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Harrison Township Preble County P.O. Box 607 Lewisburg, Ohio 45338

To the Board of Trustees:

As you are aware, the Auditor of State's Office (AOS) must modify the *Independent Accountants' Report* we provide on your financial statements due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA). While AOS does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. Our Report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the amounts the statements present are misstated under the non-GAAP basis you follow. The AOS report also includes an opinion on the financial statements you prepared using the cash basis and financial statement format the AOS permits.

Betty Montgomeny

Betty Montgomery Auditor of State

October 17, 2005

Corporate Centre of Blue Ash / 11117 Kenwood Rd. / Blue Ash, OH 45242 Telephone: (513) 361-8550 (800) 368-7419 Fax: (513) 361-8577 www.auditor.state.oh.us This page intentionally left blank.



# INDEPENDENT ACCOUNTANTS' REPORT

Harrison Township Preble County P.O. Box 607 Lewisburg, Ohio 45338

To the Board of Trustees:

We have audited the accompanying financial statements of Harrison Township, Preble County, Ohio (the Township), as of and for the years ended December 31, 2004 and 2003. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. The Township processes its financial transactions with the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* considers this service to impair the independence of the Auditor of State to audit the Township because the Auditor of State designed, developed, implemented, and as requested, operates UAN. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code §§ 117.11(B) and 115.56 mandate the Auditor of State to audit Ohio governments. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Township has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Revisions to GAAP would require the Township to reformat its financial statement presentation and make other changes effective for the year ended December 31, 2004. Instead of the combined funds the accompanying financial statements present for 2004 (and 2003), the revisions require presenting entity wide statements and also to present its larger (i.e. major) funds separately for 2004. While the Township does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to the new GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The Township has elected not to reformat its statements. Since this Township does not use GAAP to measure financial statement amounts, the following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

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In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the year ended December 31, 2004 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2004, or its changes in financial position for the year then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of Harrison Township, Preble County, Ohio as of December 31, 2004 and 2003, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The aforementioned revision to generally accepted accounting principles also requires the Township to include Management's Discussion and Analysis for the year ended December 31, 2004. The Township has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated October 17, 2005, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Bitty Montgomeny

Betty Montgomery Auditor of State

October 17, 2005

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2004

	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts: Local Taxes Intergovernmental Special Assessments	\$37,009 26,899	\$256,151 129,132 156	\$293,160 156,031 156
Licenses, Permits, and Fees Earnings on Investments Other Revenue	4,696 221	58,675 681 3,770	58,675 5,377 <u>3,991</u>
Total Cash Receipts	68,825	448,565	517,390
Cash Disbursements: Current:			
General Government Public Safety Public Works	93,881	36,231 104,210 241,675	130,112 104,210 241,675
Health Capital Outlay	11,857 4,041	69,204 7,329	81,061 11,370
Total Cash Disbursements	109,779	458,649	568,428
Total Receipts (Under) Disbursements	(40,954)	(10,084)	(51,038)
Other Financing Disbursements: Other Uses	(246)		(246)
Total Other Financing Disbursements	(246)	0	(246)
Excess of Cash Receipts Under Cash Disbursements and Other Financing Disbursements	(41,200)	(10,084)	(51,284)
Fund Cash Balances, January 1	31,468	572,113	603,581
Fund Cash Balances, December 31	(\$9.732)	\$562.029	\$552.297

The notes to the financial statements are an integral part of this statement.

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2003

	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts: Local Taxes Intergovernmental Special Assessments	\$37,439 84,107	\$325,866 122,901 191	\$363,305 207,008 191
Licenses, Permits, and Fees Earnings on Investments Other Revenue	4,402 5,823	74,110 658 5,356	74,110 5,060 <u>11,179</u>
Total Cash Receipts	131,771	529,082	660,853
Cash Disbursements: Current:			
General Government Public Safety	102,195	38,152 125,662	140,347 125,662
Public Works Health Capital Outlay	11,545	228,307 63,234 27,480	228,307 74,779 27,480
Total Cash Disbursements	113,740	482,835	596,575
Total Receipts Over Disbursements	18,031	46,247	64,278
Other Financing Receipt / (Disbursements): Other Sources Other Uses Total Other Financing Receipts / (Disbursements)	70 (184) (114)	0	70 (184) (114)
	(114)	0	(114)
Excess of Cash Receipts and Other Financing Receipts Over Cash Disbursements and Other Financing Disbursements	17,917	46,247	64,164
Fund Cash Balances, January 1	13,551	525,866	539,417
Fund Cash Balances, December 31	<u>\$31.468</u>	\$572.113	\$603.581

The notes to the financial statements are an integral part of this statement.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 AND 2003

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Harrison Township, Preble County, Ohio (the Township), as a body corporate and politic. A publiclyelected three-member Board of Trustees directs the Township. The Township provides road and bridge maintenance, cemetery maintenance, fire protection and emergency medical services. The Township contracts with the Villages of Verona, West Manchester, and Lewisburg to provide fire services and the Village of Lewisburg to provide ambulance services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### B. Basis of Accounting

These financial statements follow the basis of accounting the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements basis of accounting. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

# C. Cash and Deposits

The Township values certificates of deposit at cost.

# D. Fund Accounting

The Township uses fund accounting to segregate cash and deposits that are restricted as to use. The Township classifies its funds into the following types:

#### 1. General Fund

The General Fund reports all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Funds

These funds account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

<u>Road and Bridge Fund</u> - This fund receives property tax money for constructing, maintaining, and repairing Township roads and bridges.

<u>Gasoline Tax Fund</u> - This fund receives gasoline tax money to pay for constructing, maintaining, and repairing Township roads.

<u>Cemetery Fund</u> – This fund received proceeds from the sale of cemetery lots for maintaining Township cemeteries.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 AND 2003 (Continued)

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

<u>Fire District Fund</u> – This fund receives proceeds from the property tax fire levy for providing fire protection to Township residents.

<u>Ambulance District Fund</u> – This fund receives proceeds from the property tax ambulance levy for providing emergency services to Township residents.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

# 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

# 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year. The Township did not encumber all commitments required by Ohio law.

A summary of 2004 and 2003 budgetary activity appears in Note 3.

# F. Property, Plant, and Equipment

The Township records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 AND 2003 (Continued)

# 2. EQUITY IN POOLED CASH AND DEPOSITS

The Township maintains a cash and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and deposits at December 31 was as follows:

	2004	2003
Demand deposits	\$252,297	\$603,581
Certificates of deposit	300,000	
Total deposits	\$552,297	\$603,581

**Deposits:** Deposits are insured by the Federal Depository Insurance Corporation; or collateralized by securities specifically pledged by the financial institution to the Township.

During the audit period up to \$246,441 of deposits were not insured or collateralized, contrary to Ohio law.

# 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2004, and 2003 follows:

2004 Budgeted vs. Actual Receipts				
	Budgeted Actual			
Fund Type	Receipts	Receipts	Variance	
General	\$110,000	\$68,825	(\$41,175)	
Special Revenue	436,000	448,565	12,565	
Total	\$546,000	\$517,390	(\$28,610)	
2004 Budgeted vs. A	Actual Budgetary		es	
	Appropriation	Budgetary		
Fund Type	Authority	Expenditures	Variance	
General	\$148,570	\$110,025	\$38,545	
Special Revenue	698,550	458,649	239,901	
Total	\$847,120	\$568,674	\$278,446	
2003 Budgeted vs. Actual Receipts				
2003 Bud	· · · · · · · · · · · · · · · · · · ·			
	Budgeted	Actual		
Fund Type	Budgeted Receipts	Actual Receipts	Variance	
Fund Type General	Budgeted Receipts \$99,500	Actual Receipts \$131,841	\$32,341	
Fund Type General Special Revenue	Budgeted Receipts \$99,500 447,190	Actual Receipts \$131,841 529,082	\$32,341 81,892	
Fund Type General	Budgeted Receipts \$99,500	Actual Receipts \$131,841	\$32,341	
Fund Type General Special Revenue	Budgeted Receipts \$99,500 447,190 \$546,690 Actual Budgetary	Actual Receipts \$131,841 529,082 \$660,923 Basis Expenditur	\$32,341 81,892 \$114,233	
Fund Type General Special Revenue Total 2003 Budgeted vs. A	Budgeted Receipts \$99,500 447,190 \$546,690 Actual Budgetary Appropriation	Actual Receipts \$131,841 529,082 \$660,923 Basis Expenditur Budgetary	\$32,341 81,892 \$114,233 es	
Fund Type General Special Revenue Total 2003 Budgeted vs. A Fund Type	Budgeted Receipts \$99,500 447,190 \$546,690 Actual Budgetary Appropriation Authority	Actual Receipts \$131,841 529,082 \$660,923 Basis Expenditur Budgetary Expenditures	\$32,341 81,892 \$114,233 es Variance	
Fund Type General Special Revenue Total 2003 Budgeted vs. A Fund Type General	Budgeted Receipts \$99,500 447,190 \$546,690 Actual Budgetary Appropriation Authority \$139,574	Actual Receipts \$131,841 529,082 \$660,923 Basis Expenditur Budgetary Expenditures \$113,924	\$32,341 81,892 \$114,233 es Variance \$25,650	
Fund Type General Special Revenue Total 2003 Budgeted vs. A Fund Type	Budgeted Receipts \$99,500 447,190 \$546,690 Actual Budgetary Appropriation Authority \$139,574 556,023	Actual Receipts \$131,841 529,082 \$660,923 Basis Expenditur Budgetary Expenditures \$113,924 482,835	\$32,341 81,892 \$114,233 es Variance \$25,650 73,188	
Fund Type General Special Revenue Total 2003 Budgeted vs. A Fund Type General	Budgeted Receipts \$99,500 447,190 \$546,690 Actual Budgetary Appropriation Authority \$139,574	Actual Receipts \$131,841 529,082 \$660,923 Basis Expenditur Budgetary Expenditures \$113,924	\$32,341 81,892 \$114,233 es Variance \$25,650	

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 AND 2003 (Continued)

# 4. **PROPERTY TAX**

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopt rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

# 5. RETIREMENT SYSTEMS

The Township's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which includes postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2004 and 2003, OPERS members contributed 8.5 percent of their gross salaries. The Township contributed an amount equaling 13.55 percent of participants' gross salaries. The Township has paid all contributions required through December 31, 2004.

# 6. RISK MANAGEMENT

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

# Casualty Coverage

OTARMA retains casualty risks up to \$250,000 per claim, including loss adjustment expenses. OTARMA pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Townships can elect additional coverage, from \$2,000,000 to \$10,000,000 from the General Reinsurance Corporation.

If losses exhaust OTARMA's retained earnings, APEEP covers OTARMA losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 AND 2003 (Continued)

# 6. **RISK MANAGEMENT (Continued)**

#### Property Coverage

OTARMA retains property risks, including automobile physical damage, up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity Company reinsures losses exceeding \$100,000 up to \$500,000,000 per occurrence. APEEP's Guarantee Fund pays losses and loss adjustment expenses exceeding operating contributions.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective township.

#### **Financial Position**

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31:

Casualty Coverage	<u>2004</u>	<u>2003</u>
Assets	\$30,687,203	\$27,792,223
Liabilities	<u>(13,640,962)</u>	<u>(11,791,300)</u>
Retained earnings	<u>\$17,046,241</u>	<u>\$16,000,923</u>

Property Coverage	<u>2004</u>	<u>2003</u>
Assets	\$7,799,073	\$6,791,060
Liabilities	<u>(753,906)</u>	<u>(750,956)</u>
Retained earnings	<u>\$7,045,167</u>	<u>\$6,040,104</u>

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2004 AND 2003 (Continued)

# 7. RELATED PARTY TRANSACTIONS

The Township's Clerk is part owner of a local gas station, Webster Station, from which the Township acquired fuel during the audit period. The Township paid \$6,980 for fuel in 2003 and \$7,140 for fuel in 2004.



# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Harrison Township Preble County P.O. Box 607 Lewisburg, Ohio 45338

To the Board of Trustees:

We have audited the financial statements of the Harrison Township, Preble County, Ohio (the Township), as of and for the years ended December 31, 2004, and 2003, and have issued our report thereon dated October 17, 2005, wherein we noted the Township followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We also noted that the Township uses the Auditor of State's Uniform Accounting Network (UAN) to process its financial transactions. *Government Auditing Standards* considers this service to impair the Auditor of State's independence to audit the Township because the Auditor of State designed, developed, implemented, and, as requested, operates UAN. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting to determine our auditing procedures in order to express our opinion on the financial statements and not to opine on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider reportable conditions. Reportable conditions involve matters coming to our attention relating the significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the Township's ability to record, process, summarize, and report financial data consistent with management's assertions in the financial statements. Reportable conditions are described in the accompanying schedule of findings as items 2004-001, 2004-002, and 2004-003.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts material to the financial statements we audited may occur and not be timely detected by employees when performing their assigned functions. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered material weaknesses. However, we do not believe the reportable conditions described above are material weaknesses. In a separate letter to the Township's management dated October 17, 2005, we reported other matters involving internal control over financial reporting we did not deem reportable conditions.

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## **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance or other matters we must report under *Government Auditing Standards*, which are described in the accompanying schedule of findings as items 2004-001 and 2004-002, and 2004-004. In a separate letter to the Township's management dated October 17, 2005, we reported other matters related to noncompliance we deemed immaterial.

We intend this report solely for the information and use of management and the Board of Trustees. It is not intended for anyone other than these specified parties.

Betty Montgomeny

Betty Montgomery Auditor of State

October 17, 2005

# SCHEDULE OF FINDINGS DECEMBER 31, 2004 AND 2003

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

# FINDING NUMBER 2004-001

# **Reportable Condition / Noncompliance**

Ohio Rev. Code, Section 5705.41(D)(1), prohibits a subdivision or taxing entity from making any contract or ordering any expenditure of money unless a certificate signed by the fiscal officer is attached thereto. The fiscal officer must certify that the amount required to meet any such contract or expenditure has been lawfully appropriated and is in the treasury, or is in the process of collection to the credit of an appropriate fund free from any previous encumbrance.

There are several exceptions to the standard requirement stated above that a fiscal officer's certificate must be obtained prior to a subdivision or taxing authority entering into a contract or order involving the expenditure of money. The <u>main</u> exceptions are: "then and now" certificates, blanket certificates, and super blanket certificates, which are provided for in sections 5705.41(D)(1) and 5705.41(D)(3), respectively, of the Ohio Revised Code.

1. "Then and Now" certificate – If the fiscal officer can certify that both at the time that the contract or order was made ("then"), and at the time that the fiscal officer is completing the certification ("now"), that sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the Township can authorize the drawing of a warrant for the payment of the amount due. The Township has thirty days from the receipt of the "then and now" certificate to approve payment by ordinance or resolution.

Amounts of less than \$3,000 (\$1,000 prior to April 7, 2003) may be paid by the fiscal officer without a resolution or ordinance upon completion of the "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the Township.

- 2. Blanket Certificate Fiscal officers may prepare "blanket" certificates for a certain sum of money not in excess of an amount established by resolution or ordinance adopted by a majority of the members of the legislative authority against any specific line item account over a period not running beyond the end of the current fiscal year. (Prior to September 26, 2003, blanket certificates were limited to \$5,000 and three months.) The blanket certificates may, but need not, be limited to a specific vendor. Only one blanket certificate may be outstanding at one particular time for any one particular line item appropriation.
- 3. Super Blanket Certificate The Township may also make expenditures and contracts for any amount from a specific line-item appropriation account in a specified fund upon certification of the fiscal officer for most professional services, fuel, oil, food items, and any other specific recurring and reasonably predictable operating expense. This certification is not to extend beyond the current year. More than one super blanket certificate may be outstanding at a particular time for any line item appropriation.

Twenty-two percent of the transactions tested were not certified by the fiscal officer at the time the commitment was incurred and there was no evidence that the Township followed the aforementioned exceptions. Failure to properly certify the availability of funds can result in overspending funds and negative cash fund balances.

Harrison Township Preble County Schedule of Findings Page 2

# FINDING NUMBER 2004-001 (Continued)

Unless the exceptions noted above are used, prior certification is not only required by statute but is a key control in the disbursement process to assure that purchase commitments receive prior approval. To improve controls over disbursements and to help reduce the possibility of the Township's funds exceeding budgetary spending limitations, we recommend that the Clerk-Treasurer certify that the funds are or will be available prior to obligation by the Township. When prior certification is not possible, "then and now" certification should be used.

We recommend the Township certify purchases to which section 5705.41(D) applies. The most convenient certification method is to use purchase orders that include the certification language 5705.41(D) requires to authorize disbursements. The fiscal officer should sign the certification at the time the Township incurs a commitment, and only when the requirements of 5705.41(D) are satisfied. The fiscal officer should post approved purchase commitments to the proper appropriation code, to reduce the available appropriation.

# FINDING NUMBER 2004-002

# **Reportable Condition / Noncompliance**

Generally, Ohio Rev. Code, Section 135.18, requires that the treasurer of a political subdivision must require a depository to provide as security an amount equal to the funds on deposit at all times. Such security may consist of federal deposit insurance, surety company bonds, or pledged securities.

The Township's deposits were not adequately covered by collateral at all times during the audit period. During the audit period deposits exceeded legal security (FDIC and pledged collateral) by up to \$246,441. Failure to adequately collateralize deposits can result in loss of funds. The Township should implement procedures to verify that depository balances are adequately secured by eligible collateral at all times.

# FINDING NUMBER 2004-003

# **Reportable Condition**

The Township did not properly post several tax and intergovernmental receipts.

- Some homestead/rollback receipts, manufactured home and 2 ½% property tax rollback receipts were posted entirely to the General Fund, rather than being posted to the funds as indicated on the county auditor tax settlement sheets.
- Some of the taxes and county auditor deductions were often posted entirely to the General Fund, rather than being posted to the funds as indicated on the county auditor tax settlement sheets.
- Some of the Local Government Revenue was misclassified as Tax Revenue; it should have been posted as Intergovernmental Revenue.
- Public utility reimbursements were posted as Tax Revenues; they should have been posted as Intergovernmental Revenue.
- Public utility reimbursement receipts were posted to the wrong fund.

Harrison Township Preble County Schedule of Findings Page 3

# FINDING NUMBER 2004-003 (Continued)

Numerous adjustments were needed to properly classify the monies received. Failure to properly post revenue can result in inaccurate records and cause the Township to misappropriate funds. We recommend that all county and state revenue receipts be properly posted. Receipts posted to the receipt ledger should be reviewed for accuracy. Comparisons between years may aid in the determination if a receipt has been properly posted. To improve accountability and record keeping, we recommend that the Township post receipts at gross and to the correct funds and line items. The Clerk can refer to the Ohio Township Handbook, available at <u>www.auditor.state.oh.us</u>, Publications, Manual and Handbooks, for a description of proper account codes to use.

# FINDING NUMBER 2004-004

# Finding for Recovery – Repaid Under Audit

The Board of Trustees has procured insurance benefits as authorized in Ohio Revised Code Section 505.60. The Township Clerk has elected not to participate in the township's health care plan as noted in Ohio Revised Code Section 505.60(C). This section allows the township to reimburse the officer or employee for each out-of-pocket premium that the officer or employee incurs for insurance policies described in division (A) of Section 505.60 that the officer or employee otherwise obtains, but not to exceed an amount equal to the average premium paid by the township for its officers and employees under policies it procures under division (B) of Section 505.60. The Trustees approved the reimbursement of the Clerk's health insurance premiums paid during the audit period since the amount of the Clerk's 2004 benefit statement that she submitted for reimbursement, the Clerk should have been reimbursed \$2,402. However, she was reimbursed for \$2,634. Therefore, she was overpaid \$232.

In accordance with the forgoing facts, and pursuant to Ohio Rev. Code Section 117.28, a finding for recovery for public money illegally expended is hereby issued against Rosemary Webster in the amount of \$232 and in favor of Harrison Township. The \$232 was paid to Harrison Township by Rosemary Webster on September 15, 2005.

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# SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2004 AND 2003

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <b>Explain</b>
2002-001	Ohio Rev. Code, Section 5705.41 (D), the Township did not properly certify the availability of funds for all purchase commitments.	No	Not corrected – reissued as Finding No. 2004-001
2002-002	Ohio Rev. Code, Section 135.18, the Township's deposits were not adequately covered by collateral.	No	Not corrected – reissued as Finding No. 2004-002
2002-003	The Township did not accurately post taxes and intergovernmental receipts.	No	Not corrected – reissued as Finding No. 2004-003.



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Facsimile 614-466-4490

# HARRISON TOWNSHIP

# PREBLE COUNTY

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED NOVEMBER 10, 2005