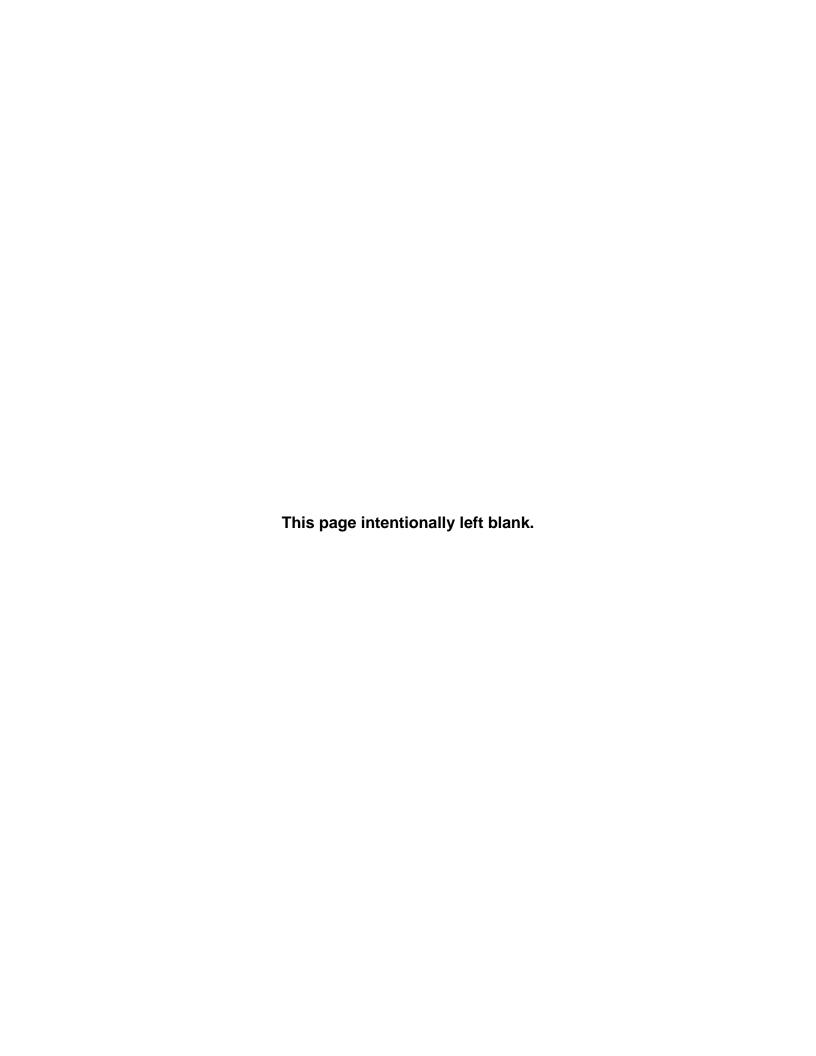




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Gratis Township Preble County P.O. Box 24 West Elkton, Ohio 45070

To the Board of Trustees:

As you are aware, the Auditor of State's Office (AOS) must modify the *Independent Accountants' Report* we provide on your financial statements due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA). While AOS does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. Our Report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the amounts the statements present are misstated under the non-GAAP basis you follow. The AOS report also includes an opinion on the financial statements you prepared using the cash basis and financial statement format the AOS permits.

**Betty Montgomery** Auditor of State

Betty Montgomeny

September 22, 2005

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#### INDEPENDENT ACCOUNTANTS' REPORT

Gratis Township Preble County P.O. Box 24 West Elkton, Ohio 45070

To the Board of Trustees:

We have audited the accompanying financial statements of Gratis Township, Preble County, Ohio (the Township), as of and for the years ended December 31, 2004 and 2003. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. The Township processes its financial transactions with the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* considers this service to impair the independence of the Auditor of State to audit the Township because the Auditor of State designed, developed, implemented, and as requested, operates UAN. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code §§ 117.11(B) and 115.56 mandate the Auditor of State to audit Ohio governments. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Township has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Revisions to GAAP would require the Township to reformat its financial statement presentation and make other changes effective for the year ended December 31, 2004. Instead of the combined funds the accompanying financial statements present for 2004 (and 2003), the revisions require presenting entity wide statements and also to present its larger (i.e. major) funds separately for 2004. While the Township does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to the new GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The Township has elected not to reformat its statements. Since this Township does not use GAAP to measure financial statement amounts, the following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

Corporate Centre of Blue Ash / 11117 Kenwood Rd. / Blue Ash, OH 45242 Telephone: (513) 361-8550 (800) 368-7419 Fax: (513) 361-8577

www.auditor.state.oh.us

Gratis Township Preble County Independent Accountants' Report Page 2

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the year ended December 31, 2004 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2004 or its changes in financial position for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of Gratis Township, Preble County, as of December 31, 2004 and 2003, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The aforementioned revision to generally accepted accounting principles also requires the Township to include Management's Discussion and Analysis for the year ended December 31, 2004. The Township has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated September 22, 2005, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

**Betty Montgomery** Auditor of State

Betty Montgomeny

September 22, 2005

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2004

**Governmental Fund Types** 

	Governmenta	Governmental Fund Types		
	General	Special Revenue	Fiduciary Funds	Totals (Memorandum Only)
Cash Receipts: Local Taxes	\$23,750	\$254,470		\$278,220
Intergovernmental Charges for Services Licenses, Permits, and Fees	18,336	111,125 27,857 48,305		129,461 27,857 48,305
Earnings on Investments Other Revenue	330 5,772	1,261	\$48	378 7,033
Total Cash Receipts	48,188	443,018	48	491,254
Cash Disbursements: Current:				
General Government Public Safety	46,298	66,577 127,857		112,875 127,857
Public Works Health Debt Service:	11,906	175,218 56,666		175,218 68,572
Redemption of Principal Interest and Fiscal Charges	3,257 743	4,068 928		7,325 1,671
Capital Outlay	47,104	2,500		49,604
Total Cash Disbursements	109,308	433,814	0	543,122
Total Receipts Over/(Under) Disbursements	(61,120)	9,204	48	(51,868)
Other Financing Receipts and (Disbursements): Lease Proceeds Refund of Prior Year Expenditures Other Uses	47,104 701 (423)	38		47,104 739 (423)
Total Other Financing Receipts/(Disbursements)	47,382	38	0	47,420
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	(13,738)	9,242	48	(4,448)
Fund Cash Balances, January 1	24,470	53,678	4,466	82,614
Fund Cash Balances, December 31	<u>\$10,732</u>	\$62,920	\$4,514	\$78,166

The notes to the financial statements are an integral part of this statement.

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2003

#### **Governmental Fund Types**

Cash Receipts:         Special Revenue         Fiduciary Funds         Memorandum Funds           Local Taxes         \$22,855         \$169,339         \$192,194           Intergovernmental         19,188         122,538         141,726           Licenses, Permits, and Fees         33,077         \$66         1,310           Cicenses, Permits, and Fees         668         576         \$66         1,310           Other Revenue         5,746         45         \$66         374,098           Cash Disbursements           Current:           Current:           Ceneral Government         90,551         66,811         157,362           Public Safety         45,509         45,509           Public Works         160,370         160,370           Public Service:         11,713         53,864         1,236         66,813           Debt Service:         Redemption of Principal         16,486         20,150         36,636           Total Cash Disbursements         118,750         346,704         1,236         466,690           Other Financing Receipts:           Loan Proceeds         16,486         20,150         36,636           Other Financing		Governmental Fund Types		<b>-</b>	
Local Taxes		General	•		Totals (Memorandum Only)
Local Taxes	Cook Bossints.				
Intergovernmental   19,188   122,538   141,726   Licenses, Permits, and Fees   33,077   33,077   33,077   33,077   33,077   33,077   33,077   35,076   45   5,791   Total Cash Receipts   48,457   325,575   66   374,098					
Licenses, Permits, and Fees         33,077         33,077           Earnings on Investments         668         576         \$66         1,310           Other Revenue         5,746         45         5,791           Total Cash Receipts         48,457         325,575         66         374,098           Cash Disbursements:           Current:         General Government         90,551         66,811         157,362           Public Safety         45,509         45,509         45,509           Public Works         160,370         160,370         160,370           Health         11,713         53,864         1,236         66,813           Debt Service:         Redemption of Principal         16,486         20,150         36,636           Total Cash Disbursements         118,750         346,704         1,236         466,690           Other Financing Receipts:           Loan Proceeds         16,486         20,150         36,636           Other Sources         4,005         4,005         4,005           Total Other Financing Receipts         20,491         20,150         0         40,641           Excess of Cash Receipts and Other Financing Receipts Under Cash Disbursements         (49					
Earnings on Investments Other Revenue         668 5,746 45         576 5,791         \$66 1,310 5,791           Total Cash Receipts         48,457 325,575         66 374,098           Cash Disbursements:           Current:         General Government         90,551 66,811 157,362 45,509 45,509 45,509 45,509 45,509 45,509 160,370 1		19,188			
Other Revenue         5,746         45         5,791           Total Cash Receipts         48,457         325,575         66         374,098           Cash Disbursements:           Current:         Seneral Government         90,551         66,811         157,362           Public Safety         45,509         45,509         45,509           Public Works         160,370         160,370         160,370           Health         11,713         53,864         1,236         66,813           Debt Service:         Redemption of Principal         16,486         20,150         36,636           Total Cash Disbursements         118,750         346,704         1,236         466,690           Total Receipts Under Disbursements         (70,293)         (21,129)         (1,170)         (92,592)           Other Financing Receipts:           Loan Proceeds         16,486         20,150         36,636           Other Sources         4,005         4,005           Total Other Financing Receipts         20,491         20,150         0         40,641           Excess of Cash Receipts and Other Financing Receipts Under Cash Disbursements         (49,802)         (979)         (1,170)         (51,951)	Licenses, Permits, and Fees		33,077		33,077
Other Revenue         5,746         45         5,791           Total Cash Receipts         48,457         325,575         66         374,098           Cash Disbursements:           Current:         Seneral Government         90,551         66,811         157,362           Public Safety         45,509         45,509         45,509           Public Works         160,370         160,370         160,370           Health         11,713         53,864         1,236         66,813           Debt Service:         Redemption of Principal         16,486         20,150         36,636           Total Cash Disbursements         118,750         346,704         1,236         466,690           Total Receipts Under Disbursements         (70,293)         (21,129)         (1,170)         (92,592)           Other Financing Receipts:           Loan Proceeds         16,486         20,150         36,636           Other Sources         4,005         4,005           Total Other Financing Receipts         20,491         20,150         0         40,641           Excess of Cash Receipts and Other Financing Receipts Under Cash Disbursements         (49,802)         (979)         (1,170)         (51,951)	Earnings on Investments	668	576	\$66	1,310
Cash Disbursements:           Current:         General Government         90,551         66,811         157,362           Public Safety         45,509         45,509           Public Works         160,370         160,370           Health         11,713         53,864         1,236         66,813           Debt Service:         Redemption of Principal         16,486         20,150         36,636           Total Cash Disbursements         118,750         346,704         1,236         466,690           Total Receipts Under Disbursements         (70,293)         (21,129)         (1,170)         (92,592)           Other Financing Receipts:           Loan Proceeds         16,486         20,150         36,636           Other Sources         4,005         36,636           Total Other Financing Receipts         20,491         20,150         0         40,641           Excess of Cash Receipts and Other Financing Receipts Under Cash Disbursements         (49,802)         (979)         (1,170)         (51,951)           Fund Cash Balances, January 1         74,272         54,657         5,636         134,565	Other Revenue	5,746	45		5,791
Cash Disbursements:           Current:         General Government         90,551         66,811         157,362           Public Safety         45,509         45,509           Public Works         160,370         160,370           Health         11,713         53,864         1,236         66,813           Debt Service:         Redemption of Principal         16,486         20,150         36,636           Total Cash Disbursements         118,750         346,704         1,236         466,690           Total Receipts Under Disbursements         (70,293)         (21,129)         (1,170)         (92,592)           Other Financing Receipts:           Loan Proceeds         16,486         20,150         36,636           Other Sources         4,005         36,636           Total Other Financing Receipts         20,491         20,150         0         40,641           Excess of Cash Receipts and Other Financing Receipts Under Cash Disbursements         (49,802)         (979)         (1,170)         (51,951)           Fund Cash Balances, January 1         74,272         54,657         5,636         134,565	Total Cash Receipts	48.457	325.575	66	374.098
Current:         General Government         90,551         66,811         157,362           Public Safety         45,509         45,509         45,509           Public Works         160,370         160,370         160,370           Health         11,713         53,864         1,236         66,813           Debt Service:         Redemption of Principal         16,486         20,150         36,636           Total Cash Disbursements         118,750         346,704         1,236         466,690           Total Receipts Under Disbursements         (70,293)         (21,129)         (1,170)         (92,592           Other Financing Receipts:           Loan Proceeds         16,486         20,150         36,636           Other Sources         4,005         36,636           Total Other Financing Receipts         20,491         20,150         0         40,641           Excess of Cash Receipts and Other Financing Receipts Under Cash Disbursements         (49,802)         (979)         (1,170)         (51,951)           Fund Cash Balances, January 1         74,272         54,657         5,636         134,565			,		
Public Safety         45,509         45,509           Public Works         160,370         160,370           Health         11,713         53,864         1,236         66,813           Debt Service:         Redemption of Principal         16,486         20,150         36,636           Total Cash Disbursements         118,750         346,704         1,236         466,690           Total Receipts Under Disbursements         (70,293)         (21,129)         (1,170)         (92,592           Other Financing Receipts:           Loan Proceeds         16,486         20,150         36,636           Other Sources         4,005         36,636           Total Other Financing Receipts         20,491         20,150         0         40,641           Excess of Cash Receipts and Other Financing Receipts Under Cash Disbursements         (49,802)         (979)         (1,170)         (51,951)           Fund Cash Balances, January 1         74,272         54,657         5,636         134,565					
Public Safety         45,509         45,509           Public Works         160,370         160,370           Health         11,713         53,864         1,236         66,813           Debt Service:         Redemption of Principal         16,486         20,150         36,636           Total Cash Disbursements         118,750         346,704         1,236         466,690           Total Receipts Under Disbursements         (70,293)         (21,129)         (1,170)         (92,592           Other Financing Receipts:           Loan Proceeds         16,486         20,150         36,636           Other Sources         4,005         36,636           Total Other Financing Receipts         20,491         20,150         0         40,641           Excess of Cash Receipts and Other Financing Receipts Under Cash Disbursements         (49,802)         (979)         (1,170)         (51,951)           Fund Cash Balances, January 1         74,272         54,657         5,636         134,565	General Government	90.551	66.811		157.362
Public Works         160,370         160,370           Health         11,713         53,864         1,236         66,813           Debt Service:         Redemption of Principal         16,486         20,150         36,636           Total Cash Disbursements         118,750         346,704         1,236         466,690           Total Receipts Under Disbursements         (70,293)         (21,129)         (1,170)         (92,592)           Other Financing Receipts:           Loan Proceeds         16,486         20,150         36,636           Other Sources         4,005         36,636           Total Other Financing Receipts         20,491         20,150         0         40,641           Excess of Cash Receipts and Other Financing Receipts Under Cash Disbursements         (49,802)         (979)         (1,170)         (51,951)           Fund Cash Balances, January 1         74,272         54,657         5,636         134,565		,			
Health Debt Service: Redemption of Principal         11,713         53,864         1,236         66,813           Total Cash Disbursements         16,486         20,150         36,636           Total Cash Disbursements         118,750         346,704         1,236         466,690           Total Receipts Under Disbursements         (70,293)         (21,129)         (1,170)         (92,592)           Other Financing Receipts:         Loan Proceeds             Other Sources         16,486         20,150         36,636           Other Sources         4,005         4,005         4,005           Total Other Financing Receipts         20,491         20,150         0         40,641           Excess of Cash Receipts and Other Financing Receipts Under Cash Disbursements         (49,802)         (979)         (1,170)         (51,951)           Fund Cash Balances, January 1         74,272         54,657         5,636         134,565					
Debt Service:         Redemption of Principal         16,486         20,150         36,636           Total Cash Disbursements         118,750         346,704         1,236         466,690           Total Receipts Under Disbursements         (70,293)         (21,129)         (1,170)         (92,592)           Other Financing Receipts:           Loan Proceeds         16,486         20,150         36,636           Other Sources         4,005         4,005           Total Other Financing Receipts         20,491         20,150         0         40,641           Excess of Cash Receipts and Other Financing Receipts Under Cash Disbursements         (49,802)         (979)         (1,170)         (51,951)           Fund Cash Balances, January 1         74,272         54,657         5,636         134,565		11 712		1 226	
Redemption of Principal         16,486         20,150         36,636           Total Cash Disbursements         118,750         346,704         1,236         466,690           Total Receipts Under Disbursements         (70,293)         (21,129)         (1,170)         (92,592)           Other Financing Receipts:         Loan Proceeds		11,713	55,004	1,230	00,013
Total Cash Disbursements         118,750         346,704         1,236         466,690           Total Receipts Under Disbursements         (70,293)         (21,129)         (1,170)         (92,592)           Other Financing Receipts:		40.400	00.450		00.000
Total Receipts Under Disbursements         (70,293)         (21,129)         (1,170)         (92,592)           Other Financing Receipts:         16,486         20,150         36,636           Other Sources         4,005         20,150         0         40,005           Total Other Financing Receipts         20,491         20,150         0         40,641           Excess of Cash Receipts and Other Financing Receipts Under Cash Disbursements         (49,802)         (979)         (1,170)         (51,951)           Fund Cash Balances, January 1         74,272         54,657         5,636         134,565	Redemption of Principal	16,486	20,150		36,636
Other Financing Receipts:           Loan Proceeds Other Sources         16,486 4,005         20,150         36,636 4,005           Total Other Financing Receipts         20,491 20,150 0 40,641           Excess of Cash Receipts and Other Financing Receipts Under Cash Disbursements         (49,802) (979) (1,170) (51,951)           Fund Cash Balances, January 1         74,272 54,657 5,636 134,565	Total Cash Disbursements	118,750	346,704	1,236	466,690
Loan Proceeds Other Sources       16,486 4,005       20,150       36,636 4,005         Total Other Financing Receipts       20,491 20,150       0 40,641         Excess of Cash Receipts and Other Financing Receipts Under Cash Disbursements       (49,802) (979) (1,170) (51,951)         Fund Cash Balances, January 1       74,272 54,657 5,636 134,565	Total Receipts Under Disbursements	(70,293)	(21,129)	(1,170)	(92,592)
Loan Proceeds Other Sources       16,486 4,005       20,150       36,636 4,005         Total Other Financing Receipts       20,491 20,150       0 40,641         Excess of Cash Receipts and Other Financing Receipts Under Cash Disbursements       (49,802) (979) (1,170) (51,951)         Fund Cash Balances, January 1       74,272 54,657 5,636 134,565	Other Financing Possints:				
Other Sources         4,005         4,005           Total Other Financing Receipts         20,491         20,150         0         40,641           Excess of Cash Receipts and Other Financing Receipts Under Cash Disbursements         (49,802)         (979)         (1,170)         (51,951)           Fund Cash Balances, January 1         74,272         54,657         5,636         134,565		16 406	20.450		26 626
Total Other Financing Receipts 20,491 20,150 0 40,641  Excess of Cash Receipts and Other Financing Receipts Under Cash Disbursements (49,802) (979) (1,170) (51,951)  Fund Cash Balances, January 1 74,272 54,657 5,636 134,565			20,130		,
Excess of Cash Receipts and Other Financing Receipts Under Cash Disbursements (49,802) (979) (1,170) (51,951)  Fund Cash Balances, January 1 74,272 54,657 5,636 134,565	Other Sources	4,005			4,005
Receipts Under Cash Disbursements       (49,802)       (979)       (1,170)       (51,951)         Fund Cash Balances, January 1       74,272       54,657       5,636       134,565	Total Other Financing Receipts	20,491	20,150	0	40,641
Receipts Under Cash Disbursements       (49,802)       (979)       (1,170)       (51,951)         Fund Cash Balances, January 1       74,272       54,657       5,636       134,565	Excess of Cash Receipts and Other Financing				
Fund Cash Balances, January 1 74,272 54,657 5,636 134,565		(49,802)	(979)	(1.170)	(51.951)
		(10,00=)	(3.3)	(1,110)	(0.,00.)
Fund Cook Bolongoo Docombor 24	Fund Cash Balances, January 1	74,272	54,657	5,636	134,565
runu Cash Dalances, December 31 <u>524.470</u> <u>553.078 _ \$4.466                                 </u>	Fund Cash Balances, December 31	<u>\$24.470</u>	\$53.678	\$4.466	\$82.614

The notes to the financial statements are an integral part of this statement.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 AND 2003

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of Gratis Township, Preble County, Ohio (the Township), as a body corporate and politic. A publicly-elected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance and cemetery maintenance. The Township contracts with the West Elkton-Gratis Township Joint Fire Board to provide fire services and the Village of Gratis to provide ambulance services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### B. Basis of Accounting

These financial statements follow the basis of accounting the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements basis of accounting. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

#### C. Cash and Deposits

The Township values certificates of deposit at cost.

#### D. Fund Accounting

The Township uses fund accounting to segregate cash and deposits that are restricted as to use. The Township classifies its funds into the following types:

#### 1. General Fund

The General Fund reports all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Funds

These funds account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

<u>Road and Bridge Fund</u> - This fund receives property tax money for constructing, maintaining, and repairing Township roads and bridges.

<u>Gasoline Tax Fund</u> - This fund receives gasoline tax money to pay for constructing, maintaining, and repairing Township roads.

<u>EMS Fund</u> – This fund receives property tax money to pay for emergency medical services for Township residents.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 AND 2003 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Cemetery Fund</u> – This fund receives property tax money to pay for the maintenance and operation of the Township cemeteries.

#### 3. Fiduciary Fund (Trust Fund)

These funds account for resources restricted by legally binding trust agreements and funds for which the Township is acting in an agency capacity. The Township has a Cemetery Bequest Nonexpendable Trust Fund.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year. The Township did not encumber all commitments required by Ohio law.

A summary of 2004 and 2003 budgetary activity appears in Note 3.

#### F. Property, Plant, and Equipment

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 AND 2003 (Continued)

#### 2. EQUITY IN POOLED CASH AND DEPOSITS

The Township maintains a cash and deposits pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and deposits at December 31 was as follows:

	2004	2003
Demand deposits	\$73,766	\$78,214
Certificates of deposit	4,400_	4,400
Total deposits	\$78,166	\$82,614

**Deposits:** Deposits are insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

#### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2004, and 2003 follows:

2004 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$52,500	\$102,914	\$50,414
Special Revenue	404,405	443,056	38,651
Fiduciary	0	48	48
Total	\$456,905	\$546,018	\$89,113

2004 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$76,970	\$116,652	(\$39,682)
Special Revenue	458,082	433,814	24,268
Fiduciary	66	0	66
Total	\$535,118	\$550,466	(\$15,348)

2003 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$0	\$68,948	\$68,948
Special Revenue	0	345,725	345,725
Fiduciary	0	66	66
Total	\$0	\$414,739	\$414,739

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 AND 2003 (Continued)

#### 3. **BUDGETARY ACTIVITY (Continued)**

2003 Budgeted vs. Actual Budgetary Basis Expenditures

Appropriation	Budgetary	
Authority	Expenditures	Variance
\$138,501	\$118,750	\$19,751
370,135	346,704	23,431
1,236	1,236	0
\$509,872	\$466,690	\$43,182
	Authority \$138,501 370,135 1,236	Authority         Expenditures           \$138,501         \$118,750           370,135         346,704           1,236         1,236

Contrary to Ohio law, the Township failed to submit a Certificate of Estimated Resources for 2003.

#### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopt rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### 5. DEBT

Debt outstanding at December 31, 2004 was as follows:

	Principal	Interest Rate
Dump Truck Loan	\$29,312	4.5%
Backhoe Lease	47,104	4.75%
Total	\$76,416	

The Township refinanced a dump truck commercial loan obtained in 2002. The loan will be repaid in annual payments of \$7,325 plus interest. The loan is secured by the dump truck.

The Backhoe Lease is for the lease/purchase of a Case Backhoe. The lease was entered into on May 11, 2004. The original lease/purchase amount was \$54,025 and is being repaid in annual installments of \$10,805. The first payment is due May 11, 2005. The Township will have an option at the end of 5 years to purchase the backhoe for \$1.

Amortization of the above debt, including interest, is scheduled as follows:

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 AND 2003 (Continued)

#### 5. DEBT (Continued)

	Dump Truck	Backhoe
Year ending December 31:	Loan	Lease
2005	\$8,648	\$10,805
2006	8,314	10,805
2007	7,985	10,805
2008	7,666	10,805
2009		10,805
Total	\$32,613	\$54,025

#### 6. RETIREMENT SYSTEMS

The Township's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes these plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2004 and 2003, OPERS members contributed 8.5 percent of their gross salaries. The Township contributed an amount equaling 13.55 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2004.

#### 7. RISK MANAGEMENT

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty Coverage

OTARMA retains casualty risks up to \$250,000 per claim, including loss adjustment expenses. OTARMA pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Townships can elect additional coverage, from \$2,000,000 to \$10,000,000 from the General Reinsurance Corporation.

If losses exhaust OTARMA's retained earnings, APEEP covers OTARMA losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

#### **Property Coverage**

OTARMA retains property risks, including automobile physical damage, up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity Company reinsures losses exceeding \$100,000 up to \$500,000,000 per occurrence. APEEP's Guarantee Fund pays losses and loss adjustment expenses exceeding operating contributions.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 AND 2003 (Continued)

#### 7. RISK MANAGEMENT (Continued)

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective township.

#### **Financial Position**

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31:

Casualty Coverage	<u>2004</u>	<u>2003</u>
Assets	\$30,687,203	\$27,792,223
Liabilities	(13,640,962)	(11,791,300)
Retained earnings	<u>\$17,046,241</u>	<u>\$16,000,923</u>

Property Coverage	<u>2004</u>	<u>2003</u>
Assets	\$7,799,073	\$6,791,060
Liabilities	<u>(753,906)</u>	<u>(750,956)</u>
Retained earnings	<u>\$7,045,167</u>	<u>\$6,040,104</u>



# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Gratis Township Preble County P.O. Box 24 West Elkton, Ohio 45070

To the Board of Trustees:

We have audited the financial statements of Gratis Township, Preble County, Ohio (the Township), as of and for the years ended December 31, 2004, and 2003, and have issued our report thereon dated September 22, 2005, wherein we noted the Township followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We also noted that the Township uses the Auditor of State's Uniform Accounting Network (UAN) to process its financial transactions. *Government Auditing Standards* considers this service to impair the Auditor of State's independence to audit the Township because the Auditor of State designed, developed, implemented, and, as requested, operates UAN. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Township's internal control over financial reporting to determine our auditing procedures in order to express our opinion on the financial statements and not to opine on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider reportable conditions. Reportable conditions involve matters coming to our attention relating the significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the Township's ability to record, process, summarize, and report financial data consistent with management's assertions in the financial statements. Reportable conditions are described in the accompanying schedule of findings as items 2004-001 and 2004-002.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts material to the financial statements we audited may occur and not be timely detected by employees when performing their assigned functions. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered material weaknesses. However, we do not believe the reportable conditions described above are material weaknesses. In a separate letter to the Township's management dated September 22, 2005, we reported other matters involving internal control over financial reporting we did not deem reportable conditions.

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Gratis Township
Preble County
Independent Accountants' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance or other matters we must report under *Government Auditing Standards*, which are described in the accompanying schedule of findings as items 2004-001 and 2004-002. In a separate letter to the Township's management dated September 22, 2005, we reported other matters related to noncompliance we deemed immaterial.

We intend this report solely for the information and use of management and the Board of Trustees. It is not intended for anyone other than these specified parties.

**Betty Montgomery** Auditor of State

Butty Montgomeny

September 22, 2005

#### SCHEDULE OF FINDINGS DECEMBER 31, 2004 AND 2003

### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2004-001**

#### **Reportable Condition / Noncompliance**

Ohio Rev. Code, Section 5705.41 (D), requires that no subdivision or taxing unit shall make any contract or give any order involving the expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision that the amount required to meet the obligation has been lawfully appropriated for such purpose and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances. Every contract made without such a certificate shall be void, and no warrant shall be issued in payment of any amount due thereon.

This Section also provides for two exceptions to the above requirements:

- A. Then and Now Certificates If the fiscal officer can certify that both at the time that the contract or order was made ("then"), and at the time that the fiscal officer is completing the certification ("now"), that sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the township can authorize the drawing of a warrant for the payment of the amount due. The township has thirty days from the receipt of the "then and now" certificate to approve payment by ordinance or resolution.
- B. If the amount involved is less than \$3,000, the fiscal officer may authorize payment through a Then and Now Certificate without affirmation of the Board, if such expenditure is otherwise valid.

The Township did not properly certify the availability of funds for purchase commitments for 42% of expenditures tested and neither of the exceptions above were used. Failure to properly certify the availability of funds can result in overspending funds and negative cash fund balances.

Effort should be made by the Township to properly utilize the encumbrance method of accounting by certifying the availability funds on properly approved purchase orders. We recommend the Township obtain approved purchase orders, which contain the Clerk's certification indicated by a signature that the amount required to meet the obligation has been lawfully appropriated and authorized, prior to making a commitment.

#### **FINDING NUMBER 2004-002**

#### **Reportable Condition / Noncompliance**

Ohio Rev. Code, Section, 5705.36, states all subdivisions must request increased amended certificates of estimated resources and reduced amended certificates upon determination by the fiscal officer that revenue to be collected will be greater or less than the amount in the official certificate of estimated resources.

A certificate of estimated resources was not submitted for 2003. Failure to properly certify the availability of funds can result in overspending funds and negative cash fund balances.

We recommend the Township prepare and submit an Official Certificate of Estimated Resources to the county auditor and any amended certificates deemed necessary.

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#### SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2004 AND 2003

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
2002-001	Ohio Rev. Code, Section 5705.41 (D), the Township did not properly certify the availability of funds for all purchase commitments.	No.	Not Corrected – Reissued as finding 2004-001.



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#### **GRATIS TOWNSHIP**

#### **PREBLE COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED OCTOBER 13, 2005