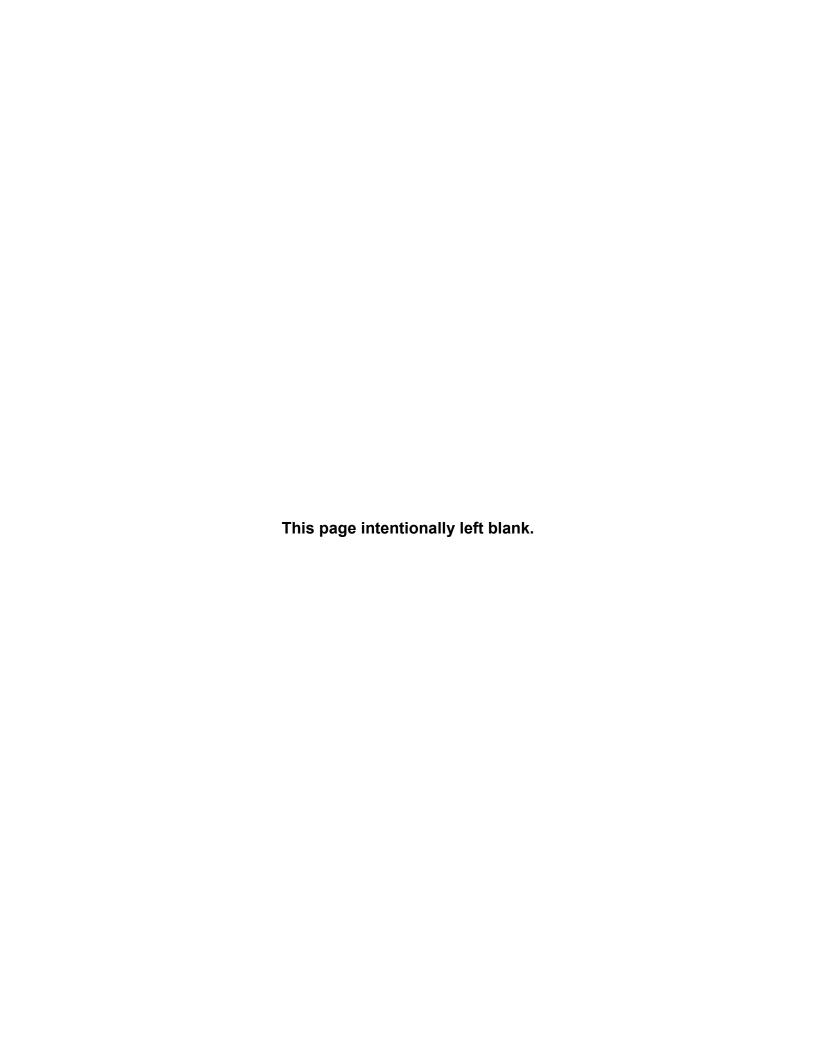




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#### INDEPENDENT ACCOUNTANTS' REPORT

Village of Mount Blanchard Hancock County 200 E. Clay Street, P.O. Box 333 Mount Blanchard, Ohio 45867-0333

To the Village Council:

We have audited the accompanying financial statements of the Village of Mount Blanchard, Hancock County, (the Village) as of and for the years ended December 31 2002 and 2001. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

As discussed in Note 1, the Village prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the Village as of December 31 2002 and 2001, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated August 19, 2003 on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audits.

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Village of Mount Blanchard Hancock County Independent Accountants' Report Page 2

Betty Montgomery

This report is intended solely for the information and use of the finance committee, management, Village Council, and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

**Betty Montgomery** Auditor of State

August 19, 2003

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2002

	Governmental Fund Types			
	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts:				
Property Tax and Other Local Taxes	\$20,878			\$20,878
Special Assessments		\$7,752		7,752
Intergovernmental Receipts	53,188	32,965		86,153
Charges for Services		24,554		24,554
Fines, Licenses, and Permits	30	770		30
Earnings on Investments	2,810	778		3,588
Miscellaneous	555	225		780
Total Cash Receipts	77,461	66,274		143,735
Cash Disbursements: Current:				
Security of Persons and Property		4,495		4.495
Public Health Services	1,611	4,400		1,611
Leisure Time Activities	.,	55,686		55,686
Community Environment	4,000	·		4,000
Basic Utility Services	1,504			1,504
Transportation		24,435		24,435
General Government	40,683	18		40,701
Debt Service:	7.407			7.407
Principal Payments	7,407			7,407
Capital Outlay	8,077			8,077
Total Cash Disbursements	63,282	84,634		147,916
Total Receipts Over/(Under) Disbursements	14,179	(18,360)		(4,181)
Other Financing Receipts and (Disbursements):				
Transfers-In		35,000		35,000
Transfers-Out	(35,000)			(35,000)
Total Other Financing Receipts/(Disbursements)	(35,000)	35,000		
Excess of Cash Receipts and Other Financing				
Receipts Over/(Under) Cash Disbursements				
and Other Financing Disbursements	(20,821)	16,640		(4,181)
Fund Cash Balances, January 1	111,793	48,478	\$30,491	190,762
Fund Cash Balances, December 31	\$90,972	\$65,118	\$30,491	\$186,581
Barrier Franchisco Barrier 21			_	
Reserves for Encumbrances, December 31	:	:		

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - PROPRIETARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 2002

	Proprietary Fund Type
	Enterprise
Operating Cash Receipts: Charges for Services Miscellaneous	\$70,328 
Total Operating Cash Receipts	70,354
Operating Cash Disbursements: Personal Services Contractual Services Supplies and Materials  Total Operating Cash Disbursements	17,541 28,563 14,177 60,281
Operating Income	10,073
Non-Operating Cash Receipts: Property and Other Local Taxes	2,359
Non-Operating Cash Disbursements: Debt Service	3,609
Net Receipts Over Disbursements	8,823
Fund Cash Balances, January 1	155,550
Fund Cash Balances, December 31	<u>\$164,373</u>
Reserve for Encumbrances, December 31	<u>\$15,455</u>

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2001

	Governmental Fund Types			
	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts:				
Property Tax and Other Local Taxes	\$19,532			\$19,532
Special Assessments		\$6,696		6,696
Intergovernmental Receipts	53,510	24,397		77,907
Charges for Services		20,051		20,051
Fines, Licenses, and Permits	120			120
Earnings on Investments	5,786	1,493	<b>04.070</b>	7,279
Miscellaneous	2,010	5,134	\$1,978	9,122
Total Cash Receipts	80,958	57,771	1,978	140,707
Cash Disbursements:				
Current:		4.540		4.540
Security of Persons and Property Public Health Services	1,540	4,546		4,546 1,540
Leisure Time Activities	1,340	36,220		36,220
Community Environment	4,000	30,220		4,000
Basic Utility Services	1,157			1,157
Transportation	1,101	21,565		21,565
General Government	41,452	12		41,464
Capital Outlay	5,021		98	5,119
Total Cash Disbursements	53,170	62,343	98	115,611
Total Receipts Over/(Under) Disbursements	27,788	(4,572)	1,880	25,096
Other Financing Receipts and (Disbursements):				
Transfers-In		12,000		12,000
Transfers-Out	(12,000)			(12,000)
Total Other Financing Receipts/(Disbursements)	(12,000)	12,000		
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements				
and Other Financing Disbursements	15,788	7,428	1,880	25,096
Fund Cash Balances, January 1	96,005	41,050	28,611	165,666
Fund Cash Balances, December 31	<u>\$111,793</u>	\$48,478	\$30,491	\$190,762

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - PROPRIETARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 2001

	Proprietary Fund Type
	Enterprise
Operating Cash Receipts: Charges for Services Miscellaneous	\$69,801 600
Total Operating Cash Receipts	70,401
Operating Cash Disbursements: Personal Services Contractual Services Supplies and Materials Capital Outlay	15,940 8,835 14,671 585
Total Operating Cash Disbursements	40,031
Operating Income	30,370
Non-Operating Cash Receipts: Property and Other Local Taxes	2,347
Non-Operating Cash Disbursements: Debt Service	3,609
Net Receipts Over Disbursements	29,108
Fund Cash Balances, January 1	126,442
Fund Cash Balances, December 31	\$155,550
Reserve for Encumbrances, December 31	

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

The Village of Mount Blanchard, Hancock County, (the Village) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly-elected six-member Council. The Village provides general governmental services, water utilities, and pool and park operations. The Village appropriates general fund money to support a volunteer fire department.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

#### **B.** Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

#### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Fund

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Funds:

Street Construction, Maintenance and Repair Fund - This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining and repairing Village streets.

Park Fund -This fund receives charges for services from users and donations to fund park operations.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

#### 3. Capital Project Fund

This fund is used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Village had the following significant capital project fund:

Pool Replacement Fund - This fund receives donations for the pool.

#### 4. Enterprise Funds

These funds account for operations that are similar to private business enterprises where management intends that the significant costs of providing certain goods or services will be recovered through user charges. The Village had the following significant Enterprise Funds:

Water Fund - This fund receives charges for services from residents to cover the cost of providing this utility.

Sewer Fund - This fund receives money from residents to help fund the installation of a planned sewer system.

### D. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated. The Village did not use the encumbrance method of accounting. The budgetary presentations have been adjusted to include material items that should have been encumbered.

A summary of 2002 and 2001 budgetary activity appears in Note 3.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

#### E. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### F. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Village's basis of accounting.

#### 2. EQUITY IN POOLED CASH

The Village maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash at December 31 was as follows:

	2002	2001
Demand deposits	\$350,954	\$346,312

Deposits are either insured by the Federal Depository Insurance Corporation, or collateralized by the financial institution's public entity deposit pool.

#### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31 2002 and 2001 follows:

2002 Budgeted vs. Actual Receipts

2002 Badgotod vo. 7 totadi 1 todolpto				
Budgeted	Actual	_		
Receipts	Receipts	Variance		
\$82,233	\$77,461	(\$4,772)		
93,100	101,274	8,174		
84,565	72,713	(11,852)		
\$259,898	\$251,448	(\$8,450)		
	Budgeted Receipts \$82,233 93,100 84,565	Budgeted         Actual           Receipts         Receipts           \$82,233         \$77,461           93,100         101,274           84,565         72,713		

2002 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Auditority	Expenditures	Variance
General	\$130,012	\$98,282	\$31,730
Special Revenue	99,350	84,634	14,716
Capital Projects	30,491		30,491
Enterprise	148,860	79,345	69,515
Total	\$408,713	\$262,261	\$146,452

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

2001 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$75,407	\$80,958	\$5,551
Special Revenue	49,000	69,771	20,771
Capital Projects	81,250	1,978	(79,272)
Enterprise	77,615	72,748	(4,867)
Total	\$283,272	\$225,455	(\$57,817)

2001 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$97,410	\$65,170	\$32,240
Special Revenue	59,250	62,343	(3,093)
Capital Projects	31,000	98	30,902
Enterprise	109,660	43,640	66,020
Total	\$297,320	\$171,251	\$126,069

The Village had \$15,455 in outstanding purchase commitments in the enterprise funds as of December 31, 2002 that was not certified against 2002 appropriations.

Expenditures exceeded appropriations at the legal level of control (object level) in 10 accounts in both 2002 and 2001 in amounts ranging from \$46 to \$10,198. In addition, expenditures exceeded appropriations in the following funds at year end:

Fund	Appropriations	Expenditures	Variances
December 31, 2001 Park Fund	\$29,100	\$36,219	(\$7,119)
December 31, 2002 Water Maintenance and Repair Fund	\$5,050	\$6,360	(\$1,310)

#### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Village Council. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

#### 5. DEBT

Debt outstanding at December 31, 2002 was as follows:

	Principal	Interest Rate
Ohio Public Works Commission Loan	\$41,500	0%
Lease Purchase Agreement	26,573	4.50%
Total	\$68,073	

The Ohio Public Works Commission (OPWC) loan relates to a storm sewer replacement project.

Lease/purchase agreement was entered for the purchase of a loader backhoe in 2002. The payments on the loader backhoe are to be made from the general fund.

Amortization of the above debt, including interest, is scheduled as follows:

		Lease
		Purchase
Year ending December 31:	OPWC Loan	Agreement
2003	\$1,804	\$7,407
2004	3,609	7,407
2005	3,609	7,407
2006	3,609	7,407
2007	3,609	
2008 – 2012	18,043	
2013 – 2014	7,217	
Total	\$41,500	\$29,628

#### 6. RETIREMENT SYSTEMS

The Village's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. Members of OPERS contributed 8.5 percent of their wages. The Village contributed an amount equal to 13.55 percent of participants' gross salaries. The Village has paid all contributions required through December 31, 2002.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

#### 7. RISK MANAGEMENT

The Village belongs to the Ohio Government Risk Management Plan (the Plan), an unincorporated non-profit association with approximately 600 governmental entity members providing a formalized, jointly administered self-insurance risk management program and other administrative services.

Pursuant to § 2744.081 of the Ohio Revised Code, the Plan is deemed a separate legal entity. The Plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverage, modified for each member's needs. The Plan pays judgments, settlements and other expenses resulting from covered claims that exceed the member's deductible.

The Plan uses conventional insurance coverages and reinsures these coverages. Effective September 1, 2002, the Plan retains 5 percent of the premium and losses on the first \$500,000 casualty treaty (up to \$25,000 of a loss) and 5 percent of the first \$1,000,000 property treaty (up to \$50,000 of a loss). The Plan also participates in a loss corridor in its first \$500,000 casualty reinsurance. The corridor includes losses paid between 55 percent and 65 percent or premiums earned under this treaty. (Reinsurance coverage would resume after a paid loss ratio of 65 percent is exceeded.) The individual members are only responsible for their self-retention (deductible) amounts, which vary from member to member.



## INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of Mount Blanchard Hancock County 200 E. Clay Street, P.O. Box 333 Mount Blanchard, Ohio 45867-0333

To the Village Council:

We have audited the accompanying financial statements of the Village of Mount Blanchard, Hancock County, (the Village) as of and for the years ended December 31 2002 and 2001, and have issued our report thereon dated August 19, 2003. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Village's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audits and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under *Government Auditing Standards*, which are described in the accompanying schedule of findings as items 2002-001 and 2002-002. We also noted certain immaterial instances of noncompliance that we have reported to management of the Village in a separate letter dated August 19, 2003.

### Internal Control over Financial Reporting

In planning and performing our audits, we considered the Village's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Village in a separate letter dated August 19, 2003.

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Village of Mount Blanchard Hancock County Independent Accountants' Report on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended solely for the information and use of the finance committee, management, and Village Council, and is not intended to be and should not be used by anyone other than these specified parties.

**Betty Montgomery** Auditor of State

Betty Montgomery

August 19, 2003

### SCHEDULE OF FINDINGS DECEMBER 31, 2002 AND 2001

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2002-001**

### **Noncompliance Citation**

Ohio Revised Code § 5705.41(D) states that no subdivision shall make any contract or order any expenditure of money unless the certificate of the fiscal officer is attached. The fiscal officer must certify that the amount required to meet such a commitment has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrance. Further, contracts and orders for expenditures lacking prior certification should be considered null and void.

This section also provides two exceptions to the above requirements:

- A. Then and Now Certificate if no certificate is furnished as required, upon receipt of the fiscal officer's certificate that a sufficient sum was, both at the time of the purchase order or contract and at the time of the certificate, appropriated and free of any previous encumbrance, Council may authorize the issuance of a check in payment of the amount due upon such contract or order by resolution within 30 days from the receipt of such certificate, if such expenditure is otherwise valid.
- B. If the amount involved is less than \$1000 (\$3000 effective April 2003), the fiscal officer may authorize it to be paid without the affirmation of Council, if such expenditure is otherwise valid.

The Village had \$15,455 in outstanding purchase commitments in the enterprise funds as of December 31, 2002 that was not certified against 2002 appropriations. The accompanying financial statements were adjusted to reflect these as outstanding encumbrances in the enterprise funds as of December 31, 2002.

Certification is not only required by Ohio law but is also a key control in the disbursement process to help assure purchase commitments receive prior approval and to help reduce the possibility of Village funds being over expended. To improve controls over disbursements we recommend all Village disbursements receive prior certification of the Clerk and the Village Council periodically review the expenditures made to ensure they are certified by the Clerk and recorded against appropriations.

#### **FINDING NUMBER 2002-002**

#### **Noncompliance Citation**

Ohio Revised Code § 5705.41(B) states that no subdivision shall make any expenditure of money unless it has been lawfully appropriated as provided in such chapter.

Village of Mount Blanchard Hancock County Schedule of Findings Page 2

# FINDING NUMBER 2002-002 (Continued)

Expenditures exceeded appropriations at the legal level of control (object level) in 10 accounts in both 2002 and 2001 in amounts ranging from \$46 to \$10,198. In addition, expenditures exceeded appropriations in the following funds at year end:

Fund	Appropriations	Expenditures	Variances
December 31, 2001 Park Fund	\$29,100	\$36,219	(\$7,119)
December 31, 2002 Water Maintenance and Repair Fund	\$5,050	\$6,360	(\$1,310)

The Clerk should not issue checks for expenditures that would exceed appropriations. The Clerk should inform Council of the insufficiency of appropriations, and whether current resources permit an increase to appropriations. The Council should determine if they wish to increase appropriations and if needed, obtain an amended certificate of estimated resources.

### SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2002 AND 2001

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> :
2000-30232-001	ORC § 5705.41(D) failure to certify funds	No	Not corrected. Repeated as finding number 2002-001.
2000-30232-002	ORC § 5705.41(B) expenditures exceed appropriations.	No	Not corrected. Repeated as finding number 2002-002.



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# VILLAGE OF MOUNT BLANCHARD HANCOCK COUNTY

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED SEPTEMBER 9, 2003