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#### INDEPENDENT ACCOUNTANTS' REPORT

Williamsburg Township Clermont County 4025 Alexander Lane Batavia, Ohio 45103

To the Board of Trustees:

We have audited the accompanying financial statements of Williamsburg Township, Clermont County, Ohio (the Township), as of and for the years ended December 31, 2003 and 2002. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

The Township's financial transactions were processed using the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* considers this service to impair the independence of the Auditor of State to conduct the audit of the Township because the Auditor of State designed, developed, implemented, and, as requested, operates UAN. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code, Section 117.101, requires the Auditor of State to provide UAN services, and Ohio Revised Code, Section 117.11(B) and 115.56, mandate the Auditor of State to audit Ohio governments.

We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Township as of December 31, 2003 and 2002, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

Williamsburg Township Clermont County Independent Accountants' Report Page 2

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In accordance with *Government Auditing Standards*, we have also issued our report dated September 1, 2004 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

This report is intended solely for the information and use of the audit committee, management, the Board and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

**Betty Montgomery** Auditor of State

September 1, 2004

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2003

	Governmental Fund Types					
	General	Special Revenue	Debt Service	Capital Projects	Fiduciary Funds	Totals (Memorandum Only)
Cash Receipts: Local Taxes Intergovernmental Charges for Services Licenses, Permits, and Fees Fines, Forfeitures, and Penalties	\$85,630 111,362 5,489 3,770	\$384,827 147,407 62,608 34,196	\$53,427	\$0	\$0	\$523,884 258,769 62,608 39,685 3,770
Earnings on Investments Other Revenue	5,106 143	3,404 18,245			191	8,701 18,388
Total Cash Receipts	211,500	650,687	53,427	0	191	915,805
Cash Disbursements: Current:						
General Government Public Safety Public Works Health Debt Service:	158,750 60,000 22,233 200	3,098 400,737 151,292 44,031				161,848 460,737 173,525 44,231
Redemption of Principal Interest and Fiscal Charges Capital Outlay	4,131	6,400 1,058 115,465	41,516 4,414	472		47,916 5,472 120,068
Total Cash Disbursements	245,314	722,081	45,930	472	0	1,013,797
Total Receipts Over/(Under) Disbursements	(33,814)	(71,394)	7,497	(472)	191	(97,992)
Other Financing Receipts: Proceeds from Sale of Public Debt: Sale of Notes Sale of Fixed Assets Other Sources		70,000 20,000 8,405				70,000 20,000 8,405
Total Other Financing Receipts	0	98,405	0	0	0	98,405
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	(33,814)	27,011	7,497	(472)	191	413
Fund Cash Balances, January 1	166,575	626,613	249	472	8,053	801,962
Fund Cash Balances, December 31	\$132,761	\$653,624	\$7,746	\$0	\$8,244	\$802,375

The notes to the financial statements are an integral part of this statement.

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2002

	Governmental Fund Types				Tatala	
	General	Special Revenue	Debt Service	Capital Projects	Fiduciary Funds	Totals (Memorandum Only)
Cash Receipts: Local Taxes Intergovernmental Charges for Services Licenses, Permits, and Fees Fines. Forfeitures, and Penalties	\$71,176 69,766 4,664 4,342	\$351,740 133,237 57,170 33,903	\$47,917	\$0	\$0	\$470,833 203,003 57,170 38,567 4,342
Earnings on Investments Other Revenue	9,812 71	4,008 12,330			311	13,820 12,712
Total Cash Receipts	159,831	592,388	47,917	0	311	800,447
Cash Disbursements: Current: General Government Public Safety Public Works Health	152,512 55,711 41,637	4,628 327,697 118,501 41,939				157,140 383,408 160,138 41,939
Debt Service: Redemption of Principal Interest and Fiscal Charges Capital Outlay	6,781	45,313	41,516 6,400	2,715		41,516 6,400 54,809
Total Cash Disbursements	256,641	538,078	47,916	2,715	0	845,350
Total Receipts Over/(Under) Disbursements	(96,810)	54,310	1	(2,715)	311	(44,903)
Other Financing Receipts: Proceeds from Sale of Public Debt: Sale of Fixed Assets Other Sources	1,800 2,963	5,815				1,800 8,778
Total Other Financing Receipts	4,763	5,815	0	0	0	10,578
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements					-	
and Other Financing Disbursements	(92,047)	60,125	1	(2,715)	311	(34,325)
Fund Cash Balances, January 1	258,622	566,488	248	3,187	7,742	836,287
Fund Cash Balances, December 31	<u>\$166,575</u>	\$626,613	\$249	\$472	\$8,053	\$801,962

The notes to the financial statements are an integral part of this statement.

## NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

Williamsburg Township, Clermont County, Ohio (the Township), is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services. The Township contracts to provide fire services to Jackson Township in Clermont County and emergency medical services to Sterling Township in Brown County. The Township contracts with Clermont County to provide law enforcement service through the Sheriff's Office.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

## **B.** Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash and Investments

Investments are included in fund cash balances. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively. Certificates of deposit are valued at cost.

#### D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

#### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

*Emergency Medical Services Fund* - This fund receives tax monies for ambulance runs to provide emergency medical services to residents inside the Township and charges to provide emergency medical services to Jackson Township.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

*Fire District Fund* - This fund receives tax monies to provide fire protection to residents inside the Township and charges to provide fire protection to Sterling Township.

#### 3. Debt Service Funds

The debt service fund is used to accumulate resources for the payment of bonds and note indebtedness. The Township had the following significant Debt Service Funds.

General Obligation Retirement Fund - This fund receives tax monies and accounts for the debt payment related to the General Obligation Debt.

# 4. Capital Project Funds

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Township had the following significant capital project funds.

Permanent Improvement Fund – This fund received money from the Proceeds of Building Renovation Notes were used to renovate a building purchased for emergency medical services.

## 5. Fiduciary Funds

These funds are used to account for resources restricted by legally binding trust agreements. The Township had the following significant fiduciary funds.

*Mina White Cemetery Bequest* - This fund receives interest for the care and maintenance of the cemetery.

## E. Budgetary Process

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

## NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated. The Township did not encumber all commitments required by Ohio law, however, as of December 31, 2002 and 2003 there were not material outstanding commitments.

A summary of 2003 and 2002 budgetary activity appears in Note 3.

# F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave Unpaid leave is not reflected as a liability under the Township's basis of accounting.

# 2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	2003	2002
Demand deposits	\$561,528	\$463,909
Savings Account	232,603	
Certificates of deposit	8,244	338,053
Total deposits	802,375	801,962

**Deposits:** Deposits are either insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

#### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 2003 and 2002 follows:

2003 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$176,117	\$211,500	\$35,383
Special Revenue	582,399	749,092	166,693
Debt Service	45,930	53,427	7,497
Fiduciary	280	191	(89)
Total	\$804,726	\$1,014,210	\$209,484

## NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

# 3. BUDGETARY ACTIVITY (Continued)

	Appropriation	Budgetary	_
Fund Type	Authority	Expenditures	Variance
General	\$343,708	\$245,314	\$98,394
Special Revenue	1,201,469	722,081	479,388
Debt Service	45,930	45,930	0
Capital Projects	472	472	0
Fiduciary	8,300	0	8,300
Total	\$1,599,879	\$1,013,797	\$586,082

2002 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$188,555	\$164,594	(\$23,961)
Special Revenue	593,535	598,203	4,668
Debt Service	47,917	47,917	0
Fiduciary	420	311	(109)
Total	\$830,427	\$811,025	(\$19,402)

2002 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	_
Fund Type	Authority	Expenditures	Variance
General	\$472,725	\$256,641	\$216,084
Special Revenue	1,140,267	538,078	602,189
Debt Service	47,917	47,916	1
Capital Projects	3,185	2,715	470
Fiduciary	8,025	0	8,025
Total	\$1,672,119	\$845,350	\$826,769

#### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

#### 5. DEBT

Debt outstanding at December 31, 2003 was as follows:

	Principal	Interest Rate
Building Renovation Notes, Series 1998	\$30,000	4.65%
Fire Truck Acquisition Notes, Series 2001	23,032	5.12%
Life Squad Notes, Series 2003	63,600	4.00%
Total	\$116,632	

The Building Renovation Notes, Series 1998 were issued September 1, 1998 to finance the cost of renovating a building purchased during the audit period. The note will be repaid over six years with not less than the principal amount of \$30,000 being paid annually. The final note will mature on November 1, 2004. The building will be used to provide emergency medical services. These are general obligations of the Township.

The Fire Truck Acquisition Notes, Series 2001 were issued June 1, 2002 to finance the purchase of a fire truck. The note will be paid over five years and mature December 1, 2005. These are general obligations of the Township.

The Township issued \$70,000 in Township Fire Department Equipment Bonds dated July 10, 2003, to finance the purchase of a life squad. The bond will be paid over five years and mature June 1, 2008. These are general obligations of the Township.

Amortization of the above debt, including interest, is scheduled as follows:

	Building Renovation Notes	Fire Truck Acquisition Note	Life Squad Note
Year ending December 31:			
2004	30,698	12,548	15,614
2005		11,958	15,582
2006			15,528
2007			15,652
2008			7,752
Total	\$30,698	\$24,506	\$70,128

#### 6. RETIREMENT SYSTEMS

The Township's certified Fire Fighters belong to the Police and Fire Pension Fund (OP&F). Other employees belong to the Public Employees Retirement System (PERS) of Ohio. OP&F and PERS are cost-sharing, multiple-employer plans. These plans provide retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2003 and 2002, members of OP&F participants contributed 10% of their wages. The Township contributed an amount equal to 24% of their wages to OP&F. PERS members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries for 2003 and 2002. The Township has paid all contributions required through December 31, 2003.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

#### 7. RISK MANAGEMENT

#### **Risk Pool Membership**

The Government belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio local governments. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty Coverage

OTARMA retains casualty risks up to \$250,000 per claim, including loss adjustment expenses. OTARMA pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Governments can elect additional coverage, from \$2,000,000 to \$10,000,000 from the General Reinsurance Corporation.

If losses exhaust OTARMA's retained earnings, APEEP covers OTARMA losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

## **Property Coverage**

OTARMA retains property risks, including automobile physical damage, up to \$100,000 on any specific loss with an annual aggregate of \$1,250,000 for 2002. There is no aggregate for 2003 and future accident years. Beginning in 2003, OTARMA retains property risks, including automobile physical damage, up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity Company reinsures losses exceeding \$100,000. APEEP's Guarantee Fund pays losses and loss adjustment expenses exceeding operating contributions.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective township.

#### Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31 2003 and 2002:

Casualty Coverage	<u>2003</u>	2002
Assets	\$27,792,223	\$23,757,036
Liabilities	(11,791,300)	(9,197,512)
Retained earnings	<u>\$16,000,923</u>	<u>\$14,559,524</u>

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

# 7. RISK MANAGEMENT (Continued)

Property Coverage	<u>2003</u>	2002
Assets	\$6,791,060	\$6,596,996
Liabilities	(750,956)	(1,204,326)
Retained earnings	<u>\$6,040,104</u>	<u>\$5,392,670</u>

## 8. SUBSEQUENT EVENT

The Township issued a note for \$125,000 in June, 2004 to fund the expansion of the fire house.

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# INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Williamsburg Township Clermont County 4025 Alexander Lane Batavia. Ohio 45103

To the Board of Trustees:

We have audited the accompanying financial statements of Williamsburg Township, Clermont County, Ohio (the Township), as of and for the years ended December 31, 2003 and 2002, and have issued our report thereon dated September 1, 2004, wherein we noted that the Township's financial transactions were processed using the Auditor of state's Uniform Accounting Network (UAN). *Government Auditing Standards* considers this service to impair the independence of the Auditor of State to conduct the audit of the Township because the Auditor of State designed, developed, implemented and, as requested, operates UAN. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance that we have reported to management of the Township in a separate letter dated September 1, 2004.

## **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted certain matters involving the internal control over financial reporting that does not require inclusion in this report, that we have reported to management of the Township in a separate letter dated September 1, 2004.

Williamsburg Township Clermont County Independent Accountants' Report on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended solely for the information and use of the audit committee, management, and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

**Betty Montgomery** Auditor of State

Betty Montgomeny

September 1, 2004

# SCHEDULE OF PRIOR AUDIT FINDINGS FISCAL YEAR END 2003 AND 2002

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> :
2001-40413-001	Township did not establish internal control procedures over third-party administrator for ambulance billings.	Yes.	The entity began monitoring the billing service organization.



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## **WILLIAMSBURG TOWNSHIP**

## **CLERMONT COUNTY**

## **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED SEPTEMBER 28, 2004