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#### INDEPENDENT ACCOUNTANTS' REPORT

Board Members Lorain County Port Authority Lorain County 216 Third Street Elyria, Ohio 44035

We have audited the accompanying financial statements of the Lorain County Port Authority, Lorain County, Ohio, (the Authority), a component unit of Lorain County, as of and for the year ended December 31, 2002, as listed in the table of contents. These financial statements are the responsibility of the Authority's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Lorain County Port Authority, Lorain County, Ohio, as of December 31, 2002, and the results of its operations and its cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 12, 2003 on our consideration of the Authority's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

**Betty Montgomery** Auditor of State

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May 12, 2003

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#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2002 (UNAUDITED)

The following Management's Discussion and Analysis (MD&A) of the Lorain County Port Authority's (the Authority) financial performance provides an introduction to the financial statements for the year ended December 31, 2002. The information contained in this MD&A should be considered in conjunction with the information contained in the Authority's financial statements.

#### FINANCIAL STATEMENTS

The Authority's financial statements are prepared on the accrual basis of accounting. The Authority is structured as a single enterprise fund with revenues recognized when earned, not when received. Expenses are recognized when incurred, not when paid. The following statements are included:

Statement of Net Assets – presents information of all the Authority's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Authority is improving or deteriorating.

Statement of Revenues, Expenses and Changes in Net Assets – presents information showing how the Authority's net assets changed during the most recent year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows.

Statement of Cash Flows – presents only the flow of cash and cash equivalents. Consequently, only transactions that affect the Authority's cash accounts are recorded in this statement.

#### FINANCIAL POSITION

The following represents the Authority's financial position for the year ended December 31, 2002:

ASSETS:	
Cash and Cash Equivalents	\$11,135
Restricted Assets	2,511,548
Total Assets	\$2,522,683
LIABILITIES:	
Accounts Payable	\$13,865
Intergovernmental Payable	63,247
Total Liabilities	\$77,112
NET ASSETS:	
Restricted - Bond Fund Program Reserves	2,511,548
Unrestricted	(65,977)
Total Net Assets	2,445,571
Total Liabilities and Net Assets	\$2,522,683

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2002 (UNAUDITED)

2002 is the initial year of operations for the Authority. Restricted Assets and Restricted Net Assets represents grant monies from the State of Ohio Department of Development and Lorain County along with designated interest earnings. These funds are held in a trust with National City Bank to cover debt service payments in the event a borrower participating in the Authority's Bond Fund Program is unable to make the required payments.

Intergovernmental payables represent operating costs incurred by the Authority that have been paid by Lorain County during the initial operation stage of the Authority. It is anticipated that the Authority will repay the County as its operations improve.

The following represents the Authority's summary of changes in net assets:

Operating Revenues	\$1,500
Operating Expenses	(77,630)
Operating Loss	(76,130)
Non-Operating Revenues (Expenses)	1,021,701
Increase in Net Assets	945,571
Net Assets, Beginning of Year	1,500,000
Net Assets, End of Year	\$2,445,571

Operating revenues represent application fees charged to register for the Bond Fund Program.

Non-operating revenues are from the \$1,000,000 grant received from the State of Ohio Department of Development and interest earnings.

Beginning Net Assets represents the County's matching grant to the Authority, which took place in December, 2001.

A comparative analysis of the Authority's financial position and change in net assets will be provided in future years when prior year information is available.

On March 20, 2003 the Authority issued bonds on behalf of the Lorain County Visitor's Bureau in the amount of \$1,245,000 for the purposes of constructing a new Visitor's Center and Bureau Office. At the close of this transaction, the Authority received a \$15,000 fee. Over the twenty-year life of the bonds, the Authority will also receive a varied monthly fee ranging from approximately \$6,000 per year in the first year to approximately \$400 in the last year.

In addition, the Authority continues to receive applications and associated application fees from various companies. These applications are generating future activity for the growth of the Authority.

Lastly, on March 14, 2003 an important adjustment was made to Section 5.04 (m) of the Master Trust Indenture. The following phrase was added: "After December 15 but prior to December 31 of each year, the Trustee shall pay to Lorain County 100 percent of the investment earnings on the County Grant Account of the Program Reserve Fund for the prior year ending on December 15". This will result in the loss of a portion of the Authority's total interest earnings which amounted to \$10,153.10 for 2002.

# LORAIN COUNTY PORT AUTHORITY CUYAHOGA COUNTY

#### Statement of Net Assets As of December 31, 2002

Assets Current Assets:	
Cash and Cash Equivalents	\$11,135
Noncurrent Assets:	0 544 540
Restricted Bond Fund Program Reserves	2,511,548
Total Assets	2,522,683
<u>Liabilities</u> Current Liabilities	
Accounts Payable	13,865
Intergovernmental Payable	63,247
Total Liabilities	77,112
Net Assets	
Restricted - Bond Fund Program Reserves	2,511,548
Unrestricted	(65,977)
Total Net Assets	\$2,445,571

See notes to the financial statements.

# Statement of Revenues, Expenses and Changes in Net Assets For the Year Ended December 31, 2002

Operating Revenue	
Application Fees	\$1,500
Total Operating Revenue	1,500
Operating Expenses	
Professional Services	76,529
Printing	60
Other	1,041
Total Expenses	77,630
Operating (Loss)	(76,130)
Non-Operating Revenues (Expenses)	
Interest Income	27,919
State Grant	1,000,000
Interest Payment to State	(6,218)
Total Non-Operating Revenues (Expenses)	1,021,701
Change in Net Assets	945,571
Total Net Assets, Beginning of Year	1,500,000
Total Net Assets, End of Year	\$2,445,571

See notes to the financial statements.

#### Statement of Cash Flows For the Year Ended December 31, 2002

Cash Flows From Operating Activity	
Cash Received from Customers	\$1,500
Other Payments	(518)
Other rayments	(310)
Net Cash Provided by Operating Activities	982
Cash Flows From Noncapital Financing Activities	
Grant Award to Establish Bond Fund Program Reserves	1,000,000
Grant / Ward to Establish Bond / and / Togram / tossivos	1,000,000
Net Cash Provided by Noncapital Financing Activities	1,000,000
Cash Flows From Investing Activities	
Interest Received	27,919
Interest Payment to State	(6,218)
Net Cash Provided by Investing Activities	21,701
Net Increase in Cash and Cash Equivalents	1,022,683
Cash and Cash Equivalents, Beginning of Year	
(Includes Restricted Bond Fund Program Reserves)	1,500,000
Cash and Cash Equivalents, End of Year	
(Includes Restricted Bond Fund Program Reserves)	\$2,522,683
Reconciliation of Operating Income to Net Cash	
Provided by Operating Activities	
Operating (Loss)	(\$76,130)
Adjustments to Reconcile Operating Loss to	
Net Cash Provided by Operating Activities	
Incompany in Approvate Develop	40.005
Increase in Accounts Payable	13,865
Increase in Intergovernmental Payable	63,247
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Net Cash Provided by Operating Activities	\$982

See notes to the financial statements.

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#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2002

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

The Lorain County Port Authority (the Authority) was created by the Lorain County Board of Commissioners in 2001 to enhance economic development in Lorain County. The Authority is created in accordance with Section 4582.22 of the Ohio Revised Code.

The Authority is governed by a five-member Board of Directors (the Board) appointed by the Lorain County Board of Commissioners. The initial Board is serving staggered terms. Each successor shall serve for a term of four years, except when a person is appointed to fill a vacancy, which is to be appointed to serve only the unexpired term. Members of the Board are eligible for re-appointment. The Board controls the employment of the Executive Director who is responsible for day-to-day operations.

The Authority's financial reporting entity has been defined in accordance with Governmental Accounting Standards Board (GASB) Statement No. 14 "The Reporting Entity". The financial statements include all divisions and operations for which the Authority is financially accountable. Financial accountability exists if a primary government/component unit appoints a majority of an organization's governing board and is able to impose its will on that organization. Financial accountability may also be deemed to exist if there is a potential for the organization to provide financial benefits to, or impose financial burdens on, the primary government/component unit. On this basis, no governmental organization other than the Authority itself is included in the financial reporting entity.

As of December 31, 2002, the Authority has a liability to the County in the amount of \$63,247 for past operating advances. Under GASB Statement No. 14, this is considered to be a financial burden on the County; also the County can impose its will on the Authority through the appointment of the members of the Board of Directors. Therefore, the Authority is a component unit of the County whose financial statements are discretely presented in the County's financial statements.

#### B. Basis of Accounting

The accompanying financial statements have been prepared on the accrual basis of accounting, whereby revenues and expenses are recognized in the period earned or incurred. All transactions are accounted for in a single enterprise fund. The Authority applies all GASB pronouncements as well as Financial Accounting Standards Board pronouncements issued on or before November 30, 1989, unless the pronouncements conflict with or contradict GASB pronouncements.

Operating revenues and expenses generally result from providing services in connection with principal ongoing operations of the Authority. Operating revenues consist of application fees and administrative fees. Operating expenses include professional services and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2002 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Budgetary Process

Ohio Revised Code Section 4582.39 requires the Authority to prepare a budget annually. This budget includes estimated receipts and appropriations and is prepared on the cash basis of accounting.

#### D. Cash, Cash Equivalents and Investments

The Ohio Revised Code prescribes allowable deposits and investments. For purposes of the Statement of Cash Flows, the Authority considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents. Investments are reported at fair value, which is based on quoted market prices.

#### E. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those expected.

#### 2. CASH, CASH EQUIVALENTS AND INVESTMENTS

The provisions of the Ohio Revised Code govern the investments and deposits of Authority monies. In accordance with these statutes, only financial institutions located in Ohio are eligible to hold public deposits. The statutes also permit the Authority to invest its monies in certificate of deposit, savings accounts, money market accounts, the State Treasurer's Asset Reserve (STAR Ohio) investment pool and obligations of the United States government or certain agencies thereof. The Authority may also enter into repurchase agreements with any eligible depository for a period not exceeding thirty days.

Public depositories must give security for all public funds on deposit. These institutions may specifically collateralize individual accounts in lieu of amounts insured by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds or by a single collateral pool established by the financial institution to secure the repayment of all public money deposited with the institution.

Due to the nature of the transactions during calendar year 2002, the Lorain County Auditor served as Fiscal Agent.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2002 (Continued)

#### 2. CASH AND CASH EQUIVALENTS (Continued)

Deposits - At December 31, 2002, the carrying amount and the bank balance of the Authority's deposits was \$11,135. Federal Depository Insurance covered the entire bank balance.

Investments – The Bond Fund Program Reserves are invested in an open-end money market fund, which are not evidenced by securities and are not subject to custodial credit risk. The money market fund has a carrying value and fair value of \$2,511,548 at December 31, 2002.

#### 3. RISK MANAGEMENT

The Authority is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; injury and natural disasters. Through Lorain County, the Authority is covered under the County Risk Sharing Authority, Inc. (CORSA). CORSA is a risk sharing pool made up of thirty-nine counties in Ohio and was formed as an Ohio non-profit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group of primary and excess insurance/self-insurance and risk management programs. The Authority has not had any claims that exceeded insurance coverage.

A surety bond of \$25,000 through Ohio Casualty Insurance Group covers the Board Secretary.

#### 4. BOND FUND PROGRAM

The Authority has established a Bond Fund Program to provide long-term, fixed interest rate financing for qualified industrial, commercial and public projects. The primary purpose of the Bond Fund Program is to further economic development efforts and investment in Lorain County through the retention and creation of quality, private sector jobs.

The State of Ohio Department of Development (ODOD) awarded the Authority a grant of \$1,000,000, received in April, 2002, which was deposited into the Bond Fund Program Reserve account. The conditional grant from ODOD is for 20 years, with the interest earned on the fund remitted back to ODOD through December, 2012. Beginning 2013 and continuing through December, 2023, 50 percent of the interest earned is required to be remitted back to ODOD. In December 31, 2001, the Authority received a \$1,500,000 grant from Lorain County for the Bond Fund Program, which was also deposited into the Bond Fund Program Reserve account.

Under the Program, debt service requirements on each bond issue are to be secured by a pledge of amounts to be received under lease or loan agreements with borrowers who utilize the financial facilities. In addition, all borrowers are required to provide a letter of credit as additional security for the related bonds. Amounts in the Bond Fund Program Reserve may be used for debt service in the event the borrower is unable to make the required payments under the lease.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2002 (Continued)

#### 4. BOND FUND PROGRAM (Continued)

The Authority did not have any Bond issues under the Bond Fund Program as of December 31, 2002. The amount held in the Authority's Bond Fund Program Reserve was \$2,511,548 at December 31, 2002, and are reflected in Restricted Assets in the accompanying Balance Sheet.

#### 5. **RELATED PARTY ACTIVITY**

The Authority utilizes certain Lorain County employees without reimbursement. The value of these services during 2002 was \$8,612.

The Director of the Authority is also a member of the Board.



### INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Board Members Lorain County Port Authority Lorain County 216 Third Street Elyria, Ohio 44035

We have audited the financial statements of the Lorain County Port Authority, Lorain County, Ohio, (the Authority), a component unit of Lorain County, as of and for the year ended December 31, 2002, and have issued our report thereon dated May 12, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Authority's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Authority's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to the Authority's management in a separate letter dated May 12, 2003.

Lausche Building / 615 Superior Ave., NW / Twelfth Floor / Cleveland, OH 44113-1801
Telephone: (216) 787-3665 (800) 626-2297 Fax: (216) 787-3361
www.auditor.state.oh.us

Lorain County Port Authority Lorain County Independent Accountants' Report on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended solely for the information and use of management and Board Members and is not intended to be and should not be used by anyone other than these specified parties.

**Betty Montgomery** Auditor of State

Butty Montgomery

May 12, 2003



88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514

800-282-0370

Facsimile 614-466-4490

# LORAIN COUNTY LORAIN COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED JULY 3, 2003