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#### INDEPENDENT ACCOUNTANTS' REPORT

Washington Township Logan County 5270 S.R. 235 North Lewistown, OH 43333

To the Board of Trustees:

We have audited the accompanying financial statements of Washington Township, Logan County (the "Township"), as of and for the years ended December 31, 2002 and 2001. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Township as of December 31, 2002 and 2001, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 11, 2003, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Washington Township Logan County Independent Accountants' Report Page 2

Betty Montgomery

This report is intended solely for the information and use of the management, the Board of Trustees, and other officials authorized to receive this report under  $\S$  117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

**Betty Montgomery** Auditor of State

June 11, 2003

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2002

	Governmental Fund Types			
	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts:				
Local Taxes	\$39,422	\$201,514		\$240,936
Charges for Services	<b>400</b> ,	7,890		7,890
Intergovernmental	74,498	80,529	135,080	290,107
Licenses, Permits, and Fees	6,365	7,439		13,804
Special Assessments		16,611		16,611
Earnings on Investments	8,977	1,738		10,715
Miscellaneous Revenue	1,016	1,500		2,516
Total Cash Receipts	130,278	317,221	135,080	582,579
Cash Disbursements:				
Current:				
General Government	96,417	67		96,484
Public Safety		71,592		71,592
Public Works	137,790	90,843		228,633
Health	3,228			3,228
Conservation/Recreation	690			690
Capital Outlay		20,091	135,080	155,171
Total Cash Disbursements	238,125	182,593	135,080	555,798
Total Receipts Over/(Under) Disbursements	(107,847)	134,628		26,781
Other Financing Receipts: Sale of Fixed Assets	4,200			4,200
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements	(103,647)	134,628		30,981
Fund Cash Balances, January 1	203,618	448,697	0	652,315
Fund Cash Balances, December 31	\$99,971	\$583,325	\$0	\$683,296

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES NONEXPENDABLE TRUST FUNDS FOR THE YEAR ENDED DECEMBER 31, 2002

Earnings on Investments	\$53
Operating Cash Disbursements	0
Receipts Over Disbursements	53
Fund Cash Balances, January 1	3,012
Fund Cash Balances, December 31	\$3,065

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2001

	<b>Governmental Fund Types</b>		
	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts:			
Local Taxes	\$35,989	\$193,117	\$229,106
Charges for Services	φοσ,σοσ	6,972	6,972
Intergovernmental	83,489	77,982	161,471
Licenses, Permits, and Fees	9,162	9,215	18,377
Special Assessments	•	16,005	16,005
Earnings on Investments	7,441	1,344	8,785
Miscellaneous Revenue	5,122	947	6,069
Total Cash Receipts	141,203	305,582	446,785
Cash Disbursements:			
Current:			
General Government	98,215	52	98,267
Public Safety		61,472	61,472
Public Works	9,226	81,969	91,195
Health	3,348		3,348
Capital Outlay		17,522	17,522
Total Cash Disbursements	110,789	161,015	271,804
Total Receipts Over Disbursements	30,414	144,567	174,981
Other Financing (Disbursements):			
Transfer-Out	(81)		(81)
Excess of Cash Receipts Over Cash Disbursements and Other Financing Disbursements	30,333	144,567	174,900
Fund Cash Balances, January 1	173,285	304,130	477,415
Fund Cash Balances, December 31	\$203,618	\$448,697	\$652,315

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES NONEXPENDABLE TRUST FUNDS FOR THE YEAR ENDED DECEMBER 31, 2001

Operting Cash Receipts Earnings on Investments	\$15
Operating Cash Disbursements	0
Receipts Over Disbursements	15
Other Financing Sources Transfer-In	81
Receipts and Other Sources Over disbursements	96
Fund Cash Balances, January 1	2,916
Fund Cash Balances, December 31	\$3,012

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

Washington Township, Logan County, (the "Township"), is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides general governmental services, including road and bridge maintenance, cemetery maintenance, and police services.

The Township contracts with Indian Lake Emergency Medical Services, Inc., to provide emergency medical services.

A member of the Township's Board of Trustees is appointed annually to the three-member Board of Indian Joint Fire District which is also governed by a representative from the Village of Russells Point and one at-large member appointed by the members from the Township and the Village of Russells Point.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash and Investments

Certificates of deposit are valued at cost.

#### D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

#### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

**Police District Fund** - This fund receives money from a special assessment to help pay for the cost of police protection.

**Gasoline Tax Fund** – This fund receives gasoline tax money for constructing, maintaining and repairing Township roads.

#### 3. Capital Projects Fund

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Township had the following significant capital project fund:

**Public Works Projects Fund** – This fund is used to account for Issue II and Logan County Sales Tax money received and expended for constructing, maintaining and repairing Township roads. At December 31, 2002, Logan County had \$18,932 of sales tax money available for use by the Township.

#### 4. Fiduciary Fund (Trust Fund)

These funds are used to account for resources restricted by legally binding trust agreements. The Township had the following significant fiduciary funds:

Non-Expendable Cemetery Bequest Funds (Mausoleum Bequest Fund and Brownlie Bequest Fund) – Amounts donated are maintained in perpetuity. Investment earnings are used for maintaining Township cemeteries.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are cancelled and reappropriated in the subsequent year.

A summary of 2002 and 2001 budgetary activity appears in Note 3.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### 2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	2002	2001
Demand deposits	\$47,909	\$57,408
Overnight Deposit Sweep Account	636,452	595,919
Certificates of Deposit	2,000	2,000
Total Deposits	\$686,361	\$655,327

**Deposits:** Deposits are insured by (1) the Federal Depository Insurance Corporation, or (2) collateralized by the financial institution's public entity deposit pool.

#### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2001 and December 31, 2000 follows:

2002 Budgeted vs. Actual Receipts

	Budgeted	Actual	_
General	\$144,767	\$134,478	(\$10,289)
Special Revenue	311,202	317,221	6,019
Capital Projects	135,080	135,080	0
NonExpendable Trust	80	53	(27)
Total	\$591,129	\$586,832	(\$4,297)

2002 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditure	Variance
General	\$348,385	\$238,125	\$110,260
Special Revenue	759,899	182,593	577,306
Capital Projects	135,080	135,080	0
NonExpendable Trust	1,092	0	1,092
Total	\$1,244,456	\$555,798	\$688,658

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued

#### 3. BUDGETARY ACTIVITY (Continued)

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$112,790	\$141,203	\$28,413
Special Revenue	279,658	305,582	25,924
NonExpendable Trust	2,000	96	(1,904)
Total	\$394,448	\$446,881	\$52,433

2001 Budgeted vs. Actual Budgetary Basis Expenditures

	<u> </u>		
	Appropriation	Budgetary	_
Fund Type	Authority	Expenditures	Variance
General	\$286,210	\$110,870	\$175,340
Special Revenue	583,787	161,015	422,772
NonExpendable Trust	730	0	730
Total	\$870,727	\$271,885	\$598,842

#### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### 5. DEBT

The Township entered into a lease/purchase for a police cruiser during 2001. The lease payments are made annually. At the end of December 31, 2002, the Township owes one lease purchase payment of \$7,873 due May 2003. At that time the lease purchase obligation will be paid in full and the Township will take over ownership of the police cruiser.

#### 6. RETIREMENT SYSTEMS

The Township's employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued

#### 6. RETIREMENT SYSTEMS (Continued)

Contribution rates are also prescribed by the Ohio Revised Code. For 2002 and 2001, members of PERS contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries. The Township has paid all contributions required through December 31, 2002.

#### 7. RISK MANAGEMENT

#### **Risk Pool Membership**

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty Coverage

OTARMA retains casualty risks up to \$250,000 per claim, including loss adjustment expenses. Claims exceeding \$250,000 are reinsured with APEEP up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Governments can elect additional coverage, from \$2,000,000 to \$10,000,000, from the General Reinsurance Corporation.

If losses exhaust OTARMA's retained earnings, APEEP covers OTARMA losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

#### **Property Coverage**

OTARMA retains property risks, including automobile physical damage, up to \$10,000 on any specific loss with an annual aggregate of \$700,000 for 2001 and \$1,250,000 for 2002. The Travelers Indemnity Company reinsures losses exceeding \$10,000 if the annual aggregate is reached and all specific losses exceeding \$100,000. APEEP's Operating Fund and Guarantee Fund pay for losses and loss adjustment expenses should they exceed operating contributions.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

#### **Financial Position**

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31:

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued

#### 7. RISK MANAGEMENT (Continued)

Casualty Coverage	<u>2002</u>	<u>2001</u>
Assets	\$23,757,036	\$23,703,776
Liabilities	<u>9,197,512</u>	(9,379,003)
Retained earnings	<u>\$14,559,524</u>	<u>\$14,324,773</u>

Property Coverage	2002	<u>2001</u>
Assets	\$6,596,996	\$5,011,131
Liabilities	(1,204,326)	<u>(647,667)</u>
Retained earnings	<u>\$5,392,670</u>	<u>\$4,363,464</u>



## INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Washington Township Logan County 5270 S.R. 235 North Lewistown, OH 43333

To the Board of Trustees:

We have audited the financial statements of Washington Township, Logan County (the "Township"), as of and for the years ended December 31, 2002 and 2001, and have issued our report thereon dated June 11, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance that we have reported to management of the Township in a separate letter dated June 11, 2003.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Township in a separate letter dated June 11, 2003.

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This report is intended solely for the information and use of the management and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

**Betty Montgomery** Auditor of State

Betty Montgomery

June 11, 2003



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#### **WASHINGTON TOWNSHIP**

#### **LOGAN COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED JULY 31, 2003