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#### INDEPENDENT ACCOUNTANTS' REPORT

Harlem Township
Delaware County
14859 Center Village Road
Johnstown, Ohio 43031-9209

#### To the Board of Trustees:

We have audited the accompanying financial statements of Harlem Township, Delaware County, Ohio, (the Township) as of and for the years ended December 31, 2002, and December 31, 2001. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the Township as of December 31, 2002, and December 31, 2001, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 7, 2003, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Harlem Township Delaware County Independent Accountants' Report Page 2

Butty Montgomery

This report is intended solely for the information and use of management, the Board of Trustees, and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

**BETTY MONTGOMERY** 

Auditor of State

April 7, 2003

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2002

	Governmental Fund Types			
	General	Special Revenue	Debt Service	Totals (Memorandum Only)
Cash Receipts: Local Taxes	\$175,230	\$230,778	\$62,921	\$468,929
Intergovernmental Special Assessments Licenses, Permits, and Fees	76,806 0 16,416	96,883 2,280 9,190	7,959 0 0	181,648 2,280 25,606
Earnings on Investments Other Revenue	4,124 19,420	371 16,370	0 0	4,495 35,790
Total Cash Receipts	291,996	355,872	70,880	718,748
Cash Disbursements: Current:				
General Government Public Safety Public Works Health Conservation - Recreation	143,887 1,505 0 9,374 11,083	0 120,790 161,796 19,515 0	0 0 0 0	143,887 122,295 161,796 28,889 11,083
Debt Service: Redemption of Principal Interest and Fiscal Charges Capital Outlay	0 0 17,576	0 0 40,546	50,000 21,061 0	50,000 21,061 58,122
Total Cash Disbursements	183,425	342,647	71,061	597,133
Total Receipts Over/(Under) Disbursements	108,571	13,225	(181)	121,615
Other Financing Receipts and (Disbursements): Transfers-In Transfers-Out Other Sources	0 (102,195) 0	102,195 0 3,900	0 0 0	102,195 (102,195) 3,900
Total Other Financing Receipts/(Disbursements)	(102,195)	106,095	0	3,900
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements				
and Other Financing Disbursements	6,376	119,320	(181)	125,515
Fund Cash Balances, January 1	106,365	264,916	3,073	374,354
Fund Cash Balances, December 31	<u>\$112.741</u>	\$384.236	\$2.892	\$499.869
Reserve for Encumbrances, December 31	\$304	\$711	\$0	\$1,015

The notes to the financial statements are an integral part of this statement.

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2001

	Governmental Fund Types				T.4.1.
	General	Special Revenue	Debt Service	Capital Projects	Totals (Memorandum Only)
Cash Receipts: Local Taxes Intergovernmental Special Assessments Licenses, Permits, and Fees Earnings on Investments	\$174,126 95,191 0 11,668 3,789	\$228,453 96,680 2,368 4,085 524	\$63,347 7,770 0 0	\$0 0 0 0	\$465,926 199,641 2,368 15,753 4,313
Other Revenue  Total Cash Receipts	10,262 295,036	14,684 346,794	<u> </u>	0	<u>24,946</u> 712,947
Cash Disbursements: Current: General Government Public Safety Public Works Health Conservation - Recreation Debt Service: Redemption of Principal Interest and Fiscal Charges Capital Outlay Total Cash Disbursements	136,139 2,202 0 7,887 6,723 0 0 2,475	0 98,232 188,425 12,275 0 0 0 60,165 359,097	0 0 0 0 0 45,000 24,043 0	0 0 0 0 0 0 0 802	136,139 100,434 188,425 20,162 6,723 45,000 24,043 63,442
Total Receipts Over/(Under) Disbursements  Other Financing Receipts and (Disbursements): Transfers-In Transfers-Out Other Sources	0 (86,000) 0	86,000 0 6,700	2,074 0 0 0	(802) 0 0 0	86,000 (86,000) 6,700
Total Other Financing Receipts/(Disbursements)	(86,000)	92,700	0	0	6,700
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	53,610	80,397	2,074	(802)	135,279
Fund Cash Balances, January 1	52,755	184,519	999	802	239,075
Fund Cash Balances, December 31	<u>\$106.365</u>	\$264.916	\$3.073	<u>\$0</u>	\$374.354
Reserve for Encumbrances, December 31	\$511	\$991	\$0	\$0	\$1.502

The notes to the financial statements are an integral part of this statement.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

Harlem Township, Delaware County, Ohio, (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides general government services, including road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### **B.** Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash and Investments

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

Certificates of deposit are valued at cost

#### D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

#### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

Fire District Fund - This fund receives tax money from a special fire levy for covering the cost of fire protection.

Gasoline Tax Fund - This fund receives gasoline tax money to pay for constructing, maintaining and repairing Township roads.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Fund Accounting (Continued)

#### 3. Debt Service Fund

The debt service fund is used to accumulate resources for the payment of bonds and note indebtedness. The Township had the following significant Debt Service Fund:

General Bond Retirement Fund – This fund receives tax money earmarked to retire the bonded debt associated with the construction of the fire house.

#### 4. Capital Projects Fund

This fund is used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Township had the following significant capital projects fund:

Issue II Fund - The Township received a grant from the State of Ohio in 2000 for the resurfacing of Township roads and was fully expended in 2001.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2002 and 2001 budgetary activity appears in Note 3.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave Unpaid leave is not reflected as a liability under the Township's basis of accounting.

#### 2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash at December 31 was as follows:

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	2002	2001
Demand deposits	\$337,721	\$263,120
Certificates of deposit	162,148_	111,234
Total deposits	\$499,869	\$374,354

**Deposits:** Deposits are either insured by the Federal Depository Insurance Corporation, or collateralized by securities specifically pledged by the financial institution to the Township.

#### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2002 and December 31, 2001 follows:

2002 Budgeted vs. Actual Receipts

	9-1		
	Budgeted	Actual	_
Fund Type	Receipts	Receipts	Variance
General	\$315,285	\$291,996	(\$23,289)
Special Revenue	372,765	461,967	89,202
Debt Service	69,323	70,880	1,557
Total	\$757,373	\$824,843	\$67,470

2002 Budgeted vs. Actual Budgetary Basis Expenditures

Appropriation	Budgetary	
Authority	Expenditures	Variance
\$299,283	\$285,924	\$13,359
712,602	343,358	369,244
72,395	71,061	1,334
\$1,084,280	\$700,343	\$383,937
	Authority \$299,283 712,602 72,395	Authority         Expenditures           \$299,283         \$285,924           712,602         343,358           72,395         71,061

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

#### 3. BUDGETARY ACTIVITY (Continued)

2001 Budgeted vs. Actual Receipts

	0		
	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$287,258	\$295,036	\$7,778
Special Revenue	371,044	439,494	68,450
Debt Service	70,141	71,117	976
Total	\$728,443	\$805,647	\$77,204

2001 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$240,363	\$241,937	(\$1,574)
Special Revenue	621,023	360,088	260,935
Debt Service	73,579	69,043	4,536
Capital Projects	802	802	0
Total	\$935,767	\$671,870	\$263,897

Appropriations exceeded estimated resources in the Gas Tax fund by \$80,000 for the year ended December 31, 2002 and in the Permissive Motor Vehicle License Tax fund by \$79,587 for the year ended December 31, 2001.

#### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by the Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

#### 5. DEBT

Debt outstanding at December 31, 2002 was as follows:

	Principal	Interest Rate
General Obligation Bonds	\$250,000	6.65%

The general obligation bonds were issued to finance the construction of a fire station. The bonds are collateralized solely by the Township's taxing authority.

Amortization of the above debt, including interest, is scheduled as follows:

	General Obligation Bonds
Year ending December 31:	23.100
2003	\$71,625
2004	72,968
2005	73,978
2006	74,655
Total	\$293,226

#### 6. RETIREMENT SYSTEM

The Township's employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2002 and 2001, members of PERS members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries. The Township has paid all contributions required through December 31, 2002.

#### 7. RISK MANAGEMENT

The Township has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.

The Township also provides health insurance and dental and vision coverage to full-time employees through a private carrier.

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### INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Harlem Township Delaware County 14859 Center Village Road Johnstown, Ohio 43031-9209

To the Board of Trustees:

We have audited the financial statements of Harlem Township, Delaware County, Ohio, (the Township) as of and for the year ended December 31, 2002, and December 31, 2001, and have issued our report thereon dated April 7, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2002-40621-01. We also noted certain immaterial instances of noncompliance that we have reported to management of the Township in a separate letter dated April 7, 2003.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reports that do not require inclusion in this report, that we have reported to management of the Township in a separate letter dated April 7, 2003.

Harlem Township
Delaware County
Independent Accountants' Report on Compliance and on Internal Control
Required by Government Auditing Standards
Page 2

This report is intended solely for the information and use of management and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

**BETTY MONTGOMERY** 

Betty Montgomery

Auditor of State

April 7, 2003

#### SCHEDULE OF FINDINGS DECEMBER 31, 2002 AND 2001

# FINDING RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2002-40621-001

Ohio Rev. Code Sec 5705.39 states that the total appropriation from each fund should not exceed the total estimated revenue.

Appropriations exceeded estimated resources in the Gas Tax fund by \$80,000 for the year ended December 31, 2002, and in the Permissive Motor Vehicle License Tax fund by \$79,587 for the year ended December 31, 2001.

#### SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2002 AND 2001

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <b>Explain</b> :
2000-40621-001	Ohio Rev. Code Section 5705.41 (B), expenditures exceeding appropriations	No	Partially Corrected, citation included in current year management letter



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#### HARLEM TOWNSHIP

#### **DELAWARE COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

**CERTIFIED JUNE 3, 2003**