# **REGULAR AUDIT**

# FOR THE YEAR ENDED JUNE 30, 2002



Auditor of State Betty Montgomery

# TABLE OF CONTENTS

TITLE	PAGE
Independent Accountants' Report	1
General Purpose Financial Statements	
Combined Balance Sheet - All Fund Types and Account Groups June 30, 2002	4
Combined Statement of Revenues, Expenditures, and Changes in Fund Balances – All Governmental Fund Types and Expendable Trust Fund for the Fiscal Year Ended June 30, 2002	7
Combined Statement of Revenues, Expenditures, and Changes in Fund Balances - Budget and Actual Comparison - (Non-GAAP Budgetary Basis) All Governmental Fund Types - For the Year Ended June 30, 2002	8
Combined Statement of Revenues, Expenses, and Changes in Retained Earnings - Proprietary Fund Type For the Fiscal Year Ended June 30, 2002	10
Combined Statement of Cash Flows – Proprietary Fund Type For the Fiscal Year Ended June 30, 2002	11
Notes to the General-Purpose Financial Statements	13
Independent Accountants' Report on Compliance and on Internal Control Required by <i>Government Auditing Standards</i>	47
Schedule of Findings	49
Schedule of Prior Audit Findings	51

This page intentionally left blank.



Auditor of State Betty Montgomery 250 West Court Street Suite 150 E Cincinnati, Ohio 45202 Telephone 513-361-8550 800-368-7419 Facsimile 513-361-8577 www.auditor.state.oh.us

#### INDEPENDENT ACCOUNTANTS' REPORT

Wayne Local School District Warren County 659 Dayton Road Waynesville, Ohio 45068

To the Board of Education:

We have audited the accompanying general-purpose financial statements of the Wayne Local School District, Warren County, Ohio (the District), as of and for the year ended June 30, 2002, as listed in the table of contents. These general-purpose financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these general-purpose financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the general-purpose financial statements referred to above present fairly, in all material respects, the financial position of the District as of June 30, 2002, and the results of its operations and the cash flows of its proprietary fund type for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated January 29, 2003, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Bitty Montgomeny

Betty Montgomery Auditor of State

January 29, 2003

This page intentionally left blank.

This page intentionally left blank.

#### WAYNE LOCAL SCHOOL DISTRICT WARREN COUNTY, OHIO COMBINED BALANCE SHEET ALL FUND TYPES AND ACCOUNT GROUPS

JUNE 30, 2002

	Governmental Fund Types							
	General			Special Revenue		Debt Service		Capital Projects
ASSETS AND OTHER DEBITS								
ASSETS: Equity in pooled cash and cash equivalents	\$	1,396,599	\$	157,190	\$	208,097	\$	252,651
Receivables (net of allowances of uncollectibles):	Ψ	1,570,577	ψ	157,170	ψ	200,077	Ψ	252,051
Property taxes - current & delinquent		3,556,815		-		655,590		275,388
Accounts.		1,121		1,206		-		-
Accrued interest		45		-		-		-
Due from other governments		-		-		-		-
Materials and supplies inventory		-		-		-		-
Prepayments		14,433		-		-		-
Restricted assets:		71 251						
Equity in pooled cash and cash equivalents		71,251		-		-		-
Property, plant and equipment (net of accumulated depreciation where applicable).								
		-		-		-		-
OTHER DEBITS:								
Amount available in debt service fund		-		-		-		-
Amount to be provided for retirement of								
general long-term obligations		-		-		-		-
Total assets and other debits	\$	5,040,264	\$	158,396	\$	863,687	\$	528,039
LIABILITIES, EQUITY AND OTHER CREDITS LIABILITIES:								
Accounts payable	\$	13,568	\$	6,675	\$	-	\$	-
Accrued wages and benefits.		570,256		8,874		-		-
Compensated absences payable.		18,698		-		-		-
Pension obligation payable		126,156		266		-		-
Deferred revenue		3,386,020		-		625,198		284,264
Due to other governments.		20,927		475		-		-
Due to students		-		-		-		-
General obligation bonds payable.				-				-
Total liabilities.		4,135,625		16,290		625,198		284,264
EQUITY AND OTHER CREDITS:								
Investment in general fixed assets		-		_		_		
Contributed capital		-		-		-		-
Retained earnings: unreserved.		-		-		_		_
Fund balances:								
Reserved for encumbrances		73,302		27,489		-		171,772
Reserved for prepayments		14,433		-		-		-
Reserved for debt service		-		-		208,097		-
Reserved for tax revenue unavailable for appropriation		150,624		-		28,138		11,974
Reserved for budget stabilization.		71,251		-		-		-
Unreserved:								
Designated for budget stabilization		173,982		-		-		-
Undesignated		421,047		114,617		2,254		60,029
Total equity and other credits		904,639		142,106		238,489		243,775
Total liabilities, equity and other credits.	\$	5,040,264	\$	158,396	\$	863,687	\$	528,039

	oprietary and Type		duciary 1d Types	Account Groups						
Enterprise		Trust and Agency		General Fixed Assets		L	General ong-Term bligations	Total (Memorandum Only)		
\$	51,786	\$	36,174	\$	-	\$	-	\$	2,102,497	
			-		_				4,487,793	
	_		-		_		_		2,327	
	-		-		-		-		45	
	7,289		-		-		-		7,289	
	5,182		-		-		-		5,182	
	-		-		-		-		14,433	
	-		-		-		-		71,251	
	51,797		-		17,661,895		-		17,713,692	
	-		-		-		238,489		238,489	
							7,380,524		7,380,524	
<u>\$</u>	116,054	<u>\$</u>	36,174	\$	17,661,895	\$	7,619,013	\$	32,023,522	
\$	333	\$	846	\$	-	\$	-	\$	21,422	
	16,249	•	-	·	-	•	-		595,379	
	2,948		-		-		386,075		407,721	
	20,045		-		-		57,938		204,405	
	2,934		-		-		-		4,298,416	
	692		-		-		-		22,094	
	-		23,491		-		-		23,491	
	-				-		7,175,000		7,175,000	
	43,201		24,337				7,619,013		12,747,928	
	-		_		17,661,895		-		17,661,895	
	52,363		-		-		-		52,363	
	20,490		-		-		-		20,490	
	-		-		-		-		272,563	
	-		-		-		-		14,433	
	-		-		-		-		208,097	
	-		-		-		-		190,736	
	-		-		-		-		71,251	
	-		11,837		-		-		173,982 609,784	
	72,853		11,837		17,661,895				19,275,594	
\$	116,054	\$	36,174	\$	17,661,895	\$	7,619,013	<u>\$</u>	32,023,522	

This page intentionally left blank.

#### WAYNE LOCAL SCHOOL DISTRICT WARREN COUNTY, OHIO COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES ALL GOVERNMENTAL FUND TYPES AND EXPENDABLE TRUST FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2002

		Governmer	Fiduciary Fund Type	T d l			
	General	Special Debt General Revenue Service		Capital Projects	Expendable Trust	Total (Memorandum Only)	
Revenues:							
From local sources:							
Taxes	\$ 3,288,660	\$ -	\$ 583,956	\$ 210,539	\$ -	\$ 4,083,155	
Tuition	3,468	1,070	-	-	-	4,538	
Earnings on investments	39,175	577	-	4,116	220	44,088	
Extracurricular	2,629	226,269	-	-	-	228,898	
Other local revenues	97,832	34,441	-	8,271	21,808	162,352	
Intergovernmental - State	4,457,426	122,982	78,442	25,809	-	4,684,659	
Intergovernmental - Federal		116,361				116,361	
Total revenue.	7,889,190	501,700	662,398	248,735	22,028	9,324,051	
Expenditures:							
Current:							
Instruction:							
Regular.	3.899.249	138,824			150	4,038,223	
Special	552,414	48,005	-	-	-	600,419	
	50,095	48,005	-	-	-	50,095	
Vocational	,	° 022	-	-	-	,	
Other	28,832	8,032	-	-	-	36,864	
Support services:	245 (04	70.072				116 567	
Pupil	345,694	70,873	-	-	-	416,567	
Instructional staff.	322,718	4,722	-	-	-	327,440	
Board of Education.	38,386	-	-	-	-	38,386	
Administration	625,445	11,901	-	421	-	637,767	
Fiscal.	281,204	2,002	9,894	3,025	-	296,125	
Business	97,798	-	-	-	-	97,798	
Operations and maintenance	609,667	11,905	-	43,703	-	665,275	
Pupil transportation	501,989	-	-	-	-	501,989	
Central	40,542	10,339	-	-	-	50,881	
Extracurricular activities.	140,835	158,714	-	-	25,812	325,361	
Facilities acquisition and construction.	-	119,500	-	187,422	-	306,922	
Debt service:							
Principal retirement	-	-	210,000	-	-	210,000	
Interest and fiscal charges	-	-	443,593	-	-	443,593	
C							
Total expenditures	7,534,868	584,817	663,487	234,571	25,962	9,043,705	
Excess (deficiency) of revenues							
over (under) expenditures	354,322	(83,117)	(1,089)	14,164	(3,934)	280,346	
Other financing sources:							
	11.054					11.054	
Proceeds from sale of fixed assets	11,954	<u> </u>	<u> </u>			11,954	
Total other financing sources	11,954					11,954	
Excess (deficiency) of revenues and other financing sources over (under) expenditures and other financing (uses).	366,276	(83,117)	(1,089)	14,164	(3,934)	292,300	
Fund halanges, July 1	520 2/2	225 222	220 579	220 (11	15 771	1 249 546	
Fund balances, July 1	538,363	225,223	239,578	229,611	15,771	1,248,546	
Fund balances, June 30	\$ 904,639	<u>\$ 142,106</u>	\$ 238,489	<u>\$ 243,775</u>	\$ 11,837	\$ 1,540,846	

#### WAYNE LOCAL SCHOOL DISTRICT WARREN COUNTY, OHIO COMBINED STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL COMPARISON (NON-GAAP BUDGETARY BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE FISCAL YEAR ENDED JUNE 30, 2002

		General		Special Revenue				
	Revised Budget	Actual	Variance: Favorable (Unfavorable)	Revised Budget	Actual	Variance: Favorable (Unfavorable)		
Revenues:			<u> </u>			· · · · · · · · · · · · · · · · · · ·		
From local sources:								
Taxes	\$ 3,480,950	\$ 3,479,873	\$ (1,077)	\$-	\$ -	\$ -		
Tuition	2,678	3,468	790	1,070	1,070	-		
Earnings on investments.	40,873	41,025	152	1,200	577	(623)		
Extracurricular	-	-	-	199,738	225,342	25,604		
Other local revenues	99,167	78,773	(20,394)	30,600	34,575	3,975		
Other revenue	51	-	(51)	-	-	-		
Intergovernmental - State	4,426,142	4,457,426	31,284	51,145	54,595	3,450		
Intergovernmental - Federal		-		183,312	184,749	1,437		
Total revenues.	8,049,861	8,060,565	10,704	467,065	500,908	33,843		
Expenditures:								
Current:								
Instruction:								
Regular	3,931,079	3,872,738	58,341	172,509	165,595	6,914		
Special	500,471	547,508	(47,037)	66,819	52,815	14,004		
Vocational.	51,617	53,207	(1,590)	-	-	-		
Other	54,743	29,725	25,018	14,820	8,035	6,785		
Support services:								
Pupil	395,849	352,970	42,879	70,869	71,166	(297)		
Instructional staff	336,000	330,356	5,644	6,096	4,862	1,234		
Board of Education	39,454	38,723	731	-	-	-		
Administration	636,996	625,207	11,789	5,193	11,865	(6,672)		
Fiscal	275,213	276,368	(1,155)	2,000	2,000	-		
Business.	90,712	104,142	(13,430)	-	-	-		
Operations and maintenance	626,929	674,194	(47,265)	13,310	13,245	65		
Pupil transportation	527,020	522,226	4,794	-	-	-		
Central.	49,848	34,640	15,208	10,339	10,339	-		
Extracurricular activities	145,884	140,962	4,922	193,270	185,177	8,093		
Facilities acquisition & construction	-	-	-	119,500	119,500	-		
Debt service:								
Principal retirement	-	-	-	-	-	-		
Interest and fiscal charges								
Total expenditures	7,661,815	7,602,966	58,849	674,725	644,599	30,126		
Excess (deficiency) of revenues								
over (under) expenditures	388,046	457,599	69,553	(207,660)	(143,691)	63,969		
over (under) experiances	588,040	437,377		(207,000)	(145,071)	05,707		
Other financing sources (uses):								
Pass through payments.	(175,000)	-	175,000	-	-	-		
Sale of assets.	4,363	11,954	7,591	-	-	-		
Refund of prior year expenditure	-	1,182	1,182	-	-	-		
Total other financing sources (uses)	(170,637)	13,136	183,773	-	-			
e ( )	<u>, , , , , , , , , , , , , , , , , ,</u>	<u>,</u> _						
Excess (deficiency) of revenues and								
other financing sources over (under)								
expenditures and other financing (uses).	217,409	470,735	253,326	(207,660)	(143,691)	63,969		
		,	,	( , )	(,	,>		
Fund balances, July 1	799,481	799,481	-	128,888	128,888	-		
Prior year encumbrances appropriated	65,161	65,161	-	140,510	140,510	-		
Fund balances, June 30	\$ 1,082,051	\$ 1,335,377	\$ 253,326	\$ 61,738	\$ 125,707	\$ 63,969		
·	\$ 1,002,001	ψ 1,555,511	φ <u>200,020</u>	φ 01,750	φ 120,707	÷ 05,707		

		De	bt Service					Сар	ital Projects			Total (Memorandum only)			
	Budget Revised		Actual	Fa	riance: vorable avorable)		Budget Revised		Actual	Fa	ariance: worable favorable)	Budget Revised	Actual	F	ariance: avorable favorable)
\$	620,736	\$	622,655	\$	1,919	\$	213,469	\$	213,471	\$	2	\$ 4,315,155	\$ 4,315,999	\$	844
	-		-		-		-		-		-	3,748	4,538		790
	-		-		-		3,892		4,116		224	45,965 199,738	45,718 225,342		(247) 25,604
	-		-		-		-		8,271		8,271	129,767	121,619		(8,148)
	-		-		-		-				- 0,271	51	-		(51)
	80,356		78,442		(1,914)		25,809		47,618		21,809	4,583,452	4,638,081		54,629
	-		-		-		-		-		-	183,312	184,749		1,437
	701,092	_	701,097		5		243,170		273,476		30,306	9,461,188	9,536,046		74,858
	-		-		-		-		-		-	4,103,588 567,290	4,038,333 600,323		65,255 (33,033)
	-		-		-		-		-		-	51,617	53,207		(1,590)
	-		-		-		-		-		-	69,563	37,760		31,803
												466 719	424 126		42 592
	-		-		-		-		-		-	466,718 342,096	424,136		42,582
	-		-		-		-		-		-	39,454	335,218 38,723		6,878 731
	-		-		-		421		421		-	642,610	637,493		5,117
	10,052		9,894		158		3,025		3,025		_	290,290	291,287		(997)
	- 10,052		-		-						-	90,712	104,142		(13,430)
	-		-		-		43,703		43,703		-	683,942	731,142		(47,200)
	-		-		-		-		-		-	527,020	522,226		4,794
	-		-		-		-		-		-	60,187	44,979		15,208
	-		-		-		-		-		-	339,154	326,139		13,015
	-		-		-		393,893		375,147		18,746	513,393	494,647		18,746
	210,000		210,000		-		-		-		-	210,000	210,000		-
	443,592		443,593		(1)		-		-		-	443,592	443,593		(1)
—	663,644		663,487		157		441,042		422,296		18,746	9,441,226	9,333,348		107,878
	37,448		37,610		162		(197,872)		(148,820)		49,052	19,962	202,698		182,736
												(175,000)			175,000
	-		-		-		-		-		-	4,363	11,954		7,591
	_		-		-		-		-		-	-,505	1,182		1,182
_	-	_	-		-		-	_	-		-	(170,637)	13,136		183,773
	37,448		37,610		162		(197,872)		(148,820)		49,052	(150,675)	215,834		366,509
	170,487		170,487		-		120,131		120,131		-	1,218,987	1,218,987		-
_	-	_	-		-	-	109,567	_	109,567	-	-	315,238	315,238		-
\$	207,935	\$	208,097	\$	162	\$	31,826	\$	80,878	\$	49,052	\$ 1,383,550	\$ 1,750,059	\$	366,509

# WAYNE LOCAL SCHOOL DISTRICT WARREN COUNTY, OHIO COMBINED STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN RETAINED EARNINGS PROPRIETARY FUND TYPE FOR THE FISCAL YEAR ENDED JUNE 30, 2002

	Proprietary Fund Typ		
	Enterprise		
Operating revenues:			
Tuition and fees	\$ 80,875		
Sales/charges for services	260,749		
Total operating revenues	341,624		
Operating expenses:			
Personal services	234,587		
Contract services	2,350		
Materials and supplies	150,378		
Depreciation	7,016		
Total operating expenses	394,331		
Operating loss	(52,707)		
Nonoperating revenues:			
Operating grants	51,184		
Federal commodities	6,448		
Interest revenue.	813		
Total nonoperating revenues	58,445		
Net income	5,738		
Retained earnings, July 1	14,752		
Retained earnings, June 30	\$ 20,490		

#### WAYNE LOCAL SCHOOL DISTRICT WARREN COUNTY, OHIO COMBINED STATEMENT OF CASH FLOWS PROPRIETARY FUND TYPE FOR THE FISCAL YEAR ENDED JUNE 30, 2002

Proprietary Fund Type

	Е	nterprise
Cash flows from operating activities:		
Cash received from tuition and fees	\$	81,224
Cash received from sales/service charges		260,749
Cash payments for personal services		(233,585)
Cash payments for contract services		(1,897)
Cash payments for materials and supplies		(144,389)
Net cash used in operating activities		(37,898)
Cash flows from noncapital financing activities:		
Cash received from operating grants		43,895
Net cash provided by noncapital financing activities.		43,895
Cash flows from investing activities:		
Interest received		813
Net cash provided by investing activities		813
Net increase in cash and cash equivalents		6,810
Cash and cash equivalents at beginning of year		44,976
Cash and cash equivalents at end of year.	\$	51,786
Reconciliation of operating loss to		
net cash used in operating activities:		
Operating loss.	\$	(52,707)
Adjustments to reconcile operating loss		
to net cash used in operating activities:		
Depreciation		7,016
Federal donated commodities		6,448
Changes in assets and liabilities:		
Increase in materials and supplies inventory		(1,005)
Decrease in accounts receivable		349
Decrease in prepayments.		453
Decrease in accounts payable.		(359)
Increase in accrued wages and benefits		1,926
Decrease in compensated absences payable		(4,098)
Increase in due to other government.		692
Decrease in pension obligation payable		2,482
Increase in deferred revenue.		905
Net cash used in operating activities	<u>\$</u>	(37,898)

This page intentionally left blank.

#### NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

# NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

The Wayne Local School District (the "District") is located in Warren County and is located in the Village of Waynesville. The District serves an area of approximately 47 square miles.

The District is organized under Sections 2 and 3, Article VI of the Constitution of the State of Ohio. Under such laws, there is no authority for a school district to have a charter or adopt local laws. The legislative power of the District is vested in the Board of Education, consisting of five members elected at large for staggered four-year terms.

The District ranks as the 402<sup>nd</sup> largest by enrollment among the 705 public and community school districts in the state. It currently operates 1 elementary school, 1 middle school and 1 comprehensive high school. The District employs 48 non-certified, 87 certified (including administrative) full-time and part-time employees to provide services to approximately 1,371 students in grades K through 12 and various community groups.

# **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The general purpose financial statements (GPFS) of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued prior to November 30, 1989 to its proprietary activities unless those pronouncements conflict with or contradict GASB pronouncements. The District's significant accounting policies are described below.

### A. The Reporting Entity

The District's reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>". A reporting entity is comprised of the primary government, component units, and other organizations that are included to insure that the financial statements of the District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the District. For the District, this includes general operations, food service, and student related activities of the District. Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can

#### NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt, or the levying of taxes for the organization. The financial statements of the reporting entity include only those of the District (the primary government). The District has no component units. The following organizations are described due to their relationship to the District.

#### JOINTLY GOVERNED ORGANIZATIONS

#### Dayton Area Superintendent's Association

The Dayton Area Superintendent's Association (DASA) is an organization formed by the area school Superintendents. The purpose of the organization is to serve as a forum for practicing Superintendents to present problems, seek solutions, reach consensus and take appropriate action to resolve issues. The organization also shares information among its members and provides, on a contractual basis, inservice education for the school management team. Membership in the organization is open to the Greater Dayton area school system Superintendents, directors, and professional staff members of institutions of higher education, and/or Region IX of the Buckeye Association of School Administrators. Region IX presently includes Champaign, Clark, Darke, Greene, Montgomery, Preble, Shelby, and Warren Counties. The Executive committee is comprised of eight representatives of the DASA member schools or institutions. The members of the Executive Committee are elected annually in each county. The County Superintendent of each county is responsible for the nomination and election of their representative.

All member schools are obligated to pay all dues and fees as established by the Executive Committee. To obtain financial information, write to DASA, Executive Secretary, 451 West Third Street, Dayton, Ohio 45422-1040.

#### Warren County Career Center

The Warren County Career Center (the "Career Center") is a distinct political subdivision of the State of Ohio operated under the direction of a Board, which consists of one representative from each of the participating school districts' elected board. The Career Center possesses its own budgeting and taxing authority. To obtain financial information, write to The Warren County Career Center, Ms. Karen Royer, Treasurer, at 3525 State Route 48, Lebanon, Ohio 45036.

#### NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

#### Southwestern Ohio Educational Purchasing Council

The Southwestern Ohio Educational Purchasing Council (SOEPC) is a purchasing cooperative made up of nearly 100 school districts in 13 counties. The SOEPC acts as its own fiscal agent and is a Regional Council of Governments. The purpose of the Council is to obtain prices for quality merchandise and services commonly used by schools. All member districts are obligated to pay all fees, charges, or other assessments as established by the SOEPC.

Each member district has one voting representative. Title to any and all equipment, furniture and supplies purchased by the SOEPC is held in trust for the member districts by the Fiscal Agent. Any district withdrawing from the SOEPC shall forfeit its claim to any and all SOEPC assets. One year prior notice is necessary for withdrawal from the group. During this time, the withdrawing member is liable for all member obligations. During fiscal 2002, payments to SOEPC of \$3,744 were made from the general fund. To obtain information, write to the SOEPC, Robert Brown, who serves as the director, at 1831 Harshman Road, Dayton, Ohio 45424.

#### Southwestern Ohio Instructional Technology Association

The Southwestern Ohio Instructional Technology Association (SOITA) is a not for profit corporation formed under the Section 1702.01 of the Ohio Revised Code. The purpose of the corporation is to serve the educational needs of the area through television programming for the advancement of educational programs.

The Board of Trustees is comprised of twenty-one representatives from the SOITA member schools or institutions. Nineteen representatives are elected by the qualified members from within the participating counties; i.e., Auglaize, Butler, Champaign, Clark, Clinton, Darke, Fayette, Greene, Hamilton, Logan, Mercer, Miami, Montgomery, Preble, Shelby, and Warren. Montgomery, Greene, and Butler counties elect two representatives per area. All superintendents, except for those from educational service centers, vote on the election of nominated representatives. One at-large representative is elected by the non-public school SOITA members from within the state assigned SOITA service area, and one at-large representative is elected by higher education SOITA members from within the state assigned SOITA service area.

#### NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

All member districts are obligated to pay all fees, charges, or other assessments as established by SOITA. Upon dissolution, the net assets shall be distributed to the federal government, or to the state or local government, for a public purpose. Payments to SOITA are made from the general fund. During fiscal year 2002, the District paid \$5,390 to SOITA. To obtain information, write to the Southwestern Ohio Instructional Technology Association, Director, 150 East Sixth Street, Franklin, Ohio 45005.

#### Southwestern Ohio Computer Association (SWOCA)

SWOCA is a jointly governed organization between a three-county consortium of school districts. The jointly governed organization was formed for the purpose of applying modern technology (with the aid of computers and other electronic equipment) to administrative and instructional functions among member districts. Each of the governments of these schools supports SWOCA based upon a per pupil charge dependent upon the software package utilized. The Governing Board of SWOCA consists of six members elected by majority vote of all charter member schools plus one representative from the fiscal agent. The District has an equity interest that is explicit and measurable in that the jointly governed agreement stipulates that the participants have a future claim to the net resources of SWOCA upon dissolution. The agreement sets forth the method to determine each members' proportionate share.

#### Jewell Education Foundation

The District is a participant in the Jewell Education Foundation, which is a jointly governed educational foundation established to benefit the school districts in Warren County. The Foundation was created to promote and assist in funding through soliciting grants and charitable contributions for distributions to member educational institutions of participating school districts. The governing board is made up of the Warren County Vocational School District superintendent, one member of the 1999 Warren County Vocational School District Board of Education, not on the current board, and one member submitted by each participating school district. The District made no financial contribution to the Foundation. Financial information can be obtained from the director of planned giving, Rick Wood, at P. O. Box 854, Lebanon, Ohio 45036.

#### NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

#### RELATED ORGANIZATION

The Mary L. Cook Public Library is a distinct political subdivision of the State of Ohio created under Chapter 3375 of the Ohio Revised Code. A Board of Trustees appointed by the Wayne Local School District Board of Education governs the Library. The Board of Trustees possesses its own contracting and budgeting authority, hires and fires personnel and does not depend on the District for operational subsidies. Although the District does serve as the taxing authority and has issued tax-related debt on behalf of the Library, its role is limited to a ministerial function. The determination to request approval of a tax (as well as its rate and purpose) are discretionary decisions made solely by the Board of Trustees. Financial information can be obtained from the Mary L. Cook Public Library, 381 Old Stage Road, Waynesville, Ohio 45068.

#### PUBLIC ENTITY RISK POOL

<u>Ohio School Boards Association Workers' Compensation Group Rating Plan</u> The District participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio School Boards Association Workers' Compensation Group Rating Plan (the Plan) was established through the Ohio School Boards Association (OSBA) as a group purchasing pool. The Plan's business and affairs are conducted by a three-member Board of Directors consisting of the President, the President-Elect, and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the Plan. Each year, the participating school districts pay an enrollment fee to the Plan to cover the costs of administering the program.

#### **B.** Fund Accounting

The District uses funds and account groups to report its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts. An account group, on the other hand, is a financial reporting device designed to provide accountability for certain assets and liabilities that are not recorded in the funds because they do not directly affect net expendable available financial resources.

#### NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain school district activities or functions. Funds are classified into three categories: governmental, proprietary and fiduciary. Each category is divided into separate fund types.

#### GOVERNMENTAL FUNDS

Governmental funds are those through which most governmental functions of the District are financed. The acquisition, use and balances of the District's expendable financial resources and the related liabilities (except those accounted for in proprietary funds) are accounted for through governmental funds. The following are the District's governmental fund types:

<u>General Fund</u> - The general fund is the general operating fund of the District and is used to account for all financial resources, except those required to be accounted for in another fund. The general fund balance is available to the District for any purpose, provided it is expended or transferred in accordance with applicable Ohio statute.

<u>Special Revenue Funds</u> - The special revenue funds are used to account for the proceeds of specific revenue sources (other than expendable trusts, or major capital projects) that are legally restricted to expenditures for specified purposes.

<u>Debt Service Fund</u> - The debt service fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs.

<u>Capital Projects Funds</u> - The capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds and trust funds).

#### PROPRIETARY FUNDS

Proprietary funds are used to account for the District's ongoing activities, which are similar to those often found in the private sector where the determination of net income is necessary or useful to sound financial administration. The following is the District's proprietary fund type:

#### NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

## **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

<u>Enterprise Funds</u> - The enterprise funds are used to account for operations that are (a) financed and operated in a manner similar to private business enterprises--where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

#### FIDUCIARY FUNDS

<u>Trust and Agency Funds</u> - These funds are used to account for assets held by the District in a trustee capacity or as an agent for individuals, private organizations, other governments, and/or other funds. These include expendable trust and agency funds. Expendable trust funds are accounted for in essentially the same manner as governmental funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations, or have a measurement focus. Agency funds are reported on a cash basis, with note disclosure regarding items, which, in other fund types, would be subject to accrual (See Note 3.B).

### ACCOUNT GROUPS

To make a clear distinction between fixed assets related to specific funds and those of general government, and between long-term liabilities related to specific funds and those of general nature, the following account groups are used:

<u>General Fixed Assets Account Group</u> - This group of accounts is established to account for all fixed assets of the District, other than those accounted for in the proprietary funds.

<u>General Long-Term Obligations Account Group</u> - This group of accounts is established to account for all long-term obligations of the District except those accounted for in the proprietary funds.

#### NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

#### C. Measurement Focus/Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds and the expendable trust fund are accounted for using a current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. Operating statements of these funds present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets.

All proprietary funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operations of these funds are included on the balance sheet. Proprietary fund type operating statements present increases (revenues) and decreases (expenses) in net total assets.

The modified accrual basis of accounting is followed for governmental, expendable trust, and agency funds. Under the modified accrual basis of accounting, revenues are recognized when they become both measurable and available to finance expenditures of the current period, which for the District is sixty days after the June 30 year-end. Revenues accrued at the end of the year include interest, tuition, grants and entitlements (to the extent they are intended to finance the current fiscal year), and accounts (student fees and rent). Current property taxes measurable as of June 30, 2002, but which are intended to finance fiscal 2003 operations, have been recorded as deferred revenues. Delinquent property taxes measurable and available (received within 60 days) and amounts available as advances on future tax settlements are recognized as revenue at year-end. Taxes available for advance and recognized as revenue, but not received by the District prior to June 30, 2002, are reflected as a reservation of fund balance for future appropriations. The District is prohibited by law from appropriating this revenue in accordance with ORC Section 5705.35, since an advance of revenue was not requested or received prior to the fiscal year-end.

#### NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements, and donations. On the modified accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied and the resources are available. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been met and the resources are available. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis.

The District reports deferred revenue on its combined balance sheet. Deferred revenues arise when a potential revenue does not meet both the "measurable" and "available" criteria for recognition in the current period. Deferred revenues also arise when resources are received by the District before it has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the government has a legal claim to the resources, the liability for deferred revenue is removed from the combined balance sheet and revenue is recognized.

Expenditures (decreases in net financial resources) are recognized in the period in which the fund liability is incurred, with the following exceptions: general long-term obligation principal and interest are reported only when due; and the costs of accumulated unpaid vacation and sick leave are reported as expenditures in the period in which they will be liquidated with available financial resources rather than in the period earned by employees. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

The proprietary funds are accounted for on the accrual basis of accounting. Under the accrual basis of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred. The fair value of donated commodities used during the year is reported on the operating statement as an expense, with a like amount reported as donated commodities revenue. Unused donated commodities are reported as deferred revenues.

#### NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

#### **D.** Budgets

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. The specific timetable for fiscal year 2002 is as follows:

- Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The expressed purpose of this budget document is to reflect the need for existing (or increased) tax rates.
- 2. By no later than January 20, the Board-adopted budget is filed with the Warren County Budget Commission for tax rate determination.
- 3. Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's Certificate of Estimated Resources, which states the projected revenue of each fund. Prior to June 30, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the Certificate of Estimated Resources. The revised budget then serves as a basis for the appropriation measure. On or about July 1, the Certificate is amended to include any unencumbered balances from the preceding year as reported by the District Treasurer. The Certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported in the budgetary statement reflect the amounts set forth in the final Amended Certificate issued for fiscal year 2002.

#### NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

# **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

- 4. By July 1, the annual appropriation resolution is legally enacted by the Board of Education at the fund level of expenditures, which is the legal level of budgetary control. (State statute permits a temporary appropriation to be effective until no later than October 1 of each year.) Resolution appropriations by fund must be within the estimated resources as certified by the County Budget Commission and the total of expenditures and encumbrances may not exceed the appropriation totals.
- 5. All funds, other than agency funds, are legally required to be budgeted and appropriated. Short-term interfund loans are not required to be budgeted since they represent a temporary cash flow resource, and are intended to be repaid.
- 6. Any revisions that alter the total of any fund appropriation must be approved by the Board of Education.
- 7. Formal budgetary integration is employed as a management control device during the year for all funds consistent with the general obligation bond indenture and other statutory provisions. All funds completed the year within the amount of their legally authorized cash basis appropriation.
- 8. Appropriation amounts are as originally adopted, or as amended by the Board of Education through the year by supplemental appropriations, which either reallocated or increased the original appropriated amounts. All supplemental appropriations were legally enacted by the Board during fiscal 2002.
- 9. Unencumbered appropriations lapse at year-end. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be reappropriated. Expenditures plus encumbrances may not legally exceed budgeted appropriations at the fund level.

Encumbrance accounting is utilized with District funds in the normal course of operations, for purchase orders and contract-related expenditures. An encumbrance is a reserve on the available spending authority due to commitment for a future expenditure and does not represent a liability. For governmental fund types, encumbrances outstanding at year-end appear as a reserve to the fund balance on a GAAP basis and as the equivalent of expenditures on a non-GAAP budgetary basis in order to demonstrate legal compliance. Note 13 provides a reconciliation of the budgetary and GAAP basis of accounting. Encumbrances for enterprise funds are disclosed in Note 10 to the financial statements.

#### NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

# **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

### E. Cash and Cash Equivalents

To improve cash management, cash received by the District is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" (both unrestricted and restricted) on the combined balance sheet.

During fiscal year 2002, investments were limited to STAR Ohio and a repurchase agreement. Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts, such as repurchase agreements, are reported at cost.

STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the state to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on June 30, 2002.

By policy of the Board of Education, investment earnings are assigned to the general fund, Education Foundation fund, District Managed Student Activity, Building fund and Food Service fund. The following fund was credited more interest than would have been received based upon their share of the District's investments during fiscal 2002:

	Interest	Interest Based	T / / A * 1
	Actually <u>Received</u>	Upon Share of Investments	Interest Assigned From Other Funds
General Fund	<u>\$39,175</u>	<u>\$26,829</u>	<u>\$12,346</u>

For purposes of the combined statement of cash flows and for presentation on the combined balance sheet, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the Treasurer's investment account at year-end is provided in Note 4.

## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

# **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

# F. Inventory

Inventories of proprietary funds are valued at the lower of cost (first-in/first-out method) or market and expensed when used rather than when purchased.

# G. Prepayments

Prepayments for governmental funds represent cash disbursements, which have occurred and are therefore not current expendable resources. These items are reported as fund assets on the balance sheet using the allocation method, which amortizes their cost over the periods benefitting from the advance payment. At fiscal year-end, because prepayments are not available to finance future governmental fund expenditures, the fund balance is reserved by an amount equal to the carrying value of the asset.

# H. Fixed Assets and Depreciation

# 1. General Fixed Assets Account Group

General fixed assets are capitalized at cost (or estimated historical cost) and updated for the cost of additions and retirements during the year in the general fixed assets account group. Donated fixed assets are recorded at their fair market values as of the date donated. The District follows the policy of not capitalizing assets with a cost of less than \$500 and a useful life of less than five years. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. No depreciation is recognized for assets in the general fixed assets account group. Interest on debt issued to construct general fixed assets is not capitalized in the account group. The District has not included infrastructure in the general fixed asset account group.

# 2. <u>Proprietary Funds</u>

Equipment reflected in these funds are stated at historical cost (or estimated historical cost) and updated for the cost of additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date donated. Improvements are capitalized and depreciated over the remaining useful lives of the related fixed assets.

#### NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

Depreciation has been provided, where appropriate, on a straight-line basis over the following estimated useful lives.

AssetLife (years)Furniture, fixtures and minor equipment5 - 20

### I. Compensated Absences

Compensated absences of the District consist of vacation leave and sick leave to the extent that payment to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16, "<u>Accounting for</u> <u>Compensated Absences</u>", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off <u>or</u> other means, such as cash payment at termination or retirement. A liability for sick leave is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for this future severance eligibility, all employees at least 50 years of age, with at least 10 years of service, or 15 years of service at any age were included.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at the balance sheet date, and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

Accumulated vacation and sick leave of governmental fund type employees meeting the above requirements have been recorded in the appropriate governmental fund as a current liability to the extent that the amounts are expected to be payable within the current available period. The balance of the liability is recorded in the general long term obligations account group. Vacation and sick leave for employees meeting the above requirements who are paid from proprietary funds is recorded as an expense when earned.

#### NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

# **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

### J. Long-Term Obligations

In general, governmental fund payables and accrued liabilities are reported as obligations of the funds, regardless of whether they will be liquidated with current resources; however, compensated absences and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the general long-term obligations account group to the extent that they will not be paid with current available expendable financial resources. Payments made more than sixty days after year-end are generally considered not to have been paid with current available financial resources. Bonds, capital leases, and long-term loans are reported as a liability of the general long-term obligations account group until due.

Long-term debt and other obligations financed by proprietary funds are reported as liabilities in the appropriate proprietary funds.

### **K. Fund Equity**

Contributed capital recorded in proprietary funds represents capital grants or contributions from other funds received before July 1, 2000. Reserved fund balances indicate that portion of fund equity, which is not available for current appropriation or is legally segregated for a specific use. Fund balances are reserved for encumbrances, prepaid assets, debt service, budget stabilization, and tax revenue unavailable for appropriation. The reserve for property taxes represents taxes recognized as revenue under GAAP, but not available for appropriation under State statute. The unreserved portions of fund equity reflected for the governmental funds are available for use within the specific purposes of those funds.

### L. Interfund Transactions

During the course of normal operations, the District has numerous transactions between funds. The most significant include:

1. Transfers of resources from one fund to another fund. The resources transferred are to be expended for operations by the receiving fund and are recorded as operating transfers, with the exception of agency funds, which do not report transfers of resources as operating transfers.

## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

# **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

- 2. Reimbursements from one fund to another are treated as expenditures/expenses in the reimbursing fund and a reduction in expenditures/expenses in the reimbursed fund.
- 3. Short-term interfund loans made pursuant to Board of Education Resolution are reflected as "interfund loans receivable or payable." Such interfund loans are repaid in the following fiscal year.
- 4. Quasi-external transactions are similar to the purchase of goods or services from a vendor; i.e., the fund which provides a service records revenue, and the fund which receives that service records an expenditure/expense.
- 5. Residual equity transfers are non-recurring or non-routine permanent transfers of equity, generally made when a fund is closed.
- 6. Long-term interfund loans that will not be repaid within the next year are termed "advances" and are shown as reservations of fund balances on the combined balance sheet for those funds that report advances to other funds as assets because they are not spendable, available resources.

The District had no interfund transactions for fiscal year 2002.

# M. Contributed Capital

Contributed capital reported in the enterprise funds balance sheet represents resources provided from other funds, other governments, or private sources prior to July 1, 2000 that is not subject to repayment. These assets are recorded at fair market value on the date contributed. Depreciation on those assets acquired or constructed with contributed resources is expensed and closed to unreserved retained earnings at year-end. In accordance with GASB Statement No. 33, capital contributions received on or after July 1, 2000 are recorded as revenue and a component of retained earnings at year-end. There were no capital contributions received by the enterprise funds during fiscal 2002. Contributed capital in the enterprise funds at June 30, 2002 is \$52,363.

#### NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

# **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

#### **N. Restricted Assets**

Restricted assets in the general fund represent cash and cash equivalents that are restricted in use by state statute. Fund balance reserves have also been established. See Note 15 for details.

#### **O.** Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### P. Memorandum Only - Total Columns

Total columns on the GPFS are captioned (Memorandum Only) to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present financial position, results of operations, or changes in financial position in conformity with GAAP. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

### **NOTE 3 - ACCOUNTABILITY**

Fund balances at June 30, 2002 included the following individual fund deficits:

	Deficit Balance
Special Revenue Funds	
Summer School	\$ 13
Drug-Free School	36
Miscellaneous Federal	3,808

These funds complied with Ohio State law which does not permit a cash basis deficit at yearend.

#### NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

# **NOTE 3 - ACCOUNTABILITY - (Continued)**

The deficit fund balances in the Summer School and Drug-Free School special revenue funds are caused by the application of GAAP, namely in the reporting of a liability for monies due to other governments attributable to the fiscal year. The deficit fund balance in the Miscellaneous Federal special revenue fund is caused by the application of GAAP namely in the reporting of a liability for accounts payable attributable to the fiscal year. These deficit balances will be eliminated by intergovernmental revenues or other revenues not recognized and recorded at June 30.

# NOTE 4 - EQUITY IN POOLED CASH AND CASH EQUIVALENTS

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits the Board of Education has identified as not required for use within the current two-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies, which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings accounts, including passbook accounts.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public moneys deposited with the institution.

## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

# NOTE 4 - EQUITY IN POOLED CASH AND CASH EQUIVALENTS - (Continued)

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2% and be marked to market daily, and that the term of the agreement must not exceed 30 days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred and eighty days from the date of purchase in an amount not to exceed twenty-five percent of the interim moneys available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt instruments rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

#### NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

# NOTE 4 - EQUITY IN POOLED CASH AND CASH EQUIVALENTS - (Continued)

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

The following information classifies deposits and investments by categories of risk as defined in GASB Statement No. 3, "Deposits With Financial Institutions, Investments (including Repurchase Agreements), and Reverse Repurchase Agreements".

*Deposits:* At year-end, the carrying amount of the District's deposits was \$(29,604) and the bank balance was \$11,020. A liability was not recorded for the negative carrying amount of deposits because there was no actual overdraft, due to the "zero-balance" nature of the District's bank accounts. The negative carrying amount of deposits is due to the sweeping of monies into overnight repurchase agreements which are reported as "investments." The entire bank balance was covered by federal deposit insurance.

*Investments:* The District's investments are required to be categorized to give an indication of the level of risk assumed by the District at year-end. Category 1 includes investments that are insured or registered or for which the securities are held by the District or its agent in the District's name. Category 2 includes uninsured and unregistered investments for which the securities are held by the counterparty's trust department or agent in the District's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counterparty, or by its trust department or agent, but not in the District's name. STAR Ohio and the money market are unclassified investments since it is not evidenced by securities that exist in physical or book entry form.

	Category 3	Reported Amount	Fair Value
Repurchase agreement	\$1,874,662	\$1,874,662	\$1,874,662
Investment in STAR Ohio	<u> </u>	328,690	328,690
Total investments	<u>\$1,874,662</u>	<u>\$2,203,352</u>	<u>\$2,203,352</u>

## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

# NOTE 4 - EQUITY IN POOLED CASH AND CASH EQUIVALENTS - (Continued)

The classification of cash, cash equivalents, and investments on the combined balance sheet is based on criteria set forth in GASB Statement No. 9 entitled, "<u>Reporting Cash Flows of</u> <u>Proprietary and Nonexpendable Trust Funds and Governmental Entities That Use Proprietary</u> <u>Fund Accounting</u>".

A reconciliation between the classifications of cash, cash equivalents, and investments on the combined balance sheet per GASB Statement No. 9, and the classifications of deposits and investments presented above per GASB Statement No. 3 is as follows:

	Equity in Pooled Cash and Cash Equivalents	Investme	ents_
GASB Statement No. 9 Investments of the cash management pool:	\$ 2,173,748	\$	-
Investment in STAR Ohio	(328,690)	328,	690
Repurchase agreement	(1,874,662)	1,874,	662
GASB Statement No. 3	<u>\$ (29,604</u> )	<u>\$2,203,</u>	<u>352</u>

# **NOTE 5 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis. Distributions from the second half of the calendar year occur in a new fiscal year and are intended to finance the operations of that year. Property taxes include amounts levied against all real, public utility and tangible (used in business) property located in the District.

Real property taxes and public utility taxes are levied after November 1 on the assessed value listed as of the prior January 1, the lien date. Assessed values are established by state law at 35% of appraised market value.

Public utility property taxes are assessed on tangible personal property, as well as land and improvements. Real property is assessed at 35% of market value and personal property is assessed at varying rates of true value.

Tangible personal property taxes attach as a lien and are levied on January 1 of the current year. Tangible personal property assessments are 25% of true value. The first \$10,000 of assessed value is exempt from taxation. The District receives a state subsidy in lieu of tax revenue, which would otherwise have been collected.

#### NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

## **NOTE 5 - PROPERTY TAXES - (Continued)**

The assessed value upon which the 2001 taxes were collected was \$147,523,920. Agricultural/residential and public utility/minerals real estate represented 85.23% or \$125,730,110 of this total; commercial & industrial real estate represented 7.67% or \$11,311,630 of this total; public utility tangible represented 5.00% or \$7,372,340 of this total and general tangible property represented 2.10% or \$3,109,840 of this total. The voted general tax rate at the fiscal year ended June 30, 2002 was 46.55 per \$1,000.00 of assessed valuation for operations. The voted permanent improvement tax rate at the fiscal year ended June 30, 2002 was \$4.70 per \$1,000.00 of assessed valuation for operations.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due January 20; if paid semi-annually, the first payment is due January 20 with the remainder payable by June 20.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20.

The Warren and Greene County Treasurers collect property tax on behalf of the District. The County Auditor periodically remits to the District its portion of the taxes collected. These tax "advances" are based on statutory cash flow collection rates. Final "settlements" are made each February and August.

Accrued property taxes receivable represent delinquent taxes outstanding and real property, personal property, and public utility taxes which became measurable as of June 30, 2002. Although total property tax collections for the next fiscal year are measurable, they are not (exclusive of advances) intended to finance current year operations. The net receivable (total receivable less amount available intended to finance the current year) is therefore offset by a credit to deferred revenue.

Taxes available for advance and recognized as revenue, but not received by the District prior to June 30, 2002 are reflected as a reservation of fund balance for future appropriations. The District is prohibited by law from appropriating this revenue in accordance with ORC Section 5705.35, since an advance of revenue was not requested or received prior to the fiscal year-end. Available tax advances at June 30, 2002 totaled \$150,624 in the general fund, \$28,138 in the debt service fund and \$11,974 in the permanent improvements fund.

#### NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

## **NOTE 6 - RECEIVABLES**

Receivables at June 30, 2002 consisted of taxes, accounts (billings for user charged services and student fees), accrued interest, and intergovernmental grants (to the extent eligibility requirements have been met by year-end). Intergovernmental grants receivable have been presented as "Due From Other Governments" on the combined balance sheet. Taxes and intergovernmental receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes and the stable condition of state programs.

	Amounts
<u>General Fund</u> Taxes - current and delinquent Accounts receivable	\$3,556,815 1,121
Debt Service Fund Taxes - current and delinquent	655,590
<u>Capital Projects Fund</u> Taxes - current and delinquent	275,388
Special Revenue Fund Accounts receivable	1,206

## **NOTE 7 - FIXED ASSETS**

A summary of the changes in the general fixed asset account group during the fiscal year follows:

	Balance July 1, 2001	Additions	Reductions	Balance June 30, 2002
Land/improvements Buildings Furniture/equipment Vehicles	\$ 1,073,693 12,200,494 3,506,792 442,619	\$ 45,960 71,584 239,575 <u>93,178</u>	\$ - - - (12,000)	\$ 1,119,653 12,272,078 3,746,367 523,797
Total	<u>\$17,223,598</u>	<u>\$450,297</u>	<u>\$(12,000</u> )	<u>\$17,661,895</u>

A summary of the proprietary fixed assets at June 30, 2002 follows:

Furniture and equipment	\$ 154,871
Less: accumulated depreciation	(103,074)
Net fixed assets	<u>\$ 51,797</u>

### NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

## **NOTE 8 - LONG-TERM OBLIGATIONS**

All current obligation bonds outstanding, issued to provide funds for the acquisition and construction of equipment and facilities, are general obligations of the District for which the full faith and credit of the District is pledged for repayment. Accordingly, such unmatured obligations of the District are accounted for in the general long-term obligations account group. Payments of principal and interest relating to these liabilities are recorded as expenditures in the debt service fund. The source of payment is derived from a current 4.80 mill bonded debt tax levy.

A. The following is a description of the District's bonds outstanding as of June 30, 2002:

	Interest	Issue	Maturity	Balance	Datirad in	Bonds Outstanding
Purpose	Rate	_	Date			June 30, 2002
Construction	5.946%	5/22/96	12/01/24	<u>\$7,385,000</u>	<u>\$(210,000</u> )	<u>\$7,175,000</u>

**B.** The following is a summary of the District's future annual debt service requirements to maturity for general obligation bonds:

Year Ending June 30	Principal on General Obligation Improvement Bonds	Interest on General Obligation Improvement Bonds	Total
2003	\$ 235,000	\$ 432,149	\$ 667,149
2004	265,000	418,524	683,524
2005	315,000	402,640	717,640
2006	350,000	384,265	734,265
2007	40,000	373,262	413,262
2008 - 2012	515,000	1,790,686	2,305,686
2013 - 2017	1,200,000	1,518,879	2,718,879
2018 - 2022	2,235,000	986,523	3,221,523
2023 - 2025	2,020,000	192,152	2,212,152
Total	<u>\$7,175,000</u>	<u>\$6,499,080</u>	<u>\$13,674,080</u>

**C.** During the year ended June 30, 2002, the following changes occurred in liabilities reported in the general long-term obligations account group. Compensated absences and the pension obligation payable will ultimately be paid from the fund from which the employee is paid.

#### NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

## **NOTE 8 - LONG-TERM OBLIGATIONS - (Continued)**

	Balance July 1, 2001	Increase	Decrease	Balance June 30, 2002
Compensated absences General obligation bonds Pension obligation	\$ 337,739 7,385,000 57,099	\$ 83,102 	\$ (34,766) (210,000) (57,099)	\$ 386,075 7,175,000 <u>57,938</u>
Total	<u>\$7,779,838</u>	<u>\$141,040</u>	<u>\$(301,865</u> )	<u>\$7,619,013</u>

#### **D.** Legal Debt Margin

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District.

The effects of these debt limitations at June 30, 2002, are a voted debt margin of \$6,340,642 (including available funds of \$238,489) and an unvoted debt margin of \$147,524.

#### **NOTE 9 - RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2002, the District contracted with Nationwide Insurance Company for fleet and general liability insurance, and with Indiana Insurance for property and Inland Marine coverage.

Building and Contents - replacement cost (\$500 deductible)	\$27,890,639
Inland Marine Coverage (\$500 deductible)	Included above
Boiler & Machinery (\$500 deductible)	Included above
Automobile Liability	\$500,000 each accident
Uninsured Motorists	\$500,000
General Liability	
Per occurrence	\$2,000,000
Total per year	\$5,000,000

Settled claims resulting from these risks have not exceeded the commercial insurance coverage in any of the past three fiscal years. There has been no significant reduction in amounts of insurance coverage from fiscal 2001.

#### NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

## **NOTE 9 - RISK MANAGEMENT - (Continued)**

The District provides life insurance and accidental death and dismemberment insurance to most employees through Coresource. Medical/surgical benefits are provided by United Healthcare of Ohio and EPC Benefit Plan Trust. Dental benefits are provided through EPC Dental Plan Trust.

Post employment health care is provided to plan participants or their beneficiaries through the respective retirement systems discussed in Note 12. As such, no funding provisions are required by the District.

#### SOEPC WORKERS' COMPENSATION GROUP RATING

The District pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs. For fiscal year 2002, the school participated in the Southwestern Ohio Educational Purchasing Council group rating plan. The intent of the plan is to achieve the benefit of a reduced premium for the District by its grouping with other participants.

Each participant pays its workers compensation premium to the state based on the group rate. Total savings are calculated and each participants individual performance is compared to the overall savings percentage of the group. A participant will than either receive money from or be required to contribute to the fund. The firm of Integrated Comp. Management handles the administrative, cost control, and actuarial services to the EPC.

## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

## **NOTE 10 - SEGMENT INFORMATION - ENTERPRISE FUNDS**

The District maintains three enterprise funds to account for the operations of Food Service, Recreation and the Latchkey Program. The table below reflects, in a summarized format, the more significant financial data relating to the enterprise funds of the District as of and for the year ended June 30, 2002:

	Food Service	Recreation	Latchkey Program	Total Enterprise Funds
Operating revenue	\$260,749	\$125	\$ 80,750	\$341,624
Depreciation expense	7,016	-	-	7,016
Operating income/(loss)	(42,197)	125	(10,635)	(52,707)
Non-operating revenue: Operating grants Donated federal commodities	51,184 6,448	-	-	51,184 6,448
Net income	16,248	125	(10,635)	5,738
Net working capital	20,568	125	363	21,056
Total assets	109,525	125	6,404	116,054
Total liabilities	37,160	-	6,041	43,201
Contributed capital	52,363	-	-	52,363
Total fund equity	20,002	125	363	20,490
Encumbrances outstanding as of 6/30/02	947	-	100	1,047

## NOTE 11- DEFINED BENEFIT PENSION PLANS

## A. School Employees Retirement System

The District contributes to the School Employees Retirement System of Ohio (SERS), a cost-sharing, multiple-employer defined benefit pension plan administered by the School Employees Retirement Board. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. The report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Columbus, Ohio 43215, or by calling (614) 222-5853.

#### NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

## **NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Plan members are required to contribute 9% of their annual covered salary and the District is required to contribute at an actuarially determined rate, which was 14% for 2002; 5.46% was the portion to fund pension obligations. The contribution rates of plan members and employers are established and may be amended by the School Employees Retirement Board, up to maximum amounts allowed by state statute. The adequacy of the contribution rates is determined annually. The District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2002, 2001, and 2000 were \$173,157, \$154,955, and \$183,170, respectively; 47.77% has been contributed for fiscal year 2002 and 100% for the fiscal years 2001 and 2000. \$90,432 representing the unpaid contribution for fiscal year 2002, is recorded as a liability within the respective funds and the general long-term obligations account group.

#### **B.** State Teachers Retirement System

The District contributes to the State Teachers Retirement System of Ohio (STRS), a costsharing multiple employer public employee retirement system administered by the State Teachers Retirement Board. STRS provides basic retirement benefits, disability, survivor, and health care benefits based on eligible service credit to members and beneficiaries. Benefits are established by Chapter 3307 of the Ohio Revised Code. STRS issues a publicly available financial report that includes financial statements and required supplementary information for STRS. The report may be obtained by writing to the State Teachers Retirement System, 275 East Broad Street, Columbus, Ohio 43215-3771.

Plan members are required to contribute 9.3% of their annual covered salary and the District is required to contribute 14% for 2002; 9.5% was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendation of its consulting actuary, not to exceed statutory maximum rates of 10% for members and 14% for employers. The District's required contributions for pension obligations to STRS for the fiscal years ended June 30, 2002, 2001, and 2000 were \$528,884, \$336,698, and \$620,975, respectively; 83.42% has been contributed for fiscal year 2002 and 100% for the fiscal years 2001 and 2000. \$87,668, representing the unpaid contribution for fiscal year 2002, is recorded as a liability within the respective funds.

## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

# NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)

## C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by SERS or STRS have an option to choose Social Security or SERS/STRS. As of June 30, 2002, certain members of the Board of Education have elected the School Employees Retirement System.

# **NOTE 12 - POSTEMPLOYMENT BENEFITS**

The District provides comprehensive health care benefits to retired teachers and their dependents through STRS, and to retired non-certified employees and their dependents through SERS. Benefits include hospitalization, physicians' fees, prescription drugs, and partial reimbursement of monthly Medicare Part B premiums. Benefit provisions and the obligations to contribute are established by STRS and SERS based on authority granted by state statute. Both STRS and SERS are funded on a pay-as-you-go basis.

The State Teachers Retirement Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS. Most benefit recipients pay a portion of the health care cost in the form of a monthly premium. By Ohio law, the cost of coverage paid from STRS funds shall be included in the employer contribution rate, currently 14 percent of covered payroll. For this fiscal year, the State Teachers Retirement Board allocated employer contributions equal to 4.5 percent of covered payroll to the Health Care Reserve fund. For the District, this amount equaled \$169,998 during fiscal 2002.

STRS pays health care benefits from the Health Care Reserve fund. The balance in the Health Care Reserve fund was \$3.256 billion at June 30, 2001 (the latest information available). For the fiscal year ended June 30, 2001 (the latest information available), net health care costs paid by STRS were \$300.772 million and STRS had 102,132 eligible benefit recipients.

For SERS, coverage is made available to service retirees with 10 or more years of qualifying service credit, and disability and survivor benefit recipients. Members retiring on or after August 1, 1989, with less than 25 years of service credit must pay a portion of their premium for health care. The portion is based on years of service up to a maximum of 75 percent of the premium.

#### NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

## **NOTE 12 - POSTEMPLOYMENT BENEFITS - (Continued)**

For this fiscal year, employer contributions to fund health care benefits were 8.54 percent of covered payroll. In addition, SERS levies a surcharge to fund health care benefits equal to 14 percent of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 2002, the minimum pay has been established at \$12,400. The surcharge, added to the unallocated portion of the 14 percent employer contribution rate, provides for maintenance of the asset target level for the health care fund.

The target level for the health care reserve is 150 percent of annual health care expenses. Expenses for health care at June 30, 2001 (the latest information available), were \$161.440 million and the target level was \$242.2 million. At June 30, 2001 (the latest information available), SERS had net assets available for payment of health care benefits of \$315.7 million and SERS had approximately 50,000 participants receiving health care benefits. For the District, the amount to fund health care benefits, including surcharge, equaled \$118,363 during the 2002 fiscal year.

## **NOTE 13 - BUDGETARY BASIS OF ACCOUNTING**

While reporting financial position, results of operations, and changes in fund balance on the basis of GAAP, the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The Combined Statement of Revenue, Expenditures, and Changes in Fund Balances - Budget and Actual Comparison - All Governmental Fund Types is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, encumbrances are recorded as the equivalent of an expenditure (budget basis) as opposed to a reservation of fund balance for governmental funds (GAAP basis).

## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

## NOTE 13 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the governmental funds are as follows:

	Governmental Fund Types			
	General Fund	Special Revenue Funds	Debt Service Fund	Capital Projects Funds
Budget basis	\$ 470,735	\$(143,691)	\$ 37,610	\$(148,820)
Net adjustment for revenue accruals	(171,375)	792	(38,699)	(24,741)
Net adjustment for expenditure accruals	(17,772)	28,299	-	15,953
Net adjustment for other financing sources/(uses)	(1,182)	-	-	-
Adjustment for encumbrances	85,870	31,483	<u> </u>	171,772
GAAP basis	<u>\$ 366,276</u>	<u>\$ (83,117</u> )	<u>\$ (1,089</u> )	<u>\$ 14,164</u>

## Excess (Deficiency) of Revenues and Other Financing Sources Over/(Under) Expenditures and Other Financing Uses

## **NOTE 14 - CONTINGENCIES**

#### A. Grants

The District receives significant financial assistance from numerous federal, state and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general Fund or other applicable funds; however, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the District at June 30, 2002.

### NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

## **NOTE 14 - CONTINGENCIES - (Continued)**

#### **B.** Litigation

The District is a party to legal proceedings. The District's management is of the opinion that ultimate disposition of these claims and legal proceedings will not have a material effect, if any, on the financial condition of the District.

#### **C. School Funding Decision**

On December 11, 2002, the Ohio Supreme Court issued its latest opinion regarding the state's school funding plan. The decision reaffirmed earlier decisions that Ohio's current school funding plan is unconstitutional.

The Supreme Court relinquished jurisdiction over the case and directed "...the Ohio General Assembly to enact a school funding scheme that is thorough and efficient...". The District is currently unable to determine what effect, if any, this decision will have on its future state funding and its financial operations.

## **NOTE 15 - STATUTORY RESERVES**

The District is required by State law to set-aside certain general fund revenue amounts, as defined by statute, into various reserves. During the fiscal year ended June 30, 2002, the reserve activity was as follows:

	Instructional Materials	Capital <u>Improvements</u>	Budget <u>Stabilization</u>
Set-aside cash balance as of July 1, 2001	\$-	\$ -	\$245,233
Set-aside balance as of July 1, 2001	(105,862)	-	-
Current year set-aside requirement	160,621	160,621	-
Current year offsets	-	(241,972)	-
Qualifying disbursements	(316,441)	(110,965)	
Total	<u>\$(261,682</u> )	<u>\$(192,316</u> )	<u>\$245,233</u>
Amount reserved by statutory requirement	\$ -	\$ -	\$ 71,251
Additional designation by district	<u> </u>	<u> </u>	173,982
Cash balance carried forward to FY 2003	<u>\$ -</u>	<u>\$ -</u>	<u>\$245,233</u>
Set aside balance carried forward to FY2003	<u>\$(261,682</u> )	<u>\$</u>	<u>\$</u>

## NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2002

## **NOTE 15 - STATUTORY RESERVES - (Continued)**

The District set-aside additional money in excess of the requirements for budget stabilization. This amount is presented on the balance sheet as a designation of fund balance, rather than as a reserve, and are therefore not included in restricted assets.

The District had offsets and qualifying disbursements during the year that reduced the instructional materials set-aside amount below zero; this extra amount is being carried forward to reduce the set-aside requirements of future years.

A schedule of the restricted assets at June 30, 2002 follows:

Amount restricted for budget stabilization	<u>\$ 71,251</u>
Total restricted assets	<u>\$ 71,251</u>

## **NOTE 16 - CONTRACTUAL COMMITMENTS**

At June 30, 2002, the District had the following outstanding contractual commitments:

	Balance
Vendor	Remaining
Franklin Cabinets	\$207,054

## NOTE 17 - SUBSEQUENT EVENT

The District had two issues on the November 5, 2002 ballot; a Fine Arts bond issue and a 1% Income Tax levy. Both issues were defeated by the electorate.

This page intentionally left blank.



Auditor of State Betty Montgomery 250 West Court Street Suite 150 E Cincinnati, Ohio 45202 Telephone 513-361-8550 800-368-7419 Facsimile 513-361-8577 www.auditor.state.oh.us

#### INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Wayne Local School District Warren County 659 Dayton Road Waynesville, Ohio 45068

To the Board of Education:

We have audited the financial statements of the Wayne Local School District, Warren County, Ohio (the District), as of and for the year ended June 30, 2002, and have issued our report thereon dated January 29, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2002-10483-01. We also noted an immaterial instance of noncompliance that we have reported to management of the District in a separate letter dated January 29, 2003.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the District's ability to record, process, summarize and report financial data consistent with assertions of management in the financial statements. The reportable condition is described in the accompanying schedule of findings as item 2002-10483-001.

Wayne Local School District Warren County Independent Accountants' Report on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe the reportable condition described above is not a material weakness. We also noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Wayne Local School District in a separate letter dated January 29, 2003.

This report is intended for the information and use of the District's audit committee, elected officials and management, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomeny

Betty Montgomery Auditor of State

January 29, 2003

#### SCHEDULE OF FINDINGS JUNE 30, 2002

#### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2002-10483-001

#### Noncompliance Citation/Reportable Condition

Ohio Rev. Code, Section 5705.41(D), provides that no subdivision or taxing unit shall make any contract or give any order involving the expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision that the amount required to meet the obligation has been lawfully appropriated for such purpose and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances. This certificate need be signed only by the subdivision's fiscal officer. Every contract made without such a certificate shall be void, and no warrant shall be issued in payment of any amount due thereon. This section also provides for two exceptions to the above requirement:

- A. Then and Now Certificates If no certificate is furnished as required, upon receipt of the fiscal officer's certificate that a sufficient sum was, both at the time of the contract or order and at the time of the certificate, appropriated and free of any previous encumbrances, the Board of Education may authorize the issuance of a warrant in payment of amount due upon such contract or order by resolution within thirty (30) days from the receipt of such certificate.
- B. If the amount involved is less than one thousand dollars (\$1,000), the treasurer may authorize payment through a Then and Now Certificate without affirmation of the Board of Education, if such expenditure is otherwise valid.

Of the expenditures tested, seventeen percent (17%) were initiated without obtaining the prior certification of the District Treasurer. These uncertified commitments did not meet the exception criteria described above and they were not properly encumbered. This procedure is not only required by Ohio law, but it is also a key control in the disbursement process. Without proper certification of funds, disbursements could be made in excess of authorized appropriations. Every effort should be made by the Wayne Local School District to properly utilize the encumbrance method of accounting by certifying funds prior to commitment. In instances when prior certifications are not practical, "then and now" certifications should be made.

This page intentionally left blank.

## SCHEDULE OF PRIOR AUDIT FINDINGS JUNE 30, 2001

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> :
2001-10483-01	Ohio Rev. Code, Section 5705.41(D), expenditures were not properly encumbered or certified.	No	Reissued as Finding 2002-10483-01



Auditor of State Betty Montgomery 88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514 800-282-0370

Facsimile 614-466-4490

# WAYNE LOCAL SCHOOL DISTRICT

# WARREN COUNTY

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED FEBRUARY 20, 2003