#### **AUDIT REPORT**

FOR THE YEARS ENDED DECEMBER 31, 2004 & 2003

Charles E. Harris and Associates, Inc.
Certified Public Accountants and Government Consultants



Board of Trustees Elk Township, Noble County 40814 Crum Ridge Road Caldwell, Ohio 43724

We have reviewed the *Report of Independent Accountants* of Elk Township, Noble County, prepared by Charles E. Harris & Associates, Inc., for the audit period January 1, 2003, to December 31, 2004. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Report of Independent Accountants* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Report of Independent Accountants* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Elk Township, Noble County is responsible for compliance with these laws and regulations.

BETTY MONTGOMERY

Betty Montgomeny

December 21, 2005

Auditor of State

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# ELK TOWNSHIP NOBLE COUNTY For the Years Ending December 31, 2004 and 2003

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## Charles E. Harris & Associates, Inc. Certified Public Accountants

#### REPORT OF INDEPENDENT ACCOUNTANTS

To the Board of Trustees Elk Township, Noble County Caldwell, Ohio

We have audited the accompanying financial statements of Elk Township, Noble County, Ohio as and for the years ended December 31, 2004 and 2003. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Township has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Revisions to GAAP would require the Township to reformat its financial statement presentation and make other changes effective for the year ended December 31, 2004. Instead of the combined funds the accompanying financial statements present for 2004 (and 2003), the revisions require presenting entity wide statements and also to present its larger (i.e. major) funds separately for 2004. While the Township does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to the new GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The Township has elected not to reformat its statements. Since the Township does not use GAAP to measure financial statement amounts, the following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the year ended December 31, 2004, do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2004, or its changes in financial position for the year then ended.

Elk Township Noble County, Ohio Report of Independent Accountants Page 2

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of Elk Township, Noble County, as of December 31, 2004 and 2003, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The aforementioned revision to generally accepted accounting principles also requires the Township to include Management's Discussion and Analysis for the year ended December 31, 2004. The Township has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated August 31, 2005, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Charles E. Harris & Associates, Inc. August 31, 2005

#### **ELK TOWNSHIP** NOBLE COUNTY

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2004

	Governmental Fund Types		(Memorandum Only)			
	G	eneral	Special evenue	Debt ervice		Total
Receipts: Property Taxes and Other Local Taxes Intergovernmental Special Assessments Interest Other	\$	5,665 6,862 1,000 54 36	\$ 12,507 116,826 - 50 3,170	\$ - 1,800 - - -	\$	18,172 125,488 1,000 104 3,206
Total Receipts	-	13,617	 132,553	 1,800		147,970
Disbursements: General Government Security of Persons & Property Public Health Services Public Works Capital Outlay Debt Service Principal Interest		11,714 850 60 755 -	- - - 102,529 4,243 - -	- - - - 1,000 135		11,714 850 60 103,284 4,243 1,000 135
Total Disbursements		13,379	 106,772	 1,135		121,286
Receipts over(under) disbursements		238	25,781	665		26,684
Fund Balance 1/1/2004		887	 18,214	 602		19,703
Fund Balance 12/31/2004	\$	1,125	\$ 43,995	\$ 1,267	\$	46,387

See accompanying Notes to the Financial Statements.

### **ELK TOWNSHIP**

#### NOBLE COUNTY

### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES -ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2003

	Governmental Fund Types			(Memorandum Only)			
		Seneral		Special evenue	Debt Service		Total
Receipts: Property Taxes and Other Local Taxes Intergovernmental Interest	\$	5,465 6,852 51	\$	12,633 100,553 48	\$ - 1,800 -	\$	18,098 109,205 99
Other  Total Receipts		12,391		1,391	 1,800		1,414
Disbursements: General Government Security of Persons & Property Public Health Services Public Works Capital Outlay Debt Service Principal Interest		12,550 800 141 756 -		- - 105,349 697 - -	3,778 349		12,550 800 141 106,105 697 3,778 349
Total Disbursements  Receipts over(under) disbursements		14,247 (1,856)		106,046 8,579	 (2,327)		4,396
Other Financing Sources (Uses) Advances - In Advances - Out		(200)		1,723 (1,723)	200		1,923 (1,923)
Total Other Financing Sources (Uses)		(200)		-	200		-
Total Receipts and Other Financing Sources Over (Under) Disbursements and Other Financing Uses		(2,056)		8,579	(2,127)		4,396
Fund Balance 1/1/2003		2,943		9,635	 2,729		15,307
Fund Balance 12/31/2003	\$	887	\$	18,214	\$ 602	\$	19,703

See accompanying Notes to the Financial Statements.

#### Notes to the Financial Statements For the Years Ended December 31, 2004 and 2003

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. <u>DESCRIPTION OF THE ENTITY</u>

Elk Township, (the Township) is a body corporate and politic established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by three publicly-elected Trustees. The Township provides general governmental services, street maintenance and cemetery services. The Township contracts with Bethel and Salem Township Volunteer Fire Department to provide services.

The Township's management believes these financial statements included in this report represent all of the funds of the Township over which the Township has the ability to exercise direct operating control.

#### B. BASIS OF ACCOUNTING

The Township prepares its financial statements following the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved.)

The statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. CASH

Investments are included in the fund cash balances. Accordingly, purchases of investments are not recorded as disbursements and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

#### D. FUND ACCOUNTING

The Township maintains its accounting records in accordance with the principles of "Fund" accounting. Fund accounting is a concept developed to meet the needs of governmental entities in which legal or other restraints require the recording of specific receipts and disbursements. The transactions of each fund are reflected in a self-balancing group of accounts, and accounting entity, which stands separate from the activities reported in other funds. The restrictions associated with each class of funds are as follows:

## Notes to the Financial Statements For the Years Ended December 31, 2004 and 2003

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (Continued)

#### **Governmental Fund Types:**

<u>General Fund</u>: The general operating fund of the Township. It is used to account for all financial resources except those required by law or contract to be accounted for in another fund.

<u>Special Revenue Funds</u>: These funds are used to account for proceeds from special sources (other than from trusts or for capital projects) that are restricted to expenditures for specific purposes. Special revenue funds follow:

- Motor Vehicle License Tax
- Gasoline Tax
- Road And Bridge Fund
- Road and Bridge Levy Fund
- Permissive Motor Vehicle License Tax
- FEMA

<u>Debt Service Fund</u>: This fund is used to accumulate resources for the payment of bond and note indebtedness. The Township had the following significant Debt Service Fund:

• Note Retirement Fund

#### E. BUDGETARY PROCESS

A budget of estimated cash receipts and disbursements is prepared by the Clerk, approved by the Board of Trustees, and submitted to the county auditor, as secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

#### 1. <u>Estimated</u> Resources

The county auditor calculates the estimated revenues available to the Township. He prepares a certificate of estimated resources based upon this calculation and upon the other financial information supplied in the budget sent by the Township. The certificate is approved by the county budget commission and sent to the Township Clerk by September 1.

#### Notes to the Financial Statements For the Years Ended December 31, 2004 and 2003

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (Continued)

#### E. <u>BUDGETARY PROCESS</u> – (Continued)

Prior to December 31, the Township must revise its budget so that the total budgeted expenditures for a fund will not exceed the amount of stated in the certificate of estimated resources. The revised budget serves as the basis for the annual appropriation measure.

On or about January 1, the Clerk sends the county auditor a certificate to which includes the actual unencumbered balances from the preceding year. The county auditor prepares an amended certificate and submits it to the county budget commission for approval. This amended certificate may be further amended during the year if the Clerk identifies projected increases or decreases in revenue.

Budget receipts, as shown in Note 4, do not include the unencumbered fund balances as of January 1, 2003 and 2004. However, those fund balances are available for appropriation.

#### 2. <u>Appropriations</u>

A temporary appropriation measure to control cash expenditures may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation measure must be passed by March 31 of each year for the period January 1 to December 31. The appropriation measure may be amended or supplemented during the year as new information becomes available. Appropriations may not exceed estimated resources.

#### 3. Encumbrances

The Township is required to use the encumbrance method of accounting by virtue of Ohio law. Under this system, purchase orders, contracts and other commitments for the expenditure of funds are recorded in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. The sum of expenditures and encumbrances may not exceed appropriated totals at any level of budgetary control. The legal level of control is the fund level.

Unencumbered appropriations lapse at year-end. Encumbered appropriations are carried forward to the succeeding fiscal year without being re-appropriated.

#### Notes to the Financial Statements For the Years Ended December 31, 2004 and 2003

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (Continued)

#### F. PROPERTY, PLANT AND EQUIPMENT

Acquisitions of property, plant and equipment are recorded as capital outlay disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### 2. EQUITY IN POOLED CASH AND CASH EQUIVALENTS

The Township maintains a cash and investment pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	2003	2004
Demand deposits	\$ 19,703	\$ 46,387

Deposits: Deposits are insured by the Federal Deposit Insurance Corporation.

#### 3. <u>PROPERTY TAX</u>

Real property taxes are levied on assessed values, which equal 35% of appraised value. The county auditor reappraises all real property every six years with a triennial update. The last update was completed for tax year 2001.

Real property taxes become a lien on all non-exempt real property located in the county on January 1. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31 with the remainder payable by June 20 of the following year. Under certain circumstances, state statute permits later payment dates to be established.

The State Board of Tax Equalization adjusts the tax rates for inflation. Real property owners' tax bills are further reduced by homestead and rollback deductions when applicable. The amount of these homestead and rollback reductions is reimbursed to the Township by the State of Ohio. The amounts reimbursed by the State of Ohio are reflected in the accompanying financial statements as Intergovernmental Receipts.

Public utilities are also taxed on personal and real property located within the Township.

The property owners, who must file a list of such property to the County by each April 30, assess tangible personal property tax.

#### Notes to the Financial Statements For the Years Ended December 31, 2004 and 2003

#### 3. <u>PROPERTY TAX</u> – (Continued)

The Noble County Treasurer collects property tax on behalf of all taxing Townships within the county. The Noble County Auditor periodically remits to the taxing Township their portions of the taxes collected.

#### 4. <u>BUDGETARY</u>

Budgetary activity for the years ending December 31, 2004 and 2003 follows:

	2004 Budgeted v	s Actual Receipts	
	Budgeted	Actual	
Fund	Receipts	Receipts	Variance
General Fund	\$ 12,871	\$ 13,617	\$ 746
Special Revenue Funds	111,757	132,553	20,794
Debt Service Fund	1,800	1,800	-0-

#### 2004 Budgeted vs Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund	Authority	Expenditures	Variance
General Fund	\$ 13,655	\$ 13,379	\$ 276
Special Revenue Funds	128,477	106,772	21,705
Debt Service Fund	1,225	1,135	90

#### 2003 Budgeted vs Actual Receipts

	Budgeted	Actual	
Fund	Receipts	Receipts	Variance
General Fund	\$ 11,477	\$ 12,391	\$ 914
Special Revenue Funds	107,189	116,348	9,159
Debt Service Fund	1.800	1.800	-0-

#### 2003 Budgeted vs Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund	Authority	Expenditures	Variance
General Fund	\$ 14,447	\$ 14,447	\$ -0-
Special Revenue	115,750	107,769	7,981
Debt Service Fund	4,530	4,327	203

#### Notes to the Financial Statements For the Years Ended December 31, 2004 and 2003

#### 5. DEBT

Debt outstanding at December 31, 2004 was as follows:

	Principal	Interest Rate
General Obligation Note – Loader	\$ 2,112	4.65%

The general obligation note was issued to finance the purchase of a Case Loader to be used for the Township road maintenance. This note was collateralized by the full faith and credit of the Township.

Amortization of the above debt, including interest is scheduled as follows:

#### **General Obligation Note**

Year Ending December 31:	
2005	\$ 1,090
2006	1,060
Total	\$ 2,150

#### 6. RETIREMENT SYSTEMS

The Township's officials and employees belong to the Ohio Public Employment Employers Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

The Ohio Revised Code provides statutory authority for employee and employer contributions. OPERS participants contributed 8.5% of their wages. The Township contributed an amount equal to 13.55% of their wages. The Township has paid all contributions required through December 31, 2004.

#### 7. RISK MANAGEMENT

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty Coverage

OTARMA retains casualty risks up to \$250,000 per occurrence. Claims exceeding \$250,000 are reinsured with APEEP up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Governments can elect additional coverage, from \$2,000,000 to \$10,000,000, which the General Reinsurance Corporation will reinsure.

#### Notes to the Financial Statements For the Years Ended December 31, 2004 and 2003

#### 7. <u>RISK POOL MEMBERSHIP</u> – (Continued)

If losses exhaust OTARMA's retained earnings, APEEP covers OTARMA's losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

#### Property Coverage

OTARMA retains property risks including automobile physical damage up to \$100,000 on any specific loss. The Travelers Indemnity Company reinsures specific losses exceeding \$100,000. The Travelers Indemnity Company also provides aggregate excess coverage for property including automobile physical damage subject to an annual stop loss. When the stop loss is reached in any year, The Travelers Indemnity Company provides coverage in excess of \$10,000.

#### **Financial Position**

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and report the following assets, liabilities and retained earnings at December 31 (latest information available):

Casualty Coverage	<u>2004</u>	<u>2003</u>
Assets	\$30,687,203	\$27,792,223
Liabilities	(13,640,962)	(11,791,300)
Retained Earnings	\$17,046,241	\$16,000,923
Property Coverage	<u>2004</u>	<u>2003</u>
Assets	\$ 7,799,073	\$ 6,791,060
Liabilities	(753,906)	(750,956)
Retained Earnings	\$ 7,045,167	\$ 6,040,104

#### 8. Contingent Liabilities/Subsequent Events

Management believes there are no pending claims or lawsuits.

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# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Board of Trustees Elk Township Noble County, Ohio

We have audited the financial statements of Elk Township, Noble County, Ohio (Township) as of and for the years ended December 31, 2004 and 2003, and have issued our report thereon dated August 31, 2005, wherein we noted the District followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Controls Over Financial Reporting**

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matter involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Township in a separate letter dated August 31, 2005.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, a grant agreements and other matters, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted other matters involving compliance that do not require inclusion in this report, that we have reported to management of the Township in a separate letter dated August 31, 2005.

This report is intended solely for the information and use of the management and the Board of Trustees and is not intended to be and should not be used by anyone other than these specified parties.

Charles E. Harris and Associates, Inc.

August 31, 2005

#### ELK TOWNSHIP NOBLE COUNTY

#### SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2004 AND 2003

FINDING NUMBER	FUNDING SUMMARY	FULLY CORRECTED?	Not Corrected. Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer
			Valid; Explain
	Contrary to <b>Ohio Rev.</b>		The Noble County
2002-001	Code Section 5705.09	N/a	Engineer did not spend
	the Township did not		any Issue II money on
	establish a special fund		behalf of the Township.
	for Issue II monies spent		
	on its behalf by the		
	Noble County		
	Engineer's office.		
2002-002	Contrary to <b>Ohio Rev.</b>	YES	The Township's
	Code Section 5705.41		expenditures did not
	<b>(B)</b> the Township had		exceed appropriations
	expenditures in excess		during 2004 and 2003.
	of appropriations in the		
	General fund and the		
	Capital Projects Fund-		
	Issue II funds.		



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#### **ELK TOWNSHIP**

#### **NOBLE COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED DECEMBER 30, 2005