# **VILLAGE OF GRAFTON**

## AUDIT REPORT

For the Years Ended December 31, 2001 and 2002

Charles E. Harris and Associates, Inc. Certified Public Accountants



Auditor of State Betty Montgomery

The Honorable Mayor and Village Council Village of Grafton 960 Main Street Grafton, OH 44044

We have reviewed the Independent Auditor's Report of the Village of Grafton, Lorain County, prepared by Charles E. Harris & Associates, Inc., for the audit period January 1, 2001 through December 31, 2002. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Grafton is responsible for compliance with these laws and regulations.

Betty Montgomery

BETTY MONTGOMERY Auditor of State

July 17, 2003

This Page is Intentionally Left Blank.

## VILLAGE OF GRAFTON Audit Report For the years ended December 31, 2001 and 2002

## TABLE OF CONTENTS

TITLE	PAGE
Elected Officials	ii
Administrative Personnel	iii
Index of Funds	iv
Report of Independent Accountants	1
Combined Statement of Cash, Investments and Fund Cash Balances - All Fund Types - December 31, 2001 and December 31, 2002	2
Combined Statement of Receipts, Disbursements and Changes in Fund Cash Balances - All Governmental Fund Types - For the Year Ended December 31, 2001	3
Combined Statement of Receipts, Disbursements and Changes in Fund Cash Balances - All Governmental Fund Types - For the Year Ended December 31, 2002	4
Combined Statement of Cash Receipts, Disbursements, and Changes in Fund Cash Balances - Proprietary Fund Type and Similar Fiduciary Funds - For the Year Ended December 31, 2001	5
Combined Statement of Cash Receipts, Disbursements, and Changes in Fund Cash Balances - Proprietary Fund Type and Similar Fiduciary Funds - For the Year Ended December 31, 2002	6
Combined Statement of Receipts - Budget and Actual - For the Year Ended December 31, 2001	7
Combined Statement of Receipts - Budget and Actual - For the Year Ended December 31, 2002	8
Combined Statement of Disbursements and Encumbrances Compared with Expenditure Authority - For the Year Ended December 31, 2001	9
Combined Statement of Disbursements and Encumbrances Compared with Expenditure Authority - For the Year Ended December 31, 2002	10
Notes to the Financial Statements	11-25
Report on Compliance and on Internal Control Over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	26-27
Of a first of Deltan Manuala Offaction and L Decomposition for the second	

## VILLAGE OF GRAFTON AUDIT REPORT For the years ended December 31, 2001 and 2002

## ELECTED OFFICIALS

ELECTED OFFICIAL	TITLE	TERM OF OFFICE	<u>SURETY</u>
Shari Szczepanski	Mayor	1/1/00 - 12/31/03	(A)
Thomas Smith	Council- President	1/1/02 - 12/31/05	(A)
Robert Frabotta	Council	1/1/02 - 12/31/05	(A)
Randal Moore	Council	1/1/02 - 12/31/05	(A)
John Lescher	Council	1/1/00 - 12/31/03	(A)
Daniel Spencer	Council	1/1/00 - 12/31/03	(A)
Linda Bales	Clerk-Treasurer	1/1/00 - 12/31/03	(B)

(A) Ohio Farmers Insurance Co. Blanket Bond in the amount of \$10,000

(B) Ohio Farmers Insurance Co. in the amount of \$10,000

#### Law Director

Richard G. Lillie Lillie & Holderman 75 Public Square, Suite 1111 Cleveland, Ohio 44113-2001

## VILLAGE OF GRAFTON AUDIT REPORT For the years ended December 31, 2001 and 2002

## ADMINISTRATIVE OFFICIALS

APPOINTED OFFICIALS	TITLE	TERM OF <u>OFFICE</u>	<u>SURETY</u>
Rick Kowalski	Village Administrator	Continuous	(A)
Jim Brearey	Police Chief	Continuous	(A)
John Cutter	Fire Chief	Continuous	(A)

(A) Ohio Farmers Insurance Co. in the amount of \$10,000

## VILLAGE OF GRAFTON AUDIT REPORT For the years ended December 31, 2001 and 2002

## INDEX OF FUNDS

#### **GOVERNMENTAL FUND TYPES:**

<u>General Fund Types</u>: General Fund

Special Revenue Fund Types: Street Construction, Maintenance and Repair Fund Street Highway Improvement Fund Computer Service Fund Police Equipment Fund Police Youth Activity Fund Law Enforcement Trust Fund Police Pension Fund Enforcement and Education Fund Tree Commission Fund

Capital Projects Funds: Capital Improvement I Fund Capital Improvement II Fund Capital Improvement – Parks Fund Historic Preservation Fund

## PROPRIETARY FUND TYPES:

Enterprise Funds: Water Fund Sanitary Sewer Fund Electric Fund Utilities Deposit Fund

#### FIDUCIARY FUND TYPES:

Agency Funds: Sidewalk Bonds Fund Industrial Commerce Fund Rental Deposit Fund Mayor's Court Fund

## Charles E. Harris & Associates, Inc. Certified Public Accountants

Rockefeller Building 614 W Superior Ave Ste 1242 Cleveland OH 44113-1306 Office phone - (216) 575-1630 Fax - (216) 436-2411

#### REPORT OF INDEPENDENT ACCOUNTANTS

The Honorable Mayor and Members of Village Council Village of Grafton Grafton, Ohio

We have audited the accompanying financial statements of the Village of Grafton (the Village), as of and for the years ended December 31, 2001 and 2002, as listed in the table of contents. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Village prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash, investments and fund cash balances of the Village, as of December 31, 2001 and 2002, and the combined receipts, disbursements, and changes in fund cash balances, its combined statement of receipts-budget and actual and combined statement of expenditures and encumbrances compared with expenditure authority for the year then ended in conformity with the basis of accounting referred to above.

In accordance with *Government Auditing Standards*, we have also issued a report dated April 25, 2003 on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

This report is intended solely for the information and use of management, and other officials authorized to receive this report under Section 117.26, Ohio Revised Code and is not intended to be and should not be used by anyone other than these specified parties.

*Charles E. Harris & Associates, Inc.* April 25, 2003

#### VILLAGE OF GRAFTON LORAIN COUNTY, OHIO COMBINED STATEMENT OF CASH, INVESTMENTS AND FUND CASH BALANCES - ALL FUND TYPES As of December 31, 2001 and 2002

	2001 Balances	2002 Balances
Cash and Cash Equivalents	\$6,059,301	\$3,950,206
Total	\$6,059,301	\$3,950,206

#### **Cash Balances By Fund Class**

Governmental Fund Types:		
General Fund Special Revenue Funds Capital Projects Funds	\$       947,426	\$  745,257 19,808 573,479
Proprietary Fund Type:		
Enterprise Funds	4.451,912	2,590,991
Fiduciary Fund Type:	4,431,312	2,390,991
Agency Funds	21,916	20,671
Total	\$6,059,301	\$3,950,206

#### VILLAGE OF GRAFTON LORAIN COUNTY, OHIO COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES For the Year Ended December 31, 2001

		Govern	(Memorandum Only)		
	-		Special	Capital	enij)
		General	Revenue	Projects	Total
	-	Ceneral		110,000	Total
Receipts:					
Taxes	\$	711,890 \$	11,859 \$	722,059 \$	1,445,808
Intergovernmental		160,411	167,551	43,395	371,357
Charges for Services		96,535	-	-	96,535
Fines, Licenses, and Permits		50,277	4,357	-	54,634
Earnings on Investments		242,745	2,039	-	244,784
Miscellaneous	_	55,575		65,291	120,866
Total Receipts		1,317,433	185,806	830,745	2,333,984
Disbursements:					
Security of Persons & Property		512,155	14,838	-	526,993
Public Health Services		35,310	-	-	35,310
Leisure Time Activities		54,703	-	-	54,703
Community Environment		6,092	24,000	-	30,092
Basic Utility Services		97,655	-	-	97,655
Transportation		-	143,050	-	143,050
General Government		427,661	-	-	427,661
Capital Outlay		662,164	12,964	1,300,559	1,975,687
Debt Service:					
Principal		-	-	186,114	186,114
Interest & Fiscal Charges	-	· ·		63,886	63,886
Total Disbursements	_	1,795,740	194,852	1,550,559	3,541,151
Excess of Receipts Over/(Under)					
Disbursements		(478,307)	(9,046)	(719,814)	(1,207,167)
Other Financing Sources/(Uses):					
Proceeds of Loans		-	-	725,332	725,332
Transfers-In		60,599	10,000	-	70,599
Transfers-Out		(69,281)	-	-	(69,281)
Advances-In		2,587	-	-	2,587
Advances-Out		-	(2,587)	-	(2,587)
Other Uses	_	(10,000)		(85,345)	(95,345)
Total Other Financing Sources/(Uses)	_	(16,095)	7,413	639,987	(94,027)
Excess of Receipts & Other Financing					
Sources Over/(Under) Disbursements					
and Other Financing Uses		(494,402)	(1,633)	(79,827)	(575,862)
Fund Balance January 1, 2001	_	1,441,828	48,475	671,032	2,161,335
Fund Balance December 31, 2001	\$	947,426 \$	46,842 \$	591,205 \$	1,585,473
	-				

#### VILLAGE OF GRAFTON LORAIN COUNTY, OHIO COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES For the Year Ended December 31, 2002

		Govern	mental Fund Ty	nes	(Memorandum Only)
	-	Covern	Special	Capital	Unity)
		General	Revenue	Projects	Total
	-				
Receipts:					
Taxes	\$	699,426 \$	11,741 \$	722,905 \$	1,434,072
Intergovernmental		147,396	160,369	129,584	437,349
Charges for Services		103,107	-	-	103,107
Fines, Licenses, and Permits		52,952	3,415	-	56,367
Earnings on Investments		83,290	-	-	83,290
Miscellaneous	_	45,361	3,147	47,636	96,144
Total Receipts		1,131,532	178,672	900,125	2,210,329
Disbursements:					
Security of Persons & Property		544,777	13,475	-	558,252
Public Health Services		39,122	-	-	39,122
Leisure Time Activities		28,155	-	-	28,155
Community Environment		17,099	21,316	-	38,415
Basic Utility Services		112,726	-	-	112,726
Transportation		-	151,066	-	151,066
General Government		453,549	-	-	453,549
Capital Outlay		80,318	55,020	774,418	909,756
Debt Service:					
Principal		-	-	67,983	67,983
Interest & Fiscal Charges	_			33,915	33,915
Total Disbursements	_	1,275,746	240,877	876,316	2,392,939
Excess of Receipts Over/(Under)					
Disbursements		(144,214)	(62,205)	23,809	(182,610)
Other Financing Sources/(Uses):					
Proceeds of Loans		-	-	14,398	14,398
Transfers-In		110,185	35,000	16,400	161,585
Transfers-Out		(160,358)	-	-	(160,358)
Advances-In		2,408	2,579	-	4,987
Advances-Out		(2,579)	(2,408)	-	(4,987)
Other Financing Sources		2,389	-	-	2,389
Other Financing Uses	-	(10,000)		(72,333)	(82,333)
Total Other Financing Sources/(Uses)	_	(57,955)	35,171	(41,535)	(78,717)
Excess of Receipts & Other Financing					
Sources Over/(Under) Disbursements					
and Other Financing Uses		(202,169)	(27,034)	(17,726)	(246,929)
Fund Balance January 1, 2002	_	947,426	46,842	591,205	1,585,473
Fund Balance December 31, 2002	\$_	745,257 \$	19,808 \$	573,479 \$	1,338,544

#### VILLAGE OF GRAFTON LORAIN COUNTY, OHIO STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - PROPRIETARY FUND AND SIMILAR FIDUCIARY FUNDS For the Year Ended December 31, 2001

	_	Proprietary Fund Type Enterprise	Fiduciary Fund Type Agency	Total (Memorandum Only)
Receipts:				
Charges for Services Miscellaneous	\$ 	3,489,333 \$ 38,742	-	\$
Total Receipts		3,528,075	-	3,528,075
Disbursements:				
Personal Services		339,593	-	339,593
Travel Transportation		16,013	-	16,013
Contractual Services		1,712,614	-	1,712,614
Supplies and Materials		184,778	-	184,778
Capital Outlay	_	741,560	-	741,560
Total Disbursements	_	2,994,558	-	2,994,558
Excess Receipts Over/(Under) Disbursements		533,517	-	533,517
Non-Operating Revenues:				
Proceeds of Notes		1,500,000	-	1,500,000
Miscellaneous	_		62,876	62,876
Total Non-Operating Revenues		1,500,000	62,876	1,562,876
Non-Operating Expenses:				
Debt Service:				
Principal		(1,639,108)	-	(1,639,108)
Interest		(491,116)	-	(491,116)
Other Non-Operating Expenses	-		(56,429)	(56,429)
Total Non-Operating Expenses		(2,130,224)	(56,429)	(2,186,653)
Excess of Receipts Over/(Under)				
Disbursements		(96,707)	6,447	(90,260)
Transfers-In		59,281	1,000	60,281
Transfers-Out	_	(59,431)	(2,168)	(61,599)
Net Receipts Over/(Under) Disbursements		(96,857)	5,279	(91,578)
Fund Balance January 1, 2001		4,548,769	16,637	4,565,406
Fund Balance December 31, 2001	\$	4,451,912 \$	21,916	\$ 4,473,828

#### VILLAGE OF GRAFTON LORAIN COUNTY, OHIO STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - PROPRIETARY FUND TYPE AND SIMILAR FIDUCIARY FUNDS For the Year Ended December 31, 2002

	F 	Proprietary Fund Type Enterprise	Fiduciary Fund Type Agency	Total (Memorandum Only)
Receipts:				
Charges for Services Miscellaneous	\$	3,435,549 \$ 5,888	8,157 \$ 	3,443,706 5,888
Total Receipts		3,441,437	8,157	3,449,594
Disbursements:				
Personal Services		362,161	-	362,161
Travel Transportation		10,752	-	10,752
Contractual Services		1,805,169	5,508	1,810,677
Material and Supplies		298,962	237	299,199
Capital Outlay		1,174,923	-	1,174,923
Total Disbursements		3,651,967	5,745	3,657,712
Excess Receipts Over/(Under) Disbursements		(210,530)	2,412	(208,118)
Non-Operating Revenues:				
Proceeds of O.W.D.A. Loan		700,000	-	700,000
Miscellaneous		-	50,425	50,425
		·	00,120	
Total Non-Operating Revenues		700,000	50,425	750,425
Non-Operating Expenses:				
Debt Service:				
Principal		(1,787,023)	_	(1,787,023)
Interest		(563,368)	-	(1,787,023) (563,368)
Other Non-Operating Expenses		-	(52,855)	(52,855)
		·	(02,000)	(02,000)
Total Non-Operating Expenses	_	(2,350,391)	(52,855)	(2,403,246)
Excess of Receipts Over/(Under)				
Disbursements Before Interfund Transfers		(1,860,921)	(18)	(1,860,939)
Transfers-In		108,958	_	108,958
Transfers-Out		(108,958)	(1,227)	(110,185)
		(100,000)	(1,221)	(110,100)
Net Receipts Over/(Under) Disbursements		(1,860,921)	(1,245)	(1,862,166)
Fund Balance January 1, 2002	_	4,451,912	21,916	4,473,828
Fund Balance December 31, 2002	\$	2,590,991 \$	20,671 \$	2,611,662

#### VILLAGE OF GRAFTON LORAIN COUNTY, OHIO COMBINED STATEMENT OF RECEIPTS - BUDGET AND ACTUAL For the Year Ended December 31, 2001

<u>Fund Types/Funds:</u> Govermental Fund Types:	_	Budget	_	Actual	Variance Favorable/ (Unfavorable)
General Fund Special Revenue Capital Projects	\$	1,348,476 204,131 1,506,331	\$	1,380,619 195,806 1,556,077	\$ 32,143 (8,325) 49,746
Proprietary Fund Types: Enterprise Funds		4,816,457		5,087,356	270,899
Fiduciary Funds Agency Funds		79,357	_	63,877	(15,480)
Total (Memorandum Only)	\$_	7,954,752	\$_	8,283,735	\$ 328,983

#### VILLAGE OF GRAFTON LORAIN COUNTY, OHIO COMBINED STATEMENT OF RECEIPTS - BUDGET AND ACTUAL For the Year Ended December 31, 2002

Fund Types/Funds:	-	Budget	_	Actual	· _	Variance Favorable/ (Unfavorable)
Govermental Fund Types:						
General Fund Special Revenue Capital Projects	\$	1,272,831 216,844 904,428	\$	1,246,514 216,251 930,923	\$	(26,317) (593) 26,495
Proprietary Fund Types:						
Enterprise Funds		4,018,960		4,250,395		231,435
<u>Fiduciary Funds</u> Agency Funds		82,657	_	58,582	· -	(24,075)
Total (Memorandum Only)	\$_	6,495,720	\$_	6,702,665	\$_	206,945

#### VILLAGE OF GRAFTON LORAIN COUNTY, OHIO COMBINED STATEMENT OF DISBURSEMENTS AND ENCUMBRANCES COMPARED WITH EXPENDITURE AUTHORITY For the Year Ended December 31, 2001

Fund Types/Funds	Carryove Appropriati		Year Ending 2001 Appropriations	 Total	Actual 2001 isbursements		Encumbrances as of 12/31/01	 Total	(	Variance Favorable/ (Unfavorable)
Governmental Funds:										
General Fund Special Revenue Funds Capital Projects Funds	\$         239,0 2,8 318,3		2,551,250 249,792 1,859,061	\$ 2,790,304 252,606 2,177,362	\$ 1,875,021 197,439 1,635,904	\$	92,792 818 127,388	\$ 1,967,813 198,257 1,763,292	\$	822,491 54,349 414,070
Proprietary Funds:										
Enterprise Funds	273,5	87	9,091,640	9,365,227	5,184,213		396,769	5,580,982		3,784,245
Fiduciary Funds:										
Agency			95,994	 95,994	 58,597	-	-	 58,597		37,397
Total (Memorandum Only)	\$833,7	<u>56</u> \$	13,847,737	\$ 14,681,493	\$ 8,951,174	\$_	617,767	\$ 9,568,941	\$	5,112,552

See accompanying Notes to the Financial Statements.

- 9 -

#### VILLAGE OF GRAFTON LORAIN COUNTY, OHIO COMBINED STATEMENT OF DISBURSEMENTS AND ENCUMBRANCES COMPARED WITH EXPENDITURE AUTHORITY For the Year Ended December 31, 2002

Fund Types/Funds	Carryover <u>Appropriatior</u>	Year Ending 2002 s <u>Appropriations</u>	Total	Actual 2002 Disbursements	Encumbrances as of 12/31/02	Total	Variance Favorable/ (Unfavorable)
Governmental Funds:							
General Fund Special Revenue Funds Capital Projects Funds	\$ 92,792 818 127,388	262,868	5 2,220,257 263,686 1,495,632	\$ 1,448,683 243,285 948,649	\$ 17,969 \$ 303 24,307	1,466,652 243,588 972,956	\$ 753,605 20,098 522,676
Proprietary Funds: Enterprise Funds Proprietary Funds:	396,769	8,074,103	8,470,872	6,111,316	107,304	6,218,620	2,252,252
Agency Funds		104,573	104,573	59,827	<u> </u>	59,827	44,746
Total (Memorandum Only)	\$617,767	\$11,937,253\$	12,555,020	\$8,811,760	\$\$\$\$\$\$\$\$	8,961,643	\$3,593,377

See accompanying Notes to the Financial Statements.

- 10 -

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

## A. <u>DESCRIPTION OF THE ENTITY</u>

The Village of Grafton is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village operates under a council/mayor form of government. Elected Officials include six council members, a clerk/treasurer, and a mayor. The Village provides various services including a mayor's court, police and fire protection, emergency medical, recreation (including parks), street maintenance and repair, and general administrative services.

Management believes the financial statements included in this report represent all of the funds of the Village over which the Village officials have the ability to exercise direct operating control.

## B. <u>REPORTING ENTITY</u>

In evaluating how to define the Village for financial reporting purposes, management has considered all agencies, departments and organizations making up the Village of Grafton (the primary government) and its potential component units consistent with Government Accounting Standards Board Statement No. 14, "The Financial Reporting Entity." There were no significant changes in the reporting entity related to the implementation of this statement for the current audit period.

Component units are legally separate organizations for which the Village, as the primary government, is financially accountable. The Village is financially accountable for an organization if the Village appoints a voting majority of the organization's governing board and 1) the Village is able to significantly influence the programs or services performed or provided by the organization; or 2) the Village is legally entitled to or can otherwise access the organization's resources; the Village is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the Village is obligated for the debt of the organization. Component units may also include organizations for which the Village approves the budget, the issuance of debt, or the levying of taxes.

Based on the above definitions, the Village has determined that there are no component units required to be included in the financial statements.

## 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> - (continued)

### C. BASIS OF ACCOUNTING

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e. when an encumbrance is approved.)

These statements include adequate disclosure of material matters, as prescribed by the Auditor of State.

## D. INVESTMENTS AND INACTIVE FUNDS

Investment procedures are restricted by the provisions of the Ohio Revised Code. Purchase investments are valued at cost and are neither charged when purchased nor credited at the time of redemption to their respective fund balances. Interest earned is recognized and recorded when received. See Note 5 for further description.

### E. FUND ACCOUNTING

The Village maintains its accounting records in accordance with the principles of "fund" accounting. Fund accounting is a concept developed to meet the needs of governmental entities in which legal or other restraints require the recording of specific receipts and disbursements. The transactions of each fund are reflected in a self-balancing group of accounting entity which stands separate from the activities reported in other funds. The restrictions associated with each class of funds are as follows:

#### **Governmental Fund Types:**

#### **General Fund**

The General Fund is the general operating fund of the Village. It is used to account for all financial resources except those required by law or contract to be accounted for in another fund.

#### **Special Revenue Funds**

To account for the proceeds of specific revenue sources that are legally restricted to disbursements for specified purposes.

## 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> - (continued)

## E. <u>FUND ACCOUNTING</u> - (continued)

**Governmental Fund Types:** - (continued)

### **Capital Project Funds:**

This fund is used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds).

### Proprietary Fund Types:

### Enterprise Funds:

To account for operations (a) that are financed and operated in a manner similar to private business enterprises - where the intent of the governing body is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purpose.

Fiduciary Fund Types:

**Agency Funds** 

To account for custodial funds held by the Village acting as an agent for another government, organization, individual or fund.

## 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> - (continued)

## F. <u>BUDGETARY PROCESS</u>

1. Budget

A budget of estimated cash receipts and disbursements is prepared by the Clerk/Treasurer, approved by Council, and submitted to the county auditor, as secretary of the county budget commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

### 2. <u>Estimated Resources</u>

The county auditor calculates the estimated revenues available to the Village. He prepares a certificate of estimated resources based upon this calculation and upon the other financial information supplied in the budget sent by the Village. The certificate is approved by the county budget commission and sent to the Village clerk/treasurer by September 1.

Prior to December 31, the Village must revise the budget so that the total contemplated expenditures from a fund during the ensuing fiscal year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriation measure.

On or about January 1, the clerk/treasurer sends the county auditor a certificate which includes the actual unencumbered balances from the preceding year. The county auditor prepares an amended certificate and submits it to the county budget commission for approval. This amended certificate may be further amended during the year if projected increases or decreases in revenue are identified by the clerk/treasurer. The amounts reported in the budgetary statements reflect the amounts in the final amended certificates issued during 2001 and 2002.

Budget receipts, as shown in the accompanying financial statements do not include the unencumbered fund balances as of January 1, 2001. However, those fund balances are available for appropriation.

## 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> - (continued)

## F. <u>BUDGETARY PROCESS</u> - (continued)

## 3. <u>Appropriations</u>

A temporary appropriation measure to control cash disbursements may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation measure must be passed by April 1 of each year for the period January 1 to December 31. The appropriation measure may be amended or supplemented during the year as new information becomes available. Appropriations may not exceed estimated resources.

### 4. <u>Encumbrances</u>

The Village is required to use the encumbrance method of accounting by virtue of Ohio law. Under this system, purchase orders, contracts, and other commitments for the expenditure of funds are recorded in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. Unencumbered appropriations lapse at year end. Encumbered appropriations are carried forward to the succeeding fiscal year without being re-appropriated. In the budgetary financial statements, encumbrances are added to budgetary expenditures and compared to current year appropriations plus prior year carry-over appropriations.

## G. <u>PROPERTY, PLANT AND EQUIPMENT</u>

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### H. UNPAID VACATION AND SICK LEAVE

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the cash basis of accounting used by the Village.

## I. TOTAL COLUMNS ON FINANCIAL STATEMENTS

Total columns on the financial statement are captioned "Memorandum Only" to indicate that they are presented only to facilitate financial analysis. This data is not comparable to a consolidation. Interfund-type eliminations have not been made in the aggregation of this data.

#### 2. <u>PROPERTY TAX</u>

Real property taxes are levied on assessed values which equal 35 percent of appraised value. The county auditor reappraises all real property every six years with a triennial update. The last update was completed for tax year 2000.

Real property taxes become a lien on all non-exempt real property located in the county on January 1. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20 of the following year. Under certain circumstances, state statute permits later payment dates to be established.

The full tax rate applied to real property for the fiscal years ended December 31, 2001 and 2002 was \$4.76 per \$1,000 of assessed valuation. After adjustment of the rate for inflationary increases in property values, the effective tax rate was \$4.76 per \$1,000 of assessed valuation for real property classified as residential/agricultural and \$4.76 per \$1,000 of assessed valuation for all other real property. Real property owners' tax bills are further reduced by homestead and rollback deductions, when applicable. The amount of these homestead and rollback reductions is reimbursed to the Village by the State of Ohio.

Owners of tangible personal property are required to file a list of such property, including costs, by April 30 of each year. The property is assessed for tax purposes at varying statutory percentages of cost. The tax rate applied to tangible personal property for the fiscal years ended December 31, 2000 and 2001 (for revenues received in 2001 and 2002) was \$4.76 per \$1,000 of assessed valuation.

The following represents the assessed property values for the revenues received during the years 2001 and 2002.

	2001	2002
Real Property		
Residential/Agricultural	\$ 27,816,890	\$ 28,842,880
Commercial/Industrial		
Mineral/Railroads	7,505,880	7,591,950
Tangible Personal Property		
Personal Property	6,821,720	8,126,160
Public Utilities		
rubiic ounties	1,040,350	945,980
Total Valuation	\$ <u>43,184,840</u>	\$ <u>45,506,970</u>

The Lorain County Treasurer collects property tax on behalf of all taxing districts within the county. The Lorain County Auditor periodically remits to the taxing districts their portions of the taxes collected.

## 3. LOCAL INCOME TAX

This locally levied tax of 1.5 percent is applied to gross salaries, wages and other personal service compensation earned by residents both in and out of the Village and to earnings of nonresidents (except certain transients) earned in the Village. It also applies to net income of business organizations conducted within the Village. Tax receipts were credited to the General Fund and the Capital Improvement Fund in the amount of \$1,168,043 in 2001 and to the General Fund, Capital Improvement Fund and Capital Improvement Parks Fund in the amount of \$1,226,927 in 2002.

### 4. RISK MANAGEMENT

The Village of Grafton has obtained commercial insurance for the following risks:

- Comprehensive property and general liability
- Vehicles
- Public Officials Liability
- Law Enforcement Liability

Settled Claims have not exceeded this commercial coverage in any of the last five years. There have been no significant reductions in insurance coverage from last year.

All employees of the Village are covered by a blanket bond, while certain individuals in policy making roles are covered by a separate, higher limit bond coverage.

The Village pays the State Worker's Compensation System a premium based on a rate per \$100 of salaries. The rate is calculated based on accident history and administrative costs.

## 5. EQUITY IN POOLED CASH AND INVESTMENTS

The Village maintains a cash and investment pool used by all funds. Each fund type's portion of this pool is displayed on the "Combined Statement of Cash, Investments, and Fund Cash Balances - All Fund Types, As of December 31, 2001 and 2002".

#### Legal Requirements

State statutes classify monies held by the Village into three categories.

"Active deposits" are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the Village Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

## 5. <u>EQUITY IN POOLED CASH AND INVESTMENTS – (continued)</u>

#### Legal Requirements – (continued)

"Inactive deposits" are public deposits that Council has identified as not required for use within the current two year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

"Interim deposits" are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts including passbook accounts.

Interim monies may be invested in the following securities:

- 1. United States treasury notes, bills, bonds, or any other obligations or security issued by the United States treasury or any other obligations guaranteed as to principal or interest by the United States;
- 2. Bonds, notes, debentures or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency services shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities, subject to the repurchase agreements, must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that term of the agreement must not exceed thirty days;
- 4. Bond and other obligations of the State of Ohio;
- 5. No -load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in the is division are made only through eligible institutions; and
- 6. The State Treasurer's investment pool (STAR Ohio).

## 5. EQUITY IN POOLED CASH AND INVESTMENTS - (continued)

### <u>Legal Requirements</u> – (continued)

Investments in stripped principal or interest obligations reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the Village, and be purchased within the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Protection of the Village's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Clerk/Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

The following information classifies deposits and investments by categories of risk as defined by GASB Statement No. 3, "Deposits with Financial Institutions, Investments and Reverse Repurchase Agreements".

#### <u>Deposits</u>

At year-end, the carrying amount of the Village's deposits was \$(14,107) in 2001 and \$945,575 in 2002 and the bank balance was \$1,040,074 in 2001 and \$1,110,917 in 2002. Of the bank balances:

- 1. \$100,000 was covered by federal depository insurance in 2001 and \$100,000 was covered in 2002; and
- 2. \$940,074 in 2001 and \$1,010,917 in 2002 of the balance was uninsured, but collateralized by securities pooled by the depository not in the Village's name. As with all deposits, there is a risk of loss of resources, but management believes this collateral gives the Village its safest deposit of money.

The negative carrying value in 2001 was due to overnight repurchase agreements not reflected in balance but reflected as investments.

#### 5. <u>EQUITY IN POOLED CASH AND CASH EQUIVALENTS</u> - (continued)

#### **Investments**

The Village's investments are categorized below to give an indication of the level of risk assumed by the entity at year-end. Category 1 includes investments that are insured or registered or for which the securities are held by the Village. Category 2 includes uninsured and unregistered investments for which the securities are held by the broker's or dealer's trust department or agent in the Village's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the broker or by its trust department but not in the Village's name.

The following list represents all investments of the Village, categorized by risk category using the definitions above as of December 31, 2001 and 2002:

	1	2	3	Carrying <u>Value</u>	Fair <u>Value</u>
StarOhio Repurchase Agree.		- <u>\$910,000</u>	-	\$5,163,408 <u>910,000</u>	\$5,163,408 <u>910,000</u>
Total Investments		<u>\$910,000</u>		<u>\$6,073,408</u>	<u>\$6,073,408</u>

#### 2001 Risk Category

### 2002 Risk Category

	1	2	3	Carrying Value	Fair <u>Value</u>
StarOhio				<u>\$3,004,631</u>	<u>\$3,004,631</u>
Total Investments				<u>\$3,004,631</u>	<u>\$3,004,631</u>

StarOhio is an unclassified investment since it is not evidenced by securities that exist in physical or book form.

## 5. EQUITY IN POOLED CASH AND CASH EQUIVALENTS - (continued)

The classification of cash and cash equivalents and investments on the combined financial statements is based on criteria set forth in GASB Statement No. 9 entitled "Reporting Cash Flows of Proprietary and Non-Expendable Trust Funds and Governmental Entities that use Proprietary Fund Accounting."

A reconciliation between the classifications of cash and cash equivalents and investments on the combined financial statements and classifications of deposits and investments presented above per GASB Statement No. 3 for 2001 and 2002 is shown below.

<u>2001</u>	Cash and Cash <u>Equivalents/Deposits</u>	Investments
GASB Statement 9 Investments:	\$ 6,059,301	\$ - 0 -
StarOhio	(5,163,408)	5,163,408
Repurchase Agreement	(910,000)	910,000
GASB Statement 3	\$ <u>(14,107)</u>	\$ <u>6,073,408</u>

2002	Cash and Cash <u>Equivalents/Deposits</u>	Investments
GASB Statement 9 Investments:	\$ 3,950,206	\$ - 0 -
StarOhio	( <u>3,004,631</u> )	<u>3,004,631</u>
GASB Statement 3	\$ <u>945,575</u>	\$ <u>3,004,631</u>

## 6. DEBT OBLIGATIONS

The changes in the Village's debt during fiscal year 2001 were as follows:

	Balance Outstanding <u>12/31/00</u>	Additions	Deductions	Balance Outstanding <u>12/31/01</u>
<u>O.P.W.C</u>				
Main Street Waterline - 0%	\$89,307	\$- 0 -	\$(25,517)	\$63,790
Hickory St. Reconstruction - 0%	205,370	3,511	- 0 -	208,881
WW Treatment Plant Imp 0%	123,822	- 0 -	(20,637)	103,185
Hyanis Rd. San. Sewer Repl 0%	170,286	- 0 -	(10,017)	160,269
Willow St. Reconstruction - 0%	- 0 -	114,953	- 0 -	114,953
Elm St. Reconstruction - 0%	<u>99,251</u>	<u>- 0 -</u>	<u>(11,677)</u>	<u>87,574</u>
Total O.P.W.C.	688,036	118,464	(67,848)	738,652
O.W.D.A.				
Water System Imp 7.24%	665,445	- 0 -	(21,118)	644,327
Southerly Interceptor - 7.21%	511,104	- 0 -	(28,220)	482,884
Southerly Inter. Supple 6.75%	114,804	- 0 -	(6,519)	108,285
Sewer Plant - 8.26%	1,801,048	- 0 -	(82,374)	1,718,674
Westerly Interceptor - 7.84%	221,809	- 0 -	(15,429)	206,380
Rural Water Hookup - 6.56%	121,326	- 0 -	(21,284)	100,042
WWTP Improvements - 6.41%	2,474,583	606,868	(28,736)	3,052,715
WWTP Improvements - 6.87%	<u>1,406,145</u>	<u>- 0 -</u>	<u>(53,694)</u>	<u>1,352,451</u>
Total O.W.D.A.	<u>7,316,264</u>	<u>606,868</u>	<u>(257,374</u> )	<u>7,665,758</u>
AMP-Ohio Electric System Note	<u>1,500,000</u>	<u>1.500.000</u>	<u>(1.500.000)</u>	<u>1.500.000</u>
Grand Total	<u>\$9,504,300</u>	\$ <u>2,225,332</u>	\$ <u>(1,825,222)</u>	<u>\$9,904,410</u>

## 6. <u>DEBT OBLIGATIONS</u> – (continued)

## The changes in the Village's debt during fiscal year 2002 were as follows:

<u>O.P.W.C</u>	Balance Outstanding <u>12/31/01</u>	Additions	<u>Deductions</u>	Principal <u>Adjustment</u>	Balance Outstanding 12/31/02
Main Street Waterline - 0%	\$63,790	\$-0 -	\$(25,516)	\$-0-	\$38,274
Hickory St. Reconstruction - 0%	208,881	φ=0 = - 0 -	(13,925)	φ-0- -0-	\$30,274 194,956
WW Treatment Plant Imp 0%	103,185	- 0 -	(13,523)	- 0 -	82,548
Hyanis Rd. San. Sewer Repl 0%	160,269	- 0 -	(10,017)	- 0 -	150,252
Willow St. Reconstruction - 0%	114,953	- 0 -	- 0 -	- 0 -	114,953
Sunshine Court - 0%	- 0 -	14,398	- 0 -	- 0 -	14,398
Elm St. Reconstruction - 0%	- 0 - 87,574	- 0 -	- 0 - (11,677)	•	75,897
Ein St. Reconstruction - 0%	01,514	<u>- 0 -</u>	<u>(11,077</u> )	<u>-0 -</u>	15,091
Total O.P.W.C.	738,652	14,398	(81,772)	- 0 -	671,278
O.W.D.A.					
Water System Imp 7.24%	644,327	- 0 -	(22,646)	- 0 -	621,681
Southerly Interceptor - 7.21%	482,884	- 0 -	(30,255)	- 0 -	452,629
Southerly Inter. Supple 6.75%	108,285	- 0 -	(6,959)	- 0 -	101,326
Sewer Plant - 8.26%	1,718,674	- 0 -	(89,179)	- 0 -	1,629,495
Westerly Interceptor - 7.84%	206,380	- 0 -	(16,638)	- 0 -	189,742
Rural Water Hookup - 6.56%	100,042	- 0 -	(22,680)	- 0 -	77,362
WWTP Improvements - 6.41%	3,052,715	- 0 -	(27,494)	(23,382)	3,001,839
WWTP Improvements - 6.87%	<u>1,352,451</u>	<u>- 0 -</u>	<u>(57,383)</u>	<u>- 0 -</u>	<u>1,295,068</u>
Total O.W.D.A.	<u>7,665,758</u>	<u>- 0 -</u>	( <u>273,234)</u>	<u>(23,382)</u>	<u>7,369,142</u>
AMP-Ohio Electric System Note	<u>1,500,000</u>	<u>700,000</u>	<u>(1,500,000)</u>	<u>-0-</u>	<u>700,000</u>
Grand Total	<u>\$9,904,410</u>	<u>\$714,398</u>	<u>\$(1,855,006)</u>	<u>\$ (23,382)</u>	<u>\$8,740,420</u>

### 6. <u>DEBT OBLIGATIONS</u> – (continued)

The Ohio Public Works Commission and Ohio Water Development Authority Loans were used for improvements to the Village's water treatment and sewer treatment systems. The loans will be paid from user charges.

The AMP-Ohio note proceeds were used for improvements to the Village's electric system. The note will be paid from user charges.

The principal adjustment to the Wastewater Treatement Plant Improvement issue was made by O.W.D.A. to the Village's loan agreement.

Principal and interest requirements to retire long-term obligations outstanding at December 31, 2002 are as follows:

Year <u>Ended</u>	O.P.W.C. <u>Loans</u>	O.W.D.A. <u>Loans</u>
2003	\$ 91,318	\$841,062
2004	78,560	841,062
2005	65,802	841,062
2006	65,800	811,820
2007	56,164	811,820
2008-2012	168,469	4,805,286
2013-2018	132,729	2,441,244
2019-2021	12,436	<u>1,990,440</u>
Total	\$ <u>671,278</u>	\$ <u>13,383,796</u>

## 7. <u>RETIREMENT SYSTEMS</u>

The Ohio Public Employees Retirement System (OPERS) is a state operated, cost sharing, multiple employer public employee retirement system. OPERS provides retirement benefits to vested employees who are eligible to retire based upon years of service. OPERS also provides survivor and disability benefits to vested employees.

Contributions rates are prescribed by the Ohio Revised Code. The Village's OPERS members contributed 8.5% of their gross salaries. The Village contributed an amount equal to 13.55% of the participant's gross salaries. The Village has paid all contributions required through December 31, 2002.

Police officers of the Village are members of the Ohio Police and Fire Pension Fund (OP & F), a state operated, cost sharing, multiple-employer defined benefit pension plan. OP & F provides retirement and disability benefits to plan members and beneficiaries.

## 7. <u>RETIREMENT SYSTEMS</u> – (continued)

The Ohio Revised Code prescribes contributions. The Village's OP & F members contributed 10% of their gross salaries. The Village contributed an amount equal to 19.5% of the participant's gross salaries through December 31, 2002 for police officers. The Village has paid all contributions required through December 31, 2002.

## 8 <u>CONTINGENT LIABILITIES</u>

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, mat constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the Village expects such amounts, if any, to be immaterial.

The Village is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the Village Solicitor, the resolution of these matters will not have a material adverse effect on the financial condition of the Village.

#### REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH <u>GOVERNMENT AUDITING STANDARDS</u>

The Honorable Mayor and Members of Village Council Village of Grafton Grafton, Ohio

We have audited the financial statements of the Village of Grafton as and for the years ended December 31, 2001 and 2002, and have issued our report thereon dated April 25, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

## **Compliance**

As part of obtaining reasonable assurance about whether the Village's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance that we have reported to management in a separate letter dated April 25, 2003.

## Internal Controls Over Financial Reporting

In planning and performing our audit, we considered the Village's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

However, we noted other matters involving the internal control over financial reporting that we have reported to management of the Village in a separate letter dated April 25, 2003.

This report is intended solely for the information and use of management and village council and is not intended to be and should not be used by anyone other than these specified parties.

*Charles E. Harris & Associates, Inc.* April 25, 2003

## STATUS OF PRIOR YEAR CITATIONS AND RECOMMENDATIONS

The prior audit report, for the period ending December 31, 1999 and 2000, did not include material citations or recommendations.



Auditor of State Betty Montgomery 88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514 800-282-0370

Facsimile 614-466-4490

## VILLAGE OF GRAFTON

## LORAIN COUNTY

## **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED AUGUST 7, 2003