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#### INDEPENDENT ACCOUNTANTS' REPORT

Fairfield Department of Health Fairfield County 1587 Granville Pike Lancaster, Ohio 43130

To Members of the Board:

We have audited the accompanying financial statement of the Fairfield Department of Health, Fairfield County, Ohio, (the Health Department) as of and for the year ended December 31, 2002. This financial statement is the responsibility of the Health Department's management. Our responsibility is to express an opinion on this financial statement based on our audit.

Except as discussed in the second following paragraph, we conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Health Department prepares its financial statement on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

The Health Department did not reconcile health clinic billing records to records of services provided, nor were certain records of services provided retained on file. As a result, we were unable to satisfy ourselves regarding health clinic receipts which represent 91% of reported charges for service receipts in the Special Revenue Fund Type.

In our opinion, except for the effects of such adjustments, if any, as might have been determined to be necessary had we been able to satisfy ourselves regarding health clinic receipts as discussed in the preceding paragraph, the financial statement referred to above presents fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the Fairfield Department of Health, Fairfield County, Ohio, for the year ended December 31, 2002, and its combined cash receipts and disbursements for the year then ended on the basis of accounting described in Note 1.

35 N. Fourth St. / First Floor / Columbus, OH 43215 Telephone: (614) 466-3340 (800) 282-0370 Fax: (614) 728-7398 www.auditor.state.oh.us Fairfield Department of Health Fairfield County Independent Accountants' Report Page 2

In accordance with *Government Auditing Standards*, we have also issued our report dated August 13, 2003, on our consideration of the Health Department's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

The accompanying schedule of federal awards expenditures is presented for additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the financial statement. We subjected this information to the auditing procedures applied in the audit of the financial statement and, in our opinion, is fairly stated, in all material respects, in relation to the financial statement taken as a whole.

This report is intended solely for the information and use of the audit committee, management, the Board and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other then these specified parties.

**Betty Montgomery Auditor of State** 

Butty Montgomery

August 13, 2003

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2002

	Governmental		
	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts:			
Taxes	\$633,150	\$0	\$633,150
Intergovernmental	44,555	863,384	907,939
Charges for Services	173,757	750,006	923,763
Licenses and Permits	106,415	380,333	486,748
Fines	0	2,540	2,540
Contractual services	0	275	275
Other receipts	25,718	56,581	82,299
Total Cash Receipts	983,595	2,053,119	3,036,714
Cash Disbursements:			
Salaries	599,923	469,111	1,069,034
Supplies	28,312	99,688	128,000
Remittances to State	0	30,799	30,799
Equipment	29,184	3,951	33,135
Contracts - Repair	5,451	467	5,918
Contracts - Services	170,124	129,931	300,055
Rentals	16,763	0	16,763
Travel	9,060	3,332	12,392
Insurance	0	15,071	15,071
Project Fund Expenditures	0	626,263	626,263
Capital outlay	0	1,500	1,500
Advertising and Printing	7,408	0	7,408
Public Employee's Retirement	85,855	78,938	164,793
Worker's Compensation	2,425	1,874	4,299
Unemployment Compensation	970	0	970
Other	126,995	182,995	309,990
Total Disbursements	1,082,470	1,643,920	2,726,390
Total Receipts Over/(Under) Disbursements	(98,875)	409,199	310,324
Other Financing Receipts/(Disbursements):			
Transfers-In	0	6,807	6,807
Advances-In	6,377	6,377	12,754
Transfers-Out	(6,807)	0	(6,807)
Advances-Out	(6,377)	(6,377)	(12,754)
Total Other Financing Receipts/(Disbursements)	(6,807)	6,807	0
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements			
and Other Financing Disbursements	(105,682)	416,006	310,324
Fund Cash Balances, January 1	143,205	145,749	288,954
Fund Cash Balances, December 31	\$37,523	\$561,755	\$599,278
Reserves for Encumbrances, December 31	\$25,952	\$47,625	\$73,577

The notes to the financial statement are an integral part of this statement.

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### NOTES TO THE FINANCIAL STATEMENT DECEMBER 31, 2002

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Description of the Entity

The Fairfield County General Health District merged with the City of Lancaster Health Department on January 1, 2002 and became known as The Fairfield Department of Health. The Fairfield Department of Health, Fairfield County, Ohio, (the Health Department) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Health Department is directed by an elevenmember Board and a Health Commissioner. The Health Department's services include communicable disease investigations, immunization clinics, inspections, vital statistics, public health nursing services, and issues health-related licenses and permits.

The Health Department's management believes this financial statement presents all activities for which the Health Department is financially accountable.

### **B.** Basis of Accounting

This financial statement follows the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

This statement includes adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash

As required by Ohio Revised Code, the Fairfield County Treasurer is custodian for the Health Department's cash. The Health Department's assets are held in the County's cash and investment pool, and are valued at the County Treasurer's reported carrying amount. The Health Department's portion of this pool for the year ended December 31, 2002 is \$599,278. The disclosures of the County's deposits and investments at December 31, 2002, are made in the County's Comprehensive Annual Financial Report.

### D. Fund Accounting

The Health Department uses fund accounting to segregate cash that is restricted as to use. The Health Department classifies its funds into the following types:

#### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those restricted by law or contract.

### 2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The District had the following significant Special Revenue Fund:

Public Health Nursing Fund - This fund receives reimbursements from Medicaid and Medicare for providing clinic services to low income families, Medicaid eligible persons, and the general population of the County.

## NOTES TO THE FINANCIAL STATEMENT DECEMBER 31, 2002 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure and amendments thereto. Unencumbered appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1.

#### 3. Encumbrances

The Ohio Revised Code requires the District to reserve (encumber) appropriations when commitments are made. At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding fiscal year and need not be reappropriated.

A summary of 2002 budgetary activity appears in Note 2.

### F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Health Department's basis of accounting.

### 2. BUDGETARY ACTIVITY

Budgetary activity for the year ended December 31, 2002 follows:

2002 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$1,091,439	\$983,595	(\$107,844)
Special Revenue	1,945,407	2,059,926	114,519
Total	\$3,036,846	\$3,043,521	\$6,675

## NOTES TO THE FINANCIAL STATEMENT DECEMBER 31, 2002 (Continued)

### 2. BUDGETARY ACTIVITY (Continued)

2002 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$1,130,511	\$1,115,229	\$15,282
Special Revenue	1,921,514	1,691,545	229,969
Total	\$3,052,025	\$2,806,774	\$245,251

#### 3. FUNDING

The County apportions the excess of the Health Department's appropriations over other estimated receipts among the townships and municipalities composing the Health Department, based on their taxable property valuations. The County withholds the apportioned excess from property tax settlements and distributes it to the Health Department. These amounts are included as tax receipts in the financial statements.

#### 4. RETIREMENT SYSTEM

The Health Department's full-time employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2002, PERS members contributed 8.5% of their gross salaries. The Health Department contributed an amount equal to 13.55% of participants' gross salaries. The Health Department has paid all contributions required through December 31, 2002.

#### 5. RISK MANAGEMENT

### **Risk Pool Membership**

The Health Department belongs to the Public Entities Pool of Ohio ("PEP"), a risk-sharing pool available to Ohio local governments. PEP provides property and casualty insurance for its members. PEP is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund PEP. PEP pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

### Casualty Coverage

PEP retains casualty risks up to \$250,000 per claim, including loss adjustment expenses. Claims exceeding \$250,000 are reinsured with APEEP up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Governments can elect additional coverage, from \$2,000,000 to \$10,000,000, from the General Reinsurance Corporation.

If losses exhaust PEP's retained earnings, APEEP covers PEP losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

## NOTES TO THE FINANCIAL STATEMENT DECEMBER 31, 2002 (Continued)

### 5. RISK MANAGEMENT (Continued)

### **Risk Pool Membership (Continued)**

#### **Property Coverage**

PEP retains property risks, including automobile physical damage, up to \$10,000 on any specific loss with an annual aggregate of \$700,000 for 2001 and \$1,250,000 for 2002. The Travelers Indemnity Company reinsures losses exceeding \$10,000 if the annual aggregate is reached and all specific losses exceeding \$100,000. APEEP's Operating Fund and Guarantee Fund pay for losses and loss adjustment expenses should they exceed operating contributions.

The aforementioned casualty and property reinsurance agreements do not discharge PEP's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

#### **Financial Position**

PEP's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31:

Casualty Coverage	<u>2002</u>	<u>2001</u>
Assets	\$20,174,977	\$19,358,458
Liabilities	(8,550,749)	(8,827,588)
Retained earnings	<u>\$11,624,228</u>	<u>\$10,530,870</u>

Property Coverage	<u>2002</u>	<u>2001</u>
Assets	\$2,565,408	1,890,323
Liabilities	<u>(655,318)</u>	<u>(469,100)</u>
Retained earnings	<u>\$1,910,090</u>	<u>\$1,421,223</u>

### 6. JOINTLY GOVERNED ORGANIZATIONS

<u>FairCATS</u> - The Fairfield County Agency Transportation Systems, Inc. (FairCATS) was created in March, 2001 as a legally separate organization under Chapter 1702 of the ORC This organization coordinates transportation services within Fairfield County. FairCATS is governed by a board consisting of 12 trustees who serve for three years each. Not more than one third of the members can be from for profit entities. Member organizations of FairCATS may be any individual, public or private entities. All members pay an annual membership fee of \$500. The Fairfield County MRDD is the Lead Agency and administers the organization. The project is contingent upon the continued availability of state and local funds. The Health Department has no equity interest and no debt obligations, nor is the existence of this organization dependent upon members from the Health Department.

## NOTES TO THE FINANCIAL STATEMENT DECEMBER 31, 2002 (Continued)

### 6. JOINTLY GOVERNED ORGANIZATIONS (Continued)

Southeastern Ohio Regional Tobacco Coalition - This coalition is a regional group of health districts working on an approach to tobacco control. The coalition is made up of Fairfield Department of Health, Licking County Health Department, Perry County General Health District, Ross County Health District, Vinton County General Health District, and Newark City Health Department. The Fairfield Department of Health was approved by the board on June 13, 2002, to be the lead agency for the Southeastern Ohio Regional Tobacco Coalition. As the lead agency, the Fairfield Department of Health applies for the grant, receives the grant monies, and distributes monies to other health districts to carry out the services relating to tobacco control. The various boards of health provide in-kind and/or cash match to the program such as salaries, fringes, supplies, travel, space, training, and advertising. Contracts are entered into with the various participating health districts detailing the operations. The contracts remain in force until the Ohio Tobacco Foundation terminates funding activities and services provided by the coalition. The participating health district provides the applicable services and submits the required supporting documentation for those services to the Health Department. The Health Department reimburses the participating health district based on the supporting documentation received. The Health Department has no equity interest and no debt obligations, nor is the existence of this organization dependent upon members from the Health Department.

### 7. CONTINGENT LIABILITIES

Amounts received from grantor agencies are subject to audit and adjustment by the grantor, principally the federal government. Any disallowed costs may require refunding to the grantor. Amounts which may be disallowed, if any, are not presently determinable. However, based on prior experience, management believes such refunds, if any, would not be material.

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### SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2002

Federal Grantor/ Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Disbursements
U.S. DEPARTMENT OF AGRICULTURE Passed Through Ohio Department of Health			
Special Supplemental Nutrition Program for Women, Infants and Children	2310011CL02	10.557	\$195,379
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES Passed Through Ohio Department of Health			
Family Planning Services Immunization Grants Centers for Disease Control and Prevention-Investigation and Technical Assistance Maternal and Child Health Services Block Grant	2310011XX02 2310012AZ02 2310012BI03 2310011CL02	93.217 93.268 93.283 93.994	75,850 37,906 16,099 126,507
Passed Through Fairfield County Family, Adult and Children First Council			
Temporary Assistance for Needy Families	-	93.558	68,825
Total U.S. Department of Health and Human Services			325,187
U.S. DEPARTMENT OF EDUCATION Passed Through Ohio Department of Education			
Help Me Grow	2310021EG02	84.181	73,384
U.S. DEPARTMENT OF TRANSPORTATION Passed Through Ohio Department of Public Safety			
State and Community Highway Safety	23000HD0	20.600	47,395
U.S. ENVIRONMENTAL PROTECTION AGENCY Passed Through Ohio Environmental Protection Agency			
Nonpoint Source Implementation Grants	C99009980	66.460	41,787
Total Schedule of Federal Awards Expenditures			\$683,132

The accompanying notes to this schedule are an integral part of this schedule.

### NOTES TO SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2002

### **NOTE A-SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Schedule of Federal Awards Expenditures (the schedule) summarizes the activity of the Health Department's federal award programs. The schedule has been prepared on the cash basis of accounting.



### INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Fairfield Department of Health Fairfield County 1587 Granville Pike Lancaster, Ohio 43130

To Members of the Board:

We have audited the financial statement of Fairfield Department of Health (the Health Department) as of and for the year ended December 31, 2002, and have issued our report thereon dated August 13, 2003, wherein we noted that due to inadequate accounting records we were unable to satisfy ourselves regarding reported health clinic receipts. Except as discussed in the preceding sentence, we conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### Compliance

As part of obtaining reasonable assurance about whether the Health Department's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance that we have reported to management of the Health Department in a separate letter dated August 13, 2003.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Health Department's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the Health Department's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in the accompanying schedule of findings as items 2002-001 through 2002-005.

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Independent Accountants, Report on Compliance and on Internal Control
Required by *Government Auditing Standards*Page 2

### Internal Control Over Financial Reporting (Continued)

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we consider item 2002-001 to be a material weakness. We also noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Health Department in a separate letter dated August 13, 2003.

This report is intended solely for the information and use of the audit committee, management, the Board, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

**Betty Montgomery Auditor of State** 

Butty Montgomery

August 13, 2003



## INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Fairfield Department of Health Fairfield County 1587 Granville Pike Lancaster, Ohio 43130

To Members of the Board:

#### Compliance

We have audited the compliance of the Fairfield Department of Health (the Health Department) with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement* that are applicable to its major federal program for the year ended December 31, 2002. The Health Department's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings. Compliance with the requirements of laws, regulations, contracts and grants applicable to the major federal program is the responsibility of the Health Department's management. Our responsibility is to express an opinion on the Health Department's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance occurred with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program. An audit includes examining, on a test basis, evidence about the Health Department's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Health Department's compliance with those requirements.

In our opinion, the Health Department complied, in all material respects, with the requirements referred to above that are applicable to the major federal program for the year ended December 31, 2002.

#### **Internal Control Over Compliance**

The management of the Health Department is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the Health Department's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Fairfield Department of Health
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Applicable to the Major Federal Program and Internal Control Over
Compliance in Accordance with OMB Circular A-133
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### Internal Control Over Compliance (Continued)

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of the audit committee, management, the Board, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

**Betty Montgomery Auditor of State** 

Betty Montgomeny

August 13, 2003

### SCHEDULE OF FINDINGS OMB CIRCULAR A-133 § .505 DECEMBER 31, 2002

### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Qualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	Yes
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	Yes
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510?	No
(d)(1)(vii)	Major Programs (list):	Special Supplemental Nutrition Program for Women, Infants and Children, CFDA # 10.557
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

### SCHEDULE OF FINDINGS OMB CIRCULAR A-133 § .505 DECEMBER 31, 2002

### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2002-001**

### Patient Billing Encounter Forms/Physician Appointment Lists

Records of services provided or scheduled should be maintained on file and reconciled to service billing documents.

Patient Billing Encounter Forms are sent to Steele Management, the Health Department's medical billing service agency. The Health Department clinic failed to update the physician appointment lists for any cancellations, no shows, or walk-ins, and did not retain all physician appointment lists on file. Further, no attempt was made to reconcile the physician appointment lists to the number of Patient Billing Encounter Forms. As a result, the Health Department cannot reasonably ensure that all patients receiving services were billed.

We recommend the Health Department develop and maintain a system to track the number of patients receiving clinic services and to ensure those services are billed. At a minimum:

- Physician appointment lists should be maintained so that patient bills can be generated and should, therefore, reflect any changes, such as cancellations, walk-ins, and no shows.
- Every patient on the physician appointment list should have a corresponding Patient Billing Encounter Form.
- The number of patients on the physician appointment lists should be reconciled to the number of Patient Billing Encounter Forms at the end of each day.
- The reconciliation should be reviewed and approved by an appropriate supervisor, and such approval should be evidenced.

### **FINDING NUMBER 2002-002**

### **Verification of Income**

A patient's income should be verified when services are provided to determine placement on the sliding fee scale. The Health Department should maintain income verifications and supporting documentation in the patient's file.

The Health Department did not always attempt to verify income information when providing services and, therefore, could not determine a fee based on the sliding fee scale. Failure to verify patient income could result in uncollected revenue. Such verification will also provide support for fees charged.

We recommend the Health Department establish a policy addressing procedures to be followed in verifying the income of those patients who qualify for placement on the sliding fee scale. The Health Department should maintain income verifications and the related supporting documentation in the patient's file.

### SCHEDULE OF FINDINGS OMB CIRCULAR A-133 § .505 DECEMBER 31, 2002

### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### **FINDING NUMBER 2002-003**

### Allocation/Accounting of Salaries

Employee wages should be charged/allocated to the proper fund based upon approved program budgets and/or approved time sheets. Time sheets should indicate actual hours worked on each program so that salaries can be allocated in relation to the hours worked.

One instance was noted where the salary was not charged to the proper fund per the program budget. In addition, where salaries are allocated amongst several programs, the approved time sheets do not indicate hours actually worked on the various programs nor is there other equivalent documentation or time study documentation.

We recommend the Health Department develop and maintain a system to track actual hours worked on each program by each employee in order to properly allocate the salary based on the hours worked on each program to the appropriate fund. Where wages and salary are charged to federal programs, the Health Department should consult Office of Management and Budget (OMB) Circular A-87 Attachment B and grantor agency regulations for the applicable documentation requirements.

### **FINDING NUMBER 2002-004**

### **Reconciliation of SMI Payments**

A monthly reconciliation between Steele Management, Inc., the Health Department's third party administrator for medical billing, payments to the Health Department and receipts posted to the Health Department's applicable funds should be performed and maintained. Any discrepancies should be investigated and resolved.

The Fiscal Officer does not reconcile the payments received from Steel Management, Inc. to receipts posted to the applicable funds in a timely manner. The Fiscal Officer did perform an end of year reconciliation for 2002 during June 2003, which identified variances. Failure to reconcile monthly could result in not resolving discrepancies in a timely manner and erroneous postings to applicable funds.

We recommend the Fiscal Officer perform and maintain monthly reconciliations of payments received from Steele Management, Inc. to receipts posted to the applicable funds.

### SCHEDULE OF FINDINGS OMB CIRCULAR A-133 § .505 DECEMBER 31, 2002

### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### **FINDING NUMBER 2002-005**

#### **SAS 70**

The Department of Health has delegated medical claims processing, a significant accounting function, to a third-party administrator, Steele Management Incorporated. The Health Department has not established procedures to determine whether the service organization has sufficient controls in place and operating effectively to reduce the risk that medical claims have not been completely and accurately processed in accordance with the medical claims processing contract.

We recommend the Department of Health implement procedures to assure the completeness and accuracy of revenue recovery services processed by its third-party administrator. Such procedures might include independent reviews, comparisons, or calculations performed by the Health Department; an independent evaluation of third-party administrator controls, as discussed below (SAS 70 report); or a combination of both.

Statement on Auditing Standards (SAS) No. 70 as amended, prescribes standards for reporting on the processing (i.e control design and operation) of transactions by service organizations. An unqualified Tier II "Report on Policies and Procedures Placed in Operation and Tests of Operating Effectiveness" in accordance with SAS No. 70 should provide the Health Department with an appropriate level of assurance that medical claims are being processed in conformance with the contract.

We recommend the Health Department specify in its contract with Steele Management Incorporated that an annual Tier II SAS 70 audit be performed. The Health Department should be provided a copy of the SAS 70 report timely and should review the report's content. A SAS 70 audit should be conducted in accordance with American Institute of Certified Public Accountant's (AICPA) standards and by a firm registered and considered in "good standing" with the Accountancy Board of the respective State.

In the absence of a Tier II SAS 70 report the Department of Health should perform a comparison or reconciliation of services provided to amounts billed and amounts collected. The Department of Health should also follow-up on selected and significant (or unusual) uncollected billings to determine they have been handled in accordance with the billing agreement terms. These procedures should be documented. Such procedures would help ensure the third-party administrator is properly billing for services provided, and that amounts billed have been collected or written-off in accordance with the billing agreement.

### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None.



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## FAIRFIELD COUNTY

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED OCTOBER 14, 2003