VILLAGE OF WAYNE LAKES

DAYTON REGION, DARKE COUNTY

REGULAR AUDIT

JANUARY 1, 2001 – DECEMBER 31, 2002



Auditor of State Betty Montgomery

Mayor and Members of Council Village of Wayne Lakes

We have reviewed the Independent Auditor's Report of the Village of Wayne Lakes, Darke County, prepared by Vanderhorst & Manning CPAs, LLC for the audit period January 1, 2001 through December 31, 2002. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Wayne Lakes is responsible for compliance with these laws and regulations.

Betty Montgomery

BETTY MONTGOMERY Auditor of State

July 22, 2003

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VILLAGE OF WAYNE LAKES DARKE COUNTY

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VANDERHORST & MANNING CPAs, LLC 6105 NORTH DIXIE DRIVE DAYTON, OHIO

REPORT OF INDEPENDENT ACCOUNTANTS

Village Council Village of Wayne Lakes 100 Community Drive Wayne Lakes, Ohio 45331

We have audited the accompanying financial statements of the Village of Wayne Lakes, Darke County, Ohio (the Village), as of and for the years ended December 31, 2002 and 2001. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described Note 1, the Village prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Village of Wayne Lakes, Darke County, as of December 31, 2002 and 2001, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards* we have also issued our report dated June 26, 2003 on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

This report is intended solely for the information and use of the management, Village Council and other officials authorized to receive this report under Section 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Vanderhorst & Manning CPAs, LLC Dayton, Ohio

June 26, 2003

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VILLAGE OF WAYNE LAKES DARKE COUNTY

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2002

	Governmental Fund Types			• • • •	Total	
		General	Special Revenue	Debt Service	Capital Projects	(Memorandum Only)
Cash Receipts:	i	General	Revenue	Service	FIOJECIS	Olliy)
Taxes	\$	42,782 \$	3,417 \$	46,411 \$	0\$	92,610
Intergovernmental Receipts	Ŧ	36,944	19,486	13,870	0	70,300
Charges for Services		15,649	0	0	0	15,649
Fines, Licenses and Permits		3,425	0	0	0	3,425
Interest		1,688	871		0	2,559
Miscellaneous		2,604	0	0	0	2,604
Total Cash Receipts	•	103,092	23,774	60,281	0	187,147
Cash Disbursements:						
Current:		2,867	0	0	0	2,867
Security of Person and Property Public Health		2,007 2,731	0	0 0	0	2,007 2,731
Leisure Time Activities		26,501	0	0	0	26,501
Community Environment		20,501	0	0	0	20,501
Basic Utility Services		5,040	0	0	0	5,040
Transportation		3,040 0	27,939	0	11,046	38,985
General Government		41,969	27,939	0	0-11,0	41,969
Debt Service:		41,505	0	0	0	41,000
Principal		0	0	40,000	0	40,000
Interest		0	0 0	29,009	0 0	29,009
Total Cash Disbursements		103,218	27,939	69,009	11,046	211,212
				i	,, ,	
Total Receipts Over/(Under) Disbursements		(126)	(4,165)	(8,728)	(11,046)	(24,065)
Other Financing Receipts/(Disbursements):						
Transfers-in		0	0	0	11,046	11,046
Transfers-out		(11,046)	0	0	0	(11,046)
Total Other Financing Receipts/(Disbursements)		(11,046)	0	0	11,046	0
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and						
Other Financing Disbursements		(11,172)	(4,165)	(8,728)	0	(24,065)
Fund Cash Balances, January 1, 2002		45,271	17,818	30,590	0	93,679
Fund Cash Balances, December 31, 2002	\$	34,099 \$	13,653 \$	21,862 \$	<u> 0 </u> \$	69,614

The Notes to the Financial Statements are an integral part of this statement.

VILLAGE OF WAYNE LAKES DARKE COUNTY

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2001

		Governi General	mental Fund Special Revenue	Гуреs Debt Service	Total (Memorandum Only)
Cash Receipts:	•		0 - 00 •	10 5 00 0	07.440
Taxes	\$	41,353 \$	3,508 \$	42,582 \$	-
Intergovernmental Receipts		32,846	19,036	13,261	65,143
Charges for Services		20,783	0	0	20,783
Fines, Licenses and Permits		450	0	0	450
Interest		2,260	1,464	0	3,724
Miscellaneous		1,966	0	0	1,966
Total Cash Receipts		99,658	24,008	55,843	179,509
Cash Disbursements: Current:					
Security of Person and Property		1,841	0	0	1,841
Public Health		2,712	0	0	2,712
Leisure Time Activities		19,866	0	0	19,866
Community Environment		9,377	0	0	9,377
Basic Utility Services		5,040	0	0	5,040
Transportation		0	32,646	0	32,646
General Government		66,911	0	0	66,911
Debt Service:					
Principal		0	0	35,000	35,000
Interest		0	0	29,604	29,604
Total Cash Disbursements	-	105,747	32,646	64,604	202,997
Total Receipts Over/(Under) Disbursements	-	(6,089)	(8,638)	(8,761)	(23,488)
Other Financing Receipts/(Disbursements):					
Sale of Assets	-	2,100			2,100
Total Other Financing Receipts/(Disbursements)	-	2,100	0	0	2,100
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and		(2.090)	(9.629)	(9.761)	(21.200)
Other Financing Disbursements		(3,989)	(8,638)	(8,761)	(21,388)
Fund Cash Balances, January 1, 2001	-	49,260	26,456	39,351	115,067
Fund Cash Balances, December 31, 2001	\$	45,271 \$	17,818_\$	30,590 \$	93,679

The Notes to the Financial Statements are an integral part of this statement.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The Village of Wayne Lakes, Darke County, Ohio (the Village) is a body corporate and public established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly elected six-member Council. The Village provides general governmental services.

The Village's management believes these financial statements present all activities for which the Village's management is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when a payment is made rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Cash and Investments

Certificates of deposit are valued at cost.

D. Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

General Fund:

The General Fund is the general operating fund. It is used to account for all financial resources except those required by law or contract to be restricted.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Fund Accounting (Continued)

Special Revenue Funds:

These funds are used to account for proceeds from specific sources (other than form trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Funds:

Street Construction Maintenance and Repair Fund – This fund receives gasoline tax money for constructing, maintaining and repairing Village streets. **State Highway Improvement Fund** – This fund receives intergovernmental shared revenue to maintain, repair, and improve the state highway.

Debt Service Funds:

This debt service fund is used to accumulate resources for the payment of bond and note indebtedness. The Village had the following significant debt service fund.

Bond Retirement Fund – This fund receives property taxes for a recreational site acquisition and improvement bond levy.

Capital Projects Fund:

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Village had the following significant Capital Projects Fund:

CDGB Fund – This fund provides money for the replacement of the bridge on Hickory Drive.

E. Budgetary Process

The Ohio Revised Code requires that each fund (except certain Agency funds) be budgeted annually.

F. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Village Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year-end.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

G. Estimate Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus the unencumbered cash balance as of January 1. The County Budget Commission must also approve estimated resources.

H. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2002 and 2001 budgetary activity appears in Note 3.

I. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

2. EQUITY IN POOLED CASH AND INVESTMENTS

The Village maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments.

The carrying amount of cash and investments at December 31 was as follows:

	2002	2001		
Demand Deposits	<u>\$ 69,614</u>	<u>\$ 93,679</u>		
Totals	<u>\$ 69,614</u>	<u>\$ 93,679</u>		

Deposits:

Deposits are either (1) insured by the Federal Depository Insurance Corporation or (2) collateralized by the financial institution's public entity deposit pool.

3. BUDGETARY ACTIVITY

Budgetary activity for the year ending December 31, 2002 and 2001was as follows:

2002 Budgeted vs. Actual Receipts						
Budgeted Actual						
Fund Type		Receipts		Receipts		Variance
General	\$	101,757	\$	103,092	\$	1,335
Special Revenue		26,923		23,774		(3,149)
Capital Projects		0		11,046		11,046
Debt Service		67,670		60,281		(7,389)
Total	\$	196,350	\$	198,193	\$	1,843

2002 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$ 107,915	\$ 114,264	\$ (6,349)
Special Revenue	33,400	27,939	5,461
Capital Projects	0	11,046	(11,046)
Debt Service	69,010	69,009	1
Total	\$ 210,325	\$ 222,258	\$ (11,933)

2001 Budgeted vs. Actual Receipts

Fund Type	C	Budgeted Receipts		Actual Receipts	Variance
General	\$	128,082	\$	101,758	\$ (26,324)
Special Revenue		25,514		24,008	(1,506)
Debt Service		64,035		55,843	(8,192)
Total	\$	217,631	\$	181,609	\$ (36,022)

2001 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$ 104,280	\$ 105,747	\$ (1,467)
Special Revenue	55,900	32,646	23,254
Debt Service	64,605	 64,604	 1
Total	\$ 224,785	\$ 202,997	\$ 21,788

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by the Village Council. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

5. DEBT

Debt outstanding at December 31, 2002 was as follows:

	Principal	Interest Rate
General Obligation Bonds	<u>\$555,000</u>	4.1%

General Obligation Bonds 1999 A & B were issued to retire the Final Judgment Bonds and General Obligation Bonds. Those bonds were originally issued to pay for recreational site acquisition and improvement. The loan principal is repaid in annual installments with interest being paid in semi-annual installments. The Final Judgment Bonds were issued to pay for assessed costs and expenses in a court case. The principal and interest are paid in annual installments.

Amortization of the long-term debt, including interest, is scheduled as follows:

Year Ending December 31	General Obligation Bonds
2003	\$ 66,070
2004	64,430
2005	62,750
2006	66,630
2007	69,050
2008	66,800
2009 - 2017	357,310
Total	<u>\$ 753,040</u>

6. RETIREMENT SYSTEMS

The Clerk-Treasurer was covered by the Social Security System. This plan provides retirement benefits, including post retirement health care, and survivor and disability benefits to participants as prescribed by the United States Code.

The Clerk-Treasurer contributed 6.2% of her gross salary and the Village contributed an amount equal to 6.2% of the employee's gross salary. The Village has paid all contributions required through December 2002.

The Village officials and employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement health care, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2002 and 2001, members of PERS contributed 8.5% of their gross salaries. The Village contributed an amount equal to 13.55% of participants' gross salaries. The Village has paid all contributions required through December 31, 2002.

7. RISK MANAGEMENT

The Village has obtained commercial insurance for the following risks:

- Comprehensive property and general liability
- Public officials liability

VANDERHORST & MANNING CPAs, LLC 6105 NORTH DIXIE DRIVE DAYTON, OHIO

REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Village Council Village of Wayne Lakes 100 Community Drive Wayne Lakes, Ohio 45390

We have audited the financial statements of the Village of Wayne Lakes, Darke County (the Village), as of and for the years ended December 2002 and 2001, and have issued our report thereon dated June 26, 2003. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Village's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards* which is described in the accompanying Schedule of Findings as items 2002-001 and 2002-002. We also noted certain immaterial instances of noncompliance that we have reported to the management of the Village in a separate letter dated June 26, 2003.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Village's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the Village's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. A reportable condition is described in the accompanying schedule of findings as item 2002-001 and 2002-002.

Village Council Village of Wayne Lakes Report of Independent Accountants on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

A material weakness is a condition in which the design or operation of one or more of the specific internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we do not believe that the reportable condition described is a material weakness.

We also noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Village in a separate letter dated June 26, 2003.

This report is intended for the information and use of management and the Village Council, and is not intended to be and should not be used by anyone other than these specified parties.

Vanderhorst & Manning CPAs, LLC Dayton, Ohio

June 26, 2003

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Noncompliance Citation

Finding 2002-001

Ohio Rev. Code Section 5705.41 (D) (1) states that no orders or contracts involving the expenditure of money are to be made unless there is a certificate of the fiscal officer that the amount required or the order or contract has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances.

The following exceptions to this basic requirement are provided by statute:

- A. Then and Now Certificate This exception provides that, if the fiscal officer can certify that both at the time the contract or order was made and at the time of completing the certification, sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any encumbrances, the taxing authority can authorize the drawing of a warrant. The taxing authority has 30 days from the receipt of such certificate to approve payment by resolution or ordinance. If approval is not made within 30 days, there is no legal liability on the part of the subdivision or taxing district.
- B. Amounts of less than \$1,000 may be paid by the fiscal officer without such affirmation of the taxing authority upon completion of "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the taxing authority.

Certain transactions we tested for 2002 and 2001 did not include prior certification of the availability of funds by the Clerk nor was there any evidence of a "Then and Now" certificate being used by the Clerk.

We recommend that the Clerk/Treasurer review obligations to help ensure amounts are properly certified. Furthermore, we recommend the Clerk/Treasurer attach a certificate for every obligation certifying the Village has the ability to meet obligation incurred.

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding 2002-002

Ohio Revised Code 5705.41 (B) requires in part that no subdivision is to expend monies unless it has been appropriated.

It was noted during the audit that the Village had expenditures in excess of appropriations as follows:

	2002	2001
General Fund	\$6,349	\$1,467
Capital Projects Fund	11,046	0

The Village also, approved payment for vouchers before appropriations had been approved in 2002 and 2001.

With expenditures exceeding appropriations, the Village is unlawfully expending monies that have not been approved. Many line items within the funds exceeded appropriations throughout the year.

We recommend that the Village comply with the Ohio Revised Code and monitor expenditures so they do not exceed appropriations and make appropriation amendments as necessary.

VILLAGE OF WAYNE LAKES DARKE COUNTY SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2002 AND 2001

Finding	Finding	Fully	Not Corrected, Partially Corrected: Significantly Different Corrective Action
Number	Summary	Corrected	Taken; of Finding No Longer Valid; Explain:
1998-30319-001	Ohio Revised Code Section 5705.41(D) fiscal officer must certify that the amount required to meet such a commitment has been lawfully appropriated	No	Reissued as finding number 2002-01

The Village should continue to implement policies and procedures to insure compliance with encumbrances requirements.

Also, line item expenditures exceeded line item appropriations throughout 1999 and 2000.

The Village should transfer line item appropriations within the fund when it becomes apparent the expenditure exceeds the appropriation.



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VILLAGE OF WAYNE LAKES

DARKE COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED AUGUST 14, 2003