CLOVERLEAF LOCAL SCHOOL DISTRICT

Basic Financial Statements For Fiscal Year Ended June 30, 2004



Auditor of State Betty Montgomery

Board of Education Cloverleaf Local School District 8525 Friendsville Road Lodi, Ohio 44254

We have reviewed the Independent Auditor's Report of the Cloverleaf Local School District, Medina County, prepared by Rea & Associates, Inc., for the audit period July 1, 2003 to June 30, 2004. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Cloverleaf Local School District is responsible for compliance with these laws and regulations.

Betty Montgomeny

BETTY MONTGOMERY Auditor of State

January 7, 2005

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Cloverleaf Local School District Basic Financial Statements

Basic Financial Statements Fiscal Year Ended June 30, 2004

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Rea & Associates, Inc.

December 9, 2004

The Board of Education Cloverleaf Local School District Lodi, Ohio 44254

INDEPENDENT AUDITOR'S REPORT

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Cloverleaf Local School District, as of and for the year ended June 30, 2004, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2004, and the respective changes in financial position where applicable thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with "Government Auditing Standards," we have also issued our report dated December 9, 2004 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with "Government Auditing Standards" and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis on pages 3 through 14 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Kea & Associates, Inc.

Management's Discussion and Analysis For the fiscal year ended June 30, 2004 Unaudited

This discussion and analysis of Cloverleaf Local School District's (the School District) financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2004. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

Financial Highlights

Key financial highlights for 2004 are as follows:

• Net assets of governmental activities increased \$126,188, representing a 2% increase from fiscal year 2003.

• General revenues accounted for \$22,574,434 in revenue or 87% of all revenues. Program specific revenues in the form of charges for services, and operating grants, contributions and interest accounted for \$3,258,720, or 13% of total revenues of \$25,833,154.

• Capital assets, net of depreciation, decreased \$144,198 over the prior fiscal year. The primary cause to the decrease was the recognition of depreciation expense, which exceeded the net amount of capital assets purchases and disposals.

• The School District had \$25,706,966 in expenses related to governmental activities; only \$3,258,720 of these expenses was offset by program specific charges for services, and operating grants, contributions and interest. General revenues of \$22,574,434 contributed to support these programs.

Using this Annual Financial Report

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand Cloverleaf Local School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net assets and statement of activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longerterm view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements present how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other nonmajor funds presented in total in one column. In the case of Cloverleaf Local School District, the general fund and permanent improvements capital project fund are by far the most significant funds.

Management's Discussion and Analysis For the fiscal year ended June 30, 2004 Unaudited

Reporting the School District as a Whole

Statement of Net Assets and the Statement of Activities

While these statements contain information about the large number of funds used by the School District to provide programs and activities, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2004?" The statement of net assets and the statement of activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the School District as a whole the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's current property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the statement of net assets and the statement of activities, the School District's activities are considered to be all governmental activities:

Governmental Activities - Most of the School District's programs and services are reported here including instruction, support services, operation of non-instructional services, extracurricular activities and food service operations.

The government-wide financial statements begin on page 16.

Reporting the School District's Most Significant Funds

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The School District uses fund accounting to ensure compliance with finance-related legal requirements. The School District uses many funds to account for financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's only major governmental funds are the general fund and permanent improvements capital project fund.

Management's Discussion and Analysis For the fiscal year ended June 30, 2004 Unaudited

Governmental Funds Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the statement of net assets and the statement of activities) and governmental funds is reconciled in the financial statements.

Information presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balance for the major funds. Data from the other governmental funds are combined into a single, aggregated presentation.

The School District adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget. The governmental fund financial statements begin on page 18.

Fiduciary Funds These funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the School District's own programs. Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund financial statements begin on page 23.

Notes to the Financial Statements The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements begin on page 25.

The School District as a Whole

Recall that the statement of net assets provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net assets for 2004 compared to 2003:

Management's Discussion and Analysis For the fiscal year ended June 30, 2004 Unaudited

Table 1

14	Die	1
Net	Ass	ets

	1 (0/ 1100000	
	<u>Government</u>	al Activities
	<u>2004</u>	<u>2003</u>
<u>Assets:</u>		
Current and other assets	\$ 12,952,164	\$ 13,098,306
Capital assets, net of depreciation	9,265,537	9,409,735
Total assets	22,217,701	22,508,041
Liabilities:		
Other liabilities	13,008,725	13,440,313
Long-term liabilities	1,490,060	1,475,000
Total liabilities	14,498,785	14,915,313
<u>Net Assets:</u>		
Invested in capital assets, net of debt	9,241,182	9,326,017
Restricted	975,831	608,259
Unrestricted	(2,498,097)	(2,341,548)
Total net assets	\$ 7,718,916	\$ 7,592,728

The overall increase in net assets of \$126,188, or 2%, was achieved as a result of management's efforts to reduce current operating costs in order to accumulate resources that will slightly offset the future budgeted deficits.

Capital assets, net of related debt reported on the government-wide statements represents a large component of net assets. Capital assets include land and improvements, buildings, furniture and equipment, vehicles, and books, which are used to provide services to students and are not available for future spending. Although the School District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

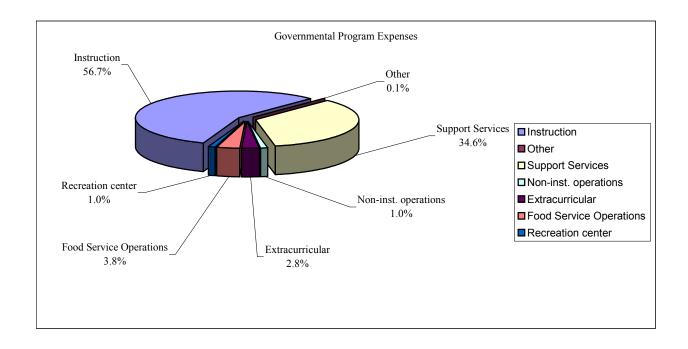
A portion of the School District's net assets, \$975,831, represents resources that are subject to external restrictions on how the funds may be used. Of the total restricted net assets, \$761,680 is restricted for capital projects and \$214,151, is restricted for other purposes. Restricted for other purposes primarily include amounts generated by individual school buildings to supplement co-curricular and extra-curricular programs, and for resources restricted for the operation of the School District's recreation center.

Cloverleaf Local School District Management's Discussion and Analysis For the fiscal year ended June 30, 2004 Unaudited

Table 2 shows a comparison of changes in net assets between fiscal years 2004 and 2003.

Tabl Changes in		
Chunges in	Governmental A	Activities
	<u>2004</u>	2003
Revenues:		
Program revenues:		
Charges for services	\$ 1,733,181 \$	1,366,943
Operating grants, contributions and interest	1,525,539	1,434,359
<i>Capital grants, contributions and interest</i>	-	85,503
General revenues:		
Property taxes	10,524,643	9,645,448
Grants and entitlements	11,986,283	12,747,900
Investment earnings	15,312	44,952
Miscellaneous	48,196	76,709
Total revenues	25,833,154	25,401,814
Program Expenses:		
Instruction:		
Regular	11,849,652	11,970,281
Special	2,070,095	1,856,759
Vocational	153,325	207,235
Other	511,917	448,118
Support services:		
Pupil	1,367,640	1,354,508
Instructional staff	868,279	1,140,618
Board of education	56,931	22,506
Administration	1,670,664	1,765,001
Fiscal	527,179	347,830
Business	369,276	330,457
Operation and maintenance of plant	2,451,341	2,508,751
Pupil transportation	1,525,430	1,604,814
Central	82,387	79,033
Operation non-instructional services	247,502	294,488
Extracurricular activities	711,737	714,298
Recreation center operations	251,483	254,424
Food service operations	978,895	1,008,935
Interest and fiscal charges	7,106	13,789
Loss on disposal of capital assets	6,127	190,512
Total expenses	25,706,966	26,112,357
Change in net assets	\$ 126,188	5 (710,543)
Change in her assess	φ 120,100 φ	(710,045

Management's Discussion and Analysis For the fiscal year ended June 30, 2004 Unaudited



Governmental Activities

Cloverleaf Local School District depends on both property taxes and State funding.

Several revenue sources fund our governmental activities with property tax and State foundation revenues being the largest contributors. Property tax levies generated over \$10.5 million in 2004. General revenues from grants and entitlements, such as the school foundation program, generated over \$11.9 million. Due to the combination of taxes and intergovernmental funding representing over 87% of all revenues, the School District monitors both of these sources very closely for fluctuations.

A review of Table 2 reflects the total cost of instructional services was \$14,584,989, or nearly 57% of governmental program expenses. Instructional expenses include activities directly related to the teaching of pupils and the interaction between teacher and pupil. Expenses to provide these programs reported a modest increase of \$102,596, or 0.7% as compared to fiscal year 2003.

Pupil services and instructional support include the activities involved in assisting staff and the content and process of teaching to pupils. These expenses represent \$2,235,919, or nearly 9% of the total governmental program expenses. Costs to provide these programs decreased \$259,207, or 10% as compared to fiscal year 2003. The primary cause to this decrease was due to the reduction of staff with the elimination of some programs provided by the School District. These reductions were required as a result of anticipated future budget deficits.

Management's Discussion and Analysis For the fiscal year ended June 30, 2004 Unaudited

Board of education, administration, fiscal and business classifications reflect expenses associated with establishing and administering school operation policies, financial operations and activities concerned with purchasing, receiving and maintaining goods and services for the School District. The total cost was \$2,624,050, or about 10% of governmental program expenses. Costs of these programs increased \$158,256, or 6% as compared to fiscal year 2003. The primary cause to this reported increase was the reporting of a reduction in expenses within the fiscal program in fiscal year 2003. This reduction was recorded with the receipt of \$151,918 for a special real estate settlement payment received from the County Auditor. This receipt was a result of a refund of prior year's accumulation of auditor's fees by the County Auditor. State statute allows these fees to be returned to taxing authorities if resources are not needed.

Operation and maintenance of plant expenses refer to the care and upkeep of the buildings, grounds, equipment and the safety of the School District's operations. The total cost for the operation and maintenance services was \$2,451,341, or nearly 10% of the governmental program expenses. Costs associated with operation and maintenance reported a decrease of \$57,410, or 2% as compared to fiscal year 2003. The major factor contributing to this decrease was that the School District decided not to replace two staff positions that had left during the year. This decision was based on the need to offset the anticipated budget deficit in subsequent fiscal years.

Pupil transportation expenses are expenses related to the transportation of students to and from school, as well as the service and maintenance of those vehicles. Total transportation cost was \$1,525,430, or 6% of the total governmental program expenditures. Expenses to provide these program decreased \$79,384, or 5% as compared to fiscal year 2003. This decrease was the result of laying-off four bus drivers. The reduced staff was caused by the decision to eliminate busing services to students who live within a two mile radius of the school attended.

Overall, the School District's net assets increased by \$126,188 during the fiscal year. The current year increase is primarily the result of a reduction in staff and building maintenance projects, which was needed to help combat the weakening financial position and future budget deficits of the School District. See the "current issues affecting financial condition" that follows which states the official fiscal status of the Cloverleaf Local School District as determined by the Ohio Auditor of State.

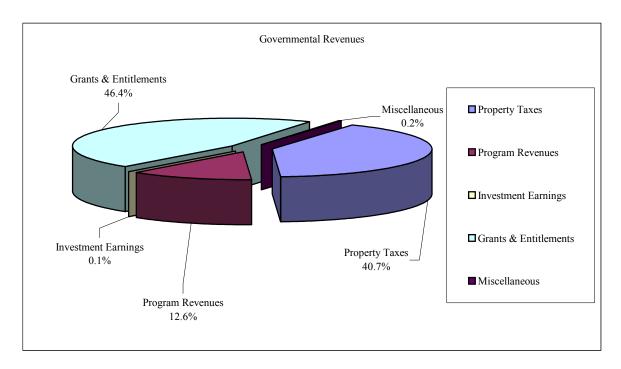
The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for government activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue, unrestricted State entitlements and other general revenues.

Cloverleaf Local School District Management's Discussion and Analysis For the fiscal year ended June 30, 2004 Unaudited

Table 3 Governmental Activities

		Total Cost of Services <u>2004</u>	Total Cost of Services 2003		of Services of Ser		Net Cost of Services <u>2003</u>
Program Expenses:							
Instruction:							
Regular	\$	11,849,652	\$	11,970,281	\$	(11,623,259)	\$ (11,840,597)
Special		2,070,095		1,856,759		(1,283,968)	(1,071,448)
Vocational		153,325		207,235		(153,325)	(193,235)
Other		511,917		448,118		(511,917)	(448,118)
Support services:							
Pupil		1,367,640		1,354,508		(1,160,235)	(1,255,805)
Instructional staff		868,279		1,140,618		(744,237)	(1,100,059)
Board of education		56,931		22,506		(56,931)	(22,506)
Administration		1,670,664		1,765,001		(1,658,193)	(1,762,747)
Fiscal		527,179		347,830		(527,179)	(344,615)
Business		369,276		330,457		(358,326)	(305,124)
Operation and maintenance of plant		2,451,341		2,508,751		(2,450,066)	(2,340,764)
Pupil transportation		1,525,430		1,604,814		(1,525,430)	(1,604,814)
Central		82,387		79,033		(49,029)	(41,314)
Operation non-instructional services		247,502		294,488		(65,921)	(140,332)
Extracurricular activities		711,737		714,298		(244,327)	(478,422)
Recreation center operations		251,483		254,424		(20,350)	(17,953)
Food service operations		978,895		1,008,935		(2,320)	(53,398)
Interest and fiscal charges		7,106		13,789		(7,106)	(13,789)
Loss on disposal of capital assets		6,127		190,512		(6,127)	(190,512)
Total	_	25,706,966	\$	26,112,357	\$	(22,448,246)	\$ (23,225,552)

Management's Discussion and Analysis For the fiscal year ended June 30, 2004 Unaudited



Program Revenues include charges for services, grants, contributions and interest that are program specific. These revenues only accounted for about 12% of the total revenues of the School District. Based on this, it is evident of the need of resources provided by the State and property tax payers to fund the program services in which the School District provides. Property taxes made up over 40% of total revenues for governmental activities for the Cloverleaf Local Schools in fiscal year 2004. Program Revenues for governmental activities provided over 12% of governmental revenues with about 87% of all governmental activities supported through property taxes, grants and entitlement, and other general revenues. About 46% of revenues were provided by the grants and entitlements portion of general revenues, which includes monies received from the Ohio Department of Education, State Foundation Program and property tax relief such as the homestead exemptions and rollbacks provided by HB 920.

The School District's Funds

The School District's governmental funds are accounted for using the modified accrual basis of accounting. The total revenues for governmental funds were \$25,897,931 and total expenditures were \$25,540,350. For the general fund, the fund balance reported a small decrease of \$17,449. The current year decrease was \$651,597, or 97% lower than the decrease in fund balance reported in the prior year. This improvement is attributed to the factors previously discussed and the need to reduce operating costs, which will aid in bringing the School District out of "fiscal watch", as will be discussed later within this analysis. For the permanent improvements fund, fund balance increased \$364,364 over the fiscal year 2003 balance. This increase was the result of the decision to reduce building projects in order to conserve resources to cover future building maintenance requirements, which would normally be financed with general fund resources.

Management's Discussion and Analysis For the fiscal year ended June 30, 2004 Unaudited

General Fund Budgeting Highlights

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

During fiscal year 2004, the School District amended its general fund budget numerous times, however none were significant. Budget revisions become necessary as expenditure priorities change according to student, building and operational needs. These revisions are requested by the Superintendent and are presented to the Board of Education for approval.

For the general fund, the final budget basis revenue and other financing sources estimate was \$22,253,153, representing a decrease of \$1,281,687 from the original budget estimate of \$23,534,840. Approximately \$1.25 million of the decrease was caused by an error made by the County Auditor when certifying the first amended certificate of estimated resources. It was later discovered by the School District that estimated revenues to be received for exempted property taxes were included twice within this amended certificate. The adjustment was subsequently made, thus significantly reducing the certified estimated revenues from the originally budgeted amount.

Also for the general fund, the original expenditures and other financing uses estimate of \$23,619,971 was revised slightly over the fiscal year. Actual expenditures and financing uses were \$988,399 lower than the final budget. The School District was able to reduce expenditures across the board in order to conserve resources in anticipation of future budget deficits.

Capital Assets and Debt Administration

Capital Assets

At the end of fiscal year 2004, the School District had \$9,265,537 invested in capital assets such as land and improvements, buildings, equipment and vehicles. Table 4 shows fiscal year 2004 balances compared to fiscal year 2003:

Table 4 Capital Assets at June 30, 2004 (Net of Depreciation)

	Governmental Activities						
		<u>2004</u>		<u>2003</u>			
Land	\$	333,900	\$	333,900			
Land and improvements		22,845		83,000			
Buildings		7,233,696		7,117,816			
Furniture and equipment		242,139		324,438			
Vehicles		701,430		796,202			
Books		731,527		691,315			
Construction in progress		-		63,064			
Total capital assets	\$	9,265,537	\$	9,409,735			

Management's Discussion and Analysis For the fiscal year ended June 30, 2004 Unaudited

The primary increase occurred from current year improvements to the school buildings and the purchase of textbooks. Funding for these improvements and acquisitions were made from general fund resources and tax resources received from a permanent improvement levy. Fiscal year purchases were not enough to offset current year's depreciation expenses, thus a net reduction in capital assets were reported in the amount of \$144,198. See Note 7 to the basic financial statements for detail on the School District's capital assets.

Debt

At June 30, 2004 the School District had a total \$82,625 in outstanding long-term debt obligations, with \$42,622 due within one year. Table 5 summarizes the outstanding amounts:

Table 5 Outstanding Debt, at Fiscal Year End

	Governmental Activities						
	<u>2004</u>		<u>2003</u>				
Waterline Tie-In	\$ 58,270	\$	77,149				
Capital Leases	 24,355		83,718				
Total outstanding debt	\$ 82,625	\$	160,867				

In fiscal year 1997, the School District entered into an agreement with the Medina County Sanitary Engineering Department to amortize \$172,279 worth of water tap-in and other fees over a ten-year period. Monthly general fund expenditures will continue until fiscal year 2007, which is when this obligation will mature. The capital leases are to be repaid from the general fund, which the School District has budgeted to meet these requirements. See Note 14 to the basic financial statements for detail on the School District's long-term obligations

At June 30, 2004, the School District's overall legal debt margin was \$39,115,127 with an unvoted debt margin of \$434,613. The School District is not currently rated by Standard & Poor's or Moody's Investors Service.

Current Issues Affecting Financial Condition

Effective December 31, 2003 the Ohio Department of Education's Superintendent of Public Instruction declared the School District to be in a state of Fiscal Caution. A financial recovery plan was submitted that relied upon the passage of an emergency levy to avoid a deficit in fiscal year 2005. Further cuts would not allow the School District to provide an adequate education to the children of the School District. Auditor of State, Betty Montgomery declared the Cloverleaf Local School District to be in Fiscal Watch on March 30, 2004.

Six levy attempts have been made to increase funding but all have failed. To reduce costs, the School District has closed its Chatham and Lafayette Elementary buildings and made the remaining three elementaries into grade level buildings. This has allowed the School District to reduce staff significantly, primarily through attrition. Cut backs of expenditures in purchased services, supplies, equipment and staff total over 3,330,000 over the last 2 $\frac{1}{2}$ years.

Management's Discussion and Analysis For the fiscal year ended June 30, 2004 Unaudited

On June 22, 2004 a three year agreement with the certified employees of the School District was ratified. The economic package calls for no increase in the base salary for fiscal year 2005 and a 3.5% increase for fiscal year 2006 and 3% in fiscal year 2007 contingent upon the passage of a levy. The agreement with the non-certified employees of the School District expires June 30, 2005 and contains no increase for fiscal year 2005.

On December 11, 2003, the Ohio Supreme Court issued its latest opinion regarding the State's school funding plan. The decision reaffirmed earlier decisions that Ohio's current school-funding plan is unconstitutional.

The Supreme Court relinquished jurisdiction over the case and directed "...the Ohio General Assembly to enact a school-funding scheme that is thorough and efficient...". The School District is currently unable to determine what effect, if any, this decision will have on its future State funding and its financial operations.

Due to the unsettled issues in the school funding, management is required to plan carefully and prudently to provide the resources to meet student needs over the next several years. In conclusion, the School District's system of budgeting and internal controls is well regarded.

Contacting the School District's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have questions or need additional financial information, contact Gary S Bowen, Treasurer/Chief Fiscal Officer of the Cloverleaf Local School District, 8525 Friendsville Road, Lodi, Ohio 44254 by phone (330) 948-2500 or e-mail gbowen@cls.k12.oh.us.

Basic Financial Statements

Cloverleaf Local School District Statement of Net Assets June 30, 2004

	_	overnmental Activities
Assets:	٩	• • • • • • •
Equity in pooled cash and cash equivalents	\$	2,141,410
Receivables:		10,400,041
Taxes		10,489,041
Accounts		6,662
Intergovernmental		149,072
Prepaid items		19,874
Inventory held for resale		12,478
Materials and supplies inventory		133,505
Equity in pooled cash and cash equivalents (restricted)		122
Capital assets:		
Land		333,900
Depreciable capital assets, net		8,931,637
Total capital assets		9,265,537
Total assets		22,217,701
Liabilities:		
Accounts payable		53,128
Accrued wages		2,727,448
Severance payable		212,168
Intergovernmental payable		698,763
Deferred revenue		9,317,096
Matured interest payable		122
Long-term liabilities:		
Due within one year		316,655
Due in more than one year		1,173,405
Total liabilities		14,498,785
Net assets:		
Invested in capital assets, net of related debt		9,241,182
Restricted for:		7,211,102
Capital projects		761,680
Other purposes		214,151
Unrestricted		(2,498,097)
	¢	
Total net assets	\$	7,718,916

Cloverleaf Local School District Statement of Activities For the Fiscal Year Ended June 30, 2004

							et (Expense) Revenue and Changes in	
		Program Revenues					Net Assets	
			Trogram		rating Grants,		1.0001105005	
		(Charges for	Con	tributions and	Governmental		
	Expenses		Services		Interest		Activities	
Governmental Activities:								
Instruction:								
Regular	\$ 11,849,652	\$	5,490	\$	220,903	\$	(11,623,259)	
Special	2,070,095		265,638		520,489		(1,283,968)	
Vocational	153,325		-		-		(153,325)	
Other	511,917		-		-	(511,917)		
Support services:								
Pupils	1,367,640		-		207,405		(1,160,235)	
Instructional staff	868,279		-		124,042		(744,237)	
Board of education	56,931		-		-		(56,931)	
Administration	1,670,664		-		12,471		(1,658,193)	
Fiscal	527,179		-		-		(527,179)	
Business	369,276		10,950		-		(358,326)	
Operation and maintenance of plant	2,451,341		1,275		-		(2,450,066)	
Pupil transportation	1,525,430		-		-		(1,525,430)	
Central	82,387		-		33,358		(49,029)	
Operation of non-instructional services	247,502		181,215		366		(65,921)	
Extracurricular activities	711,737		419,604		47,806		(244,327)	
Recreation center operations	251,483		223,679		7,454		(20,350)	
Food service operations	978,895		625,330		351,245		(2,320)	
Interest and fiscal charges	7,106		-		-		(7,106)	
Loss on disposal of capital assets	 6,127		-		-		(6,127)	
Total governmental activities	\$ 25,706,966	\$	1,733,181	\$	1,525,539		(22,448,246)	

General Revenues:	
Property taxes levied for:	
General purposes	9,910,402
Capital outlay	614,241
Grants and entitlements not restricted to specific programs	11,986,283
Investment earnings	15,312
Miscellaneous	 48,196
Total general revenues	 22,574,434
Change in net assets	126,188
Net assets beginning of year	 7,592,728
Net assets end of year	\$ 7,718,916

Cloverleaf Local School District Balance Sheet Governmental Funds June 30, 2004

		General		ermanent provements	Go	Other vernmental Funds	G	Total overnmental Funds
<u>Assets:</u>	¢	1.052.004	¢	(02.0(7	¢	256 644	¢	2 102 515
Equity in pooled cash and cash equivalents Receivables:	\$	1,052,004	\$	693,867	\$	356,644	\$	2,102,515
Taxes		9,877,373		611,668				10,489,041
Accounts		9,877,373 3,509		011,008		3,153		10,489,041 6,662
Intergovernmental		3,309 8,015		-		141,057		149,072
Interfund		53,000		-		141,037		53,000
Inventory held for resale		55,000		-		12,478		12,478
Materials and supplies inventory		130,673		-		2,832		133,505
Prepaid items		19,874		-		2,052		19,874
Equity in pooled cash and cash equivalents (restricted)		38,895		_		122		39,017
Total assets				1 205 525		516,286		
1 otal assets		11,183,343		1,305,535		510,280		13,005,164
Liabilities:								
Accounts payable	\$	48,617	\$	-	\$	4,511	\$	53,128
Accrued wages		2,543,057		-		184,391		2,727,448
Interfund payable		-		-		53,000		53,000
Intergovernmental payable		459,485		-		13,566		473,051
Severance payable		212,168		-		-		212,168
Matured interest payable		-		-		122		122
Deferred revenue		9,199,925		568,102		-		9,768,027
Total liabilities		12,463,252		568,102		255,590		13,286,944
<u>Fund balances:</u> Reserved:								
Reserved for encumbrances		186,901		337,491		17,150		541,542
Reserved for inventory		130,673		-		15,310		145,983
Reserved for bus purchases		38,895		-		-		38,895
Reserved for tax revenue unavailable for appropriation		685,463		43,566		-		729,029
Unreserved, undesignated, reported in:								
General fund		(2,321,841)		-		-		(2,321,841)
Special revenue funds		-		-		228,236		228,236
Capital projects fund		-		356,376		-		356,376
Total fund balances		(1,279,909)		737,433		260,696		(281,780)
Total liabilities and fund balances	\$	11,183,343	\$	1,305,535	\$	516,286	\$	13,005,164

Cloverleaf Local School District Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities June 30, 2004

Total governmental funds balances		\$ (281,780)
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		9,265,537
Other long-term assets that are not available to pay for current-period expenditures and therefore are deferred in the funds:		
Property taxes	\$ 442,916	
Charges for services	8,015	
Total		450,931
Intergovernmental payable includes contractually required pension contril not expected to be paid with expendable available financial resources a		
are therefore not reported in the funds.		(225,712)
Long-term liabilities that are not due and payable in the current period and therefore are not reported in the funds:	d	
Waterline tie-in	(58,270)	
Compensated absences	(1,407,435)	
Capital leases	(24,355)	
Total		 (1,490,060)
Net assets of governmental activities		\$ 7,718,916

Statement of Revenues, Expenditures and Changes in Fund Balances

Governmental Funds

For the Fiscal Year Ended June 30, 2004

Designed	General	Permanent Improvements	Other Governmental Funds	Total Governmental Funds
<u>Revenues:</u>	¢ 0.070.151	¢ (17.400	¢	¢ 10.507.(11
Taxes	\$ 9,970,151	\$ 617,460	\$ -	\$ 10,587,611
Intergovernmental	11,906,139	80,145	1,385,639	13,371,923
Interest	15,312	-	68 24 45 (15,380
Tuition and fees	267,448	-	34,456	301,904
Extracurricular activities	18,390	-	401,170	419,560
Gifts and donations	2,353	-	53,415	55,768
Charges for services	10,950	-	921,967 54,386	932,917
Rent	1,275	-		55,661
Miscellaneous Total revenues	45,836 22,237,854	697,605	<u> </u>	<u> </u>
Expenditures:				
Current:				
Instruction:				
Regular	11,446,675	206	204,110	11,650,991
Special	1,464,738	-	563,922	2,028,660
Vocational	147,054	-	-	147,054
Other	511,917	-	-	511,917
Support services:				
Pupils	1,122,177	-	207,405	1,329,582
Instructional staff	751,213	-	119,192	870,405
Board of education	56,931	-	-	56,931
Administration	1,624,228	-	12,714	1,636,942
Fiscal	516,124	10,777	-	526,901
Business	369,479	-	-	369,479
Operation and maintenance of plant	1,976,190	322,258	12,259	2,310,707
Pupil transportation	1,379,694	-	-	1,379,694
Central	43,697	-	33,358	77,055
Operation of non-instructional services	77,776	-	173,764	251,540
Extracurricular activities	173,442	-	503,967	677,409
Recreation center operations	-	-	200,781	200,781
Food services operations	-	-	969,164	969,164
Capital outlay Debt service:	459,790	-	-	459,790
Principal retirement	78,242	-	_	78,242
Interest and fiscal charges	7,106	-	_	7,106
Total expenditures	22,206,473	333,241	3,000,636	25,540,350
Excess of revenues over (under) expenditures	31,381	364,364	(38,164)	357,581
Other financing sources (uses):				
Transfers in	-	-	32,502	32,502
Transfers out	(32,502)	-	-	(32,502)
Total other financing sources (uses)	(32,502)		32,502	
Net change in fund balances	(1,121)	364,364	(5,662)	357,581
Fund balances beginning of year	(1,262,460)	373,069	285,827	(603,564)
Increase (decrease) in reserve for inventory	(16,328)		(19,469)	(35,797)
Fund balances end of year	\$ (1,279,909)	\$ 737,433	\$ 260,696	\$ (281,780)
-			· · · · · · · · · · · · · · · · · · ·	

Cloverleaf Local School District Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2004

Net change in fund balances - total governmental funds			\$ 357,581
Amounts reported for governmental activities in the			
statement of activities are different because:			
Governmental funds report capital outlays as expenditures. However, in the cost of capital assets is allocated over their estimated useful lives			
In the current period, these amounts are:	¢	207 727	
Capital asset additions (net of transfers)	\$	396,726	
Depreciation expense		(534,797)	(120.051)
Excess of capital asset additions over depreciation expense			(138,071)
The proceeds from the sale of capital assets are reported as a source of fr funds. However, the cost of the capital assets sold is removed from t account in the statement of net assets and offset against the sales proc "loss on the disposal of capital assets" in the statement of activities. T is reported in the governmental funds and more expenses in the statement	he capital a ceeds result 'hus, more	issets ing in a revenue	(6,127)
Revenues in the statement of activities that do not provide current finance reported as revenues in the funds. These activities consist of: Property taxes Intergovernmental	eial resource \$	(62,968) (9,824)	
Charges for services		8,015	
Net change in deferred revenues during the year			(64,777)
Governmental funds report expenditures for inventory when purchased. of activities they are reported as an expense when consumed.			(35,797)
Repayment of debt and capital lease principal is an expenditure in the go repayment reduces long-term liabilities in the statement of net assets.		l funds, but the	78,242
Some items reported in the statement of activities do not require the use resources and therefore are not reported as expenditures in governme activities consist of:			
Increase in compensated absences	\$	(93,302)	
Increase in pension obligation		28,439	
Total additional expenditures			 (64,863)
Change in net assets of governmental activities			\$ 126,188
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Cloverleaf Local School District Statement of Revenues, Expenditures and Changes in Fund Balance-Budget (Non-GAAP Basis) and Actual General Fund

For the Fiscal Year Ended June 30, 2004

Revenues:	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Taxes	\$ 9,837,514	\$ 9,871,043	\$ 9,871,044	\$ 1
Intergovernmental	13,237,535	11,863,633	11,906,139	42,506
Interest	38,339	35,105	15,794	(19,311)
Tuition and fees	310,318	319,472	267,135	(52,337)
Extracurricular activities	32,862	30,090	18,390	(11,700)
Gifts and donations	-	2,109	2,353	244
Charges for services	27,385	25,075	10,950	(14,125)
Rent	2,142	1,961	1,275	(686)
Miscellaneous	25,742	23,570	24,026	456
Total revenues	23,511,837	22,172,058	22,117,106	(54,952)
Expenditures: Current:				
Instruction:				
Regular	12,099,525	11,912,733	11,726,463	186,270
Special	1,497,606	1,479,760	1,468,627	11,133
Vocational	145,369	145,350	150,140	(4,790)
Other	511,951	565,951	567,905	(1,954)
Support services:				
Pupils	1,229,717	1,276,268	1,145,244	131,024
Instructional staff	909,689	922,924	797,384	125,540
Board of education	53,850	53,850	48,707	5,143
Administration	1,752,453	1,759,060	1,665,248	93,812
Fiscal	522,065	539,064	535,181	3,883
Business	405,291	416,010	376,352	39,658
Operation and maintenance of plant	2,577,699	2,498,296	2,179,233	319,063
Pupil transportation Central	1,558,351	1,561,182	1,452,303	108,879
Operation of non-instructional services	34,302	36,278	45,222	(8,944)
Extracurricular activities	83,400	83,455	85,383 175,854	(1,928)
Capital outlay	175,950 5,000	180,213 5,000	175,654	4,359 5,000
Total expenditures	23,562,218	23,435,394	22,419,246	1,016,148
Excess of revenues over (under) expenditures	(50,381)	(1,263,336)	(302,140)	961,196
Other financing sources (uses):				
Proceeds from the sale of capital assets	1,095	1,003	-	(1,003)
Refund of prior year expenditures	21,908	42,527	42,791	264
Advances in	-	-	500	500
Advances out	-	-	(53,000)	(53,000)
Transfers in	-	37,565	-	(37,565)
Transfers out	(57,753)	(57,753)	(32,502)	25,251
Total other financing sources (uses)	(34,750)	23,342	(42,211)	(65,553)
Net change in fund balance	(85,131)	(1,239,994)	(344,351)	895,643
Fund balances at beginning of year	970,603	970,603	970,603	-
Prior year encumbrances appropriated	310,510	310,510	310,510	-
Fund balances at end of year	\$ 1,195,982	\$ 41,119	\$ 936,762	\$ 895,643
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Cloverleaf Local School District Statement of Fiduciary Net Assets Fiduciary Funds June 30, 2004

	Private Purpose Trusts		Agency	
<u>Assets:</u> Equity in pooled cash and cash equivalents	\$	3,190	\$	65,136
Liabilities:				
Accounts payable	\$	-	\$	195
Intergovernmental payable		-		5,181
Undistributed monies		-		8,387
Due to students		-		51,373
Total liabilities		-	\$	65,136
Net assets:				
Held in trust for scholarships		1,782		
Held in trust for alumni		1,408		
Total net assets	\$	3,190		

Cloverleaf Local School District Statement of Changes in Fiduciary Net Assets Private Purpose Trust Funds For the Fiscal Year Ended June 30, 2004

	Private Purpose Trusts	
Additions:		
Gifts and donations	\$	500
Miscellaneous		3,050
Total additions		3,550
Deductions: Payments in accordance with trust agreements		4,480
5		
Change in net assets		(930)
Net assets beginning of year		4,120
Net assets end of year	\$	3,190

Notes to the Basic Financial Statements For the fiscal year ended June 30, 2004

NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

The Cloverleaf Local School District (the School District) was established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The School District is a local school district as defined by Section 3311.03 of the Ohio Revised Code. The School District operates under an elected Board of Education, consisting of five members, and is responsible for providing public education to residents of the School District. Average daily membership on, or as of, October 1, 2003 was 3,620. The School District employs 234 certificated and 160 non-certificated employees.

Reporting Entity

The reporting entity is composed of the primary government, component units and other organizations that are included to ensure that the financial statements of the School District are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the School District. For Cloverleaf Local School District, this includes general operations, food service, preschool and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organizations' governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organizations' resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves their budget, the issuance of their debt or the levying of their taxes. The School District has no component units.

The following entities, which perform activities within the School District's boundaries for the benefit of its residents, are excluded from the accompanying financial statements because the School District is not financially accountable for these entities nor are they fiscally dependent on the School District.

Lake Erie Educational Computer Association - The School District participates in the Lake Erie Educational Computer Association (LEECA). LEECA provides data services needed by the participating school districts. This is a jointly governed organization. The School District's participation is disclosed in Note 16 to the financial statements.

Ohio Schools Council of Governments - The Ohio Schools Council promotes cooperative agreements to its members in dealing with problems of mutual concern. This is a jointly governed organization. The School District's participation is disclosed in Note 16 to the financial statements.

Medina County Joint Vocational School District - The Medina County Joint Vocational School District is a separate body politic and corporate, established by the Ohio Revised Code to provide for vocational and special education needs of the students. This is a jointly governed organization. The School District's participation is disclosed in Note 16 to the financial statements.

Management believes the financial statements included in this report represent all of the funds of the School District over which the School District has the ability to exercise direct operating control.

Notes to the Basic Financial Statements For the fiscal year ended June 30, 2004

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the School District have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting entity for establishing governmental accounting and financial reporting principles. The School District also applies Financial Accounting Standards Board Statements and Interpretations issued after November 30, 1989, to its governmental activities provided they do not conflict with or contradict GASB pronouncements. Following are the more significant of the School District's accounting polices.

A. Basis of Presentation

The School District's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

Government-wide Financial Statements

The statement of net assets and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net assets presents the financial condition of the governmental activities of the School District at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues that are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segments or governmental function is self-financing or draws from the general revenues of the School District.

Fund Financial Statements

During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

Notes to the Basic Financial Statements For the fiscal year ended June 30, 2004

B. Fund Accounting

The School District uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain School District functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The various funds of the School District are grouped into the categories governmental and fiduciary.

Governmental Funds:

Governmental funds focus on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The general fund and permanent improvements capital project fund are the only major funds of the School District:

General Fund - The general fund is the operating fund of the School District and is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

Permanent Improvements Fund - A capital projects fund used to account for the acquisition, construction, or improvement of capital facilities other than those financed by proprietary and trust funds

Other Governmental Funds - The other governmental funds of the School District account for grants and other resources whose use is restricted for a particular purpose.

Proprietary Funds:

Proprietary funds are used to account for the School District's ongoing activities that are similar to those found in the private sector. The School District has no proprietary funds.

Fiduciary Fund Types:

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. The School District's only trust funds are private purpose trusts, which account for scholarship and alumni programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District's only agency fund reports resources that belong to the student bodies of the various schools.

C. Measurement Focus

<u>Government-wide Financial Statements</u> - The government-wide financial statements are prepared using the economic resources measurement focus. All non-fiduciary assets and liabilities associated with the operation of the School District are included on the statement of net assets.

Notes to the Basic Financial Statements For the fiscal year ended June 30, 2004

<u>Fund Financial Statements</u> - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Private purpose trust funds are reported using the economic resources measurement focus.

D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. The private purpose trust funds and the agency fund also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue and in the presentation of expenses versus expenditures.

Revenues - Exchange and Non-exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current fiscal year or soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements, and donations. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the School District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, grants, investment earnings, tuition, and student fees.

Notes to the Basic Financial Statements For the fiscal year ended June 30, 2004

Deferred Revenue

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Property taxes (should not include delinquent) for which there is an enforceable legal claim as of June 30, 2004, but which were levied to finance fiscal year 2004 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

Expenditures/Expenses

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported in the fund financial statements as intergovernmental revenue and an expenditure of food service operations. In addition, this amount is reported on the statement of activities as an expense with a like amount reported within the "Operating Grants, Contributions and Interest" program revenue account.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

E. Budgetary Data

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the Tax Budget, the Certificate of Estimated Resources, and the Appropriation Resolution, all of which are prepared on the budgetary basis of accounting. All funds, other than agency funds, are legally required to be budgeted and appropriated. The primary level of budgetary control is at the fund level for all funds. Any budgetary modifications at this level may only be made by resolution of the Board of Education.

The Certificate of Estimated Resources and the Appropriations Resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. The amounts reported as the original budget revenue in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted revenue amounts in the budgetary statements reflect the amounts in the final amended certificate issued during fiscal year 2004. The amounts reported as the original budgeted expenditure amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted expenditure amounts represent the final appropriation amounts passed by the Board during the year.

At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and are not reappropriated.

Notes to the Basic Financial Statements For the fiscal year ended June 30, 2004

F. Cash and Investments

To improve cash management, all cash received by the School District is pooled in a central bank account. Monies for all funds are maintained in this account or temporarily used to purchase short-term investments. Individual fund integrity is maintained through School District records. Each fund's interest in the pool is presented on the statement of net assets in the account, "Equity in pooled cash and cash equivalents". During the current fiscal year investments were limited to overnight repurchase agreements. All investments of the School District had maturity of two years or less. Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market price. Nonparticipating investment contracts, such as repurchase agreements and nonnegotiable certificates of deposit are reported at cost. Under existing Ohio statutes, all investment earnings accrue to the general fund except those specifically related to certain trust funds, unless the Board specifically allows the interest to be recorded in other funds. The Board of Education has passed a resolution to allow interest to also be recorded in other funds as listed in Note 4.

G. Prepaids

Payments made to vendors for services that will benefit periods beyond June 30, 2004, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and an expenditure/expense is reported in the year which services are consumed.

H. Inventory

On the government-wide financial statements, inventories are presented at cost on a first-in, first-out basis and are expensed when used.

Inventories of the general fund, and food service and uniform school supplies special revenue funds are stated at cost, which is determined on a first-in, first-out basis. Inventory in the general fund consist of expendable supplies held for consumption. Inventories of the food service fund consist of donated food, purchased food, and supplies held for resale. Inventories of the uniform school supplies fund consist of supplies held for resale. Inventories are recorded as expenditures when purchased on the fund financial statements. Reported inventories at year-end are equally offset by a fund balance reserve in the fund financial statements, which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

I. Restricted Assets

Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other government or imposed by enabling legislation. Restricted cash in the debt service fund represents outstanding coupons that have not yet been redeemed. During fiscal year 1993, the School District received court approval to transfer the balance of its bond and coupon account to its general checking account. A corresponding "matured interest payable" has been recorded in the basic financial statements. See Note 18 for additional information regarding restricted assets.

Notes to the Basic Financial Statements For the fiscal year ended June 30, 2004

J. Capital Assets

General capital assets are those assets resulting from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported on the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and reductions during the year. Donated capital assets are recorded at their fair market values as of the date received. The School District maintains a capitalization threshold of five thousand dollars. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. It is the policy of the School District to not capitalize interest costs incurred as part of construction.

All reported capital assets, other than land and construction in progress, are depreciated. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	Estimated Lives
Land improvements	5 - 20 years
Buildings	30 - 50 years
Furniture and equipment	5 - 20 years
Vehicles	5 - 20 years
Books	5 - 15 years

K. Interfund balances

On the fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables". These amounts are eliminated in the governmental activities columns of the statement of net assets.

L. Compensated absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination payments. The liability is based on the School District's past experience of making termination payments.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, the current portion of unpaid compensated absences is the amount that is normally expected to be paid using expendable available financial resources. These amounts are recorded in the account "severance payable" in the fund from which the employees who have accumulated leave are paid.

Notes to the Basic Financial Statements For the fiscal year ended June 30, 2004

M. Accrued liabilities and long-term obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, compensated absences, special termination benefits and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Long-term loans are recognized as a liability on the governmental fund financial statements when due.

N. Net assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the spent outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws, or regulations of other governments. Net assets restricted for other purposes primarily include amounts generated by individual school buildings to supplement co-curricular and extra-curricular programs, and for resources restricted for the operation of the School District's recreation center.

The School District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

O. Fund balance reserves

The School District reserves those portions of fund balance which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of the fund balance that is available for appropriation in future periods. Fund balance reserves have been established for encumbrances, inventory, bus purchases, and tax revenue unavailable for appropriation.

P. Interfund transactions

Interfund transfers are reported as other financing sources/uses for governmental funds in the fund financial statements. All transfers between governmental funds have been eliminated within the governmental activities column of the statements of net assets.

Q. Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported on the financial statements and accompanying notes. Actual results may differ from those estimates.

Notes to the Basic Financial Statements For the fiscal year ended June 30, 2004

NOTE 3- BUDGETARY BASIS OF ACCOUNTING

While the School District is reporting financial position, results of operations and changes in fund balance on the basis of GAAP, the budgetary basis as provided by law and described above is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Basis) and Actual presented for the general is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures (budget basis) rather than as a reservation of fund balance (GAAP basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund.

Net Change in Fund Balance

	<u>(</u>	<u>General</u>
GAAP Basis	\$	(1,121)
Revenue Accruals		(77,457)
Expenditure Accruals		(78,872)
Encumbrances (Budget Basis)		
Outstanding at year end		<u>(186,901)</u>
Budget Basis	\$	<u>(344,351)</u>

NOTE 4 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Notes to the Basic Financial Statements For the fiscal year ended June 30, 2004

Interim deposits are deposits of interim monies. Interim monies are those monies, which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including pass book accounts. Interim monies may be invested in the following obligations provided they mature or are redeemable within five years from the date of settlement:

- 1. United States Treasury bills, notes, bonds, or any other obligations or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or other obligations or securities issued by any federal government agency or instrumentality. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements for a period not to exceed thirty days in securities listed above that mature within five years from the date of settlement;
- 4. Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in item (1) or
 (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio); and
- 7. Certain bankers' acceptances and commercial paper notes in an amount not to exceed 25% of the interim monies available for investment at any one time.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

A. Deposits:

At fiscal year end the carrying amount of the School District's deposits and petty cash totaled \$2,209,858 and the bank balances of the deposits totaled \$2,321,787. Of the bank balance, \$200,000 was covered by federal depository insurance. \$2,121,787 was collateralized with securities held by the pledging financial institution's trust department or agent but not in the School District's name.

Notes to the Basic Financial Statements For the fiscal year ended June 30, 2004

B. Investments:

GASB Statement No. 3 "Deposits with Financial Institutions, Investments and Reverse Repurchase Agreements" requires that the School District's investments be classified in categories of risk. Category 1 includes investments that are insured or registered or for which the School District or its agent in the School District's name holds the securities. Category 2 includes uninsured and unregistered investments for which the securities are held by the counterparty's trust department or agent in the School District's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counterparty investments for which the securities are held by the counterparty investments for which the securities are held by the counterparty investments for which the securities are held by the counterparty investments for which the securities are held by the counterparty investments for which the securities are held by the counterparty investments for which the securities are held by the counterparty is trust department or agent in the School District's name.

The School District's investments during the year were limited to overnight repurchase agreements. It is a Category 3 investment, with a fair value at June 30, 2004 of \$0.00. As of June 30, 2004, all cash of the School District was deposited in the School District's general operating bank account.

All interest is legally required to be placed in the general fund and the food service special revenue fund. Due to these provisions, the general fund received \$15,312, of which \$5,536 was assigned from other School District funds.

NOTE 5 - PROPERTY TAXES

Property taxes are levied and assessed on a calendar year basis. Second half distributions occur in a new fiscal year. Property taxes include amounts levied against all real, public utility and tangible personal (used in business) property located in the School District. Real property taxes are levied after April 1 on the assessed value listed as of the prior January 1, the lien date. Public utility property taxes attached as a lien on December 31 of the prior year were levied April 1 and are collected with real property taxes. Assessed values for real property taxes are established by State law at 35% of appraised market value. All property is required to be revalued every six years. The last revaluation was completed in 2001 for the following tax year. Public utility property taxes are assessed on tangible personal property at 85% of true value (with certain exceptions) and on real property at 35% of true value. Tangible personal property taxes are levied after April 1 on the value listed as of December 31 of the current year. Tangible personal property taxes are levied after April 1 on the value for capital assets and 23% of true value of inventory.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, state statute permits earlier or later payment dates to be established.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20.

The School District receives property taxes from Medina County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the county by year-end are available to finance current fiscal year operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Notes to the Basic Financial Statements For the fiscal year ended June 30, 2004

Accrued property taxes receivable represent delinquent taxes outstanding and real property, personal property and public utility taxes which became measurable as of year end. Although total property tax collections for the next fiscal year are measurable, only the amount available as an advance at June 30 is intended to finance current year operations. The receivable is therefore offset by a credit to deferred revenue for that portion not intended to finance current year operations. The amount available as an advance at June 30 was \$685,463 in the general fund, and \$43,566 in the permanent improvement capital projects fund. These advances are recognized as revenue on the fund financial statements.

There were no new levies passed during the current fiscal year. The assessed values upon which the current fiscal year taxes were collected are:

		2002		2003
Property Category	<u>As</u>	ssessed Value	Assessed Value	
<u>Real Property</u>				
Residential and Agricultural	\$	332,263,370	\$	338,954,810
Commercial and Industrial		58,165,140		60,638,990
Public Utilities		329,940		337,580
Mineral		411,830		362,920
Tangible Personal Property				
General		22,228,824		20,474,741
Public Utilities		14,266,080		13,843,480
Total	\$	427,665,184	\$	434,612,521

NOTE 6 - RECEIVABLES

Receivables at year-end consisted of taxes, accounts, intergovernmental grants and entitlements, and interfund. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds.

A summary of the principal items of intergovernmental receivables follows:

	1	<u>Amount</u>
General fund	\$	8,015
<u>Special revenue funds:</u>		
Food service		58,382
SchoolNet		4,140
Ohio reads		1,050
Summer intervention		42,763
Title I		16,669
Title V		1,961
Title II-A		16,092
Total intergovernmental receivable	\$	149,072

Cloverleaf Local School District Notes to the Basic Financial Statements For the fiscal year ended June 30, 2004

NOTE 7 - CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2004, was as follows:

Governmental Activities	Balance June 30, 2003	Additions	Additions Disposals	
Capital assets, not being depreciated: Land	\$ 333,900	\$ -	\$ -	\$ 333,900
Construction in progress	63,064		(63,064)	
Total capital assets, not being				
depreciated	396,964		(63,064)	333,900
Capital assets, being depreciated:				
Land improvements	1,160,023	-	-	1,160,023
Buildings	11,327,431	325,577	-	11,653,008
Furniture and equipment	1,043,800	13,500	(71,677)	985,623
Vehicles	1,672,564	57,805	-	1,730,369
Books	2,092,978	120,713		2,213,691
Total capital assets, being				
depreciated	17,296,796	517,595	(71,677)	17,742,714
Less: Accumulated depreciation				
Land improvements	(1,077,023)	(60,155)	-	(1,137,178)
Buildings	(4,209,615)) (209,697)	-	(4,419,312)
Furniture and equipment	(719,362)) (31,867)	7,745	(743,484)
Vehicles	(876,362)) (152,577)	-	(1,028,939)
Books	(1,401,663)	(80,501)		(1,482,164)
Total accumulated depreciation	(8,284,025)	(534,797)	7,745	(8,811,077)
Total capital assets being				
depreciated, net	9,012,771	(17,202)	(63,932)	8,931,637
Governmental activities capital				
assets, net	\$ 9,409,735	\$ (17,202)	<u>\$ (126,996)</u>	\$ 9,265,537

Notes to the Basic Financial Statements For the fiscal year ended June 30, 2004

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 190,977
Special	4,812
Vocational	4,866
Support services:	
Pupils	21,621
Instructional staff	6,048
Administration	3,787
Operation and maintenance of plant	63,345
Pupil transportation	146,003
Central	3,683
Operation of non-instructional services	779
Extracurricular activities	30,521
Recreation center operations	53,000
Food service operations	 5,355
Total depreciation expense	\$ 534,797

NOTE 8 - INTERFUND RECEIVABLES AND PAYABLES

Interfund balances at June 30, 2004 consisted of the following:

	Interfund <u>Receivable</u>		Interfund <u>Payable</u>		
General fund Nonmajor governmental funds	\$ 53,000 -	\$	- 53,000		
	\$ 53,000	\$	53,000		

All balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, or (3) payments between funds are made. As of June 30, 2004, all interfund loans outstanding are anticipated to be repaid in fiscal year 2005.

NOTE 9- INTERFUND TRANSFERS

Transfers are used to (1) move revenues from the fund that statue or budget requires to collect them to the fund that statue or budget requires to expend them, (2) move receipts restricted to debt service from the fund collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations

Notes to the Basic Financial Statements For the fiscal year ended June 30, 2004

Interfund transfers for the year ended June 30, 2004, consisted of the following:

	Τr	ansfers
	-	From
	G	General
<u>Transfers To</u>		Fund
Nonmajor Funds	\$	32,502

During the fiscal year, the general fund made numerous transfers to several special revenue funds to help support program activities and to fund grant programs until awards were received. As repayment funds become available, some of these transfers are repaid to the general fund.

NOTE 10 - RISK MANAGEMENT

The School District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. There have been no settlements paid in excess of insurance nor has insurance coverage been significantly reduced in the past three years.

The School District has contracted with Stark County Schools Insurance Consortium (SCSIC) to provide medical/surgical, dental, life insurance and accidental death and dismemberment insurance for its employees and their covered dependents. The SCSIC is a shared risk pool comprised of fourteen school districts that provide public education within Stark County. The districts pay monthly contributions that are placed in a common fund from which eligible claims and expenses are paid for employees of participating school districts and their covered dependents. Claims are paid for all participants regardless of claims flow. This plan contains a stop-loss provision of \$250,000 per participant and an aggregate stop-loss provision of \$69,160,000.

Premium contributions are determined annually based on the claims experience of the individual district. Premiums can be increased or decreased by up to 20% of the prior year's contribution. Member districts may become liable for additional contributions to fund the liability of the pool. In the event of termination, all participating School Districts' claims would be paid without regard to their individual account balances. The SCSIC Board of Directors has authority to return monies to an exiting School District subsequent to the settlement of all claims and expenses.

The School District is a member of the OSBA Workers' Compensation Group Rating Program established in April 1991. The program was created by the Ohio School Boards Association as a result of the Worker's Compensation group rating plan as defined in Section 4123.29 of the Ohio Revised Code. The group-rating program allows school districts to group together to potentially achieve a lower premium rate than they may otherwise be able to acquire as individual employers.

The School District pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

Notes to the Basic Financial Statements For the fiscal year ended June 30, 2004

NOTE 11 - DEFINED BENEFIT PENSION PLANS

A. School Employees Retirement System

The School District contributes to the School Employees Retirement System of Ohio (SERS), a cost sharing multiple employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by state statute per Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained from the School Employees Retirement System, 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746 or by calling (614) 222-5853.

Plan members are required to contribute 9% of their annual covered salary and the School District is required to contribute an actuarially determined rate of 14% of annual covered payroll, which includes 9.09% for pension obligations. For the fiscal year 2003, 8.17% was used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended, up to the statutory maximum amounts, by the SERS Retirement Board. The School District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2004, 2003, and 2002 were \$339,675, \$278,448, and \$213,481, respectively; 40% has been contributed for fiscal year 2004 and 100% for the fiscal years 2003 and 2002. The unpaid contribution for fiscal year 2004, in the amount of \$203,164, is recorded as an intergovernmental payable.

B. State Teachers Retirement System

The School District contributes to the State Teachers Retirement System of Ohio (STRS), a cost sharing multiple employer defined benefit pension plan. STRS provides basic retirement benefits, disability, survivor, and health care benefits based on eligible service credit to members and beneficiaries. Authority to establish and amend benefits is provided by state statute per Chapter 3307 of the Ohio Revised Code. STRS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the State Teachers Retirement System, 275 East Broad Street, Columbus, Ohio 43215-3771 or by calling (614) 227-4090

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contributions and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor.

The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5% of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment.

Notes to the Basic Financial Statements For the fiscal year ended June 30, 2004

The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan. Existing members with less than five years of service credit as of June 30, 2001, were given the option of making a one time irrevocable decision to transfer their account balances from the existing DB Plan into the DC Plan or the Combined Plan. This option expired on December 31, 2001.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who became disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Plan members are required to contribute 10% of their annual covered salary and the School District is required to contribute an actuarially determined rate of 14% of annual covered payroll, which includes 13% for pension obligations. For fiscal year 2003, the portion used to fund pension obligations was 13%. Contribution rates are established by STRS, upon recommendation of its consulting actuary, not to exceed statutory maximum rates of 10% for members and 14% for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The School District's required contributions for pension obligations to the DB Plan for the fiscal years ended June 30, 2004, 2003 and 2002 were \$1,570,519, \$1,704,515, and \$1,635,045 respectively; 83% has been contributed for the fiscal year 2004 and 100% for fiscal years 2003 and 2002. Contributions to the DC and Combined Plans for fiscal years 2004 were \$8,091 made by the School District and \$19,084 made by the plan members.

NOTE 12 - POSTEMPLOYMENT BENEFITS

Comprehensive health care benefits are provided to retired teachers and their dependents through the State Teachers Retirement System (STRS). Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare premiums. All benefit recipients and sponsored dependents are eligible for health care coverage. Benefit provisions and the obligations to contribute are established by the STRS based on authority granted by State statute. Most benefit recipients are required to pay a portion of the health care cost in the form of a monthly premium.

By Ohio law, the cost of coverage paid from STRS funds shall be included in the employer contribution rate, currently 14% of covered payroll. The retirement board currently allocates employer contributions equal to 1% covered payroll to the Health Care Reserve Fund from which payments for health care benefits are paid. For the School District this amount equaled \$120,809 during the 2004 fiscal year. The balance in the Health Care Reserve Fund for the STRS was \$2.8 billion at June 30, 2003, (the latest information available). For the year ended June 30, 2003, (the latest information available), the net health care costs paid by the STRS were \$352,301,000 and eligible benefit recipients totaled 108,294.

Notes to the Basic Financial Statements For the fiscal year ended June 30, 2004

For the School Employees Retirement System (SERS), coverage is made available to service retirees with ten or more years of qualifying service credit, disability and survivor benefit recipients. Effective January 1, 2004, all retirees and beneficiaries are required to pay a portion of their health care premium. The portion is based on years of service, Medicare eligibility and retirement status. A safety net is in place for retirees whose household income falls below federal poverty levels. Premiums are reduced by 50% for those who apply. For this fiscal year, employer contributions to fund health care benefits were 4.91% of covered payroll. For fiscal year 2003, 5.83% was used to fund health care benefits. In addition, SERS levies a surcharge to fund health care benefits equal to 14% of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For the fiscal year 2004, the minimum pay has been established at \$24,500. The surcharge, added to the unallocated portion of the 14% contribution rate, provides for maintenance of the asset target level for the health care fund. For the School District, the amount of employer contributions used to fund health care equaled \$234,805, which includes a surcharge of \$51,328 during the 2004 fiscal year.

Health care benefits are financed on a pay-as-you-go basis. The target level for the health care reserve is 150% of annual health care expenses. Expenses for health care at June 30, 2004, were \$223,443,805 and the target level was \$335.2 million. At June 30, 2004, the SERS's net assets available for payment of health care benefits were \$300.8 million, at cost. The number of participants receiving health care benefits was approximately 62,000.

NOTE 13 - CAPITALIZED LEASES - LESSEE DISCLOSURE

The School District, in prior years, has entered into capitalized leases for the acquisition of lighting for several areas with the School District, which includes the athletic stadium. Each lease meets the criteria of a capital lease as defined by Statement of Financial Accounting Standards No. 13 "Accounting for Leases", which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as debt service expenditures in the fund financial statements of governmental funds. These expenditures are reflected as program/function expenditures on a budgetary basis.

Capital assets acquired by lease have been capitalized as land improvements in the amount of \$467,998 equal to the present value of the future minimum lease payments in the government-wide financial statements. Principal payments for leases in the current fiscal year totaled \$59,363.

The following is a schedule of the future minimum lease payments required under the capital leases and the present value of the minimum lease payments at year-end.

Fiscal		Lease
<u>Year</u>		<i>ayments</i>
2005	\$	23,400
2006		1,810
Total minimum lease payments		25,210
Less: amount representing interest		(855)
Present value of minimum lease payments	\$	24,355

Notes to the Basic Financial Statements For the fiscal year ended June 30, 2004

NOTE 14 - LONG-TERM OBLIGATIONS

Changes in long-term obligations of the School District during the fiscal year were as follows:

	Balance at ne 30, 2003	<u>A</u>	dditions	<u>1</u>	Deletions	Balance at me 30 <u>, 2004</u>	-	Due In Ine Year
Governmental Activities								
Waterline Tie-in , 6.12%	\$ 77,149	\$	-	\$	(18,879)	\$ 58,270	\$	20,067
<u>Other liabilities</u>								
Capital leases	83,718		-		(59,363)	24,355		22,555
Compensated absences	 1,314,133		458,615		(365,313)	 1,407,435		274,033
Total other liabilities	 1,397,851		458,615		(424,676)	 1,431,790		296,588
Governmental activities long-term								
liabilities	\$ 1,475,000	\$	458,615	\$	(443,555)	\$ 1,490,060	\$	316,655

In fiscal year 1997, the School District entered into an agreement with the Medina County Sanitary Engineering Department to amortize \$172,279 worth of water tap-in and other fees over a ten-year period. These amortized costs will mature in fiscal year 2007. Payments will be funded with general fund operating revenues.

Compensated absences will be paid from the fund from which the person is paid. In prior years this has primarily been the general fund. Capital lease obligations will be paid from the general fund.

Principal and interest requirements to retire the long-term debt obligations outstanding at June 30, 2004 are as follows:

		Water T	ap-Ir	<u>ı</u>
<u>Fiscal Year Ending</u>	<u>Pi</u>	rincipal	4	Interest
2005	\$	20,067	\$	3,010
2006		21,330		1,746
2007		16,873		434
Total	\$	58,270	\$	5,190

NOTE 15 - OPERATING LEASES

The School District is obligated under a lease accounted for as an operating lease. Operating leases do not give rise to property rights or lease obligations, and therefore the results of the lease agreements are not reflected in the School District's funds. Total lease expenditures for the year ended June 30, 2004 were \$49,984. Future minimum rental payments required under this lease as of June 30, 2004 are as follows:

Notes to the Basic Financial Statements For the fiscal year ended June 30, 2004

Fiscal	Lease	
<u>Year</u>	Payments	
2005	\$	49,984
2006		49,984
2007		49,984
2008		45,784
Total minimum lease payments	\$	195,736

NOTE 16 - JOINTLY GOVERNED ORGANIZATIONS

A. Lake Erie Educational Computer Association (LEECA)

The Lake Erie Educational Computer Association (LEECA) is a jointly governed organization comprised of thirty-one school districts. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions for member districts. Each of the governments of these districts supports LEECA based upon a per pupil charge dependent upon the software package utilized. The LEECA assembly consists of a superintendent or designated representative from each participating district and a representative from the fiscal agent. LEECA is governed by a board of directors chosen from the general membership of the LEECA assembly. The Board of Directors consists of a representative from the fiscal agent, the chairman of each operating committee, and at least one assembly member from each county from which participating districts are located. Financial information can be obtained by contacting the Treasurer at the Educational Service Center for Lorain County, which serves as fiscal agent, located at 1885 Lake Avenue, Elyria, Ohio, 44035. During the year ended June 30, 2004, the School District paid \$47,066 to LEECA for basic service charges.

B. Ohio Schools Council of Governments

The Ohio Schools Council is a jointly governed organization among fourteen districts. The jointly governed organization was formed for the purpose of promoting cooperative agreements and activities among its members in dealing with problems of mutual concern such as a media center, gas consumption, driver education, food service and insurance. Each member provided operating resources to Ohio Schools Council on a per pupil or actual usage charge except for insurance. The Ohio Schools Council assembly consists of a superintendent or designated representative from each participating district and the fiscal agent. A board of directors chosen from the general membership governs Ohio Schools Council. The degree of control exercised by any participating district is limited to its representation on the board. Financial information can be obtained by contacting the Treasurer at the Ohio Schools Council located at 6376 Mill Road, Broadview Heights, Ohio, 44147. During the year ended June 30, 2004, the School District paid \$94,257 to Ohio Schools Council.

Notes to the Basic Financial Statements For the fiscal year ended June 30, 2004

C. Medina County Joint Vocational School District

The Medina County Joint Vocational School District is a distinct subdivision of the State of Ohio operated under the direction of a Board, consisting of one representative from each participating School District's elected board, which possesses its own budgeting and taxing authority. Accordingly, the Medina County Joint Vocational School District is not part of the School District and its operations are not included as part of the reporting entity. During fiscal year 2004, the School District paid \$15,795 to the Medina County Joint Vocational School District. Financial information can be obtained by contacting the Treasurer at the Medina County Joint Vocational School District. 1101 West Liberty Street, Medina, Ohio 44256.

NOTE 17 - CONTINGENCIES

A. Grants:

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements, and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at year-end.

B. School Funding:

On December 11, 2002, the Ohio Supreme Court issued its latest opinion regarding the State's school funding plan. The decision reaffirmed earlier decisions that Ohio's current school-funding plan is unconstitutional.

The Supreme Court relinquished jurisdiction over the case and directed "... the Ohio general Assembly to enact a school-funding scheme that is thorough and efficient...". The School District is currently unable to determine what effect, if any, this decision will have on its future State funding and its financial operations.

NOTE 18 - STATUTORY RESERVES

The School District is required by State statute to annually set aside monies for the purchase of textbooks and other instructional materials, and for capital improvements. The amounts set-aside may be reduced by offset credits, which are monies received and restricted for the same specific purpose. Although the School District had offsets and qualifying disbursements during the year that reduced set-aside amounts below zero, these extra amounts may only be used to reduce the set-aside requirements of future years for the purchase of textbooks and/or instructional materials. Negative amounts are therefore not presented as being carried forward to the next fiscal year for the other set-asides. Amounts not spent by year-end or reduced by offset credits must be held in cash at year-end and carried forward to be used for the same purposes in future years.

Notes to the Basic Financial Statements For the fiscal year ended June 30, 2004

				Capital	
	1	Textbook	Ma	intenance	
		<u>Reserve</u>	4	<u>Reserve</u>	<u>Total</u>
Set-aside balance					
as of June 30, 2003	\$	(615,674)	\$	-	\$ (615,674)
Current year set-aside requirement		485,139		485,139	970,278
Current year offset		-		-	-
Qualifying disbursements		(296,251)		(680,009)	 <u>(976,260)</u>
Total	\$	(426,786)	\$	(194,870)	 (621,656)
Balance carried forward to FY2005	\$	(426,786)			

The School District also had unspent monies set-aside for the purchase of school buses in the amount of \$38,895.

NOTE 19 - COMMITMENTS

As of June 30, 2004 the School District had outstanding contract commitments for various permanent improvement projects. The total outstanding amount of \$337,491 will be funded with resources of the permanent improvements capital project fund.

NOTE 20 - FUND DEFICITS

As of June 30, 2004, four funds had deficit fund balances. These deficits were caused by the application of GAAP. The general fund provides transfers to cover deficit balances in other funds; however, this is done when cash in needed rather than when accruals occur. The following funds had deficit balances as follows:

<u>Fund</u>	<u>Amount</u>		
General fund	\$	1,279,909	
<u>Special revenue funds:</u>			
Food service		18,826	
Summer intervention		237	
IDEA grant		64,716	

CLOVERLEAF LOCAL SCHOOL DISTRICT

AUDIT REPORT LETTERS

JUNE 30, 2004

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Rea & Associates, Inc.

ACCOUNTANTS AND BUSINESS CONSULTANTS

December 9, 2004

The Board of Education Cloverleaf Local School District 8525 Friendsville Rd. Lodi, Ohio 44254

REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining information of Cloverleaf Local School District as of and for the year ended June 30, 2004, and have issued our report thereon dated December 9, 2004, which collectively comprise Cloverleaf Local School District basic financial statements. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Cloverleaf Local School District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that we have reported to management of Cloverleaf Local School District in a separate letter dated December 9, 2004.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Cloverleaf Local School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance that we have reported to management of Cloverleaf Local School District in a separate letter dated December 9, 2004.

This report is intended solely for the information and use of the Board of Education, management, and federal awarding and pass-through entities and is not intended to be and should not be used by anyone other than those specified parties.

Kea & Associates, Inc.

Rea & Associates, Inc.

ACCOUNTANTS AND BUSINESS CONSULTANTS

December 9, 2004

The Board of Education Cloverleaf Local School District 8525 Friendsville Rd. Lodi, Ohio 44254

REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Compliance

We have audited the compliance of Cloverleaf Local School District with the types of compliance requirements described in the U. S. Office of Management and Budget (OMB) Circular A-133, *Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2004. Cloverleaf Local School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of Cloverleaf Local School District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Cloverleaf Local School District's compliances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Cloverleaf Local School District's compliance with those requirements.

In our opinion, Cloverleaf Local School District complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2004.

Cloverleaf Local School District Report on Compliance Page 2

Internal Control Over Compliance

The management of Cloverleaf Local School District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered Cloverleaf Local School District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

Schedule of Expenditures of Federal Awards - Non GAAP Budgetary Basis

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Cloverleaf Local School District as of and for the year ended June 30, 2004, and have issued our report thereon dated December 9, 2004. Our audit was performed for the purpose of forming an opinion on the basic financial statements taken as a whole. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements of Cloverleaf Local School District. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of the Board of Education, management, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than those specified parties.

Kea & Associates, Inc.

CLOVERLEAF LOCAL SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS - CASH BASIS FOR THE FISCAL YEAR ENDED JUNE 30, 2004

Federal Grantor/ Pass Through Grantor/ Program Title	CFDA Number	Grant Number	Federal Receipts	Federal Disbursements	Non-Cash Disbursements
U. S. Department of Education (Passed Through Ohio Department of Education):					
Title I	84.010	C1-S1-04	262,574	254,061	0
Title I Total Title I	84.010	C1-S1-03	24,200 286,774	45,661 299,722	0
Special Education Cluster					
IDEA-B	84.027	6B-SF-04	437,180	437,180	0
Total IDEA-B			437,180	437,180	0
Preschool Grants	84.173	PG-S1-04	11,714	11,714	0
Total Preschool Grants			11,714	11,714	0
Total Special Education Cluster			448,894	448,894	0
Safe and Drug-Free Schools and Communities	84.186	DR-S1-04	13,759	13,759	0
Total Safe and Drug-Free Schools and Communities			13,759	13,759	0
Title VI	84.298	C2-S1-04	16,841	15,857	0
Title VI	84.298	C2-S1-03	0	2,691	0
Total Title VI			16,841	18,548	0
Title II-D	84.318	TJ-S1-04	7,558	7,225	0
Total Title II-D			7,558	7,225	0
State Improvement Grant	84.323	ST-S1-02	20,000	32,121	0
Total State Improvement Grant			20,000	32,121	0
Assistive Technology Infusion Project - Round 4	84.352A	AT-S4-02	0	2,254	0
Total Assistive Technoloty Infusion Project			0	2,254	0
Title II-A	84.367	TR-S1-04	95,018	89,523	0
Title II-A	84.367	TR-S1-03	<u> </u>	400	0
Total Title II-A			95,019	89,923	0
Total Department of Education			888,845	912,446	0
U. S. Department of Agriculture (Passed Through Ohio Department of Education):					
Nutrition Cluster:					
Food Distribution Program (A) (B)	10.550		69,354	0	69,354
School Breakfast Program (A) National School Lunch Program (A)	10.553		36,678 172,574	36,678 172,574	0
Total Department of Agriculture: Nutrition Cluster	10.555		278,606	209,252	<u> </u>
Team Nutrition Grants	10.574		10,000	0	0
Total Team Nutrition Grants	10.07 1		10,000	0	0
Total Federal Assistance			1,177,451	1,121,698	69,354
			, ,	,,0	

(A) Government commodities are reported at the fair market value of the commodities received and disbursed.

(B) Federal money commingled with state subsidy reimbursements. It is assumed federal moneys are expended first.

(C) Transferred from CR-S1-2002

CLOVERLEAF LOCAL SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A-133 , Section .505 JUNE 30, 2004

1. SUMMARY OF AUDITOR'S RESULTS

(d) (1) (i)	Type of Financial Statement Opinion	Unqualified
(d) (1) (ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d) (1) (iii)	Was there any reported material non- compliance at the financial statement level (GAGAS)?	No
(d) (1) (iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d) (1) (iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d) (1) (v)	Type of Major Programs' Compliance Opinion	Unqualified
(d) (1) (vi)	Are there any reportable findings under Section .510?	No
(d) (1) (vii)	Major Programs (list):	Special Education Cluster CFDA # 84.027 & 84.173
(d) (1) (viii)	Dollar Threshold: Type A/B Programs	Type A: > \$300,000 Type B: All others
(d) (1) (ix)	Low Risk Auditee?	Yes

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None were noted

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None were noted



Auditor of State Betty Montgomery 88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140 Telephone 614-466-4514 800-282-0370

Facsimile 614-466-4490

CLOVERLEAF LOCAL SCHOOL DISTRICT

MEDINA COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

CERTIFIED JANUARY 20, 2005