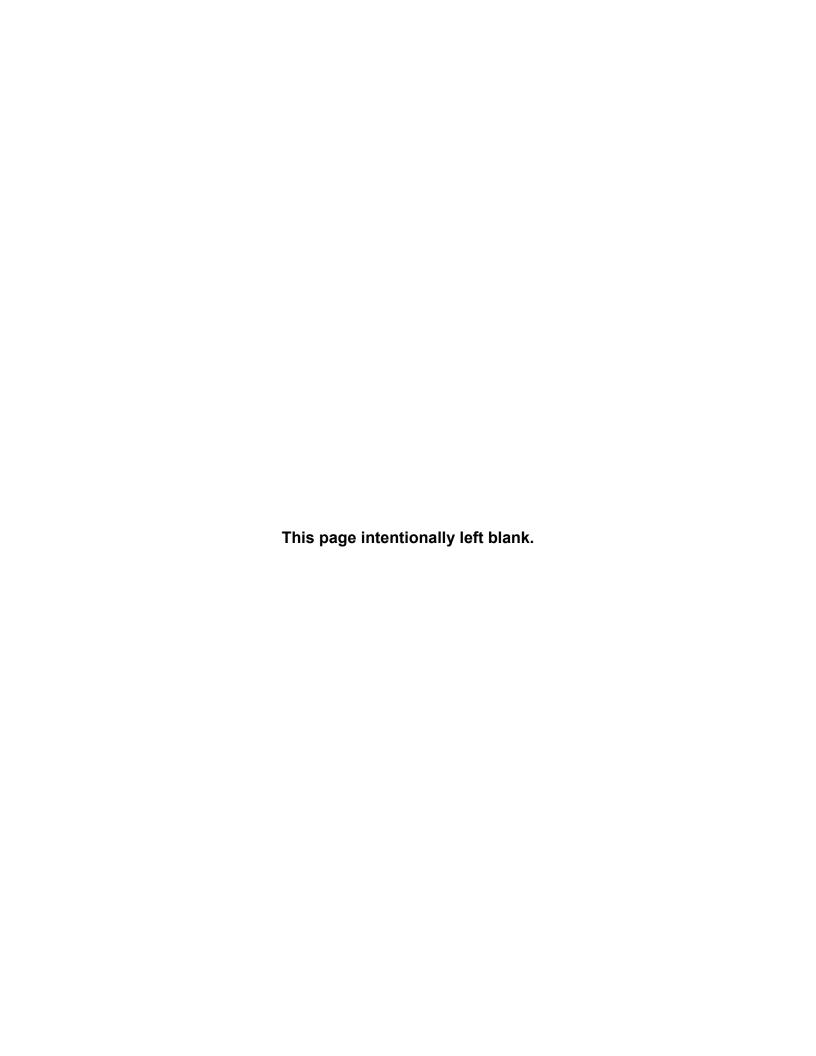




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#### INDEPENDENT ACCOUNTANTS' REPORT

Dunham Township Washington County 800 Lake Road Belpre, Ohio 45714

To the Board of Trustees:

We have audited the accompanying financial statements of Dunham Township, Washington County, Ohio (the Township), as of and for the years ended December 21, 2002 and 2001. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of Dunham Township, Washington County, as of December 31, 2002 and 2001, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated March 10, 2003 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

743 E. State St. / Athens Mall Suite B / Athens, OH 45701 Telephone: (740) 594-3300 (800) 441-1389 Fax: (740) 594-2110 www.auditor.state.oh.us Dunham Township Washington County Independent Accountants' Report Page 2

Butty Montgomery

This report is intended solely for the information and use of the audit committee, management, the Board of Trustees and other officials authorized to receive this report under Section 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

**Betty Montgomery** 

Auditor of State

March 10, 2003

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2002

	Governmental Fund Types									
	G	eneral		Special Revenue		Debt Service	Capital Projects	duciary unds		Totals morandum Only)
Cash Receipts: Local Taxes Intergovernmental Licenses, Permits, and Fees Earnings on Investments Other Revenue	\$	28,908 53,191 986 169	\$	146,490 76,091 400 185 139	\$	7,500	\$ 85,745	\$ 321	\$	182,898 215,027 400 1,492 308
Total Cash Receipts		83,254		223,305		7,500	 85,745	 321		400,125
Cash Disbursements: Current: General Government Public Safety Public Works Health Debt Service:		61,455 22,476 10,097		36,861 193,821						61,455 36,861 216,297 10,097
Redemption of Principal Interest and Fiscal Charges Capital Outlay		200		26,537		1,896 604	85,745	 		1,896 604 112,482
Total Cash Disbursements		94,228		257,219		2,500	85,745	0		439,692
Total Cash Receipts Over/(Under) Cash Disbursements		(10,974)		(33,914)		5,000	 0	 321		(39,567)
Other Financing Receipts/(Disbursements): Proceeds from Sale of Public Debt: Sale of Notes				15,010			 	 		15,010
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements		(10,974)		(18,904)		5,000	0	321		(24,557)
Fund Cash Balances, January 1		22,078		92,262				11,245		125,585
Fund Cash Balances, December 31	\$	11,104	\$	73,358	\$	5,000	\$ 0	\$ 11,566	\$	101,028

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2001

Governmental Fund	Types
Cn.	ecial

	 ieneral	Special Revenue	luciary unds	Totals morandum Only)
Cash Receipts: Local Taxes Intergovernmental Licenses, Permits, and Fees Earnings on Investments Other Revenue	\$ 26,527 52,817 1,071 85	\$ 144,454 74,672 400 353 1,610	\$ 304	\$ 170,981 127,489 400 1,728 1,695
Total Cash Receipts	 80,500	 221,489	 304	302,293
Cash Disbursements: Current: General Government Public Safety Public Works Health Purchased Services Capital Outlay	 66,850 2,419 9,705	36,880 137,025 13,000	1,080	66,850 36,880 139,444 9,705 1,080 13,000
Total Cash Disbursements	 78,974	 186,905	 1,080	 266,959
Total Cash Receipts Over/(Under) Cash Disbursements	 1,526	34,584	(776)	35,334
Fund Cash Balances, January 1	20,552	57,678	12,021	90,251
Fund Cash Balances, December 31	\$ 22,078	\$ 92,262	\$ 11,245	\$ 125,585

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Description of the Entity

Dunham Township, Washington County (the Township), is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides road and bridge maintenance, fire protection, emergency medical services and cemetery maintenance services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

### **B.** Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash and Investments

The Township Clerk invests all available funds of the Township in an interest-bearing checking account and an interest-bearing savings account. Some trust funds are held in Series HH/H United States savings bonds.

### D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

# 2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

Road and Bridge Fund - This fund receives property tax money for constructing, maintaining and repairing Township roads.

Gasoline Tax Fund - This fund receives gasoline tax money for constructing, maintaining and repairing Township roads.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### D. Fund Accounting (Continued)

#### 3. Debt Service Fund

This fund is used to accumulate resources for the payment of bond and note indebtedness. The Township had the following significant Debt Service Fund:

1994 Ford Truck Loan Fund – This fund receives property tax money for the payment of the semiannual loan payments.

### 4. Capital Project Fund

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects. The Township had the following significant Capital Project Fund:

*Public Works Project Fund* - The Township received a grant from the Ohio Public Works Commission to resurface Township roads.

# 5. Fiduciary Funds

These funds are used to account for resources restricted by legally binding trust agreements. If the agreement requires the Township to maintain the corpus of the trust, the fund is classified as a Nonexpendable Trust Fund. The Township has five cemetery bequest funds classified as Nonexpendable Trust Funds. These funds received interest earned on the principal invested in the Township's interest-bearing savings account and on a U.S. Savings Bond.

# E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund and function level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### E. Budgetary Process (Continued)

#### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year. The Township did not properly encumber all commitments required by Ohio law.

A summary of 2002 and 2001 budgetary activity appears in Note 3.

### F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's basis of accounting.

#### 2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

2002

2004

	 2002	 2001
Demand deposits	\$ 96,028	\$ 120,585
Total deposits	 96,028	 120,585
U.S. Savings Bond	 5,000	 5,000
Total investments	5,000	5,000
Total deposits and investments	\$ 101,028	\$ 125,585

**Deposits:** Deposits are either (1) insured by the Federal Deposit Insurance Corporation, or (2) collateralized by the financial institution's public entity deposit pool.

**Investments:** Series HH/H United States Savings Bonds are held by, and in the name of, the Township. Amounts reflected above represent the cost of the savings bonds to the Township.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

# 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2002 and 2001 follows:

2002 Budgeted vs. Actual Receipts

	E	Budgeted		Actual		
Fund Type	I	Receipts		Receipts	V	'ariance
General	\$	83,191	\$	83,254	\$	63
Special Revenue		238,944		238,315		(629)
Debt Service		7,500		7,500		0
Capital Projects		105,317		85,745		(19,572)
Nonexpendable Trusts		304		321		17
Total	\$	435,256	\$	415,135	\$	(20,121)

2002 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation		Budgetary									
Fund Type	Authority		Authority		Authority		Authority		Expenditures		V	'ariance
General	\$	87,437	\$	94,228	\$	(6,791)						
Special Revenue		314,816		257,219		57,597						
Debt Service		5,000		2,500		2,500						
Capital Projects		0		85,745		(85,745)						
Nonexpendable Trusts		11,549		0		11,549						
Total	\$	418,802	\$	439,692	\$	(20,890)						

2001 Budgeted vs. Actual Receipts

	Budgeted		Actual						
Fund Type		Receipts		Receipts		Receipts		Variance	
General	\$	80,409	\$	80,500	\$	91			
Special Revenue		223,350		221,489		(1,861)			
Nonexpendable Trusts		355		304		(51)			
Total	\$	304,114	\$	302,293	\$	(1,821)			

2001 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation		Budgetary			_								
Fund Type	Authority		Authority F		Authority		Authority		Expenditures		Expenditures		Variance	
General	\$	98,056	\$	78,974	\$	19,082								
Special Revenue		281,028		186,905		94,123								
Nonexpendable Trusts		1,345		1,080		265								
Total	\$	380,429	\$	266,959	\$	113,470								

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

### 5. DEBT

Debt outstanding at December 31, 2002 was as follows:

	Principal		Interest Rate
1994 Ford DumpTruck Loan	\$	13,114	8.0%

The Township entered into a loan agreement in January 11, 2002, with Peoples Bank for a 1994 Ford Dump Truck. The original loan was for \$15,010, with a semi-annual payment due of \$2,500. The full faith and credit of the Township is pledged to repay this debt.

Amortization of the above debt, including interest, is scheduled as follows:

Year ending	Dur	np Truck
December 31:		Loan
2003	\$	5,000
2004		5,000
2005		4,945
Total	\$	14,945

#### 6. RETIREMENT SYSTEM

The Township's elected officials and employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2002 and 2001, members of PERS contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries. The Township has paid all employer contributions required through December 31, 2002.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

### 7. RISK MANAGEMENT

### **Risk Pool Membership**

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

### Casualty Coverage

OTARMA retains casualty risks up to \$250,000 per occurrence. Claims exceeding \$250,000 are reinsured with APEEP up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Governments can elect additional coverage, from \$2,000,000 to \$10,000,000, which the General Reinsurance Corporation will reinsure.

If losses exhaust OTARMA's retained earnings, APEEP covers OTARMA losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

### **Property Coverage**

OTARMA retains property risks including automobile physical damage up to \$100,000 on any specific loss. The Travelers Indemnity Company reinsures specific losses exceeding \$100,000. The Travelers Indemnity Company also provides aggregate excess coverage for property including automobile physical damage subject to an annual stop loss. When the stop loss is reached in any year, The Travelers Indemnity Company provides coverage in excess of \$10,000.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

### **Financial Position**

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and report the following assets, liabilities and retained earnings at December 31, 2001 and 2000 (the latest information available):

Casualty Coverage	2001	 2000
Assets Liabilities	\$ 23,703,776 9,379,003	\$ 22,684,383 8,924,977
Retained Earnings	\$ 14,324,773	\$ 13,759,406
Property Coverage	2001	2000
Assets Liabilities	\$ 5,011,131 647,667	\$ 4,156,784 497,831



# INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Dunham Township Washington County 800 Lake Road Belpre, Ohio 45714

To the Board of Trustees:

We have audited the accompanying financial statements of Dunham Township, Washington County (the Township), as of and for the years ended December 31, 2002 and 2001, and have issued our report thereon dated March 10, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under *Government Auditing Standards*, which are described in the accompanying Schedule of Findings as items 2002-41084-001 to 2002-41084-003. We also noted certain immaterial instances of noncompliance that we have reported to management of the Township in a separate letter dated March 10, 2003.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Township in a separate letter dated March 10, 2003.

743 E. State St. / Athens Mall Suite B / Athens, OH 45701 Telephone: (740) 594-3300 (800) 441-1389 Fax: (740) 594-2110 www.auditor.state.oh.us Dunham Township
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Required by Government Auditing Standards
Page 2

This report is intended solely for the information and use of the audit committee, management, and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

**Betty Montgomery** Auditor of State

Betty Montgomery

March 10, 2003

# SCHEDULE OF FINDINGS DECEMBER 31, 2002 AND 2001

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2002-41084-001

### **Noncompliance Citation**

Ohio Rev. Code Section 5705.41(D) states that no subdivision or taxing unit shall make any contract or order any expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision that the amount required to meet the same has been lawfully appropriated for such purpose and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrance. Every such contract made without such a certificate shall be null and void and no warrant shall be issued in payment of any amount due thereon.

The following exceptions to this basic requirement are provided by statute:

- "Then and Now Certificate": This exception provides that, if the fiscal officer can certify that both at the time that the contract or order was made and at the time that he is completing his certification, sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the taxing authority can authorize the drawing of a warrant. The taxing authority has 30 days from the receipt of such certificate to approve payment by resolution or ordinance. If approval is not made within 30 days, there is no legal liability on the part of the subdivision or taxing district.
- Amounts of less than \$1,000 may be paid by the fiscal officer without such affirmation of the taxing authority upon completion of the "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the taxing authority.

Of the expenditures tested, 30% in 2001 and 53% in 2002 did not have the prior certification of the Township Clerk, and neither of the exceptions noted above were met. This could result in the Township spending more money than what is available.

We recommend the Township obtain the prior certification of the Township Clerk before an obligation is incurred.

### **FINDING NUMBER 2002-41084-002**

### Finding for Recovery - Repaid under Audit

Ohio Rev. Code Section 507.09 states the Township Clerk shall be entitled to compensation of \$12,381 in townships having a budget of more that five hundred thousand, but not more than seven hundred fifty thousand dollars. The Township's budget exceeded \$500,000 when an amended certificate was received on July 11, 2002. This resulted in an increase in compensation for the elected officials. However, Carolyn Brizendine, Township Clerk, was overcompensated for the period July 11, 2002 through December 31, 2002, due to a transposition of numbers from the published compensation guides. The Township Clerk calculated her salary based on \$12,831, or \$35.15 per day, instead of \$12,381 or \$33.92 per day, resulting in overcompensation of \$116.54.

# SCHEDULE OF FINDINGS DECEMBER 31, 2002 AND 2001 (Continued)

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

# FINDING NUMBER 2002-41084-002 (Continued)

# Finding for Recovery - Repaid under Audit (Continued)

In accordance with the foregoing facts, and pursuant to Ohio Rev. Code Section 117.28, a finding for recovery is hereby issued for public monies illegally expended against Carolyn Brizendine and the Ohio Township Association Risk Management Authority, her bonding company, jointly and severally, in the amount of \$116.54, in favor of the General Fund of Dunham Township.

This Finding for Recovery was repaid in full on March 11, 2003, to the favor of the General Fund.

#### **FINDING NUMBER 2002-41084-003**

# **Finding for Recovery**

Former employee Roger Wilcoxen went on disability in 2000. However, he was overpaid 8 hours sick leave and 16 hours vacation leave (24 hours total) because the computer incorrectly showed him having available balances when he stopped working. He was informed of the error and, according to the January 8, 2001 minutes, the Trustees approved deducting the amount owed from his first paycheck when he returned to work. Subsequent review and discussions with officials determined that Mr. Wilcoxen has been approved for disability under PERS and has not returned to work.

In accordance with the foregoing facts, and pursuant to Ohio Rev. Code Section 117.28, a finding for recovery is hereby issued for public monies illegally expended against Roger Wilcoxen in the amount of \$225.60, in favor of the Road and Bridge Fund of Dunham Township.



88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514

800-282-0370

Facsimile 614-466-4490

### **DUNHAM TOWNSHIP**

# **WASHINGTON COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED MAY 8, 2003