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# INDEPENDENT ACCOUNTANTS' REPORT

Hanover Township Columbiana County 30658 State Route 172 East Rochester, Ohio 44625

To the Board of Trustees:

We have audited the accompanying financial statements of Hanover Township, Columbiana County (the Township) as of and for the years ended December 31, 2003 and 2002. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

The Township's financial transactions were processed using the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* considers this service to impair the independence of the Auditor of State to conduct the audit of the Township because the Auditor of State designed, developed, implemented, and, as requested, operates UAN. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to provide UAN service, and Ohio Revised Code §§ 117.11(B) and 115.56 mandate the Auditor of State to audit Ohio governments.

We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Township as of December 31, 2003 and 2002, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

Voinovich Government Center / 242 Federal Plaza W. / Suite 302 / Youngstown, OH 44503 Telephone: (330) 797-9900 (800) 443-9271 Fax: (330) 797-9949 www.auditor.state.oh.us Hanover Township Columbiana County Independent Accountants' Report Page 2

In accordance with *Government Auditing Standards*, we have also issued our report dated August , 2004 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

This report is intended solely for the information and use of the management, Board of Trustees, and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomeny

Betty Montgomery Auditor of State

November 30, 2004

#### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2003

	Governmental Fund Types			
	General	Special Revenue	Debt Service	Totals (Memorandum Only)
Cash Receipts: Local Taxes Intergovernmental Special Assessments Licenses, Permits and Fees	\$35,627 79,228	\$147,674 108,490 7,054 8,425	\$47,600	\$230,901 187,718 7,054 8,425
Earnings on Investments Other Receipts	925 <u>8,039</u>	300 5,881		1,225 13,920
Total Cash Receipts	123,819	277,824	47,600	449,243
Cash Disbursements: Current: General Government Public Safety Public Works Health Conservation/Recreation	105,603 17,914 2,987	44,268 246,511 14,146		105,603 44,268 246,511 32,060 2,987
Debt Service: Redemption of Principal Interest and Fiscal Charges Capital Outlay	250	80,975	43,821 3,779	43,821 3,779 81,225
Total Cash Disbursements	126,754	385,900	47,600	560,254
Total Receipts Over/(Under) Disbursements	(2,935)	(108,076)		(111,011)
Other Financing Receipts and (Disbursements): Proceeds from Sale of Public Debt: Sale of Notes		50,917		50,917
Total Other Financing Receipts/(Disbursements)		50,917		50,917
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	(2,935)	(57,159)		(60,094)
Fund Cash Balances, January 1	84,278	312,765		397,043
Fund Cash Balances, December 31	\$81,343	\$255,606	\$0	\$336,949

# STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - NONEXPENDABLE TRUST FUND FOR THE YEAR ENDED DECEMBER 31, 2003

	Nonexpendable Trust
Operating Cash Receipts: Interest	\$37
Total Operating Cash Receipts	37
Operating Cash Disbursements: Supplies and Materials	56_
Total Operating Cash Disbursements	56
Operating Income/(Loss)	(19)
Excess of Receipts Over/(Under) Disbursements Before Interfund Transfers and Advances	(19)
Net Receipts Over/(Under) Disbursements	(19)
Fund Cash Balances, January 1	10,110
Fund Cash Balances, December 31	\$10,091

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2002

	Governmental Fund Types			
	General	Special Revenue	Debt Service	Totals (Memorandum Only)
Cash Receipts: Local Taxes Intergovernmental Special Assessments Licenses, Permits, and Fees Fines, Forfeitures, and Permits	\$33,419 50,186	\$134,324 111,194 7,455 5,925	\$49,200	\$216,943 161,380 7,455 5,925
Earnings on Investments Other Receipts	1,741 3,392	586 14,628		2,327 18,020
Total Cash Receipts	88,738	274,112	49,200	412,050
Cash Disbursements: Current: General Government Public Safety Public Works Health Conservation/Recreation Debt Service:	101,644 6,367 2,837	36,153 172,499 10,940		101,644 36,153 172,499 17,307 2,837
Redemption of Principal Interest and Fiscal Charges Capital Outlay	38,400	10,329	44,461 5,300	44,461 5,300 48,729
Total Cash Disbursements	149,248	229,921	49,761	428,930
Total Receipts Over/(Under) Disbursements	(60,510)	44,191	(561)	(16,880)
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	(60,510)	44,191	(561)	(16,880)
Fund Cash Balances, January 1	144,567	268,574	561	413,702
Fund Cash Balances, December 31	\$84.057	\$312.765	\$0	\$396.822

# STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - NONEXPENDABLE TRUST FUND FOR THE YEAR ENDED DECEMBER 31, 2002

	Nonexpendable Trust
Operating Cash Receipts: Interest	\$60
Total Operating Cash Receipts	\$60
Operating Cash Disbursements: Current:	
Supplies and Materials	34
Total Operating Cash Disbursements	34
Operating Income/(Loss)	\$26
Excess of Receipts Over/(Under) Disbursements Before Interfund Transfers and Advances	26
Net Receipts Over/(Under) Disbursements	\$26
Fund Cash Balances, January 1	10,084
Fund Cash Balances, December 31	\$10,110

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

Hanover Township, Columbiana County, (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides general governmental services including road and bridge and cemetery maintenance. The Township contracts with the Columbiana County Sheriff's department to provide security and of persons and property. The Township contracts with the Hanover Township Volunteer Fire Department and the North Georgetown Volunteer Fire Department to provide fire protection services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash and Investments

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

Certificates of deposit are valued at cost.

# D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

#### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# D. Fund Accounting (Continued)

*Road and Bridge Fund* - This fund receives property tax money for constructing, maintaining and repairing Township roads and bridges.

*Gasoline Tax Fund* - This fund receives gasoline tax money to pay for constructing, maintaining and repairing Township roads.

*Fire District Fund* – This fund receives property tax money for the operation of the fire department.

*Road District Fund* – This fund receives property money to repair and maintain Township roads.

#### 3. Debt Service Funds

The debt service fund is used to accumulate resources for the payment of bonds and note indebtedness. The Township had the following significant Debt Service Fund:

*General Note Retirement Fund* This fund receives property tax money to satisfy the issued note obligations of the Township to purchase equipment.

# 4. Fiduciary Funds (Nonexpendable Trust Funds)

These funds are used to account for resources restricted by legally binding trust agreements. The Township had the following significant fiduciary fund:

*Cemetery Bequest Fund* – This fund is a nonexpendable trust fund that utilizes interest revenues for the upkeep and maintenance of the cemetery. The principal must remain intact.

# E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund level of control and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

# 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# E. Budgetary Process (Continued)

#### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year. The Township did not encumber all commitments required by Ohio law.

A summary of 2003 and 2002 budgetary activity appears in Note 3.

#### F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's basis of accounting.

# 2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	2003	2002
Demand deposits	\$342,340	\$402,232
Certificates of deposit	4,700	4,700
Total deposits	347,040	406,932
Total deposits and investments	\$347,040	\$406,932

**Deposits:** Deposits are either insured by the Federal Depository Insurance Corporation, or collateralized by the financial institution's public entity deposit pool.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

# 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2003 and 2002 follows:

2003 Budgeted vs. Actual Receipts			
	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$123,819	\$123,819	\$0
Special Revenue	328,741	328,741	0
Debt Service	47,600	47,600	0
Fiduciary	37	37	0
Total	\$500,197	\$500,197	\$0

2003 Budgeted vs. Actual Budgetary Basis Expenditures			
Appropriation Budgetary			
Fund Type	Authority	Expenditures	Variance
General	\$207,877	\$126,754	\$81,123
Special Revenue	641,506	385,900	255,606
Debt Service	47,600	47,600	0
Fiduciary	5,447	56	5,391
Total	\$902,430	\$560,310	\$342,120

2002 Budgeted vs. Actual Receipts			
	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$90,702	\$88,738	(\$1,964)
Special Revenue	272,148	274,112	1,964
Debt Service	49,200	49,200	0
Fiduciary	60	60	0
Total	\$412,110	\$412,110	\$0

2002 Budgeted vs. Actual Budgetary Basis Expenditures			
	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$233,305	\$149,248	\$84,057
Special Revenue	496,910	229,921	266,989
Debt Service	95,537	49,761	45,776
Fiduciary	5,444	34	5,410
Total	\$831,196	\$428,964	\$402,232

**Ohio Revised Code § 5705.41(D)** – The Township did not properly certify all obligations as required by this section.

Ohio Revised Code § 5705.39 – The Village appropriations exceeded the total certified resources.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

# 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

# 5. DEBT

Debt outstanding at December 31, 2003 was as follows:

	Principal	Interest Rate
General Obligation Notes	38,188	3.50%
Total	\$38,188	

The general obligation note was issued to in 2003 to finance the purchase of a new dump truck to be used for Township maintenance. The note is collateralized solely by the Township's taxing authority.

Amortization of the above debt, including interest, is scheduled as follows:

	General Obligation Notes
Year ending December 31:	
2004	\$14,066
2005	13,620
2006	13,175
Total	\$40,861

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

# 6. RETIREMENT SYSTEMS

The Township's employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2003 and 2002, PERS members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries for 2003 and 2002. The Township has paid all contributions required through December 31, 2003.

# 7. RISK MANAGEMENT

#### **Commercial Insurance**

The Township has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.

# 8. PRIOR PERIOD ADJUSTMENT

In fiscal year 2003 the Township voided several long outstanding checks which were written in prior periods by recording the following adjustments to fund cash balances:

Fund Type	12/31/02 Fund Cash Balances		<u>Adjustments</u>		1/1/03 Fund Cash Balances	
General	\$	84,057	\$	221	\$	84,278



# INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Hanover Township Columbiana County 30658 State Route 172 East Rochester, Ohio 44625

To the Board of Trustees:

We have audited the financial statements of Hanover Township (the Township) as of and for the years ended December 31, 2003 and 2002, and have issued our report thereon dated November 30, 2004 wherein we noted that the Township's financial transactions were processed using the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* considers this service to impair the independence of the Auditor of State to conduct the audit of the Township because the Auditor of State designed, developed, implemented, and, as requested, operates UAN. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards* which is described in the accompanying schedule of finding as item 2003-001 and 2003-002. We also noted a certain immaterial instance of noncompliance that we have reported to management of the Township in a separate letter dated November 30, 2004.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

Voinovich Government Center / 242 Federal Plaza W. / Suite 302 / Youngstown, OH 44503 Telephone: (330) 797-9900 (800) 443-9271 Fax: (330) 797-9949 www.auditor.state.oh.us Hanover Township Columbiana County Independent Accountants' Report on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

However, we noted a matter involving the internal control over financial reporting that does not require inclusion in this report that we have reported to the Township's management in a separate letter dated November 30, 2004.

This report is intended solely for the information and use of the management and Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomeny

Betty Montgomery Auditor of State

November 30, 2004

# SCHEDULE OF FINDINGS DECEMBER 31, 2003 AND 2002

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

# FINDING NUMBER 2003-001

#### Noncompliance Citations:

1. Ohio Revised Code § 5705.39, states that total appropriation from each fund shall not exceed the total estimated revenue certified by the county budget commission. No appropriation measure is to become effective until the county auditor files a certificate that the total appropriations from each fund, taken together with all other outstanding appropriations, do not exceed the total official estimate or amended official estimate.

The Township appropriated amounts in excess of total estimated revenues as certified by the county budget commission in the following funds for 2003:

Fund	Estimated Resources	Appropriations	Variance
Road and Bridge	\$35,264	\$59,999	\$(24,735)
Note Retirement	49,761	95,537	(45,776)

This condition leads to an increased risk that disbursements within the above named funds may exceed the amounts actually available.

We recommend that the Township monitors the budgetary and review the amounts certified thoroughly, adjusting the amended certificate and, subsequently, the appropriations, to ensure appropriations do not exceed the amounts on the amended certificate of estimated resources and actual revenue received.

# FINDING NUMBER 2003-002

2. Ohio Revised Code § 5705.41(D) states that no subdivision shall make any contract or order any expenditure of money unless the certificate of the fiscal officer is attached. The fiscal officer must certify that the amount required to meet such a commitment has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrance. The amount so certified shall be recorded against the applicable appropriation account.

This section also provides two exceptions to the above requirements:

A. Then and Now Certificate - If no certificate is furnished as required, upon receipt of the fiscal officer's certificate that a sufficient sum was, both at the time of the contract or order and at the time of the certificate, appropriated and free of any previous encumbrances, the Township may authorize the issuance of a warrant in payment of the amount due upon such contract or order by resolution within 30 days from the receipt of such certificate, if such expenditure is otherwise valid.

# SCHEDULE OF FINDINGS DECEMBER 31, 2003 AND 2002

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2003-002 (Continued)

# **Noncompliance Citations: (Continued)**

# 2. Ohio Revised Code § 5705.41(D) Continued)

B. If the amount involved is less than three thousand dollars (one thousand dollars prior to April 7, 2003), the fiscal officer issues a then and now certificate, but may authorize it to be paid without the affirmation of the Board of Trustees.

Incurring obligations prior to the fiscal officer=s certification of the availability of funds to pay such obligations could result in the Township spending more than what was appropriated. We noted that in year 2003 there were a total of 7 out of the 30 items tested in which the purchase orders were dated subsequent to the invoice date. We noted that in year 2002 there were a total of 11 out of the 30 items tested in which the purchase orders were dated of the 30 items tested in which the purchase orders were a total of 11 out of the 30 items tested in which the purchase orders were dated subsequent to the invoice date.

We recommend that the Township implement policies and procedures to ensure that purchase orders including the fiscal officer's certification are issued prior to the obligation of monies.



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# HANOVER TOWNSHIP

# **COLUMBIANA COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED FEBRUARY 10, 2005