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AUDITED FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2002 AND 2001



Auditor of State Betty Montgomery

Village Council Village of Jackson Center P.O. Box 819 122 East Pike Street Jackson Center, Ohio 45334

We have reviewed the Independent Auditor's Report of the Village of Jackson Center, Shelby County, prepared by E. S. Evans & Company, for the audit period January 1, 2001 through December 31, 2002. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Jackson Center is responsible for compliance with these laws and regulations.

Betty Montgomery

BETTY MONTGOMERY Auditor of State

September 2, 2003

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# E.S. Evans and Company

## Certified Public Accountants and Consultants

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Robert E. Wendel, CPA . Dan F. Clifford, CPA . E.S. Evans, CPA, PFS (1930-1999)

May 7, 2003

#### **INDEPENDENT AUDITOR'S REPORT**

Village of Jackson Center	and	Auditor of State of Ohio
Shelby County, Ohio		Columbus, Ohio

We have audited the accompanying combined financial statements of the Village of Jackson Center, as of and for the years ended December 31, 2002 and 2001. These combined financial statements are the responsibility of the Village of Jackson Center's management. Our responsibility is to express an opinion on these combined financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the combined financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Village of Jackson Center prepares its combined financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the combined financial statements referred to above present fairly, in all material respects, the combined cash, investments, and combined fund cash balances of the Village of Jackson Center, as of December 31, 2002 and 2001, and it's combined cash receipts and disbursements and its combined budgeted and actual receipts and budgeted and actual disbursements and encumbrances, for the years then ended on the basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued a report dated May 7, 2003 on our consideration of the Village of Jackson Center's internal control over financial reporting and on our tests of its' compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

This report is intended solely for the information and use of the officials authorized to receive this report under Section 117.25, Ohio Revised Code and is not intended to be and should not be used by anyone other than these specific parties.

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# COMBINED STATEMENT OF CASH, INVESTMENTS, AND FUND CASH BALANCES - ALL FUND TYPES

December 31, 2002 and 2001

	_	2002		2001
POOLED CASH AND INVESTMENT	<u>'S</u>			
Cash Investments	\$	921,180 1,282,317	\$	807,082 1,083,180
Total	\$	2,203,497	\$_	1,890,262
POOLED CASH AND INVESTMENT BALANCES E	<u> 3Y F</u>	UND TYPE		
Governmental Funds:				
General Fund	\$	41,850	\$	150,413
Special Revenue Funds		92,064		163,590
Debt Service Funds		728,281		50,558
Capital Projects Funds		436,586		661,664
Proprietary Funds:				
Enterprise Funds		838,439		764,071
Fiduciary Funds:				
Agency Funds	_	66,277	_	99,966
Total	\$	2,203,497	\$_	1,890,262

## COMBINED STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES

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For the Year Ended December 31, 2002

		Gov	/ern	mental Fund	Ту	pes
				Special		Debt
		General		Revenue		Service
Revenue Receipts:			. –		-	
Local Taxes	\$	83,138	\$	-	\$	-
Intergovernmental Revenues		105,918		59,359		-
Charges for Services		10,893		17,828		25,292
Subsidy Payment		-		-		-
KWH Inside Tax		78,386				
Fines, Licenses, and Permits		15,295		1,950		-
Interest Income		22,193		-		-
Miscellaneous		16,041		480		-
Total Revenue Receipts	_	331,864	· -	79,617	-	25,292
Expenditure Disbursements:						
Current -						
Security of Persons and Property		188,719		98,682		-
Leisure Time Activities		18,426		-		-
Community Environment		1,570		-		-
Transportation		86,383		52,418		-
General Government		58,043		43		-
Capital Outlay		-		-		-
Debt Service -						
Redemption of Principal		-		-		427,023
Interest		-		-		55,431
Total Expenditure Disbursements		353,141		151,143	-	482,454
Total Revenue Receipts Over/(Under)	_	,			-	· · · ·
Expenditure Disbursements		(21,277)		(71,526)		(457,162)
Other Financing Sources (Uses):	_		. –		-	
Operating Transfers-In		-		-		99,885
Operating Transfers-Out		(87,286)		-		-
Proceeds from OWDA Loan		-		-		-
Proceeds from Bond Anticipation Notes		-		-		1,035,000
Total Other Financing Sources (Uses)		(87,286)		-	-	1,134,885
Excess of Receipts and Other Sources Over/					-	
(Under) Disbursements and Other Uses		(108,563)		(71,526)		677,723
Fund Cash Balance - January 1, 2002		150,413		163,590	_	50,558
Fund Cash Balance - December 31, 2002	\$_	41,850	\$	92,064	\$	728,281

			Totals
	Capital		(Memorandum
-	Projects		Only)
۴		¢	00.400
\$	-	\$	83,138
	47,910		213,187
	-		54,013 600,000
	600,000		78,386
	-		17,245
	- 34		22,227
	20,127		36,648
-	668,071		1,104,844
-			.,,
	-		287,401
	-		18,426
	-		1,570
	-		138,801
	-		58,086
	1,431,278		1,431,278
	. , -		
	400,000		827,023
_	5,101		60,532
-	1,836,379		2,823,117
	(1,168,308)		(1,718,273)
-			
	498,230		598,115
	-		(87,286)
	45,000		45,000
_	400,000		1,435,000
-	943,230		1,990,829
	<b></b>		
	(225,078)		272,556
-	661,664		1,026,225
\$	436,586	\$	1,298,781
-			

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## COMBINED STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES

## For the Year Ended December 31, 2001

		Governmental Fund Types				
				Special		Debt
		General	-	Revenue		Service
Revenue Receipts:						
Local Taxes	\$	85,694	\$	-	\$	-
Intergovernmental Revenues		139,623		132,676		-
Charges for Services		9,749		32,708		22,119
Subsidy Payment		-		-		-
KWH Inside Tax		42,946				
Fines, Licenses, and Permits		10,054		1,440		-
Interest Income		53,364		-		-
Miscellaneous	-	7,107	-	96		-
Total Revenue Receipts		348,537	-	166,920		22,119
Expenditure Disbursements:						
Current -		474 004				
Security of Persons and Property		171,681		-		-
Leisure Time Activities		7,409		-		-
Community Environment		1,311		-		-
Transportation General Government		98,703		118,202		-
Capital Outlay		68,253		-		-
Debt Service -		-		-		-
Redemption of Principal		_		-		44,008
Interest		_		-		42,587
Total Expenditure Disbursements	_	347,357	-	118,202	i.	86,595
Total Revenue Receipts Over/(Under)	_		-	- , -		,
Expenditure Disbursements		1,180		48,718		(64,476)
Other Financing Sources (Uses):	_		-			. <u>.</u>
Operating Transfers-In		-		-		110,115
Operating Transfers-Out		(42,946)		-		-
Proceeds from Bond Anticipation Notes		-		-		-
Total Other Financing Sources (Uses)		(42,946)	_	-		110,115
Excess of Receipts and Other Sources Over/						
(Under) Disbursements and Other Uses		(41,766)		48,718		45,639
Fund Cash Balance - January 1, 2001		192,179		114,872		4,919
Fund Cash Balance - December 31, 2001	\$	150,413	\$	163,590	\$	50,558

			Totals
	Capital		(Memorandum
	Projects		Only)
•		•	05 00 4
\$	-	\$	85,694
	-		272,299
	-		64,576
	300,000		300,000
	-		42,946
	-		11,494
	-		53,364
	20,178		27,381
	320,178		857,754
			171 601
	-		171,681 7,409
	-		7,409 1,311
	-		216,905
	-		68,253
	424,737		424,737
	727,707		727,101
	400,000		444,008
	18,867		61,454
	843,604		1,395,758
	(523,426)		(538,004)
	548,518		658,633
	-		(42,946)
	400,000		400,000
	948,518		1,015,687
	425,092		477,683
	236,572		548,542
\$	661,664	\$	1,026,225

## COMBINED STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCE - PROPRIETARY FUND TYPES AND SIMILAR FIDUCIARY FUNDS

#### For the Year Ended December 31, 2002

	-	Proprietary Fund Enterprise	_	Fiduciary Fund Agency		Totals (Memorandum Only)
Operating Receipts: Charges for Services	\$	1,585,737	\$		\$	1,585,737
Interest Income	φ	6,198	φ	-	φ	6,198
Miscellaneous		58,489		-		58,489
Total Operating Receipts	-	1,650,424	_	-		1,650,424
Operating Disbursements:						
Personnel Services		340,072		7,965		348,037
Travel Transportation		3,437		-		3,437
Contractual Services		1,084,053		17,155		1,101,208
Material and Supplies		166,178		8,569		174,747
Capital Outlay	_	119,602	_	-		119,602
Total Operating Disbursements	_	1,713,342	_	33,689		1,747,031
Excess of Cash Operating Receipts Over/		(62.019)		(22,690)		
(Under) Operating Disbursements	-	(62,918)	-	(33,689)		(96,607)
Non-Operating Receipts/(Disbursements):						
Local Taxes		-		598,116		598,116
Installment Revenue - Land	_	50,000	_	-		50,000
Total Non-Operating Receipts/(Disbursements)	_	50,000	_	598,116		648,116
Excess of Net Cash Receipts Over/(Under)						
Disbursements Before Transfers and Advances	_	(12,918)	_	564,427		551,509
Operating Transfers-In		87,286		-		87,286
Operating Transfers-Out	_	-	_	(598,116)		(598,116)
Total Transfers and Advances	_	87,286	_	(598,116)		(510,830)
Excess of Net Cash Receipts Over/(Under) Disbursements		74,368		(33,689)		40,679
Fund Cash Balance - January 1, 2002	_	764,071	_	99,966		864,037
Fund Cash Balance - December 31, 2002	\$_	838,439	\$_	66,277	\$	904,716

## COMBINED STATEMENT OF CASH RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCE - PROPRIETARY FUND TYPES AND SIMILAR FIDUCIARY FUNDS

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## For the Year Ended December 31, 2001

	Proprietary Fund Enterprise	Fiduciary Fund Agency	Totals (Memorandum Only)
Operating Receipts:			
Charges for Services	5 1,442,120 \$	- \$	5 1,442,120
Interest Income	-	-	-
Miscellaneous	80,072		80,072
Total Operating Receipts	1,522,192		1,522,192
Operating Disbursements:			
Personnel Services	328,151	12,350	340,501
Travel Transportation	3,424	-	3,424
Contractual Services	1,009,411	17,159	1,026,570
Material and Supplies	237,840	7,317	245,157
Capital Outlay	22,417		22,417
Total Operating Disbursements	1,601,243	36,826	1,638,069
Excess of Cash Operating Receipts Over/			
(Under) Operating Disbursements	(79,051)	(36,826)	(115,877)
Non-Operating Receipts/(Disbursements):			
Local Taxes	-	567,481	567,481
Proceeds from OWDA Loan	30,000	-	30,000
Proceeds from Bond Anticipation Notes	750,000	-	750,000
Debt Service - Redemption of Principal	(754,952)	-	(754,952)
Debt Service - Interest Charges	(29,504)		(29,504)
Total Non-Operating Receipts/(Disbursements)	(4,456)	567,481	563,025
Excess of Net Cash Receipts Over/(Under)			
Disbursements Before Transfers and Advances	(83,507)	530,655	447,148
Operating Transfers-In	42,946	-	42,946
Operating Transfers-Out		(658,633)	(658,633)
Total Transfers and Advances	42,946	(658,633)	(615,687)
Excess of Net Cash Receipts Over/(Under)			
Disbursements	(40,561)	(127,978)	(168,539)
Fund Cash Balance - January 1, 2001	804,632	227,944	1,032,576
Fund Cash Balance - December 31, 2001	5 764,071 \$	99,966 \$	864,037
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## COMBINED STATEMENT OF RECEIPTS - BUDGET AND ACTUAL

#### For the Years Ended December 31, 2002 and 2001

	2002					
					Variance	
Fund Types/Funds:	Budget		Actual		Favorable (Unfavorable)	
Governmental:	Budget		notaai	-		
General \$	509,071	\$	331,864	\$	(177,207)	
Special Revenue	245,420		79,617		(165,803)	
Debt Service	150,557		1,160,177		1,009,620	
Capital Projects	1,956,646		1,611,301		(345,345)	
Proprietary:						
Enterprise	2,123,129		1,787,710		(335,419)	
Fiduciary:						
Agency	763,966		598,116	_	(165,850)	
Total (Memorandum Only) \$	5,748,789	\$	5,568,785	\$_	(180,004)	
			2001			
					Variance	
					Favorable	
<u>Fund Types/Funds:</u> <u>Governmental</u> :	Budget		Actual	-	(Unfavorable)	
General \$	526,568	\$	348,537	\$	(178,031)	
Special Revenue	241,465	Ŧ	166,920	Ŧ	(74,545)	
Debt Service	487,919		132,234		(355,685)	
Capital Projects	868,050		1,268,696		400,646	
Proprietary:						
Enterprise	2,828,791		2,345,138		(483,653)	
Fiduciary:						
Agency	817,452		567,481	_	(249,971)	
Total (Memorandum Only) \$	5,770,245	\$	4,829,006	\$_	(941,239)	

# COMBINED STATEMENT OF DISBURSEMENTS AND ENCUMBRANCES COMPARED WITH EXPENDITURE AUTHORITY

For the Years Ended December 31, 2002 and 2001

Fund Types/Funds:	Prior Year Carryover opropriation	-	2002 Appropriation	_	Total
Governmental:					
General	\$ 3,384	\$	517,625	\$	521,009
Special Revenue	290		244,947		245,237
Debt Service	-		150,500		150,500
Capital Projects	130,841		1,959,535		2,090,376
Proprietary:					
Enterprise	48,842		2,122,697		2,171,539
Fiduciary:					
Agency	 -	-	763,899	_	763,899
Total (Memorandum Only)	\$ 183,357	\$	5,759,203	\$_	5,942,560

Fund Types/Funds:	Prior Year Carryover Appropriation			2001 Appropriation		Total
<u>Governmental</u> : General Special Revenue Debt Service Capital Projects	\$	27,873 6,932 - 61,528	\$	528,472 240,600 487,900 867,907	\$	556,345 247,532 487,900 929,435
<u>Proprietary</u> : Enterprise Fiduciary:		25,437		2,798,348		2,823,785
Agency	_	2,492	-	817,261	_	819,753
Total (Memorandum Only)	\$_	124,262	\$	5,740,488	\$_	5,864,750

	2002 Actual Disbursements	-	Encumbrances Outstanding at 12-31-02	_	Total	_	Variance Favorable (Unfavorable)
\$	440,427 151,143 482,454 1,836,379	\$	823 1,865 - 58,515	\$	441,250 153,008 482,454 1,894,894	\$	79,759 92,229 (331,954) 195,482
	1,713,342		11,697		1,725,039		446,500
,	631,805	-	2,027	_	633,832	-	130,067
\$	5,255,550	\$	74,927	\$_	5,330,477	\$_	612,083
	2001 Actual Disbursements	-	Encumbrances Outstanding at 12-31-01	_	Total	-	Variance Favorable (Unfavorable)
\$	390,303 118,202 86,595 843,604	\$	3,384 290 - 130,841	\$	393,687 118,492 86,595 974,445	\$	162,658 129,040 401,305 (45,010)
	2,385,699		48,842		2,434,541		389,244
,	695,459	-		_	695,459	-	124,294
\$	4,519,862	\$	183,357	\$_	4,703,219	\$	1,161,531

#### NOTES TO FINANCIAL STATEMENTS December 31, 2002 and 2001

## Note 1 - Summary of Significant Accounting Policies

#### Description of the Entity

The Village of Jackson Center is a political and corporate body established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village operates under a council/mayor form of government and provides the following services: public safety, health, recreation, street maintenance, water, sewer and electric facilities, and general administrative services.

The Village's management believes the financial statements included in this report represent all of the funds of the Village over which the Village has the ability to exercise direct operating control.

#### Basis of Accounting

The Village prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Consequently, revenues are recognized when received rather than when earned, and expenditures are recognized when paid rather than when the obligation is incurred. A general fixed asset group and longterm debt group of accounts are not recorded on the financial statements by the Village under the basis of accounting used. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### Fund Accounting

The accounting system is organized and operated on a fund basis. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations or limitations. The Village uses the following major fund types:

#### Governmental Funds

#### **General Fund**

The General Fund accounts for all the revenues and expenditures of the Village that are not required to be accounted for in other funds.

#### NOTES TO FINANCIAL STATEMENTS December 31, 2002 and 2001

## Note 1 - Summary of Significant Accounting Policies - (continued)

#### Special Revenue Fund

The Special Revenue Fund is used to account for the proceeds of specific revenue sources (other than capital projects and expendable trusts), the expenditures for which are legally restricted to for specific purposes.

The Village had the following significant special revenue funds:

<u>Street Construction, Maintenance and Repair Fund</u> – The fund receives gasoline tax and motor vehicle tax money for construction, maintaining and repairing Village streets.

<u>Fire Contract Fund</u> – This fund receives money from Townships adjacent to the Village to provide fire fighting services to its residents.

#### Debt Service Fund

The Debt Service Fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs.

The Village had the following significant debt service funds:

<u>General Obligation Debt Service Fund</u> – This fund receives money, including transfers from the Income Tax Fund and a percentage of sewer charges, to pay the outstanding debts of the Village.

#### Capital Project Fund

The Capital Project Fund is used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by Proprietary and Trust Funds).

The Village had the following significant capital projects funds:

<u>Capital Improvement Fund</u> – This fund receives money, including an operating subsidy, for various capital improvements within the Village.

<u>General Improvement Fund</u> – This fund receives money, including transfers from the Income Tax Fund, for various capital projects in the Village.

#### NOTES TO FINANCIAL STATEMENTS December 31, 2002 and 2001

## Note 1 - Summary of Significant Accounting Policies - (continued)

#### Proprietary Funds

#### Enterprise Funds

Enterprise Funds are used to account for the operations (a) that are financed and operated in a manner similar to private business enterprises - where the intent of the governing body is that the costs of providing goods and services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purpose.

The Village had the following significant special revenue funds:

<u>Electric Fund</u> – This fund receives charges for services from residents to cover the cost of providing this utility.

<u>Water Fund</u> – This fund receives charges for services from residents to cover the cost of providing this utility.

<u>Sewer Fund</u> – This fund receives charges for services from residents to cover the cost of providing this utility.

#### **Fiduciary Funds**

#### Agency Funds

Fiduciary funds are used to account for assets held by the Village in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and/or other funds. The Village's fiduciary funds include an agency fund. The agency fund accounts for the income tax collections of the Village.

#### **Budgets**

The Village is required by state law to adopt annual budgets for all funds. Each budget is presented on the cash basis of accounting. The tax budget of estimated cash receipts and disbursements is required to be submitted to the County Auditor, as secretary of the County Budget Commission, by July 15 of each year, for the following year.

#### NOTES TO FINANCIAL STATEMENTS December 31, 2002 and 2001

## Note 1 - Summary of Significant Accounting Policies - (continued)

#### Estimated Resources

The County Budget Commission certifies its actions to the Village by September 1. As part of this certification, the Village receives the official certificate of estimated resources which states the projected receipts of each fund. On or about January 1, this certificate is amended to include any unencumbered balances from the preceding year. Prior to December 31, the Village must revise its budget so that the total contemplated expenditures from a fund during the ensuing fiscal year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriation measure. Budget receipts as shown in the accompanying financial statements do not include January 1, 2001 or January 1, 2002 unencumbered fund balances. However, those fund balances are available for appropriations.

#### **Appropriations**

A temporary appropriation measure to control cash disbursements may be passed on or about January 1 of each year for the period January to March. An annual appropriation measure must be passed by April 1 of each year for the period January 1 to December 31. The appropriation measure may be amended or supplemented during the year as new information becomes available. Appropriations may not exceed estimated resources.

#### **Encumbrances**

The Village is required to use the encumbrance method of accounting by virtue of Ohio law. Under this system, purchase orders, contracts and other commitments for the expenditure of funds are recorded in order to reserve the portion of the applicable appropriation. At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding fiscal year and need not be reappropriated.

#### Property, Plant and Equipment

Fixed assets acquired or constructed for general governmental service are recorded as expenditures. Depreciation is not recorded for these fixed assets.

#### Total Columns on Financial Statements

Total columns on the financial statements are captioned "Memorandum Only" to indicate that they are presented only to facilitate financial analysis. This data is not comparable to a consolidation. Interfund-type eliminations have not been made in the aggregation of this data.

#### NOTES TO FINANCIAL STATEMENTS December 31, 2002 and 2001

## Note 2 - Cash and Investments

The Village maintains a cash and investment pool used by all funds. Each fund type's portion of this pool is displayed on the Combined Statement of Cash and Investments as "Pooled Cash and Investments Balances By Fund Type".

#### Legal Requirements

Statutes require the classification of moneys held by the Village into three categories:

Category 1 - consists of "active" moneys, those moneys required to be kept in a "cash" or "near-cash" status for immediate use by the Village. Such moneys must be maintained either as cash in the Village's treasury or in depository accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts.

Category 2 - consists of "inactive" moneys, those moneys not required for use within the current two year period of designation of depositories. Inactive moneys may be deposited or invested only as certificates of deposit maturing not later than the end of the current period of designation of depositories.

Category 3 - consists of "interim" moneys, those moneys which are not needed for immediate use but which will be needed before the end of the current period of depositories. Interim moneys may be invested or deposited in the following securities:

- 1. Bonds, notes, or other obligations of or guaranteed by the United States, or those for which the faith of the United States is pledged for the payment of principal and interest;
- 2. Bonds, notes, debentures, or other obligations or securities issued by any federal government agency, or the Export-Import Bank of Washington;
- 3. Repurchase agreements in the securities enumerated above;
- 4. Interim deposits in the eligible institutions applying for interim moneys;
- 5. Bonds and other obligations of the State of Ohio; and
- 6. The State Treasurer's investment pool.

#### **Deposits**

At December 31, 2002 and 2001, the carrying amount of the Village of Jackson Center's deposits were \$260,980 and \$806,882, and the bank balances were \$278,169 and \$827,365, respectively. The Village was insured for \$200,000 by the federal depository insurance. The remaining balance was covered by collateral deposit of securities with qualified trustee as pledged to the Village. In addition to the deposits, the Village had \$200 of petty cash on hand at December 31, 2002 and 2001. Also, \$660,000 from a bond anticipation note was being held by a trustee – see Note 5.

#### NOTES TO FINANCIAL STATEMENTS December 31, 2002 and 2001

## Note 2 - Cash and Investments - (continued)

#### Investments

The Village of Jackson Center invests in the State of Ohio Treasurer's investment pool, "Star Ohio". Star Ohio is unclassified under the Governmental Accounting Standards Board Statement Number 3.

December 31, 2002	Carrying Value	Market Value
Investment in State Treasurer's investment pool - Star Ohio (unclassified)	\$ <u>1,282,317</u>	\$ <u>1,282,317</u>
<u>December 31, 2001</u> Investment in State Treasurer's investment pool - Star Ohio (unclassified)	\$ <u>1,083,180</u>	\$ <u>1,083,180</u>

#### Note 3 - Property Tax

Real property taxes become a lien on all non-exempt real property located in the county on January 1. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31 with the remainder payable by June 20 of the following year. Under certain circumstances, state statute permits later payment dates to be established.

The full tax rate applied to real property for the calendar year ended December 31, 2002 was \$62.40 per \$1,000 of assessed valuation and for the calendar year ended December 31, 2001 was \$57.80 per \$1,000 of assessed valuation. After adjustment of the rate for inflationary increases in property values, the effective tax rate was \$42.04 and \$37.75 per \$1,000 of assessed valuation for real property classified as residential/agricultural for the calendar years ended December 31, 2002 and 2001, respectively, and \$49.99 and \$45.63 per \$1,000 of assessed valuation for all other real property for the calendar years ended December 31, 2002 and 2001, respectively, and \$49.99 and \$45.63 per \$1,000 of assessed valuation for all other real property for the calendar years ended December 31, 2002 and 2001, respectively. Real property owners' tax bills are further reduced by homestead and rollback deductions, when applicable. The amount of these homestead and rollback reductions is reimbursed to the Village by the State of Ohio, and are reflected in the financial statements as intergovernmental receipts.

Owners of tangible personal property are required to file a list of such property including costs, by April 30 of each year. The property is assessed for tax purposes at varying statutory percentages of cost. The tax rate applied to tangible personal property for the calendar years ended December 31, 2002 was \$62.40 and for 2001 was \$57.80 per \$1,000 of assessed valuation.

#### NOTES TO FINANCIAL STATEMENTS December 31, 2002 and 2001

## Note 3 - Property Tax - (continued)

	 2002		2001
Real Property - Valuation			
Residential/Agricultural	\$ 11,829,080	\$	11,578,480
Commercial/Industrial	4,265,160		4,227,070
Public Utilities	5,060		5,090
Tangible Personal Property			
General - Valuation	7,003,230		6,792,900
Public Utilities	258,110		472,730
Total Valuation	\$ 23,360,640	\$	23,076,270
		-	

The Shelby County Treasurer collects property tax on behalf of all taxing districts within the County. The Shelby County Auditor periodically remits to the taxing districts their portions of the taxes collected.

#### Note 4 - Local Income Tax

The Village of Jackson Center levies income taxes of one and a half percent of gross salaries, wages and other personal service compensation earned by residents and to earnings of nonresidents employed within the Village. The income tax also applies to net income of businesses operating within the Village.

#### Note 5 - Debt Obligations

Debt outstanding at December 31, 2002 and 2001 consisted of the following:

Constal Obligation Danda	2002	2001
General Obligation Bonds Principal Outstanding	\$ 630,000	\$ 670,000
Interest Rates	6.1 to	6.1 to
	6.2%	6.2%
Bond Anticipation Notes		
Principal Outstanding	\$1,435,000	\$ 775,000
Interest Rates	2.20%	2.64%
-\$660,000 outstanding at 12-31-02 is being held by a trustee		
to pay-off General Obligation Bonds outstanding on June 1, 2003		

#### NOTES TO FINANCIAL STATEMENTS December 31, 2002 and 2001

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Note 5 - Debt Obligations - (continued)

|                                                                                                                                                                                                                                                        | 2002     | 2001     |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------|----------|
| Ohio Public Works Commission – N. Main St. Sewer<br>Principal Outstanding<br>Interest Free                                                                                                                                                             | \$21,828 | \$29,103 |
| Ohio Public Works Commission – Water Well Construction<br>Principal Outstanding<br>Interest Free                                                                                                                                                       | \$55,391 | \$60,139 |
| <ul> <li>Ohio Water Development Authority – Water Treatment System<br/>Principal Outstanding<br/>Interest Free</li> <li>This loan was rolled into an estimated total loan of<br/>\$1,252,837 in 2003 financed at 3.25% with a 20 year-term.</li> </ul> | \$75,000 | \$30,000 |

The annual requirements to amortize all debt outstanding as of December 31, 2002, including interest payments of \$239,053 are as follows:

| Year Ending<br>December 31, | · - | General<br>Obligation<br>Bonds | <br>Bond<br>Anticipation<br>Notes | . <u>-</u> | OWDA<br>Water<br>Treatment | _  | OPWC<br>N. Main St. | OPWC<br>Water Well |
|-----------------------------|-----|--------------------------------|-----------------------------------|------------|----------------------------|----|---------------------|--------------------|
| 2003                        | \$  | 82,514                         | \$<br>1,466,570                   | \$         | 75,000                     | \$ | 4,851               | \$<br>3,165        |
| 2004                        |     | 84,593                         | -                                 |            | -                          |    | 4,851               | 3,165              |
| 2005                        |     | 81,518                         | -                                 |            | -                          |    | 4,851               | 3,165              |
| 2006                        |     | 88,135                         | -                                 |            | -                          |    | 4,851               | 3,165              |
| 2007                        |     | 79,599                         | -                                 |            | -                          |    | 2,424               | 3,165              |
| Thereafter                  | _   | 421,124                        | <br>-                             |            | -                          | -  | -                   | 39,566             |
|                             | \$_ | 837,483                        | \$<br>1,466,570                   | \$         | 75,000                     | \$ | 21,828              | \$<br>55,391       |

Note 6 - Pension and Retirement Plans

## Public Employees Retirement System (PERS)

The Public Employees Retirement System of Ohio (PERS) is a state operated cost sharing, multiple employer public employee retirement system. Full-time permanent employees of the Village of Jackson Center belong to Public Employees Retirement System. Public Employees Retirement System provides retirement benefits to employees who are eligible to retire based upon years of service. Public Employees Retirement System also provides survivor and disability benefits to vested employees.

#### NOTES TO FINANCIAL STATEMENTS December 31, 2002 and 2001

## Note 6 - Pension and Retirement Plans

## Public Employees Retirement System (PERS) - (continued)

Employees contribute 8.5 percent of gross salary. The employer matching share was 13.55 percent from January 1, 2001 through December 31, 2002. The pension contribution requirement for the Village, for the year ended December 31, 2002, was \$99,294 which consisted of \$38,277 from employees and \$61,017 from the employer, and for the year ended December 31, 2001 the Village contribution was \$99,238 which consisted of \$38,255 from employees and \$60,983 from the employer. The Village has paid all required contributions through December 31, 2002.

#### Police and Firemen's Disability and Pension Fund

The Village of Jackson Center uniformed police employees participating in the police and firemen's disability and pension fund is a multi-employer cost sharing public employees retirement system created by the State of Ohio. The fund provides pension disability and health care to qualified police personnel and survivors and death benefits to qualified spouses, children and dependent parents.

Employees contribute 10% of gross salaries and the employer contributes 19.5% of gross salaries. The required contribution for the Village for the year ended December 31, 2002 was \$22,327 which consisted of \$7,568 from the employees and \$14,759 from the employer. For the year ended December 31, 2001, the required contribution was \$17,775 of which \$6,025 was from the employees and \$11,750 was from the employer. The Village has paid all required contributions through December 31, 2002.

#### Note 7 - Accrued Vacation and Sick Pay

Accumulated unpaid vacation and sick pay is not accrued under the cash basis of accounting described in Note 1. At December 31, 2002 and 2001, management estimated that the accrued vacation and sick pay was \$59,102 and \$50,810, respectively. All leave will either be absorbed by time off from work, or within certain limitations, be paid to employees. It is not practical to determine the actuarial value of the benefits at December 31, 2002 or 2001.

#### NOTES TO FINANCIAL STATEMENTS December 31, 2002 and 2001

#### Note 8 - Risk Management

The Village maintains comprehensive insurance coverage with private insurers for all real and personal property, including automobile coverage for the following risks: general liability, auto liability, wrongful acts, uninsured motorists, property coverage, wrongful acts coverage, law enforcement, inland marine, EDP coverage, fire vehicle RC, and public officials liability, and employee benefits company coverage.

The Village also provides medical and life insurance coverage for covered employees through a commercial insurer.

#### Note 9 – Subsidy Payments

The Village of Jackson Center entered into a utility service agreement with Plastipak Holdings, Inc. on November 12, 2001 regarding water and sewer services. This agreement, among other things, calls for Plastipak to pay the Village \$3,000,000 which includes surcharge generated from water and sewer usage. Remaining subsidy payments as of December 31, 2002 under this agreement are as follows:

| Due               | Amount        |
|-------------------|---------------|
| August 1-15, 2003 | \$<br>300,000 |
| August 1-15, 2004 | 300,000       |

Beginning August 1, 2005, sixteen annual payments will be made calculated by taking \$1,500,000 less the amount of water and sewer surcharge paid by Plastipak from the time service was commenced through August 1, 2004 and dividing the result by sixteen. This amount will further be reduced by the amount of water and sewer surcharges paid by Plastipak for the previous twelve months.

#### Note 10 – Jackson Center Community Improvement Corporation

The Village sold the land and building located at 115 East Pike Street in Jackson Center to the Jackson Center Community Improvement Corporation (a non-profit organization) on August 24, 1998. As consideration for the purchase, the CIC executed a note and mortgage in favor of the Village for \$250,000 in principal. Interest is at the rate of 4% per annum. Interest payments are to be paid annually on the anniversary date of the Note in equal installments of \$10,000, until August 23, 2008 when the entire unpaid balance of principal and any and all interest accrued thereon shall be finally due and payable. Interest paid to the Village in 2001 and 2002 was \$10,000 each year.

#### Note 11 – Joint Venture

The Village's electric enterprise fund participates in a joint venture agreement with 36 other municipal electric systems who have formed the Ohio Municipal Electric Generation Agency Joint Venture (OMEGA JV2) for the purpose of providing electric power and energy to its participants on a cooperative basis. OMEGA JV2 is organized, existing and authorized by Article XVIII, Section 3 and 4 of the Ohio Constitution in the manner contemplated by Section 715.02 of the Ohio Revised Code and other applicable provisions of Ohio law. OMEGA JV 2 was formed on November 21, 2000, and its existence was ratified on December 7, 2000.

#### NOTES TO FINANCIAL STATEMENTS December 31, 2002 and 2001

Note 11 – Joint Venture – (continued)

OMEGA JV2 is a 138.650 MW project that includes two 32 MW used gas-fires turbines, one 11 MW used gas-fired turbine, and thirty-four 1.825 MW new and one 1.6 MW used oil-fired diesel generator units. Title to this project was transferred to the 36 municipal electric systems from American Municipal Power-Ohio, Incorporated (AMP-Ohio), a non-profit trade association and wholesale power supplier for most of Ohio's 85 municipal electric systems. Each member has a contract which provides for AMP-Ohio to purchase the right to each participant's excess share of power and energy that is made available through the joint venture contract.



# E.S. Evans and Company

## **Certified Public Accountants and Consultants**

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Robert E. Wendel, CPA . Dan F. Clifford, CPA . E.S. Evans, CPA, PFS (1930-1999)

May 7, 2003

#### REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Village of Jackson Center Shelby County, Ohio

and

Auditor of State of Ohio Columbus, Ohio

We have audited the combined financial statements of the Village of Jackson Center, Shelby County, Ohio as of and for the years ended December 31, 2002 and 2001, and have issued our report thereon dated May 7, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States.

## **Compliance**

As part of obtaining reasonable assurance about whether the Village of Jackson Center's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of noncompliance, which we have reported to management of the Village of Jackson Center in a separate letter dated May 7, 2003.

Village of Jackson Center Auditor of State of Ohio May 7, 2003 Page 2

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Village of Jackson Center's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting, which we have reported to management of the Village of Jackson Center in a separate letter dated May 7, 2003.

This report is intended solely for the information and use of the audit committee, management, Council, Auditor of State of Ohio and is not intended to be and should not be used by anyone other than these specified parties.

E. L'Enver and lapprog

#### SCHEDULE OF FINDINGS December 31, 2002 and 2001

#### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

NONE

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## SCHEDULE OF PRIOR AUDIT FINDINGS December 31, 2002 and 2001

|         |         |            | Not Corrected, Partially Corrected;<br>Significantly Different Corrective Action |
|---------|---------|------------|----------------------------------------------------------------------------------|
| Finding | Finding | Fully      | Taken; or Finding No Longer Valid;                                               |
| Number  | Summary | Corrected? | Explain:                                                                         |

NONE



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## VILLAGE OF JACKSON CENTER

# SHELBY COUNTY

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED SEPTEMBER 25, 2003