# Financial Statements

# VILLAGE OF ELMWOOD PLACE

Years ended December 31, 2002 and 2001

FLYNN & COMPANY PSC, INC. Certified Public Accountants



Village Council Village of Elmwood Place 6118 Vine Street Elmwood Place, Ohio 45216

We have reviewed the Independent Auditor's Report of the Village of Elmwood Place, Hamilton County, prepared by Flynn & Company PSC, Inc., for the audit period January 1, 2001 through December 31, 2002. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Elmwood Place is responsible for compliance with these laws and regulations.

BETTY MONTGOMERY Auditor of State

Butty Montgomery

November 24, 2003



# VILLAGE OF ELMWOOD PLACE

# FINANCIAL STATEMENTS

Years ended December 31, 2002 and 2001

# **Contents**

Independent Auditors' Report
Financial Statements:
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances-All Governmental Fund Types For the Year Ended December 31, 2002
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances-Agency Fund for the Year Ended December 31, 2002
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances-All Governmental Fund Types For the Year Ended December 31, 2001
Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances-Agency Fund for the Year Ended December 31, 2001
Notes to the Financial Statements
Report on Compliance and on Internal Control over Financial Reporting Based on  An Audit of Financial Statements Performed in Accordance with Government  Auditing Standards



#### INDEPENDENT AUDITORS' REPORT

To the Village Council Village of Elmwood Place

We were engaged to audit the accompanying statements of cash receipts, cash disbursements, and changes in fund cash balances of the Village of Elmwood Place, Hamilton County, Ohio, (the Village), as of and for the years ended December 31, 2002 and 2001. These financial statements are the responsibility of the Village's management.

As discussed in Note 1, the Village prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is comprehensive basis of accounting other than generally accepted accounting principles.

As described in Note 1, the Auditor of State establishes guidelines for the proper coding and classification of Village receipts and disbursements. The receipts posted in the Village's receipt ledger and the expenditures posted in the Village's appropriation ledger were not classified properly. It was considered impracticable to classify the Village's receipts and expenditures in the accompanying financial statements in accordance with these requirements.

Since the Village did not properly classify receipts and disbursements and we were unable to apply other audit procedures to satisfy ourselves as to the classification of receipts and disbursements, the scope of our work was not sufficient to enable us to express, and we do not express, an opinion on these financial statements.

In accordance with *Government Auditing Standards*, we have also issued a report dated June 5, 2003 on our consideration of the Village's internal control structure over financial reporting and our tests of compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our engagement.

This report is intended solely for the information and use of the officials authorized to receive this report under Section 117.26, Ohio Revised Code and is not intended to be and should not be used by anyone other than these specified parties.

Flynn & Company PSC, Inc.

June 5, 2003

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES-ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2002

	Governmental Fund Types									
		General		Special Revenue	1	Debt Service		Capital Projects	(N	Totals Iemorandum Only)
Cash receipts Property and other local taxes Municipal income taxes	\$	261,694 392,065	\$	76,795 -	\$	- -	\$	-	\$	338,489 392,065
Intergovernmental receipts Special assessments		96,580		96,876 -		-		-		193,456
Charges for services		25,738		-		-		-		25,738
Fines, licenses, and permits Earnings on investments		122,068 3,237		4,311		-		_		126,379 3,237
Miscellaneous		271,498		-		-		-		271,498
Total cash receipts		1,172,880		177,982		-			•	1,350,862
Cash disbursements Current:										
Security of persons and property		492,624		212,785		-		-		705,409
Public health services		1,728		-		-		-		1,728
Leisure time activities		32,117		-		-		-		32,117
Basic utility services Transportation		79,954 5,866		102,439		-		-		79,954 108,305
General government		5,866 564,764		102,439		_		_		564,764
Total cash disbursements		1,177,053		315,224	٠		•		•	1,492,277
Total cash receipts over/ (under) cash disbursements		(4,173)		(137,242)		-		-		(141,415)
Other financing receipts/(disbursements) Transfers-in Transfers-out		8,712		(6,790)		(1,222)		- (700)		8,712 (8,712)
Other financing uses Total other financing		(7,537)		(0,790)						(7,537)
receipts (disbursements)  Excess of cash receipts and other financing receipts		1,175		(6,790)		(1,222)		(700)		(7,537)
over/(under) cash disbursements		(2,998)		(144,032)		(1,222)		(700)		(148,952)
Fund cash balances, January 1, 2002		43,413		283,562		1,222		1,104	•	329,301
Fund cash balances, December 31, 2002	\$	40,415	\$	139,530	\$		\$	404	\$	180,349
Reserve for encumbrances, December 31, 2002	\$		\$		\$		\$		\$	

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES-AGENCY FUND FOR THE YEAR ENDED DECEMBER 31, 2002

Non-Operating Cash Receipts: Other Non-Operating Receipts	\$	161,716
Total Non-Operating Cash Receipts		161,716
Non-Operating Cash Disbursements: Other Non-Operating Cash Disbursements	-	138,463
Total Non-Operating Cash Disbursements	-	138,463
Net Receipts Over Disbursements		23,253
Fund Cash Balances, January 1, 2002	-	55,587
Fund Cash Balances, December 31, 2002	\$	78,840
Reserve for Encumbrances, December 31, 2002	\$	

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES-ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2001

	Governmental Fund Types				_	
	General	Special Revenue	Debt Service	Capital Projects	Totals (Memorandum Only)	
Cash receipts	Φ 222.052	ф. 115.055	Φ.	Φ.	Φ 447.020	
Property and other local taxes	\$ 332,053	\$ 115,875	\$ -	\$ -	\$ 447,928	
Municipal income taxes	414,536	50.206	-	-	414,536	
Intergovernmental receipts	157,405	59,396	-	404	216,801	
Special assessments		-	-	404	404	
Charges for services	61,675	-	-	-	61,675	
Fines, licenses, and permits	92,276	-	-	-	92,276	
Miscellaneous	107,776				107,776	
Total cash receipts	1,165,721	175,271	-	404	1,341,396	
Cash disbursements Current:						
Security of persons and property	817,227	79,298	-	-	896,525	
Public health services	375	-	-	-	375	
Leisure time activities	18,030	-	-	_	18,030	
Basic utility services	78,977	-	-	_	78,977	
Transportation	51,808	62,984	-	_	114,792	
General government	348,829	-	_	_	348,829	
Total cash disbursements	1,315,246	142,282			1,457,528	
Total cash receipts over/ (under) cash disbursements	(149,525)	32,989	-	404	(116,132)	
Other financing						
receipts/(disbursements)			_			
Transfers-in	_	_	_	_	_	
Transfers-out	_	_	_	_	_	
Other financing uses	_	_	_	_	_	
Total other financing						
receipts/(disbursements)	<del>_</del>					
Excess of cash receipts and other financing receipts over/(under) cash						
disbursements	(149,525)	32,989	-	404	(116,132)	
Fund cash balances, January 1, 2001	192,938	250,573	1,222	700	445,433	
Fund cash balances, December 31, 2001	\$43,413	\$283,562	\$1,222	\$1,104	\$329,301	
Reserve for encumbrances, December 31, 2001	\$ <u> </u>	\$ <u> </u>	\$	\$ <u> </u>	\$	

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES-AGENCY FUND FOR THE YEAR ENDED DECEMBER 31, 2001

Non-Operating Cash Receipts: Other Non-Operating Receipts	\$ _ 773,466
Total Non-Operating Cash Receipts	773,466
Non-Operating Cash Disbursements: Other Non-Operating Cash Disbursements	737,377
Total Non-Operating Cash Disbursements	737,377
Net Receipts Over Disbursements	36,089
Fund Cash Balances, January 1, 2001	19,498
Fund Cash Balances, December 31, 2001	\$55,587
Reserve for Encumbrances, December 31, 2001	\$

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001

## 1. Summary of Significant Accounting Policies

#### A. Description of the Entity

The Village of Elmwood Place, Hamilton County, Ohio, (the Village) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly-elected six-member Council. The Village provides general governmental services, park operations (leisure time activities), and police and fire services.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

### B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

The Village prepared financial statements that failed to classify disbursements by program, and failed to keep a proper receipt ledger. This presentation is a material departure from the presentation prescribed by the Auditor of State.

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

# C. Fund Accounting

The Village uses fund accounting to segregate cash and deposits that are restricted as to use. The Village classifies its funds into the following types:

#### General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required by law or contract to be restricted.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001

## 1. Summary of Significant Accounting Policies (Continued)

## C. Fund Accounting (Continued)

## Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Funds:

Street Construction, Maintenance and Repair Fund-This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining and repairing Village streets.

Police Levy Fund – This fund receives property tax money to pay for the Village's expenses for police protection.

Fire Levy Fund-This fund receives property tax money to pay for the Village's expenses for fire protection.

#### Debt Service Fund

The Debt Service Fund is used to accumulate resources for the payment of bonds and note indebtedness. The Village had the following significant Debt Service Fund:

Bond Retirement Fund – This fund is established to pay the principal and interest of any debt. As of December 31, 2002, this fund is not being used.

#### Capital Project Funds

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Village had the following significant Capital Project Fund:

Road Improvement Fund-The Village received a grant from the State of Ohio for the improvement of roads.

#### Fiduciary Funds

Trust funds are used to account for resources restricted by legally binding trust agreements. Other trust funds are classified as expendable. Funds for which the Village is acting in an agency capacity are classified as agency funds. The Village had the following significant Fiduciary Funds:

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001

## 1. Summary of Significant Accounting Policies (Continued)

## C. Fund Accounting (Continued)

## Fiduciary Funds (Continued)

Payroll Trust Fund (agency fund) –this fund receives transfers from other funds in order to account for the payroll expenditures of the Village.

Mayor's Court (agency fund) – This fund receives fines and forfeitures money to be distributed to the Village and to the State.

#### Reclassifications

At December 31, 2000, the Village had an expendable trust fund balance of \$44,090 for the police and fire pension fund. During 2001, it was determined that this fund should have been classified as a special revenue fund. Accordingly, this fund balance was reclassified to special revenue funds as of January 1, 2001.

# D. Budgetary Process

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

#### **Appropriations**

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund and function level of control, and appropriations may not exceed estimated resources. The Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year-end.

#### **Estimated Resources**

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001

## 1. Summary of Significant Accounting Policies (Continued)

#### D. Budgetary Process (Continued)

#### Encumbrances

The Ohio Revised Code requires the Village to reserve appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2002 and 2001 budgetary activity appears in Note 3.

#### E. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

### F. Unpaid Vacation and Sick Leave

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as leaving employment. Unpaid vacation and sick leaves are not reflected as liabilities under the cash basis of accounting used by the Village.

#### 2. Equity in Deposits

The Village maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash at December 31 was as follows:

	2002	2001
Demand deposits	\$259,189	\$384,888

Deposits are either: (1) insured by the Federal Depository Insurance Corporation, or (2) collateralized by the financial institution's public entity deposit pool.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001

# 3. Budgetary Activity

Budgetary activity for the years ending December 31, 2002 and 2001 were as follows:

2002 Budgeted vs. Actual Receipts

Fund Type *	<b>Budgeted Receipts</b>	Actual Receipts	Variance
General	\$ 1,198,918	\$ 1,181,592	\$ (17,326)
Special Revenue	168,071	177,982	9,911
Debt Service	-	-	-
Capital Projects	<del>_</del>	<u>-</u>	<u>-</u> _
Total	\$ <u>1,366,989</u>	\$ <u>1,359,574</u>	\$ <u>(7,415)</u>

2002 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	•
Fund Type *	Authority	Expenditures	Variance
General	\$ 1,212,768	\$ 1,184,590	\$ 28,178
Special Revenue	418,209	322,014	96,195
Debt Service	-	1,222	(1,222)
Capital Projects	700	700	<u>-</u>
Total	\$ <u>1,631,677</u>	\$ <u>1,508,526</u>	\$ <u>123,151</u>

<sup>\*</sup> Does not include agency fund.

2001 Budgeted vs. Actual Receipts

Fund Type *	<b>Budgeted Receipts</b>	Actual Receipts	Variance
General	\$ 1,359,050	\$ 1,165,721	\$ (193,329)
Special Revenue	173,663	175,271	1,608
Debt Service	-	-	-
Capital Projects	<u>-</u>	404	404
Total	\$ <u>1,532,713</u>	\$ <u>1,341,396</u>	\$ <u>(191,317</u> )

2001 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type *	Authority	Expenditures	Variance
General	\$ 1,314,290	\$ 1,315,246	\$ (956)
Special Revenue	200,790	142,282	58,508
Debt Service	-	-	-
Capital Projects	<u>-</u> _	<u>-</u>	<del>_</del>
Total	\$ <u>1,515,080</u>	\$ <u>1,457,528</u>	\$ <u>57,552</u>

<sup>\*</sup>Does not include agency fund.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001

#### 4. Property Tax

Real property taxes become a lien on January 1 proceeding the October 1 date for which rates are adopted by the Village Council. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and the billing, collecting, and distributing all property taxes on behalf of the Village.

#### 5. Retirement Systems

The Village's law enforcement officers and firefighters belong to the Police & Firemen's Disability & Pension Funds (PFDPF). Other full-time employees belong to the Public Employees Retirement System (PERS) of Ohio. PFDPF and PERS are cost-sharing, multiple-employer plans. These plans provide retirement benefits, including post-retirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2002 and 2001, members of PFDPF contributed 10% of their wages to the PDFPF. The Village contributed an amount equal to 10% of their wages. PERS members contributed 8.5% of their gross salaries. The Village contributed an amount equal to 8.5% of participants' gross salaries. The Village has paid all contributions required through December 31, 2001 and 2002, respectively.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001

#### 6. Risk Management

The Village is a member of the Ohio Municipal League Joint Self Insurance Pool (the Pool) an unincorporated non-profit association available to municipal corporations and their instrumentalities. Pursuant to Section 2744.081 of the Ohio Revised Code, the Pool is deemed a separate legal entity. The Pool provides a program of property and casualty insurance for its members. The Pool assumes the risk of loss up to the limits of the Village's policy and pays judgments, settlements, and other expenses resulting from claims that exceed their member's deductibles. The following risks are covered by the plan:

- General liability and casualty
- Public official's liability
- Vehicle
- Comprehensive property and general liability.

The Village also provides health insurance, dental and vision coverage to full-time employees.

### 7. Deferred Compensation Assets

Certain employees may elect to participate in the Ohio Deferred Compensation Program (the Program). Amounts withheld from these employees are tax deferred, and are invested by the Program, as directed by the employees.

#### 8. Concentration of Risk

The Village maintains its cash in bank accounts which, at times, may exceed the federally insured limits. The Village has not experienced any losses in such accounts. The amount in excess of the insurance coverage was \$159,189 at December 31, 2002.

# REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Village Council Village of Elmwood Place 6118 Vine Street Cincinnati, Ohio 45216

We were engaged to audit the statements of cash receipts, cash disbursements and changes in fund cash balances of the Village of Elmwood Place, Hamilton County, Ohio, (the Village), as of and for the years ended December 31, 2002 and 2001, and have issued our report thereon dated June 5, 2003. We did not express an opinion on the financial statements because of the lack of classification of receipts and expenditures.

## **Compliance**

As part of obtaining reasonable assurance about whether the Village's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our engagement and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

# **Internal Control Over Financial Reporting**

In planning and performing our engagement, we considered the Village's internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the Village's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements.

We noted the following reportable conditions:

The Village was not performing monthly reconciliations of the general fund cash account and the mayor's court cash account. This comment was included in the report from the prior audit period and has not yet been corrected.

Village of Elmwood Place Page 2

The receipts posted in the Village's receipt ledger and the expenditures posted in the Village's appropriation ledger were not classified properly in accordance with Auditor of State guidelines for proper coding and classification of Village receipts and disbursements.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in the amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. The reportable conditions disclosed above are considered to be material weaknesses.

We also noted other matters involving the internal control over financial reporting that do not require inclusion in this report that we have reported to management of the Village in a separate letter dated June 5, 2003. This report is intended solely for the information of management and Council and is not intended to be and should not be used by anyone other than these specified parties.

Flynn & Company PSC, Inc.

June 5, 2003



88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514

800-282-0370

Facsimile 614-466-4490

# **VILLAGE OF ELMWOOD PLACE**

# **HAMILTON COUNTY**

## **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED DECEMBER 4, 2003