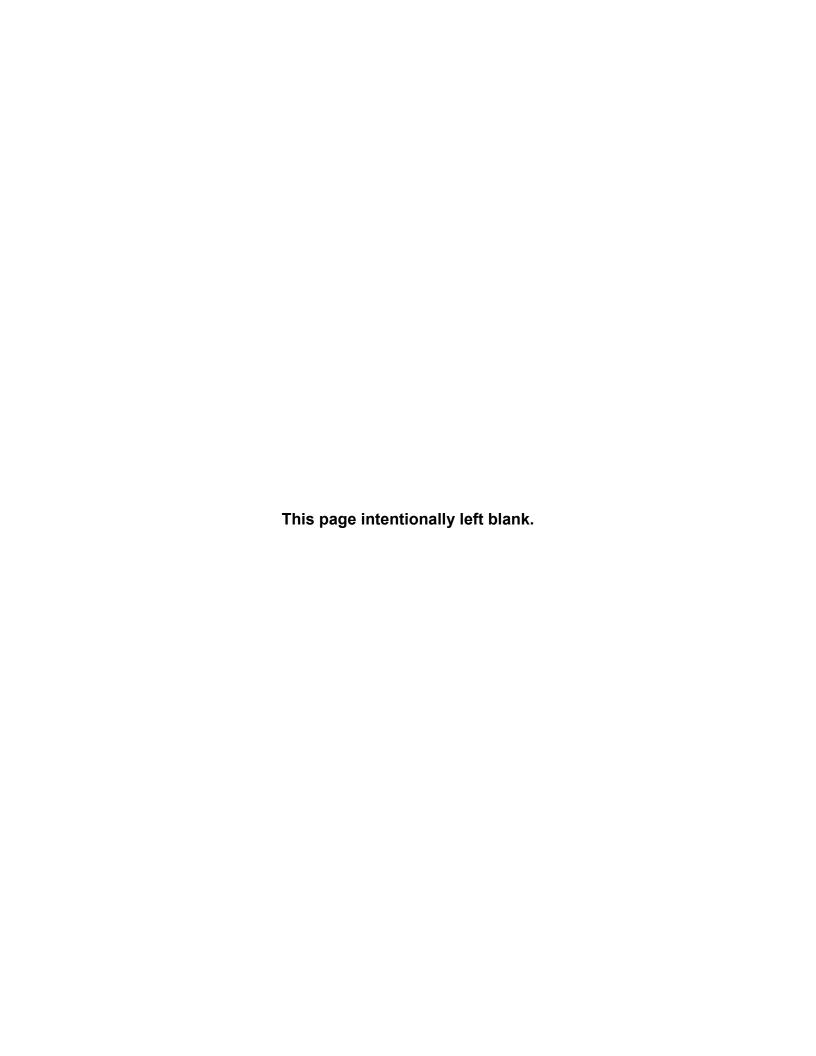




VILLAGE OF LORDSTOWN TRUMBULL COUNTY JANUARY 1, 2001 THROUGH DECEMBER 31, 2002

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INDEPENDENT ACCOUNTANTS' REPORT

Village of Lordstown Trumbull County 1455 Salt Springs Road, S.W. Lordstown, Ohio 44481

To the Village Council:

We have audited the accompanying financial statements of the Village of Lordstown (the Village) as of and for the years ended December 31, 2002 and December 31, 2001. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Village prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the Village as of December 31, 2002 and December 31, 2001, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 16, 2003 on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Village of Lordstown Trumbull County Independent Accountants' Report Page 2

Betty Montgomeny

This report is intended solely for the information and use of the audit committee, management, Village Council and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery Auditor of State

June 16, 2003

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL AND SIMILAR FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2002

	Governmental Fund Types				Fiduciary Fund Type	Takala
	General	Special Revenue	Debt Service	Capital Projects	Expendable Trust	Totals (Memorandum Only)
Cash Receipts: Property Tax and Other Local Taxes Intergovernmental Receipts Charges for Services Fines, Licenses, and Permits Earnings on Investments Miscellaneous	\$160,520 205,198 50,787 58,239 49,010 22,066	\$155,536 7,170 656 33,795 865		\$36,289	\$3,107,495 8,442	\$3,268,015 360,734 66,399 58,895 82,805 59,220
Total Cash Receipts	545,820	198,022	\$0	36,289	3,115,937	3,896,068
Cash Disbursements: Current: Security of Persons and Property Public Health Services Leisure Time Activities Community Environment Transportation General Government Debt Service: Principal Payments Capital Outlay Total Cash Disbursements Total Receipts Over/(Under) Disbursements Other Financing Receipts and (Disbursement Sale of Fixed Assets Transfers-In	-	15,693 14,796 621,316 258,708 910,513 (712,491)	68,559 68,559 (68,559)	678,978 678,978 (642,689) 7,710	150 171 73,772 74,093 3,041,844	1,188,494 33,489 151,869 83,090 621,316 755,093 68,559 937,686 3,839,596 56,472
Advances-In Transfers-Out Advances-Out Other Sources	1,678,979 2,200 (108,000) 148,551	(2,200)	228,648	716,241	(3,050,689)	3,051,351 2,200 (3,158,689) (2,200) 148,551
Total Other Financing Receipts/(Disbursemen	1,721,730	425,283	228,648	723,951	(3,050,689)	48,923
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements Fund Cash Balances, January 1	160,097 658,363	(287,208) 586,973	160,089 551,828	81,262 1,963,902	(8,845) 29,873	105,395 3,790,939
Fund Cash Balances, December 31	\$818,460	\$299,765		\$2,045,164	\$21,028	\$3,896,334
Reserves for Encumbrances, December 31	\$46,256	\$79,901	\$0	\$891,431	\$1,992	\$1,019,580

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL PROPRIETARY AND SIMILAR FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2002

	Proprietary Fund Types	Fiduciary Fund Types		
	Enterprise	Nonexpendable Trust	Agency	Totals (Memorandum Only)
Operating Cash Receipts: Charges for Services Miscellaneous	\$268,808 24,523	\$243	\$182	\$268,808 24,948
Total Operating Cash Receipts	293,331	243	182	293,756
Operating Cash Disbursements: Personal Services Contractual Services Supplies and Materials Capital Outlay	197,818 184,117 7,374 2,950			197,818 184,117 7,374 2,950
Total Operating Cash Disbursements	392,259	0	0	392,259
Operating Income/(Loss)	(98,928)	243	182	(98,503)
Excess of Receipts Over/(Under) Disbursem Before Interfund Transfers and Advances Transfers-In Transfers-Out	ents (98,928) 108,000	243 (662)	182	(98,503) 108,000 (662)
Net Receipts Over/(Under) Disbursements	9,072	(419)	182	8,835
Fund Cash Balances, January 1	127,442	4,163	1,599	133,204
Fund Cash Balances, December 31	<u>\$136,514</u>	\$3,744	\$1,781	\$142,039
Reserve for Encumbrances, December 31	\$4,183	<u>\$0</u>	\$0	\$4,183

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL AND SIMILAR FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2001

		Governmental	Fund Types		Fiduciary Fund Type	Totals
	General	Special Revenue	Debt Service	Capital Projects	Expendable Trust	(Memorandum Only)
Cash Receipts: Property Tax and Other Local Taxes Intergovernmental Receipts Charges for Services Fines, Licenses, and Permits	\$154,961 227,874 52,423 54,751	\$139,994 7,325 2,192		\$46,188	\$2,914,071 9,319	\$3,069,032 414,056 69,067 56,943
Earnings on Investments Miscellaneous	175,382 72,903	79,341 4,053		60,613		254,723 137,569
Total Cash Receipts	738,294	232,905	0	106,801	2,923,390	4,001,390
Cash Disbursements: Current:						
Security of Persons and Property Public Health Services Leisure Time Activities Community Environment	1,131,890 17,789 154,926 85,999	46,062 7,570			360 545	1,177,952 25,359 155,286 86,544
Transportation General Government Debt Service:	702,507	552,360 21,926			937,995	552,360 1,662,428
Principal Payments Capital Outlay			68,559	2,537,817		68,559 2,537,817
Total Cash Disbursements	2,093,111	627,918	68,559	2,537,817	938,900	6,266,305
Total Receipts Over/(Under) Disbursements	(1,354,817)	(395,013)	(68,559)	(2,431,016)	1,984,490	(2,264,915)
Other Financing Receipts and (Disbursement Sale of Fixed Assets	:s):			20,000		20,000
Transfers-In Advances-In Transfers-Out Advances-Out Other Sources Other Uses	1,128,582 1,628 (245,863) (2,200) (550) (9,956)	425,642 2,200 (1,628) 4,950	212,060	372,624	(1,976,824)	2,138,908 3,828 (2,222,687) (3,828) 4,400 (9,956)
Total Other Financing Receipts/(Disbursemen	871,641	431,164	212,060	392,624	(1,976,824)	(69,335)
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	(483,176)	36,151	143,501	(2,038,392)	7,666	(2,334,250)
Fund Cash Balances, January 1	1,141,539	550,822	408,327	4,002,294	22,207	6,125,189
Fund Cash Balances, December 31	\$658.363	\$586.973	\$551.828	\$1.963.902	\$29.873	\$3.790.939
Reserves for Encumbrances, December 31	\$36,378	\$100,090		\$630,985	\$200	\$767,653

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL PROPRIETARY AND SIMILAR FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2001

	Proprietary Fund Types	Fiduciary Fund Types		Totalo	
	Enterprise	Nonexpendable Trust	Agency	Totals (Memorandum Only)	
Operating Cash Receipts: Charges for Services Miscellaneous	\$266,673 39,729	662	1,163	\$266,673 41,554	
Total Operating Cash Receipts	306,402	662	1,163	308,227	
Operating Cash Disbursements: Personal Services Contractual Services Supplies and Materials	184,275 208,116 15,748			184,275 208,116 15,748	
Total Operating Cash Disbursements	408,139			408,139	
Operating Income/(Loss)	(101,737)	662	1,163	(99,912)	
Excess of Receipts Over/(Under) Disbursem Before Interfund Transfers and Advances	ents (101,737)	662	1,163	(99,912)	
Transfers-In Transfers-Out	85,000	(1,221)		85,000 (1,221)	
Net Receipts Over/(Under) Disbursements	(16,737)	(559)	1,163	(16,133)	
Fund Cash Balances, January 1	144,179	4,722	436	149,337	
Fund Cash Balances, December 31	\$127,442	<u>\$4,163</u>	\$1,599	\$133,204	
Reserve for Encumbrances, December 31	\$64			<u>\$64</u>	

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The Village of Lordstown, Trumbull County, (the Village) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly-elected six-member Council. The Village provides general governmental services, including water and sewer utilities, park operations (leisure time activities), and police services.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Cash and Investments

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

Certificates of deposit and Repurchase Agreements (SWEEP Account) are valued at cost. The investment in STAR Ohio (the State Treasurer's investment pool) is valued at amounts reported by the State Treasurer.

D. Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

2. Special Revenue Fund

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Fund:

Street Construction, Maintenance and Repair Fund - This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining and repairing Village streets.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

3. Debt Service Fund

These funds are used to accumulate resources for the payment of bonds and note indebtedness. The Village had the following significant debt service fund:

Debt Service Fund - This fund is used to pay off the Ohio Public Works Commission (Issue II) Loans.

4. Capital Project Funds

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Village had the following significant capital project fund:

Capital Improvement Fund - This fund receives proceeds from income tax collections. The proceeds are being used to make sewer line improvements, vehicle replacement, resurface roads, and make major alterations to buildings.

5. Enterprise Funds

These funds account for operations that are similar to private business enterprises where management intends that the significant costs of providing certain goods or services will be recovered through user charges. The Village had the following significant Enterprise Fund:

Water Fund - This fund receives charges for services from residents to cover the cost of providing this utility.

6. Fiduciary Funds (Trust and Agency Funds)

Trust funds are used to account for resources restricted by legally binding trust agreements. If the agreement requires the Village to maintain the corpus of the trust, the fund is classified as a nonexpendable trust fund. Other trust funds are classified as expendable. Funds for which the Village is acting in an agency capacity are classified as agency funds. The Village had the following significant fiduciary fund:

Income Tax Fund – This fund receives proceeds from income tax collections. Proceeds are used for the operations of the income tax department and transfers to the General, Street Construction Maintenance and Repair, Capital Improvement, and Debt Service Funds as Required by Section 181.14 of the Lordstown Village Codified Ordinances.

E. Budgetary Process

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2002 and 2001 budgetary activity appears in Note 3.

F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave Unpaid leave is not reflected as a liability under the Village's basis of accounting.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

2. EQUITY IN POOLED CASH AND INVESTMENTS

The Village maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	2002	2001
Demand deposits	\$334,060	\$88,886
Certificates of deposit	100,000	111,835
Total deposits	434,060	200,721
STAR Ohio	3,290,002	3,231,566
Repurchase agreement (SWEEP Account)	314,311	491,856
Total investments	3,604,313	3,723,422
Total deposits and investments	\$4,038,373	\$3,924,143

Deposits: Deposits are either (1) insured by the Federal Depository Insurance Corporation, or (2) collateralized by the financial institution's public entity deposit pool.

Investments: SWEEP Account investments include uninsured and unregistered investments for which the securities are held by the broker or dealer or by its trust department, but not in the Village's name. Investments in STAR Ohio are not evidenced by securities that exist in physical or book-entry form.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2002 and December 31, 2001 follows:

ance
\$4,016
13,175
4,868
15,064
1
(17)
37,107

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

3. **BUDGETARY ACTIVITY (Continued)**

2002 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$2,859,931	\$2,261,709	\$598,222
Special Revenue	1,188,361	990,414	197,947
Debt Service	68,559	68,559	0
Capital Projects	2,597,985	1,570,409	1,027,576
Enterprise	481,154	396,442	84,712
Fiduciary	3,136,151	3,127,436	8,715
Total	\$10,332,141	\$8,414,969	\$1,917,172

2001 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$1,783,769	\$1,866,326	\$82,557
Special Revenue	654,114	663,497	9,383
Debt Service	211,560	212,060	500
Capital Projects	481,550	499,425	17,875
Enterprise	390,310	391,402	1,092
Fiduciary	2,920,019	2,925,215	5,196
Total	\$6,441,322	\$6,557,925	\$116,603

2001 Budgeted vs. Actual Budgetary Basis Expenditures

Appropriation	Budgetary	_
Authority	Expenditures	Variance
\$3,018,044	\$2,385,308	\$632,736
1,165,975	728,008	437,967
68,559	68,559	0
4,473,520	3,168,802	1,304,718
473,252	408,203	65,049
2,934,967	2,917,145	17,822
\$12,134,317	\$9,676,025	\$2,458,292
	Authority \$3,018,044 1,165,975 68,559 4,473,520 473,252 2,934,967	Authority Expenditures \$3,018,044 \$2,385,308 1,165,975 728,008 68,559 68,559 4,473,520 3,168,802 473,252 408,203 2,934,967 2,917,145

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Village Council. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

4. PROPERTY TAX (Continued)

Public utilities are also taxed on personal and real property located within the Village.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

5. LOCAL INCOME TAX

This locally levied tax of one-half of one percent (1/2%) percent is applied to gross salaries, wages, and other personal service compensation earned by residents both in and out of the Village and to earnings of non-residents (except certain transients) earned in the government. It also applies to net income to business organizations conducted within the Village. Tax receipts are credited to the Village's Expendable Trust (Local Income Tax Fund) and amounted to \$3,107,495 in 2002 and \$2,914,071 in 2001.

(NOTE: the ½% Municipal Income Tax is levied, as the result of the passage on July 1, 1977, of Ordinance No. 41-77).

6. DEBT

Debt outstanding at December 31, 2002 was as follows:

	Principal	Interest Rate
Ohio Public Works Commission Loans	\$1,199,789	0.00%
	. , ,	
Total	\$1,199,789	

The Ohio Public Works Commission (OPWC) loans relate to two sanitary sewer line improvement projects. The OPWC has approved \$1,371,188 in interest free loans to the Village for these projects. The loans will be repaid in semiannual installments over 20 years. The loans are collateralized by the Villages taxing authority.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

6. DEBT (Continued)

Amortization of the above debt is scheduled as follows:

OPWC
Loans
\$68,559
68,559
68,559
68,559
68,559
856,994
\$1,199,789

7. RETIREMENT SYSTEMS

The Village's law enforcement officers belong to the Ohio Police and Fire Pension Funds (OP&F). Other full-time employees belong to the Public Employees Retirement System (PERS) of Ohio. OP&F and PERS are cost-sharing, multiple-employer plans. These plans provide retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2002 and 2001, OP&F participants contributed 10% of their wages. The Village contributed an amount equal to 19.5% of police participant wages. PERS members contributed 8.5% of their wages. The Village contributed an amount equal to 13.55% of participants' gross salaries for 2002 and 2001. The Village has paid all contributions required through December 31, 2002.

8. RISK MANAGEMENT

Commercial Insurance

The Village has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles: and
- Errors and omissions.

The Village also provides health insurance and dental and vision coverage to full-time employees through a private carrier.

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INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of Lordstown Trumbull County 1455 Salt Springs Road, S.W. Lordstown, Ohio 44481

To the Village Council:

We have audited the accompanying financial statements of the Village of Lordstown (the Village) as of and for the years ended December 31, 2002 and December 31, 2001, and have issued our report thereon dated June 16, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Village's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Village's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Village in a separate letter dated June 16, 2003.

Voinovich Government Center / 242 Federal Plaza W. / Suite 302 / Youngstown, OH 44503 Telephone: (330) 797-9900 (800) 443-9271 Fax: (330) 797-9949 www.auditor.state.oh.us Village of Lordstown Trumbull County Independent Accountants' Report on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended solely for the information and use of the audit committee, management and Village Council, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery Auditor of State

Betty Montgomery

June 16, 2003



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800-282-0370

Facsimile 614-466-4490

VILLAGE OF LORDSTOWN

TRUMBULL COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED JULY 15, 2003