CHILDREN SERVICES BOARD, SUMMIT COUNTY, OHIO

BASIC FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2002

This audit report is subject to review and acceptance by the Auditor of State's office, and the requirements of ORC 117.25 are not met until the Auditor of State certifies this report. This process takes approximately two weeks and reports are subject to change if the Auditor of State determines that modification of a report is necessary to comply with required accounting or auditing standards.



Board Members Summit County Children Services Board Akron, Ohio

We have reviewed the Independent Auditor's Report of the Summit County Children Services Board, prepared by Brott Mardis & Co., for the audit period January 1, 2002 through December 31, 2002. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Summit County Children Services Board is responsible for compliance with these laws and regulations.

Betty Montgomery

BETTY MONTGOMERY Auditor of State

August 18, 2003



CHILDREN SERVICES BOARD, SUMMIT COUNTY, OHIO

BASIC FINANCIAL STATEMENTS

YEAR ENDED DECEMBER 31, 2002

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Certified Public Accountants

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INDEPENDENT AUDITOR'S REPORT

Summit County Children Services Board 264 South Arlington Street Akron, Ohio 44306

We have audited the accompanying financial statements of the governmental activities and the general fund of Summit County Children Services Board (CSB) as of and for the year ended December 31, 2002, which collectively comprise CSB's basic financial statements as listed in the table of contents. These financial statements are the responsibility of CSB's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As discussed in Note 1, the financial statements of CSB are intended to present the financial position and results of operations of only that portion of the financial reporting entity of Summit County, Ohio that is attributable to the transactions of CSB. They do not purport to, and do not, present fairly the financial position and results of operations of Summit County, Ohio as of December 31, 2002 in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities and the general fund of Summit County Children Services Board as of December 31, 2002, and the respective changes in financial position and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated April 8, 2003, on our consideration of CSB's internal control over financial reporting and our test of its compliance with laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

As described in Note 2, CSB has implemented a new financial reporting model, as required by the provisions of GASB Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments*, as of December 31, 2002.

The management's discussion and analysis and budgetary comparison information on pages 3 through 8, are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the Summit County Children's Services Boards basic financial statements. The accompanying Schedule of Federal Awards Expenditures is presented for the purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

Brott Mardis & Co. Certified Public Accountants

April 8, 2003

Children Services Board Summit County, Ohio

Management's Discussion and Analysis For the Year Ended December 31, 2002 Unaudited

Management's Discussion and Analysis

The management of Summit County Children Services Board (CSB), a special revenue fund of the County of Summit, is presenting an overview of CSB's financial activities for the year ended December 31, 2002, in addition to the audited financial statements. This additional information is being provided to meet certain disclosure requirements of the Government Accounting Standards Board Number 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments. The Independent Auditor's Report, the Basic Financial Statements, Notes to the Basic Financial Statements, and Supplementary Information should be read in conjunction with the following discussion. Prior year information is provided when available and applicable.

Overview of the Basic Financial Statements

Management's Discussion and Analysis is intended to serve as an introduction to CSB's basic financial statements. CSB is a special fund of the County of Summit; therefore, the statements and discussion focus on the portion of funds and transactions of CSB and are intended to emphasize CSB's overall financial status. The Basic Financial Statements are intended to provide a broad overview of CSB's activities and offer short and long term financial information.

Basic Financial Statements

The Statement of Fund Net Assets is based upon the principles of the Governmental Accounting Standards Board using accrual basis of accounting and these statements are similar to other government units. The Statement of Fund Net Assets provides information about all of CSB's assets and liabilities as of December 31, 2002. Changes in net assets will serve as a useful indicator of the financial health of CSB. Tracking changes in net assets will indicate improvement or deterioration when taking into account other non-financial factors, i.e. changes in real estate tax valuations, number of referrals made to CSB, continued levy support, etc. Since CSB is a special fund of the County of Summit, all of its assets and liabilities are reported as Governmental Activities and are divided into the following categories:

- Assets
- Liabilities
- Net Assets (Assets minus Liabilities)

The Statement of Activities illustrates how the services provided by CSB were financed in the short term as well as what dollars remain for future spending. The Statement of Activities is divided into the following categories:

- Program Expenses
- Program Revenues
- General Revenues
- Change in Net Assets
- Net Assets at the Beginning of the Year
- Net Assets at the end of the Year

CSB's Balance Sheet as of December 31, 2002 reports all current assets and current liabilities for the total Governmental Fund. The report is based upon modified accrual accounting, which measures cash and all other financial assets that can be readily converted to cash and therefore excludes fixed assets as well as long-term liabilities. The Governmental Fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance CSB's services and programs. The Balance Sheet is divided into the following categories:

- Assets
- Liabilities
- Fund Balances

Financial Highlights

Table 1 is a summary of the total Net Assets for CSB. Total Net Assets increased by \$266 thousand dollars or .4% during 2002. The larger increases in net assets are as follows:

- The largest line item increase was the Reserved for Encumbrances as funds were set aside for grants that carry over into 2003.
- Capital Assets increased with the purchase of land from the City of Akron and the renovation of two residential children's units.
- The Long Term Liability increased during the year. The balance due for compensated absences increased as the total number of employees increased 3.4% at year end, accumulated vacation accrual increased 11.7%, accumulated compensatory time accrual increased 13.1%, and accumulated sick leave accrual increased 14.1% as the number of employees eligible to retire increased by 19.4% from the prior year.

CSB has no long-term debt related to its asset holdings.

Table 1 Net Assets (In Thousands of Dollars)

			C	Government	al Activities	
		2002		2001	Dollar	Percentage
					Change	Change
Assets						
Current and Other Assets		77,846		77,930	(85)	-0.1%
* Capital Assets, Net		12,606		11,666	940	8.1%
Total Assets	\$	90,452	\$	89,597	855	1.0%
Liabilities						
Current and Other Liabilities		28,790		28,405	385	1.4%
Long Term Liabilities		1,835		1,631	204	12.5%
Total Liabilities	\$	30,625	\$	30,036	589	2.0%
Net Assets	\$	59,827	\$	59,561	\$ 266	0.4%
* Invested in Capital Assets Reserved:		12,606		11,666	940	8.1%
for Encumbrance	es	2,163		1,450	713	49.2%
for Prepaid Item	1S	123		116	8	6.7%
Unreserved:		44,934		46,328	(1,394)	-3.0%
Total Net Assets	_\$	59,827	\$	59,561	\$ 266	<u>0.4%</u>

^{*} Restated for 2001, see note number 6

Table 2 is a summary of the Changes in Net assets for CSB. Total Revenues are \$2.762 million or 6.3% higher than the prior year. This past year, CSB has been fortunate in being able to take advantage of several state and federal grants as they became available to fund program and service expansions offered by CSB, in particular the Kinship Care program. CSB is also fortunate to be supported by the local community through the passage of the real estate tax levy and the many donations made to CSB in support of its programs. The larger changes in the revenue stream include:

- Increased Investment Earnings as investments in Treasury Bills and Notes experience unrealized gains for CSB. These investment earnings relate to funds that have been donated to CSB.
- The Miscellaneous and Charges for Services increase in 2002 resulted from a change in accounting practice with the County of Summit, Department of Health and the "Cluster Program". In year 2001 and prior, CSB was the Fiscal Agent for the Cluster Program. For year 2002, the fiscal responsibility transferred to the Department of Health. Therefore, related expenditures for children participating in the program increased by about \$1.5 million and the related revenues increased by about \$1 million for Charges for Services and \$240 thousand for Miscellaneous Cluster Revenue.

Total Expenditures increased \$5.592 million or 14.4% from 2001. The largest increase is about \$3 million, of which \$2 million is related to children in special needs placements such as residential treatment centers and \$1 million is related to children participating in the Cluster Program, as discussed earlier. Other major increases are as follows:

- \$777 thousand is related to the purchase of land and renovating two residential units housing children under CSB care.
- New grants became available in 2002 to assist Kinship Care Families and the children under their care. The related expenditures total \$871 thousand from the Child Welfare Grant, the Kinship Care Grant (through State Child Protective Allocation), and the Prevention Retention and Contingency Grant.
- \$480 thousand increase was made in support of the Foster Care and Adoption Program. An increase in the number of adoptions has resulted in an increase in total adoption subsidy expense.
- Expenditures increased by \$1.65 million in the Payroll and related Employee Benefits items as position vacancies were filled.

Table 2
Changes in Net Assets
(In Thousands of Dollars)

	Governmental Activities				
	2002	2001	Dollar	Percentage	
			Change	Change	
Revenues					
Program Revenues					
Charges for Services	4,587	4,002	585	14.6%	
Operating Grants and Contributions	14,597	14,461	137	0.9%	
General Revenues					
Property Taxes	26,194	24,530	1,664	6.8%	
Investment Earnings	268	98	170	172.2%	
Miscellaneous	700	494	207	41.9%	
Total Revenues	\$ 46,347	\$ 43,585	\$ 2,762	6.3%	
Expenditures					
Human Services	\$ 44,438	\$ 38,846	\$ 5,592	<u>14.4%</u>	
Increase in Net Assets	\$ 1,909	\$ 4,739	\$ (2,830)	<u>-59.7%</u>	

Activities by Program

There are several social service programs offered by CSB. The social service programs are based on the Ohio Revised Code and Ohio Administrative Code mandates. They are grouped into eight (8) major activities. These activities, listed below in Table 3, are reported on the cash basis accounting method and do not take into account receivables and payables. Direct Operating Revenues include direct program and direct administration revenues. Direct Operating Expenditures include direct program and direct administration expenditures. Indirect Operating Revenues and Expenditures, which include support services, i.e. accounting, personnel, building, security, etc., are not included in this tabulation.

Table 3
Program Budget Summary
Direct Operating Revenues and Expenditures

Direct Operating Revenues	2002 Actual	2001 Actual
Training	\$ 806,888	\$ 692,373
Investigative / Initial Assessment	3,276,669	3,914,297
Preventive / Protective	3,922,156	4,106,483
Foster Care	3,790,901	4,087,658
Paid Placement	3,404,684	2,234,909
Adoption Placement and Subsidies	1,150,055	1,190,150
Receiving Unit Care	1,596,593	2,282,257
Direct Child Medical Care	590,713	654,252
Total Direct Operating Revenues	\$ 18,538,658	\$ 19,162,380
Direct Operating Expenditures		
Training	942,834	758,519
Investigative / Initial Assessment	4,297,341	3,965,791
Preventive / Protective	6,271,363	4,748,239
Foster Care	8,077,227	7,469,871
Paid Placement	9,686,952	6,481,153
Adoption Placement and Subsidies	1,648,264	1,505,175
Receiving Unit Care	1,829,482	1,819,660
Direct Child Medical Care	749,405	797,212
Total Direct Operating Expenditures	\$ 33,502,868	<u>\$ 27,545,621</u>

Budgeting Highlights

As a special revenue fund of the County of Summit, the CSB budget is included in the County of Summit budgeting and reporting. CSB's internal budgeting process is detailed in the Notes to the Basic Financial Statements number 2C *Budgetary Data*.

During 2002, the budget increased \$4,783,875.

- \$936,715 was related to federal grants that became available to CSB after the budget process was complete.
- \$480,000 was related to the renovation of the Receiving Unit, which had been originally included in the 2001 budget.
- A mid year review of CSB's program activities recognized the increase in the number of children being served through the Kinship Care family and Paid Placements. This necessitated an increase in the budget of \$3,367,160.

Capital Assets

At December 31, 2002, CSB had \$12,606,021 invested in capital assets as detailed in Table 4. There was a \$1,344,649, or 12%, increase from December 31, 2001. The largest increase was related to the purchase of land from the City of Akron for \$777,469. The land will be used for the construction of a Visitation / Respite Center complex (will be discussed later) adjoining the property currently occupied on Arlington Street. The next largest increase in capital assets, included in Buildings, was the renovation of the current housing for the Receiving Unit program. The Receiving Unit houses children on a temporary basis until an appropriate foster home can be located. The current houses (two in number) were built in the 1960's and were in need of updating for increased safety and security for the children as well as improving the inside comfort and appearance of the houses. The Construction in Progress decreased as this renovation project was completed for the Receiving Unit. In addition, two vehicles, fully depreciated, were replaced during 2002.

Table 4
Capital Assets at Year End
(Net of Depreciation)

	2002	2001	Dollar Change	Percentage Change
Capital Asset				
Land	\$ 1,288,532	\$ 511,063	\$ 777,469	152.1%
Buildings	11,146,608	10,610,280	536,328	5.1%
Machinery and Equipment	107,323	78,668	28,655	36.4%
Vehicles	63,558	35,801	27,757	77.5%
Construction in Progress		25,560	(25,560)	<u>-100.0%</u>
Total Capital Assets at Year End	\$ 12,606,021	\$ 11,261,372	<u>\$ 1,344,649</u>	<u>11.9%</u>

CSB has no long-term debt related to its asset holdings.

Economic Factors

CSB is in an unusual situation relative to the economic conditions in the County. During times of high employment and economic outlook, Levy support is high and the demand for services is lower. Conversely, when employment and economic outlook is low, Levy support is lower and the demand for services increases. Employment and finances are major stress factors among many families. Unemployment and lack of finances can stress families to the point where there is increase use of drugs and alcohol, domestic violence, child abuse, teenage pregnancy, etc. as well as societal issues of homelessness, lack of adequate medical care, crime, etc. Initially, all concerns or referrals of suspected abuse made to CSB are channeled through the Intake Department (Investigative/Initial Assessment) where assessment takes place; that is, the alleged abuse is either *substantiated* and a case is opened, or *unsubstantiated* and the case is closed, or *indicated* and additional assistance is provided to the family. CSB has many programs available to provide parents support and training in order to handle many stress issues (Preventive /Protective). If necessary, the Juvenile Court of Summit County, through legal custody and an individual case plan, recommends short-term relief for the family while the parents learn to cope with their issues. At this time, the child (ren) may be placed with a family provided through foster care and kinship care programs (Foster Care, Paid Placement, Receiving Unit). If a permanent removal from the family home is necessary for the child (ren), adoption services may be provided (Adoption Placement and Subsidies).

In recent years, CSB has been fortunate in taking advantage of many federal and state grants as they became available in support of its programs.

- Effective July 1, 2002, CSB was allocated a three-year grant of \$358,872 from the Department of Housing and Urban Development. These monies, with a local match of 25%, will assist in providing temporary support for homeless, young adults who have emancipated from CSB and need additional assistance in their transition to adulthood.
- Federal TANF Title XX monies also became available in 2002. These funds are to provide additional funds for child welfare services in support of CSB programs. The allocation for the period July 1, 2002 through June 30, 2003 is \$252,099.
- New grants became available through the State of Ohio in 2002 to assist Kinship Care Families and the children
 under their care: The Child Welfare Grant, the Kinship Care Grant (through State Child Protective Allocation),
 and the Prevention Retention and Contingency Grant.

It is expected that these grants will continue as long as the federal and state funding provides for these items in the related budget. By taking advantage of many federal and state grants as well as the prudent use of tax dollars, CSB has been able to accumulate a cash reserve. As CSB nears the end of it's current levy cycle, the cash balance will naturally decrease. At the same time, CSB (as well as other local government agencies) is experiencing budget challenges as the state and federal budgets are being cut. The uncertainty of future funding is growing each year. Over the next three years, that is, the next levy cycle, CSB is projecting minimal, if any, increases in federal and state funding, which increases CSB's reliance on local levy dollars and the cash reserve to fund it's programs. CSB expects continued support of its programs and services through the passage of the Levy.

Next Year's Budget

For year 2003, only a minimal increase in the operating expenditures budget was projected. In conjunction with the current five-year plan, CSB anticipates continued services and programs with an emphasis on improving quality and the delivery of services and programs.

A three-year agreement between CSB and the Communication Workers of America Local 4546, who represent CSB's bargaining unit staff, expired on March 31, 2003. Provisions were made in the 2003 budget for a moderate settlement.

In addition, a capital improvements budget item was included in CSB's budget for 2003. The capital expenditure budget of \$2,499,800 is for the construction of a Visitation / Respite Center. The land was purchased from the City of Akron in 2002 and is adjacent to the main facility on Arlington Street. Plans for the facility have been under development within CSB's long range Campus Plan for several years. The current facilities housing the Visitation Center and the Respite Center Programs were originally built in the 1960's to temporarily house young children when a foster family wasn't available. The Visitation Program provides children and their families an opportunity to interact in a controlled environment. Family visits are court ordered and facilitate reunification with their child (ren). The Respite Program provides short-term childcare, planned or emergency, for foster parents. The growing needs and expansion of these programs demand a larger facility. Combining the two programs into one building will consolidate personnel and maximize space utilization of the facility. The new location will also provide easier access from the major streets and highways, as well as a city bus route. Providing a quiet, safe environment for children and their families is a major goal in the architectural design of the building.

Contacting CSB'S Financial Management

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of CSB's finances and to show CSB's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the Director of Finance, Summit County Children Services Board, 264 South Arlington Street, Akron, Ohio 44306-1399.

BASIC FINANCIAL STATEMENTS

The following basic financial statements, along with the notes to the basic financial statements, present an overview of CSB's financial position at December 31, 2002, and the results of operations for the year then ended.

CHILDREN SERVICES BOARD, SUMMIT COUNTY, OHIO STATEMENT OF FUND NET ASSETS DECEMBER 31, 2002

	Government Activities	
Assets	Φ.	45 555 204
Equity in Pooled Cash, Cash Equivalents and Investments	\$	47,755,394
Cash and Cash Equivalents in Segregated Accounts		173,086
Investments in Segregated Accounts		1,974,968
Receivables:		AA (#A 000
Taxes		23,653,008
Accrued Interest		20,686
Other		31,595
Due from County Funds		154,488
Due from Other Governments		3,958,939
Prepaid Items		123,477
Nondepreciable Capital Assets, Net		1,288,532
Depreciable Capital Assets, Net		11,317,488
Total Assets		90,451,661
<u>Liabilities</u>		
Accounts Payable		1,866,453
Accrued Wages and Benefits		874,851
Current Portion Compensated Absences Payable		22,686
Compensated Absences Payable		1,835,343
Due to Other Governments		785,706
Deferred Revenue Taxes		24,957,759
Due to County Funds		282,187
Total Liabilities		30,624,985
Net Assets		
Invested in Capital Assets, Net of Related Debt		12,606,020
Restricted for:		
Prepaid Items		123,477
Encumbrances		2,163,357
Unrestricted	<u></u>	44,933,822
Total Net Assets	\$	59,826,676

See notes to basic financial statements.

CHILDREN SERVICES BOARD, SUMMIT COUNTY, OHIO STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2002

		Program	Revenues	R	et (Expense) Levenue and Changes in Net Assets
	Expenses	Charges for Services	Operating Grants and Contributions	G	overnmental Activities
Governmental Activities: General Government:					
Human Services	\$ 44,438,480	\$ 4,587,258	\$ 14,597,364	\$	(25,253,858)
		General Revenues Property Taxes Lev Investment Earning Miscellaneous	ried for General Purposes gs		26,194,371 268,045 700,368
		Total General Reve	nues		27,162,784
		Change in Net Asse	ts		1,908,926
		Net Assets Beginning of Year			57 017 750
		Restated			57,917,750
		Net Assets End of Y	ear	\$	59,826,676

CHILDREN SERVICES BOARD, SUMMIT COUNTY, OHIO

BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2002

	Total Governmental Funds		
Assets			
Equity in Pooled Cash, Cash Equivalents and Investments	\$	47,755,394	
Cash and Cash Equivalents in Segregated Accounts		173,086	
Investments in Segregated Accounts		1,974,968	
Receivables:			
Taxes		23,653,008	
Accrued Interest		20,686	
Other		31,595	
Due from County Funds		154,488	
Due from Other Governments		3,958,939	
Prepaid Items		123,477	
Total Assets	\$	77,845,641	
Liabilities and Fund Balances			
Liabilities:			
Accounts Payable	\$	1,866,453	
Accrued Wages and Benefits		874,851	
Current Compensated Absences Payable		22,686	
Due to Other Governments		785,706	
Deferred Revenue Taxes		24,957,759	
Due to County Funds		282,187	
Total Liabilities		28,789,642	
Fund Balances:			
Reserved for Encumbrances		2,163,357	
Reserved for Prepaid Items		123,477	
Unreserved		46,769,165	
Total Fund Balances		49,055,999	
Total Liabilities and Fund Balances	\$	77,845,641	

CHILDREN SERVICES BOARD, SUMMIT COUNTY, OHIO RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2002

Total Governmental Fund Balances	\$	49,055,999
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds		12,606,020
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds: Compensated Absences		(1,835,343)
Net assets of Governmental Activities	_\$_	59,826,676

See notes to basic financial statements.

CHILDREN SERVICES BOARD, SUMMIT COUNTY, OHIO STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2002

	Go	Total Governmental Funds		
Revenues Property and Other Taxes	\$	26,194,371		
Charges for Services		4,587,258		
Intergovernmental		14,597,364		
Interest		268,045		
Miscellaneous		700,368		
Total Revenues		46,347,406		
Expenditures Human Services		45,185,591		
Excess of Revenues Over				
Expenditures		1,161,815		
Fund Balance Beginning of Year		47,894,184		
Fund Balance End of Year	\$	49,055,999		

CHILDREN SERVICES BOARD, SUMMIT COUNTY, OHIO RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2002

Net Change in Fund Balance - Total Govern	nmental Funds	\$	1,161,815
Amounts reported for governmental activit	ies in the		
statement of activities are different beca	ause:		
Governmental funds report capital outlays	as expenditures. However,		
in the statement of activities, the cost of	those assets is allocated over		
their estimated useful lives as depreciati	ion expense. This is the amount		
by which capital outlays exceeded depre	eciation in the current period.		
Fixed Asset Additions	1,344,649		
Current Year Depreciation	(404,959)		
Total			939,690
Some expenses reported in the statement of	activities do not require the use		
of current financial resources and there	fore are not reported as		
expenditures in governmental funds.			
Compensated Absences			(192,579)
Change in Net Assets of Governmental Acti	ivities	\$	1,908,926

CHILDREN SERVICES BOARD, SUMMIT COUNTY, OHIO STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (NON-GAAP BASIS) AND ACTUAL GENERAL FUND

FOR THE YEAR ENDED DECEMBER 31, 2002

	Budgeted Amounts			Variance with Final Budget Favorable	
	Original	Final	Actual	(Unfavorable)	
Revenues:					
Taxes	\$ 25,238,475	\$ 25,238,475	\$ 24,927,456	\$ (311,019)	
Charges for Services	4,500,000	4,500,000	4,694,698	194,698	
Intergovernmental	9,258,000	9,258,000	16,082,423	6,824,423	
Other	400,000	400,000	375,777	(24,223)	
Total Revenues	39,396,475	39,396,475	46,080,354	6,683,879	
Expenditures:					
Personal Services	17,848,430	17,969,010	17,795,758	173,252	
Supplies	900,130	1,168,704	1,129,576	39,128	
Materials	51,600	56,600	54,116	2,484	
Travel	558,665	634,819	621,812	13,007	
Contract Repairs	27,350	27,350	27,162	188	
Contract Services	14,823,400	18,228,233	17,979,098	249,135	
Benefits	5,236,000	5,747,140	5,562,200	184,940	
Other	1,135,465	1,353,655	1,196,030	157,625	
Medical Expenses	354,950	436,950	417,168	19,782	
Equipment	944,350	1,041,754	896,460	145,294	
Total Expenditures	41,880,340	46,664,215	45,679,380	984,835	
Excess of Revenues Over Expenditures	(2,483,865)	(7,267,740)	400,974	7,668,714	
Other Financing Sources:			57.077	57,077	
Other Financing Sources	-		57,077	57,077	
Total Other Financing Sources			57,077	57,077	
Excess of Revenues and Other Financing Sources Over Expenditures	(2,483,865)	(7,267,740)	458,051	7,725,791	
Fund Balances at Beginning of Year	37,154,306	37,154,306	37,154,306		
Fund Balances at End of Year	\$ 34,670,441	\$ 29,886,566	\$ 37,612,357	\$ 7,725,791	

CHILDREN SERVICES BOARD, SUMMIT COUNTY, OHIO

NOTES TO THE BASIC FINANCIAL STATEMENTS

DECEMBER 31, 2002

1. REPORTING ENTITY

The Summit County Children Services Board (CSB) was created to represent the community's interest in the well being of its abused, neglected and dependent children. Pursuant to Section 5153 of the Ohio Revised Code, the Board is the single agency of county government mandated to investigate, care for and/or provide services to children from birth to age eighteen or twenty-one years and who are found to be in a potentially harmful situation. Such services are provided to the family and relatives of the children and may also extend to adults who have graduated from the care of CSB. CSB is located in Akron, County of Summit, in northeastern Ohio.

The Board of CSB consists of ten members, nine members are appointed by the County Executive and approved by the County Council and one member is the Chairperson of the Citizens Advisory Committee. Members are appointed to serve four-year terms. Members represent various roles in the community.

The mission of CSB is to protect the abused, neglected, and dependent children of Summit County and promote their well being. CSB shares the community's belief that each child has a right to be reared in a safe, permanent family, and strengthening families is society's most effective way of preserving this right. The goal of CSB is to strengthen the family unit by providing services that vary from extensive family preservation and protective services for children in their own home to adoption services for children who cannot remain in their own home. CSB values and depends on its partnership with community agencies and private citizens to protect our county's children. Working within its mission, the Board respects the dignity, integrity, and uniqueness of each family and adheres to the philosophy that governmental intrusion is warranted only when children are thought to be at risk.

The County of Summit is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the Constitution and laws of the State of Ohio. The County was formed by an enabling act of the Ohio State Legislature in 1840. In accordance with the Governmental Accounting Standards Board (GASB) Statement No. 14, *The Financial Reporting Entity*, the County of Summit's financial statements include all organizations, activities and functions which comprise the primary government and those legally separate entities for which the County is financially accountable. Financial accountability is defined as the appointment of a voting majority of the unit's board and either 1) the County's ability to impose its will over the unit, or 2) the possibility that the unit

1. REPORTING ENTITY (Continued)

will provide a financial benefit or impose a financial burden to the County. CSB is not a legally separate entity. CSB is part of the primary government of the County of Summit and is reported by the County as a special revenue fund. CSB does not include any other units in its presentation.

As counties are structured in Ohio, the County Fiscal Officer serves as Auditor and Treasurer. The fiscal officer certifies the availability of cash and appropriations prior to the processing of payments and as the custodian of County funds, invests public monies held on deposit in the County treasury.

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of CSB have been prepared in conformity with U.S. Generally Accepted Accounting Principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting policies are described below:

A. FUND ACCOUNTING

The accounting system is organized and operated on a fund basis. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equity or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations. CSB uses the following fund types and account groups:

Governmental Fund Types:

Governmental funds are those through which most governmental functions typically are financed. The acquisition, use and balance of CSB's expendable financial resources and the related current liabilities are accounted for through governmental funds. The measurement focus is based upon determination of financial position and changes in financial position. Under this focus, only the sources, uses and balances of current expendable financial resources are accounted for in the funds.

The following are CSB's Governmental Fund Types:

General Fund: This fund accounts for the general operating revenues and expenditures of CSB not specifically required to be recorded elsewhere. The primary revenue sources are property taxes, charges for services, intergovernmental revenues and interest.

B. BASIS OF ACCOUNTING

Government-Wide Financial Statements – The Statement of Net Assets and the Statement of Activities display information about CSB as a whole. These statements distinguish between activities that are governmental and those that are considered business-type activities. CSB had no business-type activities during the year ended December 31, 2002.

The statement of net assets presents the financial condition of the governmental activities of CSB at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of CSB's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular program. Revenues which are not classified as program revenues are presented as general revenues of CSB, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of CSB.

<u>Fund Financial Statements</u> – Fund financial statements are designed to present financial information of CSB at a more detailed level. The focus of governmental financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. CSB has no nonmajor funds for the year ended December 31, 2002.

C. BUDGETARY DATA

CSB is required by state law to adopt annual budgets for its General Fund. The County Council adopts an appropriations budget by January 1st of a given year, or adopts a temporary appropriation measure with final passage of a permanent budget by April 1st. Budgets are adopted by major expenditure and revenue category. Donated Funds are budgeted and approved by the Board of Directors of CSB only.

Each department and program director of CSB prepares a budget in conjunction with the Fiscal Department. The budget is reviewed by the Executive Director and presented to the Finance Review Committee of the Board. The Finance Review Committee then makes a recommendation to the Board of Directors for approval. The detailed program budget is then submitted to the Office of Budget and Management of the County for review by the Social Service Advisory Board. The Social Service Advisory Board is a committee of citizens appointed by the County Executive. The committee makes a recommendation to County Council for adoption.

Modifications and amendments, throughout the year, to the original budget must be processed by the Fiscal Department of CSB. Major modifications are processed through the Office of Budget and Management of the County and approved by the Board of Trustees and also through legal resolution by County Council. Each budgetary statement includes all modifications and supplemental appropriations that were necessary during the year. The County maintains budgetary control by fund, function, organizational unit, and object class and does not permit expenditures and encumbrances to exceed appropriations. Unencumbered and unexpended appropriations lapse at year end in all annually budgeted funds.

CSB's budgetary process accounts for certain transactions on a budgetary basis instead of a GAAP basis. The major differences between the budget basis and the GAAP basis are that revenues are recorded when actually received (budget) as opposed to when susceptible to accrual (GAAP) and expenditures are recorded when paid (budget) as opposed to when incurred (GAAP). CSB does not budget for the Children Savings account but this account is included in the GAAP basis Statement of Revenues, Expenditures and Changes in Fund Balance. Additionally, CSB reflects outstanding encumbrances as expenditures on the budgetary basis. On the GAAP basis, encumbrances outstanding at year end are reported as reservations of fund balance and do not constitute expenditures or liabilities because the commitments will be honored during the subsequent year.

The actual results of operations compared to the revised appropriations for annually budgeted governmental funds are presented in the Statement of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual - All Governmental Funds Types.

The adjustments necessary to convert the results of operations for the year from the Non-GAAP Budget Basis to the GAAP Basis for the governmental funds are as follows:

Excess of Revenues and Other Financing Sources Over Expenditures and Other Financing Uses All Governmental Fund Types

	General
Non-GAAP Budget Basis	\$ 458,051
Net Adjustment for Revenue Accruals	(385,799)
Net Adjustment for Expenditure Accruals	(992,315)
Net Adjustment for Encumbrances	1,845,105
Net Adjustment for Nonbudgeted Activity	983,884
GAAP Basis	\$ <u>1,908,926</u>

D. CASH, CASH EQUIVALENTS AND INVESTMENTS

Except for the Donated Funds and the Children Savings Funds, all money of CSB is paid into the County treasury where it is pooled and invested in short-term investments by the Summit County Treasurer in order to provide improved cash management. Individual fund integrity is maintained through the County's financial records. Investments are stated at market value as of December 31, 2002. For presentation on the combined balance sheet, investments with original maturities of three months or less are considered to be cash and cash equivalents.

Interest allocation is determined by the Ohio Constitution, state statutes, and debt indentures. Under these provisions, the interest earned on CSB's funds is included in the General Fund of the County, except for the interest received on the Donated Funds and the Children Savings Funds, which is received and reported within those funds.

E. FIXED ASSETS AND DEPRECIATION

Building, machinery and equipment is stated on the basis of historical cost or, if contributed, at fair market value at the date received. In cases where information supporting original costs is not available, estimated historical costs are developed with the use of an independent appraisal report. All fixed assets which are acquired or constructed for general governmental purposes are reported as expenditures in the fund that finances the asset acquisition and are capitalized (recorded and accounted for). It is CSB's capitalization policy to exclude "infrastructure" or public domain fixed assets from being reported.

Beginning in 2002, the County of Summit is required to apply GASB Statement 34 for it's governmental units, including CSB, and includes depreciation expense for all depreciable assets. Depreciable assets include "Buildings and Building Improvements", "Machinery and Equipment", and "Vehicles". Assets under the classification "Land" are not depreciated and are reported as "Non Depreciable" on the Statement of Fund Net Assets and the Balance Sheet. For assets listed as "Depreciable", depreciation is estimated and expensed on the Income Statement. For depreciation purposes, CSB is using the American Hospital Association's "Estimated Useful Lives of Depreciable Hospital Assets" to estimate the useful lives of assets owned by CSB. These useful lives are as follows:

Buildings and Building Improvements	10-40 years
Machinery and Equipment	5-25 years
Vehicles	4 years

Depreciation is based on the pro-rata half year convention which assumes that fixed assets are acquired and disposed of throughout an accounting period and uses one full year of depreciation expense if an item is purchased within the first six months of the year or disposed of in the last six months of the year. Likewise, no depreciation expense is recognized if an item is purchased within the last six months of the year or is disposed of within the first six months of the year. Depreciation expense is determined using the straight-line method and salvage value is disregarded, if negligible or undeterminable.

F. ACCRUED AND LONG-TERM LIABILITIES

In general, governmental fund payables and accrued liabilities are reported as obligations of the funds regardless of whether they will be liquidated with current resources. However, compensated absences and contractually required pension contributions that will be paid from governmental funds are reported as a liability to the extent that they will not be paid with current available expendable financial resources. Payments made more than 60 days after fiscal year end are considered not to have used current available financial resources.

G. INTERCOUNTY TRANSACTIONS

During the normal course of operations, CSB has several transactions with other Summit County departments. These transactions include charges for services provided by one county department to another or reimbursement of shared costs of children with special needs. Intercounty transactions are recorded as charges for services and program expenditures in governmental funds.

H. RESERVED FUND BALANCE

Reserved fund balances indicate that a portion of the fund equity is not available for current appropriation or use or is legally segregated for future use. The unreserved portions of fund equity reflected for the governmental funds are available for use within the specific purposes of the funds. Fund balance reserves have been established for encumbrances and prepaid items. The Fund Balance Reserved for Encumbrances is an account set up to segregate a portion of fund balance for expenditure upon vendor performance. The Fund Balance Reserved for Prepaid Items is an account to segregate a portion of the fund balance that is applicable to prepaid items and is, therefore, not available for current needs.

I. COMPENSATED ABSENCES

Vacation and compensatory time benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the termination method. The liability is based on an estimate of the amount of accumulated sick leave that will probably be paid as termination benefits. The amount is based on accumulated sick leave and employee's wage rates at year end, taking into consideration any limits specified in CSB's termination policy.

CSB records a liability for accumulated, unused vacation for all employees with more than one year of service. CSB records a liability for accumulated, unused sick and compensatory time for eligible employees in the period in which the employee becomes eligible to receive payment. The current portion of unpaid compensated absences is the amount payable using expendable available resources. These amounts are recorded as fund liabilities.

J. INTERGOVERNMENTAL REVENUES

For governmental funds, intergovernmental revenues, such as grants awarded on a nonreimbursement basis and shared revenues are recorded as receivables and revenues when measurable and available. Reimbursement type grants are recorded as receivables and revenues when the related expenditures are incurred.

K. ACCOUNTING STANDARDS

Change in Accounting Principles

For 2002, CSB has implemented GASB Statement No. 34, "Basic Financial Statements-and Management's Discussion and Analysis (MD&A)-for State and Local Governments", and GASB Statement No. 37, "Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments: Omnibus". GASB Statement No. 34 creates new basic financial statements for reporting on CSB's financial activities. The financial statements now include government-wide financial statements prepared on an accrual basis of accounting and fund financial statements which present information for individual major funds rather than by fund type. Nonmajor funds are presented in total in one column.

The government-wide financial statements split CSB's programs between business-type and governmental activities. The restatement of beginning net assets is explained below. The beginning net asset amount for governmental activities reflects the change in fund balance for governmental funds at December 31, 2001, caused by the conversion to the accrual basis of accounting.

GASB Statement No. 37 clarifies certain provisions of GASB Statement No. 34, including the required content of the MD&A, the classification of program revenues and the criteria for determining major funds.

	General
Fund Balances, December 31, 2001	\$65,021,981
GASB 34 Adjustments:	
Capital Assets	(5,461,467)
Compensated Absences	(1,642,764)
Fund Balances, Restated, December 31, 2001	\$57,917,750

3. CASH, CASH EQUIVALENTS AND INVESTMENTS

Legal Requirements

Monies held by the County are classified by State statute into two categories. Active monies means an amount of public monies determined to be necessary to meet current demands upon the County treasury. Active monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Monies held by the County which are not considered active are classified as inactive. Inactive monies can be deposited or invested in the following securities:

- 1. United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal or interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2% and be marked to market daily, and that the term of the agreement must not exceed 30 days;
- 4. Bond and other obligations of the State of Ohio or its political subdivisions, provided that such political subdivisions are located wholly or partly within the County;
- 5. Time certificates of deposit or savings or deposit accounts, including, but not limited to, passbook accounts;

3. CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio);
- 8. Securities lending agreements in which the County lends securities and the eligible institution agrees to exchange either securities described in division (1) or (2) or cash or both securities and cash, equal value for equal value;
- 9. High grade commercial paper in an amount not to exceed 5% of the County's total average portfolio.
- 10. Bankers acceptances for a period not to exceed 270 days and in an amount not to exceed ten percent of the County's total average portfolio.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the County, and must be purchased with the expectation that it will be held to maturity.

Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment by surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments may be made only through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

As a rule, Summit County does not segregate deposits and investments belonging to its individual funds. With regard to CSB, the Ohio Revised Code does not specify that a County must segregate its deposits and investments. Consequently, the County pools the majority of CSB's deposits and investments. This amount is presented as cash, cash equivalents and investments on the balance sheet, in the General Fund and is in the amount of \$47,755,394 as of December 31, 2002. Information regarding the classification of the County's deposits and investments per GASB Statement No. 3, *Deposits with Financial Institutions, Investments and Reverse Repurchase Agreements*, may be found in the County's Comprehensive Annual Financial Report for the year ended December 31, 2002.

3. CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

CSB maintains the savings accounts for children under the care of CSB, along with accounts for contributions and bequests that are not reflected on the County's cash records. These balances are reported as "Cash and Cash Equivalents in Segregated Accounts" and "Investments in Segregated Accounts" on the balance sheet to indicate that they are not part of the County treasury. At December 31, 2002, the carrying amount of CSB's deposits was \$173,086 and the bank balance was \$150,931. The difference between the carrying amount and the bank balance were items in transit. Included in the bank balance was \$122,375 which was insured by FDIC.

The remainder was uninsured and uncollateralized. Although the collateral was held by the pledging financial institution's trust department in the CSB's name and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirement would potentially subject CSB to a successful claim by the FDIC.

Investments

GASB Statement No. 3 requires that local governments disclose the carrying amounts and market value of investments, classified by risk. Category 1 includes investments that are insured or registered, or securities held by CSB or its agent in CSB's name. Category 2 includes uninsured and unregistered investments, with securities held by the counterparty's trust department or agent in CSB's name. Category 3 includes uninsured and unregistered investments, with securities held by the counterparty, or by its trust department or agent but not in CSB's name. Investments in mutual funds are unclassified since they are not evidenced by securities that exist in physical or book entry form.

	Category 1	Market Value
Federal Government Securities Money Market Funds	\$1,466,804 <u>397,220</u>	\$1,577,748 <u>397,220</u>
Total	\$ <u>1,864,024</u>	\$ <u>1,974,968</u>

CSB adheres to GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools. This statement establishes accounting and reporting guidelines for government investments and investment pools. Certain investments which were reported at cost in previous years are now reported at market value. This required no change in prior year fund balances.

4. PROPERTY TAX REVENUES

Property taxes include amounts levied against all real, public utility and tangible (used in business) property located in the County. 2001 real property taxes were levied after October 1, 2001, on the assessed value as of January 1, 2001, the lien date, and were collected in 2002. Assessed values are established by State Law at 35% of appraised market value. Public utility property taxes received in 2001 attached as a lien on December 31, 2000, were levied after October 1, 2001, and were collected with real property taxes. Public utility property taxes are assessed on tangible personal property at true value. 2002 tangible personal property taxes were levied after October 1, 2001, on the value listed as of December 31, 2001, and were collected in 2002. Tangible personal property assessments are 25% of true value. The assessed value upon which the 2001 taxes were collected was \$10,686,054,179. The full tax rate for all County operations applied to taxable property for fiscal year ended December 31, 2002, was \$13.07 per \$1,000 of assessed valuation, of which \$2.56 per \$1,000 of assessed valuation is for the operation of CSB.

Real and public utility property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, state statute permits earlier or later payment dates to be established.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single-county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30 with the remainder payable by September 20.

The County Treasurer collects property taxes on behalf of all taxing districts within the County. The County Auditor periodically remits to the taxing districts their portions of the taxes collected. Collection of the taxes and remittance of them to the taxing districts are accounted for in various funds of the County, including CSB.

Property taxes receivable represent delinquent taxes, outstanding real property, public utility and tangible personal property taxes which were measurable at December 31, 2002. Total property tax collections for the next fiscal year are measurable amounts. However, since tax collections to be received during the available period are not subject to reasonable estimation at December 31, nor are they intended to finance 2002 operations, the receivable is offset by a credit to deferred revenues.

Taxes revenue for 2002 was \$24,927,924, net of collection fees of \$349,464.

5. <u>RECEIVABLES</u>

Receivables at December 31, 2002, consisted of taxes, accounts, accrued interest, and due from other governments. Taxes, accounts, accrued interest and due from other governments are deemed collectible in full. Intercounty receivables are reflected in Note 12 and are excluded from these figures. A listing of due from other governments is as follows:

General Fund

Source of Funds	<u>Amounts</u>
Title IV-E Administration	\$1,847,109
State of Ohio Homestead Rollback	1,304,751
Medicaid Related	154,604
Adoption Grants	171,204
Regional Training	87,389
U.S. Department of Housing	32,568
Restricted Trust Funds	17,409
Title IV-B	93,000
Cluster	20,550
Other	10,978
Independent Living	219,377
Total General Fund	\$ <u>3,958,939</u>

6. FIXED ASSETS

A summary of changes in fixed assets follows:

	Balance 12/31/2001	Additions	Disposals	Balance 12/31/2002
Land	\$ 511,063	\$ 777,469	\$ -	\$ 1,288,532
Buildings	13,374,048	536,328	-	13,910,376
Machinery and Equipment	536,467	28,655	-	565,122
Vehicles	317,550	27,757	23,711	321,596
Construction in Progress	25,560		25,560	
	\$14,764,688	\$ 1,370,209	\$ 49,271	\$16,085,626

A summary of changes in accumulated depreciation follows:

	Balance 12/31/2001	Additions	Disposals	Balance 12/31/2002
Buildings Machinery and Equipment Vehicles	\$ 2,423,204 428,666 246,487	\$ 340,564 29,134 35,262	\$ - 23,711	\$ 2,763,768 457,800 258,038
	\$ 3,098,357	\$ 404,960	\$ 23,711	\$ 3,479,606

6. FIXED ASSETS (Continued)

During 2001, the County of Summit changed the threshold for capital assets, based on GFOA's "Recommended Practices for State and Local Governments". The threshold for capital assets was increased from \$1,000 to \$5,000. A one-time adjustment of \$2,363,110 was made to the beginning balance of fixed assets to reflect this change in policy.

The GASB has issued Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments. Statement No. 34 established comprehensive financial reporting standards including the basic financial statements and required supplementary information for general-purpose governments. Application of this standard is required for fiscal year 2002, as CSB is a governmental unit of the County of Summit. A component of Statement No. 34 is the recording of depreciation expense for assets that are considered depreciable. In 2002, a one-time adjustment for accumulated depreciation of \$3,098,357 is recorded for all CSB's depreciable assets. Depreciation expense of \$404,960 was recorded in 2002. During 2002, the Construction in Progress for the renovation of the receiving units was completed and reclassified into Buildings.

7. DEFINED BENEFIT PENSION PLAN

CSB contributes to the Ohio Public Employees Retirement System (OPERS), a cost-sharing multiple employer defined benefit pension plan administered by the Public Employees Retirement Board. OPERS provides retirement and disability benefits, annual cost of living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by state statute per Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements and required supplementary information for PERS. That report may be obtained by writing to the Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling 614-222-6705 or 1-800-222-PERS(7377).

Under statutory authority provided by the Ohio Revised Code, plan members are required to contribute 8.5% of their annual covered salary to fund pension obligations and CSB is required to contribute 13.55%. Contributions are authorized by state statute. The contribution rates are determined actuarially. The 2002 employer contribution rate for state employers was 13.31% of covered payroll. For local government employer units, the rate was 13.55% of covered payroll (which applied to CSB). For law enforcement and public safety divisions, the employer rate was 16.70% of covered payroll. The required employer contributions from CSB to OPERS for the years ended 2002, 2001 and 2000 were \$2,407,101, \$2,202,437, and \$1,528,498, respectively. 96.1%, 95.6%, and 97.1% of the required amounts, respectively, were contributed in the respective years with the remainders being reported as fund liabilities which were paid-in-full in the immediate succeeding years.

8. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS

In addition to the pension benefits described in Note 7, the Public Employees Retirement System of Ohio provides post-retirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit. Health care coverage for disability recipients and primary survivor recipients is available. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 12, Disclosure of Information on Postemployment Benefits Other Than Pension Benefits by State and Local Governmental Employers. A portion of each employer's contribution to OPERS is set aside for the funding of post-retirement health care. The Ohio Revised Code provides statutory authority for employer contributions. The 2002 employer contribution rate for state employers was 13.31% of covered payroll; 5.00% was the portion that was used to fund health care for the year. For local government employer units the rate was 13.55% of covered payroll (which applied to CSB); 5.00% was the portion that was used to fund health care for the year. The law enforcement employer rate was 16.70% and 5.00% was used to fund health care for the year.

The Ohio Revised Code provides the statutory authority regarding public employers to fund post-retirement health care through their contributions to OPERS.

1. Summary of Assumptions:

Actuarial Review. The assumptions and calculations below were based on the System's latest Actuarial Review performed as of December 31, 2001.

Funding Method. An entry age normal actuarial cost method of valuation is used in determining the present value of OPEB. The difference between assumed and actual experience (actuarial gains and losses) becomes part of unfunded actuarial accrued liability.

Assets Valuation Method. All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Under this approach assets are adjusted annually to reflect 25% of unrealized market appreciation or depreciation on investment assets.

Investment Return. The investment assumption rate for 2001 was 8.00%.

Active Employee Total Payroll. An annual increase of 4.00% compounded annually, is the base portion of the individual pay increase assumption. This assumes no change in the number of active employees. Additionally, annual pay increases, over and above the 4.00% base increase, were assumed to range from 0.50% to 6.3%.

Health Care. Health care costs were assumed to increase 4.00% annually.

8. POSTEMPLOYMENT BENEFITS OTHER THAN PENSION BENEFITS (Continued)

- 2. OPEBs are advance-funded on an actuarially determined basis.
 - 1. The number of active contributing participants was 402,041.
 - 2. The rates stated above are the actuarially determined contribution requirements for OPERS. Included in CSB's year 2002 cash contributions to OPERS of \$2,313,315 was \$853,613 which was used to fund postemployment benefits.
 - 3. \$11.6 billion represents the actuarial value of the Retirement System's net assets available for OPEB at December 31, 2001.
 - 4. The actuarially accrued liability and the unfunded actuarial accrued liability, based on the actuarial cost method used, were \$16.4 billion and \$4.8 billion, respectively.

9. **DEFERRED COMPENSATION**

CSB employees and appointed officials may participate in a deferred compensation plan created in accordance with Internal Revenue Code Section 457 which is offered by the State of Ohio. Participation is on a voluntary payroll deduction basis and is available to all employees. The plan permits deferral of compensation until future years. According to the plan, the deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency.

Effective September 1, 1998, CSB adopted GASB Statement No. 32, Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans, and all assets were transferred to a trust held by the Ohio Public Employees Deferred Compensation Program. Accordingly, the assets and related liabilities are not recorded on the CSB's balance sheet at December 31, 2002.

CSB employees and appointed officials may also participate in a deferred compensation plan created in accordance with Internal Revenue Code Section 403(b). Participation is on a voluntary payroll deduction basis and is available to all employees. The plan permits deferral of compensation until future years. According to the plan, the deferred compensation is not available to employees until termination, retirement, death or unforeseeable emergency.

10. COMPENSATED ABSENCES

Vacation is accumulated at varying rates ranging from two to six weeks per year depending on length of service. Accumulated vacation cannot exceed three times the annual accumulation rate for an employee. Unused vacation is payable upon termination of employment for those employees with 12 months of service. All employees earn sick leave at the rate of 4.6 hours for each 80 hours of work completed. Sick leave credit accumulates without limit. Upon retirement, an employee may be paid for 25% of his/her accumulated sick leave credit. Sick leave is paid at a rate equal to the hourly rate at the time of retirement, and may not exceed a total of 240 paid hours. In February 2001, CSB approved a retroactive sick leave policy which allowed employees classified as management and confidential to Caseworkers, public information officers, volunteer accumulate up to 720 hours. coordinators, and registered nurses can also earn compensatory time up to a maximum of 80 hours. Members of management can earn compensatory time up to a maximum of 40 hours. Upon termination of employment with CSB, caseworkers, public information officers, volunteer coordinators, and registered nurses will be compensated for up to 80 hours of their unused compensatory time, while members of management will be compensated for up to 40 hours of their unused compensatory time. All sick leave and vacation payments are made at the employee's wage rate at the time of retirement. Vacation, sick leave and compensatory time accumulated by Governmental Fund Type employees have been recorded in the General Long-Term Obligations Account Group.

CSB records an accrual for sick leave at year end for any employee eligible for retirement at December 31. Summit County, fiscal officer of CSB, records sick leave for any employee with eight or more years of service. If CSB recorded sick leave in accordance with Summit County's policy, the total compensated absences payable would have totaled \$2,375,117 at December 31, 2002.

A summary of the changes in compensated absences during 2002 follows:

	Balance		Balance	Current	Long-Term
Description	12/31/01	Net Increase	12/31/02	Portion	Portion
Accrued Vacation	\$ 1,321,352	\$ 154,378	\$ 1,475,730	\$ 22,130	\$ 1,453,600
Accrued Comp Time	185,860	41,711	227,571	213	227,358
Accrued/Vested Sick Leave	135,552	19,176	154,728	343	154,385
Totals	\$ 1,642,764	\$ 215,265	\$ 1,858,029	\$ 22,686	\$ 1,835,343

The current portion of unpaid compensated absences is the amount payable using expendable available resources. These amounts are recorded as fund liabilities.

11. OTHER EMPLOYEE BENEFITS

CSB provides major medical/hospitalization coverage for all regular, full-time employees through Medical Mutual of Ohio. These benefits, single and family coverage as applicable, are effective ninety (90) days from the first day of employment. Employees may select from a program of traditional coverage which requires a deductible and co-payments, a Health Maintenance Organization (HMO), or a Preferred Provider Organization (PPO). Prescription drug coverage is included with each health benefit plan. In April 1996, all full-time employees covered by an insurance plan started paying a portion of the premium through payroll deductions to help defray rising hospitalization costs.

As of April 1, 1993, a cafeteria plan of benefits was offered to management and confidential employees as an alternative to the basic insurance plan. Any remaining balance within this plan reverts to CSB's General Fund at the end of each year.

Upon completion of two (2) years, full-time employees are provided dental and vision care benefits for themselves and eligible dependents. Life insurance is also provided as a benefit to full-time employees after the first year of employment. Additional life insurance may be purchased by eligible employees.

12. INTERCOUNTY RECEIVABLES/PAYABLES

As of December 31, 2002, intercounty receivables and payables resulting from unpaid charges for services from other departments of the County of Summit were as follows:

General Fund	R	eceivable	 Payable
Dept. of Job and Family Services	\$	152,438	\$ -
Juvenile Court		2,050	-
Workers' Compensation		-	187,569
Public Employees Retirement System		-	93,786
Other		-	 832
Total General Fund	\$	154,488	\$ 282,187

13. RISK MANAGEMENT

CSB maintains insurance for comprehensive auto, blanket risk on all real and personal property including improvements, money and securities and a public employee blanket bond with private carriers.

CSB paid claims of \$120,714 during 2002. There was no liability recorded for claims at the end of 2002. CSB currently maintains general professional and liability insurance coverage for all employees, foster parents and volunteers of the agency.

CSB also maintains an indemnity policy for the Board of Directors.

14. CONTINGENCIES

Judgments and Claims: CSB is subject to several claims and litigation of various types. As of December 31, 2002 and April 8, 2003, the probability of loss potential was not determinable, and was accordingly not recorded on the financial statements. However, as of April 8, 2003, the possible estimated range of loss, if any, was between \$25,000 and \$10,000,000.

15. LEASES

CSB leases three office facilities under noncancellable operating lease agreements (one one-year agreement, one two-year agreement, and one month-to-month agreement), one program support facility (a one-year agreement), and two storage facilities, one under a one-year agreement and one under a month-to-month lease arrangement based on usage. The aggregate required monthly lease payments are \$6,399 with annual increases based on the consumer price index. The monthly payments for the month-to-month lease average \$1,862. Total average monthly lease payments are \$8,276.

Lease expense for these facilities in 2002 was approximately \$99,312.

Minimum rental payments required for the lives of these leases are as follows:

2003	\$57,531
2004	1,525

CSB also has several equipment lease arrangements based upon usage. Total expense on these leases for 2002 was approximately \$120,615.

16. COMMITMENTS – ADOPTION SUBSIDIES

As part of the permanency plans for children, adoption is a solution when reunification with the natural birth parents is impossible or not in the best interests of the child. In many cases, the child has emotional and physical problems. If the family meets certain eligibility factors, a subsidy may be provided to assist the family in handling these problems. In addition to state and federal monies being available, CSB may need to provide additional assistance to the family in the form of a monthly subsidy. At the time of the adoption, an agreement is made with the family to provide assistance until the child reaches 18 years of age. The agreement is reviewed annually to assure continued eligibility.

As of December 31, 2002, CSB's commitment to adoptive parents was \$2,177,537 for 359 children. Of this amount, \$264,086 is payable in 2003. No long-term liability has been recognized in CSB's financial statements.

17. SUBSEQUENT EVENTS

CSB's current general and professional liability insurance contract expires in June 2003. CSB is completing an RFP/Bid process to continue insurance coverage at the best available rate.

A three-year agreement between CSB and the Communications Workers of America, who represent CSB's bargaining unit staff, expired March 31, 2003. CSB and the union representatives are continuing to negotiate the terms of the contract.

Upon settlement of the union contract in 2001, employee payroll and benefits were retroactive to April 1, 2000 for current bargaining unit employees. In response to an appeals court ruling, retroactive payments to employees, who had resigned or otherwise terminated employment with CSB, will be paid in 2003. The increase in payroll expense for 2003 is expected to be about \$37,639 and \$5,100 for related retirement benefits.

CHILDREN SERVICES BOARD, SUMMIT COUNTY, OHIO

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

YEAR ENDED DECEMBER 31, 2002

FEDERAL GRANTOR/PASS-THROUGH ENTITY/PROGRAM TITLE	FEDERAL CFDA NUMBER	FEDERAL EXPENDITURE
U.S. Department of Health and Human Services		
Pass-through from County of Summit, Ohio		
Kinship Navigator	93.558	\$ 46,552
Prevention, Retention & Contingency	93.558	82,579
Child Welfare	93.558	390,347
Total U.S. Department of Health and Human Services		519,478
U.S. Department of Agriculture		
Pass-through from Ohio Department of Education		
Federal Food Subsidy	10.555	12,269
Total U.S. Department of Agriculture		12,269
TOTAL EXPENDITURES OF FEDERAL AWARDS		\$ 531,747

CHILDREN SERVICES BOARD, SUMMIT COUNTY, OHIO

NOTE TO SCHEDULE OF FEDERAL AWARDS EXPENDITURES

DECEMBER 31, 2002

NOTE A - SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Federal Awards Expenditures is a summary of the Summit County Children Services Board (CSB) federal award programs. The schedule has been prepared on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

BROTT MARDIS & CO.



Certified Public Accountants

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REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Trustees Summit County Children Services Board 264 South Arlington Street Akron, Ohio 44306-1399

We have audited the financial statements of the Summit County Children Services Board (CSB) as of and for the year ended December 31, 2002, and have issued our report thereon dated April 8, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether CSB's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance that we have reported to management of CSB in a separate letter dated April 8, 2003.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered CSB's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk those misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of management, the Board of Trustees, federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Bust Mardis & Co.

Certified Public Accountants

April 8, 2003

BROTT MARDIS & CO.



Certified Public Accountants

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REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Board of Trustees Summit County Children Services Board 264 South Arlington Street Akron, Ohio 44306-1399

Compliance

We have audited the compliance of Summit County Children Services Board (CSB) with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to its major federal program for the year ended December 31, 2002. CSB's major federal program is identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to its major federal program is the responsibility of CSB's management. Our responsibility is to express an opinion on CSB's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about CSB's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on CSB's compliance with those requirements.

In our opinion, CSB complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended December 31, 2002.

Internal Control Over Compliance

The management of CSB is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered CSB's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of management, the Board of Trustees, federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

dertified Public Accountants

Mardis & Co.

April 8, 2003

SUMMIT COUNTY CHILDREN SERVICES BOARD

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

YEAR ENDED DECEMBER 31, 2002

SUMMARY OF AUDIT RESULTS

- 1. The auditor's report expresses an unqualified opinion on the financial statements of CSB.
- 2. No reportable conditions were disclosed during the audit of the financial statements.
- 3. No instances of noncompliance material to the financial statements of CSB were disclosed during the audit.
- 4. No reportable conditions in internal control were disclosed during the audit of the major federal award program.
- 5. The auditor's report on compliance for the major federal award program for CSB expresses an unqualified opinion on the major federal program.
- 6. No audit findings relative to the major federal award program for CSB are reported in this schedule.
- 7. The program tested as the major program was the Child Welfare TANF Grant CFDA #93.558.
- 8. The threshold for distinguishing Types A and B programs was \$300,000.
- 9. CSB was not determined to be a low-risk auditee.

FINDINGS - FINANCIAL STATEMENT AUDIT

None

FINDINGS AND QUESTIONED COSTS - FEDERAL AWARDS

None



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SUMMIT COUNTY CHILDREN SERVICES BOARD SUMMIT COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED SEPTEMBER 11, 2003