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# INDEPENDENT ACCOUNTANTS' REPORT

Village of Roaming Shores Ashtabula County PO Box 237 2500 Hayford Road Roaming Shores, Ohio 44084

To the Village Council:

We have audited the accompanying financial statements of the Village of Roaming Shores (the Village), Ashtabula County as of and for the years ended December 31, 2003 and December 31, 2002. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Village prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the Village as of December 31, 2003 and December 31, 2002, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 12, 2004 on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

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Village of Roaming Shores Ashtabula County Independent Accountants' Report Page 2

This report is intended solely for the information and use of the audit committee, management, Village Council and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery

Betty Montgomery Auditor of State

May 12, 2004

#### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2003

	Governmental Fund Types			_
	General	Special Revenue	Debt Service	Totals (Memorandum Only)
Cash Receipts:				
Property Tax and Other Local Taxes	\$93,951		\$31,263	\$125,214
Intergovernmental Receipts	20,645	64,538		85,183
Fines, Licenses, and Permits	16,007			16,007
Earnings on Investments	11,629	1,047		12,676
Miscellaneous	60,171	670		60,841
Total Cash Receipts	202,403	66,255	31,263	299,921
Cash Disbursements:				
Current:				
Security of Persons and Property	168,045			168,045
Public Health Services	18,803			18,803
Community Environment	12,901			12,901
Transportation		48,758		48,758
General Government	51,023			51,023
Debt Service:			40.004	40.004
Principal Payments			40,224	40,224
Interest Payments	1 407	0.050	46,393	46,393
Capital Outlay	1,497	2,350		3,847
Total Cash Disbursements	252,269	51,108	86,617	389,994
Total Receipts Over/(Under) Disbursements	(49,866)	15,147	(55,354)	(90,073)
Other Financing Receipts and (Disbursements):				
Transfers-In			35,245	35,245
Sale of Fixed Assets	1,800			1,800
Total Other Financing Receipts/(Disbursements)	1,800		35,245	37,045
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements	(48.066)	15 147	(20, 100)	(52.028)
and Other Financing Disbursements	(48,066)	15,147	(20,109)	(53,028)
Fund Cash Balances, January 1	195,834	97,447	290,066	583,347
Fund Cash Balances, December 31	\$147,768	\$112,594	\$269,957	\$530,319

#### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL PROPRIETARY AND SIMILAR FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2003

	Proprietary Fund Types	Fiduciary Fund Type	
	Enterprise	Agency	Totals (Memorandum Only)
Operating Cash Receipts: Charges for Services	\$868,635		\$868,635
<b>Operating Cash Disbursements:</b> Personal Services Contractual Services Supplies and Materials Capital Outlay	199,541 66,449 406,731 23,260		199,541 66,449 406,731 23,260
Total Operating Cash Disbursements	695,981		695,981
Operating Income/(Loss)	172,654		172,654
Non-Operating Cash Receipts: Property Tax and Other Local Taxes Intergovernmental Receipts Sale of Fixed Assets Other Non-Operating Receipts	56,997 7,409 1,276	50	56,997 7,409 1,276 50
Total Non-Operating Cash Receipts	65,682	50	65,732
Non-Operating Cash Disbursements: Debt Service	205,294		205,294
Excess of Receipts Over/(Under) Disbursements Before Interfund Transfers and Advances	33,042	50	33,092
Transfers-In Transfers-Out	245,133 (280,378)		245,133 (280,378)
Net Receipts Over/(Under) Disbursements	(2,203)	50	(2,153)
Fund Cash Balances, January 1	709,214	786	710,000
Fund Cash Balances, December 31	\$707,011	\$836	\$707,847
Reserve for Encumbrances, December 31	\$90,092		\$90,092

#### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2002

	Governmental Fund Types				
	General	Special Revenue	Debt Service	Capital Projects	Totals (Memorandum Only)
Cash Receipts:					
Property Tax and Other Local Taxes	\$84,336		\$75,325		\$159,661
Intergovernmental Receipts	28,891	64,316	9,746	18,985	121,938
Fines, Licenses, and Permits Earnings on Investments	11,747 20,938	1,632			11,747 22,570
Miscellaneous	20,938 57,459	1,650			59,109
Total Cash Receipts	203,371	67,598	85,071	18,985	375,025
Cash Disbursements:					
Current:					
Security of Persons and Property	167,472				167,472
Public Health Services Leisure Time Activities	18,799				18,799 0
Community Environment	10,770				10.770
Transportation	,	84,524			84,524
General Government	45,606				45,606
Debt Service: Principal Payments			38,918		38,918
Interest Payments			49,053		49,053
Capital Outlay	25,531	665	.0,000	18,985	45,181
Total Cash Disbursements	268,178	85,189	87,971	18,985	460,323
Total Receipts Over/(Under) Disbursements	(64,807)	(17,591)	(2,900)		(85,298)
Other Financing Receipts and (Disbursements): Transfers-In			36,599		36,599
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	(64,807)	(17,591)	33,699		(48,699)
Fund Cash Balances, January 1	260,641	115,038	256,367		632,046
Fund Cash Balances, December 31	\$195.834	\$97.447	\$290.066		\$583.347

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL PROPRIETARY AND SIMILAR FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2002

	Proprietary Fund Types	Fiduciary Fund Type	
	Enterprise	Agency	Totals (Memorandum Only)
Operating Cash Receipts: Charges for Services	\$800,775		\$800,775
<b>Operating Cash Disbursements:</b> Personal Services Contractual Services Supplies and Materials Capital Outlay	170,868 69,845 357,188 153,524		170,868 69,845 357,188 153,524
Total Operating Cash Disbursements	751,425		751,425
Operating Income/(Loss)	49,350		49,350
Non-Operating Cash Receipts: Property Tax and Other Local Taxes Intergovernmental Receipts Proceeds from Notes and Bonds	55,867 7,280 <u>133,553</u>		55,867 7,280 133,553
Total Non-Operating Cash Receipts Non-Operating Cash Disbursements: Debt Service	<u> </u>		<u>196,700</u> 149,410
Excess of Receipts Over/(Under) Disbursements Before Interfund Transfers and Advances	96,640		96,640
Transfers-In Transfers-Out	248,081 (284,680)		248,081 (284,680)
Net Receipts Over/(Under) Disbursements	60,041		60,041
Fund Cash Balances, January 1	649,173	786	649,959
Fund Cash Balances, December 31	\$709,214	\$786	\$710,000
Reserve for Encumbrances, December 31	\$7.800		\$7.800

### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2003-2002

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# A. Description of the Entity

The Village of Roaming Shores, Ashtabula County, (the Village) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly-elected six-member Council. The Village provides water and sewer utilities, park operations, and police. The Village contracts with Rome and Morgan Township's to provide fire protection services.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

# B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash and Investments

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

Investments in STAR Ohio are recorded at share values reported by the mutual fund.

#### D. Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

#### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Fund

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Fund:

*Street Construction, Maintenance and Repair Fund* - This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining and repairing Village streets.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2003-2002 (Continued)

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### 3. Debt Service Funds

These funds are used to accumulate resources for the payment of bonds and note indebtedness. The Village had the following significant debt service funds:

*General Obligation Fund* – This fund is used to pay the note for improving the Village's streets.

*General Obligation Fund #2* – This fund receives property taxes to improve the Village's waterworks system.

#### 4. Capital Project Fund

This fund is used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Village had the following significant capital project fund:

*OPWC Fund* – This fund receives money from the State to improve the Village's infrastructure.

#### 5. Enterprise Funds

These funds account for operations that are similar to private business enterprises where management intends that the significant costs of providing certain goods or services will be recovered through user charges. The Village had the following significant Enterprise Funds:

*Water Fund* - This fund receives charges for services from residents to cover the cost of providing this utility.

*Sewer Fund* - This fund receives charges for services from residents to cover the cost of providing this utility.

#### 6. Fiduciary Funds (Agency Funds)

Funds for which the Village is acting in an agency capacity are classified as agency funds. The Village has established an Unclaimed Money fund.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

## 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2003-2002 (Continued)

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

# 3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2003 and 2002 budgetary activity appears in Note 3.

# F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

# G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave Unpaid leave is not reflected as a liability under the Village's basis of accounting.

#### 2. EQUITY IN POOLED CASH AND INVESTMENTS

The Village maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	2003	2002
Demand deposits	\$344,708	\$166,199
STAR Ohio (Investments)	893,458	1,127,148
Total deposits and investments	\$1,238,166	\$1,293,347

**Deposits:** Deposits are either (1) insured by the Federal Depository Insurance Corporation, or (2) collateralized by the financial institution's public entity deposit pool.

**Investments:** Investments in STAR Ohio are not evidenced by securities that exist in physical or book-entry form.

# NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2003-2002 (Continued)

# 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending 2003 and 2002 follows:

2003 Budgeted vs. Actual Receipts			
	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$200,000	\$204,203	\$4,203
Special Revenue	65,000	66,255	1,255
Debt Service	66,250	66,508	258
Enterprise	1,410,875	1,179,450	(231,425)
Fiduciary		50	50
Total	\$1,742,125	\$1,516,466	(\$225,659)

2003 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$290,725	\$252,269	\$38,456
Special Revenue	102,200	51,108	51,092
Debt Service	86,618	86,617	1
Enterprise	1,505,272	1,271,745	233,527
Fiduciary	0	0	0
Total	\$1,984,815	\$1,661,739	\$323,076

2002 Budgeted vs. Actual Receipts			
	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$222,385	\$203,371	(\$19,014)
Special Revenue	66,700	67,598	898
Debt Service	105,600	121,670	16,070
Capital Projects	0	18,985	18,985
Enterprise	1,337,318	1,245,556	(91,762)
Total	\$1,732,003	\$1,657,180	(\$74,823)

2002 Budgeted vs. Actual Budgetary Basis Expenditures			
	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$315,025	\$268,178	\$46,847
Special Revenue	121,700	85,189	36,511
Debt Service	87,972	87,971	1
Capital Projects	23,000	18,985	4,015
Enterprise	1,294,876	1,193,315	101,561
Total	\$1,842,573	\$1,653,638	\$188,935

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2003-2002 (Continued)

# 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Village Council. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

# 5. DEBT

Debt outstanding at December 31, 2003 was as follows:

	Principal	Interest Rate
Ohio Water Development Authority Loan	\$1,859,169	4.16-6.56%
General Obligation Bonds	228,000	7.13%
Mortgage Revenue Bonds	1,003,000	7.13%
Total	\$3,090,169	

The Village has 2 Ohio Water Development Authority (OWDA) loans relating to water and sewer plant expansion projects that were mandated by the Ohio Environmental Protection Agency. The OWDA has approved up to \$527,230 and \$1,517,060 respectfully in loans to the Village for these projects. The loans will be repaid in semiannual installments of \$25,009 and \$56,238 including interest, over 20 years. The scheduled payments below will be adjusted to reflect any revisions in amounts actually borrowed. The loan is collateralized by water and sewer receipts. The Village has agreed to set utility rates sufficient to cover OWDA debt service requirements.

The General Obligation Bonds and Mortgage Revenue Bonds relate to acquiring and improving an existing sanitary sewer system and waterworks system, and are backed by the full faith of the taxing authority. General Obligation Bonds are for 30 years and the Mortgage Revenue Bonds are for 40 years.

#### NOTES TO THE FINANCIAL STATEMENTS FOR THE YEARS ENDED DECEMBER 31, 2003-2002 (Continued)

# 5. DEBT (Continued)

Amortization of the above debt, including interest, is scheduled as follows:

		General Obligation	Mortgage Revenue
	OWDA Loan	Bonds	Bonds
Year ending December 31:			
2004	\$162,495	\$35,245	\$93,393
2005	162,495	33,891	93,825
2006	162,495	32,538	93,115
2007	162,495	31,184	93,334
2008	162,495	29,830	93,410
Subsequent Years	1,893,569	170,905	1,493,160
Total	\$2,706,044	\$333,593	\$1,960,237

# 6. RETIREMENT SYSTEMS

The Village's law enforcement officers belong to the Ohio Police and Fire Pension Funds (OP&F). Other full-time employees belong to the Public Employees Retirement System (PERS) of Ohio. OP&F and PERS are cost-sharing, multiple-employer plans. These plans provide retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2003 and 2002, OP&F participants contributed 10% of their wages. The Village contributed an amount equal to 19.5% of police participant wages. PERS members contributed 8.5% of their wages. The Village contributed an amount equal to 13.55% of participants' gross salaries. The Village has paid all contributions required through December 31, 2003.

# 7. RISK MANAGEMENT

#### **Commercial Insurance**

The Village has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.

The Village provides health insurance coverage for its full time employees through a private carrier.



# REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of Roaming Shores Ashtabula County PO Box 237 2500 Hayford Road Roaming Shores, Ohio 44084

To the Village Council:

We have audited the accompanying financial statements of the Village of Roaming Shores (the Village), Ashtabula County as of and for the years ended December 31, 2003 and December 31, 2002, and have issued our report thereon dated May 12, 2004. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# Compliance

As part of obtaining reasonable assurance about whether the Village's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted one immaterial instance of noncompliance that we have reported to management of the Village in a separate letter dated May 12, 2004.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Village's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Village in a separate letter dated May 12, 2004.

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This report is intended solely for the information and use of the audit committee, management and Village Council, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery

Betty Montgomery Auditor of State

May 12, 2004



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# VILLAGE OF ROAMING SHORES

# ASHTABULA COUNTY

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED JUNE 3, 2004