Pickaway County Educational Service Center

Pickaway County

Single Audit

July 1, 2001 Through June 30, 2002

Fiscal Year Audited Under GAGAS: 2002

BALESTRA & COMPANY

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Members of the Board Pickaway County Educational Service Center 1080 US Highway 22 West Circleville, Ohio 43113

We have reviewed the Independent Auditor's Report of the Pickaway County Educational Service Center, Pickaway County, prepared by Balestra & Company, for the audit period July 1, 2001 to June 30, 2002. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Pickaway County Educational Service Center is responsible for compliance with these laws and regulations.

JIM PETRO Auditor of State

December 12, 2002



PICKAWAY COUNTY EDUCATIONAL SERVICE CENTER PICKAWAY COUNTY

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Member American Institute of Certified Public Accountants

Member Ohio Society of Certified Public Accountants

Independent Auditor's Report

Members of the Board Pickaway County Educational Service Center 1080 U.S. Highway 22 West Circleville, Ohio 43113

We have audited the accompanying general-purpose financial statements of the Pickaway County Educational Service Center, Pickaway County, as of and for the year ended June 30, 2002, as listed in the table of contents. These general-purpose financial statements are the responsibility of the Pickaway County Educational Service Center's management. Our responsibility is to express an opinion on these general-purpose financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the general-purpose financial statements referred to above present fairly, in all material respects, the financial position of the Pickaway County Educational Service Center as of June 30, 2002, and the results of its operations and the cash flows of its proprietary fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated November 8, 2002 on our consideration of the Pickaway County Educational Service Center's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

The accompanying schedule of federal awards expenditures is presented for purposes of additional analysis as required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the general-purpose financial statements. Such information has been subjected to the auditing procedures applied in the audit of the general-purpose financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the general-purpose financial statements taken as a whole.

Balestra & Company

Balestra & Company

November 8, 2002

Pickaway County Educational Service Center Combined Balance Sheet All Fund Types and Account Groups June 30, 2002

	Gover	nmental Fund Typ	es	Proprietary Fund Type	Fiduciary Fund Type	Account	Groups		Totals
	General	Special Revenue	Capital Projects	Internal Service	Agency	General Fixed Assets	General Long Term Debt	(M	emorandum) (Only)
Assets and Other Debits:									_
Equity in Pooled Cash and Cash Equivalents	\$ 597,879	102,230	0	46,864	3,463	0	0	\$	750,436
Intergovernmental Receivables	40,046	3,214	0	17,780	0	0	0		61,040
Due from Other Funds	0	0	0	0	13,063	0	0		13,063
Accounts Receivable	41,451	7,110	0	0	0	0	0		48,561
Interfund Receivable	5,100	0	0	0	0	0	0		5,100
Property, Plant, and Equipment, net where applicable	0	0	0	6,058	0	348,336	0		354,394
Amount to be Provided for Retirement of General Long Term Debt	 0	0	0	0	0	0	189,871		189,871
Total Assets and Other Debits	\$ 684,476	112,554	0	70,702	16,526	348,336	189,871	\$	1,422,465
Liabilities:									
Intergovernmental Payables	\$ 697	167	0	222	16,526	0	6,265	\$	23,877
Due to Other Funds	8,866	1,651	0	2,546	0	0	0		13,063
Accounts Payable	5,208	7,012	0	515	0	0	0		12,735
Interfund Payable	0	5,100	0	0	0	0	0		5,100
Accrued Salaries and Benefits	70,767	11,492	0	18,763	0	0	0		101,022
Compensated Absences Payable	 31,657	4,605	0	0	0	0	183,606		219,868
Total Liabilities	117,195	30,027	0	22,046	16,526	0	189,871		375,665
Fund Equity and Other Credits:	 								
Investment in General Fixed Assets	0	0	0	0	0	348,336	0		348,336
Retained Earnings	0	0	0	48,656	0	0	0		48,656
Fund Balances:									
Reserved for Encumbrances	19,021	553	0	0	0	0	0		19,574
Unreserved Fund Balance	548,260	81,974	0	0	0	0	0		630,234
Total Fund Balances	567,281	82,527	0	0	0	0	0		649,808
Total Fund Balances/Retained Earnings	567,281	82,527	0	48,656	0	348,336	0		1,046,800
Total Liabilities, Fund Equity, and Other Credits	\$ 684,476	112,554	0	70,702	16,526	348,336	189,871	\$	1,422,465

Pickaway County Educational Service Center Combined Statement of Revenues, Expenditures, and Changes in Fund Balances All Governmental Fund Types

Year Ended June 30, 2002

	Gov	ernmental Fund Type	s	Totals	
	General	Special Revenue	Capital Projects	(Memorandum) (Only)	
REVENUES:	-		_		
Revenue from Local Sources					
Tuition	\$ 1,600	0	0	\$ 1,600	
Earnings on Investments	19,669	0	0	19,669	
Program Services	1,232,831	134,680	0	1,367,511	
Revenue from Intermediate Sources					
Revenue for/on Behalf of District	8,777	0	0	8,777	
Revenue from State Sources					
Unrestricted Grants-in-Aid	486,400	28,190	0	514,590	
Restricted Grants-in-Aid	0	287,329	3,297	290,626	
Revenue from Federal Sources					
Unrestricted Grants-in-Aid	138,785	0	0	138,785	
Restricted Grants-in-Aid	0	243,821	0	243,821	
Total Revenues	1,888,062	694,020	3,297	2,585,379	
EXPENDITURES:					
Instruction					
Regular	10,053	176,423	0	186,476	
Special	63,665	0	0	63,665	
Adult/Continuing	594	82,880	0	83,474	
Supporting Services					
Pupil	860,114	120,539	0	980,653	
Instructional staff	445,435	107,047	0	552,482	
Board of Education	17,851	0	0	17,851	
Administration	233,256	20,117	3,297	256,670	
Fiscal	67,211	11,274	0	78,485	
Operation & Maintenance of Plant	47,719	0	0	47,719	
Business	585	0	0	585	
Central	930	159,764	0	160,694	
Total Expenditures	1,747,413	678,044	3,297	2,428,754	
Excess of Revenues		1			
Over (Under) Expenditures	140,649	15,976	0	156,625	
Other Financing Sources and (Uses):					
Transfers-In	0	2,000	0	2,000	
Refund of Prior Years Expenditures	1,487	(1,497)		(10)	
Transfers-Out	(2,000)	0	0	(2,000)	
Net Other Financing Sources	(513)	503	0	(10)	
Excess of Revenues and Other Financing Sources					
Over (Under) Expenditures and Other Financing Uses	140,136	16,479	0	156,615	
Fund Balance, Beginning of Year	427,145	66,048	0	493,193	
Fund Balance, End of Year	\$ 567,281	82,527	0	\$ 649,808	

Pickaway County Educational Service Center Combined Statement of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Budget Basis) All Governmental Fund Types Year Ended June 30, 2002

		General Fund		Spe	cial Revenue Funds	e Funds		
			Variance			Variance		
	Revised		Favorable	Revised		Favorable		
	Budget	Actual	(Unfavorable)	Budget	Actual	(Unfavorable)		
Revenues:		,						
Earnings on Investment	\$ 40,000	18,609	(21,391)	0	0 \$	0		
Tuition	2,500	1,600	(900)	0	0	0		
Program Services	230,341	224,635	(5,706)	0	0	0		
Miscellaneous	0	0	0	141,820	134,196	(7,624)		
Revenue for/on Behalf of District	9,052	9,052	0	0	0	0		
State Unrestricted Grants-in-Aid	1,462,968	1,462,968	0	28,190	28,190	0		
State Restricted Grants-in-Aid	0	0	0	288,440	288,329	(111)		
Federal Unrestricted Grants-in-Aid	123,427	123,427	0	0	0	0		
Federal Restricted Grants-in-Aid	0	0	0	253,934	240,607	(13,327)		
Total Revenue	1,868,288	1,840,291	(27,997)	712,384	691,322	(21,062)		
Expenditures:								
Regular Instruction	37,556	11,396	26,160	216,926	196,691	20,235		
Special Instruction	66,700	62,464	4,236	0	0	0		
Adult/Continuing Instruction	3,442	1,044	2,398	98,381	87,464	10,917		
Other Instruction	0	0	0	216	216	0		
Support Services-Pupils	920,993	854,846	66,147	182,755	173,828	8,927		
Support Services-Instructional Staff	458,538	447,227	11,311	127,541	107,647	19,894		
Support Services-Board of Ed.	27,918	15,728	12,190	0	0	0		
Support Services-Administration	679,395	255,648	423,747	20,117	20,117	0		
Fiscal Services	82,527	69,473	13,054	11,523	11,274	249		
Operation & Maintenance Of Plant	86,035	55,818	30,217	0	0	0		
Support Services-Central	1,000	930	70	214,144	163,785	50,359		
Total Expenditures	2,364,104	1,774,574	589,530	871,603	761,022	110,581		
Excess of Revenues Over		,						
(Under) Expenditures	(495,816)	65,717	561,533	(159,219)	(69,700)	89,519		
Other Financing Sources (Uses):								
Transfers-In	0	0	0	2,000	2,000	0		
Advances-In	0	54,000	54,000	0	57,100	57,100		
Refund of Prior Years Expenditures	1,929	1,929	0	0	0	0		
Transfers-Out	0	(2,000)	(2,000)	0	0	0		
Advances-Out	0	(57,100)	(57,100)	(1,000)	(54,000)	(53,000)		
Total Other Financing Sources (Uses)	1,929	(3,171)	(5,100)	1,000	5,100	4,100		
Excess of Revenues & Other Financing Sources								
Over (Under) Expenditures and Other Financing Uses	(493,887)	62,546	556,433	(158,219)	(64,600)	93,619		
Fund Balance, Beginning of Year	491,571	491,571	0	143,979	143,979	0		
Prior Year Carry Over Encumbrances	10,299	10,299	0	14,244	14,244	0		
Fund Balance, End of Year	\$ 7,983	564,416	556,433	4	93,623 \$	93,619		
						(Continued)		

Pickaway County Educational Service Center Combined Statement of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual (Budget Basis) All Governmental Fund Types - Continued

Year Ended June 30, 2002

	C	Capital Projects Funds	3	Totals	s (Memorandum Only)		
			Variance			Variance	
	Revised		Favorable	Revised		Favorable	
	Budget	Actual	(Unfavorable)	Budget	Actual	(Unfavorable)	
Revenues:							
Earnings on Investment	\$ 0	0	0	40,000	18,609	\$ (21,391)	
Program Services	0	0	0	230,341	224,635	(5,706)	
Miscellaneous	0	0	0	141,820	134,196	(7,624)	
Revenue for/on Behalf of District	0	0	0	9,052	9,052	0	
State Unrestricted Grants-in-Aid	0	0	0	1,491,158	1,491,158	0	
State Restricted Grants-in-Aid	3,297	3,297	0	291,737	291,626	(111)	
Federal Unrestricted Grants-in-Aid	0	0	0	123,427	123,427	0	
Federal Restricted Grants-in-Aid	0	0	0	253,934	240,607	(13,327)	
Total Revenue	3,297	3,297	0	2,581,469	2,533,310	(48,159)	
Expenditures:							
Regular Instruction	0	0	0	254,482	208,087	46,395	
Special Instruction	0	0	0	66,700	62,464	4,236	
Adult/Continuing Instruction	0	0	0	101,823	88,508	13,315	
Other Instruction	0	0	0	216	216	0	
Support Services-Pupils	0	0	0	1,103,748	1,028,674	75,074	
Support Services-Instructional Staff	2,000	2,000	0	588,079	556,874	31,205	
Support Services-Board of Education	0	0	0	27,918	15,728	12,190	
Support Services-Administration	3,297	3,297	0	702,809	279,062	423,747	
Fiscal Services	0	0	0	94,050	80,747	13,303	
Operation & Maintenance Of Plant	0	0	0	86,035	55,818	30,217	
Support Services-Central	0	0		215,144	164,715	50,429	
Total Expenditures	5,297	5,297	0	3,241,004	2,540,893	700,111	
Excess of Revenues Over							
(Under) Expenditures	(2,000)	(2,000)	0	(659,535)	(7,583)	651,952	
Other Financing Sources (Uses):							
Transfers-In	0	0	0	2,000	2,000	0	
Advances-In	0	0	0	0	111,100	111,100	
Refund of Prior Years Expenditures	0	0	0	1,929	1,929	0	
Transfers-Out	0	0	0	0	(2,000)	(2,000)	
Advances-Out	(1,000)	0	1,000	(2,000)	(111,100)	(109,100)	
Total Other Financing Sources (Uses):	(1,000)	0	1,000	1,929	1,929	0	
Excess of Revenues & Other Financing							
Sources Over (Under) Expenditures							
and Other Financing Uses	(3,000)	(2,000)	1,000	(657,606)	(5,654)	651,952	
Fund Balance, Beginning of Year	2,000	2,000	0	637,550	637,550	0	
Prior Year Carry Over Encumbrances	0	0	0	24,543	24,543	0	
Fund Balance, End of Year	\$ (1,000)	0	1.000	4.487	656,439	\$ 651,952	
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Pickaway County Educational Service Center Statement of Revenues, Expenses, and Changes in Retained Earnings Proprietary Fund Type Year Ended June 30, 2002

	Internal Service		
Operating Revenues:			
Tuition	\$	69,040	
Total Operating Revenues		69,040	
Operating Expenses:			
Personal Services		113,853	
Employee Benefits		22,508	
Purchased Services		30,974	
Supplies and Materials		12,819	
Other Expenses		501	
Depreciation Expense		983	
Total Operating Expenses		181,638	
Operating Loss	(112,598		
Non-Operating Revenues:			
Restricted Grants in Aid		40,000	
Total Non-Operating Revenues		40,000	
Net Loss	(72,598		
Retained Earnings at Beginning of Year	121,254		
Retained Earnings at End of Year	\$ 48,656		

Pickaway County Educational Service Center Statement of Cash Flows Proprietary Fund Type Year Ended June 30, 2002

	Internal Service		
Cash Flows from Operating Activities			
Operating Loss	\$	(112,598)	
Depreciation		983	
Adjustments to Reconcile Operating Loss			
to Net Cash Used by Operating Activities:			
Changes in Assets and Liabilities:			
(Increase) Decrease in Assets:			
Intergovernmental Receivable		(11,258)	
Increase (Decrease) in Liabilities:			
Due to Other Funds		2,211	
Intergovernmental Payable		222	
Accounts Payable		(258)	
Accrued Wages and Benefits		16,498	
Net Adjustments		7,415	
Net Cash Used by Operating Activities		(104,200)	
Cash Flows from Noncapital Financing Activities:			
Operating Grants from Intermediate Sources		40,000	
Net Cash Provided by Noncapital Financing Activities		40,000	
Cash Flows from Capital Financing Activities:			
Acquisition of Capital Assets		(747)	
Net Cash Used by Capital Financing Activities		(747)	
Net Decrease in Cash & Cash Equivalents		(64,947)	
Cash and Cash Equivalents at Beginning of Year		111,811	
Cash and Cash Equivalents at End of Year	\$	46,864	

Note 1. Summary of Significant Accounting Policies

The financial statements of the Pickaway County Educational Service Center (the Center) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The Center also applies Financial Accounting Standards (FASB) statements and interpretations issued on or before November 30, 1989, to its proprietary activities provided they do not conflict or contradict GASB pronouncements. The more significant of the Center's accounting policies are described below.

A. Reporting Entity

The Center is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Center is a County School District as defined by Section 3313 of the Ohio Revised Code (ORC).

The Center is governed by a five member Governing Board elected by the citizens of Pickaway County and is responsible for the provision of special education and support services to public school districts located in the County. The Center also provides support services for the pupils and instructional staff, general administration, business and fiscal services.

The Center serves three local school districts: Logan Elm Local, Teays Valley Local, and Westfall Local as provided by Senate Bill 140, ORC Section 3313.483. Circleville City School District and other school districts outside Pickaway County are served on an individual contract basis for various services.

The Center is located in Circleville, Ohio and is staffed by 33 certified and 17 classified personnel. The Pickaway County commissioners, as required by State statute, provide the offices for the use of the Center.

The accompanying general-purpose financial statements comply with the provisions of Governmental Accounting Standards Board (GASB) Statement No. 14, *The Financial Reporting Entity*, in that the financial statements include all organizations, activities and functions for which the Center is financially accountable. This report includes all activities considered by management to be part of the Center by virtue of Section 2100 of the Codification of Governmental Accounting and Financial Reporting Standards.

Section 2100 indicates that the reporting entity consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The definition of the reporting entity is based primarily on the notion of financial accountability. A primary government is financially accountable for the organizations that make up its legal entity.

It is also financially accountable for legally separate organizations if its officials appoint a voting majority of an organization's governing body and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on the primary government. A primary government may also be financially accountable for governmental organizations that are fiscally dependent on it. A primary government has the ability to impose its will on an organization if it can significantly influence the programs, projects, or activities of, or the level of services performed or provided by, the organization.

Note 1. Summary of Significant Accounting Policies (continued)

A. Reporting Entity (continued)

A financial benefit or burden relationship exists if the primary government (a) is entitled to the organization's resources; (b) is legally obligated or has otherwise assumed the obligation to finance the deficits of, or provide financial support to, the organization; or (c) is obligated in some manner for the debt of the organization.

The Center has no component units.

Management believes the financial statements included in this report represent all of the funds of the Center over which the Center is financially accountable.

B. Fund Accounting

The Center uses funds and account groups to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fund is a separate accounting entity with a self-balancing set of accounts. An account group, on the other hand, is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources.

Funds are classified into three categories: governmental, proprietary and fiduciary. Each category, in turn, is divided into separate "fund types."

Governmental Fund Types

Governmental funds are those through which most governmental functions typically are financed. Governmental Fund Types are accounted for on a flow of current financial resources measurement focus. Only current assets and current liabilities are generally included on their balance sheets. Their operating statements present sources (revenues and other financing sources) and uses (expenditures and other financing uses) of "available spendable resources" during the period.

<u>General Fund</u> - This fund is used to account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the Center for any purpose provided it is expended or transferred according to the bylaws of the Center and the laws of the State of Ohio.

<u>Special Revenue Funds</u> - These funds are used to account for the proceeds of specific revenue sources (other than amounts relating to expendable trusts or for major capital projects) that are legally restricted to expenditures for specific purposes.

<u>Capital Projects Fund</u>-The capital projects fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds).

Proprietary Fund Types

Proprietary funds are used to account for the Center's ongoing activities which are similar to those found in the private sector. The following is the proprietary fund type:

<u>Internal Service Funds</u> - These funds account for the financing of services provided by one department or agency to other departments or agencies of the Center on a cost reimbursement basis. The Center currently has one Internal Service Fund.

Note 1. Summary of Significant Accounting Policies (continued)

B. Fund Accounting (continued)

Fiduciary Fund Types

Fiduciary funds are used to account for assets held by the Center in a trustee capacity or as an agent for individuals, private organizations, other governments, or other funds. The following are the fiduciary fund types:

Agency Funds - These funds are purely custodial and thus do not involve measurement of results of operations.

Account Groups

Account Groups are financial reporting devices to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not affect expendable available financial resources. The following are the account groups:

General Fixed Assets Account Group - This account group is used to account for all of the Center's fixed assets, except for those accounted for in the proprietary fund.

<u>General Long-Term Debt Account Group</u> - This account group is used to account for all of the Center's long-term obligations, except for those accounted for in the proprietary fund.

C. Measurement Focus/Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included in the balance sheet. Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

All proprietary funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the balance sheet. Fund equity (i.e., net total assets) is segregated into contributed capital and retained earning components. Proprietary fund type operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in net total assets.

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made.

Revenues-Exchange and Non-exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenues are recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the Center, available means expected to be received within sixty days of fiscal year end.

Note 1. Summary of Significant Accounting Policies (continued)

C. Measurement Focus/Basis of Accounting (continued)

Non-exchange transactions, in which the Center receives value without directly giving equal value in return, include grants, entitlements and donations. Revenue from grants is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the Center must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the Center on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: interest, tuition and grants.

Deferred Revenue

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Under the modified accrual basis of accounting, receivables that will not be collected within the available period have also been reported as deferred revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

The accrual basis of accounting is utilized for reporting purposes by the proprietary fund type. Revenues are recognized in the accounting period which they are earned, and expenses are recognized at the time they are incurred.

D. Budget and Budgetary Accounting

The budgetary process is prescribed by provisions of the Ohio Revised Code. Annually, on or before a date designated by the State Board of Education, the Superintendent and the Treasurer of the Center prepares the SF-5 budget for the fiscal year commencing July 1 and certifies the budget to the State Board of Education, together with such other information the Board may require. The budget consists of two parts. Part (A) includes the cost of the salaries, employer's retirement contributions and travel costs of supervisory teachers approved by the State Board of Education. Part (B) includes the cost of all other lawful expenditures of the Center.

Estimated Resources

After the start of the fiscal year, estimated resources are revised to include any unencumbered balances from the preceding fiscal year. The revised estimated resources represents management's estimate of the amount that may be appropriated from each fund. Estimated resources may be further amended during the year as projected increases or decreases in revenue are identified by the Treasurer or additional grant programs are approved by the Governing Board.

Note 1. Summary of Significant Accounting Policies (continued)

D. Budget and Budgetary Accounting (continued)

Appropriations

An annual appropriation resolution is legally enacted by the Governing Board at the fund level, which is the legal level of budgetary control. Prior to the passage of the annual appropriation measure, the Governing Board may pass a temporary appropriation measure to meet the ordinary expenses of the Center. The total of expenditures and encumbrances may not exceed the appropriation totals at the legal level of control. Any revisions that alter the total of any fund appropriation, or alter total function appropriations within a fund, or alter object appropriation within a function must be approved by the Governing Board. The Governing Board may pass supplemental fund appropriations so long as the total appropriations by fund do not exceed the amounts set forth in the budget approved by the State Board of Education. During the year, several supplemental appropriations were legally enacted; however, none of these amendments were significant. The budget figures which appear in the statements of budgetary comparisons represent the final appropriation amounts, including all supplemental appropriations. Formal budgetary integration is employed as a management control device during the year for all funds, other than agency funds, consistent with statutory provisions.

Encumbrances

As part of formal budgetary control, purchase orders, contracts, and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the budgetary basis in order to reserve that portion of the applicable appropriation. On the GAAP basis, encumbrances outstanding at year end are reported as a reservation of fund balance for subsequent-year expenditures for governmental funds. Note 2 provides a reconciliation of the budgetary and GAAP basis of accounting.

Lapsing of Appropriations

At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and are not reappropriated.

Note 1. Summary of Significant Accounting Policies (continued)

E. Cash and Cash Equivalents

Cash received by the Center is pooled in a central bank account with individual fund balance integrity maintained throughout. Individual fund integrity is maintained through the Center's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents." During the fiscal year all investments were limited to State Treasury Asset Reserve of Ohio (STAR Ohio).

Except for nonparticipating investments contracts, investments are reported at fair value. Fair value is based on quoted market prices. Nonparticipating investment contracts such as repurchase agreements are reported at cost.

The Center has invested funds in STAR Ohio during fiscal year 2002. STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price which is the price the investment could be sold for on June 30, 2002.

Under existing Ohio statutes all investment earnings are assigned to the General Fund unless statutorily required to be credited to a specific fund. For the Center, all investment earnings accrue to the General Fund. Interest income earned in fiscal year 2002 totaled \$19,669.

For purposes of the combined statement of cash flows and for presentation on the combined balance sheet, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the Center are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

F. Taxes

A County Educational Service Center, itself, does not levy taxes. However, a County Educational Service Center Governing Board may serve as the taxing authority for a County school financing district as authorized by the Ohio Revised Code 135.01 (D). The Center does not currently serve as a taxing authority.

G. Fixed Assets

General fixed assets are not capitalized in the funds used to acquire or construct them. Instead, capital acquisition and construction are reflected as expenditures in governmental funds, and the related assets are reported in the general fixed asset account group. All purchased fixed assets are valued at cost where historical records are available and at an estimated historical cost where no historical records exist. Donated fixed assets are valued at their estimated fair market value on the date received. The Center maintains a capitalization threshold of three hundred dollars.

The costs of normal maintenance and repairs, that do not add to the value of the asset or materially extend asset lives, are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related fixed assets, as applicable.

Assets in the general fixed assets account group are not depreciated. Depreciation of equipment and furnishings in the proprietary fund type is computed using the straight-line method over an estimated useful life of the assets varying from eight to twenty years.

Note 1. Summary of Significant Accounting Policies (continued)

H. Advances to Other Funds

Non-current portions of long-term interfund loan receivables are reported as advances and are offset equally by a fund balance reserve account which indicated that they do not constitute expendable available financial resources and therefore are not available for appropriation. At June 30, 2002 the Center had no long-term interfund loans.

I. Compensated Absences

The Center accounts for compensated absences in accordance with GASB Statement No. 16. Sick leave and other compensated absences with similar characteristics are accrued as a liability based on the sick leave accumulated at the balance sheet date by those employees who currently are eligible to receive termination payments, as well as other employees who are expected to become eligible in the future to receive such payments. To calculate the liability, these accumulations are reduced to the maximum amount allowed as a termination payment. Accruals for those employees who are expected to become eligible in the future are based on assumptions concerning the probability that individual employees or class or group of employees will become eligible to receive termination payments. All employees with ten or more years of service were included in the calculation of the long-term compensated absences accrual amount.

Vacation leave and other compensated absences with similar characteristics are accrued as a liability as the benefits are earned by the employees if both of the following conditions are met: 1.) The employees' rights to receive compensation are attributable to services already rendered and are not contingent on a specific event that is outside the control of the employer and employee; and 2.) It is probable that the employer will compensate the employees for the benefits through paid time off or some other means, such as cash payments at termination or retirement.

For governmental funds, the Center records a liability for accumulated unused vacation and sick leave when earned. The current portion of these unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The remainder is reported in the general long-term debt account group.

J. Long-Term Obligations

Long-term debt is recognized as a liability of a governmental fund when due. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund. The remaining portion of such obligations is reported in the general long-term debt account group. The fair value of long term debt approximates the carrying amount.

K. Interfund Transactions

Quasi-external transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed.

All other interfund transactions, except quasi-external transactions and reimbursements, are reported as transfers. Non-recurring or non-routine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers.

Note 1. Summary of Significant Accounting Policies (continued)

L. Fund Balance Reserves

Reserved fund balances indicate that portion of fund equity which is not available for current appropriation or is legally segregated for a specific use. Fund balances are reserved for encumbrances. The unreserved portions of fund equity reflected for the Governmental Funds are available for use within the specific purposes of those funds.

M. Memorandum Only - Total Columns

Total columns on the general-purpose financial statements are captioned "Memorandum Only" to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present financial position, results of operations or cash flows in conformity with accounting principles generally accepted in the United States of America. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

N. Accounts Payable

The fair value and carrying value of trade accounts payable are approximately the same.

O. Use of Estimates in Preparation of Financial Statements

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statement and accompanying notes. Actual results could differ from those estimates.

Note 2. Budgetary Basis of Accounting

The following table summarizes the adjustments necessary to reconcile the GAAP and budgetary basis statements by fund type:

Excess of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses Governmental Fund Types

General Fund	Special Revenue	Capital Project
\$140,136	\$16,479	\$0
(47,771)	(2,698)	(2,000)
(27,661)	(82,978)	0
(2,158)	4,597	0
\$62,546	(\$64,600)	(\$2,000)
	Fund \$140,136 (47,771) (27,661) (2,158)	Fund Revenue \$140,136 \$16,479 (47,771) (2,698) (27,661) (82,978) (2,158) 4,597

Note 3. Cash and Cash Equivalents

State statutes classify monies held by the Center into three categories. Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the Center Treasury, in commercial accounts payable or withdraw able on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current two year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including pass book accounts.

Protection of the Center's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

Note 3. Cash and Investments (continued)

- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bond and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio); and
- 7. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred and eighty days from the date of purchase in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the Center, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

The following information classifies deposits and investments by categories of risk as defined in GASB Statement No. 3, Deposits With Financial Institutions, Investments (including Repurchase Agreements), and Reverse Repurchase Agreements.

<u>Deposits</u>: At year end, the carrying amount of the Center's deposits was \$128,625 and the bank balance was \$255,763. Of the bank balance:

- 1. \$100,000 was covered by federal depository insurance; and
- 2. \$155,763 was uninsured and uncollateralized. Although all state statutory requirements for the deposit of money had been followed, non-compliance with federal requirements could potentially subject the Center to a successful claim by the FDIC.

Note 3. Cash and Investments (continued)

Investments: The Center's investments are required to be categorized to give an indication of the level of risk assumed by the Center at year end. Category 1 includes investments that are insured or registered or for which the securities are held by the Center or its agent in the Center's name. Category 2 includes uninsured and unregistered investments for which the securities are held by the counter party's trust department or agent in the Center's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counter party, or by its trust department or agent but not in the Center's name. STAR Ohio is an unclassified investment since it is not evidenced by securities that exist in physical or book entry form.

		Carrying	Fair
	Unclassified	Amount	Value
STAR Ohio	\$ 621,811	\$ 621,811	\$ 621,811

The classification of cash and cash equivalents, and investments on the combined financial statements is based on criteria set forth in GASB Statement No. 9, *Reporting Cash Flows of Proprietary and Non-Expendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*. A reconciliation between the classifications of cash and cash equivalents and investments on the combined financial statements and the classifications of deposits and investments presented above per GASB Statement No. 3 is as follows:

	Cash and Cash Equivalents		I	nvestments
GASB Statement No. 9	\$	750,436	\$	0
Investments:				
STAROhio		(621,811)		621,811
GASB Statement No. 3	\$	128,625	\$	621,811

Note 4. Receivables

Receivables at June 30, 2002 consisted of tuition and intergovernmental grants. All receivables are considered collectible in full due to the stable condition of State programs, and the current guarantee of Federal funds.

A summary of the principal items of Intergovernmental Receivables follows:

	General Fund
\$38,870	CAFS Subsidy
1,176	GED Subsidy
40,046	Total General Fund
	Special Revenue Fund:
3,214	ABLE Grant
	Proprietary Funds
17,780	Internal Service
\$61,040	Grand Total

Note 5. Fixed Assets

The following is a summary of changes in the General Fixed Assets Account Group during the fiscal year 2002:

	Ge	neral Fixed			Ge	neral Fixed
	Assets			Assets		
	Jur	ne 30, 2001	Additions	Deletions	June 30, 2002	
Furniture and Equipment	\$	341,062	21,747	14,473	\$	348,336

The following is a summary of the proprietary funds equipment at June 30, 2002:

Furniture and Equipment	\$ 10,087		
Less: Accumulated Depreciation	(4,029)		
Net Fixed Assets	\$ 6,058		

Note 6. Defined Benefit Pension Plans

A. School Employees Retirement System

Plan Description: The Center contributes to the School Employees Retirement System (SERS). The Ohio Revised Code (R.C.) gives SERS the discretionary authority to provide postretirement health care to retirees and their dependents. Coverage is made available to service retirees with ten or more years of qualifying service credit, disability and survivor benefit recipients. Members retiring on or after August 1, 1989 with less than twenty-five years of service credit must pay a portion of their premium for health care. The portion is based on years of service up to a maximum of 75% of the premium.

After the allocation for basic benefits, the remainder of the employer's 14% contribution is allocated to providing health care benefits. At June 30, 2002, the healthcare allocation is 9.80%. In addition, SERS levies a surcharge to fund health care benefits equal to 14% of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 2002, the minimum pay has been established as \$12,400. The surcharge, added to the unallocated portion of the 14% employer contribution rate, provides for maintenance of the asset target level for the health care fund.

Health care benefits are financed on a pay-as-you-go basis. The target level for the health care reserve is 150% of annual health care expenses. Expenses for health care at June 30, 2001 were \$161,439,934 and the target level was \$242.2 million. At June 30, 2001, the Retirement System's net assets available for payment of health care benefits was \$315.7 million.

The number of benefits recipients currently receiving health care benefits is approximately 50,000.

B. State Teachers Retirement System

State Teachers Retirement System of Ohio (STRS Ohio), is a cost-sharing multiple employer public employee retirement system.

STRS Ohio is a statewide retirement plan for certified teachers and other faculty members employed in the public schools of Ohio or any school, college, university, institution or other agency wholly controlled, managed and supported in whole, or in part, by the state or any political subdivision thereof. Any member who has (i) five years of service credit and attained age 60; (ii) 25 years of service credit and attained age 55; or (iii) 30 years of service credit regardless of age may retire. The maximum annual retirement allowance, payable for life, is the greater of the "formula benefit" or the "money-purchase benefit" calculation. Under the "formula benefit," the retirement allowance is based on years of credited service and final average salary, which is the average of the member's three highest years' salaries. The annual allowance is calculated by using a base percentage of 2.1% multiplied by the total number of years of service credit (including Ohio valued purchased credit) times the final average salary. The 31st year of earned Ohio service credit is calculated at 2.5%. An additional one-tenth of a percent is added to the calculation for every year of earned Ohio service over 31 years (2.6% for 32 years, 2.7% for 33 years and so on) until 100% of final average salary is reached.

For members with 35 or more years of Ohio contributing service, the first 30 years will be calculated at 2.5% instead of 2.2%.

Note 6. Defined Benefit Pension Plans (continued)

Under the "money-purchase benefit" calculation, a member's lifetime contributions plus interest at specified rates are matched by an equal amont from other STRS Ohio funds. This total is then divided by an actuarially determined annuity factor to determine the maximum annual retirement allowance.

Eligible faculty of Ohio's public colleges and universities may choose to enroll in either STRS Ohio or an alternative retirement plan (ARP) offered by their employer. Employees have 120 days from their employment date to select a retirement plan.

A retiree of STRS Ohio or other Ohio public retirement system is eligible for reemployment as a teacher following the elapse of two months from the date of retirement. Contributions are made by the reemployed member and employer during the reemployment. Upon termination of reemployment or age 65, whichever comes later, the retiree is eligible for a money-purchase benefit or a lump-sum payment in addition to the original retirement allowance.

Retirement benefits are annually increased by the greater of the amount of the change in the Consumer Price Index (CPI) or the cumulative CPI increases since retirement, less previous cost-of-living increases, up to a maximum of 3% of the original base benefit. The plan offers access to health care benefits for retirees and their dependents. Coverage under the current program includes hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums.

A member with five ore more years' credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of active members who die before retirement may qualify for survivor benefits. A death benefit of \$1,000 is payable to the beneficiary of each deceased retired member. Additional death benefit coverage of \$1,000 or \$2,000 can be purchased. Various other benefits are available to members' beneficiaries.

Benefits are established by Chapter 3307, Revised Code.

Chapter 3307 of the Revised Code provides statutory authority for member and employer contributions. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10% for members and 14% for employers.

Contribution requirements and the contributions actually made for the fiscal year ended June 30, 2002, were 9.3% of covered payroll for members and 14% for employers. The Center's required contributions for pension obligations to STRS for the fiscal years ended June 30, 2002, 2001, and 2000 were \$199,546, \$191,877 and \$171,012, respectively; 99.4 percent has been contributed for fiscal year end 2002, and 100 percent for fiscal years 2001 and 2000. \$1,086 representing the unpaid contribution for fiscal year 2002, is recorded as a liability within the respective funds.

STRS Ohio issues a stand-alone financial report. Copies of STRS Ohio's 2001 Comprehensive Annual Financial Report is available by writing to STRS Ohio, 275 E. Broad Street, Columbus, OH 43215-3371, or by calling (614) 227-4090.

Note 7. Post-employment Benefits

A. School Employees Retirement System

The Center contributes to the School Employees Retirement System (SERS), a cost-sharing multiple-employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by state statute per Chapter 3309 of the Ohio Revised Code (R.C.). The School Employees Retirement System issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to SERS, 300 East Broad Street, Suite 100, Columbus, Ohio 43125-3746 or by calling (614) 222-5853.

Plan members are required to contribute 9% of their annual covered salary and the ESC is required to contribute at an actuarially determined rate. The current rate is 14% of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended, up to statutory maximum amounts, by the SERS' Retirement Board. The School District's contributions to SERS for the years ended June 30, 2002, 2001 and 2001 were \$52,073, \$72,262 and \$43,888, respectively; 89.21 percent has been contributed for the fiscal year end 2002, and 100 percent for fiscal years 2001 and 2000. \$6,265 representing the unpaid contribution for fiscal year 2002, including the surcharge, is recorded as a liability with the respective funds and the general long-term obligations account group.

B. State Teachers Retirement System

State Teachers Retirement System of Ohio (STRS Ohio) provides access to health care benefits for retirees and their dependents. Coverage under the current program includes hospitalization, physician's fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. All benefit recipients and sponsored dependents are eligible for health care coverage. Pursuant to the Revised Code (R.C.), the State Teachers Retirement Board (the board) has discretionary authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Most benefit recipients pay a portion of the health care cost in the form of a monthly premium.

The R.C. grants authority to STRS Ohio to provide health care coverage to benefit recipients, spouses and dependents. By Ohio law, the cost of the coverage paid from STRS Ohio funds shall be included in the employer contribution rate, currently 14% of covered payroll.

The Retirement Board allocates employer contributions to the Health Care Reserve Fund from which health care benefits are paid. For the fiscal year ended June 30, 2002, the board allocated employer contributions equal to 4.5% of covered payroll to the Health Care Reserve Fund. The balance in the Health Care Reserve Fund was \$3.256 billion on June 30, 2001.

For the year ended June 30, 2001, net health care costs paid by STRS Ohio were \$300,772,000. There were 102,132 eligible benefit recipients.

Note 8. Compensated Absences

The criteria for determining vested vacation and sick leave components are derived from Center Policy and State laws. Only personnel who are under a full year contract (240 days) are eligible for vacation time.

Vacation

Certified employees earn 20 days of vacation per year, depending upon length of service. Employees can accumulate a maximum vacation day balance of 30 days; employees with 25 or more years of service can accumulate 40 days. Accumulated, unused vacation time can be paid to employees upon termination of employment up to a maximum of 20 days.

Classified personnel accumulate vacation based on the following schedule:

Years Service	Vacation Days
0 - 5	10
5+ - 10	15
10+ - 25	20
25 or more	25

Classified employees can accumulate a maximum vacation day balance of 30 days. Ten days of accumulated vacation days may be carried over into the next vacation year. Accumulated, unused vacation time can be paid to employees upon termination of employment up to a maximum of 20 days.

Severance

Each employee earns sick leave at the rate of one and one-quarter days per month. Sick leave shall accumulate during active employment on a continuous year-to-year basis to a maximum of 225 days.

For all employees, retirement severance is paid to each employee retiring from the Center at a per diem rate of the annual salary at the time of retirement. The dollar amount of severance pay is calculated based on twenty-five percent of the employee's accumulated sick leave at the time of his/her retirement up to a maximum of 45 days.

Note 9. Risk Management

General Risk

The Center is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees and natural disasters. The Center has addressed these various types of risk by purchasing a comprehensive insurance policy through commercial carriers.

General liability insurance is maintained in the amount of \$1,000,000 for each occurrence and \$3,000,000 in the aggregate. The Center maintains business auto coverage for non-owned autos in the amount of \$2,000,000.

The Center maintains replacement cost insurance on building contents in the amount of \$300,000.

Settled claims have not exceeded this commercial coverage in any of the past three years.

The Center lowered its general liability insurance coverage from the prior year by \$2,000,000 for each occurrence and in the aggregate. There has been no other significant reduction in coverage from the prior year.

Note 9. Risk Management, (continued)

Workers Compensation-Public Entity Risk Pool

The Center participates in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect and the Immediate Past President of the Ohio School Boards Association (OSBA). The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

The intent of the GRP is to achieve the benefit of a reduced premium for the Center by virtue of its grouping and representation with other participants in the GRP. The workers compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund." This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Gates McDonald & Co. provides administrative, cost control and actuarial services to the GRP.

Health Insurance

The Center provides life insurance and accidental death and dismemberment insurance to its employees through the Metropolitan Educational Center insurance purchasing program. The Center has elected to provide employee medical/surgical benefits through Anthem, a fully funded program. Dental coverage is provided through Coresource.

Note 10. Long Term Obligations

A summary of changes in long-term obligations for the year ended June 30, 2002, are as follows:

			Balance			
	July 1, 2001		Additions	Deletions	June 30,2002	
Intergovernmental Payable	\$	4,450	6,265	4,450	\$	6,265
Compensated Absences Payable		164,044	183,606	164,044		183,606
Total	\$	168,494	189,871	168,494	\$	189,871

Note 11. Interfund Activity

At June 30, 2002, receivables and payables that resulted from various interfund transactions were as follows:

	nterfund eceivable	Interfund Payable	Due From Other Funds	Due To ther Funds
General Fund	\$ 5,100	\$ 0	\$ 0	\$ 8,866
Special Revenue Funds				
ABLE/WIN 2001/2002	0	3,000	0	0
Pregnancy II 2001/2002	0	1,000	0	0
Day Reporting 1996/1997	0	1,100	0	0
Pass Challenge	0	0	0	1,651
Total Special Revenue Funds	 0	5,100	0	1,651
Agency Funds				
SERS	0	0	1,093	0
Workers' Compensation	0	0	350	0
STRS	0	0	11,620	
Total Agency Funds	0	0	13,063	
Internal Service Funds				
PASS	0	0	0	2,546
Total All Funds	\$ 5,100	\$ 5,100	\$ 13,063	\$ 13,063

Note 12. Jointly Governed Organizations

Metropolitan Educational Council (MEC) - MEC is a not for profit educational council whose primary purpose and objective is to contribute to the educational services available to school districts in Franklin County and surrounding areas by cooperative action membership. The governing board consists of a representative from each of the Franklin County districts. Districts outside of Franklin County are associate members and each county selects a single district to represent them on the governing board. MEC is its own fiscal agent. The Center does not have an ongoing financial interest in or ongoing financial responsibility for MEC. MEC provides computer services to the Center.

Central Ohio Special Education Regional Resource Center (COSERRC)

The Pickaway County Educational Service Center passes a motion each year to become a member of COSERRC. The superintendent of the Center is appointed by the Pickaway County Educational Service Center to be the delegate to the Governing Board.

COSERRC provides special education services at a regional level, as determined by each of the participating local school districts. The Center has no ongoing financial interest or financial responsibility to COSERRC.

Note 12. Jointly Governed Organizations (continued)

Pickaway-Ross Joint Vocational School District

The Pickaway County Educational Service Center is a distinct political subdivision of the State of Ohio. The Pickaway-Ross Joint Vocational School District has an eleven-member board of education. The Center has three board members as representatives to the Pickaway-Ross Joint Vocational School District board. The Pickaway-Ross Joint Vocational School District possesses its own budgeting and taxing authority. To obtain financial information write to the Pickaway-Ross Joint Vocational School District, 895 Crouse Chapel Road, Chillicothe, Ohio 45601-9010.

The Center has no ongoing financial interest or financial responsibility to the Pickaway-Ross Joint Vocational School District.

Note 13. Contingencies

A. Grants

The Center receives financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the Center at June 30, 2002.

B. Litigation

The Center is not a party to any legal proceedings seeking damages or injunctive relief generally incidental to its operations and pending at June 30, 2002.

Note 14. Joint Venture

The Center, local and city school districts and the county juvenile court system have formed a joint venture agreement to provide an educational program called PASS (Pickaway County Alternative School for Success.) Initial investment by the Center was \$10,000. The Center is the fiscal agent for the program, which is reported as an internal service fund. Program revenues will consist of contributions from the participating local and city school districts, the Center, the county juvenile court system and fees received from the school districts participating in the program.

On June 1 of each year, the Center, as fiscal agent, will determine if there are excess costs or revenue. Payment by the participating districts for any excess operational cost is based on a formula using total district enrollment days. Should revenue exceed costs, the Center shall carry the balance forward to the new fiscal year or distribute to the participating districts according to the formula should the alternative school be abolished. No excess operational costs were levied for the year ending June 30, 2002.

Note 15. State Funding

The Center is funded by the State Department of Education for the cost of Part (A) of its budget. Part (A) is income based on employed certificated personnel as reported on CS-1 Form for county offices within the policy approved by the State Board of Education. This funding is provided from State resources.

Part (B) of the budget is provided by the school districts to which the Center provided services and by the State Department of Education. The income is based upon a formula established by Section 3317.11 ORC and State Board of Education Policy. Each school district's portion is determined by multiplying the average daily membership of the school district (the total number of students enrolled) by \$6.50. This amount is deducted by the State Department of Education from that school district's resources provided under the State's Foundation Program. The Department of Education's portion is determined by multiplying the sum of the average daily memberships of all of the school district's served by the Center by \$37. This amount is provided from State resources.

If additional funding is needed for the Center, and if a majority of the Boards of Education of the school districts served by the Center approve, the cost of Part (B) of the budget can be increased. The portion that is in excess of the original funding calculation is shared by all of the school districts served by the Center through additional reductions in their resources provided through the State Foundation Program. The State Board of Education initiates and supervises the procedure under which the school district's approve or disapprove the additional apportionment. The three local school districts, Logan Elm, Teays Valley and Westfall, have agreed to increase their funding (Part B) to the Center by an additional \$2.75 per student effective July 1, 2000.

Note 16. State School Funding Decision

On September 6, 2001, the Ohio Supreme Court issued its latest opinion regarding the State's school funding plan. The decision identified aspects of the current plan that require modification if the plan is to be considered constitutional, including:

- A change in the school districts that are used as the basis for determining the base cost support amount. Any change in the amount of funds distributed to school districts as a result of this change must be retroactive to July 1, 2001, although a time line for distribution is not specified.
- Fully funding parity aid no later than the beginning of fiscal year 2004 rather than fiscal year 2006.

The Supreme Court relinquished jurisdiction over the case based on anticipated compliance with its order.

The State of Ohio, in a motion filed September 17, 2001, asked the Court to reconsider and clarify the parts of the decision changing the school districts that are used as the basis for determining the base cost support amount and the requirement that changes be made retroactive to July 1, 2001. In November, 2001, the Court granted the request for reconsideration, but also ordered the parties to participate in a settlement conference with a court appointed mediator. On March 21, 2002, the mediator issued his final report indicating that the conference was unable to produce a settlement. The case is now under reconsideration by the Court.

The Center is currently unable to determine what effect, if any, this decision and the reconsideration will have on its future State funding and on its financial operations.

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Pickaway County Educational Service Center Pickaway County

Schedule of Federal Awards Expenditures For the Year Ended June 30, 2002

Federal Grantor/	Pass Through	Federal		
Pass Through Grantor/	Entity	CFDA		
Program Title	Number	Number	Receipts	Disbursements
United States Department of Education	_			
Passed through Ohio Department of Education				
Adult and Community Education	AB-S1 2001	84.002	\$81,619	\$81,619
Goals 2000 - State & Local Education Systemic Improvement Grants	G2-S3 2001/2002	84.276	59,000	60,737
Total United States Department of Education			140,619	142,356
United States Department of Health & Human Services	<u></u>			
Passed through the County Board of MRDD				
Medical Assistance Program	NA	93.778	123,427	123,427
Passed through the County Board of Health & Human Services				
Social Work Program	NA	93.XXX	96,322	107,023
WIN Family Reading Program	NA	93.XXX _	3,666	6,192
Total United States Department of Health & Human Services		_	223,415	236,642
Total Federal Financial Assistance		_	\$364,034	\$378,998

NA - not available

See Accompanying Notes to Schedule of Federal Awards Expenditures

PICKAWAY COUNTY EDUCATIONAL SERVICE CENTER PICKAWAY COUNTY JUNE 30, 2002

NOTES TO SCHEDULE OF FEDERAL AWARDS EXPENDITURES

NOTE A - SIGNIFICANT ACCOUNTING POLICIES

The accompanying schedule of federal awards expenditures is a summary of the activity of the Center's federal award programs. The schedule has been prepared on the cash basis of accounting.

BALESTRA & COMPANY

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Report on Compliance and on Internal Control Over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Members of the Board Pickaway County Educational Service Center 1080 U.S. Highway 22 West Circleville, Ohio 43113

We have audited the financial statements of the Pickaway County Educational Service Center, Pickaway County, as of and for the year ended June 30, 2002, and have issued our report thereon dated November 8, 2002. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether Pickaway County Educational Service Center's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Pickaway County Educational Service Center's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

Members of the Board Pickaway County Educational Service Center Circleville, Ohio 43113

Report on Compliance and on Internal Control Over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*Page 2

This report is intended solely for the information and use of the audit committee, management, members of the Board, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Balestra & Company

Balestra & Company

November 8, 2002

BALESTRA & COMPANY

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Report on Compliance With Requirements Applicable to Each Major Program and on Internal Control Over Compliance in Accordance With OMB Circular A-133

Members of the Board Pickaway County Educational Service Center 1080 U.S. Highway 22 West Circleville, Ohio 43113

Compliance

We have audited the compliance of the Pickaway County Educational Service Center with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to its major federal program for the year ended June 30, 2002. Pickaway County Educational Service Center's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of Pickaway County Educational Service Center's management. Our responsibility is to express an opinion on Pickaway County Educational Service Center's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Pickaway County Educational Service Center's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Pickaway County Educational Service Center's compliance with those requirements.

In our opinion, Pickaway County Educational Service Center complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended June 30, 2002.

Internal Control Over Compliance

The management of Pickaway County Educational Service Center is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered Pickaway County Educational Service Center's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on the internal control over compliance in accordance with OMB Circular A-133.

Members of the Board Pickaway County Educational Service Center Circleville, Ohio 43113

Report on Compliance With Requirements Applicable to Each Major Program and on Internal Control Over Compliance in Accordance With OMB Circular A-133
Page 2

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended solely for the information an use of the audit committee, management, members of the Board, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Balestra & Company

Balestra & Company

November 8, 2002

SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A-133 SECTION .505

PICKAWAY COUNTY EDUCATIONAL SERVICE CENTER PICKAWAY COUNTY JUNE 30, 2002

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(1)(v)	Type of Major Program's Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under section .510?	No
(d)(1)(vii)	Major Programs (list):	Social Work Program CFDA #93.XXX
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A-133 SECTION .505

PICKAWAY COUNTY EDUCATIONAL SERVICE CENTER PICKAWAY COUNTY JUNE 30, 2002

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS					
Finding Number	None				
CFDA Title and Number					
Federal Award Number/Year					
Federal Agency					

Finding Number

Pass-Through Agency



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PICKAWAY COUNTY PICKAWAY COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED JANUARY 2, 2003