures plus encumbrances may not legally exceed appropriations at the level of appropriation adopted by Council. The appropriations set by Council must remain fixed unless amended by Council ordinance. The Treasurer may make more detailed appropriated amount.

<u>Lapsing of Appropriations</u>: At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried over for the subsequent year's expenditures and is not reappropriated.

E. Deposits and Investments Cash received by the City is deposited in a central bank account. Monies for all funds, except cash held by a trustee or fiscal agent, are maintained in the account or temporarily used to purchase investments. Individual fund integrity is maintained through City records. Each fund's interest in the pool of cash and investments is presented as "Equity in pooled cash" on the combined balance sheet. Except for investment contracts and money market investments that had a remaining maturity of one year or less at the time of purchase, investments are reported at fair value, which is based on quoted market price.

> Investments with original maturities of three months or less and investments of the cash management pool are presented on the financial statements as cash equivalents.

> The City utilizes financial institutions to service bonded debt as principal and interest payments come due. These accounts' balances are presented in the accounts "Cash with fiscal and escrow agents".

- **F. Inventory of Supplies** On the government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used. Inventories of governmental funds are stated at cost, while inventories of proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. The cost of inventory items is recorded as an expenditure/expense in the governmental and proprietary funds when used under the consumption method.
- **G. Prepaid Items** Payments made to vendors for services that will benefit periods beyond December 31, 2002 are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure or expense is reported in the year in which services are consumed.

H. Capital Assets and Depreciation

Governmental capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the businesstype activities column of the government-wide statement of net assets and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of five thousand dollars. The City's infrastructure consists of bridges, culverts, curbs, sidewalks, storm sewers, streets, irrigation systems and water and sewer lines. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized.

Under GASB Statement No. 34, the City has elected to "phase in" the retroactive reporting of infrastructure assets. The City plans to retroactively report infrastructure capital assets in the 2003 basic financial statements. Only infrastructure capital assets acquired or constructed in 2002 are reflected in the basic financial statements for the fiscal year ending December 31, 2002.

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

| | Governmental and | | | |
|--------------------|--------------------------|--|--|--|
| | Business-Type Activities | | | |
| <u>Asset Class</u> | Estimated Useful Life | | | |
| Buildings | 20 to 40 years | | | |
| Improvements | 5 to 50 years | | | |
| Equipment | 5 to 30 years | | | |
| Infrastructure | <i>30 to 75 years</i> | | | |
| | | | | |

I. Compensated Absences Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Notes to the Financial Statements

Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent it is probable that benefits will result in termination payments. The liability is an estimate based on the City's past experience of making termination payments. The entire compensated absences liability is reported on the government-wide financial statements.

J. Accrued Liabilities and Long-term Obligations All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are also reported on the proprietary fund financial statements.

> In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences, and contractually-required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, capital leases and long-term loans are recognized as a liability on the fund financial statements when due.

- **K. Capital Contributions** Contributions of capital in the proprietary fund financial statements arise from donations by developers, grants restricted for capital construction, and special assessments. These assets are recorded at their fair market value on the date contributed and are not subject to repayment.
- L. Fund Balance Reserves Reserved or designated fund balances indicate that a portion of fund equity is not available for current appropriation or use. The unreserved or undesignated portions of fund equity reflected in the governmental funds are available for use within the specified purposes of the funds.

The City reports amounts representing encumbrances outstanding as reservations of fund balance in the governmental funds. The City reports amounts set-aside for designation of cemetery improvements and recreation center operations.

 M. Interfund Transactions
 During the course of normal operations, the City has numerous transactions between funds, most of which are in the form of transfers of resources to provide services, construct assets and service debt. The accompanying financial statements generally reflect such transactions as transfers. Operating subsidies are also recorded as transfers. These amounts are eliminated in the governmental activities columns of the statement of net assets.

> Transactions that constitute reimbursements for expenditures or expenses initially made from a fund that are properly allocable to another fund are recorded as expenditures or expenses in the reimbursing fund and as reductions of the expenditures and expenses in the fund that is reimbursed.

| N. | Net Assets | Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through constitutional provisions or enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. |
|----|------------------------------------|--|
| | | The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available. |
| 0. | Operating Revenues and Expenses | Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for sewer treatment and water services. Operating expenses are necessary costs that have been incurred in order to provide the good or service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as non-operating. |
| P. | Estimates | The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates. |
| Q. | Extraordinary and Special Items | Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Administration and that are |

NOTE 2 - CHANGE IN ACCOUNTING PRINCIPLES AND RESTATEMENT OF PRIOR YEAR FUND EQUITY

either unusual in nature or infrequent in occurrence.

A. Changes in Accounting Principles For 2002, the City has implemented GASB Statement No. 34, "Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments," GASB Statement No. 37, "Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments: Omnibus," GASB Statement No. 38, "Certain Financial Statement Note Disclosures," and GASB Interpretation No. 6, "Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements."

> GASB Statement No. 34 creates new basic financial statements for reporting on the City's financial activities. The financial statements now include government-wide financial statements prepared on an accrual basis of accounting and fund financial statements which present information for individual major funds rather than by fund type. Nonmajor funds are presented in total in one column.

Notes to the Financial Statements

The government-wide financial statements split the City's programs between business-type and governmental activities. Except for the restatement explained below, the beginning net asset amount for the business-type activities equals fund equity of the enterprise funds from last year. The beginning net asset amount for governmental activities reflects the change in fund balance for governmental funds at December 31, 2001, caused by the conversion to the accrual basis of accounting.

GASB Statement No. 37 clarifies certain provisions of Statement No. 34, including the required content of the Management's Discussion and Analysis, the classification of program revenues and the criteria for determining major funds. GASB Statement No. 38 modifies, establishes and rescinds certain financial statement note disclosures.

GASB Interpretation No. 6 clarifies the application of standards for modified accrual recognition of certain liabilities and expenditures in areas where differences have arisen, or potentially could arise, in interpretation and practice.

B. Restatement of Fund Balance
The implementation of these changes had the following effects on fund balances of the major and nonmajor funds of the City as they were previously reported. The transition from governmental fund balance to net assets of the governmental activities is also presented. In addition to the early implementation of GASB Statement No. 34, the City increased their capitalization threshold to \$5,000. This change in their policy required a restatement of capital assets.

| | General | Emergency Medical Service | Debt <u>Retirement</u> | Capital Improvements | Nonmajor | Total |
|---|-----------------------|---------------------------------|---------------------------|-------------------------|-------------------|----------------------------|
| Fund balances, December 31, 2001 Fund reclassifications Implementation of GASB | \$ 375,777 444,907 | \$ 118,649 | \$ 83,091 | \$ 172,550 | \$ 338,012 | \$ 1,088,079 444,907 |
| Interpretation No. 6: Compensated absences Adjusted fund balances, | 8,217 | 575 | | <u> </u> | 126 | 8,918 |
| December 31, 2001 GASB Statement No. 34 Adju | <u>\$ 828,901</u> | <u>\$ 119,224</u> | <u>\$ 83,091</u> | <u>\$ 172,550</u> | <u>\$ 338,138</u> | 1,541,904 |
| Capital assets | istmenus. | | | | | 6,382,841 |
| Long-term liabilities | | | | | | (2,187,350) |
| Accrued interest | | | | | | (29,976) |
| Long-term (deferred) assets | | | | | | 512,338 |
| Governmental activities net a | assets, Decemb | er 31, 2001 | | | | <u>\$ 6,219,757</u> |

| | Water | Sewer | Total |
|--|-----------------------------|---------------------------|-----------------------------|
| Fund equity at December 31, 2001 Adjustment for capital assets | \$ 3,915,671 (31,565) | \$ 4,938,461 17,371 | \$ 8,854,132 (14,194) |
| Restated net assets as of December 31, 2001 | \$ 3,884,106 | \$ 4,955,832 | \$ 8,839,938 |

The adjustment in capital assets had the following effect on fund balance of the business-type activities as previously reported:

NOTE 3 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance/retained earnings on the basis of generally accepted accounting principles, the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances.

The statement of revenue, expenditures, and changes in fund balances budget (Non-GAAP budgetary basis) and actual presented for the General fund and Emergency Medical Service special revenue fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) Encumbrances are recorded as the equivalent of an expenditure (budget basis) in order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation as opposed to a reservation of fund (GAAP basis).

The adjustments necessary to convert the results of operations for the year on the GAAP basis to the budget basis for the General fund and Emergency Medical Service special revenue fund are as follows:

| Net Change in | Fund | Balance | | | |
|---|------|---------------------------------|----|---------------------------------------|--|
| | | <u>General</u> | Λ | nergency Medical <u>Service</u> | |
| GAAP Basis Revenue accruals Expenditure accruals Encumbrances (Budget Basis) | \$ | 169,205 (31,662) (71,344) | \$ | 49,730 (30,096) (12,003) | |
| Outstanding at year end | | (35,732) | | <u>(918)</u> | |
| Budget Basis | \$ | 30,467 | \$ | 6,713 | |

NOTE 4 - DEPOSITS AND INVESTMENTS

The City's policy is to invest public funds in a manner which will provide the highest return with the maximum security while meeting daily cash flow needs and conforming to state statutes and the City Charter governing the investment of public funds. The Charter of the City of Rittman specifies that the Finance Director has responsibility for selecting depositories and investing idle funds and the authority to choose the types of deposits and investments made. The Charter allows the Finance Director to invest in government securities, direct obligations of the U.S. Treasury and federal agencies, certificates of deposit, savings accounts, NOW accounts, repurchase agreements, state and local government securities, and the State Treasurer's investment pool. The City's practice is to limit deposits and investments to insured and/or collateralized demand deposit accounts, the State Treasurer's investment pool, certificates of deposit, U.S. Treasury bills, or obligations of other U.S. Agencies for which the principal and interest is guaranteed by the U.S. Government. The City also invests in Special Assessment Bond issues in the name of the City. The Charter allows for 10% of funds to be invested for a maximum maturity of three years from the date of purchase. The City does not enter into reverse repurchase agreements.

Protection of City cash and investments is provided by the various federal deposit insurance corporations as well as qualified pledged or pooled securities by the institutions holding the assets. Such collateral is held by the various institutions or their trustees including the Federal Home Loan Bank and the Federal Reserve Bank.

The City has invested funds in STAR Ohio during 2002. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the Securities and Exchange Commission as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940.

Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on December 31, 2002.

Interest earnings are distributed to the Street Maintenance and Repair and State Highway special revenue funds, the Capital Improvements capital projects fund and the Recreation expendable trust fund based on daily cash balances and the remainder is reported in the General fund. The interest earned in the Water bond escrow account is credited to the Water enterprise fund. Interest revenue credited to the General fund during fiscal year 2002 amounted to \$119,161, which includes \$89,548 assigned from other City funds.

<u>Deposits</u>: At year-end, the carrying amount of the City's deposits including cash on hand of \$1,050 was \$2,030,155 and the bank balances totaled \$2,200,959. Of the bank balances,

- 1. \$800,000 was covered by federal depository insurance.
- 2. \$1,400,959 was covered by pooled and/or pledged collateral, as allowed by the Ohio Revised Code, but not necessarily held in the City's name (uncollateralized, risk Category 3).

<u>Investments</u>: The City's investments are categorized to give an indication of the level of risk assumed at year-end. Category 1 includes investments that are insured or registered or for which the securities are held by the City or its agent in the City's name. Category 2 includes uninsured and unregistered investments for which the securities are held by the counterparty's trust department or agent in the City's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the securities are held by the financial institution's trust department or agent but not in the City's name.

| | Category | | | | (| Carrying | | Fair |
|----------------------------|----------|----------|----|----------|----|----------------|----|--------------|
| | | <u>1</u> | | <u>2</u> | | <u>Amounts</u> | | <u>Value</u> |
| Categorized Investments | _ | | | | _ | | | |
| Special assessment bonds | \$ | 74,665 | \$ | - | \$ | 74,665 | \$ | 74,665 |
| U.S. Agency securities | | - | | 200,000 | | 200,000 | | 200,000 |
| Total Categorized | \$ | 74,665 | \$ | 200,000 | \$ | 274,665 | \$ | 274,665 |
| Noncategorized Investments | | | | | | | | |
| State Treasurer's pool | | | | | | 631,002 | | 631,002 |
| Total Investments | | | | | \$ | 905,667 | \$ | 905,667 |

Investments with the State Treasurer's Pool are unclassified investments since they are not evidenced by securities that exist in physical or book entry form.

NOTE 5 - RECEIVABLES

Receivables at year end for governmental funds consisted primarily of municipal income taxes, property and other taxes, amounts due from other governments, accounts, special assessments, and accrued interest.

Special assessments expected to be collected in more than one year amount to \$89,182 in the Debt Retirement fund. As of year end, there were no delinquent special assessment receivables.

Due from other governments consists primarily of entitlements to be received from the state.

NOTE 6 - CAPITAL ASSETS

The capital asset balances of the governmental activities have been restated due to a change in the capitalization threshold, the inclusion of construction in progress that began in 2001 and completed in 2002, and accumulated depreciation (See Note 2 for details).

| Governmental Activities | Balance 1/1/2001 | Aq | justments | Restated Balance 1/1/2001 |
|--------------------------------|-------------------------|----|-------------|---------------------------------|
| Land | \$ 354,981 | \$ | (74,532) | \$ 280,449 |
| Buildings | 5,718,433 | | (62,889) | 5,655,544 |
| Equipment | 2,930,959 | | (715,246) | 2,215,713 |
| Construction in progress | - | | 393,535 | 393,535 |
| Less: Accumulated depreciation | | | (2,162,400) | (2,162,400) |
| Total | \$ 9,004,373 | \$ | (2,621,532) | \$ 6,382,841 |

Capital asset activity for the year ending December 31, 2002 was as follows:

<u>Governmental Activities:</u> A summary of the governmental activities' capital assets as of December 31, 2002 follows:

| Governmental activities | Restated Balance 12/31/2001 | Additions | Disposals | Balance 12/31/2002 | |
|---|-----------------------------------|------------|----------------|-----------------------|--|
| Capital assets, not being depreciated: | 12/51/2001 | mannons | Disposuis | 12/31/2002 | |
| Land | \$ 129,063 | \$ - | \$ - | \$ 129,063 | |
| Construction in progress | 393,535 | φ | ¢ (393,535) | φ 129,005 | |
| Total capital assets, not being depreciated | 522,598 | | (393,535) | 129,063 | |
| Capital assets, being depreciated: | | | | | |
| Land improvements | 151,386 | - | - | 151,386 | |
| Buildings | 5,655,544 | 70,724 | - | 5,726,268 | |
| Infrastructure | - | 869,560 | - | 869,560 | |
| Equipment | 2,215,713 | 103,286 | (43,442) | 2,275,557 | |
| Total capital assets, being depreciated | 8,022,643 | 1,043,570 | (43,442) | 9,022,771 | |
| Less accumulated depreciation: | | | | | |
| Land improvements | (43,510) | (26,513) | - | (70,023) | |
| Buildings | (690,407) | (138,582) | - | (828,989) | |
| Infrastructure | _ | (21,683) | - | (21,683) | |
| Equipment | (1,428,483) | (168,960) | 43,442 | (1,554,001) | |
| Total accumulated depreciation | (2,162,400) | (355,738) | 43,442 | (2,474,696) | |
| Total capital assets being depreciated, net | 5,860,243 | 687,832 | | 6,548,075 | |
| Governmental activities capital assets, net | \$ 6,382,841 | \$ 687,832 | \$ (393,535) | \$ 6,677,138 | |

<u>Depreciation Expense</u>: Depreciation expense charged to governmental functions for the year ending December 31, 2002 is as follows:

| Depreciation Expense: | |
|----------------------------|------------|
| General government | \$ 4,860 |
| Safety services | 160,123 |
| Public health | 1,356 |
| Leisure time activities | 138,855 |
| Transportation | 50,544 |
| Total depreciation expense | \$ 355,738 |

| Business-type Activities: A summary of the business-type activities' capital | |
|--|--|
| assets as of December 31, 2002 follows: | |

| <u>Business-type activities</u> Capital assets, not being depreciated: | Restated balance <u>12/31/2001</u> | <u>Additions</u> | <u>Disposals</u> | Balance <u>12/31/2002</u> | | |
|---|--|------------------|------------------|------------------------------|--|--|
| | ¢ 72 (0) | ¢ | ¢ | ¢ 72 (0(| | |
| Land Construction in progress | \$ 72,606 62,766 | \$ - 117,151 | \$ - (50,925) | \$ | | |
| Total capital assets, not being depreciated | 135,372 | 117,151 | (50,925) | 201,598 | | |
| Capital assets, being depreciated: | | | | | | |
| Land improvements | 16,033 | - | - | 16,033 | | |
| Buildings | 5,889,558 | 93,053 | - | 5,982,611 | | |
| Infrastructure | 7,987,187 | 252,132 | - | 8,239,319 | | |
| Equipment | 1,394,812 | | | 1,394,812 | | |
| Total capital assets, being depreciated | 15,287,590 | 345,185 | <u> </u> | 15,632,775 | | |
| Less accumulated depreciation: | | | | | | |
| Land improvements | (1,264) | (1,690) | - | (2,954) | | |
| Buildings | (1,709,563) | (145,606) | - | (1,855,169) | | |
| Infrastructure | (1,731,599) | (137,396) | - | (1,868,995) | | |
| Equipment | (1,021,370) | (114,462) | | (1,135,832) | | |
| Total accumulated depreciation | (4,463,796) | (399,154) | | (4,862,950) | | |
| Total capital assets being depreciated, net | 10,823,794 | (53,969) | | 10,769,825 | | |
| Business-type activities capital assets, net | \$ 10,959,166 | \$ 63,182 | \$ (50,925) | \$ 10,971,423 | | |

NOTE 7 - COMPENSATED ABSENCES

City employees earn vacation leave at varying rates based upon length of service, from two to five weeks per year. Vacation is required to be taken within one year of the date it is earned, except for certain circumstances. In the event of a termination of employment, death, or retirement, employees (or their estates) are paid for unused vacation leave.

City employees earn sick leave at the rate of 9.2 hours for each month worked. Sick leave accrual is continuous, without limit. In the case of death or retirement, employees (or the employees' estates) are paid between 480 to 600 hours of accumulated, unused sick leave.

NOTE 8 - BONDED DEBT AND OTHER LONG-TERM OBLIGATIONS

A listing of changes in the bonds and other long-term obligations of the City for the year ended December 31, 2002, follows:

| Business-type activities | Balance January 1 | <u>Additions</u> | <u>1</u> | Deletions | 0 | Amount utstanding ecember 31 | Amount Due in <u>Dne Year</u> |
|--|----------------------|------------------|----------|------------------|----|------------------------------------|-------------------------------------|
| Revenue bonds | | | | | | | |
| 1993 Mortgage Revenue Bonds 5.25% | \$ 1,186,200 | \$ | \$ | (15,400) | \$ | 1,170,800 | \$ 16,200 |
| <u>Loans</u> | | | | | | | |
| 1977 OWDA loan 5.25% | 22,261 | - | | (22,261) | | - | - |
| 1993 OWDA loan 5.00% | 2,361,925 | - | | (156,379) | | 2,205,546 | <u>164,297</u> |
| Total loans | 2,384,186 | | | (178,640) | | 2,205,546 | 164,297 |
| Other obligations | | | | | | | |
| Compensated absences | 46,233 | 26,847 | | (29,330) | | 43,750 | 23,122 |
| Total business-type activities | \$ 3,616,619 | \$ 26,847 | \$ | (223,370) | \$ | 3,420,096 | \$ 203,619 |
| <u>Governmental activities</u> | | | | | | | |
| <u>General obligation bonds</u> 1993 Safety Building | | | | | | | |
| Bonds 3.00 - 5.85% | \$ 550,000 | \$ - | \$ | (65,000) | \$ | 485,000 | \$ 70,000 |
| 2000 Recreation Center Bonds 5.30% | 1,456,000 | | | (46,000) | | 1,410,000 | 49,000 |
| Total general obligation bonds | 2,006,000 | _ | | (111,000) | | 1,895,000 | 119,000 |
| <u>Loans</u> 2002 OPWC loan | - | 48,500 | | (4,850) | | 43,650 | 9,700 |
| <u>Special assessment bonds</u> 1992 W. Sunset Street 6.00% | 11,321 | - | | (11,321) | | - | - |
| 1995 Ritter Drive 6.50% | 19,662 | - | | (3,453) | | 16,209 | 3,678 |
| 1996 Street Improvement 6.50% | 1,517 | - | | (1,517) | | - | - |
| 1997 Street Improvement 6.50% | 3,978 | - | | (1,927) | | 2,051 | 2,051 |
| 1998 Street Improvement 6.00% | 1,548 | - | | (752) | | 796 | 796 |
| 1999 Metzger Avenue 6.00% | 3,772 | - | | (862) | | 2,910 | 914 |
| 2002 Rufener Street 5.50% | - | 52,699 | | - | | 52,699 | 4,093 |
| Total special assessment bonds | 41,798 | 52,699 | | (19,832) | | 74,665 | 11,532 |
| Other obligations | 100 | | | / / = /// | | 100 | 7 0 /0- |
| Compensated absences | 139,552 | 40,516 | · | <u>(47,461)</u> | | 132,607 | 73,631 |
| Total governmental activities | \$ 2,187,350 | \$ 141,715 | \$ | (183,143) | \$ | 2,145,922 | \$ 213,863 |

<u>General obligation bonds</u>: General obligation bonds are direct obligations of the City for which its full faith and credit are pledged for repayment. General obligation bonds are to be repaid from voted and unvoted general property taxes. The safety building bonds (maturing December 1, 2008) were issued for the purpose of constructing a new building to house the municipal fire and police departments. The recreation center bonds (maturing September 1, 2020) were used to finance the construction of a recreation center. These bonds will be repaid from the Debt Retirement debt service fund.

<u>Special assessment bonds</u>: Special assessment bonds are payable from the proceeds of assessments levied against the specific property owners who primarily benefited from the project. Special assessment debt will be serviced by the Debt Retirement debt service fund from payments received from the property owners. In the event that property owners fail to make their special assessment payments, the City is responsible for providing the resources to meet the annual principal and interest payments.

<u>Mortgage revenue bonds</u>: Mortgage revenue bonds are to be repaid from income derived from the constructed and improved assets of the Sewer fund. The sewer mortgage revenue bonds (maturing October 15, 2013) were issued for the purpose of constructing and improving the wastewater treatment facilities.

Loans: The Ohio Water Development Authority (OWDA) loans were used for the construction, maintenance and operation of a wastewater facility. The loans are paid from revenues of the wastewater system. The Ohio Public Works Commission (OPWC) loan was for the improvement of an intersection located in the City. This loan ends in 2007 and is an interest-free loan.

<u>Compensated absences</u>: Sick leave benefits will be paid from the fund from which the person is paid. Most sick leave is paid from the General fund and the Water and Sewer enterprise funds. Additions and deletions of accrued vacation and sick leave are shown "net" since it is impractical for the City to determine these amounts separately.

The annual requirements to amortize all bonded debt and loans as of December 31, 2002, including interest payments of \$2,781,318 are as follows:

| | Genera | l | Speci | ial | | | | | |
|-----------|---------------------|-----------------|------------------|-----------------|------------------|-----------------|------------------|-----------------|--------------|
| | Obligation | Bond | Assessment Bonds | | <u> </u> | VDA Loans | Revenue | | |
| | <u>Principal</u> | <u>Interest</u> | <u>Principal</u> | <u>Interest</u> | <u>Principal</u> | <u>Interest</u> | <u>Principal</u> | <u>Interest</u> | <u>Total</u> |
| 2003 | \$ 119,000 | 101,968 | 11,533 | 4,308 | 173,997 | 108,248 | 16,200 | 60,004 | 595,258 |
| 2004 | 126,000 | 95,823 | 9,203 | 3,608 | 182,314 | 99,931 | 17,000 | 59,173 | 593,052 |
| 2005 | 134,000 | 88,835 | 9,754 | 3,057 | 191,052 | 91,193 | 17,900 | 58,302 | 594,093 |
| 2006 | 137,000 | 81,533 | 9,249 | 2,474 | 200,234 | 82,011 | 18,800 | 57,385 | 588,686 |
| 2007 | 145,000 | 7 <i>3,992</i> | 5,070 | 1,921 | 205,029 | 72,366 | 19,800 | 56,421 | 579,599 |
| 2008-2012 | 446,000 | 272,492 | 29,856 | 5,102 | 1,163,568 | 199,163 | 115,000 | 265,833 | 2,497,014 |
| 2013-2017 | 454,000 | 163,158 | - | - | 133,002 | 3,271 | 147,800 | 233,172 | 1,134,403 |
| 2018-2022 | 334,000 | 36,003 | - | - | - | - | 189,600 | 191,229 | 750,832 |
| 2023-2027 | - | - | - | - | - | - | 243,600 | 137,381 | 380,981 |
| 2028-2032 | - | - | - | - | - | - | 312,600 | 68,245 | 380,845 |
| 2033 | | | | | | | 72,500 | 3,717 | 76,217 |
| | <u>\$ 1,895,000</u> | 913,804 | 74,665 | 20,469 | 2,249,196 | 656,183 | 1,170,800 | 1,190,862 | 8,170,979 |

NOTE 9 - SHORT TERM OBLIGATION

Bond anticipation notes reported as fund liabilities on the balance sheet consist of the following:

| | Beg | Begininning | | | Ending | | | | |
|---------------------------|-----|-----------------|----|----------|----------|------------------|----|----------------|--|
| | E | <u> Balance</u> | A | dditions | <u>I</u> | <u>Deletions</u> | į | <u>Balance</u> | |
| Capital Improvements Fund | \$ | 400,000 | \$ | 150,000 | \$ | (400,000) | \$ | 150,000 | |

During 2002, bond anticipation notes were issued in the amount of \$150,000 for the purpose of financing a portion of a street improvement project. Payment of principal and interest on the notes will be made from income tax revenues.

NOTE 10 - PROPERTY TAX

Property taxes include amounts levied against all real and public utility property, and tangible personal (used in business) property located in the City. Real property taxes were levied after October 1, on the assessed value as of the prior January 1, the lien date. Assessed values are established by State law at 35% of appraised market value. All property is required to be revalued every six years. The last revaluation was in 2002 for both Wayne and Medina Counties. Public utility property taxes were levied after October 1, on the assessed value as of the prior December 31, and are collected with real property taxes. Public utility property taxes are assessed on tangible personal property at 100% of true value and on real property at 35% of assessed valuation. Tangible personal property taxes are levied on January 1 of the current year on the value listed as of December 31, of the prior year. Tangible personal property assessments are 25% of true value.

The full-tax rate for all City operations applied to taxable property for the year ended December 31, 2002 was \$7.5 and \$6.2 per \$1,000 of assessed valuation in Wayne and Medina Counties, respectively. For 2002, only 2.4% of the total valuations were attributed to property in Medina County. The assessed values upon which the 2002 taxes were collected are as follows:

| Property Category | <u>Ass</u> | sessed Value | <u>Percent</u> | |
|------------------------------|------------|--------------|----------------|---|
| <u>Real Property</u> | | | | |
| Residential and agricultural | \$ | 58,518,950 | 66.10 | % |
| Commercial and industrial | | 10,094,870 | 11.40 | |
| Public utilities | | 11,080 | 0.01 | |
| Tangible Personal Property | | | | |
| General | | 17,821,512 | 20.13 | |
| Public utilities | | 2,087,540 | 2.36 | |
| Total | \$ | 88,533,952 | 100.00 | % |
| | | | | |

Real and public utility property taxes are payable annually or semiannually. If paid annually, payment is due March 1. If paid semi-annually, the first payment is due March 1 with the remainder payable by July 15. Under certain circumstances, state statute permits earlier or later payment dates to be established. Due dates are normally extended an additional thirty days.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, payment is due May 10; if paid semi-annually, the first payment is due May 10, with the remainder payable by September 20.

The County Treasurer collects property tax on behalf of all taxing districts within the County. The County Auditor periodically remits to the taxing districts their portions of the taxes collected.

Accrued property taxes receivable represents delinquent taxes outstanding and real property, public utility, and tangible personal property taxes which became measurable as of December 31, 2002. However, since these tax collections will not be received during the available period nor are they intended to finance 2002 operations, the receivable is offset by a credit to deferred revenue.

NOTE 11 - INCOME TAX

The City levies and collects an income tax of 1.5% on all income earned within the city as well as on incomes of residents earned outside the City. In the latter case, the City allows a credit of 100% of the tax paid to another municipality, not to exceed the amount owed. Employers within the City are required to withhold income tax on employee earnings and remit the tax to the City at least quarterly. Corporations and other individual taxpayers are also required to pay their estimated taxes at least quarterly and to file a final return annually. Income tax revenues are distributed between the General fund (50%), the Water enterprise fund (25%), and the Capital improvements capital projects fund (25%).

NOTE 12 - COMMITMENTS AND CONTINGENT LIABILITIES

A few claims and lawsuits are pending against the City. It is management's opinion that the ultimate liability will be covered by insurance, and/or will not have a material effect on the financial statements.

The City had one outstanding construction project as of December 31, 2002, for the Sludge Dewatering Improvement Project in the amount of \$503,225. The project is being financed by current available resources and this amount is a commitment of the Sewer enterprise fund.

The City has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, City management believes such disallowance, if any, will be immaterial.

NOTE 13 - DEFINED BENEFIT PENSION PLANS

All full-time employees of the City, other than non-administrative full-time police officers and firefighters, participate in the Ohio Public Employees Retirement System (OPERS), a multiple-employer, cost-sharing public employee retirement system administered by the Public Employees Retirement Board. All full-time uniformed City police participate in the Ohio Police and Fire Pension Fund (OP&F), also a multiple-employer, cost-sharing public employee retirement system. Both of these retirement plans provide basic retirement and disability benefits, annual cost of living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits for OPERS and OP&F is provided by the Ohio State Legislature and are codified in the Ohio Revised Code, Chapters 145 and 742 respectively.

Each retirement system prepares a stand-alone financial report that includes financial information and required supplementary information for the plans. These reports can be obtained by writing to OPERS at 277 East Town Street, Columbus, Ohio 43215-4642 and OP&F at 140 East Town Street, Columbus, Ohio 43215-5164.

OPERS: Plan members are required to contribute 8.5% of their annual covered salary to fund pension obligations. In January 2001, House Bill 416 divided the OPERS law enforcement program into two separate divisions with separate employee contribution rates and benefits. The law enforcement classification consisted of sheriffs, deputy sheriffs, and township police with an employee contribution rate of 10.1%. All other members of the OPERS law enforcement program were placed in a newly named public safety division and continued to contribute at 9%. For 2002, the employer pension contribution rate for the City was 8.55% of covered payroll. The 2002 employer contribution rate for both the law enforcement and public safety divisions was 16.70% of covered payroll, with 11.70% to fund pension obligations. Contributions are authorized by State statue. The contribution rates are determined actuarially. The City's required contributions to OPERS for the years ending December 31, 2002, 2001, and 2000 were \$139,476, \$134,495, and \$89,775, respectively. The full amount has been contributed for 2001 and 2000. Approximately 55% had been contributed for 2002 with the remainder being reported as a liability within the respective funds.

<u>OP&F</u>: Plan members are required to contribute 10% of their covered salary to fund pension obligations, while employers are required to contribute 11.75% and 16.25%, respectively, for police officers and firefighters. Contributions are authorized by state statute. The City's required contributions to OP&F for the years ending December 31, 2002, 2001, and 2000 were \$44,192, \$46,149, and \$45,276, respectively. The full amount has been contributed for 2001 and 2000. Approximately 63% has been contributed for 2002 with the remainder being reported as a liability within the respective funds.

NOTE 14 - POSTEMPLOYMENT BENEFITS

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage, also referred to as Other Post Employment Benefits (OPEB), to age and service retirees with 10 or more years of qualifying Ohio service credit. Health care coverage for disability recipients and primary survivor recipients is available. A portion of each employer's contribution to OPERS is set aside for the funding of post retirement health care. The Ohio Revised Code provides statutory authority requiring public employers to fund post retirement health care through their contributions to OPERS. The 2002 employer contribution rate was 13.55% for covered payroll; 5% was the portion that was used to fund health care for 2002. For 2001, the contribution rate was 13.55% of covered payroll; 4.30% was the portion that was used to fund health care. Benefits are advance-funded using the entry age normal cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2001, include a rate of return on investments of 8%, an annual increase in active employee total payroll of 4% compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .50% and 6.3% based on additional annual pay increases. Health care premiums were assumed to increase 4% annually.

All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25% of unrealized market appreciation or depreciation on investment assets.

The number of active participants was 402,041. The City's actual contributions for 2002 which were used to fund post-employment benefits were \$70,145. The actual contribution and the actuarially-required contribution amounts are the same. OPERS' net assets available for payment of benefits at December 31, 2001, (the latest information available) were \$11.6 billion. The actuarially-accrued liability and the unfunded actuarially-accrued liability were \$16.4 billion and \$4.8 billion, respectively.

In December 2001, the Board adopted the Health Care "Choices" Plan in its continuing effort to respond to the rise in the cost of Health Care. The Choices plan will be offered to all persons newly hired under OPERS after January 1, 2003, with no prior service credit accumulated toward health care coverage. The Plan uses a graded scale from ten to thirty years to calculate a monthly health care benefit. This is in contrast to the ten-year cliff eligibility standard for the present Plan.

The benefit recipient will be free to select the option that best meets their needs. Recipients will fund health care costs in excess of their monthly health care benefit. The Plan will also offer a spending account feature, enabling the benefit recipient to apply their allowance toward specific medical expenses, much like a medical spending account.

The Ohio Police and Fire Pension Fund (OP&F) provides post retirement health care coverage, also referred to as Other Post Employment Benefits (OPEB), to any person who received or is eligible to receive a monthly benefit check or is a spouse or eligible dependent child of such person. An eligible dependent child is any child under the age of 18 whether or not the child is attending school or under the age of 22 if attending school full-time or on a 2/3-time basis.

The health care coverage provided by the retirement system is considered an Other Post Employment Benefit (OPEB) as described in GASB Statement No.12. The Ohio Revised Code provides the authority allowing the Ohio Police and Fire Pension Fund's board of trustees to provide health care coverage and states that the health care costs are paid from the Ohio Police and Fire Pension Fund shall be included in the employer's contribution rate. Health care funding and accounting is on a pay-as-yougo-basis. The total police employer contribution rate is 19.5% of covered payroll and the total firefighter employer contribution rate is 24% of covered payroll, of which 7.75% of covered payroll was applied to the post-employment health care program during 2002. For 2001 the percent used to fund healthcare was 7.5%. In addition, since July 1, 1992, most retirees have been required to contribute a portion of the cost of their health care coverage through a deduction from their monthly benefit payment.

The City's actual contributions for 2002 that were used to fund postemployment benefits were \$27,268. The OP&F total health care expense for the year ended December 31, 2001, the last actuarial valuation available, was \$122,298,771, which was net of member contributions of \$6,874,699. The number of OP&F participants eligible to receive health care benefits as of December 31, 2001, was 13,174 for police and 10,239 for firefighters.

NOTE 15 - RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the fiscal year, the City contracted for the following insurance coverage:

| | Coverage | | | | |
|---------------------------------|-------------------|-------|----|---------------|--|
| <u>Type</u> | <u>Deductible</u> | | | <u>Amount</u> | |
| Comprehensive General Liability | | | | | |
| Per Occurrence | \$ | - | \$ | 1,000,000 | |
| Aggregate | | - | | 2,000,000 | |
| Commercial Property | | 2,500 | | 1,000,000 | |
| Inland Marine | | 1,000 | | 2,000,000 | |
| Business Auto | | - | | 1,000,000 | |
| Boiler & Machinery | | 500 | | 1,000,000 | |
| Public Officials Liability | | 2,500 | | 1,000,000 | |
| Police Professional Liability | | 5,000 | | 1,000,000 | |
| Umbrella Liability | | - | | 5,000,000 | |
| Public Officials Bonds (2) | | - | | 100,000 | |

There have been no settlements paid in excess of insurance nor has insurance coverage been significantly reduced in the past three years.

Workers' Compensation coverage is provided by the State of Ohio and is based on a rate per \$100 of salaries. The rate is calculated based on accident history and administrative costs.

NOTE 16 - INTERFUND TRANSFERS

Interfund transfers for the year ended December 31, 2002, consisted of the following:

| | | Transfe | rs Fr | rom | |
|-----------------------------|----------|----------------|------------|------------|---------------|
| | | | | Capital | |
| <u>Transfers To</u> | <u>G</u> | <u>General</u> | <u>Imp</u> | provements | <u>Total</u> |
| Debt Retirement | \$ | - | \$ | 223,635 | \$ 223,635 |
| Nonmajor Governmental Funds | | 15,000 | | | 15,000 |
| Total | \$ | 15,000 | \$ | 223,635 | \$ 238,635 |

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the fund collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

In the year ended December 31, 2002, the City made a one-time transfer of \$223,635 from the Capital Improvements capital projects fund to the Debt Retirement debt service fund. This amount represented the balance of certain projects in the Capital Improvements fund, which is to be used to retire outstanding debt associated with the projects. In addition, there was a one-time transfer of \$15,000 from the General fund to the COPS special revenue fund, which represents amounts necessary to carry out the purpose of the program prior to receiving additional funding.

NOTE 17 - FUND DEFICITS

As of December 31, 2002, the COPS Grant special revenue fund had a deficit of \$2,718. This deficit was the result of the application of generally accepted accounting principles. The general fund provides transfers to cover deficits in other funds; however, this is done when cash is needed rather than when accruals occur.

NOTE 18 - SUBSEQUENT EVENTS

The City entered into a lease-purchase agreement on January 31, 2003, for the purchase of a fire truck in the amount of \$410,600. Payments including principal and interest are scheduled on February 1, 2003, 2004, and 2005 in the amounts of \$150,000, \$135,366, and \$135,366, respectively.



This Page is Intentionally Left Blank.

Combining Statements

This Page is Intentionally Left Blank.

Combining Statements – Nonmajor Governmental Funds

Nonmajor Special Revenue Funds

Special revenue funds are used to account for types of resources (other than expendable trusts or for major capital projects) for which specific uses are mandated by City ordinances or Federal and State statutes. The title of each special revenue fund is descriptive of the activities accounted for therein. The special revenue funds are:

<u>STREET MAINTENANCE AND REPAIR</u> – Required by the Ohio Revised Code to account for that portion of the state gasoline tax and motor vehicle registration fees designated for maintenance of streets within the City.

<u>STATE HIGHWAY</u> – Required by the Ohio Revised Code to account for that portion of the state gasoline tax and motor vehicle registration fees designated for maintenance of state highways within the City.

<u>**PERMISSIVE TAX</u>** – Required by the Ohio Revised Code to account for that portion of motor vehicle registration fees allocated to assist in maintaining those city streets designated as contributing to the effective and efficient flow of traffic through and within the county.</u>

<u>POLICE PENSION</u> – To accumulate property taxes levied for the partial payment of the current liability for police disability and pension.

<u>LAW ENFORCEMENT AND EDUCATION</u> – To account for funds from the municipal court designated to enforce drunk driving laws and related educational programs.

LAW ENFORCEMENT – To account for funds from the municipal court designated for law enforcement programs.

<u>COMMUNITY ORIENTED POLICING SERVICES (COPS) GRANT</u> – To account for a federal grant and local matching funds used to finance community policing programs.

<u>MISCELLANEOUS GRANTS</u> – To account for monies received from the federal government for low income housing improvements.

<u>EDUCATION AND RECREATION ASSISTANCE</u> – To account for monies received and expended for the Parks and Recreation Department programs and activities.

FIRE DEPARTMENT LEVY – To accumulate property taxes levied for the maintenance and acquisition of fire equipment.

City of Rittman, Ohio Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2002

| | | Street intenance id Repair Fund | State Highway Fund | | Pe | ermissive Tax Fund | P | Police Pension Fund |
|--|----|--|--------------------------|--------|----|--------------------------|----|---------------------------|
| Assets: | ¢. | 00.446 | ¢ | | ¢ | 22 400 | ¢ | 10.010 |
| Equity in pooled cash and cash equivalents Receivables: | \$ | 80,146 | \$ | 36,867 | \$ | 23,488 | \$ | 19,318 |
| Property and other taxes | | | | | | | | 23,752 |
| Accrued interest | | 152 | | - 78 | | - | | 25,752 |
| Due from other governments | | 90,187 | | 7,312 | | - | | 1,488 |
| Materials and supplies inventory | | 1,421 | | 2,434 | | - | | - |
| Total assets | \$ | 171,906 | \$ | 46,691 | \$ | 23,488 | \$ | 44,558 |
| Liabilities and fund balances | | | | | | | | |
| Liabilities: | | | | | | | | |
| Accounts payable | \$ | 291 | \$ | - | \$ | - | \$ | - |
| Accrued wages and benefits | | 4,193 | | - | | - | | - |
| Due to other governments | | 5,866 | | - | | - | | 16,024 |
| Deferred revenue | | 57,425 | | 5,126 | | - | | 20,740 |
| Total liabilities | | 67,775 | | 5,126 | | - | | 36,764 |
| Fund balances: | | | | | | | | |
| Reserved for encumbrances | | 1,566 | | 1,710 | | - | | - |
| Unreserved, undesignated, | | 102,565 | | 39,855 | | 23,488 | | 7,794 |
| Total fund balances | | 104,131 | | 41,565 | | 23,488 | | 7,794 |
| Total liabilities and fund balances | \$ | 171,906 | \$ | 46,691 | \$ | 23,488 | \$ | 44,558 |

| Enfo Edu | Law rcement and ication Fund | Enf | Law orcement Fund | COPS Grant Fund | Gra | laneous ants ınd | Re As | cation and creation sistance Fund | D | Fire epartment Levy Fund | Total Ionmajor sial Revenue Funds |
|-------------|--|-----|-------------------------|-----------------------|-----|------------------------|----------|--|----|-----------------------------------|--|
| \$ | 2,649 | \$ | 1,855 | \$ 278 | \$ | - | \$ | 5,208 | \$ | 264,662 | \$ 434,471 |
| | - | | - | - | | - | | - | | 84,577 | 108,329 |
| | - | | - | - | | - | | - | | - | 230 |
| | 230 | | - | - | | - | | - | | 4,301 | 103,518 |
| | - | | - | - | | - | | - | | - | 3,855 |
| \$ | 2,879 | \$ | 1,855 | \$ 278 | \$ | - | \$ | 5,208 | \$ | 353,540 | \$ 650,403 |
| | | | | | | | | | | | |
| \$ | - | \$ | - | \$ - | \$ | - | \$ | - | \$ | - | \$ 291 |
| | - | | - | 1,275 | | - | | - | | - | 5,468 |
| | - | | - | 1,721 | | - | | - | | - 74,878 | 23,611 158,169 |
| | | | | 2,996 | | | | | | 74,878 | 187,539 |
| | | | | _,//0 | | | | | | ,070 | 101,009 |
| | - | | - | - | | - | | - | | 1,010 | 4,286 |
| | 2,879 | | 1,855 | (2,718) | | - | | 5,208 | | 277,652 | 458,578 |
| _ | 2,879 | | 1,855 | (2,718) | | - | | 5,208 | | 278,662 | 462,864 |
| \$ | 2,879 | \$ | 1,855 | \$ 278 | \$ | _ | \$ | 5,208 | \$ | 353,540 | \$ 650,403 |

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds

For the Year Ended December 31, 2002

| | Street Maintenance and Repair Fund | State Highway Fund | Permissive Tax Fund | Police Pension Fund |
|--|---|--------------------------|---------------------------|---------------------------|
| <u>Revenues:</u> Property and other taxes | \$ - | \$ - | \$ - | \$ 27,886 |
| Fines, licenses, and permits | ф – | ф = - | ф - | \$ 27,880 |
| Intergovernmental | 208,204 | 16,411 | 16,843 | 2,966 |
| Investment income | 2,980 | 1,554 | - | - |
| Total revenue | 211,184 | 17,965 | 16,843 | 30,852 |
| Expenditures: | | | | |
| Current: | | | | |
| General government | - | - | - | 440 |
| Safety services Public health and welfare | - | - | - | 21,127 |
| Transportation | 189,707 | 16,069 | - | - |
| Capital outlay | - | - | - | - |
| Total expenditures | 189,707 | 16,069 | | 21,567 |
| Excess of revenues over (under) expenditures | 21,477 | 1,896 | 16,843 | 9,285 |
| Other financing sources (uses): | | | | |
| Transfers - in | | - | - | |
| Total other financing sources (uses) | | | | |
| Net change in fund balance | 21,477 | 1,896 | 16,843 | 9,285 |
| Fund balances (deficit) at | | | | |
| beginning of year, as restated | 82,654 | 39,669 | 6,645 | (1,491) |
| Fund balances (deficit) at end of year | \$ 104,131 | \$ 41,565 | \$ 23,488 | \$ 7,794 |

| Edu | rcement and leation Fund | Enfo | Law prcement Fund | COPS Grant Fund | Gr | llaneous ants und | Re As | cation and creation sistance Fund | De | Fire epartment Levy Fund | Total Nonmajor Special Revenue Funds | |
|-----|-----------------------------------|------|-------------------------|-----------------------|----|-------------------------|----------|--|----|-----------------------------------|---|--|
| \$ | 1,434 | \$ | - 1,524 - | \$ - 16,250 | \$ | - - | \$ | - | \$ | 98,106 - 9,759 | \$ 125,992 2,958 270,433 4,534 | |
| | 1,434 | | 1,524 | 16,250 | | | | <u>-</u> | | 107,865 | 403,917 | |
| | - | | - | - | | - | | - | | 1,563 | 2,003 | |
| | 700 | | 1,675 | 40,222 | | - | | - | | 4,609 | 68,333 | |
| | - | | - | - | | - | | 4,792 | | - | 4,792 | |
| | - | | - | - | | 582 | | - | | - | 206,358 | |
| | - | | - | - | | - | | - | | 12,705 | 12,705 | |
| | 700 | | 1,675 | 40,222 | | 582 | | 4,792 | | 18,877 | 294,191 | |
| | 734 | | (151) | (23,972) | | (582) | | (4,792) | | 88,988 | 109,726 | |
| | _ | | - | 15,000 | | - | | | | | 15,000 | |
| | - | | - | 15,000 | | - | | - | | - | 15,000 | |
| | 734 | | (151) | (8,972) | | (582) | | (4,792) | | 88,988 | 124,726 | |
| | 2,145 | | 2,006 | 6,254 | | 582 | | 10,000 | | 189,674 | 338,138 | |
| \$ | 2,879 | \$ | 1,855 | \$ (2,718) | \$ | - | \$ | 5,208 | \$ | 278,662 | \$ 462,864 | |

This Page is Intentionally Left Blank.

Individual Fund Schedules of Revenues, Expenditures/Expenses and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis)

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Year Ended December 31, 2002

| | Budgetee | d Amounts | | Variance with Final Budget |
|--|------------|------------|------------|-------------------------------|
| | Original | Final | Actual | Positive (Negative) |
| Revenues: | | | | |
| Income tax | \$ 660,000 | \$ 680,000 | \$ 701,512 | \$ 21,512 |
| Property and other taxes | 312,300 | 327,300 | 311,853 | (15,447) |
| Charges for services | 613,700 | 671,800 | 694,347 | 22,547 |
| Fines, licenses, and permits | 73,500 | 79,300 | 75,910 | (3,390) |
| Intergovernmental | 451,100 | 466,315 | 443,242 | (23,073) |
| Investment income | 165,000 | 165,000 | 133,234 | (31,766) |
| Contributions and donations | - | 27,000 | 29,740 | 2,740 |
| Other | 16,400 | 153,706 | 166,231 | 12,525 |
| Total revenue | 2,292,000 | 2,570,421 | 2,556,069 | (14,352) |
| Expenditures: | | | | |
| Current: | | | | |
| General government | | | | |
| Office of city council | | | | |
| Personal services | 37,700 | 37,700 | 35,889 | 1,811 |
| Contractual services | 5,000 | 5,000 | 4,469 | 531 |
| Total office of city council | 42,700 | 42,700 | 40,358 | 2,342 |
| Department of mayor and administration | | | | |
| Personal services | 203,877 | 203,877 | 199,083 | 4,794 |
| Contractual services | 109,409 | 113,809 | 98,461 | 15,348 |
| Supplies and materials | 12,950 | 12,950 | 11,959 | 991 |
| Total department of mayor and administration | 326,236 | 330,636 | 309,503 | 21,133 |
| Department of finance and tax | | | | |
| Personal services | 144,650 | 144,650 | 142,891 | 1,759 |
| Contractual services | 300 | 300 | 145 | 155 |
| Other operating costs | 10,000 | 10,000 | 7,318 | 2,682 |
| Total department of finance and tax | 154,950 | 154,950 | 150,354 | 4,596 |
| Division of lands and buildings | | | | |
| Personal services | 13,400 | 13,400 | 13,326 | 74 |
| Contractual services | 3,000 | 4,400 | 4,371 | 29 |
| Supplies and materials | 4,608 | 4,608 | 4,416 | 192 |
| Total division of lands and buildings | 21,008 | 22,408 | 22,113 | 295 |
| | | | | (continued) |

(continued)

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Year Ended December 31, 2002

| | Budgeted A | mounts | | Variance with Final Budget Positive |
|---------------------------------------|------------|-----------|---------|---|
| | Original | Final | Actual | (Negative) |
| Department of law | | | | |
| Personal services | 23,000 | 23,100 | 23,100 | - |
| Contractual services | 10,000 | 10,000 | 9,928 | 72 |
| Total department of law | 33,000 | 33,100 | 33,028 | 72 |
| Miscellaneous | | | | |
| Personal services | 8,000 | 2,200 | 2,182 | 18 |
| Contractual services | 15,531 | 16,546 | 15,858 | 688 |
| Total miscellaneous | 23,531 | 18,746 | 18,040 | 706 |
| Total general government | 601,425 | 602,540 | 573,396 | 29,144 |
| Safety services Division of police | | | | |
| Personal services | 783,468 | 783,468 | 749,555 | 33,913 |
| Contractual services | 59,526 | 66,026 | 64,900 | 1,126 |
| Supplies and materials | 35,072 | 28,572 | 26,469 | 2,103 |
| Other operating costs | 200 | 200 | - | 200 |
| Total division of police | 878,266 | 878,266 | 840,924 | 37,342 |
| Division of fire | | | | |
| Personal services | 67,700 | 80,400 | 80,138 | 262 |
| Contractual services | 26,330 | 26,330 | 24,914 | 1,416 |
| Supplies and materials | 20,785 | 20,785 | 16,393 | 4,392 |
| Total division of fire | 114,815 | 127,515 | 121,445 | 6,070 |
| Division of communications | | | | |
| Personal services | 2,500 | 2,500 | 2,497 | 3 |
| Division of street lighting | | | | |
| Contractual services | 23,266 | 12,866 | 10,134 | 2,732 |
| Supplies and materials | 2,500 | 2,500 | 607 | 1,893 |
| Total division of street lighting | 25,766 | 15,366 | 10,741 | 4,625 |
| Total safety services | 1,021,347 | 1,023,647 | 975,607 | 48,040 |
| | | | | (continued) |

(continued)

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Year Ended December 31, 2002

| | Budgeted A | mounts | | Variance with Final Budget Positive |
|---|------------|---------|---------|---|
| | Original | Final | Actual | (Negative) |
| Public health and welfare | | | | |
| Cemetery board | | | | |
| Personal services | 44,075 | 44,075 | 43,371 | 704 |
| Contractual services | 905 | 905 | 762 | 143 |
| Supplies and materials | 3,000 | 3,000 | 1,974 | 1,026 |
| Capital outlay | 11,000 | 11,000 | 962 | 10,038 |
| Total cemetery board | 58,980 | 58,980 | 47,069 | 11,911 |
| Board of health | | | | |
| Contractual services | 23,300 | 23,300 | 23,269 | 31 |
| Division of pest and animal control | | | | |
| Personal services | 2,175 | 2,175 | 1,303 | 872 |
| Contractual services | 3,500 | 3,500 | 3,400 | 100 |
| Supplies and materials | 3,000 | 3,000 | 2,820 | 180 |
| Total division of pest and animal control | 8,675 | 8,675 | 7,523 | 1,152 |
| Total public health and welfare | 90,955 | 90,955 | 77,861 | 13,094 |
| Transportation | | | | |
| Division of street maintenance | | | | |
| Personal services | 141,882 | 143,207 | 142,244 | 963 |
| Contractual services | 39,828 | 46,413 | 43,934 | 2,479 |
| Supplies and materials | 33,520 | 33,520 | 23,999 | 9,521 |
| Total division of street maintenance | 215,230 | 223,140 | 210,177 | 12,963 |
| Division of vehicle maintenance | | | | |
| Personal services | 80,400 | 81,700 | 81,486 | 214 |
| Contractual services | 3,200 | 3,200 | 2,224 | 976 |
| Supplies and materials | 15,936 | 17,636 | 17,378 | 258 |
| Total division of vehicle maintenance | 99,536 | 102,536 | 101,088 | 1,448 |
| Total transportation | 314,766 | 325,676 | 311,265 | 14,411 |
| Basic utility services | | | | |
| Division of waste management | | | | |
| Contractual services | 206,000 | 208,300 | 208,251 | 49 |
| | | | | (continued) |

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Year Ended December 31, 2002

| | Budgeted | Amounts | | Variance with Final Budget |
|--|------------|------------|------------|-------------------------------|
| | Original | Final | Actual | Positive (Negative) |
| Leisure time activities | | | | |
| Division of parks | | | | |
| Personal services | 61,125 | 65,525 | 65,314 | 211 |
| Contractual services | 6,057 | 6,057 | 4,856 | 1,201 |
| Supplies and materials | 6,500 | 6,500 | 5,751 | 749 |
| Total division of parks | 73,682 | 78,082 | 75,921 | 2,161 |
| Recreation center | | | | |
| Personal services | 121,050 | 152,050 | 151,989 | 61 |
| Contractual services | 56,402 | 88,902 | 88,836 | 66 |
| Supplies and materials | 30,747 | 50,747 | 47,244 | 3,503 |
| Other operating costs | 500 | 500 | 204 | 296 |
| Recreation center | 208,699 | 292,199 | 288,273 | 3,926 |
| Other leisure time activities | | | | |
| Other operating costs | 500 | 500 | 28 | 472 |
| Total leisure time activities | 282,881 | 370,781 | 364,222 | 6,559 |
| Total expenditures | 2,517,374 | 2,621,899 | 2,510,602 | 111,297 |
| Excess of revenues over (under) expenditures | (225,374) | (51,478) | 45,467 | 96,945 |
| Other financing sources (uses): | | | | |
| Transfers - in | - | 100,000 | 100,000 | - |
| Transfers - out | (70,000) | (120,000) | (115,000) | (5,000) |
| Total other financing sources (uses) | (70,000) | (20,000) | (15,000) | (5,000) |
| Net change in fund balance | (295,374) | (71,478) | 30,467 | 91,945 |
| Fund balance at beginning of year, as restated | 648,796 | 648,796 | 648,796 | - |
| Prior year encumbrances appropriated | 43,426 | 43,426 | 43,426 | |
| Fund balance at end of year | \$ 396,848 | \$ 620,744 | \$ 722,689 | \$ 91,945 |

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Emergency Medical Service Fund For the Year Ended December 31, 2002

| | Budgeted Amounts | | | | | | iance with al Budget | |
|--------------------------------------|------------------|----------|----|----------|----|---------|-------------------------|--|
| | Or | iginal | | Final | | Actual | Positive (Negative) | |
| Revenues: | | | | | | | | |
| Property and other taxes | \$ | 196,300 | \$ | 196,300 | \$ | 186,183 | \$ (10,117) | |
| Charges for services | | 60,100 | | 69,100 | | 78,924 | 9,824 | |
| Intergovernmental | | 8,750 | | 25,910 | | 41,257 | 15,347 | |
| Total revenue | | 265,150 | | 291,310 | | 306,364 | 15,054 | |
| Expenditures: | | | | | | | | |
| Current: | | | | | | | | |
| General government | | | | | | | | |
| Miscellaneous | | | | | | | | |
| Other operating costs | | 3,200 | | 3,400 | | 3,352 | 48 | |
| Safety services | | | | | | | | |
| Division of emergency services | | | | | | | | |
| Personal services | | 197,481 | | 227,481 | | 221,565 | 5,916 | |
| Contractual services | | 22,148 | | 22,148 | | 21,656 | 492 | |
| Supplies and materials | | 16,501 | | 20,401 | | 17,554 | 2,847 | |
| Other operating costs | | 9,700 | | 9,700 | | 9,506 | 194 | |
| Capital outlay | | 30,000 | | 26,100 | | 26,018 | 82 | |
| Total safety services | | 275,830 | | 305,830 | | 296,299 | 9,531 | |
| Total expenditures | | 279,030 | | 309,230 | | 299,651 | 9,579 | |
| Net change in fund balance | | (13,880) | | (17,920) | | 6,713 | 24,633 | |
| Fund balance at beginning of year | | 118,892 | | 118,892 | | 118,892 | - | |
| Prior year encumbrances appropriated | | 13,130 | | 13,130 | | 13,130 | - | |
| Fund balance at end of year | \$ | 118,142 | \$ | 114,102 | \$ | 138,735 | \$ 24,633 | |

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Debt Retirement Fund For the Year Ended December 31, 2002

| | Budgeted Amounts | | | | | | Fina | ance with l Budget |
|---|------------------|--------------------|----|--------------------|----|--------------------|------|-----------------------|
| | 0 | riginal | | Final | | Actual | | egative) |
| Revenues: | ¢ | 20.000 | ¢ | 20.000 | ¢ | 22 195 | ¢ | 0.105 |
| Special assessments | \$ | 20,000 | \$ | 20,000 | \$ | 22,185 | \$ | 2,185 |
| Expenditures: Current: Miscellaneous | | | | | | | | |
| Other operating costs | | 200 | | 200 | | 146 | | 54 |
| Intergovernmental Debt service: Principal retirement Interest and fiscal charges | | 530,833 124,420 | | 535,683 124,420 | | 535,682 124,419 | | 1 |
| Total expenditures | | <u> </u> | | | | | | 56 |
| Total expenditures | | 655,453 | | 660,303 | | 660,247 | | 30 |
| Excess of revenues over (under) expenditures | | (635,453) | | (640,303) | | (638,062) | | 2,241 |
| <u>Other financing sources (uses):</u> Proceeds of notes Transfers - in | | - 632,786 | | 52,698 632,786 | | 52,699 637,635 | | 1 4,849 |
| Total other financing sources (uses) | | 632,786 | | 685,484 | | 690,334 | | 4,850 |
| Net change in fund balance | | (2,667) | | 45,181 | | 52,272 | | 7,091 |
| Fund balance at beginning of year | | 83,091 | | 83,091 | | 83,091 | | - |
| Fund balance at end of year | \$ | 80,424 | \$ | 128,272 | \$ | 135,363 | \$ | 7,091 |

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Capital Improvements Fund For the Year Ended December 31, 2002

| | | Budgeted | Amou | nts | | | | iance with al Budget |
|--|----|-------------|------|-----------|----|-----------|----|-------------------------|
| | | Driginal | | Final | | Actual | Р | lositive legative) |
| Devenues | | | | | | | | |
| <u>Revenues:</u> Income tax | \$ | 330,000 | \$ | 340,000 | \$ | 350,756 | \$ | 10,756 |
| Charges for services | Ψ | 20,000 | Ŷ | 20,000 | Ŷ | 87,740 | Ŷ | 67,740 |
| Intergovernmental | | 128,250 | | 251,370 | | 219,289 | | (32,081) |
| Investment income | | 50,000 | | 50,000 | | 19,984 | | (30,016) |
| Other | | - | | - | | 11,533 | | 11,533 |
| Total revenue | | 528,250 | | 661,370 | | 689,302 | | 27,932 |
| Expenditures: | | | | | | | | |
| Current: | | | | | | | | |
| Miscellaneous | | | | | | | | |
| Other operating costs | | 15,000 | | 33,281 | | 31,939 | | 1,342 |
| Capital outlay | | 6,290 | | 7,190 | | 4,580 | | 2,610 |
| Total miscellaneous | | 21,290 | | 40,471 | | 36,519 | | 3,952 |
| Safety services | | | | | | | | |
| Division of police | | • • • • • • | | | | | | 0.6 |
| Capital outlay | | 25,000 | | 26,427 | | 26,331 | | 96 |
| Division of street construction | | | | | | | | |
| Contractual services | | 2,607 | | 11,807 | | 11,237 | | 570 |
| Capital outlay | | 467,487 | | 432,237 | | 361,017 | | 71,220 |
| Total division of street construction | | 470,094 | | 444,044 | | 372,254 | | 71,790 |
| Leisure time activities | | | | | | | | |
| Division of parks | | | | | | | | |
| Capital outlay | | 130,461 | | 150,761 | | 106,710 | | 44,051 |
| Total expenditures | | 646,845 | | 661,703 | | 541,814 | | 119,889 |
| Excess of revenues over (under) expenditures | | (118,595) | | (333) | | 147,488 | | 147,821 |
| Other financing sources (uses): | | | | | | | | |
| Proceeds of notes | | - | | 150,000 | | 150,000 | | - |
| Proceeds of OPWC loans | | - | | 48,500 | | 48,500 | | - |
| Transfers - in | | 50,000 | | 50,000 | | - | | (50,000) |
| Transfers - out | | (632,786) | | (637,636) | | (637,636) | | - |
| Total other financing sources (uses) | | (582,786) | | (389,136) | | (439,136) | | (50,000) |
| Net change in fund balance | | (701,381) | | (389,469) | | (291,648) | | 97,821 |
| Fund balance at beginning of year | | 475,135 | | 475,135 | | 475,135 | | - |
| Prior year encumbrances appropriated | | 1,290 | | 1,290 | | 1,290 | | - |
| Fund balance at end of year | \$ | (224,956) | \$ | 86,956 | \$ | 184,777 | \$ | 97,821 |

Schedule of Revenues, Expenses and Changes In Fund Equity - Budget (Non-GAAP Basis) and Actual Water Fund For the Year Ended December 31, 2002

| | | Budgeted Amounts | | | | | | iance with |
|--|----|------------------|-------|-----------|--------|---------|--|------------|
| | Or | iginal | Final | | Actual | | Final budget Positive (Negative) | |
| Revenues: | | | | | | | | |
| Municipal income tax | \$ | 330,000 | \$ | 340,000 | \$ | 350,756 | \$ | 10,756 |
| Charges for services | | 421,100 | | 421,100 | | 421,213 | | 113 |
| Investment income | | 700 | | 700 | | 259 | | (441) |
| Other | | 1,500 | | 1,500 | | 1,402 | | (98) |
| Total revenue | | 753,300 | | 763,300 | | 773,630 | | 10,330 |
| Expenses: | | | | | | | | |
| Basic utility services | | | | | | | | |
| Division of water supply | | | | | | | | |
| Personal services | | 41,500 | | 44,500 | | 43,113 | | 1,387 |
| Contractual services | | 16,242 | | 21,242 | | 16,325 | | 4,917 |
| Supplies and materials | | 24,961 | | 24,961 | | 18,376 | | 6,585 |
| Capital outlay | | 5,000 | | 14,000 | | - | | 14,000 |
| Total division of water supply | | 87,703 | | 104,703 | | 77,814 | | 26,889 |
| Division of water distribution | | | | | | | | |
| Personal services | | 66,500 | | 71,500 | | 69,551 | | 1,949 |
| Contractual services | | 10,000 | | 10,000 | | 4,951 | | 5,049 |
| Supplies and materials | | 18,887 | | 18,887 | | 13,400 | | 5,487 |
| Capital outlay | | 326,781 | | 326,781 | | 113,236 | | 213,545 |
| Total division of water distribution | | 422,168 | | 427,168 | | 201,138 | | 226,030 |
| Office of superintendent | | | | | | | | |
| Personal services | | 162,159 | | 162,159 | | 155,291 | | 6,868 |
| Contractual services | | 130,136 | | 130,136 | | 91,935 | | 38,201 |
| Supplies and materials | | 29,092 | | 29,092 | | 24,797 | | 4,295 |
| Other operating costs | | 86,300 | | 86,300 | | 84,738 | | 1,562 |
| Capital outlay | | 2,500 | | 2,500 | | 58,948 | | (56,448) |
| Total office of superintendent | | 410,187 | | 410,187 | | 415,709 | | (5,522) |
| Total expenses | | 920,058 | | 942,058 | | 694,661 | | 247,397 |
| Net change in fund equity | | (166,758) | | (178,758) | | 78,969 | | 257,727 |
| Fund equity (deficit) at beginning of year | | 219,275 | | 219,275 | | 219,275 | | - |
| Prior year encumbrances appropriated | | 95,214 | | 95,214 | | 95,214 | | |
| Fund equity (deficit) at end of year | \$ | 147,731 | \$ | 135,731 | \$ | 393,458 | \$ | 257,727 |
| | | | | | | _ | | |

Schedule of Revenues, Expenses and Changes In Fund Equity - Budget (Non-GAAP Basis) and Actual Sewer Fund For the Year Ended December 31, 2002

| | | Budgeted | Amour | nts | | | Variance with Final budget | |
|--|----|-----------|-------|-----------|------------|-----------|-------------------------------|-----------|
| | C | Driginal | | Final | . <u> </u> | Actual | Рс | egative) |
| Revenues: | | | | | | | | |
| Charges for services | \$ | 910,500 | \$ | 955,366 | \$ | 955,833 | \$ | 467 |
| Other | | 500 | | 500 | | 685 | | 185 |
| Total revenue | | 911,000 | | 955,866 | | 956,518 | | 652 |
| Expenses: | | | | | | | | |
| Basic utility services | | | | | | | | |
| Office of superintendent | | | | | | | | |
| Personal services | | 160,034 | | 160,034 | | 155,206 | | 4,828 |
| Contractual services | | 155,303 | | 155,303 | | 148,000 | | 7,303 |
| Supplies and materials | | 42,307 | | 32,307 | | 27,589 | | 4,718 |
| Other operating costs | | 92,300 | | 92,300 | | 92,300 | | - |
| Capital outlay | | 3,000 | | 3,000 | | 1,900 | | 1,100 |
| Total office of superintendent | | 452,944 | | 442,944 | | 424,995 | | 17,949 |
| Division of sewer maintenance | | | | | | | | |
| Personal services | | 63,000 | | 66,000 | | 64,692 | | 1,308 |
| Contractual services | | 53,517 | | 58,917 | | 25,370 | | 33,547 |
| Supplies and materials | | 12,838 | | 12,838 | | 8,920 | | 3,918 |
| Capital outlay | | 93,085 | | 89,585 | | 69,893 | | 19,692 |
| Total division of sewer maintenance | | 222,440 | | 227,340 | | 168,875 | | 58,465 |
| Division of wastewater treatment | | | | | | | | |
| Personal services | | 68,500 | | 70,100 | | 69,609 | | 491 |
| Contractual services | | 126,068 | | 126,068 | | 111,495 | | 14,573 |
| Supplies and materials | | 37,248 | | 37,248 | | 21,408 | | 15,840 |
| Capital outlay | | 400,000 | | 513,500 | | 512,773 | | 727 |
| Total division of wastewater treatment | | 631,816 | | 746,916 | | 715,285 | | 31,631 |
| Total basic utility services | | 1,307,200 | | 1,417,200 | | 1,309,155 | | 108,045 |
| Intergovernmental | | | | | | | | |
| Debt service: | | | | | | | | |
| Principal retirement | | 194,050 | | 194,050 | | 194,040 | | 10 |
| Interest and fiscal charges | | 177,963 | | 177,963 | | 177,960 | | 3 |
| Total expenses | | 1,679,213 | | 1,789,213 | | 1,681,155 | | 108,058 |
| Excess of revenues over (under) expenses | | (768,213) | | (833,347) | | (724,637) | | 108,710 |
| Excess of revenues over (under) expenses | | (700,213) | | (055,547) | | (124,037) | (cor | tinued) |
| | | | | | | | | initiaca) |

Schedule of Revenues, Expenses and Changes In Fund Equity - Budget (Non-GAAP Basis) and Actual Sewer Fund For the Year Ended December 31, 2002

| | Budgeted | Amounts | | Variance with | | |
|--|------------|------------|------------|--|--|--|
| | Original | Final | Actual | Final budget Positive (Negative) | | |
| Other financing sources (uses): | | | | | | |
| Transfers - in | 863,817 | 863,817 | 733,817 | (130,000) | | |
| Transfers - out | (780,000) | (780,000) | (733,817) | (46,183) | | |
| Total other financing sources (uses) | 83,817 | 83,817 | | (176,183) | | |
| Net change in fund equity | (684,396) | (749,530) | (724,637) | (67,473) | | |
| Fund equity (deficit) at beginning of year | 843,132 | 843,132 | 843,132 | - | | |
| Prior year encumbrances appropriated | 142,675 | 142,675 | 142,675 | | | |
| Fund equity (deficit) at end of year | \$ 301,411 | \$ 236,277 | \$ 261,170 | \$ (67,473) | | |

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Street Maintenance and Repair Fund For the Year Ended December 31, 2002

| | | Budgeted | Amour | its | | | | ance with l Budget |
|--------------------------------------|----|----------|-------|----------|--------|---------|------------------------|-----------------------|
| | (| Original | | Final | Actual | | Positive (Negative) | |
| Revenues: | | | | | | | | |
| Intergovernmental | \$ | 177,000 | \$ | 177,000 | \$ | 178,578 | \$ | 1,578 |
| Investment income | | 4,000 | | 4,000 | | 3,088 | | (912) |
| Total revenue | | 181,000 | | 181,000 | | 181,666 | | 666 |
| Expenditures: | | | | | | | | |
| Current: | | | | | | | | |
| Transportation | | | | | | | | |
| Division of street maintenance | | | | | | | | |
| Personal services | | 163,865 | | 163,865 | | 157,154 | | 6,711 |
| Contractual services | | 30,000 | | 30,000 | | 8,289 | | 21,711 |
| Supplies and materials | | 31,660 | | 31,660 | | 23,246 | | 8,414 |
| Total expenditures | | 225,525 | | 225,525 | | 188,689 | | 36,836 |
| Net change in fund balance | | (44,525) | | (44,525) | | (7,023) | | 37,502 |
| Fund balance at beginning of year | | 85,397 | | 85,397 | | 85,397 | | - |
| Prior year encumbrances appropriated | | 160 | | 160 | | 160 | | |
| Fund balance at end of year | \$ | 41,032 | \$ | 41,032 | \$ | 78,534 | \$ | 37,502 |

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual State Highway Fund For the Year Ended December 31, 2002

| | Budgeted | Amoun | ts | | | | ince with l Budget |
|--------------------------------------|--------------|-------|----------|--------|--------|------------------------|-----------------------|
| | Driginal | | Final | Actual | | Positive (Negative) | |
| Revenues: | | | | | | | |
| Intergovernmental | \$ 14,300 | \$ | 14,300 | \$ | 14,479 | \$ | 179 |
| Investment income | 1,800 | | 1,800 | | 1,574 | | (226) |
| Total revenue | 16,100 | | 16,100 | | 16,053 | | (47) |
| Expenditures: | | | | | | | |
| Current: | | | | | | | |
| General government | | | | | | | |
| Transportation | | | | | | | |
| Division of street maintenance | | | | | | | |
| Personal services | 3,000 | | 7,000 | | 6,535 | | 465 |
| Supplies and materials | 25,355 | | 21,355 | | 9,114 | | 12,241 |
| Total expenditures | 28,355 | | 28,355 | | 15,649 | | 12,706 |
| Net change in fund balance | (12,255) | | (12,255) | | 404 | | 12,659 |
| Fund balance at beginning of year | 34,598 | | 34,598 | | 34,598 | | - |
| Prior year encumbrances appropriated | 155 | | 155 | | 155 | | |
| Fund balance at end of year | \$ 22,498 | \$ | 22,498 | \$ | 35,157 | \$ | 12,659 |

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Permissive Tax Fund For the Year Ended December 31, 2002

| | | Budgeted | l Amoun | its | | | Variance with Final Budget | | |
|-----------------------------------|---------------|----------|---------|------------|----|--------|-------------------------------|-----|--|
| | Original Fina | | Final | nal Actual | | | Positive (Negative) | | |
| Revenues: | | | | | | | | | |
| Intergovernmental | \$ | 16,000 | \$ | 16,000 | \$ | 16,843 | \$ | 843 | |
| Expenditures: | | | | | | | | | |
| Total expenditures | . <u> </u> | | | - | | | | - | |
| Net change in fund balance | | 16,000 | | 16,000 | | 16,843 | | 843 | |
| Fund balance at beginning of year | | 6,645 | | 6,645 | _ | 6,645 | | - | |
| Fund balance at end of year | \$ | 22,645 | \$ | 22,645 | \$ | 23,488 | \$ | 843 | |

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Police Pension Fund For the Year Ended December 31, 2002

| | | Budgeted | | Variance with Final Budget | | | |
|--|----|-----------------------|-----------------------------|-------------------------------|---------------------------|------------------------|---------------------------|
| | C | Driginal | Final | | Actual | Positive (Negative) | |
| <u>Revenues:</u> Property and other taxes Intergovernmental Total revenue | \$ | 25,700 - 25,700 | \$ 25,700 - 25,700 | \$ | 24,406 2,966 27,372 | \$ | (1,294) 2,966 1,672 |
| Expenditures: Current: Miscellaneous Other operating costs | | 500 | 500 | | 440 | | 60 |
| Safety services Division of police Personal services Total expenditures | | 26,400 26,900 | 26,400 26,900 | | 26,400 26,840 | | 60 |
| Net change in fund balance | | (1,200) | (1,200) | | 532 | | 1,732 |
| Fund balance at beginning of year Fund balance at end of year | \$ | 18,786 17,586 | \$ 18,786 17,586 | \$ | 18,786 19,318 | \$ | 1,732 |

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Law Enforcement and Education Fund For the Year Ended December 31, 2002

| | | | Variance with Final Budget | | | | |
|--------------------------------------|----------------|-------|-------------------------------|------------|-------|---------------------|-------|
| | Original Final | | | Actual | | ositive egative) | |
| Revenues: | | | | | | | |
| Fines, licenses, and permits | \$ | 1,000 | \$ 1,000 | \$ | 1,309 | \$ | 309 |
| Expenditures: | | | | | | | |
| Current: | | | | | | | |
| Safety services | | | | | | | |
| Division of police | | | | | | | |
| Supplies and materials | | 844 | 844 | | - | | 844 |
| Capital outlay | | 700 | 700 | | 700 | | - |
| Total expenditures | | 1,544 | 1,544 | . <u> </u> | 700 | | 844 |
| Net change in fund balance | | (544) | (544) | | 609 | | 1,153 |
| Fund balance at beginning of year | | 1,496 | 1,496 | | 1,496 | | - |
| Prior year encumbrances appropriated | | 544 | 544 | | 544 | | |
| Fund balance at end of year | \$ | 1,496 | \$ 1,496 | \$ | 2,649 | \$ | 1,153 |

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Law Enforcement Fund For the Year Ended December 31, 2002

| | | Budgeted | Amount | | | nce with Budget | |
|-----------------------------------|----|----------|--------|-------|-------------|------------------------|-----|
| | 0 | riginal |] | Final | Actual | Positive (Negative) | |
| Revenues: | | | | | | | |
| Fines, licenses, and permits | \$ | 1,500 | \$ | 1,500 | \$ 1,587 | \$ | 87 |
| Expenditures: | | | | | | | |
| Current: | | | | | | | |
| Safety services | | | | | | | |
| Division of police | | | | | | | |
| Supplies and materials | | 500 | | 325 | - | | 325 |
| Capital outlay | | 1,500 | | 1,675 | 1,675 | | - |
| Total expenditures | | 2,000 | | 2,000 | 1,675 | . <u></u> | 325 |
| Net change in fund balance | | (500) | | (500) | (88) | | 412 |
| Fund balance at beginning of year | | 1,943 | | 1,943 | 1,943 | | - |
| Fund balance at end of year | \$ | 1,443 | \$ | 1,443 | \$ 1,855 | \$ | 412 |

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual COPS Grant Fund For the Year Ended December 31, 2002

| | | Budgeted | Amoun | ts | | | | ance with l Budget |
|--|----------|----------|-------|----------|--------|----------|------------------------|-----------------------|
| | Original | | | Final | Actual | | Positive (Negative) | |
| Revenues: | | | | | | | | |
| Intergovernmental | \$ | 10,000 | \$ | 11,250 | \$ | 16,250 | \$ | 5,000 |
| Expenditures: | | | | | | | | |
| Current: | | | | | | | | |
| Safety services | | | | | | | | |
| Division of police | | | | | | | | |
| Personal services | | 30,000 | | 38,200 | | 38,175 | | 25 |
| Excess of revenues over (under) expenditures | | (20,000) | | (26,950) | | (21,925) | | 5,025 |
| Other financing sources (uses): | | | | | | | | |
| Transfers - in | | 20,000 | | 20,000 | | 15,000 | | (5,000) |
| Net change in fund balance | | - | | (6,950) | | (6,925) | | 25 |
| Fund balance at beginning of year | | 7,203 | | 7,203 | | 7,203 | | - |
| Fund balance at end of year | \$ | 7,203 | \$ | 253 | \$ | 278 | \$ | 25 |

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Miscellaneous Grants Fund For the Year Ended December 31, 2002

| | | Budgeted | Amounts | | | | Variance with Final Budget | | |
|-----------------------------------|----------|----------|---------|-------|--------|-------|-------------------------------|---|--|
| | Original | | Final | | Actual | | Positive (Negative) | | |
| Revenues: | | | | | | | | | |
| Total revenue | \$ | - | \$ | - | \$ | - | \$ | - | |
| Expenditures: | | | | | | | | | |
| Current: | | | | | | | | | |
| Transportation | | | | | | | | | |
| Division of street maintenance | | | | | | | | | |
| Contractual services | | - | | 582 | | 582 | | - | |
| Net change in fund balance | | - | | (582) | | (582) | | - | |
| Fund balance at beginning of year | | 582 | | 582 | | 582 | | - | |
| Fund balance at end of year | \$ | 582 | \$ | - | \$ | - | \$ | - | |

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Education and Recreation Assistance Fund For the Year Ended December 31, 2002

| | | Budgeted | ts | | | Variance with Final Budget | | |
|-----------------------------------|----|----------------|----|----------|----|-------------------------------|------------------------|-------|
| | 0 | Original Final | | Final | | Actual | Positive (Negative) | |
| Revenues: | | | | | | | | |
| Total revenue | \$ | - | \$ | - | \$ | - | \$ | - |
| Expenditures: | | | | | | | | |
| Current: | | | | | | | | |
| Board of health | | | | | | | | |
| Contractual services | | - | | 9,500 | | 4,776 | | 4,724 |
| Supplies and materials | | - | | 500 | _ | 201 | _ | 299 |
| Total expenditures | | | | 10,000 | | 4,977 | | 5,023 |
| Net change in fund balance | | - | | (10,000) | | (4,977) | | 5,023 |
| Fund balance at beginning of year | | 10,000 | | 10,000 | | 10,000 | | |
| Fund balance at end of year | \$ | 10,000 | \$ | - | \$ | 5,023 | \$ | 5,023 |

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Fire Department Levy Fund For the Year Ended December 31, 2002

| | | Budgeted | Amour | nts | | | | ance with al Budget |
|---|----|-------------|-------|---------|--------|-----------------|------------------------|------------------------|
| | 0 | riginal | | Final | Actual | | Positive (Negative) | |
| Revenues: | | | | | | | | |
| Property and other taxes Intergovernmental | \$ | 91,300 - | \$ | 91,300 | \$ | 87,268 9,759 | \$ | (4,032) 9,759 |
| Total revenue | | 91,300 | | 91,300 | | 97,027 | | 5,727 |
| Expenditures: Current: Miscellaneous | | 2,000 | | 2,000 | | 1,563 | | 437 |
| Other operating costs Safety services | | 2,000 | | 2,000 | | 1,505 | | 457 |
| Division of fire | | | | | | | | |
| Capital outlay | | 49,154 | | 49,154 | | 18,324 | | 30,830 |
| Total expenditures | | 51,154 | | 51,154 | | 19,887 | | 31,267 |
| Net change in fund balance | | 40,146 | | 40,146 | | 77,140 | | 36,994 |
| Fund balance at beginning of year | | 182,358 | | 182,358 | | 182,358 | | - |
| Prior year encumbrances appropriated | | 4,154 | | 4,154 | | 4,154 | | - |
| Fund balance at end of year | \$ | 226,658 | \$ | 226,658 | \$ | 263,652 | \$ | 36,994 |

This Page is Intentionally Left Blank.

STATISTICAL SECTION

This Page is Intentionally Left Blank.

CITY OF RITTMAN, OHIO General Governmental Revenues by Source and Expenditures by Function (1) Last Ten Years (\$000 omitted)

79

| | 1993 | <u>1994</u> | <u>1995</u> | <u>1996</u> | <u>1997</u> | <u>1998</u> | <u>1999</u> | 2000 | 2001 | 2002 |
|-----------------------------|----------|-------------|-------------|-------------|-------------|-------------|-------------|-------|-------|-------|
| <u>REVENUES</u> | | | | | | | | | | |
| Taxes | \$ 1,217 | 1,262 | 1,403 | 1,364 | 1,459 | 1,403 | 1,529 | 1,498 | 1,643 | 1,775 |
| Intergovernmental revenues | 567 | 677 | 666 | 851 | 709 | 873 | 1,002 | 1,022 | 992 | 983 |
| Charges for services | 423 | 395 | 424 | 456 | 431 | 435 | 503 | 472 | 539 | 877 |
| Special assessments | 44 | 70 | 64 | 63 | 25 | 20 | 25 | 24 | 20 | 22 |
| Fines, licenses and permits | 54 | 58 | 69 | 66 | 60 | 63 | 73 | 68 | 133 | 78 |
| Investment income | 91 | 138 | 299 | 276 | 311 | 307 | 247 | 416 | 267 | 141 |
| Miscellaneous | - | | 3 | 8 | 9 | 44 | 87 | 9 | 41 | 208 |
| Total | \$ 2,396 | 2,600 | 2,928 | 3,084 | 3,004 | 3,145 | 3,466 | 3,509 | 3,635 | 4,084 |
| | | | | | | | | | | |
| | | | | | | | | | | |
| <u>EXPENDITURES</u> | | | | | | | | | | |
| Safety services | \$ 650 | 796 | 730 | 915 | 970 | 1,039 | 1,121 | 1,170 | 1,258 | 1,315 |
| Public health and welfare | 172 | 181 | 179 | 70 | 72 | 68 | 72 | 71 | 81 | 83 |
| Leisure time activities | 65 | 66 | 67 | 72 | 99 | 95 | 93 | 195 | 223 | 374 |
| Community environment | 5 | 3 | 5 | - | - | 3 | - | - | - | - |
| Basic utility services | 216 | 204 | 206 | 198 | 197 | 197 | 198 | 524 | 201 | 208 |
| Transportation | 433 | 387 | 387 | 390 | 617 | 390 | 456 | 441 | 497 | 709 |
| General government | 370 | 420 | 401 | 418 | 470 | 472 | 539 | 624 | 569 | 608 |
| Capital outlay | 673 | 1,115 | 328 | 414 | 88 | 745 | 646 | 880 | 3,040 | 304 |
| Debt service | | | | | | | | | | |
| Principal retirement | 244 | 81 | 75 | 71 | 73 | 71 | 75 | 81 | 128 | 136 |
| Interest and fiscal charges | 36 | 59 | 56 | 53 | 51 | 48 | 46 | 82 | 117 | 126 |
| Total | \$ 2,864 | 3,312 | 2,434 | 2,601 | 2,637 | 3,128 | 3,246 | 4,068 | 6,114 | 3,863 |

Note: Financial information provided excludes other financing sources and uses.

(1) Includes general, special revenue, debt service and capital projects funds for fiscal year 2002. Fiscal years 1993-2001 includes general, special revenue, debt service, capital projects and expendable trust funds.

Schedules of Property Tax, Tangible Tax, Special Assessments, Levied/Billed and Collections, and Economic Indicators

Last Ten Years (\$000 ommitted)

| | | | 1993 | <u>1994</u> | <u>1995</u> | <u>1996</u> | <u>1997</u> | <u>1998</u> | <u>1999</u> | 2000 | 2001 | 2002 |
|--------|--------------------------------------|------|----------|-------------|-------------|-------------|-------------|-------------|-------------|-------|-------|-------|
| | PROPERTY TAX | | | | | | | | | | | |
| | Net tax levy | \$ | 335 | 288 | 322 | 328 | 312 | 339 | 362 | 382 | 413 | 490 |
| | Taxes collected | \$ | 319 | 282 | 288 | 287 | 315 | 324 | 355 | 375 | 406 | 459 |
| | Percentage collected | | 95% | 98% | 89% | 88% | 101% | 96% | 98% | 98% | 98% | 94% |
| | <u>TANGIBLE TAX</u> | | | | | | | | | | | |
| | Billed | \$ | 109 | 122 | 130 | 140 | 161 | 125 | 147 | 133 | 132 | 147 |
| | Collected | \$ | 107 | 116 | 126 | 134 | 155 | 125 | 147 | 133 | 132 | 145 |
| | Pecentage collected | | 98% | 95% | 97% | 96% | 96% | 100% | 100% | 100% | 100% | 99% |
| | Delinquent | | 2 | 2 | 3 | 5 | 5 | - | - | - | - | - |
| | SPECIAL ASSESSMENTS | | | | | | | | | | | |
| | Billed | \$ | 30 | 50 | 48 | 35 | 29 | 22 | 25 | 24 | 21 | 21 |
| | Collected | \$ | 47 | 45 | 33 | 30 | 30 | 21 | 25 | 24 | 20 | 21 |
| | Pecentage collected | | 94% | 90% | 68% | 85% | 104% | 96% | 100% | 100% | 95% | 100% |
| | Delinquent | | 3 | 3 | 2 | 1 | - | 1 | 1 | - | 2 | - |
| 08 | <u>COMMUNITY ECONOMIC INDICA</u> | ATOR | <u>s</u> | | | | | | | | | |
| \cup | Commercial | | | | | | | | | | | |
| | Number of building permits issued | | 2 | - | 2 | - | 4 | 7 | 11 | 17 | 10 | 10 |
| | Value of building permits issued | \$ | 1,300 | - | 534 | - | 1,961 | 2,043 | 280 | 4,114 | 591 | 938 |
| | Residential | | | | | | | | | | | |
| | Number of building permits issued | | 18 | 30 | 8 | 9 | 7 | 14 | 118 | 67 | 148 | 191 |
| | Value of building permits issued | \$ | 1,710 | 2,316 | 642 | 704 | 610 | 1,161 | 1,312 | 2,242 | 4,469 | 6,405 |
| | Unemployment rates | | | | | | | | | | | |
| | Wayne County | | 4.8 | 3.9 | 3.5 | 4.3 | 4.2 | 3.2 | 3.5 | 3.1 | 3.9 | 4.7 |
| | State of Ohio | | 6.5 | 6.3 | 4.8 | 4.9 | 4.6 | 4.3 | 4.3 | 3.9 | 4.8 | 5.7 |
| | United States | | 6.8 | 7.0 | 5.2 | 5.4 | 4.4 | 4.3 | 4.2 | 4.0 | 5.8 | 5.8 |
| | Registered voters, November election | | | | | | | | | | | |
| | (City of Rittman) | | 2,657 | 2,748 | 2,835 | 3,022 | 3,087 | 3,867 | 3,073 | 3,265 | 2,939 | 3,089 |
| | Financial Institution Deposits | \$ | 786 | 962 | 936 | 857 | 1,786 | 1,834 | 1,599 | 916 | 1,028 | 1,189 |

Source: Wayne and Medina County Auditors

Wayne County Board of Elections

Ohio Bureau of Employment Services

Federal Reserve Board and City of Rittman Zoning Department

81

Schedules of Assessed Valuation, Estimated True Value and Property Tax Rates all Direct and Overlapping Governments Last Ten Years (\$000 omitted)

| | <u>1993</u> | <u>1994</u> | <u>1995</u> | <u>1996</u> | <u>1997</u> | <u>1998</u> | <u>1999</u> | 2000 | 2001 | 2002 |
|----------------------------|--------------|-------------------|-------------|--------------------|----------------------|-------------|-------------|---------|---------|---------|
| ASSESSED VALUATION | | | | | | | | | | |
| Real property | \$ 44,089 | 43,171 | 45,035 | 46,619 | 58,945 | 58,253 | 66,668 | 66,685 | 66,703 | 68,614 |
| Public utility property | 3,704 | 3,612 | 3,645 | 3,363 | 3,253 | 3,335 | 2,968 | 2,956 | 3,021 | 2,099 |
| Tangible personal property | 15,011 | 15,011 | 16,060 | 17,357 | 18,670 | 19,632 | 20,340 | 20,345 | 18,441 | 17,822 |
| Total | \$ 62,804 | 61,794 | 64,740 | 67,339 | 80,868 | 81,220 | 89,976 | 89,986 | 88,165 | 88,535 |
| | | | | | | | | | | |
| ESTIMATED VALUATION | | | | | | | | | | |
| Total | \$ 189,717 | 176,554 | 184,971 | 192,396 | 231,051 | 232,058 | 257,073 | 257,104 | 251,901 | 252,956 |
| | | | | | | | | | | |
| | | | | | | | | | | |
| PROPERTY TAX RATES - ALI | L DIRECT AND | OVERLAPPIN | IG GOVERNM | <u>AENTS (MILL</u> | <u>S PER \$1,000</u> | VALUATION | 2 | | | |
| Wayne County | 7.35 | 7.35 | 8.35 | 8.35 | 8.35 | 8.35 | 8.35 | 8.75 | 8.75 | 8.75 |
| Medina County | 7.42 | 7.45 | 7.28 | 7.27 | 7.25 | 7.25 | 7.22 | 7.20 | 7.19 | 7.06 |
| School | 46.20 | 46.20 | 46.20 | 54.80 | 54.80 | 54.80 | 54.80 | 54.80 | 54.80 | 54.80 |
| Vocational school | 4.10 | 4.10 | 4.10 | 4.10 | 4.10 | 4.10 | 4.10 | 4.10 | 4.10 | 4.10 |
| Milton Township | 5.10 | 5.10 | 6.60 | 6.60 | 6.60 | 6.60 | 6.60 | 6.60 | 6.60 | 6.60 |
| Chippewa Township | 6.70 | 6.70 | 6.70 | 6.70 | 6.70 | 6.70 | 4.00 | 6.70 | 6.70 | 6.70 |

| Chippewa Township | 6.70 | 6.70 | 6.70 | 6.70 | 6.70 | 6.70 | 4.00 | 6.70 | 6.70 | 6.70 |
|----------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|
| Mental Health | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| City of Rittman | 7.10 | 6.90 | 7.10 | 7.50 | 7.50 | 7.50 | 7.50 | 7.50 | 7.50 | 7.50 |
| Wayne County Library | | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 | 1.00 |
| | | | | | | | | | | |
| Total | 84.97 | 85.80 | 88.33 | 97.32 | 97.30 | 97.30 | 94.57 | 97.65 | 97.64 | 97.51 |
| | | | | | | | | | | |

Source: Wayne County Auditor, Medina County Auditor

Schedules of Computation of Legal Debt Margin,

Overlapping Debt Analysis, and Ratio of Net Bonded Debt to Assessed Value and Net Bonded Debt Per Capita December 31, 2002

| LEGAL DEBT MARGIN | | Unvoted | Overall |
|--|----|------------|------------|
| Total assessed valuation | \$ | 88,534,000 | 88,534,000 |
| Debt limitation - 5.5% of assessed valuation | _ | 4,869,370 | |
| Debt limitation - 10.5% of assessed valuation | | | 9,296,070 |
| Debt applicable to limitation: Gross indebtedness | | 5,389,661 | 5,389,661 |
| Exempt debt: | | 5,567,001 | 5,569,001 |
| Sewer revenue bonds | | 1,170,800 | 1,170,800 |
| OWDA loans | | 2,205,546 | 2,205,546 |
| OPWC loans | | 43,650 | 43,650 |
| Special assessment bonds | | 74,665 | 74,665 |
| Total debt applicable to limitation | | 1,895,000 | 1,895,000 |
| Legal debt margin | \$ | 2,974,370 | 7,401,070 |

DIRECT AND OVERLAPPING DEBT (\$000 omitted)

82

| | Asse | essed valuations | Net debt outstanding | Percentage applicable to City | Amount applicable to City |
|--|------|------------------|-------------------------|-------------------------------------|---------------------------------|
| City of Rittman | \$ | 88,534 \$ | 1,895 | 100% \$ | 1,895 |
| Rittman Exempted Village School District | | 96,734 | - | 91.5% | - |
| Wayne County, Ohio | | 1,797,608 | 11,743 | 4.9% | 578 |

RATIO OF NET BONDED DEBT TO ASSESSED VALUE AND NET BONDED DEBT PER CAPITA

| | <u>1993</u> | <u>1994</u> | <u>1995</u> | <u>1996</u> | <u>1997</u> | <u>1998</u> | <u>1999</u> | 2000 | 2001 | 2002 |
|----------------------------------|--------------|-------------|-------------|-------------|-------------|-------------|-------------|--------|--------|--------|
| Assessed value (\$000 omitted) | \$ 62,804 | 62,703 | 64,740 | 67,338 | 80,868 | 81,221 | 89,975 | 89,986 | 88,165 | 88,534 |
| Population | 6,143 | 6,143 | 6,143 | 6,143 | 6,143 | 6,143 | 6,143 | 6,314 | 6,314 | 6,314 |
| Debt outstanding (\$000 omitted) | \$ 1,136 | 1,110 | 988 | 1,043 | 1,210 | 1,055 | 900 | 2,229 | 2,006 | 1,895 |
| Ratio of debt to assessed value | 1.81 | 1.77 | 1.53 | 1.55 | 1.50 | 1.30 | 1.00 | 2.48 | 2.28 | 2.14 |
| Debt per capita (full \$) | \$ 185 | 181 | 161 | 170 | 197 | 172 | 147 | 353 | 318 | 300 |

Source: Wayne County Auditor, Census Bureau

Schedules of Ratio of Annual Debt Service Expenditures for General Bonded Debt

to Total General Governmental Expenditures and

Revenue Bond Coverage

Last Ten Years (\$000 omitted)

| | - | 1993 | 1994 | <u>1995</u> | <u>1996</u> | <u>1997</u> | <u>1998</u> | <u>1999</u> | 2000 | 2001 | 2002 |
|--|----|-------|-------|-------------|-------------|-------------|-------------|-------------|-------|-------|-------|
| <u>GENERAL BONDED DEBT</u> | | | | | | | | | | | |
| Debt service | \$ | 280 | 140 | 131 | 124 | 124 | 120 | 120 | 162 | 245 | 135 |
| General governmental expenditures | \$ | 2,864 | 3,312 | 2,434 | 2,600 | 2,637 | 3,128 | 3,246 | 4,068 | 6,114 | 3,863 |
| Ratio of debt service to general governmental expenditures | | 9.78 | 4.23 | 5.38 | 4.77 | 4.70 | 3.84 | 3.70 | 3.98 | 4.01 | 3.49 |
| <u>REVENUE BOND COVERAGE</u> | | | | | | | | | | | |
| Sewer: | | | | | | | | | | | |
| Direct revenue | \$ | 3,480 | 940 | 935 | 909 | 870 | 915 | 882 | 909 | 921 | 965 |
| Operating expense (1) | \$ | 669 | 398 | 410 | 457 | 838 | 637 | 476 | 652 | 681 | 673 |
| Net available | \$ | 2,811 | 542 | 525 | 452 | 32 | 278 | 406 | 257 | 240 | 292 |
| Principal | \$ | 2,665 | 10 | 11 | 11 | 12 | 13 | 13 | 13 | 14 | 15 |
| Interest | \$ | 95 | 66 | 65 | 65 | 64 | 64 | 63 | 196 | 187 | 178 |
| Total debt service | \$ | 2,760 | 76 | 76 | 76 | 76 | 77 | 76 | 209 | 201 | 193 |
| Coverage | | 1.02 | 7.13 | 6.91 | 5.95 | 0.42 | 3.61 | 5.34 | 1.23 | 1.19 | 1.51 |

Note: All years presented are reported on a GAAP basis. (1) excludes depreciation

CITY OF RITTMAN, OHIO Schedules of Principal Taxpayers, Miscellaneous Statistics, and Demographic Statistics

PRINCIPAL TAXPAYERS

| | | | Percentage of |
|----------------------------|--------|-----------------|-------------------|
| | Taxabl | e Valuation (1) | Taxable Valuation |
| Carastar Paperboard | \$ | 9,244,310 | 10.49% |
| Morton International | + | 5,725,730 | 6.49% |
| Lara Chevrolet Buick | | 887,230 | 1.01% |
| Ohio Edison | | 787,950 | 0.89% |
| Northern Health Facilities | | 597,940 | 0.68% |
| Imperial Plastics, Inc. | | 563,350 | 0.64% |
| Rittman Associates | | 516,720 | 0.59% |
| Premier Pontiac GMC | | 473,850 | 0.54% |
| United Telephone | | 456,580 | 0.52% |
| Oscar & Christine Gross | | 432,290 | <u>0.49%</u> |
| Total of above | \$ | 19,685,950 | <u>22.33</u> % |
| Total City | \$ | 88,165,000 | |

MISCELLANEOUS STATISTICS

| Date of incorporation | 1960 |
|------------------------------|-----------------------|
| Form of government | Mayor-Council-Manager |
| Area (square miles) | 6.1 |
| Number of parks | 12 |
| Miles of Streets | 38.5 |
| Number of street lights | 475 |
| Number of traffic lights | 5 |
| Fire Protection | |
| Number of stations | 1 |
| Number volunteers | 29 |
| Police Protection | |
| Number of stations | 1 |
| Number of full-time officers | 9 |

 ∞ (1) Includes Real Estate, Tangible Personal Property and Public Utility Assessed Valuations

POPULATION and SCHOOL ENROLLMENT

| | | School |
|------|------------|------------|
| Year | Population | Enrollment |
| 1993 | 6,143 | 1,382 |
| 1994 | 6,143 | 1,376 |
| 1995 | 6,143 | 1,364 |
| 1996 | 6,143 | 1,380 |
| 1997 | 6,143 | 1,373 |
| 1998 | 6,143 | 1,344 |
| 1999 | 6,143 | 1,307 |
| 2000 | 6,314 | 1,273 |
| 2001 | 6,314 | 1,209 |
| 2002 | 6,314 | 1,239 |

Source: Wayne County Auditor

U.S. Censuses 1990, 2000

Ohio Department of Education

Lennon & Company

Certified Public Accountant

104 High Street, Suite 201 • Wadsworth, Ohio 44281 • (330) 334-7774 • wmlennon@apk.net

REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Members of the City Council City of Rittman Rittman, Ohio 44270

We have audited the financial statements of the City of Rittman, Ohio, (the City) as of and for the year ended December 31, 2002, and have issued our report thereon dated September 26, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of management and City Council and is not intended to be and should not be used by anyone other than these specified parties.

Hennon & Company

LENNON & COMPANY Certified Public Accountant September 26, 2003





Auditor of State Betty Montgomery 88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514 800-282-0370

Facsimile 614-466-4490

CITY OF RITTMAN

WAYNE COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED NOVEMBER 13, 2003