**SINGLE AUDIT** 

FOR THE YEAR ENDED DECEMBER 31, 2004



Board Members Community Mental Health and Recovery Board of Licking and Knox Counties 1435-B West Main St. Newark, OH 43055

We have reviewed the Independent Auditor's Report of the Community Mental Health and Recovery Board of Licking and Knox Counties, Licking County, prepared by Wilson, Shannon & Snow, Inc., for the audit period January 1, 2004 through December 31, 2004. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Community Mental Health and Recovery Board of Licking and Knox Counties is responsible for compliance with these laws and regulations.

Betty Montgomery

BETTY MONTGOMERY Auditor of State

April 12, 2005



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### REPORT OF INDEPENDENT ACCOUNTANTS

Board Members Community Mental Health and Recovery Board Licking and Knox Counties 1435-B West Main Street Newark Ohio, 43055

We have audited the accompanying financial statements of the Community Mental Health and Recovery Board, Licking and Knox Counties, Ohio (the Board) as of and for the year ended December 31, 2004. These financial statements are the responsibility of the Board's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the Board prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the fund cash balances and reserve for encumbrances of the Community Mental Health and Recovery Board, Licking and Knox Counties, as of December 31, 2004, and its cash receipts and disbursements for the year then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 25, 2005 on our consideration of the Board's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

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Community Mental Health and Recovery Board Licking and Knox Counties Independent Accountant's Report Page 2

Our audit was conducted for the purpose of forming an opinion on the financial statements of the Board taken as a whole. The accompanying schedule of federal awards expenditures is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is not a required part of the financial statements. The information for the schedule has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated, in all material respects in relation to the financial statements taken as a whole.

Wilson Shanna E Sur, Dre.

February 25, 2005 Newark, Ohio

# STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2004

	Governmental Fund Types		
	General	Capital Projects	Totals (Memorandum Only)
Cash Receipts:			
Taxes	\$ 2,988,320	\$ -	\$ 2,988,320
Intergovernmental	10,504,879	<u>-</u>	10,504,879
Total Cash Receipts	13,493,199	-	13,493,199
Cash Disbursements:			
Current:			
Salaries	404,871	-	404,871
Supplies	28,938	-	28,938
Equipment	23,155	-	23,155
Contracts - System	56,721	-	56,721
Contracts - Services	11,330,110	-	11,330,110
Unemployment	1,774	-	1,774
Grants	311,476	-	311,476
Medicare	5,796	-	5,796
Rentals	43,346	-	43,346
Travel	6,517	-	6,517
Public Employee's Retirement	47,716	-	47,716
Worker's Compensation	3,235	-	3,235
Hospitalization	36,611	-	36,611
Utilities	21,105	-	21,105
Printing/Marketing	119,083	-	119,083
Medicaid Out of County Services	999,267	-	999,267
Professional Services	140,759	-	140,759
Other	54,312		54,312
Total Disbursements	13,634,792		13,634,792
Total Receipts Over Disbursements	(141,593)	-	(141,593)
Other Financing Receipts			
Reimbursements	484,108	-	484,108
Total Other Financing Receipts	484,108		484,108
Excess of Cash Receipts and Other Financing			
Receipts Over Cash Disbursements			
and Other Financing Disbursements	342,515	-	342,515
Fund Cash Balances, January 1, 2004	4,671,644	417,914	5,089,558
Fund Cash Balances, December 31, 2004	\$ 5,014,159	\$ 417,914	\$ 5,432,073
Reserves for Encumbrances, December 31, 2004	\$ 120,169	\$ -	\$ 120,169

The notes to the financial statements are an integral part of this statement.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Description of the Entity

The Community Mental Health and Recovery Board, Licking and Knox Counties, Ohio (the Board) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Board is made up of eighteen members and provides alcohol, drug addiction, and mental health services and programs to citizens of Knox and Licking counties. These services are provided primarily through contracts with private and public agencies.

The Licking County Auditor serves as fiscal agent for the Board.

The Board's management believes these financial statements present all activities for which the Board is financially accountable.

### **B.** Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash

As required by Ohio Revised Code, the Board's cash is held by the Licking County Treasurer, who acts as custodian for the Board's money. The Board's assets are held in the County's cash and investment pool, and are valued at the County Treasurer's reported carrying amount.

### D. Fund Accounting

The Board uses fund accounting to segregate cash and investments that are restricted as to use. The Board classifies its funds into the following types:

#### **General Fund**

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004

(Continued)

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### D. Fund Accounting (Continued)

### **Capital Project Fund**

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through trust funds). The Board had the following significant Capital Project Fund:

River Valley Fund – This fund is to be used for the expansion or repairs of system facilities.

### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

### **Appropriations**

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year-end.

#### **Estimated Resources**

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

### **Encumbrances**

The Ohio Revised Code requires the Board to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year-end are carried over, and need not be reappropriated.

A summary of 2004 budgetary activity appears in Note 2.

### F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### G. Unpaid Vacation and Sick Leave

Employees are entitled to cash payments for unused vacation upon separation of services and sick leave upon retirement. Unpaid vacation and sick leave are not reflected as liabilities under the basis of accounting used by the Board.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004

(Continued)

#### 2. BUDGETARY ACTIVITY

Budgetary activity for the year ended December 31, 2004 follows:

2004 Budgeted	vs. Actual	Receipts
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Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$12,530,202	\$13,977,307	\$1,147,105
Total	\$12,530,202	\$13,977,307	\$1,147,105

2004 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$14,296,359	\$13,754,961	\$ 541,398
Total	\$14,296,359	\$13,754,961	\$ 541,398

#### 3. PROPERTY TAX

Real property taxes become a lien on January 1 preceeding the October 1 date for which rates are adopted by the Board. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by February 14. If the property owner elects to make semiannual payments, the first half is due February 14. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the respective County.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The applicable County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Board.

#### 4. RETIREMENT SYSTEMS

The Board's employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2004, PERS members contributed 8.5% of their gross salaries. The Board contributed an amount equal to 13.55% of participants' gross salaries. The Board has paid all contributions required through December 31, 2004.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004

(Continued)

#### 5. RISK MANAGEMENT

The Board has obtained commercial insurance for the following risks:

- Comprehensive property and general liability
- Errors and omissions

The Board also provides health insurance and dental and vision coverage to full-time employees through a private carrier.

### 6. CONTINGENT LIABILITIES

Amounts received from grantor agencies are subject to audit and adjustment by the grantor, principally the federal government. Any disallowed costs may require refunding to the grantor. Amounts which may be disallowed, if any, are not presently determinable. However, based on prior experience, management believes such refunds, if any, would not be material.

#### 7. DEBT

The changes in the Board's debt during fiscal year 2004 were as follows:

Balance at 12/31/03	\$ 415,600
Payments during 2004	12,438
Balance at 12/31/04	\$ 403,162

Principal requirements to retire the aforementioned mortgages with the Ohio Department of Mental Health (ODMH) are as follows:

	Payments
2005	\$ 12,438
2006	12,438
2007	12,438
2008	12,438
2009	12,438
2010-2014	62,188
2015-2019	62,188
2020-2024	62,188
2025-2029	62,188
2030-2034	62,188
2035-2039	26,588
2040-2041	3,444
	\$ 403,162

The Board has three mortgages with ODMH for The Main Place and River Valley facilities. The terms of the mortgages are 40 year loans with fixed amount annual payments that are paid to ODMH through reduction payments reimbursed to the Board.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004

(Continued)

#### 8. RELATED PARTY TRANSACTIONS

The Board has allowed The Main Place, a provider agency of the Board, to use a building free of rent since September 1986. The Board has allowed the River Valley facility to use a building free of rent since November 1995. River Valley is a resident complex that Moundbuilders Guidance Center, a provider agency of the Board, uses to house program participants.

#### 9. REPAYMENT OF LOANS

Prior to 2004, the Board loaned monies to provider agencies to remedy cash flow problems. However, in March 2004 the Board changed this policy to comply with Ohio law, and any subsequent monies to provider agencies will be considered advances or grants. Repayment plans were also implemented in 2004. Methods of repayment included cash payments to the Board from the provider agency, or the provider agency could provide verification that services were rendered by the provider agency that were not previously reimbursed by the Board. Balances owed to the Board as of December 31, 2004 are as follows:

Agency	Balance at 12/31/2003	Payments <u>Received</u>	Amount Forgiven For <u>Services Performed</u>	Balance at 12/31/2004
Spencer House	\$ 25,000	\$ -	\$25,000	\$ -
Pathways	100,000	49,674	50,326	-
Moundbuilders	238,344	<u>-</u> _	238,344	<u>-</u> _
	\$363,344	\$ <u>49,674</u>	\$ <u>313,670</u>	\$

#### 10. OPERATING LEASES

The Board currently leases various office space and equipment including communication equipment and copiers. The terms of noncancellable leases are all 60 months and began on various dates. Future minimum payments are as follows:

2005	\$ 37,596
2006	36,438
2007	35,280
2008	29,588
	\$ 138,902

Rental expense for the year ending December 31, 2004 totaled \$39,091.

# SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2004

Federal Grantor / Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Expenditures
U.S. DEPARTMENT OF EDUCATION  Passed Through Ohio Department of Alcohol and Drug Addiction Serv	ices:		
Safe and Drug-Free Schools and Communities State Grant	DFSCA-P-04	84.186	\$ 70,652
Total U.S. Department of Education			70,652
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES			
Substance Abuse and Mental Health Services Administration Grant		93.243	426,872
Passed Through Ohio Department of Mental Health:			
Social Services Block Grant	MH-26-04	93.667	203,162
Children's Health Insurance Program	MC-26-04	93.767	180,106
Medical Assistance Program	MC-26-04	93.778	3,610,436
Block Grants for Community Mental Health Services	BG-26-04	93.958	182,614
Passed Through Ohio Department of Alcohol and Drug Addiction Serv	ices:		
State Incentive Grant - Federal SIG	SIG-P-04	93.243	99,289
Children's Health Insurance Program	MC-26-04	93.767	71,324
Medical Assistance Program	MC-26-04	93.778	375,154
Block Grant for Prevention and Treatment of Substantive Abuse	P-04 & T-04	93.959	980,445
Total U.S. Department of Health and Human Services			6,129,402
Total Expenditures of Federal Awards			\$ 6,200,054

The accompanying notes to this schedule are an integral part of this schedule.

# NOTES TO SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2004

#### **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Schedule of Federal Awards Expenditures (the Schedule) summarizes activity of the Board's federal award programs. The schedule has been prepared on the cash basis of accounting.

#### **NOTE B - SUBRECIPIENTS**

The Board passes through certain Federal assistance received from the Ohio Department of Alcohol & Drug Addiction Services and the Ohio Department of Mental Health to other governments or not-for-profit agencies (subrecipients). As described in Note A, the Board records expenditures of Federal awards to subrecipients when paid in cash.

The subrecipient agencies have certain compliance responsibilities related to administering these Federal Programs. Under Federal Circular A-133, the Board is responsible for monitoring subrecipients to help assure that Federal awards are used for authorized purposes in compliance with laws, regulations and the provisions of contracts or grant agreements, and that performance goals are achieved.

#### **NOTE C - MATCHING REQUIREMENTS**

Certain Federal programs require that the Board contribute non-Federal funds (matching funds) to support the Federally-funded programs. The Board has complied with the matching requirements. The expenditure of non-Federal matching funds is not included on the Schedule.



# REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Board Members Community Mental Health and Recovery Board Licking and Knox Counties 1435-B West Main Street Newark, Ohio 43055

We have audited the financial statements of the Community Mental Health and Recovery Board, Licking and Knox Counties, Ohio (the Board) as of and for the year ended December 31, 2004, and have issued our report thereon dated February 25, 2005. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Board's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Board's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the finance committee and management of the Board, the Auditor of State, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

February 25, 2005 Newark, Ohio

Wilson Shanna E Sur, Du.

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# REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Board Members Community Mental Health and Recovery Board Licking and Knox Counties 1435-B West Main Street Newark, Ohio 43055

#### Compliance

We have audited the compliance of the Community Mental Health and Recovery Board, Licking and Knox Counties, Ohio (the Board) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that are applicable to each of its major federal programs for the year ended December 31, 2004. The Board's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the Board's management. Our responsibility is to express an opinion on the Board's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Board's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Board's compliance with those requirements.

In our opinion, the Board complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended December 31, 2004.

### **Internal Control Over Compliance**

The management of the Board is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the Board's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

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Community Mental Health and Recovery Board Report on Compliance With Requirements Applicable to Each Major Federal Program and Internal Control Over Compliance In Accordance With OMB Circular A-133 Page 2

Wilson, Shuma ESaw, Dre.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that are considered to be material weaknesses.

This report is intended for the information and use of the finance committee and management of the Board, the Auditor of State, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

February 25, 2005 Newark, Ohio

### SCHEDULE OF FINDINGS OMB CIRCULAR A-133 § .505 DECEMBER 31, 2004

### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under §.510?	No
(d)(1)(vii)	Major Programs (list):	Medical Assistance Program - CFDA # 93.778; Block Grant for Prevention and Treatment of Substance Abuse – CFDA #93.959
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

### 3. FINDINGS FOR FEDERAL AWARDS

None



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# COMMUNITY MENTAL HEALTH & RECOVERY BOARD OF LICKING AND KNOX COUNTIES

### **LICKING COUNTY**

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED MAY 5, 2005