REGULAR AUDIT

FOR THE YEARS ENDED DEDEMBER 31, 2002-2001



Auditor of State Betty Montgomery

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Auditor of State Betty Montgomery

INDEPENDENT ACCOUNTANTS' REPORT

Village of Gloria Glens Park Medina County P.O. Box 447 Chippewa Lake, Ohio 44215

To the Village Council:

We have audited the accompanying financial statements of the Village of Gloria Glens Park, Medina County, Ohio, (the Village) as of and for the years ended December 31, 2002 and 2001. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

As discussed in Note 1, the Village prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the Village as of December 31, 2002 and 2001, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 14, 2003 on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audits.

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Village of Gloria Glens Park Medina County Independent Accountants' Report Page 2

This report is intended solely for the information and use of management, Village Council and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery

Betty Montgomery Auditor of State

February 14, 2003

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2002

| | Governmental Fund Types | | |
|---|---|----------------------------------|--|
| | General | Special Revenue | Totals (Memorandum Only) |
| Cash Receipts: Property Tax and Other Local Taxes Intergovernmental Charges for Services Fines, Licenses, and Permits Earnings on Investments | \$36,330 28,963 574 1,410 962 | \$9,928 \$12,952 <u>63</u> | \$46,258 41,915 574 1,410 1,025 |
| Total Cash Receipts | 68,239 | 22,943 | 91,182 |
| Cash Disbursements: Current: Security of Persons and Property Leisure Time Activities Community Environment Basic Utility Services Transportation General Government Total Cash Disbursements | 30,052 2,170 213 2,637 43,548 78,620 | 6,221 71 6,292 | 30,052 2,170 213 2,637 6,221 43,619 84,912 |
| Total Cash Receipts Over/(Under) Cash Disbursements | (10,381) | 16,651 | 6,270 |
| Fund Cash Balances, January 1 | 16,170 | 38,535 | 54,705 |
| Fund Cash Balances, December 31 | \$5,789 | \$55,186 | \$60,975 |
| Reserves for Encumbrances, December 31 | \$0 | \$0 | \$0 |

The notes to the financial statements are an integral part of this statement.

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2001

| | Governmental Fund Types | | |
|---|---|-----------------------------------|---|
| | General | Special Revenue | Totals (Memorandum Only) |
| Cash Receipts: Property Tax and Other Local Taxes Intergovernmental Receipts Fines, Licenses, and Permits Earnings on Investments Miscellaneous | \$31,360 29,537 3,165 851 4,372 | \$11,440 \$12,084 158 46 | \$42,800 41,621 3,165 1,009 4,418 |
| Total Cash Receipts | 69,285 | 23,728 | 93,013 |
| Cash Disbursements: Current: Security of Persons and Property Public Health Services Leisure Time Activities Community Environment Basic Utility Services Transportation General Government Total Cash Disbursements | 26,910 6,520 496 2,986 3,631 <u>48,593</u> 89,136 | 4,282 11,083 15,365 | 31,192 6,520 496 2,986 3,631 11,083 48,593 104,501 |
| Total Cash Receipts Over/(Under) Cash Disbursements | (19,851) | 8,363 | (11,488) |
| Fund Cash Balances, January 1 | 36,021 | 30,172 | 66,193 |
| Fund Cash Balances, December 31 | <u>\$16,170</u> | <u>\$38,535</u> | \$54,705 |
| Reserves for Encumbrances, December 31 | \$0 | \$0 | \$0 |

The notes to the financial statements are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The Village of Gloria Glens Park, Medina County, (the Village) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly-elected, six-member Council. The Village provides general governmental services, including road maintenance and park operations (leisure time activities). The Village contracts with the Medina County Sheriff's Office for police services and Westfield Center Township for fire protection.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Cash

The Village maintains all cash in checking and savings accounts.

D. Fund Accounting

The Village uses fund accounting to segregate cash that is restricted as to use. The Village classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village has the following significant Special Revenue Funds:

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Fund Accounting (Continued)

2. Special Revenue Funds (Continued)

Street Construction, Maintenance and Repair Fund - This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining and repairing Village streets.

Fire Levy Fund - This fund receives property tax receipts for the purpose of providing fire protection.

E. Budgetary Process

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Village Council must annually approve the appropriation measure and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated. The Village did not encumber all commitments required by Ohio law.

A summary of 2002 and 2001 budgetary activity appears in Note 3.

F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as capital outlay disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

2. EQUITY IN POOLED CASH

The Village maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash at December 31 was as follows:

| | 2002 | 2001 |
|-----------------|----------|----------|
| Demand deposits | \$60,975 | \$43,622 |
| Savings account | 0 | 11,083 |
| | | |
| Total deposits | \$60,975 | \$54,705 |
| - | | |

Deposits: Deposits are insured by the Federal Depository Insurance Corporation.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ended December 31, 2002 and 2001 follows:

| 2002 Budgeted vs. Actual Receipts | | | |
|-----------------------------------|-----------|----------|------------|
| | Budgeted | Actual | |
| Fund Type | Receipts | Receipts | Variance |
| General | \$73,150 | \$68,239 | (\$4,911) |
| Special Revenue | 31,525 | 22,943 | (8,582) |
| Total | \$104,675 | \$91,182 | (\$13,493) |

| 2002 Budgeted vs. Actual Budgetary Basis Expenditures | | | |
|---|---------------|-------------|----------|
| | Appropriation | Budgetary | |
| Fund Type | Authority | Expenditure | Variance |
| General | \$92,400 | \$78,620 | \$13,780 |
| Special Revenue | 30,600 | 6,292 | 24,308 |
| | | | |
| Total | \$123,000 | \$84,912 | \$38,088 |
| | | | |

| 2001 Budgeted vs. Actual Receipts | | | |
|-----------------------------------|-----------|----------|-----------|
| | Budgeted | Actual | |
| Fund Type | Receipts | Receipts | Variance |
| General | \$66,323 | \$69,285 | \$2,962 |
| Special Revenue | 34,350 | 23,728 | (10,622) |
| | | | |
| Total | \$100,673 | \$93,013 | (\$7,660) |
| | | | |

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

3. BUDGETARY ACTIVITY (Continued)

| 2001 Budgeted vs. Actual Budgetary Basis Expenditures | | | |
|---|---------------|--------------|----------|
| | Appropriation | Budgetary | |
| Fund Type | Authority | Expenditures | Variance |
| General | \$94,725 | \$89,136 | \$5,589 |
| Special Revenue | 23,500 | 15,365 | 8,135 |
| | | | |
| Total | \$118,225 | \$104,501 | \$13,724 |
| | | | |

4. NON-COMPLIANCE

Contrary to Ohio Rev. Code Section 5705.41(D), the Village did not certify the availability of funds for many of its expenditures during 2002 and 2001.

5. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Village Council. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

6. RETIREMENT SYSTEMS

The employees of the Village belong to the Public Employees Retirement System (PERS) of Ohio. PERS is cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2002 and 2001, PERS members contributed 8.5% of their gross salaries. The Village contributed an amount equal to 13.55% of participants' gross salaries. The Village has paid all contributions required through December 31, 2002.

7. RISK MANAGEMENT

Commercial Insurance

The Village has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.



Auditor of State Betty Montgomery

INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of Gloria Glens Park Medina County P.O. Box 457 Chippewa Lake, Ohio 44215

To the Village Council:

We have audited the accompanying financial statements of the Village of Gloria Glens Park, Medina County, Ohio, (the Village) as of and for the years ended 2002 and 2001, and have issued our report thereon dated February 14, 2003. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Village's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audits and, accordingly, we do not express such an opinion. The results of our tests disclosed one instance of noncompliance that is required to be reported under *Government Auditing Standards* which is described in the accompanying Schedule of Findings as item 2002-30952-001. We also noted certain immaterial instances of noncompliance that we have reported to management of the Village in a separate letter dated February 14, 2003.

Internal Control Over Financial Reporting

In planning and performing our audits, we considered the Village's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

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Village of Gloria Glens Park Medina County Independent Accountants' Report on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Village in a separate letter dated February 14, 2003.

This report is intended solely for the information and use of management and Village Council, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery

Betty Montgomery Auditor of State

February 14, 2003

SCHEDULE OF FINDINGS DECEMBER 31, 2002 AND 2001

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2002-30952-001

Noncompliance Citation

Ohio Rev. Code Section 5705.41(D) requires that no subdivision or taxing unit shall make any contract or order any expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision that the amount required to meet the same has been lawfully appropriated for such purposes and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances. Every such contract made without such certificate shall be null and void, and no warrant shall be issued in payment of any amount due thereon.

This section also provides two "exceptions" to the above requirements:

- Then and Now Certificates If no certificate is furnished as required, upon receipt of the fiscal
 officer's certificate that a sufficient sum was, both at the time of the contract or order and at the
 time of the certificate appropriated and free of any previous encumbrances, Village Council may
 authorize the issuance of a warrant in payment of the amount due upon such contract or order by
 resolution within 30 days from the receipt of such certificate.
- 2. If the amount involved is less than \$1,000, the Village Clerk may authorize payment through a Then and Now Certificate without affirmation of Village Council.

During 2002 and 2001, 57% (17 out of 30) of expenditures tested were certified after the obligation date. Also, neither of the two exceptions was utilized. We recommend the Village Clerk inform all Village employees of the requirements of Ohio Rev. Code Section 5705.41(D). The Village should certify the availability of funds prior to incurring any obligation, in order to avoid overspending. The Village should also implement the use of so called Then and Now certificates and Blanket Certificates as further permitted by Ohio Rev. Code Section 5705.41(D).

SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2002 AND 2001

| Finding Number | Finding Summary | Fully Corrected? | Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> : Per ADAM 2001-10-disclose the current year finding in this schedule |
|-------------------|---|---------------------|---|
| 2000-30952-001 | Ohio Rev. Code Section 5705.41 (D) – Failure to certify funds. | No | Not Corrected – During 2002 and 2001, 57% of expenditures tested were not properly certified; See finding 2002- 30952-001 |
| 2000-30952-002 | Ohio Rev. Code Section 5705.41 (B) – Expenditures exceeded appropriations | No | Partially Corrected – Management Letter comment issued for current audit. |
| 2000-30952-003 | Bank Reconciliations – Failure to reconcile bank to book balances | Yes | Finding no longer valid. |



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VILLAGE OF GLORIA GLENS PARK

MEDINA COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED APRIL 15, 2003