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#### INDEPENDENT ACCOUNTANTS' REPORT

Knox Township Columbiana County 23876 Center Road Homeworth, Ohio 44634

To the Board of Trustees:

We have audited the accompanying financial statements of Knox Township, Columbiana County (the Township) as of and for the years ended December 31, 2003 and 2002. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

The Township's financial transactions were processed using the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* considers this service to impair the independence of the Auditor of State to conduct the audit of the Township because the Auditor of State designed, developed, implemented, and, as requested, operates UAN. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to provide UAN service, and Ohio Revised Code §§ 117.11(B) and 115.56 mandate the Auditor of State to audit Ohio governments.

We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the Township as of December 31, 2003 and 2002, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

Knox Township Columbiana County Independent Accountants' Report Page 2

In accordance with *Government Auditing Standards*, we have also issued our report dated August , 2004 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

This report is intended solely for the information and use of the management, Board of Trustees, and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

**Betty Montgomery** Auditor of State

Betty Montgomeny

September 30, 2004

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2003

	Governmental Fund Types			T-4-1-	
	General	Special Revenue	Debt Service	Totals (Memorandum Only)	
Cash Receipts: Local Taxes Intergovernmental Special Assessments Licenses, Permits and Fees Fines, Forfeitures, and Penalties Earnings on Investments Other Receipts	\$48,422 136,352 9,925 3,452 554 622	\$294,666 142,080 5,971 3,445 87 920	\$24,000	\$367,088 278,432 5,971 13,370 3,452 641 1,542	
Total Cash Receipts	199,327	447,169	24,000	670,496	
Cash Disbursements: Current: General Government Public Safety Public Works Health Debt Service: Redemption of Principal Interest and Fiscal Charges Capital Outlay  Total Cash Disbursements	87,950 34,538 28,529 151,017	172,101 190,989 4,333 516 367,939	24,000 2,970 26,970	87,950 172,101 225,527 32,862 24,000 2,970 516 545,926	
Total Receipts Over/(Under) Disbursements  Other Financing Receipts and (Disbursements): Transfers-In Transfers-Out	(2,970)	79,230	2,970	2,970 (2,970)	
Total Other Financing Receipts/(Disbursements)	(2,970)		2,970		
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	45,340	79,230		124,570	
Fund Cash Balances, January 1	10,539	115,094	18,000	143,633	
Fund Cash Balances, December 31	\$55,879	\$194,324	\$18,000	\$268,203	
Reserves for Encumbrances, December 31	\$0	\$1,425	\$0	\$1,425	

# STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - NONEXPENDABLE TRUST FUND FOR THE YEAR ENDED DECEMBER 31, 2003

	Fiduciary Fund Type
	Nonexpendable Trust
Operating Cash Receipts: Interest	\$23_
Total Operating Cash Receipts	23_
Fund Cash Balances, January 1	2,540
Fund Cash Balances, December 31	<u>\$2,563</u>
Reserve for Encumbrances, December 31	\$0_

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2002

	Governmental Fund Types				
	General	Special Revenue	Debt Service	Totals (Memorandum Only)	
Cash Receipts:					
Local Taxes Intergovernmental Special Assessments	\$43,118 65,772	\$297,432 135,284 5,944	\$18,000	\$358,550 201,056 5,944	
Licenses, Permits, and Fees Fines, Forfeitures, and Permits Earnings on Investments	9,809 3,715 756	3,970 25 130		13,779 3,740 886	
Other Receipts	2,510	2,300		4,810	
Total Cash Receipts	125,680	445,085	18,000	588,765	
Cash Disbursements: Current:					
General Government Public Safety	86,300	198,224		86,300 198,224	
Public Works Health	45,336 16,160	217,274 5,453		262,610 21,613	
Debt Service: Redemption of Principal			12,000	12,000	
Interest and Fiscal Charges Capital Outlay	52,032	1,264	1,853	1,853 53,296	
Total Cash Disbursements	199,828	422,215	13,853	635,896	
Total Receipts Over/(Under) Disbursements	(74,148)	22,870	4,147	(47,131)	
Other Financing Receipts and (Disbursements): Proceeds from Sale of Public Debt:					
Sale of Notes	36,000			36,000	
Transfers-In Transfers-Out	(1,853)		1,853	1,853 (1,853)	
Total Other Financing Receipts/(Disbursements)	34,147		1,853	36,000	
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements					
and Other Financing Disbursements	(40,001)	22,870	6,000	(11,131)	
Fund Cash Balances, January 1	50,223	92,224	12,000	154,447	
Fund Cash Balances, December 31	\$10,222	\$115,094	\$18,000	<u>\$143,316</u>	
Reserves for Encumbrances, December 31	\$980	\$6,859	\$0	\$7,839	

# STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - NONEXPENDABLE TRUST FUND FOR THE YEAR ENDED DECEMBER 31, 2002

	Fiduciary Fund Type
	Nonexpendable Trust
Operating Cash Receipts: Interest	\$40_
Total Operating Cash Receipts	40
Fund Cash Balances, January 1	2,500
Fund Cash Balances, December 31	\$2,540
Reserve for Encumbrances, December 31	\$0_

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

Knox Township, Columbiana County, (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides general governmental services including road and bridge maintenance and cemetery maintenance. The Township contracts with the Columbiana County Sheriff's department to provide security of persons and property. The Township contracts with both the Homeworth Volunteer Fire Company and the North Georgetown Volunteer Fire Company to provide fire protection services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### **B.** Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash and Investments

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

Certificates of deposit are valued at cost.

#### D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

#### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Fund Accounting (Continued)

#### 2. Special Revenue Funds (Continued)

Road and Bridge Fund - This fund receives property tax money for constructing, maintaining and repairing Township roads and bridges.

*Police Special Levy Fund* – This fund receives property tax money restricted to providing police protection throughout the Township.

#### 3. Debt Service Funds

The debt service fund is used to accumulate resources for the payment of bonds and note indebtedness. The General Bond (Note) Retirement Fund accounts for the retirement of the general obligation notes.

#### 4. Fiduciary Funds (Nonexpendable Fund)

These funds are used to account for resources restricted by legally binding trust agreements. The Township had the following significant fiduciary fund:

Cemetery Bequest Fund – This fund is a nonexpendable trust fund that utilizes interest revenues for the upkeep and maintenance of the cemetery. The principal must remain intact.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. Budgetary Process (Continued)

#### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2003 and 2002 budgetary activity appears in Note 3.

#### F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's basis of accounting.

#### 2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	2003	2002
Demand deposits	\$268,779	\$143,892
Certificates of deposit	1,987_	1,964
Total deposits	270,766	145,856

**Deposits:** Deposits are either insured by the Federal Depository Insurance Corporation, or collateralized by the financial institution's public entity deposit pool.

#### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2003 and 2002 follows:

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

#### 3. BUDGETARY ACTIVITY (Continued)

2003	Budgeted	vs A	Actual	Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$192,800	\$199,327	\$6,527
Special Revenue	438,603	447,169	8,566
Debt Service	27,500	26,970	(530)
Fiduciary	140	23	(117)
Total	\$659,043	\$673,489	\$14,446

2003 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$203,022	\$153,987	\$49,035
Special Revenue	552,100	369,364	182,736
Debt Service	29,000	26,970	2,030
Total	\$784,122	\$550,321	\$233,801

2002 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$187,843	\$161,680	(\$26,163)
Special Revenue	434,145	445,085	10,940
Debt Service	14,000	19,853	5,853
Fiduciary	115	40	(75)
Total	\$636,103	\$626,658	(\$9,445)

2002 Budgeted vs. Actual Budgetary Basis Expenditures

Appropriation	Budgetary	
Authority	Expenditures	Variance
\$241,062	\$202,661	\$38,401
528,665	429,074	99,591
14,000	13,853	147
\$783,727	\$645,588	\$138,139
	Authority \$241,062 528,665 14,000	Authority Expenditures \$241,062 \$202,661 528,665 429,074 14,000 13,853

Ohio Revised Code § 5705.41(D) – The Township did not properly certify expenditures or properly encumber all purchase orders as required by this section.

#### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

#### 4. PROPERTY TAX – (Continued)

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### 5. DEBT

2002

Total

Debt outstanding at December 31, 2003 was as follows:

	Principal	Interest Rate
General Obligation Notes (Dump Truck)	\$12,000	5.25%
General Obligation Notes (Dump Truck)	24,000	4.75%
Total	\$36,000	

The General Obligation Note was issued in 2002 to finance the purchase a Dump Truck for \$36,000 to be used within the Township. The note will be repaid in annual installments of \$12,000, plus interest, over 3 years.

The General Obligation Note was issued in 2001 to finance the purchase a Dump Truck for \$36,000 to be used within the Township. The note will be repaid in annual installments of \$12,000, plus interest, over 3 years.

The general obligation notes are solely collateralized by the Township's taxing authority.

General Obligation

Amortization of the above debt, including interest, is scheduled as follows:

	Notes	
Year ending December 31:		
2004	\$25,770	
2005	12,570	
Total	\$38,340	
	General	General
	Obligation	Obligation
	Notes	Notes
Year Ending December 31:		
2001	\$12,630	\$13,140

\$12.630

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

#### 6. RETIREMENT SYSTEMS

The Township's employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2003 and 2002, PERS members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries for 2003 and 2002. The Township has paid all contributions required through December 31, 2003.

#### 7. RISK MANAGEMENT

#### Risk Pool Membership

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio local governments. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty Coverage

OTARMA retains casualty risks up to \$250,000 per claim, including loss adjustment expenses. OTARMA pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Governments can elect additional coverage, from \$2,000,000 to \$10,000,000 from the General Reinsurance Corporation.

If losses exhaust OTARMA=s retained earnings, APEEP covers OTARMA losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

#### **Property Coverage**

OTARMA retains property risks, including automobile physical damage, up to \$100,000 on any specific loss with an annual aggregate of \$1,250,000 for 2002. There is no aggregate for 2003 and future accident years. Beginning in 2003, OTARMA retains property risks, including automobile physical damage, up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity Company reinsures losses exceeding \$100,000. APEEP's Guarantee Fund pays losses and loss adjustment expenses exceeding operating contributions.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA=s primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective township.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

#### 7. RISK MANAGEMENT (Continued)

#### **Risk Pool Membership (Continued)**

#### Financial Position

OTARMA=s financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31.

Casualty Coverage	<u>2003</u>	<u>2002</u>
Assets	\$27,792,223	\$23,757,036
Liabilities	(11,791,300)	<u>(9,197,512)</u>
Retained earnings	<u>\$16,000,923</u>	<u>\$14,559,524</u>

Property Coverage	2003	2002
Assets	\$6,791,060	\$6,596,996
Liabilities	<u>(750,956)</u>	(1,204,326)
Retained earnings	<u>\$6,040,104</u>	<u>\$5,392,670</u>

#### 8. PRIOR PERIOD ADJUSTMENT

In fiscal year 2003 the Township voided a check listed as outstanding on 12/31/02 by recording the following adjustment to fund the General Fund cash balance:

Fund Type	 12/31/02 Fund Cash Balances		<u>Adjustments</u>		1/1/03 Fund Cash Balances	
General	\$ 10,222	\$	317	\$	10,539	

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### INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Knox Township Columbiana County 23876 Center Road Homeworth, Ohio 44634

To the Board of Trustees:

We have audited the financial statements of Knox Township (the Township) as of and for the years ended December 31, 2003 and 2002, and have issued our report thereon dated September 30, 2004, wherein we noted that the Township's financial transactions were processed using the Auditor of State's Uniform Accounting Network (UAN). Government Auditing Standards considers this service to impair the independence of the Auditor of State to conduct the audit of the Township because the Auditor of State designed, developed, implemented, and, as requested, operates UAN. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards* which is described in the accompanying schedule of finding as item 2003-001. We also noted certain immaterial instances of noncompliance that we have reported to management of the Township in a separate letter dated September 30, 2004.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

Voinovich Government Center / 242 Federal Plaza W. / Suite 302 / Youngstown, OH 44503 Telephone: (330) 797-9900 (800) 443-9271 Fax: (330) 797-9949 www.auditor.state.oh.us Knox Township Columbiana County Independent Accountants' Report on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended solely for the information and use of the management and Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

**Betty Montgomery** Auditor of State

Butty Montgomery

September 30, 2004

#### SCHEDULE OF FINDINGS DECEMBER 31, 2003 AND 2002

### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2003-001**

#### **Noncompliance Citation**

Ohio Revised Code § 5705.41(D) states that no subdivision shall make any contract or order any expenditure of money unless the certificate of the fiscal officer is attached. The fiscal officer must certify that the amount required to meet such a commitment has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrance. The amount so certified shall be recorded against the applicable appropriation account.

This section also provides two exceptions to the above requirements:

- A. Then and Now Certificate If no certificate is furnished as required, upon receipt of the fiscal officer's certificate that a sufficient sum was, both at the time of the contract or order and at the time of the certificate, appropriated and free of any previous encumbrances, the Township may authorize the issuance of a warrant in payment of the amount due upon such contract or order by resolution within 30 days from the receipt of such certificate, if such expenditure is otherwise valid.
- B. If the amount involved is less than three thousand dollars (one thousand dollars prior to April 7, 2003), the fiscal officer issues a then and now certificate, but may authorize it to be paid without the affirmation of the Board of Trustees.

Incurring obligations prior to the fiscal officer=s certification of the availability of funds to pay such obligations could result in the Village spending more than what was appropriated. We noted that in year 2003 there were a total of 10 out of the 30 items tested in which the purchase orders were dated subsequent to the invoice date. We noted that in year 2002 there were a total of 12 out of the 30 items tested in which the purchase orders were dated subsequent to the invoice date.

We recommend that the Township implement policies and procedures to ensure that purchase orders including the fiscal officer's certification are issued prior to the obligation of monies.



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## KNOX TOWNSHIP

**COLUMBIANA COUNTY** 

**CLERK'S CERTIFICATION** 

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED NOVEMBER 4, 2004