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# INDEPENDENT ACCOUNTANTS' REPORT

Windsor Township Morgan County P.O. Box 65 Stockport, Ohio 43787-0065

To the Board of Trustees:

We have audited the accompanying financial statements of Windsor Township, Morgan County, Ohio (the Township), as of and for the years ended December 21, 2002 and 2001. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of Windsor Township, Morgan County, as of December 31, 2002 and 2001, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 3, 2003 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

743 E. State St. / Athens Mall Suite B / Athens, OH 45701 Telephone: (740) 594-3300 (800) 441-1389 Fax: (740) 594-2110 www.auditor.state.oh.us Windsor Township Morgan County Independent Accountants' Report Page 2

This report is intended solely for the information and use of the audit committee, management, the Board of Trustees and other officials authorized to receive this report under Section 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery

Betty Montgomery Auditor of State

April 3, 2003

#### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2002

	Governmental Fund Types							
	General		Special Revenue		Debt Service		Totals (Memorandum Only)	
Cash Receipts: Local Taxes Intergovernmental Earnings on Investments Other Revenue	\$	18,524 18,447 708 3,370	\$	58,071 56,185 1,211 909	\$	14,289	\$	76,595 88,921 1,919 4,279
Total Cash Receipts		41,049		116,376		14,289		171,714
Cash Disbursements: Current: General Government Public Safety Public Works Health Debt Service: Redemption of Principal Interest and Fiscal Charges		27,533 12,627		30,407 84,893 547		10,174 1,213		27,533 30,407 84,893 13,174 10,174 1,213
Total Cash Disbursements		40,160		115,847		11,387		167,394
Total Cash Receipts Over/(Under) Cash Disbursements		889		529		2,902		4,320
Other Financing Receipts/(Disbursements): Other Financing Disbursements		(74)						(74)
Total Other Financing Receipts/(Disbursements)		(74)		0		0		(74)
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements Fund Cash Balances, January 1		815 2,034		529 80,418		2,902 3,485		4,246 85,937
Fund Cash Balances, December 31	\$	2,849	\$	80,947	\$	6,387	\$	90,183

The notes to the financial statements are an integral part of this statement.

#### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2001

	Governmental Fund Types						
	General		Special Revenue		Debt Service		Totals norandum Only)
Cash Receipts:							
Local Taxes	\$	17,657	\$	63,072	\$	40.070	\$ 80,729
Intergovernmental		22,564		66,388		13,873	102,825
Earnings on Investments Other Revenue		2,191 325		3,103 1,795			5,294
Other Revenue		323		1,795			 2,120
Total Cash Receipts		42,737		134,358		13,873	 190,968
Cash Disbursements:							
Current:		20.054					20.054
General Government Public Safety		38,254		28.479			38,254 28,479
Public Vorks				101,283			101,283
Health		12,481		101,205			12,481
Debt Service:		12,401					12,401
Redemption of Principal						12,196	12,196
Interest and Fiscal Charges						1,856	1,856
Capital Outlay		132				,	 132
Total Cash Disbursements		50,867		129,762		14,052	 194,681
Total Cash Receipts Over/(Under) Cash Disbursements		(8,130)		4,596		(179)	 (3,713)
Other Financing Receipts and (Disbursements):							
Transfers-In		(0.4)		24			24
Transfers-Out		(24) 345				345	(24) 690
Advances-In Advances-Out		345 (345)				345 (345)	(690)
Other Receipts		(345)				(345)	(090)
Other Disbursements		(249)					(249)
		(210)					 (210)
Total Other Financing Receipts/(Disbursements)	-	(239)		24		0	 (215)
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements							
and Other Financing Disbursements		(8,369)		4,620		(179)	(3,928)
Fund Cash Balances, January 1		10,403		75,798		3,664	 89,865
Fund Cash Balances, December 31	\$	2,034	\$	80,418	\$	3,485	\$ 85,937

The notes to the financial statements are an integral part of this statement.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# A. Description of the Entity

Windsor Township, Morgan County (the Township), is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides road and bridge maintenance, cemetery maintenance and fire protection services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

# B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

# C. Cash and Investments

The Township Clerk invests all available funds of the Township in an interest-bearing checking account.

# D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

# 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

# 2. Special Revenue Funds

These funds are used to account for proceeds from specific sources that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

*Gasoline Tax Fund* - This fund receives gasoline tax money to pay for constructing, maintaining and repairing Township roads.

*Motor Vehicle License Tax Fund* - This fund receives motor vehicle license tax to pay for constructing, maintaining, and repairing Township roads.

*Fire Fund* - This fund receives property tax money to provide fire protection services.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. Fund Accounting (Continued)

# 2. Special Revenue Funds (Continued)

*Road and Bridge Fund* - This fund receives property tax money for maintaining the Township's roads and bridges.

# 3. Debt Service Fund

This fund is used to accumulate resources for the payment of bonds and note indebtedness. The Township had the following Debt Service Fund:

*Note Retirement Fund* - This fund receives a portion of the Township's gasoline tax monies to retire the principal and interest on debt associated with equipment purchases.

# E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

# 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

# 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

# 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year. The Township did not properly encumber all commitments required by Ohio law.

A summary of 2002 and 2001 budgetary activity appears in Note 3.

# F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's basis of accounting.

# 2. EQUITY IN POOLED CASH

The Township maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash at December 31 was as follows:

	 2002	2001		
Demand deposits	\$ 90,183	\$	85,937	

**Deposits:** Deposits are insured by the Federal Deposit Insurance Corporation.

# 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2002 and 2001 follows:

2002 Budgeted vs. Actual Receipts						
	Budgeted		Actual			
Fund Type	Receipts		Receipts		Variance	
General	\$	49,238	\$	41,049	\$	(8,189)
Special Revenue		135,713		116,376		(19,337)
Debt Service		14,289		14,289		0
Total	\$	199,240	\$	171,714	\$	(27,526)

2002 Budgeted vs. Actual Budgetary Basis Expenditures							
	Appropriation Budgetary						
Fund Type		Authority		penditures	Variance		
General	\$	47,436	\$	39,269	\$	8,167	
Special Revenue		164,091		116,813		47,278	
Debt Service		17,774		11,387		6,387	
Total	\$	229,301	\$	167,469	\$	61,832	

2001 Budgeted vs. Actual Receipts							
	Budgeted		Actual				
Fund Type	Receipts		Receipts		Variance		
General	\$	46,920	\$	43,116	\$	(3,804)	
Special Revenue		128,007		134,382		6,375	
Debt Service		13,873		14,218		345	
Total	\$	188,800	\$	191,716	\$	2,916	

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

# 3. BUDGETARY ACTIVITY (Continued)

2001 Budgeted vs. Actual Budgetary Basis Expenditures							
	Appropriation		B	udgetary			
Fund Type	Authority		Expenditures		Variance		
General	\$	55,881	\$	50,547	\$	5,334	
Special Revenue		163,195		130,700		32,495	
Debt Service		14,052		14,397		(345)	
Total	\$	233,128	\$	195,644	\$	37,484	

#### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

# 5. DEBT

Debt outstanding at December 31, 2002 was as follows:

	P	rincipal	Interest Rate
	<u>^</u>	10.000	
General Obligation Notes	\$	10,936	5.45% - 5.50%

The general obligation notes were issued to finance the purchase of a truck and to construct a township garage be used for Township road maintenance. The full faith and credit of the Township has been pledged to repay the debt.

Amortization of the above debt, including interest, is scheduled as follows:

Year Ending December 31:	General Obligation Notes			
2003 2004	\$	8,217 3,500		
Total	\$	11,717		

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

### 6. RETIREMENT SYSTEM

The Township's elected officials and employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2002 and 2001, members of PERS members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries. The Township has paid all employer contributions required through December 31, 2002.

#### 7. RISK MANAGEMENT

#### **Risk Pool Membership**

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty Coverage

OTARMA retains casualty risks up to \$250,000 per claim, including loss adjustment expenses. Claims exceeding \$250,000 are reinsured with APEEP up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Governments can elect additional coverage, from \$2,000,000 to \$10,000,000, from the General Reinsurance Corporation.

If losses exhaust OTARMA's retained earnings, APEEP covers OTARMA losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

#### Property Coverage

OTARMA retains property risks, including automobile physical damage, up to \$10,000 on any specific loss with an annual aggregate of \$700,000 for 2001 and \$1,250,000 for 2002. The Travelers Indemnity Company reinsures losses exceeding \$10,000 if the annual aggregate is reached and all specific losses exceeding \$100,000. APEEP's Operating Fund and Guarantee Fund pay for losses and loss adjustment expenses should they exceed operating contributions.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

# 7. RISK MANAGEMENT (Continued)

#### **Financial Position**

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31:

Casualty Coverage	2002		 2001
Assets Liabilities	\$	23,757,036 9,197,512	\$ 23,703,776 9,379,003
Retained Earnings	\$	14,559,524	\$ 14,324,773
Property Coverage	2001		 2001
Assets Liabilities	\$	6,596,996 1,204,326	\$ 5,011,131 647,667
Retained Earnings	\$	5,392,670	\$ 4,363,464



# INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Windsor Township Morgan County P.O. Box 65 Stockport, Ohio 43787-0065

To the Board of Trustees:

We have audited the accompanying financial statements of Windsor Township, Morgan County, Ohio (the Township), as of and for the years ended December 31, 2002 and 2001, and have issued our report thereon dated April 3, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under *Government Auditing Standards*, which are described in the accompanying Schedule of Findings as items 2002-41058-001 and 2002-41058-002. We also noted certain immaterial instances of noncompliance that we have reported to management of the Township in a separate letter dated April 3, 2003.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

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This report is intended solely for the information and use of the audit committee, management, and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery

Betty Montgomery Auditor of State

April 3, 2003

### SCHEDULE OF FINDINGS DECEMBER 31, 2002 AND 2001

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2002-001

### Noncompliance Citation – Finding for Adjustment

Ohio Rev. Code Section 505.24 states that the Board of Township Trustees shall be paid from the Township General Fund or from such other Township funds in such proportions as the Board may specify by resolution. The salary resolution must allocate the salary distribution from various funds in the same proportion as the Trustees' service bears to the activities supported by such funds, as determined by the Board.

During our audit, we noted the Trustees were paid a combined total of \$21,636 in 2001. In 2001, 100% of the Board of Trustees' salaries were paid from the Gasoline Tax Fund, Motor Vehicle License Tax Fund and Road and Bridge Fund. In 2002, we noted the Trustees were paid a combined total of \$22,284. In 2002, 8% of the Trustees' salaries were paid from the General Fund and 92% paid from the Gasoline Tax Fund, Motor Vehicle License Tax Fund, and Road and Bridge Fund. There was no resolution in effect which indicated that Board of Trustees' salaries should be paid from any fund other than the General Fund.

The Trustees believed that at least 96% of their salaries should be paid from the Gasoline Tax Fund, Motor Vehicle License Tax Fund and Road and Bridge Fund based upon the estimated level of service provided by the Board of Trustees during the audit period. Based upon this percentage, a combined total of \$891 in 2002 and \$864 in 2001 should have been paid from the General Fund. The General Fund overpaid its share by \$966 for 2002.

In accordance with the foregoing facts, and pursuant to Ohio Rev. Code Section 505.24, a Finding for Adjustment for monies incorrectly expended is hereby issued against the General Fund in the amount of \$864 and in favor of the Gasoline Tax Fund, Motor Vehicle License Tax Fund and Road and Bridge Fund in the amount of \$288 each as of December 31, 2001. A Finding for Adjustment for monies incorrectly expended is hereby issued against the Gasoline Tax Fund, Motor Vehicle License Tax Fund and Road and Bridge Fund in the amount of \$288 each as of December 31, 2001. A Finding for Adjustment for monies incorrectly expended is hereby issued against the Gasoline Tax Fund, Motor Vehicle License Tax Fund and Road and Bridge Fund in the amount of \$322 each and in favor of the General Fund for \$966 as of December 31, 2002.

These adjustments are reflected in the accompanying financial statements.

# FINDING NUMBER 2002-002

# Noncompliance Citation

Ohio Rev. Code Section 5705.41(D) states that no subdivision or taxing unit shall make any contract or order any expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision that the amount required to meet the same has been lawfully appropriated for such purpose and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrance. Every such contract made without such a certificate shall be null and void and no warrant shall be issued in payment of any amount due thereon.

# SCHEDULE OF FINDINGS DECEMBER 31, 2002 AND 2001 (Continued)

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

### FINDING NUMBER 2002-002 (Continued)

# **Noncompliance Citation (Continued)**

Ohio Rev. Code Section 5705.41(D) (Continued)

The following exceptions to this basic requirement are provided by statute:

- "Then and Now Certificate": This exception provides that, if the fiscal officer can certify that both at the time that the contract or order was made and at the time that he is completing his certification, sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the taxing authority can authorize the drawing of a warrant. The taxing authority has 30 days from the receipt of such certificate to approve payment by resolution or ordinance. If approval is not made within 30 days, there is no legal liability on the part of the subdivision or taxing district.
- Amounts of less than \$1,000 may be paid by the fiscal officer without such affirmation of the taxing authority upon completion of the "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the taxing authority.

Of the expenditures tested, 74% in 2001 and 15% in 2002 did not have the prior certification of the Township Clerk.

We recommend the Township officials and employees obtain the prior certification of the Township Clerk before an obligation is incurred.



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# WINDSOR TOWNSHIP

# **MORGAN COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED AUGUST 14, 2003